

The background of the entire page is a photograph of a sunset. The sun is a bright orange orb on the horizon, reflecting on the calm water. The sky is filled with soft, orange and yellow clouds. Numerous birds are silhouetted against the sky, flying in various directions. The overall mood is peaceful and natural.

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR FISCAL YEAR
ENDED SEPTEMBER 30, 2018

PUTNAM COUNTY, FLORIDA

Introductory Section



STATE OF FLORIDA

COUNTY OF PUTNAM COUNTY

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED

SEPTEMBER 30, 2018

Prepared by:

Finance and Accounting Department
Of the Clerk of the Circuit Court

Susan M. Frank, CPA
Director of Finance



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COUNTY OFFICIALS

BOARD OF COUNTY COMMISSIONERS

BILL PICKENS

JEFF RAWLS

TERRY TURNER

LARRY HARVEY

BUDDY GODDARD

DISTRICT No. 1

DISTRICT No. 2

DISTRICT No. 3

DISTRICT No. 4

DISTRICT No. 5

CLERK OF COURTS

TIM SMITH

SHERIFF

GATOR DELOACH

PROPERTY APPRAISER

TIM PARKER, CFA

TAX COLLECTOR

LINDA MYERS

SUPERVISOR OF ELECTIONS

CHARLES L. OVERTURE, III

COUNTY ADMINISTRATOR

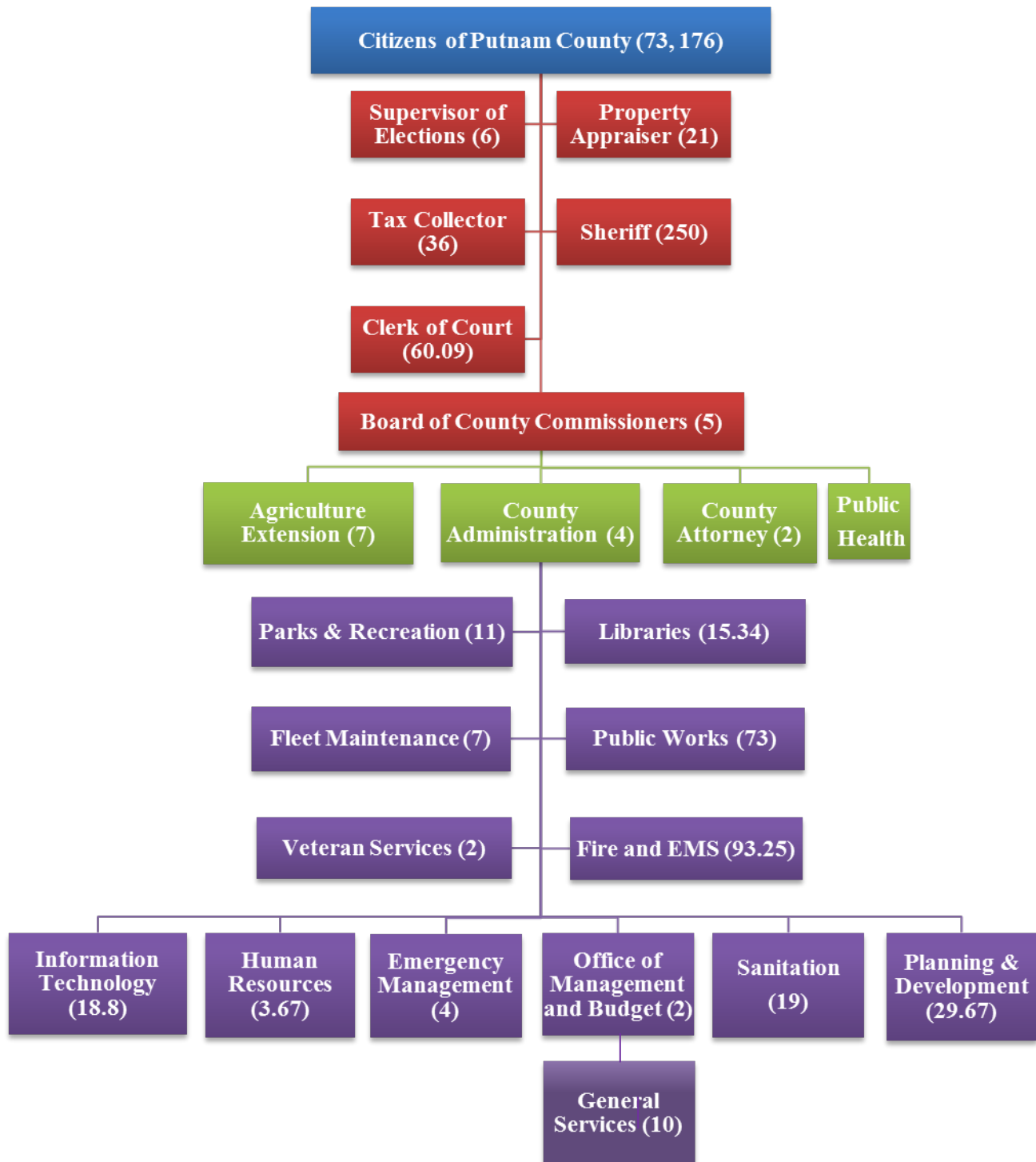
TERRY SUGGS

DIRECTOR OF FINANCE

SUSAN M. FRANK, CPA

Putnam County Organizational Chart

September 30, 2018



Fiscal Year 2017/2018
Total Full-time Positions = 679.82

Fiscal Year 2016/2017
Total Full-time Positions = 688.33



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Putnam County
Florida**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2017

Christopher P. Morrell

Executive Director/CEO



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COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018
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Letter of Transmittal





Office of
Clerk of Court
Tim Smith

March 29, 2019

The Honorable Bill Pickens
Chairman, Board of County Commissioners
P. O. Box 758
Palatka, FL 32178-0758

Dear Mr. Pickens:

In accordance with Section 218.39 of the Florida Statutes, we are pleased to submit to you, the Board of County Commissioners and the Citizens of Putnam County, the Comprehensive Annual Financial Report (CAFR) of Putnam County, Florida, for the fiscal year ended September 30, 2018.

This report was prepared by the Finance Department of the Clerk of the Circuit Court. Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the Clerk of the Circuit Court as Chief Financial Officer of Putnam County. We believe the data contained in this report is accurate in all material respects and is shown in a manner that fairly presents the financial position of the County at September 30, 2018, and the results of its operations and its cash flows for the year then ended.

County management is responsible for establishing and maintaining internal controls to provide reasonable, but not absolute, assurance that the County's assets are safeguarded against loss from unauthorized use or disposition. Additionally, the Clerk of the Circuit Court, through the Finance Department, is responsible for providing reasonable assurance that financial records are reliable for preparing financial statements and that proper accountability for assets is maintained. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires judgments by management. All internal control evaluations occur within this framework. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The independent accounting firm of Carr, Riggs & Ingram, LLC, whose report is herein included, audited the County's Financial Statements. The goal of the audit was to provide reasonable assurance that the financial statements of the County are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. Based upon their independent audit, Carr, Riggs & Ingram, LLC concluded that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements are fairly presented in conformity with accounting principles generally accepted in the United States of America for the fiscal year ended September 30, 2018.

Additionally, the audit was designed to meet the requirements of Generally Accepted Government Auditing Standards, the *Federal Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, 2 CFR, Part 200, the Florida Single Audit Act, and the Rules of the Auditor General, Chapter 10.550. The standards require the auditor to report on the County's internal controls and legal compliance requirements as they specifically relate to state and federal awards. These reports are presented in the Compliance section of this report.

Generally Accepted Accounting Principles (GAAP) require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with that document. Putnam County's MD&A can be found immediately following the report of the independent auditors.

GOVERNMENT PROFILE

Putnam County was founded in January 1849. The county seat, Palatka, was established in January 1853. The County encompasses approximately 827 square miles and is located in the Northeast region of the State of Florida between Gainesville to the west and Jacksonville to the northeast. On the St. Johns River, Palatka was a major water transportation and commerce center until a fire in 1884 destroyed the majority of the downtown/riverfront area. Today, the river is primarily used for recreational boating and fishing, as are the numerous large and small lakes located throughout the County.

The Board of County Commissioners of Putnam County (the Board) operates under a non-charter form of government under the authority provided in Article III of the Constitution of the State of Florida, which empowers the creation of counties as political subdivisions of the State. Under the Constitution of the State of Florida, the offices of Clerk of Circuit Court, Property Appraiser, Sheriff, Tax Collector and Supervisor of Elections are specifically authorized and empowered to provide their functional services independently of the Board. All elected officials serve four-year terms and those currently in office are identified at the front of this CAFR.

The Board is composed of five members, one from each district within the County. However, each commissioner is elected Countywide. The Commissioners appoint a County Administrator whose duties include the administration of directives and policies of the Board and who has the responsibility for the operation of all business centers and the provision of services under the purview of the Board.

The County is financially accountable for an organization when the County appoints a voting majority of the organization's governing body and is able to impose its will on the organization; or there is a potential for the organization to provide a financial benefit or impose a financial burden on the County; or the organization is fiscally dependent on the County. The Putnam County Development Authority is included as a component unit in the County's reporting entity because the Authority has been deemed to be fiscally dependent on the County and if excluded the County's financial statements would be misleading. However, the County has determined that the Putnam County Fair Association does not meet the criteria for inclusion in the reporting entity.

Annual budgets are legally adopted on a basis consistent with accounting principles generally accepted in the United States of America. On or before June 1, elected constitutional officers, with the exception of the Tax Collector, submit tentative budget requests for the operation of their offices to the Board.

Prior to formal presentation to the Board of County Commissioners in July, the County Administrator/Budget Officer and the other members of the Budget Review Committee review these requests and those of the County's various departments for expenditures for the next fiscal year. All previous expenditures, accomplishments and objectives are reviewed. In particular, additional personnel, vehicles, computer equipment and software, and capital outlay appropriation requests are scrutinized. In late July, the proposed budget is submitted to the Board. The final adoption of the budget by resolution occurs in September after two advertised public hearings are held to obtain taxpayer input. All budget appropriations lapse at year end and are not rolled forward into the next fiscal year unless they are included as expenditures in the next year's budget.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. County Administration or the Budget Officer and, to some extent, the Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board.

ECONOMIC CONDITION AND OUTLOOK

Putnam County is a rural county with a population of about 73,000, of which approximately 79% is located within the unincorporated areas of the County. Historically, the County has experienced relatively slow growth; however, within the next few years there are several industrial projects that will help to increase the growth rate within Putnam County.

Despite slow growth in financial resources, County management has worked hard to manage the increasing demands on services and infrastructure. Critical review and prioritization of proposed projects has allowed the County to support a reasonable amount of growth, and begin to develop the means to expand commercial development. A one-cent voter approved surtax has funded over \$90 million in infrastructure improvements since January 2003. This surtax was extended by voter approval to December 2032 and continues to fund improvements which promote economic development and improvements in quality of life for the citizens of Putnam County.

In recent fiscal years, the County used an unprecedented amount of cash reserves to balance its budget. Fortunately, that practice was turned around in fiscal year 2017-2018 with a general fund reserve increase of more than \$4.49 million. While the 2018 budget helped to achieve the increase in reserves, it also included a tax increase to 9.8892 mills. The budget for the 2018-2019 fiscal year reflects effectively no use of reserves and lowers the tax rate to 9.5946 mills.

As the County begins the budget process for fiscal year 2019-2020, many challenges will be faced. In recent years, most Constitutional Officers have given their staff pay increases while the Board has not adjusted employee compensation. The ability to adequately staff County services is being affected. It will be challenging to budget for necessary on-going services, including a fair pay increase, while striving to lower or maintain the millage rate and continue to rebuild reserves.

The County's unemployment rate of 5.0% for September 2018 is higher than the State's rate of 3.3%, but is lower than the 5.7% rate for 2017, a decrease of 0.7%. This is indicative of a continuing economic uptick. The County historically lags the State during recoveries.

The outlook for future economic growth in the County has strengthened moderately from previous years. Some of the factors affecting future growth are as follows:

- Property values throughout the County have begun to modestly increase and are expected to trend upward in the future, although they have not yet regained the value of a decade ago. Total taxable assessed property values were \$4.169 billion in 2008, and, post-recession, have recovered to \$3.511 billion in 2018.
- The completion of the East Putnam Wastewater Treatment System provides needed infrastructure for new housing and businesses in the East Palatka area.
- Florida Power & Light, Co has constructed two solar panel fields in West Putnam County.
- Seminole Electric announced construction of a natural gas-fired generator at their existing location which will create a significant amount of jobs during construction.
- Georgia Pacific is in the middle of a construction project to bring a new machine online. This \$400 million project is providing new jobs during construction and should provide jobs upon completion.

MAJOR INITIATIVES

The County continues to cope with issues created by property tax reform in 2007 and the subsequent passage of Amendment 1 which has resulted in limiting local governments' growth and diminished revenues. While our surrounding counties are experiencing growth in their tax bases, Putnam's recovery is much slower. Revenue that remains constant from one fiscal year to the next creates a difficult situation for the County in being able to move forward on critical infrastructure projects as well as projects which would improve quality of life. These limited financial resources make it even more imperative that the County broaden its tax base through economic development and the creation of jobs. Some positive economic indicators are occurring in areas surrounding our County, but the trickle-down effect is slow to impact Putnam County. While the 2018 tax roll used for the fiscal year 2018-2019 budget did show growth of nearly 3.8% over the previous year, values have yet to recover to the level of a decade ago.

The County continues to work with its economic development partners to attract businesses and create jobs. The Business Park on St. John's Avenue should be a major attraction to companies and businesses considering relocation. The sale of the County's shell building in the Business Park may serve as the cornerstone for future development within the Park. The County has applied for a Community Development Block Grant Disaster Recovery Program of a little over \$3.5 million for Phase I of St. Johns Avenue storm-water improvements.

Improving roads through resurfacing, widening, and turning "dirt to pavement" will continue to be a major priority for the County, to improve quality of life and bolster efforts in economic development. The evaluation of alternative asphalt mixes has aided in stretching available dollars to maximize the number of miles that can be improved. While the one cent infrastructure surtax provides the primary source of revenue for these road projects, the County continues to pursue additional funding from both State and Federal government grants. Surtax dollars and gasoline tax proceeds (adopted by ordinances in May 2009) continue to be allocated in excess of \$2 million annually for capital outlay road projects.

The County continues to move forward with its plan to augment volunteer fire service and fire protection in the County by establishing strategic locations where fire personnel will be assigned 24 hours per day, 7 days per week. The first of these was the Satsuma Fire Station, which has been completed. The County received a \$1 million dollar appropriation from the State to construct a fire station on State Road 207. The construction of this station is underway and scheduled to be completed in June of 2019. It will provide coverage for the eastern portion of the County up to the St. Johns County line which is where future economic development is expected to occur.

The County also received a State appropriation of \$850,000 to extend water and sewer lines to the new fire station on State Road 207. Again, by extending fire protection and utility service to this portion of the County these services will provide support and incentives for economic development to occur in this area of the County.

The County spearheaded an effort to secure funding from the Florida Department of Transportation for additional turn lanes, safety enhancements, and other roadway improvements for County Road 216. County Road 216 connects US17 and State Road 100 and is also the access road for Georgia Pacific, the major industrial facility in the County. Heavy truck traffic and employees' access to the plant via that road has created safety concerns which need to be corrected. The State, the County, and Georgia Pacific all contributed funding totaling approximately \$2.3 million to improve this essential roadway. This project would not be possible without the cooperative efforts of all three entities. Construction is underway and nearing completion on this project.

The countywide communication system used by all law enforcement and emergency first responders throughout the entire County is aging, causing communication between users that is not clear and concise and limited coverage. A proposal to correct these deficiencies was solicited by Emergency Services, but the recommended solution will cost an estimated \$9.5 million. Due to funding constraints, the County will accomplish the project in phases. Phase 1 has been completed which consisted of acquiring and installing microwaves at each of the six tower locations at a cost of \$1.14 million. The County has received an appropriation for approximately \$790,000 to complete Phase 2 which consists of replacing the dispatch consoles and other equipment within the Communication Center at the Sheriff's Office. Phase 3, which is the final phase, is expected to cost at least \$7 million. Funding for this phase has not been identified yet.

The St. Johns River Water Management District has awarded several cost share agreements in excess of \$3 million dollars for utility improvements to the County owned Paradise Point utility system as well as sewer expansion to several areas in East Palatka and Satsuma which will help to reduce the nutrient loading of the St. Johns River. This will also help the County reach the nutrient loading reduction requirements imposed by the Florida Department of Environmental Protection.

The County is moving forward with the construction of a new animal control facility. The County budgeted \$750,000 from the Better Place Plan fund for the facility and an appropriation from the State has been sought. Property located adjacent to the County jail and Putnam County School District bus depot was donated to the County for the purpose of constructing this new facility. Site assessment is still underway.

The County has several properties under the purview of the Parks and Recreation Department which have not been developed or are in need of additional improvements to make them more viable as park facilities. The limited resources of the County had stalled park development in recent years, resulting in improvements only occurring when the County secured grant funds for these projects.

The County is currently utilizing grant funds for projects at Tanglewylde and Johnson parks. Improvements at Georgetown began in fiscal year 2017-2018 and are continuing in fiscal year 2018-2019.

The coming year will provide challenges for the County as it struggles to balance the budget, maintain service levels, and fairly compensate employees while maintaining or further reducing the millage rate. Roads, drainage, communication systems, the animal shelter, public safety, and recreation facilities are some of the County's responsibilities that demand additional attention.

FINANCIAL POLICIES

General Fund Balance: During fiscal year 2018 the General Fund increased its reserves by \$4.49 million from fiscal year 2017 and ended the year with a fund balance at 18.0% of General Fund revenues. This increase is a direct result of operating under a limited budget and increasing the taxable millage rate to 9.8892 mills. Although the fiscal year 2017 General Fund reserve was within the County's General Fund Balance policy of 10% of General Fund revenues, the previous years' losses had greatly reduced the General Fund reserves to bare minimum. In fiscal year 2018, the County began to see an economic turn-around with increased property values and some economic growth. The County will continue to strive to increase the general fund reserves while providing all customary services and maintaining or lowering the ad valorem tax rate.

Cash Management: In accordance with Section 218.415, Florida Statutes, the County adopted an investment policy, which guides the investment of County surplus funds. This policy establishes investment objectives, maturity and liquidity requirements, portfolio composition, risk and diversification requirements and authorized investments. This policy allows the County to achieve market rates of return using safety, liquidity and yield, in that order of priority, as its three main objectives. For fiscal year 2018, the rates of return have increased.

LONG-TERM FINANCING PLANNING

The County's long-term Capital Improvement Plan serves as the starting point in determining future financing needs, however; the decision to issue debt is made on a case by case basis after careful evaluation of all relevant factors. Some of the factors that are considered include the following:

- Current constraints under existing debt covenants
- The County's current financial condition
- Current market conditions, including current interest rates
- The type, availability and stability of revenues pledged for debt repayment
- Evaluation between the availability of internal and external funding sources

The County's responsiveness to current economic challenges and its ability to do more with less have been key factors in Putnam County's fiscal health. Fiscal conservatism, a streamlined budget, and operating efficiencies result in a positive financial position for the County at the close of fiscal year 2018.

AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report for the year ended September 30, 2017. This was the 34th consecutive year the County has received this prestigious award.

In order to be awarded a Certificate of Achievement, the County must publish an easily readable and efficiently organized comprehensive annual financial report. This report satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the requirements of the Certificate of Achievement Program. This report will be submitted to the GFOA to determine its eligibility for another certificate.

Acknowledgments: A Comprehensive Annual Financial Report of this nature could not have been prepared without the dedicated efforts of the Finance Department staff of the Office of Clerk of Courts. Each member of the department has our sincere appreciation for the contributions made in the presentation of this report. We thank the Board of County Commissioners and the Constitutional Officers for their leadership and support in planning the financial operations of the County in a responsible and progressive manner. We would also like to recognize and thank the members of Carr, Riggs & Ingram, LLC, our independent auditors; Mr. Scott Fleming, Assistant Director of Finance; Mrs. M. Stacie Poppell, CPA, Director of the Office of Management and Budget, Mrs. Linda Vining, Staff Accountant, and Mrs. Cindy Trent, Administrative Assistant; for their valuable assistance and contributions toward this effort.

Respectfully submitted,



Tim Smith
Clerk of the Circuit Court



Susan M. Frank, CPA
Director of Finance

Financial Section



INDEPENDENT AUDITORS' REPORT

The Honorable County Commissioners
Putnam County, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the "County"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the County as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter - Adoption of New Accounting Pronouncement

As described in Note 19 to the financial statements, the County adopted Government Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, information listed in the table of contents as "supplementary information", including the Schedule of Expenditures of Federal Awards and State Financial Assistance, which is required by the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, Rules of the Auditor General, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole. The introductory and statistical sections have not been

subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report March 29, 2019, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Cam, Riggs & Ingram, L.L.C.

Palatka, Florida
March 29, 2019

Management's Discussion & Analysis



PUTNAM COUNTY, FLORIDA
Management's Discussion and Analysis
September 30, 2018

The County's discussion and analysis is designed to provide an objective and easy to read analysis of the County's financial activities for the fiscal year ended September 30, 2018. It is intended to provide a broad overview using a short-term and long-term analysis of the County's activities based on information in the financial report and fiscal policies that have been adopted by the Board of County Commissioners. Please read it in conjunction with the Letter of Transmittal and the County's financial statements. *All amounts, unless otherwise indicated, are expressed in thousands of dollars.*

Financial Highlights

Government-wide Statements

- Putnam County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at September 30, 2018 by \$158,592 (*net position*). Of this amount, (\$12,052) represents a deficit unrestricted net position.
- Total net position is comprised of the following:
 - 1) (\$12,052) deficit unrestricted net position which is primarily due to the County's long-term liabilities and related deferrals for employees which totaled \$38,206 at September 30, 2018. This total is made up of the following: OPEB liability \$2,675, compensated absences liability \$2,120, net pension liability of \$46,203, and deferred inflows of resources of \$6,181, offset by deferred outflows related to pensions of (\$18,973).
 - 2) Net Investment in Capital Assets of \$153,719, includes property, equipment, intangibles and infrastructure, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of those capital assets, including retainages and amounts owed contractors for work completed through September 30, 2018.
 - 3) Net position of \$16,925 is restricted by constraints imposed from outside of the County such as debt covenants, grantors, laws, or regulations.
- The County's total net position increased \$13,910 from the previous year with an increase of \$6,718 in governmental activities and an increase of \$7,192 from business activities.

Fund Statements

- At September 30, 2018, the County's governmental funds reported combined ending fund balances of \$29,599, an increase of \$4,317 over the prior fiscal year. A detail of the components of ending fund balance follow in the Financial Analysis section on governmental funds.
- Governmental fund assets were \$36,309 at year end which is mostly made up of cash and equivalents of \$29,937 and \$3,488 balances due from other governments.
- Liabilities in the governmental funds totaled \$4,744 at year-end with most of the balance in accounts payable and accrued liabilities of \$3,182 and \$648 due to other governments. The governmental funds also have a \$1,965 balance of deferred inflows from receivables which are not available in the current period and therefore not recognized as revenue.
- Governmental Fund revenues increased \$9,809 or 14.4% from the prior year. Revenue categories which increased were Taxes, \$5,277; Licenses and Permits, \$384; Intergovernmental Revenue, \$3,020; Charges for Services, \$998; Fines and Forfeitures, \$77; and Miscellaneous, \$224. Special Assessments revenue decreased (\$171).
- Governmental Fund expenditures increased \$170 or 0.2% from the prior year. Most of the increase is related to increased expenditures of \$1,360 in capital outlay and \$1,135 in public safety. These increases are offset by decreased expenditures of (\$1,443) in transportation, (\$578) in debt service, (\$102) in physical environment, and (\$547) in economic environment.
- The County's governmental funds had net transfers out of (\$1,527) for the year.
- The County's outstanding governmental long-term obligations decreased by (\$1,307). The change was due to the following: payment of outstanding principal in the amount of (\$1,632); a decrease of accrued compensated absences in the amount of (\$21); and a decrease in OPEB liability of (\$52); offset by recording an increase in net pension liability of \$398.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Putnam County's Comprehensive Annual Financial Report (CAFR). The CAFR contains the Basic Financial Statements which include three components: Government-wide Financial Statements, Fund Financial Statements and Notes to the Financial Statements. The report also contains the Statistical Section, Compliance Section, and Other Supplementary Information.

Government-wide Financial Statements

The *Government-wide Financial Statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. These statements include a *Statement of Net Position* and a *Statement of Activities*.

- The *Statement of Net Position* presents information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows, with the difference between sum of assets and deferred outflows of resources minus liabilities and deferred inflows reported as net position. Changes in net position over time may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.
- The *Statement of Activities* presents information showing how the government's net position changed during the fiscal year. Changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will occur early in the following fiscal year; an increase in unused vacation leave is recorded as an expense although related cash outflows will occur in the future. Furthermore, this statement demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Please refer to the Notes to the Financial Statements for further elaboration regarding direct expenses and program versus general revenues.

The *Government-wide Financial Statements* show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (i.e., governmental activities) and activities that attempt to recover all or most of their costs through user fees and charges (i.e., business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, court related activities, and culture and recreation. Business-type activities of the County are the Water and Wastewater Utility System, Port Authority and the Waste Management System.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. The fund statements focus on the *major* funds of the County (i.e., the most significant funds, either quantitatively or qualitatively). All of the County's funds may be divided into three categories: *governmental*, *proprietary* and *fiduciary* funds.

Governmental funds

Governmental funds are used to account for essentially the same functions that are reported as *governmental activities* in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Reconciliations of the differences between the Government-wide and the Fund Financial Statements are provided immediately after the *Balance Sheet-Governmental Funds* and the *Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds*, respectively, in the *Basic Financial Statements*.

Governmental funds presented individually in the County's statements include three major funds: the General Fund, the Road Projects Fund, and the Better Place Plan Fund. Although there are numerous smaller governmental funds in the County, they have been presented in a total column labeled as *Other Governmental Funds*. Budget and actual comparison statements are also presented as *Required Supplementary Information* (RSI) for the General Fund and for each major special revenue fund with an annually adopted budget, if any. Combining statements for the County's non-major funds and budget and actual comparison schedules for any non-major funds or major capital project funds with annually appropriated budgets are presented in the *Supplemental Information* section of this report.

Proprietary funds

The *Proprietary Fund Financial Statements* may be found in the *Basic Financial Statements*. The County maintains two different types of proprietary funds. *Enterprise funds* are used to report in greater detail the same functions presented as business-type activities in the Government-wide Financial Statements. The County uses enterprise funds to account for its Water and Wastewater Utility System, Port Authority and its Waste Management System. In-depth information between water and wastewater services is provided in the *Supplemental Information* section. *Internal Service Funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its Fleet Maintenance, Group Insurance Reserve and Risk Management Funds. These programs are included within governmental activities in the Government-wide Financial Statements because they predominantly benefit governmental rather than business-type functions. The internal service funds are combined into a single presentation in the *Proprietary Fund Financial Statements*. Individual fund data for the internal service funds are provided in the *Supplemental Information* section of the report.

Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. *Agency funds* are the only type of fiduciary fund used by the County. The amounts in these fiduciary funds are not included in the Government-wide Financial Statements because the resources of these funds are not available to support the County's own programs. However, the *Statement of Fiduciary Net Position* in the *Basic Financial Statements* is provided for information on the fiduciary funds. In addition, the individual agency funds are presented in the *Supplemental Information* section of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-wide and Fund Financial Statements.

Other Information

Combining and individual statements and schedules referred to earlier, which present more detailed views of nonmajor funds, as well as individual fund budget and actual comparison schedules for the nonmajor funds and major capital project fund, are found in the *Supplemental Information* section of the Financial Statements.

Government-wide Financial Analysis

Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$158,592 at the close of the fiscal year ended September 30, 2018. By far the largest portion of the County's net position, \$153,719 or 96.9%, reflects its investment in capital assets such as land, buildings, infrastructure, intangibles and equipment, less any related outstanding debt (including retainages and amounts owed to contractors for work completed through September 30, 2018) used to acquire those assets. The County uses these capital assets to provide services to its citizens. Consequently, these assets are *not available* for future spending. Although the County's investment in its capital assets is reported net of related debt and applicable obligations, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The payment of maintenance and debt service costs on those capital assets will require future government resources.

Putnam County Summary Statement of Net Position

	Governmental Activities		Business-type Activities		Total		Percent Change
	2018	2017	2018	2017	2018	2017	
Cash and Investments	\$ 32,423	\$ 28,626	\$ 24,366	\$ 21,583	\$ 56,789	\$ 50,209	13.1%
Other Current Assets	5,868	4,155	4,809	421	10,677	4,576	133.3%
Capital Assets, Net	136,973	133,487	51,894	51,788	188,867	185,275	1.9%
Total Assets	175,264	166,268	81,069	73,792	256,333	240,060	6.8%
Deferred Outflows of Resources	18,655	19,530	321	340	18,976	19,870	-4.5%
Current Liabilities	6,310	5,476	1,311	1,268	7,621	6,744	13.0%
Interest Rate Swaps	3	20	-	-	3	20	
Long-Term and Short-Term Debt and Other Obligations	68,453	70,753	34,458	34,504	102,911	105,257	-2.2%
Total Liabilities	74,766	76,249	35,769	35,772	110,535	112,021	-1.3%
Deferred Inflows of Resources	6,079	4,186	103	60	6,182	4,246	100.0%
Net Position:							
Net Investment in Capital Assets	118,198	113,430	35,521	34,948	153,719	148,378	3.6%
Restricted	16,925	17,232	-	-	16,925	17,232	-1.8%
Unrestricted	(22,049)	(25,299)	9,997	3,352	(12,052)	(21,947)	-45.1%
TOTAL NET POSITION	\$ 113,074	\$ 105,363	\$ 45,518	\$ 38,300	\$ 158,592	\$ 143,663	10.4%

An additional portion of the County's net position, \$16,925, is restricted, meaning it is subject to constraints on how the funds may be used, such as by laws, grantors, debt covenants, regulations or capital projects. At the end of the current fiscal year, the County's unrestricted net position was a deficit (\$12,052) which is caused by recording \$46,203 of net pension liability. See Financial Statement Note 2 for more information on the pension liability and related changes.

Change in Net Position

Governmental activities increased the County's net position by \$6,718. This increase resulted from the following: a \$4,317 increase in the fund balance total of Governmental Funds, the recognition of (\$8,411) of depreciation and amortization expense; the recognition of (\$123) expense for other postemployment benefit (OPEB) obligations; and the recognition of (\$2,902) of pension expense; offset by capital asset acquisitions and disposals of \$11,901; the recognition of unavailable revenues of \$164, debt principal payments of \$1,632, the recognition of accrued interest expense of \$14; the recognition of \$38 expense for compensated absences; and the inclusion of Internal Service Funds in governmental activities in the amount of \$88.

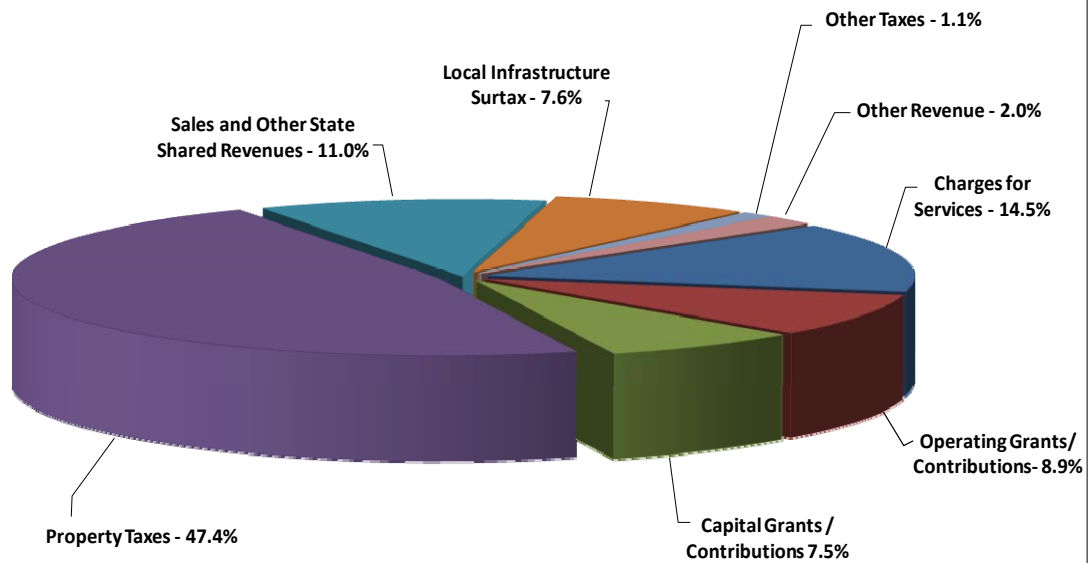
Putnam County, Florida
Summary Statement of Activities

	Governmental Activities		Business-type Activities		Total		Percent Change
	2018	2017	2018	2017	2018	2017	
Revenues:							
Program revenues:							
Charges for services	\$ 11,439	\$ 10,693	\$ 13,824	\$ 12,926	\$ 25,263	\$ 23,619	7.0%
Operating grants and contributions	7,042	7,891	5,186	109	12,228	8,000	52.9%
Capital grants and contributions	5,906	2,716	1,710	123	7,616	2,839	168.3%
General revenues:							
Property taxes	37,433	32,468	-	-	37,433	32,468	15.3%
Sales and other state			-	-	-	-	
shared revenues	8,593	8,063	-	-	8,593	8,063	6.6%
Local infrastructure surtax	6,005	5,610	-	-	6,005	5,610	7.0%
Other taxes	901	929	-	-	901	929	-3.0%
Other revenue	1,578	1,455	315	168	1,893	1,623	16.6%
Total revenues	78,897	69,825	21,035	13,326	99,932	83,151	20.2%
Expenses:							
General Government	15,434	15,643	-	-	15,434	15,643	-1.3%
Public Safety	34,668	33,916	-	-	34,668	33,916	2.2%
Physical Environment	430	517	-	-	430	517	-16.8%
Transportation	11,061	11,465	-	-	11,061	11,465	-3.5%
Economic Environment	926	1,473	-	-	926	1,473	-37.1%
Human Services	2,563	2,551	-	-	2,563	2,551	0.5%
Culture/Recreation	1,935	2,032	-	-	1,935	2,032	-4.8%
Court Related	3,462	3,293	-	-	3,462	3,293	5.1%
Interest on L-T Obligations	611	667	-	-	611	667	-8.4%
Water and Wastewater	-	-	2,503	2,432	2,503	2,432	2.9%
Solid Waste	-	-	12,259	15,720	12,259	15,720	-22.0%
Port Authority	-	-	170	223	170	223	-23.8%
Total Expenses	71,090	71,557	14,932	18,375	86,022	89,932	-4.3%
Increase (Decrease) in Net Position							
Before Transfers	7,807	(1,732)	6,103	(5,049)	13,910	(6,781)	
Transfers	(1,089)	(515)	1,089	515	-	-	
Increase (Decrease) in net position	6,718	(2,247)	7,192	(4,534)	13,910	(6,781)	
Net Position - Beginning of Year, Restated	106,356	107,610	38,326	42,834	144,682	150,444	
Net Position - End of Year	\$ 113,074	\$ 105,363	\$ 45,518	\$ 38,300	\$ 158,592	\$ 143,663	10.4%

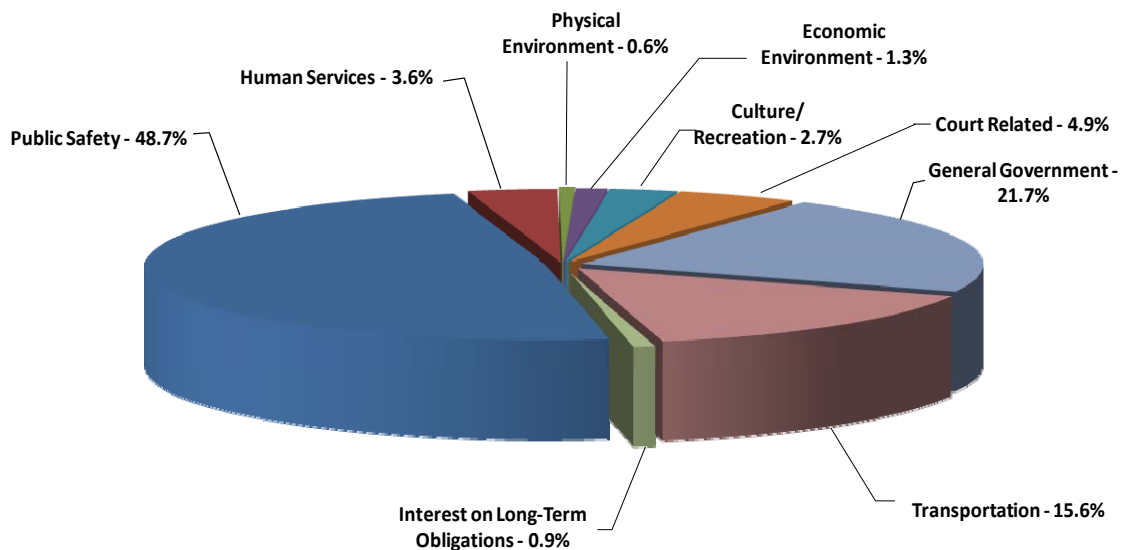
Governmental Activities

The County's governmental net position increased \$6,718 from the prior year's net position. The current year change in net position is discussed above.

Revenues by Source - Governmental Activities



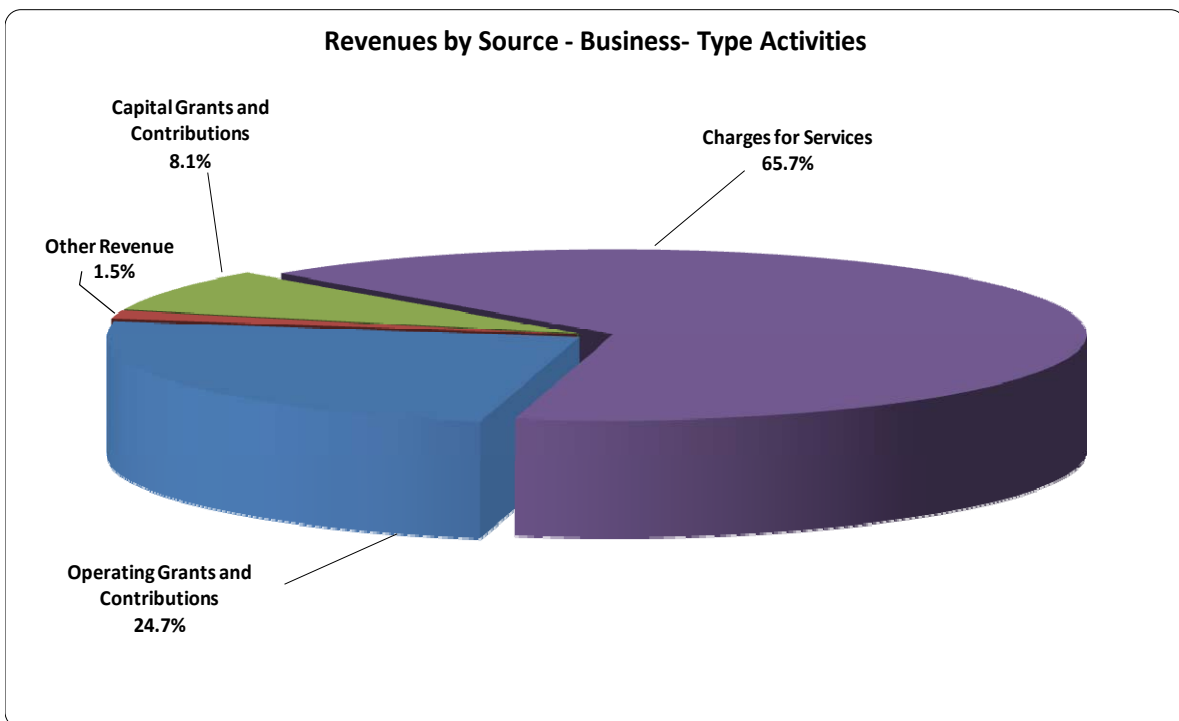
Expenses - Governmental Activities



Business-type Activities

The net position related to business-type activities increased \$7,192 from current year activities. Key elements resulting in the current year increase are as follows:

- Nonoperating grant revenue for the Waste Management Fund increased \$5,077 from the previous year due to receipt of FEMA funds related to two major hurricanes.
- Depreciation expense (including Capacity Analysis Changes) for the Waste Management Fund decreased (\$3,358) from the prior year because there were changes in the capacity analysis for the Central Landfill.
- Contractual Services expenses for the Waste Management Fund increased \$2,302 from the previous year mostly from debris removal related to hurricanes.
- Capital Grants in the East Putnam Water Fund increased \$1,587 from the prior year.



Financial Analysis of the County's Funds

As mentioned earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

Governmental funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. This difference in focus and purpose creates significant variances between the Governmental Fund Financial Statements and the Government-wide Financial Statements. For the year ended September 30, 2018, the net increase in fund balances per the Governmental Funds Financial Statements totaled \$4,317 while the governmental activities column of the Government-wide Financial Statements reported an increase of \$6,718 in net position. A detailed reconciliation between these two amounts is provided on page 6 of the accompanying Financial Statements.

Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At September 30, 2018, the County's governmental funds reported combined ending fund balances of \$29,599. Of the total governmental fund balance, \$2,111 constitutes unassigned fund balance, which is available for spending within each particular fund. The remainder of the fund balance is made up of \$18,706 that is restricted (primarily \$6,311 for Better Place Plan, \$2,965 for Road Projects, \$1,402 for Records Modernization, and \$1,390 for Court Improvement); \$384 is committed for the Sheriff's commissary; and \$8,398 is assigned (\$7,217 for subsequent year's expenditures and \$1,181 for road and bridge maintenance).

The following funds experienced the most significant changes in fund balance for the year: the General Fund increased \$4,495 mostly due to an increase in tax revenue. The Road Projects Fund decreased (\$849) from transportation related capital expenditures and the Fire Taxing Fund increased \$491 from less capital outlay expenditures.

Proprietary Funds

The proprietary funds provide the same type of information found in the Government-wide Financial Statements, but in more detail. Two of the proprietary funds, Waste Management and East Putnam Water, are major funds. At September 30, 2018, total net position amounted to \$45,518, an increase of \$7,192 from the prior fiscal year. Unrestricted net position totaled \$9,997. Other factors concerning the finances of the Proprietary Funds were previously addressed in the discussion of the County's business-type activities.

General Fund Budgetary Highlights

The General Fund budget to actual schedule is presented as *Required Supplementary Information* on page 53 of the accompanying Financial Statements. Primary variances between original and final budgeted amounts for the year are composed of the following:

- Intergovernmental revenues increased by \$244 to account for unanticipated grant revenues received. The majority of the grant revenue received was used by the Sheriff for various law enforcement activities.

A comparison of actual revenues versus the final budget reflects that Taxes and Charges for Services were \$1,068 and \$1,073 more than budgeted projections, respectively. This was primarily attributable to higher than anticipated revenue received for taxes received and services provided by the Tax Collector.

A review of actual expenditure results versus the final budget reveals that the actual expenditures for the General Fund were \$2,684 under final budget. This was primarily attributable to General Government and Public Safety expenditures being \$1,102 and \$827 under budget, respectively. Both instances were the result of sound/conservative fiscal management.

Capital Asset and Debt Administration

Capital Assets (Net of Depreciation)							
	Governmental Activities		Business-type Activities		Total		Percent Change
	2018	2017	2018	2017	2018	2017	
Land	\$ 21,312	\$ 21,168	\$ 6,176	\$ 6,176	\$ 27,488	\$ 27,344	0.5%
Intangible Assets	263	383	-	-	263	383	-31.3%
Buildings and Improvements	35,811	36,839	1,500	1,575	37,311	38,414	-2.9%
Equipment	7,518	6,707	433	683	7,951	7,390	7.6%
Infrastructure	70,563	67,119	-	-	70,563	67,119	5.1%
Water and Sewer Distribution System	-	-	38,180	39,357	38,180	39,357	-3.0%
Landfill	-	-	3,389	3,744	3,389	3,744	-9.5%
Construction in Progress	1,506	1,271	2,216	253	3,722	1,524	144.2%
Total Capital Assets, Net	<u>\$ 136,973</u>	<u>\$ 133,487</u>	<u>\$ 51,894</u>	<u>\$ 51,788</u>	<u>\$ 188,867</u>	<u>\$ 185,275</u>	1.9%

Capital Assets

The County's financial statements present capital assets in two groups: those assets subject to depreciation such as infrastructure, equipment, operational facilities, intangible assets, and those assets not subject to depreciation such as land and construction in progress. The County's investment in capital assets for its governmental and business-type activities as of September 30, 2018, amounts to \$188,867 (net of accumulated depreciation). This investment in capital assets includes land, buildings and building improvements, equipment, computer software, infrastructure (including roads and bridges), construction in progress, the Landfill, and the Water and Sewer Distribution System. Currently, infrastructure, land, and buildings and improvements represent the largest components of governmental capital assets.

Major capital asset events during the current fiscal year include the following:

- The County continued its program to resurface, widen and add paved roads and improve bridges during the year at a capitalized cost of \$7,562.
- East Putnam Water expended \$1,962 for the expansion of the wastewater system.
- The Sheriff purchased new vehicles totaling \$756.
- Emergency Medical Services purchased three ambulances and one truck totaling \$620.

Additional information on the County's Capital Assets may be found in Note 8 beginning on page 35 of the accompanying Financial Statements.

Long-term Obligations

County-wide, total long-term obligations decreased (\$1,327) from the prior year, mostly from a decrease of (\$1,758) in notes payable and an increase in accrued landfill closure and long-term care costs of \$840. Other significant changes include an increase of \$405 in net pension liability and a (\$395) decrease in revenue bonds.

Governmental Activities:

- The County made the following principal payments during the year: special assessment debt - \$138; notes payable - \$1,095; revenue bonds - \$239; and capital leases - \$160.
- Governmental obligations for compensated absences decreased (\$21) or 1.0% to \$2,057.
- The net pension liability increased \$398 or 0.9% to \$45,410 at year-end.

	Long-Term Obligations						
	Governmental Activities		Business-type Activities		Total		Percent Change
	2018	2017	2018	2017	2018	2017	
Revenue Bonds	\$ 17,494	\$ 17,734	\$ 8,892	\$ 9,048	26,386	26,782	-1.5%
Special Assessment Debt	-	138	-	-	-	138	-100.0%
Notes Payable	203	1,298	7,033	7,696	7,236	8,994	-19.5%
Capital Lease Obligations	707	866	-	48	707	914	-22.6%
Landfill Closure and Post-Closure	-	-	17,584	16,745	17,584	16,745	5.0%
Other Post Employment Benefits *	2,582	2,634	93	98	2,675	2,732	-2.1%
Compensated Absences	2,057	2,078	63	57	2,120	2,135	-0.7%
Net Pension Liability	45,410	45,012	793	786	46,203	45,798	0.9%
Total	\$ 68,453	\$ 69,760	\$ 34,458	\$ 34,478	\$ 102,911	\$ 104,238	-1.3%

*The liability for Other Post Employment Benefits reflects a restated beginning balance in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. See Notes 16 and 19 in the accompanying financial statements for further details.

Business-type Activities:

- The following principal payments were made during the year: notes payable - \$663, revenue bonds - \$156, and capital leases - \$48.
- Accrued landfill closure and post-closure costs increased by \$968, but that increase was offset by a reduction of (\$128) from reduced long-term care cost estimates.
- The net pension liability increased \$7 or 0.8% to \$793 at year-end.

Additional information on the County's long-term obligations can be found in Note 9 beginning on page 36 of the accompanying Financial Statements.

Economic Factors and Next Year's Budgets and Rates

- The unemployment rate for the County for September 2018 was 5.0%. This represents a slight decrease from the previous year's average of 5.7%.
- During 2018, the taxable value of real property increased 4.53%, and the taxable value of personal property increased 1.79% over the 2017 fiscal year.
- Building permit activity revenues increased approximately 91.9% from the prior year.
- The population decreased slightly from 73,176 in 2017 to an estimated 72,981 in 2018.

During the current fiscal year, the unassigned fund balance in the General Fund decreased (\$1,143) or 35.1% to \$2,111. The overall fund balance in the General Fund increased \$4,495 or 91.8% from the previous year to \$9,390. This was primarily from the increase of \$4,655 in tax revenue.

The ad valorem tax rate changed to 9.889 mils for fiscal year 2018, up from 9.091 mils in the previous year.

Requests for Information

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional information, contact the Putnam County Clerk of Courts, Finance and Accounting, P.O. Box 758, Palatka, Florida 32178-0758. Additional financial information can be found on our website at <http://www.putnam-fl.com/coc/> and click on *Clerks in the Sunshine*.

Basic Financial Statements



Putnam County, Florida
Statement of Net Position
September 30, 2018

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Putnam County Development Authority
ASSETS				
Cash and Equivalents	\$ 31,770,631	\$ 17,122,984	\$ 48,893,615	\$ 184,307
Investments	651,298	-	651,298	113,709
Receivables	1,988,284	249,942	2,238,226	-
Due From Other Governments	3,642,500	4,559,641	8,202,141	-
Inventory	218,863	-	218,863	-
Other Assets	18,561	-	18,561	-
Restricted Cash and Equivalents	-	3,000,353	3,000,353	-
Restricted Investments	-	4,242,501	4,242,501	-
Capital Assets:				
Non-Depreciable	22,818,498	8,392,195	31,210,693	473,854
Depreciable, Net	114,154,131	43,501,820	157,655,951	77,471
TOTAL ASSETS	175,262,766	81,069,436	256,332,202	849,341
DEFERRED OUTFLOWS OF RESOURCES				
Derivative Instruments-Interest Rate Swaps	2,825	-	2,825	-
Pensions	18,652,590	320,746	18,973,336	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	18,655,415	320,746	18,976,161	-
LIABILITIES				
Accounts Payable and Accrued Liabilities	4,203,163	752,600	4,955,763	184
Accounts Payable to Contractors	-	251,730	251,730	-
Retainage Payable to Contractors	370,199	196,230	566,429	-
Other Liabilities	1,736,322	110,472	1,846,794	-
Derivative Instruments-Interest Rate Swaps	2,825	-	2,825	-
Noncurrent Liabilities:				
Due Within One Year	2,044,488	1,470,439	3,514,927	-
Due in More Than One Year	66,408,764	32,987,789	99,396,553	-
TOTAL LIABILITIES	74,765,761	35,769,260	110,535,021	184
DEFERRED INFLOWS OF RESOURCES				
Pensions	5,883,646	95,458	5,979,104	-
OPEB	195,446	7,043	202,489	-
TOTAL DEFERRED INFLOWS OF RESOURCES	6,079,092	102,501	6,181,593	-
NET POSITION				
Net Investment In Capital Assets	118,197,934	35,520,997	153,718,931	551,325
Restricted For:				
Affordable Housing Assistance	1,175,438	-	1,175,438	-
Court Functions and Courthouse Improvements	1,027,181	-	1,027,181	-
Law Enforcement and Other Public Safety	1,635,236	-	1,635,236	-
Road and Bridge Maintenance	250,663	-	250,663	-
Capital Projects	9,646,431	-	9,646,431	-
Public Records Modernization	1,402,296	-	1,402,296	-
Fishing Improvement	391,683	-	391,683	-
Tourist Development	1,076,373	-	1,076,373	-
Water and Sewer Utilities	252,775	-	252,775	-
Other Purposes	66,498	-	66,498	-
Unrestricted	(22,049,180)	9,997,424	(12,051,756)	297,832
TOTAL NET POSITION	\$ 113,073,328	\$ 45,518,421	\$ 158,591,749	\$ 849,157

See accompanying notes.

Putnam County, Florida
Statement of Activities
For the Year Ended September 30, 2018

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	Primary Government			Component Unit
					Governmental Activities	Business-type Activities	Total	Putnam Co. Develop. Auth.
PRIMARY GOVERNMENT:								
GOVERNMENTAL ACTIVITIES:								
General Government	\$ 15,433,969	\$ 3,332,420	\$ 136,222	\$ -	\$ (11,965,327)	\$ -	\$ (11,965,327)	\$ -
Public Safety	34,667,955	5,718,362	1,017,577	384,518	(27,547,498)	-	(27,547,498)	-
Physical Environment	430,055	210,714	32,468	-	(186,873)	-	(186,873)	-
Transportation	11,061,257	749,371	4,435,582	4,908,179	(968,125)	-	(968,125)	-
Economic Environment	925,597	56,570	80,641	538,282	(250,104)	-	(250,104)	-
Human Services	2,562,768	216,313	18,542	-	(2,327,913)	-	(2,327,913)	-
Culture and Recreation	1,935,513	91,270	228,774	75,601	(1,539,868)	-	(1,539,868)	-
Court Related	3,462,014	1,063,995	1,091,792	-	(1,306,227)	-	(1,306,227)	-
Interest on Long-Term Debt	611,112	-	-	-	(611,112)	-	(611,112)	-
TOTAL GOVERNMENTAL ACTIVITIES	71,090,240	11,439,015	7,041,598	5,906,580	(46,703,047)	-	(46,703,047)	-
BUSINESS-TYPE ACTIVITIES:								
Water and Wastewater System	2,502,644	940,351	-	1,709,900	-	147,607	147,607	-
Solid Waste	12,259,315	12,783,532	5,185,654	-	-	5,709,871	5,709,871	-
Port Authority	169,527	100,467	-	-	-	(69,060)	(69,060)	-
TOTAL BUSINESS-TYPE ACTIVITIES	14,931,486	13,824,350	5,185,654	1,709,900	-	5,788,418	5,788,418	-
TOTAL PRIMARY GOVERNMENT	\$ 86,021,726	\$ 25,263,365	\$ 12,227,252	\$ 7,616,480	(46,703,047)	5,788,418	(40,914,629)	-
COMPONENT UNIT:								
Putnam County Development Authority	\$ 51,595	\$ 95,658	\$ -	\$ -	-	-	-	44,063
GENERAL REVENUES:								
Property Taxes					37,433,321	-	37,433,321	-
Sales Taxes					3,225,581	-	3,225,581	-
Unrestricted State Shared Revenues					5,367,474	-	5,367,474	-
Local Infrastructure Surtax					6,004,675	-	6,004,675	-
Tourist Development Tax					481,242	-	481,242	-
Communications Service Tax					419,588	-	419,588	-
Investment Earnings					373,702	230,715	604,417	442
Gain on Sale of Capital Assets					-	84,091	84,091	-
Miscellaneous					1,203,674	508	1,204,182	-
Transfers					(1,088,509)	1,088,509	-	-
TOTAL GENERAL REVENUES AND TRANSFERS					53,420,748	1,403,823	54,824,571	442
CHANGE IN NET POSITION					6,717,701	7,192,241	13,909,942	44,505
NET POSITION - BEGINNING OF YEAR, RESTATED					106,355,627	38,326,180	144,681,807	804,652
NET POSITION - END OF YEAR					\$ 113,073,328	\$ 45,518,421	\$ 158,591,749	\$ 849,157

See accompanying notes.

Putnam County, Florida
Balance Sheet – Governmental Funds
September 30, 2018

	General Fund	Road Projects Fund	Better Place Plan Fund	Other Governmental Funds	Total Governmental Funds
<u>ASSETS</u>					
Cash and Equivalents	\$ 10,593,446	\$ 2,880,211	\$ 6,121,985	\$ 10,341,556	\$ 29,937,198
Investments	-	-	-	651,298	651,298
Receivables	1,840,491	74,946	-	72,847	1,988,284
Due From Other Funds	95,000	-	-	133,404	228,404
Due From Other Governments	777,126	1,377,436	374,201	958,779	3,487,542
Other Assets	15,929	-	-	-	15,929
TOTAL ASSETS	13,321,992	4,332,593	6,496,186	12,157,884	36,308,655
<u>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued					
Liabilities	1,300,654	998,607	184,749	697,699	3,181,709
Retainage Payable to Contractors	-	369,191	-	1,008	370,199
Due to Other Funds	133,404	-	-	95,000	228,404
Due to Other Governments	440,855	-	-	207,487	648,342
Customer Deposits	97,664	-	-	217,569	315,233
TOTAL LIABILITIES	1,972,577	1,367,798	184,749	1,218,763	4,743,887
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Revenues - unavailable	1,959,022	-	-	6,471	1,965,493
<u>FUND BALANCES</u>					
Restricted	62,388	2,964,795	6,311,437	9,367,001	18,705,621
Committed	-	-	-	384,243	384,243
Assigned	7,216,989	-	-	1,181,406	8,398,395
Unassigned	2,111,016	-	-	-	2,111,016
TOTAL FUND BALANCES	9,390,393	2,964,795	6,311,437	10,932,650	29,599,275
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 13,321,992	\$ 4,332,593	\$ 6,496,186	\$ 12,157,884	\$ 36,308,655

See accompanying notes.

Putnam County, Florida
Reconciliation of the Balance Sheet to the Statement of Net Position-
Governmental Funds
September 30, 2018

FUND BALANCES - TOTAL GOVERNMENTAL FUNDS \$ 29,599,275

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.

Capital Assets - Net..... 136,946,606

Certain receivables are not available in the current period and therefore are not recognized as revenues in the Governmental Funds.....

1,965,493

Interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.

Accrued Interest on Long-term Debt (303,407)

Long-term liabilities do not require the use of current financial resources and are not reported in the funds.

Long-Term Debt	(17,697,744)	
Capital Lease Obligations	(706,752)	
Compensated Absences	(2,000,600)	
OPEB Obligations	(2,540,120)	
OPEB Deferred Inflows	(192,277)	

(23,137,493)

A Net Pension liability is recorded when the plan's fiduciary net position is not sufficient for payment of those benefits. Additionally, deferred outflows and deferred inflows related to pensions are reported.

Net Pension Liability	(45,092,700)	
Deferred outflows related to pensions.....	18,524,127	
Deferred inflows related to pensions.....	(5,845,413)	

(32,413,986)

Internal service funds are used by management to charge the costs of fleet maintenance and insurance activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position because they primarily serve governmental activities of the county.

Internal Service Funds		416,840
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Net Position of Governmental Activities		\$ 113,073,328
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See accompanying notes.

Putnam County, Florida
Statement of Revenues, Expenditures, and Changes in Fund Balances –
Governmental Funds
For the Year Ended September 30, 2018

	<u>General Fund</u>	<u>Road Projects Fund</u>	<u>Better Place Plan Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
REVENUES					
Taxes	\$ 34,511,782	\$ 1,175,368	\$ 6,004,675	\$ 5,968,349	\$ 47,660,174
Licenses and Permits	852,831	-	-	44,624	897,455
Intergovernmental	9,663,925	3,656,826	-	5,166,891	18,487,642
Charges for Services	6,654,672	-	-	1,415,848	8,070,520
Fines and Forfeitures	80,245	-	-	351,465	431,710
Special Assessments	-	-	-	589,722	589,722
Miscellaneous	459,890	321,698	98,931	873,972	1,754,491
TOTAL REVENUES	52,223,345	5,153,892	6,103,606	14,410,871	77,891,714
EXPENDITURES					
Current:					
General Government	13,376,507	-	-	74,857	13,451,364
Public Safety	27,166,955	-	-	4,528,724	31,695,679
Physical Environment	276,553	-	-	87,163	363,716
Transportation	30,000	-	-	6,224,249	6,254,249
Economic Environment	365,319	-	-	557,199	922,518
Human Services	2,550,850	-	-	-	2,550,850
Culture and Recreation	1,507,736	-	-	233,744	1,741,480
Court Related	1,177,903	-	-	2,282,947	3,460,850
Capital Outlay	-	6,003,081	3,071,629	275,623	9,350,333
Debt Service:					
Principal Retirement	41,617	-	985,000	605,197	1,631,814
Interest and Fiscal Charges	19,715	-	16,831	588,730	625,276
TOTAL EXPENDITURES	46,513,155	6,003,081	4,073,460	15,458,433	72,048,129
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	5,710,190	(849,189)	2,030,146	(1,047,562)	5,843,585
OTHER FINANCING SOURCES/ (USES)					
Transfers In	135,729	-	-	1,873,750	2,009,479
Transfers Out	(1,350,708)	-	(1,972,520)	(213,276)	(3,536,504)
TOTAL OTHER FINANCING SOURCES (USES)	(1,214,979)	-	(1,972,520)	1,660,474	(1,527,025)
NET CHANGE IN FUND BALANCES	4,495,211	(849,189)	57,626	612,912	4,316,560
FUND BALANCES - BEGINNING OF YEAR	4,895,182	3,813,984	6,253,811	10,319,738	25,282,715
FUND BALANCES - END OF YEAR	\$ 9,390,393	\$ 2,964,795	\$ 6,311,437	\$ 10,932,650	\$ 29,599,275

See accompanying notes.

Putnam County, Florida
Reconciliation of the Statement of Revenues, Expenditures and Changes in
Fund Balances to the Statement of Activities – Governmental Funds
For the Year Ended September 30, 2018

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS \$ 4,316,560

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense.

Capital assets acquired by use of financial resources	11,957,974	
Current year depreciation and amortization	(8,411,033)	
Difference.....		3,546,941

Certain items reported in the Statement of Activities are not considered available current financial resources and therefore are not reported as revenues in the Governmental Funds.....

164,381

In the statement of activities, only the gain or loss on the disposal of capital assets is reported. However, in the governmental funds, the change in net position differs from the change in fund balance by the net book value of the assets disposed.

Loss on disposal of capital assets		(57,056)
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Repayment of debt principal is an expenditure in governmental funds, but the repayment results in a reduction of long-term liabilities in the statement of net position.

Debt Principal Payments		1,631,814
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Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated Absences	38,300	
OPEB Obligations	(123,308)	
Accrued Interest Payable	14,164	
Total		(70,844)

Pension expense is recorded in the statement of activities for changes in the County's proportionate share of the Florida Retirement System collective pension expense. Also included in pension expense are amounts required to be amortized in accordance with GASB Statement No. 68.....

(2,901,886)

Internal service funds are used to charge the cost of certain activities to individual funds. The net revenue (expense) is reported with governmental activities.....

87,791

CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

\$ 6,717,701

See accompanying notes.

Putnam County, Florida
Statement of Net Position – Proprietary Funds
September 30, 2018

	Business-type Activities - Enterprise Funds				Governmental Activities
	Waste Management Fund	East Putnam Water Fund	Non-Major Proprietary Fund (Port Authority)	Total Enterprise Funds	Internal Service Funds
<u>ASSETS</u>					
CURRENT ASSETS:					
Cash and Equivalents	\$ 15,570,086	\$ 509,981	\$ 1,042,917	\$ 17,122,984	\$ 1,833,433
Receivables	110,617	123,812	15,513	249,942	-
Due From Other Governments	3,757,751	801,890	-	4,559,641	154,958
Inventory	-	-	-	-	218,863
Other Assets	-	-	-	-	2,632
TOTAL CURRENT ASSETS	19,438,454	1,435,683	1,058,430	21,932,567	2,209,886
NONCURRENT ASSETS:					
Restricted Cash and Equivalents	2,167,305	833,048	-	3,000,353	-
Restricted Investments	4,242,501	-	-	4,242,501	-
Capital Assets, Net	7,528,356	40,490,817	3,874,842	51,894,015	26,023
TOTAL NONCURRENT ASSETS	13,938,162	41,323,865	3,874,842	59,136,869	26,023
TOTAL ASSETS	33,376,616	42,759,548	4,933,272	81,069,436	2,235,909
<u>DEFERRED OUTFLOWS OF RESOURCES</u>					
Pensions	262,076	58,670	-	320,746	128,463
<u>LIABILITIES</u>					
CURRENT LIABILITIES:					
Accounts Payable and Accrued Liabilities	554,464	193,123	5,013	752,600	718,047
Accounts Payable to Contractors	-	251,730	-	251,730	-
Retainage Payable to Contractors	-	196,230	-	196,230	-
Estimated Liability for Self-Insured Losses	-	-	-	-	272,747
Deposits	12,273	87,274	10,925	110,472	-
Current Portion of Long-Term Obligations	763,462	706,977	-	1,470,439	31,757
TOTAL CURRENT LIABILITIES	1,330,199	1,435,334	15,938	2,781,471	1,022,551
NONCURRENT LIABILITIES	17,578,459	15,409,330	-	32,987,789	883,579
TOTAL LIABILITIES	18,908,658	16,844,664	15,938	35,769,260	1,906,130
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Pensions	77,997	17,461	-	95,458	38,233
OPEB	5,282	1,761	-	7,043	3,169
TOTAL DEFERRED INFLOWS	83,279	19,222	-	102,501	41,402
<u>NET POSITION</u>					
Net Investment in Capital Assets	7,528,356	24,117,799	3,874,842	35,520,997	26,023
Unrestricted	7,118,399	1,836,533	1,042,492	9,997,424	390,817
TOTAL NET POSITION	\$ 14,646,755	\$ 25,954,332	\$ 4,917,334	\$ 45,518,421	\$ 416,840

See accompanying notes.

Putnam County, Florida
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds
For the Year Ended September 30, 2018

	Business-type Activities - Enterprise Funds				Governmental Activities
	Waste Management Fund	East Putnam Water Fund	Non-Major Proprietary Fund (Port Authority)	Total Enterprise Funds	Internal Service Funds
<u>OPERATING REVENUES</u>					
User Fees and Assessments	\$12,783,532	\$ 940,351	\$ 100,467	\$13,824,350	\$ 8,655,228
Miscellaneous	508	-	-	508	101,719
TOTAL OPERATING REVENUES	12,784,040	940,351	100,467	13,824,858	8,756,947
<u>OPERATING EXPENSES</u>					
Personal Services	945,565	251,893	-	1,197,458	564,366
Insurance	-	-	-	-	6,618,346
Claims Expense	-	-	-	-	1,102,373
Contractual Services	9,081,800	7,956	10,576	9,100,332	355,607
Repairs and Maintenance	224,303	224,352	11,744	460,399	19,842
Other Operating Expenses	580,008	278,360	50,890	909,258	430,962
Depreciation	587,058	1,213,135	96,317	1,896,510	16,176
Closure and Long-Term Care Costs	839,895	-	-	839,895	-
TOTAL OPERATING EXPENSES	12,258,629	1,975,696	169,527	14,403,852	9,107,672
OPERATING INCOME (LOSS)	525,411	(1,035,345)	(69,060)	(578,994)	(350,725)
<u>NON OPERATING REVENUES (EXPENSES)</u>					
Interest Revenue	208,737	14,030	7,948	230,715	-
Grants	5,185,654	-	-	5,185,654	-
Interest Expense	(686)	(526,948)	-	(527,634)	-
Gain on Sale of Surplus Property	84,091	-	-	84,091	-
TOTAL NONOPERATING REVENUES (EXPENSES)	5,477,796	(512,918)	7,948	4,972,826	-
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	6,003,207	(1,548,263)	(61,112)	4,393,832	(350,725)
Capital Grants & Contributions	-	1,709,900	-	1,709,900	-
Transfers In	-	1,160,000	-	1,160,000	440,402
Transfers Out	(67,387)	(262)	(3,842)	(71,491)	(1,886)
CHANGE IN NET POSITION	5,935,820	1,321,375	(64,954)	7,192,241	87,791
NET POSITION:					
- beginning, as previously reported	8,690,485	24,627,502	4,982,288	38,300,275	315,228
- change for OPEB Liability	20,450	5,455	-	25,905	13,821
NET POSITION, restated	8,710,935	24,632,957	4,982,288	38,326,180	329,049
NET POSITION, End of Year	\$14,646,755	\$ 25,954,332	\$ 4,917,334	\$45,518,421	\$ 416,840

See accompanying notes.

Putnam County, Florida
Statement of Cash Flows – Proprietary Funds
For the Year Ended September 30, 2018

	Business-type Activities - Enterprise Funds				Governmental Activities
	Waste Management Fund	East Putnam Water Fund	Non-Major Proprietary Fund (Port Authority)	Total Enterprise Funds	Internal Service Funds
<u>CASH FLOWS FROM OPERATING ACTIVITIES</u>					
Receipts From Customers	\$12,816,262	\$ 986,860	\$ 127,400	\$13,930,522	\$ 8,696,593
Payments to Suppliers	(10,315,503)	(474,112)	(72,512)	(10,862,127)	(8,327,562)
Payments to Employees	(921,434)	(224,601)	-	(1,146,035)	(475,884)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	1,579,325	288,147	54,888	1,922,360	(106,853)
<u>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</u>					
Transfers In	-	60,000	-	60,000	440,402
Transfers Out	(67,387)	(262)	(3,842)	(71,491)	(1,886)
Grants	1,480,640	-	-	1,480,640	-
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	1,413,253	59,738	(3,842)	1,469,149	438,516
<u>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</u>					
Principal Paid on Debt	(192,568)	(674,901)	-	(867,469)	-
Interest Paid on Debt	(2,452)	(533,499)	-	(535,951)	-
Proceeds From Sale of Surplus Property	84,091	-	-	84,091	-
Grants	-	934,510	-	934,510	-
Transfers In-Capital & Debt Service	-	1,100,000	-	1,100,000	-
Acquisitions of Capital Assets	-	(1,554,595)	-	(1,554,595)	(12,198)
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	(110,929)	(728,485)	-	(839,414)	(12,198)
<u>CASH FLOWS FROM INVESTING ACTIVITIES</u>					
Purchase of Investments	(18,598)	-	-	(18,598)	-
Interest on Investments	208,737	14,030	7,948	230,715	-
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES	190,139	14,030	7,948	212,117	-
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS	3,071,788	(366,570)	58,994	2,764,212	319,465
CASH AND EQUIVALENTS - BEGINNING OF YEAR	14,665,603	1,709,599	983,923	17,359,125	1,513,968
CASH AND EQUIVALENTS - END OF YEAR	\$17,737,391	\$ 1,343,029	\$1,042,917	\$20,123,337	\$ 1,833,433

(continued)

Putnam County, Florida
Statement of Cash Flows – Proprietary Funds
For the Year Ended September 30, 2018

	Business-type Activities - Enterprise Funds				Governmental Activities
	Waste Management Fund	East Putnam Water Fund	Non-Major Proprietary Fund (Port Authority)	Total Enterprise Funds	Internal Service Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
OPERATING INCOME (LOSS)	\$ 525,411	\$(1,035,345)	\$ (69,060)	\$ (578,994)	\$ (350,725)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation	587,058	1,213,135	96,317	1,896,510	16,176
Change In:					
Receivables	37,523	43,959	3,206	84,688	-
Due From Other Governments	(6,619)	-	13,727	7,108	(59,736)
Inventory	-	-	-	-	(25,641)
Deferred Outflows	21,485	(2,292)	-	19,193	(9,895)
Other Assets	-	-	-	-	(618)
Accounts Payable and Accrued Liabilities	(399,826)	36,605	698	(362,523)	225,603
Retainage Payable	(47,243)	-	-	(47,243)	-
Customer Deposits	1,318	2,550	10,000	13,868	-
Net Pension Liability	(8,042)	14,621	-	6,579	43,293
Deferred Inflows	33,066	9,239	-	42,305	20,406
Accrued Landfill and Post- Closure Costs	839,894	-	-	839,894	-
Compensated Absences	(1,000)	7,000	-	6,000	17,000
OPEB Liability	(3,700)	(1,325)	-	(5,025)	17,284
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>\$ 1,579,325</u>	<u>\$ 288,147</u>	<u>\$ 54,888</u>	<u>\$ 1,922,360</u>	<u>\$ (106,853)</u>

(concluded)

See accompanying notes.

Putnam County, Florida
Statement of Fiduciary Net Position
September 30, 2018

	<u>Agency Funds</u>
<u>ASSETS</u>	
Cash and Equivalents	\$ 3,173,248
Receivables	<u>222,380</u>
TOTAL ASSETS	<u>\$ 3,395,628</u>
<u>LIABILITIES</u>	
Assets Held for Others	<u>\$ 3,395,628</u>

See accompanying notes.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

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Putnam County, Florida
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September 30, 2018

The financial statements of Putnam County, Florida have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to government units in accordance with the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the County's Basic Financial Statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Putnam County, Florida (the County), conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies:

A. Reporting Entity

The County is a non-charter, general purpose local government established under the legal authority of the Constitution of the State of Florida. It is composed of an elected Board of County Commissioners and elected Constitutional Officers, who are governed by State statutes and regulations. The Commissioners appoint a county administrator whose duties include the administration of directives and policies of the Commissioners and who has responsibility for the operation of all business centers and the provision of services under the purview of the Commissioners.

The Board of County Commissioners and the offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. The office of the Tax Collector operates on a fee system, whereby the officer retains fees, commissions, and other revenues to pay all operating expenditures, including statutory compensation. Any excess income is remitted to the Board of County Commissioners and other County taxing authorities at the end of the fiscal year. The offices of the Sheriff, Property Appraiser, and Supervisor of Elections operate on a budget system, whereby County-appropriated funds are received from the Board of County Commissioners, and any unexpended appropriations are required to be returned to the Board of County Commissioners at the end of the fiscal year. The Clerk's duties as Clerk to the Board and Chief Financial Officer for the County are budgeted functions, funded by the Board. The Clerk's duties as Clerk of the Circuit and County Courts are funded by appropriations from the Florida Clerks of Court Operations Corporation.

The accompanying financial statements present the County as a primary government, and its component units, entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the County's operations and, accordingly, data from these units are combined with data of the County. The discretely presented component unit, on the other hand, is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the County. Each blended and discretely presented component unit has a September 30 year end.

Blended Component Units – The Putnam County Port Authority, a dependent special district created by Chapter 67-1961, Laws of Florida, to carry out the operations of the County's barge port, is a blended component unit of the primary government. The Putnam County Solid Waste District, a dependent special district, is also a blended component unit of the primary government and was created by Ordinance 87-9 of the County to provide waste disposal services.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Putnam County Board of County Commissioners serves as the governing board of the Port Authority and makes up the majority of the Board of the Solid Waste District. County management maintains operational responsibility for both entities. Additionally, the County is legally obligated to provide resources in case the component units experience deficiencies in debt service payments and resources are not available from any other remedies. These component units are presented as Enterprise Funds. Separate financial statements are not prepared.

Discretely Presented Component Unit – The Putnam County Development Authority is an independent special district created by Chapter 61-2727 as amended by Chapter 69-1523, Laws of Florida, for the purpose of promoting economic growth and development in all areas of the County. The governing Board of the Authority has nine members, of which three are appointed by the County's Board of County Commissioners. The Authority cannot issue bonded debt without the substantive approval of the Board of County Commissioners and, accordingly, the Authority is considered to be fiscally dependent on the Board of County Commissioners. The Authority is included as an Enterprise Fund because if excluded the County's financial statements would be misleading. The separately issued financial statements for the Authority are available at the Authority's office at 1100 Reid Street, Palatka, FL 32177 or on their website at (www.putnamcountydevelopmentauthority.com).

Related Organization – The Putnam County Fair Authority, Inc. is a not-for-profit corporation created under Chapter 616, Florida Statutes. The Authority is considered a related organization because a majority of its Board of Directors are appointed by the Putnam County Board of County Commissioners. The County is not financially accountable for the Authority and, accordingly, the Authority is not included in the accompanying financial statements.

Joint Ventures – The County did not participate in any joint ventures during fiscal year 2017-2018.

B. Future Accounting Changes

The Governmental Accounting Standards Board has issued statements that will become effective in 2019. The statements address:

- Certain asset retirement obligations and
- Debt disclosures

The County is currently evaluating the effects that these statements will have on its financial statements for the year ended September 30, 2019.

C. Government-wide and Fund Financial Statements

The government-wide financial statements (the Statement of Net Position and the Statement of Activities) concentrate on the County as a whole, except for its fiduciary activities, and do not emphasize fund types but rather a governmental or a business-type classification, which are presented in separate columns. The governmental activities and business-type activities comprise the primary government and are reported separately from the component unit for which the County is accountable.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

General governmental and intergovernmental revenues support the governmental activities, whereas the business-type activities are primarily supported by user fees and charges for services.

The statement of activities reflects the direct expenses of a given function or segment, which are offset by program revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function. Taxes and other items not properly included among program revenues are reported as general revenues.

The County's major funds are presented in separate columns on the governmental fund financial statements and the proprietary fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB 34. The funds that do not meet the criteria of a major fund are considered non-major funds and are combined into a single column on the fund financial statements. Non-major governmental funds are comprised of special revenue, debt service and capital projects funds.

The effect of interfund activity has been removed from the government-wide financial statements. However, the interfund services between functions are not eliminated. The internal service activity has been eliminated except for the outside activity and is combined with the governmental activity on the government-wide financial statements. Internal service activity is reported in full on the proprietary fund financial statements. The internal service funds are combined and thus reported in a single summary column on the proprietary fund financial statements.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund balance or net position, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The *basis of accounting* refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. *Measurement focus* indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements, the proprietary fund financial statements and the fiduciary fund financial statements are prepared on a full accrual basis using the economic resources measurement focus. Revenues are recorded in the period in which they are earned and measurable and expenses are recorded in the period in which the related liability is incurred, regardless of the timing of the related cash flows.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all of the eligibility requirements imposed by the provider have been met.

Proprietary funds record both operating and non-operating revenues and expenses. The principal operating revenues are those that are obtained from the operations of the proprietary fund and include user fees, special assessments, and rental fees. Non-operating revenues are not related to the operations of the proprietary fund and include taxes, interest earnings and grants. Operating expenses represent the cost of operations, which includes depreciation. Non-operating expenses are not related to operations, such as interest expense.

Governmental fund financial statements are prepared on the modified accrual basis using the current financial resources measurement focus. Under the modified accrual basis, revenues are recognized when they become measurable and available as net current assets. For this purpose, the County considers all revenues available if they are collected within sixty days after year-end. Primary revenues, such as property taxes, special assessments, intergovernmental revenues, charges for services, sales and franchise taxes, rents and interest are treated as susceptible to accrual under the modified accrual basis and have been recognized as revenues. Expenditures reported in governmental fund financial statements are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. An exception to this general rule includes principal and interest on general long-term debt, which is recognized when due.

The County reports the following major funds in the governmental fund financial statements:

General Fund – The General Fund is the general operating fund of the County. It is used to account for and report all financial resources not accounted for and reported in another fund. The General Fund is subdivided into the following categories: Board of County Commissioners (BOCC), Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of the Circuit Court.

Road Projects Fund – The Road Projects Fund is used to account for resources to be used in developing and enhancing the County's Road System.

Better Place Plan Fund – The Better Place Fund is used to account for revenues received from a one-cent discretionary surtax imposed to finance certain capital projects.

The County reports the following major funds in the proprietary fund financial statements:

Waste Management Fund – The County's Waste Management Fund is used to account for the fees charged for providing solid waste collection and disposal services to the general public on a user fee basis, and to account for special assessments levied to County residents for mandatory solid waste collection.

East Putnam Water Fund – The East Putnam Water Fund is used to account for the collection and use of fees established to provide a water and wastewater system to residents in that region of the County.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County reports the following other fund types:

Internal Service Funds – The Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis (i.e., risk management, liability insurance, and fleet maintenance).

Agency Funds – The Agency Funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, or other governments. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Clerk of the Circuit Court maintains agency funds to account for assets held for others under court order; the Sheriff's agency fund accounts for assets held for use by inmates while incarcerated, and on behalf of other agencies and individuals; the Tax Collector maintains an agency fund to account for taxes received but not distributed and for funds not yet distributed to the state from the sale of vehicle and other licenses and permits.

E. Assets, Liabilities and Net Position or Equity

Cash and Investments

For accounting and investment purposes, the County maintains a cash and investment pool that is available for use by all funds except those whose cash and investments must be segregated due to legal or other restrictions. Investments within this pool are treated as a demand deposit account by the various funds of the County that participate. Interest earned on investments in the pool is allocated to the various funds based upon each fund's equity balance in the pool during the allocation period.

All funds that are not invested are deposited in institutions that are certified as "Qualified Public Depositories," as required under the Florida Security for Public Deposits Act. This law requires every qualified public depository to deposit, with the State Treasurer, eligible collateral equal to or in excess of an amount to be determined by the State Treasurer. The law requires the State Treasurer to ensure that funds are entirely collateralized throughout the fiscal year. Therefore, the County's total deposits and the deposits of the Putnam County Development Authority, a component unit, are insured or collateralized by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.

Investments are stated at fair value, except for some investments in the State Board of Administration Local Government Surplus Trust Fund Investment Pool. The State Investment Pool is administered by the Florida State Board of Administration (SBA), who provides regulatory oversight. The SBA is not a registrant with the Securities and Exchange Commission (SEC). Investments in the SBA are classified as Cash and Equivalents in the accompanying financial statements

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Statement of Cash Flows

For purposes of the statement of cash flows, the County considers cash and cash equivalents to be cash on hand, demand deposits, and highly liquid investments with original maturities of three months or less when purchased.

Accounts Receivable

The accounts receivable of the County are recorded in the government-wide, governmental, and proprietary fund financial statements and are net of an allowance for doubtful accounts, which is generally equivalent to the receivables that are over 90 days.

Due To/From Other Funds

Activity between funds during the year is recorded by moving cash; however, after September 30th cash can no longer move between funds; therefore a “due from” and “due to” are used to record any activity representing current interfund loans. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statement of net position as “internal balances”.

Restricted Assets

Certain resources of the County are classified as restricted assets on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. When both restricted and unrestricted resources are available for use, it is the County’s policy to use restricted resources first, then unrestricted resources as they are needed.

Inventories

Inventories, consisting primarily of materials and supplies, are stated at cost, which approximates fair market value. The “first-in/first-out” (FIFO) method is used to determine cost. No inventories were reported in any governmental funds at September 30, 2018.

All inventories are recorded as expenditures, or expense, as they are used (consumption method). An offsetting non-spendable fund balance is reported in the governmental fund financial statements to indicate that the asset is not available for appropriation or expenditure.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Long-Term Receivables

Noncurrent portions of long-term receivables due to governmental funds are reported on their balance sheets, in spite of their spending measurement focus. However, special reporting treatments are used to indicate that they are not considered “available spendable resources,” since they do not represent net current position. Recognition of governmental fund type revenues represented by noncurrent receivables is not made until they become current receivables.

Capital Assets

Capital assets include property, plant, equipment, infrastructure, and intangible assets such as computer software. Infrastructure assets are defined as public domain assets such as roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, lighting systems and similar assets that are immovable and of value only to the governmental unit. Capital assets are reported in the government-wide financial statements in the applicable governmental or business-type activities column, as well as the proprietary fund financial statements. The established threshold for capitalizing property, plant and equipment is generally \$3,000. The threshold for capitalizing infrastructure ranges from \$5,000 to \$25,000. The Office of the Sheriff, however, has established a capitalization threshold of \$5,000 for all classes of capital assets. The threshold for the capitalization of all intangible assets is \$50,000.

The reported values of general infrastructure exclude normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate.

The County holds legal title to the capital assets of the Board of County Commissioners, Property Appraiser, Tax Collector, Clerk of the Circuit Court, and Supervisor of Elections and is accountable for them under Florida Law. The Sheriff, under Florida Law, is accountable for maintaining capital asset records for equipment used in the operations of the Office.

Capital assets are recorded at cost, or estimated historical cost. Contributed assets are recorded at estimated acquisition value at the time received.

Amortization of intangible assets is included with depreciation expense.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Depreciation or amortization, as appropriate, is calculated using the straight-line method over the following estimated useful lives:

Intangible Assets	7 – 40 Years
Buildings	30 – 50 Years
Improvements	10 – 50 Years
Equipment	5 – 15 Years
Water Distribution System	40 Years

Infrastructure assets are depreciated using a group depreciation method over a period of 10-100 years.

The landfill is depreciated proportionately based on capacity used.

Capitalization of Interest

Interest costs related to construction are capitalized for proprietary activities. For assets constructed with governmental fund resources, interest is not capitalized. The County had no capitalized interest during 2018.

Compensated Absences

The various County agencies maintain policies that permit employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation of service if certain criteria are met. These benefits, plus their related tax and retirement costs, are classified as compensated absences. The policies of the various County agencies vary as to the amount and the vesting of employee vacation and sick time. Generally, the policies allow limited vesting of unused employee vacation leave time and in some instances sick time. The amount of vacation time is determined by the period of employment. In prior years, the following governmental funds have been used to eliminate the liability for compensated absences: the General Fund, the County Transportation Trust Fund, the Fire Tax Unit Fund, the E911 System Fund, and the Court Fund.

Compensated absences liabilities are accrued when incurred in the government-wide and proprietary fund financial statements. No expenditure is reported in the governmental fund statements for these amounts until payment is due. The compensated absences liability is based on current rates of pay.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

F. Management Estimates and Assumptions

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities, deferred inflows, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could vary from estimates used.

G. Deferred Inflows and Outflows

Deferred outflows of resources are defined as a consumption of resources by the government that is applicable to a future reporting period. Deferred inflows of resources are defined as an acquisition of resources by the government that is applicable to a future reporting period. Deferred outflows of resources have a positive effect on net position, similar to assets, and deferred inflows of resources have a negative effect on net position, similar to liabilities. Notwithstanding those similarities, deferred outflows of resources are not assets and deferred inflows of resources are not liabilities, and accordingly, are not included in those sections of the statement of financial position.

H. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System Pension Plan and Health Insurance Subsidy Program and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. In prior years, the following governmental funds have been used to eliminate the pension liabilities: the General Fund, the County Transportation Trust Fund, the Fire Tax Unit Fund, the E911 System Fund, and the Court Fund.

I. Fund Balance

The County follows the provisions of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions to classify fund balances for its governmental funds into specifically defined classifications. The classifications comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which the amounts in the fund can be spent.

Fund balance classifications are described below:

Nonspendable Fund Balance – Non-spendable fund balances are amounts that cannot be spent because they are either: (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Restricted Fund Balance – Restricted fund balances are restricted when constraints placed on the use of resources are either: (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – Committed fund balances are amounts that can only be used for specific purposes as a result of constraints imposed by formal action of the County's highest level of decision-making authority, which is by Ordinance approved by the County Commission. Committed amounts cannot be used for any other purpose unless the Commission removes those constraints by taking the same type of action.

Assigned Fund Balance – Assigned fund balances are amounts that are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by (a) formal action of the County Commission, other than by Ordinance, or (b) an official to which the Commission has delegated the authority, by formal action, to assign amounts used for specific purposes. The Commission has delegated this authority to the County Administrator.

Unassigned Fund Balance – Unassigned fund balance is the residual classification for the General Fund.

The County's policy is to expend resources in the following order: restricted, committed, assigned, and unassigned.

NOTE 2 – STATE OF FLORIDA PENSION PLANS

Defined Benefit Plans

The County participates in two defined benefit pension plans that are administered by the State of Florida, Department of Management Services, Division of Retirement. The plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the plans. That report is available from the Florida Department of Financial services website at (www.dms.myflorida.com).

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 and 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 2 – STATE OF FLORIDA PENSION PLANS

Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under one of the state administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

Benefits Provided

Benefits under the FRS Pension Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

Contributions

The contribution requirements of plan members and the County are established and may be amended by the Florida Legislature. Employees are required to contribute 3.00% of their salary to the FRS Pension Plan. The County's contribution rates as of September 30, 2018, were as follows:

	<u>FRS</u>	<u>HIS</u>
Regular Class	6.60%	1.66%
Special Risk Class	22.84%	1.66%
Senior Management	22.40%	1.66%
Elected Officials	47.04%	1.66%
DROP from FRS	12.37%	1.66%

The County's contributions for the year ended September 30, 2018, were \$3,511,262 to the FRS and \$420,584 to the HIS.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 2 – STATE OF FLORIDA PENSION PLANS

Pension Liabilities and Pension Expense

At September 30, 2018, the County reported a liability for its proportionate shares of the net pension liability of the FRS Pension Plan and the HIS Program. The net pension liabilities were measured as of June 30, 2018. The County's proportions of the net pension liabilities were based on the County's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

	FRS	HIS
	<hr/>	<hr/>
Net pension liability	\$ 37,762,297	\$ 8,440,515
Proportion at:		
Current Measurement Date	0.1253707%	0.0797470%
Prior Measurement Date	0.1259494%	0.0798985%
Pension expense (benefit)	\$ 6,377,629	\$ 567,772

Deferred Outflows/Inflows of Resources Related to Pensions

At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related pension from the following sources:

	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
	<hr/>	<hr/>	<hr/>	<hr/>
Differences between expected and actual experience	\$ 3,199,034	\$ (116,110)	\$ 129,221	\$ (14,340)
Changes of assumptions	12,338,882	-	938,690	(892,402)
Net difference between projected and actual earnings on pension plan investments	-	(2,917,598)	5,095	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,117,590	(1,508,305)	247,219	(530,349)
Employer contributions subsequent to the measurement date	894,062	-	103,543	-
Total	<hr/> \$ 17,549,568	<hr/> \$ (4,542,013)	<hr/> \$1,423,768	<hr/> \$ (1,437,091)

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 2 – STATE OF FLORIDA PENSION PLANS

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the reporting period ending September 30, 2019. Other pension-related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ending September 30,	FRS	HIS
2019	\$ 4,733,257	\$ 55,858
2020	3,210,557	55,428
2021	421,802	12,655
2022	2,121,724	(26,228)
2023	1,413,952	(152,631)
Thereafter	212,201	(61,948)
Total	<u>\$ 12,113,493</u>	<u>\$ (116,866)</u>

Actuarial Assumptions

The total pension liability for each of the defined benefit plans was measured as of June 30, 2018. The total pension liability for the FRS Pension Plan was determined by an actuarial valuation dated July 1, 2018. For the HIS Program, actuarial valuations are conducted biennially. The July 1, 2018 HIS valuation is the most recent actuarial valuation and was used to calculate the total pension liability. The individual entry age normal actuarial cost method was used for each plan, along with the following significant actuarial assumptions:

	<u>FRS</u>	<u>HIS</u>
Inflation	2.60%	2.60%
Salary Increases	3.25%	3.25%
Investment rate of return	7.00%	N/A
Discount Rate	7.00%	3.87%

Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB.

For both plans, the actuarial assumptions used were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 2 – STATE OF FLORIDA PENSION PLANS

The following changes in key actuarial assumptions occurred in 2018:

FRS: The discount rate and the long-term expected rate of return used to determine the total pension liability decreased from 7.10% to 7.00%.

HIS: The discount rate and the municipal bond index rate used to determine the total pension liability increased from 3.58% to 3.87%.

The long-term expected investment rate of return was not based on historical returns, but instead was based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the consulting actuary's assumptions based on long-term target asset allocation.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>
Cash	1.00%	2.90%	2.90%
Fixed Income	18.00%	4.40%	4.30%
Global Equity	54.00%	7.60%	6.30%
Real estate (property)	11.00%	6.60%	6.00%
Private equity	10.00%	10.70%	7.80%
Strategic Investments	<u>6.00%</u>	6.00%	5.70%
	<u>100.00%</u>		

Discount Rate

The discount rate used to measure the total pension liability for the FRS Pension Plan was 7.00%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program is essentially funded on a pay-as-you-go basis, a municipal bond rate of 3.87% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 2 – STATE OF FLORIDA PENSION PLANS

Sensitivity Analysis

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the County's proportionate share of the net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate.

	FRS			HIS		
	Current			Current		
	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)	1% Decrease (2.87%)	Discount Rate (3.87%)	1% Increase (4.87%)
Employer's proportionate share of the net pension liability	\$ 68,917,776	\$37,762,297	\$11,885,831	\$ 9,613,252	\$ 8,440,515	\$ 7,462,970

Pension Plans' Fiduciary Net Position

Detailed information about the pension plans' fiduciary net position is available in the State's separately issued financial reports.

Defined Contribution Plan

Pursuant to Chapter 121, Florida Statutes, the Florida Legislature created the Florida Retirement Investment Plan ("FRS Investment Plan"), a defined contribution pension plan qualified under Section 401(a) of the Internal Revenue Code. The FRS Investment Plan is an alternative available to members of the Florida Retirement System in lieu of the defined benefit plan. There is a uniform contribution rate covering both the defined benefit and defined contribution plans, depending on membership class. Required employer contributions made to the plan during the year ended September 30, 2018, totaled \$475,057.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 3 – DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan (the “Plan”) created in accordance with Section 457 of the Internal Revenue Code. This Plan (refer to Section 112.215, Florida Statutes), is available to all regular payroll County employees, permits them to defer a portion of their salaries until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the Plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are (notwithstanding the mandates of 26 U.S.C. s. 457 (b) (6), all of the assets specified in subparagraph 1) held in trust for the exclusive benefit of participants and their beneficiaries as mandated by 26 U.S.C. s. 457 (g) (1).

NOTE 4 – PROPERTY TAXES

Property taxes become due and payable on November 1st of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates for the full amount of any unpaid taxes must be sold no later than June 1st of each year.

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate. There were no significant delinquent property taxes receivable at September 30, 2018.

Tax revenues are recognized when levied, to the extent that they result in current receivables in governmental funds. By year-end, substantially all property taxes have been collected. Accordingly, there is no ad-valorem property taxes receivable reported in the accompanying financial statements.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 4 – PROPERTY TAXES

Details of the County's tax calendar are presented below:

Lien Date	January 1
Levy Date	October 1
Installment Payments:	
1st Installment	No later than June 30
2nd Installment	No later than September 30
3rd Installment	No later than December 31
4th Installment	No later than March 31
Regular Payments:	
Discount Periods	November - February
No Discount Period	March
Delinquent Date	April 1

NOTE 5 – DEPOSITS AND INVESTMENTS

As of September 30, 2018, the County had the following investments and maturities:

<u>Investment</u>	Investment Maturities (in years)					<u>S & P Rating</u>
	<u>Fair Value</u>	<u>Less Than 1</u>	<u>1 - 2</u>	<u>2 - 3</u>	<u>3 - 5</u>	
State Investment Pool - Florida Prime, amortized cost	\$ 4,356,745	\$ 4,356,745	\$ -	\$ -	\$ -	AAAm
Florida Local Government Investment Trust:						
Day to Day Fund	3,487,095	3,487,095	-	-	-	AAAm
Short-Term Bond Fund	1,406,704	396,128	663,261	347,315	-	AAAf
Florida Cooperative Liquid Assets Securities System	10,604,175	10,604,175	-	-	-	AAAm
Money Market Funds	4,260,180	4,260,180	-	-	-	NA
TOTAL INVESTMENTS	<u>\$24,114,899</u>	<u>\$23,104,323</u>	<u>\$ 663,261</u>	<u>\$ 347,315</u>	<u>\$ -</u>	

Total Investments of the primary government include \$19,221,100 classified as Cash and Equivalents in the accompanying financial statements.

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value is the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The County uses a market approach in measuring fair value that uses prices and other relevant information generated by market transactions involving identical or similar assets, liabilities, or groups of assets and liabilities.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 5 – DEPOSITS AND INVESTMENTS

Assets or liabilities are classified into one of three levels. Level 1 is the most reliable and is based on quoted price for identical assets or liabilities, in an active market. Level 2 uses significant other observable inputs when obtaining quoted prices for identical or similar assets, or liabilities, in markets that are not active. Level 3 is the least reliable, and uses significant unobservable inputs that uses the best information available under the circumstances, which includes the County's own data in measuring unobservable inputs.

Derivative instruments classified as Level 2 of the fair value hierarchy are valued using a market approach that considers benchmark interest rates. The County's Fair Value Measurement for the Interest Rate Swap is \$2,825 at September 30, 2018.

Interest Rate Risk

Investment interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. In accordance with its investment policy, the County manages its exposure to declines in fair values by limiting the maturity of investments to less than five years. Additionally, the investment policy requires the portfolio to be diversified by type of investment, issuer, and dates of maturity in order to protect against fluctuations in the market economy. The weighted average days to maturity (WAM) of the Florida PRIME fund were 33 days. The WAM for the Florida Local Government Investment Trust Day to Day Fund was 34.39 days, and the WAM for the Short Term Bond Fund was 1.94 years. The WAM for the Florida Cooperative Liquid Assets Securities System was 50 days.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The various agencies of the County and its component unit invest excess public funds pursuant to the guidelines established in Section 218.415, Florida Statutes, and County Investment Resolution 2003-112 (investment policy), which authorizes investments of excess public funds to be invested the Local Government Surplus Trust Funds Investment Pool (State Investment Pool); or any intergovernmental investment pool, Securities and Exchange Commission registered money market funds with the highest credit quality rating; savings accounts; interest bearing time deposits in qualified public depositories; direct obligations of the U.S. Treasury; Federal agencies and instrumentalities; certain securities (limited to obligations of the U.S. Government or any agency or instrumentalities thereof); certificates of deposit and other evidence of deposit at financial institutions, bankers' acceptances, and commercial paper rated in the highest tier by a nationally recognized rating agency; and other investments authorized by law or by ordinance for the County.

State Investment Pool: The State Investment Pool is administered by the Florida State Board of Administration (SBA), which provides regulatory oversight. The Florida PRIME is an external investment pool that has adopted operating procedures consistent with GASB's requirements to measure its investments at amortized cost. Therefore, the fair value of the position in the pool is equal to the value of the pool shares. The Florida PRIME is rated by Standard and Poor's and has a rating at September 30, 2018 of AAAM.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 5 – DEPOSITS AND INVESTMENTS

Florida Local Government Investment Trust: The County participates in the Florida Local Government Investment Trust (FLGIT), an external investment pool. Regulatory oversight for the pool consists of the Board of Trustees comprised of County Clerks and County Commissioners; an Investment Board comprised of finance officers throughout the State; an Independent Investment Advisor; a Custodian Bank; and an Administrator (Florida Association of Court Clerks). The Day to Day Fund's fair value of the pool is equal to the value of the pool shares. However, the Short-Term Bond Fund is a floating rate net asset value. Additionally, the pool's investments are periodically rated by Standard & Poor's. At September 30, 2018, the Credit Quality and Bond Fund Volatility Ratings for the Short Term bond fund were AAAf and S1, respectively. The Credit Quality rating for the Day to Day Fund was AAAM.

The County may have indirect exposure to derivatives through its participation in the FLGIT. Information about the nature and extent of the County's indirect exposure to risks from derivatives and similar debt and investment items is not available. Management is aware of this aspect of the investments held in the FLGIT and has adhered to the County's investment policy requirements to monitor such investment activity on a consistent periodic basis.

Florida Cooperative Liquid Assets Securities System: The County also participates in the Florida Cooperative Liquid Assets Securities System (FLCLASS), an external investment pool. Regulatory oversight is administered by Public Trust Advisors, LLC. FLCLASS follows FASB Accounting Standards Topic (ASC) 820 Fair Value Measurement and Disclosure for financial reporting purposes. FLCLASS does not meet all of the specific criteria outlined in GASB 79 Paragraph 4, therefore FLCLASS participants measure their investments in FLCLASS at fair value. FLCLASS reports the amortize cost of investments, which approximates fair value, to its participants. FLCLASS is rated by Standard and Poor's Global Ratings and has a rating at September 30, 2018 of AAAM.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the County will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. All County deposits are in qualified public depositories pursuant to Chapter 280, Florida Statutes. All deposits made in qualified public depositories are fully collateralized and backed by the Public Deposit Security Trust Fund.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investment policy and Florida Statutes require that securities purchased by and all collateral obtained by the County be properly designated as an asset of the County and held in safekeeping by a third party.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. Unless market conditions otherwise require, the investment policy requires that no more than fifteen (15%) of the County's investment portfolio may be in any one class of security other than those issued or guaranteed by the U.S. Government or its agencies.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 6 – ACCOUNTS RECEIVABLE

Accounts receivable of the General Fund consist primarily of \$5,166,248 ambulance service accounts which are reported net of an allowance for doubtful accounts of \$3,334,248 at September 30, 2018. The allowance represents approximately 64.5% of the gross ambulance service accounts receivable at September 30, 2018. The balance of the receivable consists of miscellaneous service fees.

Accounts receivable of the Road Projects Fund consists of \$74,946 from Florida Power & Light, Co. for reimbursements of road work on Coral Farms Road.

Accounts receivable of the non-major Governmental Funds consist primarily of \$13,939 in utility customer receivables, court related receivables of \$35,964 and \$1,439 other miscellaneous receivables. Allowances for doubtful accounts are not considered necessary, except for an allowance of \$30,010 for court receivables. All net receivables are expected to be collected within the next year.

Accounts receivable of the Enterprise Funds consist of Landfill and Water Utility customer and rent receivables of \$949,796 and other miscellaneous receivables resulting from normal business activities. An allowance for doubtful accounts in the amount of \$700,000 has been established. All net receivables are expected to be collected within the next year.

NOTE 7 – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The following is a schedule of interfund receivables and payables as of September 30, 2018:

Due To / Due From Other Funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Capital Projects Fund	\$ 85,000
General Fund	Nonmajor Governmental Funds	10,000
Non-Major Governmental Fund	General Fund	133,404
TOTAL PRIMARY GOVERNMENT		<u><u>\$ 228,404</u></u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 7 – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Interfund transfers for the year ended September 30, 2018, consisted of the following:

Transfer In:					
<u>Transfer Out:</u>	<u>General Fund</u>	<u>Nonmajor Governmental</u>	<u>East Putnam Water</u>	<u>Internal Service</u>	<u>Total Transfers In</u>
General Fund	\$ -	\$ 951,230	\$ 60,000	\$ 339,478	\$ 1,350,708
Better Place Plan Fund	-	872,520	1,100,000	-	1,972,520
Nonmajor Governmental	82,000	50,000	-	81,276	213,276
Waste Management	53,729	-	-	13,658	67,387
East Putnam Water	-	-	-	262	262
Nonmajor Proprietary	-	-	-	3,842	3,842
Internal Service	-	-	-	1,886	1,886
Total Transfers Out	<u>\$ 135,729</u>	<u>\$ 1,873,750</u>	<u>\$ 1,160,000</u>	<u>\$ 440,402</u>	<u>\$ 3,609,881</u>

Some balances resulted from the time lag between the dates that (a) interfund goods and services are provided or reimbursable expenditures occur, (b) transactions are recorded in the accounting system, and (c) payments are made between funds.

Other balances are transfers that include transfers to provide match for grant requirements; transfer moneys to other funds based on budgetary requirements; and to move moneys from a fund that by statute or budgetary authority must collect revenues to funds that are required by statute or budgetary authority to expend them.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 8 – CAPITAL ASSET ACTIVITY

Capital asset activity for the year was as follows:

	Beginning Balance October 1, 2017	Increases	Decreases	Ending Balance September 30, 2018
<u>Primary Government</u>				
<u>Governmental Activities</u>				
Capital Assets Not Being Depreciated:				
Land	\$ 21,168,227	\$ 144,208	\$ -	\$ 21,312,435
Construction in Progress	1,270,645	481,246	(245,828)	1,506,063
Total Capital Assets Not Being Depreciated	22,438,872	625,454	(245,828)	22,818,498
Capital Assets Being Depreciated:				
Intangible Assets	1,414,666	-	-	1,414,666
Buildings	46,948,500	19,550	-	46,968,050
Improvements	9,979,347	475,043	-	10,454,390
Equipment	40,176,461	3,534,035	(1,453,571)	42,256,925
Infrastructure	99,324,171	7,561,918	(2,610,709)	104,275,380
Total Capital Assets Being Depreciated	197,843,145	11,590,546	(4,064,280)	205,369,411
Less Accumulated Depreciation For:				
Intangible Assets	(1,031,859)	(120,545)	-	(1,152,404)
Buildings	(15,400,652)	(1,201,613)	-	(16,602,265)
Improvements	(4,687,981)	(321,259)	-	(5,009,240)
Equipment	(33,469,261)	(2,666,713)	1,396,515	(34,739,459)
Infrastructure	(32,205,542)	(4,117,079)	2,610,709	(33,711,912)
Total Accumulated Depreciation	(86,795,295)	(8,427,209)	4,007,224	(91,215,280)
Total Capital Assets Being Depreciated, Net	111,047,850	3,163,337	(57,056)	114,154,131
Governmental Activities Capital Assets, Net	\$ 133,486,722	\$ 3,788,791	\$ (302,884)	\$ 136,972,629
<u>Business-type Activities</u>				
Capital Assets Not Being Depreciated:				
Land	\$ 6,176,495	\$ -	\$ -	\$ 6,176,495
Construction in Progress	253,400	1,962,300	-	2,215,700
Total Capital Assets Not Being Depreciated	6,429,895	1,962,300	-	8,392,195
Capital Assets Being Depreciated:				
Buildings	3,177,325	35,648	-	3,212,973
Improvements	967,510	-	-	967,510
Landfill	11,347,894	-	-	11,347,894
Water and Sewer Distribution System	47,102,814	-	-	47,102,814
Equipment	3,085,942	4,607	-	3,090,549
Total Capital Assets Being Depreciated	65,681,485	40,255	-	65,721,740
Less Accumulated Depreciation For:				
Buildings	(1,692,274)	(96,273)	-	(1,788,547)
Improvements	(878,278)	(13,709)	-	(891,987)
Landfill	(7,604,224)	(355,189)	-	(7,959,413)
Water and Sewer Distribution System	(7,745,707)	(1,176,706)	-	(8,922,413)
Equipment	(2,402,927)	(254,633)	-	(2,657,560)
Total Accumulated Depreciation	(20,323,410)	(1,896,510)	-	(22,219,920)
Total Capital Assets Being Depreciated, Net	45,358,075	(1,856,255)	-	43,501,820
Business-type Activities Capital Assets, Net	\$ 51,787,970	\$ 106,045	\$ -	\$ 51,894,015

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 8 – CAPITAL ASSET ACTIVITY

Depreciation was charged to the functions of the primary government as follows:

Governmental Activities:

General Government	\$ 607,616
Public Safety	2,840,030
Physical Environment	41,778
Transportation	4,557,437
Economic Environment	14,917
Human Services	11,918
Culture and Recreation	241,665
Court Related	95,672
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	16,176
Total Depreciation Expense - Governmental Activities	<u>\$ 8,427,209</u>

Business-type Activities:

Waste Management	\$ 587,058
Water and Sewer System	96,317
Port Authority	1,213,135
Total Depreciation Expense - Business-type Activities	<u>\$ 1,896,510</u>

NOTE 9 – LONG-TERM OBLIGATIONS

Governmental Activities

Notes Payable - \$1,356,000, variable rate, 15-year note from a financial institution to construct and equip several communications towers within the County. The County entered into an interest rate swap agreement to fix the interest rate at 3.89%. The note is payable and secured by a pledge of a specific traffic ticket surcharge designated for communications improvements. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest payments of approximately \$30,000 are due quarterly until maturity on May 1, 2020. The note is payable from the Communications Improvement Fund (a Special Revenue Fund).

202,944

Revenue Bonds - \$9,000,000 from the United States Department of Agriculture, Public Improvement Revenue Bond, Series 2016 to provide financing for the Putnam County Jail. The interest rate is 3.125%. The bonds will be repaid in 40 annual principal and interest payments of approximately \$397,250 each. The bond is secured by pledged revenues from the local government half-cent sales tax clearing trust fund. The bond is payable from the County Jail Fund (a Debt Service Fund.)

8,764,300

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 9 – LONG-TERM OBLIGATIONS

\$8,965,300 from the United States Department of Agriculture, Public Improvement Revenue Bond, Series 2016 to provide financing for the Putnam County Jail. The interest rate is 3.125%. The bonds will be repaid in 40 annual principal and interest payments of approximately \$395,750 each. The bond is secured by pledged revenues from the local government half-cent sales tax clearing trust fund. The bond is payable from the County Jail Fund (a Debt Service Fund.) 8,730,500

Capital Leases consist of agreements with financial institutions for the following equipment: phone system with \$245,828 aggregate historical cost and 8.71% interest rate; excavator with \$386,436 aggregate historical cost and 2.99% interest rate; and an excavator with \$366,500 aggregate historical cost and 2.99% interest rate. 706,752

Other Post Employment Benefits 2,581,990

Accrued Compensated Absences 2,056,600

Net Pension Liability 45,410,166

Total Long-Term Obligations, Governmental Activities \$ 68,453,252

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 9 – LONG-TERM OBLIGATIONS

Business-Type Activities

<p><u>Notes Payable</u> - \$1,402,009 from the State of Florida State Revolving Fund loans to provide financing for the East Putnam Wastewater System. The interest rate is 1.31% and will be repaid in semiannual principal and interest payments of \$28,386 until maturity on June 2035. The note is secured by operating proceeds from the Wastewater System. The Better Place Plan Fund is obligated to cover any deficiencies.</p>	862,505
<p>\$9,783,912 from the State of Florida in three series of State Revolving Fund loans to provide financing for the East Putnam Water System. The interest rates range from 2.64% to 2.82%. The loan will be repaid in 40 semiannual loan payments of \$327,026. The note is secured by operating proceeds of the Water System and matures in the 2030 fiscal year.</p>	6,170,553
<p><u>Revenue Bonds</u> - \$4,268,000 from the United States Department of Agriculture is Water Revenue Bonds, Series 2008B to provide financing for the East Putnam Water System. The interest rate is 4.25%. The loan will be repaid in 38 annual loan payments of \$228,300 beginning September 1, 2011. The bond is secured by operating proceeds from the East Putnam Water System. The Better Place Plan Fund is obligated to cover deficiencies up to \$275,000 per year.</p>	3,831,000
<p>\$2,054,900 from the United States Department of Agriculture is Water Revenue Bonds, Series 2008A to provide financing for the East Putnam Water System. The interest rate is 4.50%. The loan will be repaid in 38 annual loan payments of \$113,600 beginning September 1, 2011. The bond is secured by operating proceeds from the East Putnam Water System. The Better Place Plan Fund is obligated to cover deficiencies up to \$275,000 per year.</p>	1,855,000
<p>\$3,057,000 from the United States Department of Agriculture is Sewer Revenue Bonds, Series 2014 (Bond R-1) to provide financing for the East Putnam Wastewater System. The interest rate is 2.75%. The loan will be repaid in 38 annual loan payments of \$126,888 beginning September 1, 2017. The bond is secured by operating proceeds from the East Putnam Wastewater System.</p>	2,932,000
<p>\$276,000 from the United States Department of Agriculture is Sewer Revenue Bonds, Series 2014 (Bond R-2) to provide financing for the East Putnam Wastewater System. The interest rate is 3.25%. The loan will be repaid in 38 annual loan payments of \$13,466 beginning September 1, 2017. The bond is secured by operating proceeds from the East Putnam Wastewater System.</p>	274,000
<p>Accrued Landfill Closure and Long-Term Care Costs</p>	17,584,479
<p>Other Post Employment Benefits</p>	93,045
<p>Accrued Compensated Absences</p>	63,000
<p>Net Pension Liability</p>	792,646
<p>Total Long-Term Obligations, Business-Type Activities</p>	<u><u>\$ 34,458,228</u></u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 9 – LONG-TERM OBLIGATIONS

Annual debt service requirements to maturity for long-term obligations at September 30, 2018, excluding obligations under capital leases, are as follows:

Year Ending September 30	Governmental Activities		Business-Type Activities	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2019	360,536	553,042	693,866	513,786
2020	342,808	540,766	713,159	493,546
2021	261,900	531,075	733,670	472,885
2022	270,100	522,891	754,563	451,610
2023	278,600	514,450	774,860	429,685
2024-2028	1,529,000	2,436,094	4,136,010	1,803,765
2029-2033	1,783,200	2,181,794	2,197,220	1,273,546
2034-2038	2,080,100	1,885,184	1,538,710	994,456
2039-2043	2,425,900	1,539,209	1,697,000	696,055
2044-2048	2,829,300	1,135,731	2,018,000	339,048
2049-2053	3,299,900	665,144	552,000	63,530
2054-2056	2,236,400	141,166	116,000	3,273
	<u>\$ 17,697,744</u>	<u>\$ 12,646,546</u>	<u>\$ 15,925,058</u>	<u>\$ 7,535,185</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 9 – LONG-TERM OBLIGATIONS

The annual requirements under capital lease obligations are as follows:

Year Ending September 30	Governmental Activities
2019	197,761
2020	197,761
2021	197,761
2022	187,625
Total Minimum Lease Payments	<u>\$ 780,908</u>
Less Amount Representing Interest	<u>(74,156)</u>
Present Value of Minimum Lease Payments	<u>\$ 706,752</u>

Changes in long-term debt transactions of the County for the year ended September 30, 2018 are summarized below:

Governmental Activities					
	Balance October 1, 2017	<u>Increases</u>	<u>Decreases</u>	Balance September 30, 2018	Due Within One Year
Special Assessment Debt with					
Governmental Commitment	\$ 138,336	\$ -	\$ (138,336)	\$ -	\$ -
Notes Payable	1,297,722	-	(1,094,778)	202,944	114,236
Revenue Bonds	17,733,700	-	(238,900)	17,494,800	246,300
Capital Leases	866,552	-	(159,800)	706,752	167,107
Other Post Employment Benefits	2,633,675	-	(51,685)	2,581,990	-
Accrued Compensated					
Absences	2,077,900	2,276,900	(2,298,200)	2,056,600	1,314,000
Net Pension Liability	45,012,047	398,119	-	45,410,166	202,845
Total Long-Term Obligations, Governmental Activities	<u>\$69,759,932</u>	<u>\$ 2,675,019</u>	<u>\$ (3,981,699)</u>	<u>\$ 68,453,252</u>	<u>\$2,044,488</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 9 – LONG-TERM OBLIGATIONS

	Business-Type Activities				
	Balance October 1, <u>2017</u>	<u>Increases</u>	<u>Decreases</u>	Balance September 30, <u>2018</u>	Due Within <u>One Year</u>
Notes Payable	7,696,053	\$ -	\$ (662,995)	\$ 7,033,058	\$ 532,866
Revenue Bonds	9,048,000	-	(156,000)	8,892,000	161,000
Capital Leases	48,474	-	(48,474)	-	-
Accrued Landfill Closure and Post-Closure Care Costs	16,744,585	839,894	-	17,584,479	738,686
Other Post Employment Benefits	98,070	-	(5,025)	93,045	-
Accrued Compensated Absences	57,000	80,000	(74,000)	63,000	34,000
Net Pension Liability	786,067	6,579	-	792,646	3,887
Total Long-Term Obligations, Business-Type Activities	<u>\$ 34,478,249</u>	<u>\$ 926,473</u>	<u>\$ (946,494)</u>	<u>\$ 34,458,228</u>	<u>\$ 1,470,439</u>

Pledged Revenues

The County has pledged future water customer revenues to repay \$6.323 million in water system revenue bonds issued in fiscal year 2009 and State Revolving Fund notes totaling \$9.784 million issued during fiscal years 2008 through 2011. Additionally, the County has pledged up to \$275,000 per annum of discretionary infrastructure surtax revenue through December 31, 2032 to supplement water customer revenues if necessary. Proceeds from the bonds and notes provided financing for the East Putnam Regional Water System. The notes will mature in 2030 and the bonds will mature in 2048. Annual principal and interest payments are expected to exceed 100% of future water revenues. Any shortfalls will be made up from the discretionary surtax and other non-ad valorem revenue sources. The total of principal and interest payments remaining to be made is \$17.47 million. Principal payments of \$566,274 were made in the current year, while interest payments totaling \$423,735 were made.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 9 – LONG-TERM OBLIGATIONS

The County has pledged specific traffic ticket surcharge revenues designated for communications improvements to repay a \$1.356 million note issued in 2005. The proceeds from the note were used to construct and equip several communications towers within the County. The note will mature in 2020. Annual principal and interest payments on the note are expected to exceed 100% of future revenues. Any potential future shortfalls will be made up from other non-ad valorem revenue sources. The total principal and interest remaining to be paid on the note is \$211,024. For the current year, principal and interest paid was \$121,153, while revenue was \$22,926.

The County has pledged future wastewater system customer service revenues to repay \$3.333 million in wastewater system revenue bonds and state revolving fund notes totaling \$1.4 issued in fiscal year 2015 and 2016. Additionally, the County has pledged discretionary infrastructure surtax revenue to supplement wastewater customer revenues if necessary to meet payments on the note. Proceeds from the bonds and note provided financing for the East Putnam Regional Wastewater System. The note will mature in 2025 and the bonds will mature in 2054. Annual principal and interest payments are expected to exceed 100% of future wastewater revenues. Any shortfalls in payments of the note will be made up from the discretionary infrastructure surtax while other non-ad valorem revenue sources will be applied to any shortfalls in bond payments. The total of principal and interest payments remaining to be made is \$5.987 million. For the current year, principal and interest paid was \$211,840.

The County has pledged a portion of future half-cent sales tax revenue to repay \$17.965 million of public improvement bonds issued in 2016. Proceeds from the bonds financed construction of improvements to the county jail. Annual principal and interest payments are expected to be approximately 25.3% of estimated revenues. The bonds are payable from the County Jail Fund, a Debt Service Fund and mature March 2056. The total principal and interest remaining to be paid is \$30.13 million. For the current year, principal and interest paid was \$793,078.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 10 – CONDUIT DEBT

The Putnam County Development Authority, a discretely presented component unit of Putnam County, has issued Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the Authority, the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

During the fiscal year ended 2007, the Authority issued two Pollution Control revenue refunding bonds in an aggregate principal amount of \$125,250,000 to refund several series bonds issued prior to July 1, 1995. During the year ended September 30, 2018, the Authority issued an additional \$125,248,878 in Pollution Control revenue refunding bonds. At September 30, 2018, the aggregate bonds outstanding is approximately \$250,498,878.

NOTE 11 – OPERATING LEASES

The Transportation Fund (a Special Revenue Fund) leases three boom mowers used to maintain road right of ways within the County. These leases have five-year terms which expire in April, 2021. The Transportation Fund also leases six road graders which expire September, 2021.

Future minimum lease payments under these leases are as follows:

<u>Year Ending</u> <u>September 30,</u>	<u>Amount</u>
2019	287,787
2020	287,787
2021	<u>261,366</u>
Total future minimum lease payments	<u>\$ 836,940</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 12 – FUND BALANCE CLASSIFICATIONS

A schedule of County fund balances is provided as follows:

	Major Governmental Funds			Total Non-Major Governmental Funds	Total Governmental Funds
	General Fund	Road Projects Fund	Better Place Plan Fund		
<u>FUND BALANCES:</u>					
Restricted for:					
Debt Service	-	-	-	669,878	669,878
Better Place Plan - Capital Projects	-	-	6,311,437	-	6,311,437
Fishing Improvement	-	-	-	391,683	391,683
Fire Protection	-	-	-	491,260	491,260
Law Enforcement	18,803	-	-	78,437	97,240
Court Improvements	-	-	-	1,390,143	1,390,143
Drivers Education	-	-	-	251,235	251,235
Court Article V Support	-	-	-	152	152
Court Technology	-	-	-	256,647	256,647
Crime Prevention	-	-	-	47,903	47,903
E911 System	-	-	-	767,457	767,457
Tourist Development	-	-	-	1,076,373	1,076,373
Communication Improvement	-	-	-	4,354	4,354
Economic Development	-	-	-	95,364	95,364
MSBU Road Maintenance	-	-	-	789,173	789,173
Local Housing Assistance	-	-	-	1,175,438	1,175,438
Sewage Utilities	-	-	-	18,435	18,435
Water Utilities	-	-	-	252,775	252,775
Interlachen Lakes Estates Lake Access	43,585	-	-	-	43,585
Federal Forfeiture - Law Enforcement	-	-	-	141,500	141,500
Public Records Modernization	-	-	-	1,402,296	1,402,296
Voter Equipment and Education	-	-	-	66,498	66,498
Road Projects	-	2,964,795	-	-	2,964,795
Committed to:					
Commissary - Inmate Benefits	-	-	-	384,243	384,243
Assigned to:					
Subsequent Year's Expenditures	7,216,989	-	-	-	7,216,989
Road and Bridge Maintenance	-	-	-	1,181,406	1,181,406
Unassigned:	2,111,016	-	-	-	2,111,016
Total Fund Balances	\$ 9,390,393	\$2,964,795	\$6,311,437	\$ 10,932,650	\$29,599,275

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 13 – DEFICIT BALANCES – INDIVIDUAL FUNDS

At September 30, 2018, the Fleet Maintenance Fund, an Internal Service Fund, reflected a deficit net position of \$19,504. County Management anticipates that future rate increases for services rendered will eliminate this deficit in the following year.

NOTE 14 – RISK MANAGEMENT

Public Entity Risk Pool

The County is exposed to various risks of loss related to general liability, personal injury, and errors and omissions. The County joined the Florida Association of Counties Trust (the "Trust"), a public entity risk pool currently operating as a common risk management and insurance program for several member counties. The County pays an annual premium to the Trust for its coverage. The premiums are designed to fund the liability risks assumed by the Trust and are based on certain actual exposures of each member. The premiums are paid from the Risk Management Fund, an Internal Service Fund.

Self-Insurance Program – Worker's Compensation

As described below, the County administers a self-insurance program for worker's compensation coverage. Liabilities are reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated, including an estimate for those incurred but not reported (IBNR). The 2018 IBNR estimate of \$772,747 is determined based on historical experience and current trends. The claims liabilities are shown at current dollar value.

The County provides worker's compensation insurance for its employees via the Risk Management Fund to account for and finance its self-insured risks of loss. The Risk Management Fund provides coverage up to a maximum of \$600,000 for each occurrence. The County purchases commercial insurance for claims in excess of coverage provided by the fund. Settlements have not exceeded insurance coverage for the last three years.

All appropriate funds of the County participate in the program and make payments to the Risk Management Fund to pay prior and current year claims and to establish a reserve for losses.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 14 – RISK MANAGEMENT

Changes in the fund's claims liability were:

	<u>Beginning of Fiscal Year Liability</u>	<u>Claims Incurred and Changes in Estimates</u>	<u>Claims Payments</u>	<u>End of Fiscal Year Liability</u>	<u>Due Within One Year</u>
2016-2017	1,513,836	(79,354)	(327,090)	1,107,392	607,392
2017-2018	1,107,392	1,447,273	(1,102,373)	1,452,292	952,292

Group Insurance

The County purchases health, life and accidental death and dismemberment insurance for its employees via the Group Insurance Reserve Fund (an Internal Service Fund). The County is "fully insured" and has no liability for claims above the monthly premiums charged by the commercial insurer. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. All funds of the County participate in the program and make payments to the Group Insurance Reserve Fund to pay the premiums.

NOTE 15 – ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS

State and federal laws and regulations require the County to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for twenty to thirty years after closure. Although closure and long-term care costs will be paid only near or after the date the landfills stop accepting waste, the County reports a portion of these closure and long-term care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$17,584,479 reported as landfill closure and long-term care liability at September 30, 2018, represents the cumulative amounts reported to date based on the use of the following estimated capacity of the landfills:

Central Landfill Phase II, Cells 1, 2, & 3	70.14%
Class III Landfill	100%
Huntington Landfill	100%
Central Landfill Phase I	100%

The County will recognize the remaining estimated cost of closure and long-term care of \$6,637,777 as the remaining estimated capacity is used (estimated to be 9.8 years for Central Landfill Phase II, Cells 1, 2, & 3). These amounts are based on what it would cost to perform all closure and long-term care in 2018. Actual costs may be higher or lower due to inflation, deflation, changes in technology, or changes in regulations.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 15 – ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS

Additionally, the Florida Department of Environmental Protection (D.E.P.) requires that landfill operators escrow landfill long-term maintenance costs in addition to closure costs, in an amount sufficient to cover the following year's long-term care costs. The County has escrowed \$6,409,806 to cover D.E.P.'s landfill post-closure maintenance cost requirements and closure costs of current operating landfills, as of September 30, 2018. This is shown as restricted cash and equivalents and restricted investments of the business-type activities in the accompanying financial statements.

NOTE 16 – OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Plan Description

Pursuant to a resolution of the Board of County Commissioners, the County provides health care and life insurance benefits for retired employees. The single-employer defined benefit plan for post-employment benefits other than pension benefits (OPEB Plan) is administered by the Board of County Commissioners. The County can amend the benefit provisions provided by the OPEB plan. Funding for the OPEB Plan is on a pay-as-you-go basis from the County's general assets when due. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits Provided

The OPEB Plan provides a health insurance subsidy for retirees and eligible dependents of the Clerk of Court, Supervisor of Elections, Property Appraiser, Sheriff, Tax Collector and County. Additionally, life insurance benefits are available to retirees at the cost paid by the County for active employees. Life insurance benefits are \$10,000 or \$20,000.

The health insurance subsidy is provided to retirees with at least six years of service who retire and begin receiving benefits from the Florida Retirement System (FRS). Retirees must maintain health care coverage after employment to be eligible for the subsidy. The amount of monthly subsidy is based on the number of years of total service with the County or Constitutional Officer and is equal to four dollars a month for each year of service. The minimum monthly subsidy is \$24 and the maximum monthly subsidy is \$120 for employees that retire with 30 or more years of service.

Pursuant to the provisions of Section 112.0801 Florida Statutes any employee who retires and immediately begins receiving FRS benefits has the option of paying premiums to continue in the County's healthcare plan at the same group rate that is applicable to active employees. The retiree pays 100% of the blended group rate premium less the subsidy mentioned above, therefore receiving an implicit subsidy.

The plan does not issue separate stand-alone financial reports.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 16 – OTHER POST-EMPLOYMENT BENEFITS

Contributions

The contribution requirements of plan members are established each year during open enrollment when rates are set by insurance providers. Contributions are not based on a measure of pay. Contributions are accounted for in the County's Group Insurance Reserve Fund. County retiree plan members receiving benefits contribute to pay-as-you-go financing depending on the family members covered and the plan selected.

Employees Covered by benefit terms

At September 30, 2018, the following employees were covered by the benefit terms:

Active Employees	578
Retirees	<u>161</u>
Total	739

Total OPEB Liability

At September 30, 2018, The County reported a total OPEB liability of \$2,675,035. The OPEB liability was measured as of September 30, 2017, and was determined by an actuarial valuation as of September 30, 2018.

Actuarial Assumptions and Other Inputs

The total OPEB liability in the September 30, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.30%
Salary Increases	3.25%, including inflation
Healthcare cost Trend Rates	Under 65 years of age: 4.30% for 2018, increasing to 4.80% in 2037. The ultimate rate of 3.90% begins in 2073. 64 years and older: 4.90% for 2018, increasing to 5.50% in 2037. The ultimate rate of 4.0% begins in 2083. The dental trend is 2.97% each year.
Mortality	Rates were based on the RP-2000 Healthy Annuitant Mortality Table for Males or Females, as appropriate with adjustments for mortality improvements based on Scale AA.

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 16 – OTHER POST-EMPLOYMENT BENEFITS

The discount rate used to measure the total OPEB liability was 3.64%, which is based on the Bond Buyer General Obligation 20-Bond Municipal Index. An actuarial experience study has not yet been performed for the plan.

Changes in the Total OPEB Liability

	<u>Increase/Decrease in Total OPEB Liability</u>
Balance at September 30, 2017	\$ 2,731,745
Changes for the year:	
Service cost	211,926
Interest	88,028
Changes in assumptions or inputs	(225,552)
Benefit payments	<u>(131,112)</u>
Balance at September 30, 2018	<u>\$ 2,675,035</u>

Changes in assumptions or inputs reflect a change in the discount rate from 3.058% in 2017 to 3.640% in 2018.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of Putnam County, calculated using the discount rate of 3.64%, as well as what Putnam County's total OPEB liability would be if it were calculated using a discount rate that is 1.0% lower (2.64%) or 1.0% higher (4.64%) than the current rate.

	1% Decrease <u>(2.64%)</u>	Current Discount Rate <u>(3.64%)</u>	1% Increase <u>(4.64%)</u>
Total OPEB liability	\$ 3,080,250	\$ 2,675,035	\$ 2,344,153

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 16 – OTHER POST-EMPLOYMENT BENEFITS

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of Putnam County, calculated using the current healthcare cost trend rate, as well as what Putnam County's total OPEB liability would be if it were calculated using trend rates that are 1.0% lower or 1.0% higher than the current rate.

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
Total OPEB liability	\$ 2,459,141	\$ 2,675,035	\$2,957,865

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended September 30, 2018, the County recognized OPEB expense of \$276,891. At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Changes of assumptions or other inputs	(202,489)	-
Total	<u>\$ (202,489)</u>	<u>\$ -</u>

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to other postemployment benefits will be recognized in OPEB expense as follows:

Year ended September 30,	
2019	\$ (23,063)
2020	(23,063)
2021	(23,063)
2022	(23,063)
2023	(23,063)
Thereafter	(87,174)
Total	<u>\$ (202,489)</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 17 – COMMITMENTS AND CONTINGENCIES

At September 30, 2018, the County was committed under signed contracts for approximately \$1,967,000 of road construction, resurfacing and engineering work and \$1,521,000 for building and other construction projects.

The County is party to lawsuits and claims arising out of the normal conduct of its activities. While the results of the lawsuits and claims against the County cannot be predicted with certainty, management does not expect that these matters will have a material adverse effect on the financial position of the County.

NOTE 18 – NET POSITION RESTRICTED BY ENABLING LEGISLATION

The government-wide statement of net position reports \$16,924,574 of restricted net position, of which \$6.0 million is restricted by enabling legislation.

NOTE 19 – CHANGE IN ACCOUNTING PRINCIPLE

The County restated the beginning net position of the governmental activities, internal service funds, the business-type activities and certain proprietary funds to implement the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*:

	Governmental Activities	Internal Service Funds
<u>GOVERNMENTAL ACTIVITIES:</u>		
Net position - beginning of year, as previously reported	\$ 105,362,238	\$ 315,228
Restatement:		
OPEB liability	993,389	13,821
Net position - beginning of year, as restated	<u>\$ 106,355,627</u>	<u>\$ 329,049</u>

	Waste Management Fund	East Putnam Water Fund	Non-Major Proprietary Fund (Port Authority)	Total Business-Type Activities
<u>BUSINESS-TYPE ACTIVITIES:</u>				
Net position - beginning of year, as previously reported	\$ 8,690,485	\$ 24,627,502	\$ 4,982,288	\$ 38,300,275
Restatement:				
OPEB liability	20,450	5,455	-	25,905
Net position - beginning of year, as restated	<u>\$ 8,710,935</u>	<u>\$ 24,632,957</u>	<u>\$ 4,982,288</u>	<u>\$ 38,326,180</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2018

NOTE 20 – SUBSEQUENT EVENT

In March, 2019, the Putnam County Port Authority sold a magnet building in the business park for \$750,000. The building was purchased in 2006 and had a net book value of approximately \$1.6 million at September 30, 2018.

REQUIRED SUPPLEMENTARY INFORMATION

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – General Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
				<u>Budget</u>
<u>REVENUES</u>				
Taxes	\$ 33,443,388	\$ 33,443,388	\$ 34,511,782	\$ 1,068,394
Licenses and Permits	381,100	381,100	852,831	471,731
Intergovernmental	8,708,283	8,951,905	9,663,925	712,020
Charges for Services	5,660,050	5,581,459	6,654,672	1,073,213
Fines and Forfeitures	55,150	62,773	80,245	17,472
Miscellaneous	170,500	208,617	459,890	251,273
TOTAL REVENUES	48,418,471	48,629,242	52,223,345	3,594,103
<u>EXPENDITURES</u>				
Current:				
General Government	14,571,298	14,478,500	13,376,507	1,101,993
Public Safety	27,329,825	27,993,981	27,166,955	827,026
Physical Environment	336,584	336,584	276,553	60,031
Transportation	30,000	30,000	30,000	-
Economic Environment	313,758	393,661	365,319	28,342
Human Services	2,742,340	2,672,340	2,550,850	121,490
Culture and Recreation	2,063,675	2,073,675	1,507,736	565,939
Court Related	1,133,183	1,133,183	1,177,903	(44,720)
Reserve for Contingencies	912,425	30,082	-	30,082
Debt Service:				
Principal Retirement	-	37,386	41,617	(4,231)
Interest and Fiscal Charges	-	17,614	19,715	(2,101)
TOTAL EXPENDITURES	49,433,088	49,197,006	46,513,155	2,683,851
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(1,014,617)	(567,764)	5,710,190	6,277,954
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	455,744	455,744	135,729	(320,015)
Transfers Out	(1,061,037)	(1,507,890)	(1,350,708)	157,182
TOTAL OTHER FINANCING SOURCES				
(USES)	(605,293)	(1,052,146)	(1,214,979)	(162,833)
NET CHANGE IN FUND BALANCES	(1,619,910)	(1,619,910)	4,495,211	6,115,121
FUND BALANCES -				
BEGINNING OF YEAR	1,619,910	1,619,910	4,895,182	3,275,272
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 9,390,393	\$ 9,390,393

Putnam County, Florida
Notes to Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual
For the Year Ended September 30, 2018

Basis of Budgetary Accounting

Annual budgets are legally adopted for governmental funds, hereafter described, on a basis consistent with generally accepted accounting principles.

The following procedures are used in establishing the budgetary data reflected in the financial statements:

Prior to June 1, constitutional officers, with the exception of the office of the Tax Collector, submit tentative budgets for the operations of their offices to the Board. Budgets for the operations of the office of the Tax Collector are submitted to the Department of Revenue for approval. Additionally, the Property Appraiser submits his budget to the Department of Revenue for approval prior to the submission to the Board.

Prior to July 15, the County Administrator/Budget Officer submits to the Board a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the Board to obtain taxpayer comments. Prior to October 1, the budget is legally enacted through passage of a resolution. All budget appropriations lapse at year-end.

As required by Florida Statutes, Sections 218.35 and 28.36, the Clerk of Circuit Court prepares his annual budget in two parts:

The budget relating to the state court system, which is filed with the Clerks of Court Operations Corporation and the budget relating to the requirements of the Clerk as Clerk of the Board of County Commissioners, County Auditor, County Recorder and Custodian or Treasurer of all County funds and other county-related duties.

County Departments of the Clerk's Office are budgeted with appropriations from the Board of County commissioners. All excess fees (unspent revenues) along with Clerk investment earnings on Board funds are remitted to the Board of County Commissioners on or before October 31st of each year.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. Chapter 129, Florida Statutes, governs the manner in which the budget may be legally amended once it has been approved. Pursuant to Chapter 129, only the Board of County Commissioners can approve budget amendments that change the total approved budget appropriation of an individual fund. The County Administrator/Budget Officer and Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board of County Commissioners.

Pursuant to the provisions of Chapter 129, Florida Statutes, the amount that the County may appropriate is limited to ninety-five (95%) percent of estimated revenues. In order to present a conservative as well as balanced budget, the County presents only ninety-five (95%) percent of estimated revenues.

(continued)

Putnam County, Florida
Notes to Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual
For the Year Ended September 30, 2018

Appropriations from the reserve for contingencies may be made to increase the appropriation for any particular expenditure in the same fund, or to create an appropriation in the fund for any lawful purpose, but no expenditures shall be charged directly to the reserve for contingencies.

A receipt of a nature or from a source not anticipated in the budget and received for a particular purpose, including but not limited to grants, donations, gifts, or reimbursements for damages, may, by resolution of the Board be recorded in its minutes, be appropriated and expended for that purpose, in addition to the appropriations and expenditures provided for in the budget. Such receipts and appropriations shall be added to the budget of the proper fund.

Supplemental appropriations funded from sources not described above, require public hearings and action by the Board in the same manner as adopting the original budget.

(concluded)

Putnam County, Florida
Schedule of Changes in the County's Total OPEB Liability and Related Ratios
For the Year Ended September 30, 2018
Last 10 Fiscal Years*

	<u>2018</u>
Total OPEB Liability - beginning	\$ 2,731,745
Changes for the year:	
Service cost	211,926
Interest	88,028
Changes in assumptions or inputs	(225,552)
Benefit payments	<u>(131,112)</u>
Total OPEB Liability - ending	<u>\$ 2,675,035</u>
Covered employee payroll	\$ 25,491,810
Total OPEB liability as a percentage of covered-employee payroll	10.49%

Notes to schedules:

Changes in assumptions or inputs reflect a change in the discount rate from 3.058% in 2017 to 3.640% in 2018.

*GASB Statement No. 75 was implemented in 2018. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

Putnam County, Florida
Schedules of Proportionate Share of Net Pension Liability
Last 10 Fiscal Years*

Florida Retirement System	2018	2017	2016	2015
Employer's proportion of the net pension liability (asset)	0.1253707%	0.1259494%	0.1302864%	0.1255929%
Employer's proportionate share of the net pension liability (asset)	\$ 37,762,297	\$ 37,254,999	\$ 32,897,416	\$ 16,222,010
Employer's covered payroll**	\$ 26,091,587	\$ 25,491,810	\$ 25,570,176	\$ 25,105,924
Employer's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	144.73%	146.14%	128.66%	64.61%
Plan fiduciary net position as a percentage of the total pension liability	84.26%	83.89%	84.88%	92.00%
Health Insurance Subsidy Program	2018	2017	2016	2015
Employer's proportion of the net pension liability (asset)	0.0797470%	0.0798985%	0.0826718%	0.0825509%
Employer's proportionate share of the net pension liability (asset)	\$ 8,440,515	\$ 8,543,115	\$ 9,635,055	\$ 8,414,610
Employer's covered payroll**	\$ 26,091,587	\$ 25,491,810	\$ 25,570,176	\$ 25,105,924
Employer's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	32.35%	33.51%	37.68%	33.52%
Plan fiduciary net position as a percentage of the total pension liability	2.15%	1.64%	0.97%	0.50%

Notes to schedules:

*The amounts presented for each fiscal year were determined as of the measurement date, which was June 30th of the current fiscal year.

*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

**Covered payroll Includes defined benefit plan actives, investment plan members, and members in DROP for the measurement period ending June 30, 2018.

Putnam County, Florida
Schedules of Employer Pension Contributions
Last 10 Fiscal Years

Florida Retirement System	2018	2017	2016	2015
Contractually required contribution	\$ 3,511,262	\$ 3,357,991	\$ 3,248,814	\$ 3,108,405
Contributions in relation to the contractually required contribution	3,511,262	3,357,991	3,248,814	3,108,405
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll *	\$ 25,832,377	\$ 25,880,178	\$ 25,687,995	\$ 25,442,040
Contributions as a percentage of covered payroll	13.59%	12.98%	12.65%	12.22%

Health Insurance Subsidy Program	2018	2017	2016	2015
Contractually required contribution	\$ 420,584	\$ 429,079	\$ 426,360	\$ 344,803
Contributions in relation to the contractually required contribution	420,584	429,079	426,360	344,803
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll *	\$ 25,832,377	\$ 25,880,178	\$ 25,687,995	\$ 25,442,040
Contributions as a percentage of covered payroll	1.63%	1.66%	1.66%	1.36%

Notes to schedules:

* Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP for the fiscal year ended September 30, 2018.

GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

SUPPLEMENTARY INFORMATION

GENERAL FUND BY CATEGORY

The six categories shown below together represent the General Fund, the primary operating fund of the County.

General Fund—Board of County Commissioners – To account for the revenues and expenditures of the Board of County Commissioners (BOCC) portion of the General Fund—which are activities that benefit all County residents. Countywide activities include Administration, County Attorney, Human Resources, Information Technology, Emergency Management and Emergency Medical Services, Parks and Recreation, and certain payments to Constitutional Officers and nonprofit agencies.

General Fund—Sheriff – To account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes. The funds for the Sheriff's operation are received from the BOCC pursuant to Section 30.49, Florida Statutes.

General Fund—Clerk of Circuit Court – To account for revenues and expenditures of the Clerk of Circuit Court whose responsibilities include: County recorder for official records of Putnam County; accountant for the BOCC, custodian of all County funds, County auditor, and keeping BOCC records and meeting minutes as ex-officio Clerk to the Board of County Commissioners; as well as court-related activities that are not accounted for in the "Clerk of Circuit Court – Court Fund and Public Records Modernization Funds."

General Fund—Tax Collector – To account for revenues and expenditures of the Tax Collector pursuant to Section 197, Florida Statutes.

General Fund—Property Appraiser – To account for revenues and expenditures of the Property Appraiser in the performance of Constitutional responsibilities. These responsibilities include determining the assessed value of all real and tangible property within the County, maintaining associated financial and property records, and providing the Tax Collector with the certified value of real and tangible property and tax millage levied by the respective taxing authorities.

General Fund—Supervisor of Elections – To account for revenues and expenditures of the Supervisor of Elections in the performance of Constitutional responsibilities pursuant to Chapters 97 through 102, Florida Statutes. The funds for the Supervisor of Elections' operation are received from the BOCC pursuant to Section 129.202, Florida Statutes.

Putnam County, Florida
Combining Balance Sheet
Board and Officer General Funds
For the Year Ended September 30, 2018

	Board of County Commissioners <u>Sub-fund</u>	Sheriff <u>Sub-fund</u>	Clerk of Circuit Court <u>Sub-fund</u>	Tax Collector <u>Sub-fund</u>
<u>ASSETS</u>				
Cash and Equivalents	\$ 8,314,118	\$ 593,964	\$ 910,324	\$ 549,265
Receivables	1,836,385	759	3,347	-
Due From Other Funds	950,514	-	-	14,993
Due From Other Governments	726,032	-	49,423	1,671
Other Assets	-	3,221	10,214	2,494
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL ASSETS	11,827,049	597,944	973,308	568,423
	<hr/>	<hr/>	<hr/>	<hr/>
<u>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	488,467	288,235	408,006	49,969
Due to Other Funds	14,993	289,616	49,741	489,763
Due to Other Governments	13,526	1,290	417,897	8,142
Customer Deposits	-	-	97,664	-
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES	516,986	579,141	973,308	547,874
	<hr/>	<hr/>	<hr/>	<hr/>
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Revenues - unavailable	1,938,473	-	-	20,549
	<hr/>	<hr/>	<hr/>	<hr/>
<u>FUND BALANCES</u>				
Restricted	43,585	18,803	-	-
Assigned	7,216,989	-	-	-
Unassigned	2,111,016	-	-	-
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL FUND BALANCES	9,371,590	18,803	-	-
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$11,827,049</u>	<u>\$ 597,944</u>	<u>\$ 973,308</u>	<u>\$ 568,423</u>

(continued)

Putnam County, Florida
Combining Balance Sheet
Board and Officer General Funds
For the Year Ended September 30, 2018

	Property Appraiser General <u>Sub-Fund</u>	Supervisor of Elections General <u>Sub-Fund</u>	Interfund Eliminations & <u>Consolidations</u>	Total General <u>Fund</u>
<u>ASSETS</u>				
Cash and Equivalents	\$ 132,842	\$ 92,933	\$ -	\$10,593,446
Receivables	-	-	-	1,840,491
Due From Other Funds	-	-	(870,507)	95,000
Due From Other Governments	-	-	-	777,126
Other Assets	-	-	-	15,929
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL ASSETS	132,842	92,933	(870,507)	13,321,992
	<hr/>	<hr/>	<hr/>	<hr/>
<u>LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	17,081	48,896	-	1,300,654
Due to Other Funds	115,761	44,037	(870,507)	133,404
Due to Other Governments	-	-	-	440,855
Customer Deposits	-	-	-	97,664
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES	132,842	92,933	(870,507)	1,972,577
	<hr/>	<hr/>	<hr/>	<hr/>
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Revenues - unavailable	-	-	-	1,959,022
	<hr/>	<hr/>	<hr/>	<hr/>
<u>FUND BALANCES</u>				
Restricted	-	-	-	62,388
Assigned	-	-	-	7,216,989
Unassigned	-	-	-	2,111,016
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL FUND BALANCES	-	-	-	9,390,393
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 132,842</u>	<u>\$ 92,933</u>	<u>\$ (870,507)</u>	<u>\$13,321,992</u>

(concluded)

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2018

	Board of County Commissioners Sub-fund			Sheriff Sub-fund		
	Budgeted Amounts		Actual	Budgeted Amounts		Actual
	Original	Final	Amounts	Original	Final	Amounts
REVENUES						
Taxes	\$ 33,443,388	\$ 33,443,388	\$ 34,511,782	\$ -	\$ -	\$ -
Licenses and Permits	381,100	381,100	852,831	-	-	-
Intergovernmental	8,358,141	8,601,763	9,448,226	-	-	-
Charges for Services	3,922,784	3,922,784	4,566,719	-	-	-
Fines and Forfeitures	53,150	53,150	70,621	2,000	9,623	9,624
Miscellaneous	156,100	194,217	374,707	-	-	49,498
TOTAL REVENUES	46,314,663	46,596,402	49,824,886	2,000	9,623	59,122
EXPENDITURES						
Current:						
General Government	8,673,202	8,653,415	7,803,485	-	-	-
Public Safety	7,831,293	7,814,294	7,144,007	19,498,532	20,179,687	20,022,948
Physical Environment	336,584	336,584	276,553	-	-	-
Transportation	30,000	30,000	30,000	-	-	-
Economic Environment	313,758	393,661	365,319	-	-	-
Human Services	2,742,340	2,672,340	2,550,850	-	-	-
Culture and Recreation	2,063,675	2,073,675	1,507,736	-	-	-
Court Related	310,100	310,100	287,816	548,405	548,405	559,108
Reserve for Contingencies	910,425	28,082	-	-	-	-
Debt Service:						
Principal Retirement	-	37,386	41,617	-	-	-
Interest and Fiscal Charges	-	17,614	19,715	-	-	-
TOTAL EXPENDITURES	23,211,377	22,367,151	20,027,098	20,046,937	20,728,092	20,582,056
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	23,103,286	24,229,251	29,797,788	(20,044,937)	(20,718,469)	(20,522,934)
OTHER FINANCING SOURCES (USES)						
Transfers In	455,744	455,744	937,514	20,044,937	20,718,469	20,718,469
Transfers Out	(25,178,940)	(26,304,905)	(26,240,902)	-	-	(194,724)
TOTAL OTHER FINANCING SOURCES (USES)	(24,723,196)	(25,849,161)	(25,303,388)	20,044,937	20,718,469	20,523,745
NET CHANGE IN FUND BALANCES	(1,619,910)	(1,619,910)	4,494,400	-	-	811
FUND BALANCES - BEGINNING OF YEAR	1,619,910	1,619,910	4,877,190	-	-	17,992
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 9,371,590	\$ -	\$ -	\$ 18,803

(continued)

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2018

	Clerk of the Circuit Court Sub-fund			Tax Collector Sub-fund		
	Budgeted Amounts		Actual Amounts	Budgeted Amounts		Actual Amounts
	Original	Final		Original	Final	
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-	-
Intergovernmental	350,142	350,142	202,112	-	-	-
Charges for Services	355,000	355,000	497,172	2,414,170	2,414,170	2,701,175
Fines and Forfeitures	-	-	-	-	-	-
Miscellaneous	13,200	13,200	21,624	1,200	1,200	10,783
TOTAL REVENUES	718,342	718,342	720,908	2,415,370	2,415,370	2,711,958
EXPENDITURES						
Current:						
General Government	1,999,495	1,999,495	1,896,019	2,255,505	2,255,505	2,222,195
Public Safety	-	-	-	-	-	-
Physical Environment	-	-	-	-	-	-
Transportation	-	-	-	-	-	-
Economic Environment	-	-	-	-	-	-
Human Services	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-
Court Related	274,678	274,678	330,979	-	-	-
Reserve for Contingencies	-	-	-	-	-	-
Debt Service:						
Principal Retirement	-	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-	-
TOTAL EXPENDITURES	2,274,173	2,274,173	2,226,998	2,255,505	2,255,505	2,222,195
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,555,831)	(1,555,831)	(1,506,090)	159,865	159,865	489,763
OTHER FINANCING SOURCES (USES)						
Transfers In	1,555,831	1,555,831	1,555,831	-	-	-
Transfers Out	-	-	(49,741)	(159,865)	(159,865)	(489,763)
TOTAL OTHER FINANCING SOURCES (USES)	1,555,831	1,555,831	1,506,090	(159,865)	(159,865)	(489,763)
NET CHANGE IN FUND BALANCES	-	-	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-	-	-
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

(continued)

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2018

	Property Appraiser Sub-fund			Supervisor of Elections Sub-fund		
	Budgeted Amounts		Actual Amounts	Budgeted Amounts		Actual Amounts
	Original	Final		Original	Final	
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	13,587
Charges for Services	28,096	28,096	28,196	-	-	-
Fines and Forfeitures	-	-	-	-	-	-
Miscellaneous	-	-	767	-	-	2,511
TOTAL REVENUES	28,096	28,096	28,963	-	-	16,098
EXPENDITURES						
Current:						
General Government	1,804,096	1,809,676	1,694,782	899,000	899,000	898,616
Public Safety	-	-	-	-	-	-
Physical Environment	-	-	-	-	-	-
Transportation	-	-	-	-	-	-
Economic Environment	-	-	-	-	-	-
Human Services	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-
Court Related	-	-	-	-	-	-
Reserve for Contingencies	-	-	-	2,000	2,000	-
Debt Service:						
Principal Retirement	-	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-	-
TOTAL EXPENDITURES	1,804,096	1,809,676	1,694,782	901,000	901,000	898,616
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,776,000)	(1,781,580)	(1,665,819)	(901,000)	(901,000)	(882,518)
OTHER FINANCING SOURCES (USES)						
Transfers In	1,776,000	1,781,580	1,781,580	901,000	901,000	901,000
Transfers Out	-	-	(115,761)	-	-	(18,482)
TOTAL OTHER FINANCING SOURCES (USES)	1,776,000	1,781,580	1,665,819	901,000	901,000	882,518
NET CHANGE IN FUND BALANCES	-	-	-	-	-	-
FUND BALANCES - BEGINNING OF YEAR	-	-	-	-	-	-
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

(continued)

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2018

	Subtotals			Interfund Eliminations and consolidations		
	Budgeted Amounts		Actual Amounts	Budgeted Amounts		Actual Amounts
	Original	Final		Original	Final	
REVENUES						
Taxes	\$ 33,443,388	\$ 33,443,388	\$ 34,511,782	\$ -	\$ -	\$ -
Licenses and Permits	381,100	381,100	852,831	-	-	-
Intergovernmental	8,708,283	8,951,905	9,663,925	-	-	-
Charges for Services	6,720,050	6,720,050	7,793,262	(1,060,000)	(1,138,591)	(1,138,590)
Fines and Forfeitures	55,150	62,773	80,245	-	-	-
Miscellaneous	170,500	208,617	459,890	-	-	-
TOTAL REVENUES	49,478,471	49,767,833	53,361,935	(1,060,000)	(1,138,591)	(1,138,590)
EXPENDITURES						
Current:						
General Government	15,631,298	15,617,091	14,515,097	(1,060,000)	(1,138,591)	(1,138,590)
Public Safety	27,329,825	27,993,981	27,166,955	-	-	-
Physical Environment	336,584	336,584	276,553	-	-	-
Transportation	30,000	30,000	30,000	-	-	-
Economic Environment	313,758	393,661	365,319	-	-	-
Human Services	2,742,340	2,672,340	2,550,850	-	-	-
Culture and Recreation	2,063,675	2,073,675	1,507,736	-	-	-
Court Related	1,133,183	1,133,183	1,177,903	-	-	-
Reserve for Contingencies	912,425	30,082	-	-	-	-
Debt Service:						
Principal Retirement	-	37,386	41,617	-	-	-
Interest and Fiscal Charges	-	17,614	19,715	-	-	-
TOTAL EXPENDITURES	50,493,088	50,335,597	47,651,745	(1,060,000)	(1,138,591)	(1,138,590)
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,014,617)	(567,764)	5,710,190	-	-	-
OTHER FINANCING SOURCES (USES)						
Transfers In	24,733,512	25,412,624	25,894,394	(24,277,768)	(24,956,880)	(25,758,665)
Transfers Out	(25,338,805)	(26,464,770)	(27,109,373)	24,277,768	24,956,880	25,758,665
TOTAL OTHER FINANCING SOURCES (USES)	(605,293)	(1,052,146)	(1,214,979)	-	-	-
NET CHANGE IN FUND BALANCES	(1,619,910)	(1,619,910)	4,495,211	-	-	-
FUND BALANCES - BEGINNING OF YEAR	1,619,910	1,619,910	4,895,182	-	-	-
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 9,390,393	\$ -	\$ -	\$ -

(continued)

Putnam County, Florida
Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances – Budget and Actual
Board and Officer General Funds
For the Year Ended September 30, 2018

	Totals		
	Budgeted Amounts		Actual
	Original	Final	Amounts
<u>REVENUES</u>			
Taxes	\$ 33,443,388	\$ 33,443,388	\$ 34,511,782
Licenses and Permits	381,100	381,100	852,831
Intergovernmental	8,708,283	8,951,905	9,663,925
Charges for Services	5,660,050	5,581,459	6,654,672
Fines and Forfeitures	55,150	62,773	80,245
Miscellaneous	170,500	208,617	459,890
TOTAL REVENUES	48,418,471	48,629,242	52,223,345
<u>EXPENDITURES</u>			
Current:			
General Government	14,571,298	14,478,500	13,376,507
Public Safety	27,329,825	27,993,981	27,166,955
Physical Environment	336,584	336,584	276,553
Transportation	30,000	30,000	30,000
Economic Environment	313,758	393,661	365,319
Human Services	2,742,340	2,672,340	2,550,850
Culture and Recreation	2,063,675	2,073,675	1,507,736
Court Related	1,133,183	1,133,183	1,177,903
Reserve for Contingencies	912,425	30,082	-
Debt Service:			
Principal Retirement	-	37,386	41,617
Interest and Fiscal Charges	-	17,614	19,715
TOTAL EXPENDITURES	49,433,088	49,197,006	46,513,155
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,014,617)	(567,764)	5,710,190
<u>OTHER FINANCING SOURCES (USES)</u>			
Transfers In	455,744	455,744	135,729
Transfers Out	(1,061,037)	(1,507,890)	(1,350,708)
TOTAL OTHER FINANCING SOURCES (USES)	(605,293)	(1,052,146)	(1,214,979)
NET CHANGE IN FUND BALANCES	(1,619,910)	(1,619,910)	4,495,211
FUND BALANCES - BEGINNING OF YEAR	1,619,910	1,619,910	4,895,182
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 9,390,393

(concluded)

Non-major Governmental Funds

Special Revenue Funds

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

The County maintains the following Special Revenue Funds:

County Transportation Trust Fund – to account for the operations of the road and bridge department. Financing is provided principally by the County's share of state gasoline taxes.

Fishing Improvement Fund – to account for maintenance of the County's lakes and rivers with financing provided by recreational vessels' license fees and state grants.

Fire Taxing Unit Fund – to account for interlocal agreements with municipal fire departments within the County. Financing is provided from ad valorem taxes.

Law Enforcement Trust Fund – to account for law enforcement related projects funded by the proceeds from confiscated property forfeitures.

Law Enforcement Education Fund – to account for law enforcement training funded with proceeds from fines.

Court Improvement Fund – to account for physical improvements and security for the courthouse. Funding is provided by State of Florida grants and court related revenues.

Drivers Education Fund – to account for receipts and disbursements of designated traffic fines imposed by ordinance in accordance with Section 318.1215, Florida Statutes.

Article V Fund – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida.

Court Technology Fund – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida that must be expended to enhance court technology.

Crime Prevention Fund – to account for neighborhood crime prevention projects funded by the collection of fines pursuant to Section 775.083, Florida Statutes.

E911 System Fund – to account for the improvements and operations of the 911 emergency telephone system in the County. Financing is provided from telephone user charges.

Tourist Development Fund – to account for revenues and expenditures relating to tourist development in the County through the assessment of a tourist tax.

Communication Improvement Fund – to account for the collection of traffic infractions surcharge to be used to develop and improve a county wide public safety communications system.

Economic Development Fund – to account for revenues and expenditures made to promote economic development.

Miscellaneous Grants Fund – to account for projects financed with federal and state funds that are nonrecurring and of short-term duration.

Community Development Block Grant Fund – to account for grant revenues received and expended to assist low to moderate income individuals with housing rehabilitation.

Interlachen Lakes Estates Fund – to account for the collection and use of special assessments paid by the residents of Interlachen Lakes Estates Municipal Services Benefit Unit.

Non-major Governmental Funds

West Putnam Municipal Services Benefit Unit Fund – to account for the collection and use of special assessments paid by the residents of unincorporated West Putnam for road improvements.

Local Housing Assistance (SHIP) Fund – to account for funds received from the State to be used to assist eligible low income individuals to buy or construct new housing or rehabilitate older homes.

MSBU Fund – to account for the collection and use of special assessments levied to provide specific road improvements and maintenance within several Municipal Service Benefit Units.

Sewage Utilities Fund – to account for the collection and use of fees established to provide one or more small sewage systems.

Water Utilities Fund – to account for the collection and use of fees established to provide one or more small water systems.

Commissary Fund – to account for the commissary operations of the County's Detention Facility. Revenues are provided by sales of products to inmates. The profits can only be spent for the benefit of inmates.

Federal Forfeiture Fund – to account for monies received from federal forfeitures. Expenditures can only be made in accordance with the Federal Equitable Sharing Program.

Records Modernization Fund – to account for fees charged pursuant to Section 28.24, Florida Statutes, and related expenditures to modernize the public records storage and retrieval system of the County.

Article V Records Modernization Fund – to account for fees charged pursuant to Article V of the Constitution of the State of Florida, and related expenditures to fund court-related technology as defined in Section 29.008, Florida Statutes.

Court Fund – to account for certain revenues generated by and disbursements related to the Court System pursuant to Article V of the Constitution of the State of Florida.

Supervisor of Elections Grants Fund – to account for proceeds and expenditures related to state and federal grants designed to improve the elections process.

Debt Service Funds

A debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

The County maintains the following Debt Service Funds:

County Jail Fund – to account for funds acquired to pay bonded debt used to fund expansion of County jail facility.

MSBU Loan Fund – to account for special assessments collected to repay special assessment debt used to fund road paving projects within certain municipal service benefit units.

Non-major Governmental Funds

Capital Projects Funds

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The County maintains the following non-major Capital Projects Fund:

Capital Projects – to account for resources used to construct or renovate various County facilities.

Major Governmental Capital Projects Fund

Road Projects Fund – to account for resources to be used in developing and enhancing the County's Road System.

Better Place Plan Fund – The Better Place Fund is used to account for revenues received from a one-cent discretionary surtax imposed to finance certain capital projects.

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2018

	Special Revenue Funds				
	County Transportation Trust	Fishing Improvement	Fire Taxing Unit	Law Enforcement Trust	Law Enforcement Education
<u>ASSETS</u>					
Cash and Equivalents	\$ 820,867	\$ 390,299	\$ 553,609	\$ 76,071	\$ 943
Investments	-	-	-	-	-
Receivables	1,439	-	-	-	-
Due From Other Funds	-	-	12,957	-	-
Due From Other Governments	441,102	2,010	8,772	-	1,423
TOTAL ASSETS	1,263,408	392,309	575,338	76,071	2,366
<u>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	82,002	626	84,078	-	-
Retainage Payable	-	-	-	-	-
Due to Other Funds	-	-	-	-	-
Due to Other Governments	-	-	-	-	-
Customer Deposits	-	-	-	-	-
TOTAL LIABILITIES	82,002	626	84,078	-	-
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Revenues - unavailable	-	-	-	-	-
<u>FUND BALANCES</u>					
Restricted	-	391,683	491,260	76,071	2,366
Committed	-	-	-	-	-
Assigned	1,181,406	-	-	-	-
TOTAL FUND BALANCES	1,181,406	391,683	491,260	76,071	2,366
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$1,263,408	\$ 392,309	\$ 575,338	\$ 76,071	\$ 2,366

(continued)

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2018

	<u>Special Revenue Funds</u>				
	<u>Court Improvement</u>	<u>Drivers Education</u>	<u>Article V</u>	<u>Court Technology</u>	<u>Crime Prevention</u>
<u>ASSETS</u>					
Cash and Equivalents	\$1,398,541	\$ 250,385	\$ 9,081	\$ 253,135	\$ 47,332
Investments	-	-	-	-	-
Receivables	-	-	-	-	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	5,234	850	3,735	6,886	1,316
TOTAL ASSETS	<u>1,403,775</u>	<u>251,235</u>	<u>12,816</u>	<u>260,021</u>	<u>48,648</u>
<u>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	13,632	-	12,664	3,374	745
Retainage Payable	-	-	-	-	-
Due to Other Funds	-	-	-	-	-
Due to Other Governments	-	-	-	-	-
Customer Deposits	-	-	-	-	-
TOTAL LIABILITIES	<u>13,632</u>	<u>-</u>	<u>12,664</u>	<u>3,374</u>	<u>745</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Revenues - unavailable	-	-	-	-	-
<u>FUND BALANCES</u>					
Restricted	1,390,143	251,235	152	256,647	47,903
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
TOTAL FUND BALANCES	<u>1,390,143</u>	<u>251,235</u>	<u>152</u>	<u>256,647</u>	<u>47,903</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$1,403,775</u>	<u>\$ 251,235</u>	<u>\$ 12,816</u>	<u>\$ 260,021</u>	<u>\$ 48,648</u>

(continued)

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2018

	<u>Special Revenue Funds</u>			
	<u>E911 System</u>	<u>Tourist Development</u>	<u>Communication Improvement</u>	<u>Economic Development</u>
<u>ASSETS</u>				
Cash and Equivalents	\$ 733,021	\$1,066,968	\$ 13,894	\$ 107,864
Investments	-	-	-	-
Receivables	-	-	-	-
Due From Other Funds	-	-	-	-
Due From Other Governments	323,255	33,794	1,500	-
TOTAL ASSETS	<u>1,056,276</u>	<u>1,100,762</u>	<u>15,394</u>	<u>107,864</u>
<u>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	288,819	24,389	11,040	12,500
Retainage Payable	-	-	-	-
Due to Other Funds	-	-	-	-
Due to Other Governments	-	-	-	-
Customer Deposits	-	-	-	-
TOTAL LIABILITIES	<u>288,819</u>	<u>24,389</u>	<u>11,040</u>	<u>12,500</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Revenues - unavailable	-	-	-	-
<u>FUND BALANCES</u>				
Restricted	767,457	1,076,373	4,354	95,364
Committed	-	-	-	-
Assigned	-	-	-	-
TOTAL FUND BALANCES	<u>767,457</u>	<u>1,076,373</u>	<u>4,354</u>	<u>95,364</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$1,056,276</u>	<u>\$1,100,762</u>	<u>\$ 15,394</u>	<u>\$ 107,864</u>

(continued)

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2018

	Special Revenue Funds				
	Miscell- aneous Grants	Community Development Block Grant	Interlachen Lakes Estates	West Putnam Municipal Services Benefit Unit	Local Housing Assistance
<u>ASSETS</u>					
Cash and Equivalents	\$ 6,447	\$ -	\$ 175,586	\$ 129,605	\$ 525,290
Investments	-	-	-	-	651,298
Receivables	-	-	-	-	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	13,797	-	8,093	5,866	-
TOTAL ASSETS	20,244	-	183,679	135,471	1,176,588
<u>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	9,727	-	6,719	13,584	1,150
Retainage Payable	-	-	-	-	-
Due to Other Funds	10,000	-	-	-	-
Due to Other Governments	-	-	-	-	-
Customer Deposits	-	-	-	-	-
TOTAL LIABILITIES	19,727	-	6,719	13,584	1,150
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Revenues - unavailable	517	-	-	-	-
<u>FUND BALANCES</u>					
Restricted	-	-	176,960	121,887	1,175,438
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
TOTAL FUND BALANCES	-	-	176,960	121,887	1,175,438
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 20,244	\$ -	\$ 183,679	\$ 135,471	\$1,176,588

(continued)

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2018

	<u>Special Revenue Funds</u>			
	<u>MSBU</u>	<u>Sewage Utilities</u>	<u>Water Utilities</u>	<u>Commissary</u>
<u>ASSETS</u>				
Cash and Equivalents	\$ 500,017	\$ 15,775	\$ 250,750	\$ 375,000
Investments	-	-	-	-
Receivables	-	5,220	8,719	49,949
Due From Other Funds	-	-	-	-
Due From Other Governments	2,351	-	-	-
TOTAL ASSETS	502,368	20,995	259,469	424,949
<u>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	12,042	770	2,002	40,706
Retainage Payable	-	-	-	-
Due to Other Funds	-	-	-	-
Due to Other Governments	-	-	-	-
Customer Deposits	-	1,790	4,692	-
TOTAL LIABILITIES	12,042	2,560	6,694	40,706
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Revenues - unavailable	-	-	-	-
<u>FUND BALANCES</u>				
Restricted	490,326	18,435	252,775	-
Committed	-	-	-	384,243
Assigned	-	-	-	-
TOTAL FUND BALANCES	490,326	18,435	252,775	384,243
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 502,368	\$ 20,995	\$ 259,469	\$ 424,949

(continued)

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2018

	Special Revenue Funds				
	Federal Forfeiture	Records Moderni- zation	Article V Records Moderni- zation	Court Fund	Supervisor of Elections Grant Fund
<u>ASSETS</u>					
Cash and Equivalents	\$ 46,608	\$ 287,013	\$1,115,945	\$ 453,810	\$ 66,512
Investments	-	-	-	-	-
Receivables	-	-	-	7,520	-
Due From Other Funds	94,892	-	-	-	25,555
Due From Other Governments	-	-	-	868	-
TOTAL ASSETS	141,500	287,013	1,115,945	462,198	92,067
<u>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	-	662	-	37,670	25,569
Retainage Payable	-	-	-	-	-
Due to Other Funds	-	-	-	-	-
Due to Other Governments	-	-	-	207,487	-
Customer Deposits	-	-	-	211,087	-
TOTAL LIABILITIES	-	662	-	456,244	25,569
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Revenues - unavailable	-	-	-	5,954	-
<u>FUND BALANCES</u>					
Restricted	141,500	286,351	1,115,945	-	66,498
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
TOTAL FUND BALANCES	141,500	286,351	1,115,945	-	66,498
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 141,500	\$ 287,013	\$1,115,945	\$ 462,198	\$ 92,067

(continued)

Putnam County, Florida
Combining Balance Sheet – Non-major Governmental Funds
September 30, 2018

	Debt Service Funds		Capital Projects Fund	Total Nonmajor Governmental Funds
	County Jail	MSBU Loan	Capital Projects	
<u>ASSETS</u>				
Cash and Equivalents	\$ 597,604	\$ 71,167	\$ 2,417	\$ 10,341,556
Investments	-	-	-	651,298
Receivables	-	-	-	72,847
Due From Other Funds	-	-	-	133,404
Due From Other Governments	-	1,107	96,820	958,779
TOTAL ASSETS	597,604	72,274	99,237	12,157,884
<u>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</u>				
<u>LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	-	-	13,229	697,699
Retainage Payable	-	-	1,008	1,008
Due to Other Funds	-	-	85,000	95,000
Due to Other Governments	-	-	-	207,487
Customer Deposits	-	-	-	217,569
TOTAL LIABILITIES	-	-	99,237	1,218,763
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Revenues - unavailable	-	-	-	6,471
<u>FUND BALANCES</u>				
Restricted	597,604	72,274	-	9,367,001
Committed	-	-	-	384,243
Assigned	-	-	-	1,181,406
TOTAL FUND BALANCES	597,604	72,274	-	10,932,650
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 597,604	\$ 72,274	\$ 99,237	\$ 12,157,884

(concluded)

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2018

Special Revenue Funds

	County Transportation Trust	Fishing Improvement	Fire Taxing Unit	Law Enforcement Trust	Law Enforcement Education
<u>REVENUES</u>					
Taxes	\$2,145,981	\$ -	\$3,341,126	\$ -	\$ -
Licenses and Permits	3,739	40,885	-	-	-
Intergovernmental Revenue	2,712,732	-	198,458	-	-
Charges For Services	227,704	-	-	-	-
Fines and Forfeitures	-	-	-	26,588	12,888
Special Assessments	-	-	-	-	-
Miscellaneous Revenue	31,780	2,977	9,389	601	18
TOTAL REVENUES	5,121,936	43,862	3,548,973	27,189	12,906
<u>EXPENDITURES</u>					
Current:					
General Government Services	-	-	-	-	-
Public Safety	-	-	2,979,118	35,325	16,279
Physical Environment	-	28,143	-	-	-
Transportation	5,646,353	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	118,183	-	-	-	-
Interest and Fiscal Charges	18,754	-	-	-	-
TOTAL EXPENDITURES	5,783,290	28,143	2,979,118	35,325	16,279
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(661,354)	15,719	569,855	(8,136)	(3,373)
<u>OTHER FINANCING SOURCES (USES)</u>					
Transfers In	620,855	-	12,957	-	-
Transfers Out	(39,716)	-	(91,560)	-	-
TOTAL OTHER FINANCING SOURCES (USES)	581,139	-	(78,603)	-	-
NET CHANGE IN FUND BALANCES	(80,215)	15,719	491,252	(8,136)	(3,373)
FUND BALANCES, October 1, 2017	1,261,621	375,964	8	84,207	5,739
FUND BALANCES, September 30, 2018	\$1,181,406	\$ 391,683	\$ 491,260	\$ 76,071	\$ 2,366

(continued)

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2018

	<u>Special Revenue Funds</u>				
	<u>Court Improvement</u>	<u>Drivers Education</u>	<u>Article V</u>	<u>Court Technology</u>	<u>Crime Prevention</u>
<u>REVENUES</u>					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	-	-	-	-	-
Charges For Services	89,187	-	50,960	94,200	-
Fines and Forfeitures	-	14,583	-	-	20,316
Special Assessments	-	-	-	-	-
Miscellaneous Revenue	12,547	1,951	172	2,006	407
TOTAL REVENUES	101,734	16,534	51,132	96,206	20,723
<u>EXPENDITURES</u>					
Current:					
General Government Services	-	-	-	-	-
Public Safety	-	20,000	-	-	25,534
Physical Environment	-	-	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	291,067	-	108,519	106,550	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	291,067	20,000	108,519	106,550	25,534
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(189,333)	(3,466)	(57,387)	(10,344)	(4,811)
<u>OTHER FINANCING SOURCES (USES)</u>					
Transfers In	-	-	6,800	-	-
Transfers Out	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	6,800	-	-
NET CHANGE IN FUND BALANCES	(189,333)	(3,466)	(50,587)	(10,344)	(4,811)
FUND BALANCES, October 1, 2017	1,579,476	254,701	50,739	266,991	52,714
FUND BALANCES, September 30, 2018	\$1,390,143	\$ 251,235	\$ 152	\$ 256,647	\$ 47,903

(continued)

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2018

	Special Revenue Funds			
	E911 System	Tourist Development	Communication Improvement	Economic Development
<u>REVENUES</u>				
Taxes	\$ -	\$ 481,242	\$ -	\$ -
Licenses and Permits	-	-	-	-
Intergovernmental Revenue	653,071	-	-	-
Charges For Services	-	-	28,814	-
Fines and Forfeitures	-	-	22,926	-
Special Assessments	-	-	-	-
Miscellaneous Revenue	4,913	7,963	250	1,178
TOTAL REVENUES	657,984	489,205	51,990	1,178
<u>EXPENDITURES</u>				
Current:				
General Government Services	-	-	-	-
Public Safety	491,500	-	92,271	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	230,078	-	172,000
Culture/Recreation	-	-	-	-
Court Related	-	-	-	-
Capital Outlay	-	-	-	-
Debt Service:				
Principal Retirement	-	-	109,778	-
Interest and Fiscal Charges	-	-	11,375	-
TOTAL EXPENDITURES	491,500	230,078	213,424	172,000
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	166,484	259,127	(161,434)	(170,822)
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	-	-	156,923	203,695
Transfers Out	(82,000)	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	(82,000)	-	156,923	203,695
NET CHANGE IN FUND BALANCES	84,484	259,127	(4,511)	32,873
FUND BALANCES, October 1, 2017	682,973	817,246	8,865	62,491
FUND BALANCES, September 30, 2018	\$ 767,457	\$1,076,373	\$ 4,354	\$ 95,364

(continued)

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2018

	Special Revenue Funds				
	Miscell- aneous Grants	Community Development Block Grant	Interlachen Lake Estates	West Putnam Municipal Services Benefit Unit	Local Housing Assistance
<u>REVENUES</u>					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	415,707	77,788	-	-	-
Charges For Services	-	-	-	-	-
Fines and Forfeitures	-	-	-	-	-
Special Assessments	-	-	260,380	146,972	-
Miscellaneous Revenue	10,285	-	1,744	1,261	63,427
TOTAL REVENUES	425,992	77,788	262,124	148,233	63,427
<u>EXPENDITURES</u>					
Current:					
General Government Services	-	-	-	-	-
Public Safety	192,248	-	-	-	-
Physical Environment	-	-	-	-	-
Transportation	-	-	265,805	180,464	-
Economic Environment	-	77,788	-	-	77,333
Culture/Recreation	233,744	-	-	-	-
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	425,992	77,788	265,805	180,464	77,333
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	-	-	(3,681)	(32,231)	(13,906)
<u>OTHER FINANCING SOURCES (USES)</u>					
Transfers In	-	-	-	-	-
Transfers Out	-	-	-	-	-
TOTAL OTHER FINANCING					
SOURCES (USES)	-	-	-	-	-
NET CHANGE IN FUND BALANCES	-	-	(3,681)	(32,231)	(13,906)
FUND BALANCES, October 1, 2017	-	-	180,641	154,118	1,189,344
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 176,960	\$ 121,887	\$1,175,438

(continued)

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2018

	<u>Special Revenue Funds</u>			
	<u>MSBU</u>	<u>Sewage Utilities</u>	<u>Water Utilities</u>	<u>Commissary</u>
<u>REVENUES</u>				
Taxes	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-
Intergovernmental Revenue	-	-	-	-
Charges For Services	-	41,498	33,505	-
Fines and Forfeitures	-	-	-	-
Special Assessments	107,621	-	-	-
Miscellaneous Revenue	4,118	102	1,940	700,054
TOTAL REVENUES	111,739	41,600	35,445	700,054
<u>EXPENDITURES</u>				
Current:				
General Government Services	-	-	-	-
Public Safety	-	-	-	676,449
Physical Environment	-	34,654	24,366	-
Transportation	131,627	-	-	-
Economic Environment	-	-	-	-
Culture/Recreation	-	-	-	-
Court Related	-	-	-	-
Capital Outlay	-	-	-	-
Debt Service:				
Principal Retirement	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
TOTAL EXPENDITURES	131,627	34,654	24,366	676,449
EXCESS (DEFICIENCY) OF				
REVENUES OVER EXPENDITURES	(19,888)	6,946	11,079	23,605
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	-	-	-	-
Transfers Out	-	-	-	-
TOTAL OTHER FINANCING				
SOURCES (USES)	-	-	-	-
NET CHANGE IN FUND BALANCES	(19,888)	6,946	11,079	23,605
FUND BALANCES, October 1, 2017	510,214	11,489	241,696	360,638
FUND BALANCES, September 30, 2018	\$ 490,326	\$ 18,435	\$ 252,775	\$ 384,243

(continued)

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2018

	Special Revenue Funds			
	Federal Forfeiture	Records Modernization	Article V Records Modernization	Court Fund
<u>REVENUES</u>				
Taxes	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-
Intergovernmental Revenue	-	-	-	889,680
Charges For Services	-	31,643	89,324	729,013
Fines and Forfeitures	100,481	-	-	153,683
Special Assessments	-	-	-	-
Miscellaneous Revenue	-	1,705	5,588	4,435
TOTAL REVENUES	100,481	33,348	94,912	1,776,811
<u>EXPENDITURES</u>				
Current:				
General Government Services	-	41,082	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Culture/Recreation	-	-	-	-
Court Related	-	-	-	1,776,811
Capital Outlay	91,623	-	-	-
Debt Service:				
Principal Retirement	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
TOTAL EXPENDITURES	91,623	41,082	-	1,776,811
EXCESS (DEFICIENCY) OF				
REVENUES OVER EXPENDITURES	8,858	(7,734)	94,912	-
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	-	-	-	-
Transfers Out	-	-	-	-
TOTAL OTHER FINANCING				
SOURCES (USES)	-	-	-	-
NET CHANGE IN FUND BALANCES	8,858	(7,734)	94,912	-
FUND BALANCES, October 1, 2017	132,642	294,085	1,021,033	-
FUND BALANCES, September 30, 2018	\$ 141,500	\$ 286,351	\$1,115,945	\$ -

(continued)

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances –
Non-major Governmental Funds
For the Year Ended September 30, 2018

	Special Revenue Fund	Debt Service Funds		Capital Projects Fund	Total Nonmajor Governmental Funds
	Supervisor of Elections Grants	County Jail	MSBU Loan	Capital Projects	
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 5,968,349
Licenses and Permits	-	-	-	-	44,624
Intergovernmental Revenue	122,635	-	-	96,820	5,166,891
Charges For Services	-	-	-	-	1,415,848
Fines and Forfeitures	-	-	-	-	351,465
Special Assessments	-	-	74,749	-	589,722
Miscellaneous Revenue	43	2,398	720	-	873,972
TOTAL REVENUES	122,678	2,398	75,469	96,820	14,410,871
EXPENDITURES					
Current:					
General Government Services	33,775	-	-	-	74,857
Public Safety	-	-	-	-	4,528,724
Physical Environment	-	-	-	-	87,163
Transportation	-	-	-	-	6,224,249
Economic Environment	-	-	-	-	557,199
Culture/Recreation	-	-	-	-	233,744
Court Related	-	-	-	-	2,282,947
Capital Outlay	87,180	-	-	96,820	275,623
Debt Service:					
Principal Retirement	-	238,900	138,336	-	605,197
Interest and Fiscal Charges	-	554,178	4,423	-	588,730
TOTAL EXPENDITURES	120,955	793,078	142,759	96,820	15,458,433
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	1,723	(790,680)	(67,290)	-	(1,047,562)
OTHER FINANCING SOURCES (USES)					
Transfers In	-	872,520	-	-	1,873,750
Transfers Out	-	-	-	-	(213,276)
TOTAL OTHER FINANCING					
SOURCES (USES)	-	872,520	-	-	1,660,474
NET CHANGE IN FUND BALANCES	1,723	81,840	(67,290)	-	612,912
FUND BALANCES, October 1, 2017	64,775	515,764	139,564	-	10,319,738
FUND BALANCES, September 30, 2018	\$ 66,498	\$ 597,604	\$ 72,274	\$ -	\$ 10,932,650

(concluded)

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – County Transportation
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Taxes	\$ 2,068,746	\$ 2,068,746	\$ 2,145,981	\$ 77,235
Licenses and Permits	3,000	3,000	3,739	739
Intergovernmental Revenue	2,305,731	2,305,731	2,712,732	407,001
Charges for Services	168,000	168,000	227,704	59,704
Miscellaneous Revenue	14,500	14,500	31,780	17,280
TOTAL REVENUES	4,559,977	4,559,977	5,121,936	561,959
<u>EXPENDITURES</u>				
Current:				
Transportation	5,412,239	6,023,677	5,646,353	377,324
Reserve for Contingencies	375,000	-	-	-
Debt Service:				
Principal Retirement	243,803	243,803	118,183	125,620
Interest and Fiscal Charges	30,074	30,074	18,754	11,320
TOTAL EXPENDITURES	6,061,116	6,297,554	5,783,290	514,264
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(1,501,139)	(1,737,577)	(661,354)	1,076,223
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	375,000	620,855	620,855	-
Transfers Out	(30,300)	(39,717)	(39,716)	1
NET CHANGE IN FUND BALANCES	(1,156,439)	(1,156,439)	(80,215)	1,076,224
FUND BALANCES, October 1, 2017	1,156,439	1,156,439	1,261,621	105,182
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 1,181,406	\$ 1,181,406

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Fishing Improvement Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final Budget</u>
<u>REVENUES</u>				
Licenses and Permits	\$ 40,750	\$ 40,750	\$ 40,885	\$ 135
Miscellaneous Revenue	150	150	2,977	2,827
TOTAL REVENUES	40,900	40,900	43,862	2,962
<u>EXPENDITURES</u>				
Current:				
Physical Environment	225,800	225,800	28,143	197,657
Reserve for Contingencies	7,250	7,250	-	7,250
TOTAL EXPENDITURES	233,050	233,050	28,143	204,907
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(192,150)	(192,150)	15,719	207,869
FUND BALANCES, October 1, 2017	192,150	192,150	375,964	183,814
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 391,683	\$ 391,683

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Fire Taxing Unit Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Taxes	\$ 3,230,232	\$ 3,230,232	\$ 3,341,126	\$ 110,894
Intergovernmental Revenue	176,000	176,000	198,458	22,458
Miscellaneous Revenue	1,000	1,000	9,389	8,389
TOTAL REVENUES	3,407,232	3,407,232	3,548,973	141,741
<u>EXPENDITURES</u>				
Current:				
Public Safety	3,276,819	3,268,806	2,979,118	289,688
Reserve for Contingencies	49,066	49,066	-	49,066
TOTAL EXPENDITURES	3,325,885	3,317,872	2,979,118	338,754
EXCESS (DEFICIENCY) OF REVENUES				
 OVER EXPENDITURES	81,347	89,360	569,855	480,495
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	2,200	2,200	12,957	10,757
Transfers Out	(83,547)	(91,560)	(91,560)	-
TOTAL OTHER FINANCING SOURCES				
 (USES)	(81,347)	(89,360)	(78,603)	10,757
NET CHANGE IN FUND BALANCES	-	-	491,252	491,252
FUND BALANCES, October 1, 2017	-	-	8	8
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 491,260	\$ 491,260

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Law Enforcement Trust Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Fines and Forfeitures	\$ 20,000	\$ 20,000	\$ 26,588	\$ 6,588
Miscellaneous Revenue	50	50	601	551
TOTAL REVENUES	20,050	20,050	27,189	7,139
<u>EXPENDITURES</u>				
Current:				
Public Safety	100,000	100,000	35,325	64,675
Reserve for Contingencies	10,000	10,000	-	10,000
TOTAL EXPENDITURES	110,000	110,000	35,325	74,675
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(89,950)	(89,950)	(8,136)	81,814
FUND BALANCES, October 1, 2017	89,950	89,950	84,207	(5,743)
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 76,071	\$ 76,071

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Law Enforcement Education Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Fines and Forfeitures	\$ 16,000	\$ 16,000	\$ 12,888	\$ (3,112)
Miscellaneous Revenue	-	-	18	18
TOTAL REVENUES	16,000	16,000	12,906	(3,094)
<u>EXPENDITURES</u>				
Current:				
Public Safety	20,000	20,000	16,279	3,721
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(4,000)	(4,000)	(3,373)	627
FUND BALANCES, October 1, 2017	4,000	4,000	5,739	1,739
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 2,366	\$ 2,366

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Court Improvement Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Charges for Services	\$ 115,000	\$ 115,000	\$ 89,187	\$ (25,813)
Miscellaneous Revenue	300	300	12,547	12,247
TOTAL REVENUES	115,300	115,300	101,734	(13,566)
<u>EXPENDITURES</u>				
Current:				
Court Related	1,115,300	1,115,300	291,067	824,233
EXCESS (DEFICIENCY) OF REVENUES				
 OVER EXPENDITURES	(1,000,000)	(1,000,000)	(189,333)	810,667
FUND BALANCES, October 1, 2017	1,000,000	1,000,000	1,579,476	579,476
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 1,390,143	\$ 1,390,143

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Drivers Education Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final Budget</u>
<u>REVENUES</u>				
Fines and Forfeitures	\$ 19,000	\$ 19,000	\$ 14,583	\$ (4,417)
Miscellaneous Revenue	125	125	1,951	1,826
TOTAL REVENUES	19,125	19,125	16,534	(2,591)
<u>EXPENDITURES</u>				
Current:				
Public Safety	45,000	45,000	20,000	25,000
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(25,875)	(25,875)	(3,466)	22,409
FUND BALANCES, October 1, 2017	25,875	25,875	254,701	228,826
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 251,235	\$ 251,235

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Article V Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
				<u>Budget</u>
<u>REVENUES</u>				
Charges for Services	\$ 46,000	\$ 50,960	\$ 50,960	\$ -
Miscellaneous Revenue	30	30	172	142
TOTAL REVENUES	46,030	50,990	51,132	142
<u>EXPENDITURES</u>				
Current:				
Court Related	64,978	108,528	108,519	9
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(18,948)	(57,538)	(57,387)	151
<u>OTHER FINANCING USES</u>				
Transfers In	-	6,800	6,800	-
NET CHANGE IN FUND BALANCES	(18,948)	(50,738)	(50,587)	151
FUND BALANCES, October 1, 2017	18,948	50,738	50,739	1
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 152	\$ 152

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Court Technology Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
				<u>Budget</u>
<u>REVENUES</u>				
Charges for Services	\$ 77,000	\$ 77,000	\$ 94,200	\$ 17,200
Miscellaneous Revenue	152	152	2,006	1,854
TOTAL REVENUES	77,152	77,152	96,206	19,054
<u>EXPENDITURES</u>				
Current:				
Court Related	327,152	327,152	106,550	220,602
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(250,000)	(250,000)	(10,344)	239,656
FUND BALANCES, October 1, 2017	250,000	250,000	266,991	16,991
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 256,647	\$ 256,647

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Crime Prevention Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final Budget</u>
<u>REVENUES</u>				
Fines and Forfeitures	\$ 19,000	\$ 19,000	\$ 20,316	\$ 1,316
Miscellaneous Revenue	40	40	407	367
TOTAL REVENUES	19,040	19,040	20,723	1,683
<u>EXPENDITURES</u>				
Current:				
Public Safety	35,000	35,000	25,534	9,466
Reserve for Contingencies	2,500	2,500	-	2,500
TOTAL EXPENDITURES	37,500	37,500	25,534	11,966
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(18,460)	(18,460)	(4,811)	13,649
FUND BALANCES, October 1, 2017	18,460	18,460	52,714	34,254
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 47,903	\$ 47,903

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – E911 System Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final Budget</u>
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 280,000	\$ 563,744	\$ 653,071	\$ 89,327
Miscellaneous Revenue	250	250	4,913	4,663
TOTAL REVENUES	280,250	563,994	657,984	93,990
<u>EXPENDITURES</u>				
Current:				
Public Safety	789,194	1,072,938	491,500	581,438
TOTAL EXPENDITURES	789,194	1,072,938	491,500	581,438
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(508,944)	(508,944)	166,484	675,428
<u>OTHER FINANCING USES</u>				
Transfers Out	(50,000)	(50,000)	(82,000)	(32,000)
NET CHANGE IN FUND BALANCES	(558,944)	(558,944)	84,484	643,428
FUND BALANCES, October 1, 2017	558,944	558,944	682,973	124,029
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 767,457	\$ 767,457

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Tourist Development Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final Budget</u>
<u>REVENUES</u>				
Taxes	\$ 300,000	\$ 300,000	\$ 481,242	\$ 181,242
Miscellaneous Revenue	300	300	7,963	7,663
TOTAL REVENUES	300,300	300,300	489,205	188,905
<u>EXPENDITURES</u>				
Current:				
Economic Environment	300,500	300,500	230,078	70,422
Reserve for Contingencies	60,000	60,000	-	60,000
TOTAL EXPENDITURES	360,500	360,500	230,078	130,422
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(60,200)	(60,200)	259,127	319,327
FUND BALANCES, October 1, 2017	60,200	60,200	817,246	757,046
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 1,076,373	\$ 1,076,373

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Communication Improvement Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
				<u>Budget</u>
<u>REVENUES</u>				
Charges for Services	\$ 28,800	\$ 28,800	\$ 28,814	\$ 14
Fines and Forfeitures	28,535	28,535	22,926	(5,609)
Miscellaneous Revenue	16	16	250	234
TOTAL REVENUES	57,351	57,351	51,990	(5,361)
<u>EXPENDITURES</u>				
Current:				
Public Safety	63,250	93,773	92,271	1,502
Debt Service:				
Principal	109,778	109,778	109,778	-
Interest and Fiscal Charges	10,723	10,723	11,375	(652)
TOTAL EXPENDITURES	183,751	214,274	213,424	850
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(126,400)	(156,923)	(161,434)	(4,511)
<u>OTHER FINANCING SOURCES</u>				
Transfers In	126,400	156,923	156,923	-
NET CHANGE IN FUND BALANCES	-	-	(4,511)	(4,511)
FUND BALANCES, October 1, 2017	-	-	8,865	8,865
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 4,354	\$ 4,354

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Economic Development Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>With Final</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>Budget</u>
<u>REVENUES</u>				
Intergovernmental Revenue	\$ -	\$ -	\$ -	\$ -
Miscellaneous Revenue	-	-	1,178	1,178
TOTAL REVENUES	-	-	1,178	1,178
<u>EXPENDITURES</u>				
Current:				
Economic Environment	203,695	203,695	172,000	31,695
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(203,695)	(203,695)	(170,822)	32,873
<u>OTHER FINANCING SOURCES</u>				
Transfers In	203,695	203,695	203,695	-
NET CHANGE IN FUND BALANCES	-	-	32,873	32,873
FUND BALANCES, October 1, 2017	-	-	62,491	62,491
FUND BALANCES, September 30, 2018	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 95,364</u>	<u>\$ 95,364</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Miscellaneous Grants Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Intergovernmental Revenue	\$ 1,411,969	\$ 433,570	\$ 415,707	\$ (17,863)
Miscellaneous Revenue	-	10,000	10,285	285
TOTAL REVENUES	1,411,969	443,570	425,992	(17,578)
<u>EXPENDITURES</u>				
Current:				
Public Safety	1,211,757	215,770	192,248	23,522
Culture/Recreation	200,212	227,800	233,744	(5,944)
TOTAL EXPENDITURES	1,411,969	443,570	425,992	17,578
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	-	-
FUND BALANCES, October 1, 2017	-	-	-	-
FUND BALANCES, September 30, 2018	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Community Development Block Grant Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Intergovernmental Revenue	\$ 320,000	\$ 320,000	\$ 77,788	\$ (242,212)
<u>EXPENDITURES</u>				
Current:				
Economic Environment	320,000	320,000	77,788	242,212
TOTAL EXPENDITURES	320,000	320,000	77,788	242,212
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	-	-
FUND BALANCES, October 1, 2017	-	-	-	-
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ -	\$ -

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Interlachen Lakes Estates Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Special Assessments	\$ 205,000	\$ 205,000	\$ 260,380	\$ 55,380
Miscellaneous Revenue	-	-	1,744	1,744
TOTAL REVENUES	205,000	205,000	262,124	57,124
<u>EXPENDITURES</u>				
Current:				
Transportation	253,675	281,175	265,805	15,370
Reserve for Contingencies	5,000	5,000	-	5,000
TOTAL EXPENDITURES	258,675	286,175	265,805	20,370
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(53,675)	(81,175)	(3,681)	77,494
FUND BALANCES, October 1, 2017	53,675	81,175	180,641	99,466
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 176,960	\$ 176,960

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – West Putnam Municipal Services Benefit Unit Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final Budget</u>
<u>REVENUES</u>				
Special Assessments	\$ 112,500	\$ 112,500	\$ 146,972	\$ 34,472
Miscellaneous Revenue	90	90	1,261	1,171
TOTAL REVENUES	112,590	112,590	148,233	35,643
<u>EXPENDITURES</u>				
Current:				
Transportation	155,875	200,075	180,464	19,611
Reserve for Contingencies	25,000	25,000	-	25,000
TOTAL EXPENDITURES	180,875	225,075	180,464	44,611
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(68,285)	(112,485)	(32,231)	80,254
FUND BALANCES, October 1, 2017	68,285	112,485	154,118	41,633
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 121,887	\$ 121,887

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Local Housing Assistance Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Intergovernmental Revenue	\$ 512,000	\$ 512,000	\$ -	\$ (512,000)
Miscellaneous Revenue	600	600	63,427	62,827
TOTAL REVENUES	512,600	512,600	63,427	(449,173)
<u>EXPENDITURES</u>				
Current:				
Economic Environment	1,145,600	1,145,600	77,333	1,068,267
Reserve for Contingencies	25,000	25,000	-	25,000
TOTAL EXPENDITURES	1,170,600	1,170,600	77,333	1,093,267
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(658,000)	(658,000)	(13,906)	644,094
FUND BALANCES, October 1, 2017	658,000	658,000	1,189,344	531,344
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 1,175,438	\$ 1,175,438

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – MSBU Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Special Assessments	\$ 91,500	\$ 91,500	\$ 107,621	\$ 16,121
Miscellaneous Revenue	125	125	4,118	3,993
TOTAL REVENUES	91,625	91,625	111,739	20,114
<u>EXPENDITURES</u>				
Current:				
Transportation	114,625	158,025	131,627	26,398
Reserve for Contingencies	7,000	-	-	-
TOTAL EXPENDITURES	121,625	158,025	131,627	26,398
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(30,000)	(66,400)	(19,888)	46,512
FUND BALANCES, October 1, 2017	30,000	66,400	510,214	443,814
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 490,326	\$ 490,326

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Sewage Utilities Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final Budget</u>
<u>REVENUES</u>				
Charges for Services	\$ 43,750	\$ 43,750	\$ 41,498	\$ (2,252)
Miscellaneous Revenue	-	-	102	102
TOTAL REVENUES	43,750	43,750	41,600	(2,150)
<u>EXPENDITURES</u>				
Current:				
Physical Environment	45,005	45,005	34,654	10,351
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,255)	(1,255)	6,946	8,201
FUND BALANCES, October 1, 2017	1,255	1,255	11,489	10,234
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 18,435	\$ 18,435

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Water Utilities Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Charges for Services	\$ 31,500	\$ 31,500	\$ 33,505	\$ 2,005
Miscellaneous Revenue	-	-	1,940	1,940
TOTAL REVENUES	31,500	31,500	35,445	3,945
<u>EXPENDITURES</u>				
Current:				
Physical Environment	32,600	32,600	24,366	8,234
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,100)	(1,100)	11,079	12,179
FUND BALANCES, October 1, 2017	1,100	1,100	241,696	240,596
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 252,775	\$ 252,775

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Commissary Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Miscellaneous Revenue	\$ 523,546	\$ 700,053	\$ 700,054	\$ 1
<u>EXPENDITURES</u>				
Current:				
Public Safety	<u>523,546</u>	<u>700,053</u>	<u>676,449</u>	<u>23,604</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	23,605	23,605
FUND BALANCES, October 1, 2017	<u>-</u>	<u>-</u>	<u>360,638</u>	<u>360,638</u>
FUND BALANCES, September 30, 2018	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 384,243</u>	<u>\$ 384,243</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Federal Forfeiture Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Fines and Forfeitures	\$ 98,000	\$ 196,373	\$ 100,481	\$ (95,892)
<u>EXPENDITURES</u>				
Current:				
Public Safety	85,000	26,111	-	26,111
Capital Outlay - Public Safety	13,000	170,262	91,623	78,639
TOTAL EXPENDITURES	98,000	196,373	91,623	104,750
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	8,858	8,858
FUND BALANCES, October 1, 2017	-	-	132,642	132,642
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 141,500	\$ 141,500

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Records Modernization Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Charges for Services	\$ 32,000	\$ 32,000	\$ 31,643	\$ (357)
Miscellaneous Revenue	500	500	1,705	1,205
TOTAL REVENUES	32,500	32,500	33,348	848
<u>EXPENDITURES</u>				
Current:				
General Government Services	74,000	74,000	41,082	32,918
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(41,500)	(41,500)	(7,734)	33,766
FUND BALANCES, October 1, 2017	41,500	41,500	294,085	252,585
FUND BALANCES, September 30, 2018	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 286,351</u>	<u>\$ 286,351</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Article V Records Modernization Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Charges for Services	\$ 86,000	\$ 86,000	\$ 89,324	\$ 3,324
Miscellaneous Revenue	1,200	1,200	5,588	4,388
TOTAL REVENUES	87,200	87,200	94,912	7,712
<u>EXPENDITURES</u>				
Current:				
Court Related	176,211	176,211	-	176,211
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(89,011)	(89,011)	94,912	183,923
FUND BALANCES, October 1, 2017	89,011	89,011	1,021,033	932,022
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 1,115,945	\$ 1,115,945

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Court Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Intergovernmental Revenue	\$ 937,570	\$ 937,570	\$ 889,680	\$ (47,890)
Charges for Services	713,470	713,470	729,013	15,543
Fines and Forfeitures	146,968	146,968	153,683	6,715
Miscellaneous Revenue	780	780	4,435	3,655
TOTAL REVENUES	1,798,788	1,798,788	1,776,811	(21,977)
<u>EXPENDITURES</u>				
Current:				
Court Related	1,798,788	1,798,788	1,776,811	21,977
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	-	-
FUND BALANCES, October 1, 2017	-	-	-	-
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ -	\$ -

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Supervisor of Elections - Grant Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Intergovernmental Revenue	\$ -	\$ 122,632	\$ 122,635	\$ 3
Miscellaneous Revenues	-	-	43	43
TOTAL REVENUES	-	122,632	122,678	46
<u>EXPENDITURES</u>				
Current:				
General Government Services	26,028	148,660	33,775	114,885
Capital Outlay - General Government	-	-	87,180	(87,180)
TOTAL EXPENDITURES	26,028	148,660	120,955	27,705
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(26,028)	(26,028)	1,723	27,751
<u>OTHER FINANCING SOURCES</u>				
Transfers In	-	-	-	-
NET CHANGE IN FUND BALANCES	(26,028)	(26,028)	1,723	27,751
FUND BALANCES, October 1, 2017	26,028	26,028	64,775	38,747
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 66,498	\$ 66,498

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual-County Jail Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ -	\$ -	\$ 2,398	\$ 2,398
<u>EXPENDITURES</u>				
Current:				
Reserve for Contingencies	158,760	158,760	-	158,760
Debt Service:				
Principal Retirement	238,900	238,900	238,900	-
Interest and Fiscal Charges	554,180	554,180	554,178	2
TOTAL EXPENDITURES	<u>951,840</u>	<u>951,840</u>	<u>793,078</u>	<u>158,762</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(951,840)	(951,840)	(790,680)	161,160
OTHER FINANCING SOURCES				
Transfers In	<u>872,520</u>	<u>872,520</u>	<u>872,520</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	(79,320)	(79,320)	81,840	161,160
FUND BALANCES, October 1, 2017	<u>79,320</u>	<u>79,320</u>	<u>515,764</u>	<u>436,444</u>
FUND BALANCES, September 30, 2018	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 597,604</u>	<u>\$ 597,604</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – MSBU Loan Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Special Assessments	\$ 161,228	\$ 161,228	\$ 74,749	\$ (86,479)
Miscellaneous Revenue	-	-	720	720
TOTAL REVENUES	<u>161,228</u>	<u>161,228</u>	<u>75,469</u>	<u>(85,759)</u>
<u>EXPENDITURES</u>				
Current:				
Reserve for Contingencies	14,650	14,650	-	14,650
Debt Service:				
Principal Retirement	138,336	138,336	138,336	-
Interest and Fiscal Charges	8,242	8,242	4,423	3,819
TOTAL EXPENDITURES	<u>161,228</u>	<u>161,228</u>	<u>142,759</u>	<u>18,469</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	(67,290)	(67,290)
FUND BALANCES, October 1, 2017	<u>-</u>	<u>-</u>	<u>139,564</u>	<u>139,564</u>
FUND BALANCES, September 30, 2018	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 72,274</u>	<u>\$ 72,274</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Capital Projects Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Intergovernmental Revenue	\$ -	\$ 1,000,000	\$ 96,820	\$ (903,180)
Miscellaneous Revenue	-	-	-	-
TOTAL REVENUES	-	1,000,000	96,820	(903,180)
<u>EXPENDITURES</u>				
Capital Outlay-Public Safety	-	1,000,000	96,820	903,180
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	-	-	-
FUND BALANCES, October 1, 2017	-	-	-	-
FUND BALANCES, September 30, 2018	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – Road Projects Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>With Final</u>
<u>REVENUES</u>				<u>Budget</u>
Taxes	\$ 1,143,620	\$ 1,143,620	\$ 1,175,368	\$ 31,748
Intergovernmental Revenue	9,859,056	9,859,056	3,656,826	(6,202,230)
Miscellaneous Revenue	-	-	321,698	321,698
TOTAL REVENUES	11,002,676	11,002,676	5,153,892	(5,848,784)
<u>EXPENDITURES</u>				
Capital Outlay-Transportation	11,877,676	11,877,676	6,003,081	5,874,595
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(875,000)	(875,000)	(849,189)	25,811
FUND BALANCES, October 1, 2017	875,000	875,000	3,813,984	2,938,984
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 2,964,795	\$ 2,964,795

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Better Place Plan Fund
For the Year Ended September 30, 2018

	Budgeted Amounts			Variance With Final Budget
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>REVENUES</u>				
Taxes	\$ 5,608,430	\$ 5,608,430	\$ 6,004,675	\$ 396,245
Miscellaneous Revenue	30,000	30,000	98,931	68,931
TOTAL REVENUES	5,638,430	5,638,430	6,103,606	465,176
<u>EXPENDITURES</u>				
Capital Outlay:				
General Government	400,000	400,000	406,337	(6,337)
Public Safety	3,724,452	3,511,561	400,871	3,110,690
Transportation	3,499,306	3,712,197	2,244,734	1,467,463
Culture & Recreation	522,000	522,000	19,687	502,313
Reserve for Contingencies	785,625	785,625	-	785,625
Debt Service:				
Principal Retirement	985,000	985,000	985,000	-
Interest and Fiscal Charges	16,944	16,944	16,831	113
TOTAL EXPENDITURES	9,933,327	9,933,327	4,073,460	5,859,867
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(4,294,897)	(4,294,897)	2,030,146	6,325,043
<u>OTHER FINANCING USES</u>				
Transfers Out	(1,972,520)	(1,972,520)	(1,972,520)	-
NET CHANGE IN FUND BALANCES	(6,267,417)	(6,267,417)	57,626	6,325,043
FUND BALANCES, October 1, 2017	6,267,417	6,267,417	6,253,811	(13,606)
FUND BALANCES, September 30, 2018	\$ -	\$ -	\$ 6,311,437	\$ 6,311,437

Business-type Activities – Enterprise Funds

Enterprise Funds

The County uses Enterprise funds to account for the activity in its Water and Wastewater Utility System, Port Authority, and its Waste Management System.

East Putnam Water Fund – This fund accounts for the operations of the water and wastewater utility systems. Customers are charged for services provided. The following Schedule of Net Position by Department and Schedule of Revenues, Expenses and Changes in Fund Net Position by Department provides more in-depth information between the water and wastewater services accounted for in the fund.

Putnam County, Florida
Schedule of Net Position by Department
East Putnam Water Fund
September 30, 2018

	<u>East Putnam Water Fund</u>
<u>ASSETS</u>	
CURRENT ASSETS:	
Cash and Equivalents	\$ 509,981
Receivables	123,812
Due From Other Governments	801,890
TOTAL CURRENT ASSETS	<u>1,435,683</u>
NONCURRENT ASSETS:	
Restricted Cash and Equivalents	
Water	733,748
Wastewater	99,300
Capital Assets, Net	
Water	24,619,784
Wastewater	15,871,033
TOTAL NONCURRENT ASSETS	<u>41,323,865</u>
TOTAL ASSETS	<u>42,759,548</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Pensions	58,670
<u>LIABILITIES</u>	
CURRENT LIABILITIES:	
Accounts Payable & Accrued Liabilities	444,853
Retainage Payable	196,230
Deposits	87,274
Current Portion of Compensated Absences	12,400
Current Portion of Net Pension Liability	711
Current Portion of Long-Term Debt	
Water	583,432
Wastewater	110,434
TOTAL CURRENT LIABILITIES	<u>1,435,334</u>
NONCURRENT LIABILITIES	
Water	11,451,259
Wastewater	3,958,071
TOTAL NONCURRENT LIABILITIES	<u>15,409,330</u>
TOTAL LIABILITIES	<u>16,844,664</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Pensions	17,461
OPEB	1,761
TOTAL DEFERRED INFLOWS	<u>19,222</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	
Water	12,763,231
Wastewater	11,354,568
Unrestricted	1,836,533
TOTAL NET POSITION	<u><u>\$ 25,954,332</u></u>

Putnam County, Florida
Schedule of Revenues, Expenses and Changes in Fund Net Position by Department
East Putnam Water Fund
For the Year Ended September 30, 2018

	<u>Water Services Department</u>	<u>Waste- Water Services Department</u>	<u>Total</u>
<u>OPERATING REVENUES</u>			
User Fees and Assessments	\$ 577,135	\$ 363,216	\$ 940,351
<u>OPERATING EXPENSES</u>			
Personal Services	251,893	-	251,893
Contractual Services	3,606	4,350	7,956
Repairs and Maintenance	214,911	9,441	224,352
Other Operating Expenses	222,902	55,458	278,360
Depreciation	813,536	399,599	1,213,135
 TOTAL OPERATING EXPENSES	 1,506,848	 468,848	 1,975,696
 OPERATING INCOME (LOSS)	 (929,713)	 (105,632)	 (1,035,345)
<u>NON OPERATING REVENUES</u>			
<u>(EXPENSES)</u>			
Interest Revenue	13,326	704	14,030
Interest Expense	(423,735)	(103,213)	(526,948)
 TOTAL NONOPERATING REVENUES			
(EXPENSES)	(410,409)	(102,509)	(512,918)
 INCOME (LOSS) BEFORE CAPITAL			
CONTRIBUTIONS AND TRANSFERS	(1,340,122)	(208,141)	(1,548,263)
 Capital Contributions - Grants	-	1,709,900	1,709,900
Transfers In	660,000	500,000	1,160,000
Transfers Out	(262)	-	(262)
 CHANGE IN NET POSITION	 (680,384)	 2,001,759	 1,321,375
 NET POSITION:			
- beginning, as previously reported			\$ 24,627,502
- change for OPEB Liability			5,455
NET POSITION, restated			\$ 24,632,957
 NET POSITION, End of Year			 \$ 25,954,332

Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis.

The County administers the following Internal Service Funds:

Fleet Maintenance Fund - to account for the costs of providing a maintenance facility for automotive equipment used by other departments.

Group Insurance Reserve Fund - to accumulate funds for the payment of premiums for employees' health and accident insurance.

Risk Management Fund - to account for the costs and the allocation of costs relating to various insurance carried by the County except health and life insurance benefits for County employees.

Putnam County, Florida
Combining Statement of Net Position -
Internal Service Funds
September 30, 2018

	<u>Fleet Maintenance</u>	<u>Group Insurance Reserve</u>	<u>Risk Management Fund</u>	<u>Totals</u>
<u>CURRENT ASSETS</u>				
Cash and Equivalents	\$ 7,591	\$ 199,011	\$ 1,626,831	\$ 1,833,433
Due from Other Governments	819	154,139	-	154,958
Inventory	218,863	-	-	218,863
Other Assets	-	-	2,632	2,632
TOTAL CURRENT ASSETS	227,273	353,150	1,629,463	2,209,886
<u>NONCURRENT ASSETS</u>				
Capital Assets, Net	26,023	-	-	26,023
TOTAL ASSETS	253,296	353,150	1,629,463	2,235,909
<u>DEFERRED OUTFLOWS OF RESOURCES</u>				
Pensions	96,936	15,634	15,893	128,463
<u>CURRENT LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	36,300	1,223	680,524	718,047
Estimated Liability for Self-Insured Losses	-	-	272,747	272,747
Compensated Absences	16,200	8,100	5,900	30,200
Net Pension Liability	1,175	189	193	1,557
TOTAL CURRENT LIABILITIES	53,675	9,512	959,364	1,022,551
<u>NONCURRENT LIABILITIES</u>				
Compensated Absences	13,800	6,900	5,100	25,800
Estimated Liability for Self Insured Losses	-	-	500,000	500,000
OPEB Liability	32,566	4,652	4,652	41,870
Net Pension Liability	238,380	38,446	39,083	315,909
TOTAL NONCURRENT LIABILITIES	284,746	49,998	548,835	883,579
TOTAL LIABILITIES	338,421	59,510	1,508,199	1,906,130
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Pensions	28,850	4,653	4,730	38,233
OPEB	2,465	352	352	3,169
TOTAL DEFERRED INFLOWS	31,315	5,005	5,082	41,402
<u>NET POSITION</u>				
Net Investment in Capital Assets	26,023	-	-	26,023
Unrestricted	(45,527)	304,269	132,075	390,817
TOTAL NET POSITION	\$ (19,504)	\$ 304,269	\$ 132,075	\$ 416,840

Putnam County, Florida
Combining Statement of Revenues, Expenses and Changes in Fund Net Position
Internal Service Funds
For the Year Ended September 30, 2018

	<u>Fleet Maintenance</u>	<u>Group Insurance Reserve</u>	<u>Risk Management Fund</u>	<u>Totals</u>
<u>OPERATING REVENUES</u>				
User Charges	\$ 1,186,791	\$ 5,944,573	\$ 1,523,864	\$ 8,655,228
Miscellaneous	3	50,733	50,983	101,719
TOTAL OPERATING REVENUES	<u>1,186,794</u>	<u>5,995,306</u>	<u>1,574,847</u>	<u>8,756,947</u>
<u>OPERATING EXPENSES</u>				
Personal Services	403,182	98,559	62,625	564,366
Insurance	14,427	5,900,392	703,527	6,618,346
Claims Expense	-	-	1,102,373	1,102,373
Contractual Services	335,488	17,369	2,750	355,607
Repairs and Maintenance	19,842	-	-	19,842
Other Operating Expenses	430,712	-	250	430,962
Depreciation Expense	16,176	-	-	16,176
TOTAL OPERATING EXPENSES	<u>1,219,827</u>	<u>6,016,320</u>	<u>1,871,525</u>	<u>9,107,672</u>
OPERATING INCOME (LOSS)	<u>(33,033)</u>	<u>(21,014)</u>	<u>(296,678)</u>	<u>(350,725)</u>
Transfers In	30,000	57,312	353,090	440,402
Transfers Out	(1,886)	-	-	(1,886)
CHANGE IN NET POSITION	<u>(4,919)</u>	<u>36,298</u>	<u>56,412</u>	<u>87,791</u>
NET POSITION:				
- as previously reported	(26,799)	267,971	74,056	315,228
- change for OPEB Liability	12,214	-	1,607	13,821
NET POSITION, restated	<u>(14,585)</u>	<u>267,971</u>	<u>75,663</u>	<u>329,049</u>
NET POSITION, End of Year	<u>\$ (19,504)</u>	<u>\$ 304,269</u>	<u>\$ 132,075</u>	<u>\$ 416,840</u>

Putnam County, Florida
Combining Statement of Cash Flows – Internal Service Funds
For the Year Ended September 30, 2018

	<u>Fleet Maintenance</u>	<u>Group Insurance Reserve</u>	<u>Risk Management Fund</u>	<u>Totals</u>
<u>CASH FLOWS FROM OPERATING ACTIVITIES</u>				
Receipts from Customers	\$ 1,189,371	\$ 5,932,993	\$ 1,574,229	\$ 8,696,593
Payments to Suppliers	(918,622)	(5,944,689)	(1,464,251)	(8,327,562)
Payments to Employees	(366,847)	(49,940)	(59,097)	(475,884)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	(96,098)	(61,636)	50,881	(106,853)
<u>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</u>				
Transfers In	30,000	57,312	353,090	440,402
Transfers Out	(1,886)	-	-	(1,886)
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	28,114	57,312	353,090	438,516
<u>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</u>				
Purchase of Capital Assets	(12,198)	-	-	(12,198)
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS	(80,182)	(4,324)	403,971	319,465
CASH AND EQUIVALENTS, October 1, 2017	87,773	203,335	1,222,860	1,513,968
CASH AND EQUIVALENTS, September 30, 2018	\$ 7,591	\$ 199,011	\$ 1,626,831	\$ 1,833,433
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:				
Operating Income (Loss)	(33,033)	(21,014)	(296,678)	(350,725)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	16,176	-	-	16,176
Changes in:				
Due From Other Governments	2,577	(62,313)	-	(59,736)
Inventory	(25,641)	-	-	(25,641)
Deferred Outflows	5,055	(15,634)	684	(9,895)
Other Assets	-	-	(618)	(618)
Accounts Payable & Accrued Liabilities	(93,096)	(25,967)	344,666	225,603
Net Pension Liability	3,713	38,635	945	43,293
Deferred Inflows	13,254	5,005	2,147	20,406
Compensated Absences	2,000	15,000	-	17,000
OPEB Liability	12,897	4,652	(265)	17,284
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$ (96,098)	\$ (61,636)	\$ 50,881	\$ (106,853)

Fiduciary Funds

Agency Funds

Agency funds are used to report resources held in a purely custodial capacity.

The County maintains the following Agency Funds:

Clerk of the Circuit Court Agency Fund – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

Sheriff Agency Fund – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

Tax Collector Agency Fund – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

Putnam County, Florida
Combining Statement of Fiduciary Net Position – Agency Funds
September 30, 2018

	<u>Clerk of the Circuit Court</u>	<u>Sheriff</u>	<u>Tax Collector</u>	<u>Totals</u>
<u>ASSETS</u>				
Cash and Equivalents	\$ 1,371,403	\$ 132,265	\$ 1,669,580	\$ 3,173,248
Receivables	-	-	222,380	222,380
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL ASSETS	<u>\$ 1,371,403</u>	<u>\$ 132,265</u>	<u>\$ 1,891,960</u>	<u>\$ 3,395,628</u>
<u>LIABILITIES</u>				
Assets Held for Others	<u>\$ 1,371,403</u>	<u>\$ 132,265</u>	<u>\$ 1,891,960</u>	<u>\$ 3,395,628</u>

Putnam County, Florida
Combining Statement of Changes in Assets and Liabilities
Agency Funds
For the Year Ended September 30, 2018

	Balance October 1, <u>2017</u>	<u>Additions</u>	<u>Deductions</u>	Balance September 30, <u>2018</u>
<u>CLERK OF THE CIRCUIT COURT</u>				
Assets:				
Cash and Equivalents	\$ 1,778,952	\$ 5,763,903	\$ 6,171,452	\$1,371,403
Liabilities:				
Assets Held for Others	\$ 1,778,952	\$ 11,532,081	\$ 11,939,630	\$1,371,403
<u>SHERIFF</u>				
Assets:				
Cash and Equivalents	\$ 101,562	\$ 1,080,910	\$ 1,050,207	\$ 132,265
Receivables	9,490	-	9,490	-
Total Assets	<u>111,052</u>	<u>1,080,910</u>	<u>1,059,697</u>	<u>132,265</u>
Liabilities:				
Assets Held for Others	\$ 111,052	\$ 1,112,205	\$ 1,090,992	\$ 132,265
<u>TAX COLLECTOR</u>				
Assets:				
Cash and Equivalents	\$ 2,066,610	\$ 102,732,948	\$ 103,129,978	\$1,669,580
Receivables	159,085	19,154,985	19,091,690	222,380
Total Assets	<u>\$ 2,225,695</u>	<u>\$ 121,887,933</u>	<u>\$ 122,221,668</u>	<u>\$1,891,960</u>
Liabilities:				
Assets Held for Others	\$ 2,225,695	\$ 101,206,678	\$ 101,540,413	\$1,891,960
<u>TOTALS - ALL AGENCY FUNDS</u>				
Assets:				
Cash and Equivalents	\$ 3,947,124	\$ 109,577,761	\$ 110,351,637	\$3,173,248
Receivables	168,575	19,154,985	19,101,180	222,380
Total Assets	<u>\$ 4,115,699</u>	<u>\$ 128,732,746</u>	<u>\$ 129,452,817</u>	<u>\$3,395,628</u>
Liabilities:				
Assets Held for Others	\$ 4,115,699	\$ 113,850,964	\$ 114,571,035	\$3,395,628

Discretely Presented Component Unit

The Putnam County Development Authority – promotes economic growth and development in all areas of the county.

Putnam County Development Authority
Statement of Net Position
September 30, 2018

ASSETS:

CURRENT ASSETS

Cash and Equivalents	\$ 184,307
Investments in certificates of deposits	<u>113,709</u>
TOTAL CURRENT ASSETS	<u>298,016</u>

NONCURRENT ASSETS

Non Depreciable Capital Assets	473,854
Depreciable Capital Assets, Net	<u>77,471</u>
TOTAL NONCURRENT ASSETS	<u>551,325</u>

TOTAL ASSETS	<u><u>849,341</u></u>
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LIABILITIES:

CURRENT LIABILITIES

Accounts Payable and Accrued Liabilities	<u>184</u>
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NET POSITION

Net Investment in Capital Assets	551,325
Unrestricted	<u>297,832</u>
TOTAL NET POSITION	<u><u>\$ 849,157</u></u>

Putnam County Development Authority
Statement of Revenues, Expenses and Changes in Fund Net Position
For the Year Ended September 30, 2018

<u>OPERATING REVENUES</u>	
Rent	\$ 10,508
Bond Fees	85,150
TOTAL OPERATING REVENUES	<u>95,658</u>
<u>OPERATING EXPENSES</u>	
Contractual Services	46,367
Other Operating Expenses	1,272
Depreciation Expense	<u>3,956</u>
TOTAL OPERATING EXPENSES	<u>51,595</u>
OPERATING INCOME (LOSS)	<u>44,063</u>
<u>NON OPERATING REVENUES</u>	
Interest Revenue	<u>442</u>
CHANGE IN NET POSITION	44,505
NET POSITION, October 1, 2017	<u>804,652</u>
NET POSITION, September 30, 2018	<u><u>\$ 849,157</u></u>

Putnam County Development Authority
Statement of Cash Flows
For the Year Ended September 30, 2018

CASH FLOWS FROM OPERATING ACTIVITIES

Receipts from Customers	\$ 95,658
Payments to Suppliers	<u>(47,639)</u>

NET CASH PROVIDED BY OPERATING ACTIVITIES	<u>48,019</u>
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CASH FLOWS FROM INVESTING ACTIVITIES

Interest on Investments	<u>215</u>
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CHANGE IN CASH AND EQUIVALENTS	48,234
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CASH AND EQUIVALENTS, October 1, 2017	<u>136,073</u>
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CASH AND EQUIVALENTS, September 30, 2018	<u><u>\$ 184,307</u></u>
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RECONCILIATION OF OPERATING INCOME TO NET CASH
PROVIDED BY OPERATING ACTIVITIES:

Operating Income	\$ 44,063
Depreciation	<u>3,956</u>

NET CASH PROVIDED BY OPERATING ACTIVITIES	<u><u>\$ 48,019</u></u>
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NONCASH INVESTING ACTIVITIES:

Change in fair value of investments	\$ 227
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Putnam County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2018

<u>Federal Agency</u>	<u>Federal CFDA Number</u>	<u>Contract Number</u>	<u>Expenditures</u>	<u>Program Total</u>	<u>Expenditures to Subrecipients</u>
<u>DEPARTMENT OF HOUSING & URBAN DEVELOPMENT</u>					
Passed Through the State Dept. of Economic Opportunity Community Development Block Grant	14.228	16-DB-OK-04-64-01-H09	\$ 77,788		-
<u>DEPARTMENT OF JUSTICE</u>					
Asset Forfeiture Program-Equitable Sharing	16.922	--	28,853		
Passed Through Office of Attorney General:					
Crime Victim Assistance	16.575	VOCA-2016_PCSO 0-00413	1,254		
Crime Victim Assistance	16.575	VOCA-2017_PCSO 0-00200	105,376	106,630	-
Passed Through Florida Coalition Against Domestic Violence:					
Violence Against Women Formula Grant	16.588	18-8023-LE-ENH	67,790		
Violence Against Women Formula Grant	16.588	19-8023-LE-ENH	21,525		
Violence Against Women Formula Grant	16.588	17STO69	15,000	104,315	-
Passed Through Bureau of Justice Assistance					
Bulletproof Vest Partnership	16.607	--	6,779		-
<u>DEPARTMENT OF TRANSPORTATION</u>					
Passed Through Florida Department of Transportation:					
Highway Planning and Construction Cluster:					
- Ferry Landings	20.205	AQP01	192,469		
Highway Planning and Construction Cluster:					
- Sport Compelx	20.205	433996-1-38-01	56,529		
Highway Planning and Construction Cluster:					
- Signage CR20A	20.205	436033-1-58-01 and 436033-1-68-02	178,914	427,912	-
<u>DEPARTMENT OF THE TREASURY</u>					
Asset Forfeiture Program-Equitable Sharing	21.016	--	62,770		-
<u>GENERAL SERVICES ADMINISTRATION</u>					
Passed Through State Department of Management Services:					
Federal Surplus Property	39.003	--	25,010		-
<u>NATIONAL ENDOWMENT FOR THE HUMANITIES</u>					
Promotion of the Humanities Federal/State Partnership:					
- Prime Time Family Reading Time	45.129	CC_PT17_PUTNAM_1707	5,659		-

The accompanying notes are an integral part of this schedule.
(continued)

Putnam County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2018

<u>Federal Agency</u>	<u>Federal CFDA Number</u>	<u>Contract Number</u>	<u>Expenditures</u>	<u>Program Total</u>	<u>Expenditures to Subrecipients</u>
<u>ELECTIONS ASSISTANCE COMMISSION</u>					
Passed Through Department of State, Division of Elections					
HAVA Title II Voting Systems Assistance	90.401	MOA 2012-2013-0001-PUT	7,081		
HAVA Title II Voting Systems Assistance	90.401	MOA 2015-2016-0006-PUT	25,555		
HAVA Title II Voting Systems Assistance	90.401	MOA 2018-2019-001-PUT	87,180		
HAVA Title II Voting Systems Assistance	90.401	MOA 2018-2019-002-PUT	13,587	133,403	-
<u>DEPARTMENT OF HEALTH AND HUMAN SERVICES</u>					
Passed Through State Department of Revenue:					
Child Support Enforcement - Title IV-D Reimbursements	93.563	CSS90/1804FLCSES	220,655		-
<u>EXECUTIVE OFFICE OF THE PRESIDENT</u>					
Office of National Drug Control and Policy					
Passed Through St. Johns County, Florida:					
High Intensity Drug Trafficking (HIDTA)	95.001	G17NF0001A	910		
HIDTA - DEA Task Force Overtime	95.001	DEAOTF	18,042	18,952	-
<u>DEPARTMENT OF HOMELAND SECURITY</u>					
Passed Through State Division of Emergency Management:					
Disaster Grants - Public Assist. - Hurricane Matthew	97.036	17-PA-U504-64-02-262	1,077,497		
Disaster Grants - Public Assist. - Hurricane Matthew	97.036	17-PA-U504-64-15-184	90,351		
Disaster Grants - Public Assist. - Hurricane Irma	97.036	PA-00-04-64-02-042	3,667,692		
Disaster Grants - Public Assist. - Hurricane Irma	97.036	8402F/Z0005	252,820	5,088,360	-
Emergency Management Performance Grants	97.042	18-FG-7A-04-64-01-150	39,716		
Emergency Management Performance Grants	97.042	19-FG-AF-04-64-01-120	11,132	50,848	-
Homeland Security Grant Program - WebEOC Project	97.067	17-DS-V4-04-64-01-338	41,535		-
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 6,399,469</u>	<u>\$</u>	<u>-</u>

The accompanying notes are an integral part of this schedule.
(continued)

Putnam County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2018

<u>State Agency</u>	<u>CSFA Number</u>	<u>Contract Number</u>	<u>Expenditures</u>	<u>Project Total</u>	<u>Expenditures to Subrecipients</u>
<u>EXECUTIVE OFFICE OF THE GOVERNOR</u>					
Division of Emergency Management					
Emergency Management Program	31.063	18-BG-W9-04-64-01-126	\$ 91,161		
Emergency Management Program	31.063	19-BG-21-04-64-01-047	2,665	93,826	\$ -
<u>DEPARTMENT OF ENVIRONMENTAL PROTECTION</u>					
Small County Consolidated Grants	37.012	SC827	90,909		-
Florida Recreation Dev. Assistance Program	37.017	FRDAP #A17094/A7094	50,000		
Statewide Surface Water Restoration & Wastewater Projects: Dog Branch Creek	37.039	LP54061	90,479		-
<u>DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES</u>					
Mosquito Control - State Aid	42.003	24755	32,468		-
<u>FLORIDA DEPARTMENT OF FINANCIAL SERVICES</u>					
Direct Assistance - Local Gov't Fire Service Grant	43.007	2372A/FM390	96,820		
<u>DEPARTMENT OF STATE AND SECRETARY OF STATE</u>					
State Aid to Libraries	45.030	18-ST-53	217,800		-
<u>FLORIDA HOUSING FINANCE CORPORATION</u>					
State Housing Initiatives Program	52.901	2013 - 2014	100,336		
State Housing Initiatives Program	52.901	2014 - 2015	38,590		
State Housing Initiatives Program	40.901	2015 - 2016	(74,798)		
State Housing Initiatives Program	40.901	2016 - 2017	7,257		
State Housing Initiatives Program	40.901	2017 - 2018	5,948	77,333	-
<u>DEPARTMENT OF TRANSPORTATION</u>					
Small County Outreach Program - Holloway Rd	55.009	430700-1-58-01	925,114		
Small County Outreach Program - Ft. Gates Ferry Rd	55.009	433032-1-58-01	81,624		
Small County Outreach Program - Ashley Lake Blvd	55.009	436460-1-54-01	118,956		
Small County Outreach Program - Lake Susan Rd	55.009	435331-2-54-01	665,386		
Small County Outreach Program - East Towles Rd	55.009	442645-1-54-01	133,953		
Small County Outreach Program - St. Johns Ave.	55.009	440003-1-54-01	27,642	1,952,675	-
Transportation Regional Incentive Program: - Resurface CR216	55.026	434551-54-01	1,364,674		-
<u>DEPARTMENT OF HEALTH</u>					
Florida EMS County Grant Program	64.005	C5054	2,026		
Florida EMS County Grant Program	64.005	C6054	4,012	6,038	-
<u>DEPARTMENT OF MANAGEMENT SERVICES</u>					
E911 State Grant Program	72.002	17-11-18	89,285		
E911 State Grant Program	72.002	S10-17-12-10	194,458	283,743	
Prepaid Next Generation 911 (NG911) State Grant Prog.	72.003	S11-18-05-20	93,241		-
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			<u>\$ 4,450,006</u>		<u>\$ -</u>

The accompanying notes are an integral part of this schedule.
(concluded)

Putnam County, Florida
Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2018

NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal and state award activity of the County under programs of the federal and state government for the year ended September 30, 2018. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Auditor General.

Because this schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position or cash flows of the County.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on this schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized when they become a demand on current available financial resources. Expenditures on contracts dated before or on December 26, 2014 are recognized following the cost principles in OMB Circular A-133, and expenditures on all subsequent contracts are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

NOTE 3 – INDIRECT COST RATE

The County has elected not to use the 10% de minimis indirect cost rate as outlined in the Uniform Guidance.

NOTE 4 – SUBRECIPIENTS

The County did not provide federal or state awards to sub-recipients.

NOTE 5 – PRIOR YEAR EXPENDITURES

Expenditures of \$1,167,848 for Hurricane Matthew were incurred in a prior year and expenditures of \$761,908 for Hurricane Irma were incurred in a prior year.

NOTE 6 - OTHER

The County does not participate in any loan or loan guarantee programs, nor did the County receive any non-cash federal or state assistance in fiscal year 2018.

Statistical Section



**Board of County Commissioners
Putnam County, Florida**

Statistical Section

(Not Audited)

Fiscal Year Ended September 30, 2018

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

STATISTICAL SECTION

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Topic	Page(s)
Financial Trends	
The data in the following schedules is presented to assist the reader in understanding and assessing the changes in Putnam County's (the County's) financial position over the past ten fiscal years.	
Net Position by Component	S-3
Changes in Net Position	S-4, S-5
Fund Balances, Governmental Funds	S-6
Changes in Fund Balances	S-7
Revenue Capacity	
Revenue capacity information is provided to enable readers to understand and assess the County's capacity for generating its own-source revenues. The County's most significant own-source revenue is property taxes.	
Taxable and Estimated Actual Value of Taxable Property	S-8
Direct and Overlapping Property Tax Rates	S-9
Principal Taxpayers	S-10
Property Tax Levies and Collections	S-11
Debt Capacity	
The information within the following pages is intended to assist readers in comprehending the County's outstanding debt position and its ability to issue additional debt.	
Ratios of Outstanding Debt by Type	S-12
Legal Debt Margin	S-13
Pledged Revenue Coverage (Tables I – VIII)	S-14 thru S-19
Demographic and Economic Information	
Demographic and economic indicators are expected to help the reader understand the socio-economic environment within which the County operates and assist financial statement comparison.	
County Demographic Statistics	S-20
Principal Employers	S-21
Operating Information	
This section is intended to provide data about the County's operational and functional resources that, when used in conjunction with the financial information, may assist the reader in evaluating the County's economic condition.	
Full Time Equivalent County Government Employees by Function	S-22
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BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

STATISTICAL SECTION

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Sources and notes:

Unless otherwise indicated, the data that comprises the contents of this statistical section has been taken from the Comprehensive Annual Financial Reports of Putnam County, Florida.

Governmental Accounting Standards Board (GASB) Statement 34 was implemented commencing with the County's fiscal year ended September 30, 2003.

GASB Statements 68 and 71 were implemented commencing with the County's fiscal year ended September 30, 2015.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

NET POSITION BY COMPONENT – LAST TEN FISCAL YEARS
(Accrual Basis of Accounting)

Governmental Activities -----						Business-Type Activities -----			Primary Government -----			
Fiscal Year	Note Ref	Net Investment In Capital Assets	Restricted	Unrestricted	Total Governmental Activities Net Position	Net Investment In Capital Assets	Unrestricted	Total Business-Type Activities Net Position	Net Investment In Capital Assets	Restricted	Unrestricted	Total Primary Government Net Position
2009	1, 2	\$91,150,420	\$11,812,032	\$15,925,787	\$118,888,239	\$25,219,829	\$(2,799,772)	\$22,420,057	\$116,370,249	\$11,812,032	\$13,126,015	\$141,308,296
2010	1, 3	87,820,648	18,990,563	14,936,799	121,748,010	27,649,660	(2,027,404)	25,622,256	115,470,308	18,990,563	12,909,395	147,370,266
2011	1	94,993,906	19,165,713	17,978,326	132,137,945	27,024,045	(1,348,109)	25,675,936	122,017,951	19,165,713	16,630,217	157,813,881
2012	1	99,548,402	23,483,649	11,729,066	134,761,117	25,496,880	(1,298,493)	24,198,387	125,045,282	23,483,649	10,430,573	158,959,504
2013	1	103,227,300	22,793,970	8,099,594	134,120,864	25,415,922	(420,461)	24,995,461	128,643,222	22,793,970	7,679,133	159,116,325
2014	4	103,723,550	19,564,313	10,242,776	133,530,639	28,132,012	4,364,327	32,496,339	131,855,562	19,564,313	14,607,103	166,026,978
2015	5	104,830,681	19,527,457	(16,152,858)	108,205,280	32,819,491	5,861,643	38,681,134	137,650,172	19,527,457	(10,291,215)	146,886,414
2016	5	109,612,811	19,518,667	(21,521,942)	107,609,536	38,644,337	4,190,154	42,834,491	148,257,148	19,518,667	(17,331,788)	150,444,027
2017	5	113,429,824	17,231,684	(25,299,270)	105,362,238	34,948,200	3,352,075	38,300,275	148,378,024	17,231,684	(21,947,195)	143,662,513
2018	5	118,197,934	16,924,574	(22,049,180)	113,073,328	35,520,997	9,997,424	45,518,421	153,718,931	16,924,574	(12,051,756)	158,591,749

Sources: Data for the schedule above has been obtained from the Statements of Net Position of Putnam County's Comprehensive Annual Financial Reports (CAFRs) for the stated fiscal years.

Notes:

1. FYE 2009-2013: The deficits in Unrestricted Net Position for Business-Type Activities have been largely attributable to revised engineering estimates of landfill long term care costs.
2. FYE 2009: Restated Governmental Activities Net Position increased by \$237,405 in recognition of intangible assets per GASB Statement 51. Business-Type Activities Net Position increased by \$280,730 through an adjustment made for an overstated debt principal balance associated with the East Putnam Water System.
3. FYE 2010: Net Position for Governmental Activities was restated to adjust for an understatement of accumulated depreciation in the amount of \$54,190.
4. FYE 2014: The Unrestricted Business-Type Net Position increased from the prior year \$4,784,788, largely the result of a capital grant in the amount of \$4,080,327.
5. FYE 2015 – FYE 2018: The deficit in the Unrestricted Governmental Net Position is largely attributable to the implementation of GASB Statement 68 and GASB Statement 71, regarding Pension Liabilities. Please refer to *Management's Discussion and Analysis* of the County's Comprehensive Annual Financial Report (CAFR) for the respective fiscal year for more information.

BOARD OF COUNTY COMMISSIONERS - PUTNAM COUNTY, FLORIDA
CHANGES IN NET POSITION – LAST TEN FISCAL YEARS
(Accrual Basis of Accounting)

	Fiscal Years Ended September 30th - - - - -				
	2009	2010	2011	2012	2013
Expenses – Governmental Activities					
General Government	\$16,476,338	\$16,864,555	\$15,567,471	\$14,609,716	\$15,273,429
Public Safety	28,419,085	29,667,802	30,392,654	28,858,269	29,053,530
Physical Environment	426,078	523,562	541,488	403,747	561,174
Transportation	10,281,596	10,086,384	10,057,346	9,814,498	9,230,447
Economic Environment	1,530,062	1,095,222	1,455,904	2,415,464	1,710,560
Human Services	2,228,920	1,915,494	2,067,720	2,940,060	2,287,476
Culture and Recreation	1,997,217	1,986,088	1,884,115	2,029,314	2,010,082
Court Related	3,135,103	3,259,218	3,272,880	3,113,986	3,686,521
Interest on Long-Term Debt	517,142	623,052	585,435	513,942	399,406
Total Governmental Activities Expenses	65,011,541	66,021,377	65,825,013	64,698,996	64,212,625
Expenses – Business-Type Activities:					
Water & Wastewater System	(50,066)	2,016,184	1,862,689	1,869,331	1,955,597
Solid Waste	6,585,260	7,702,979	8,396,038	8,925,237	6,958,185
Port Authority	109,575	280,881	178,335	291,530	165,732
Total Business-Type Activities Expenses	6,644,769	10,000,044	10,437,062	11,086,098	9,079,514
Total Primary Government Expenses	\$71,656,310	\$76,021,421	\$76,262,075	\$75,785,094	\$73,292,139
Program Revenues – Governmental Activities					
Charges for Services: General Government	\$5,140,901	5,097,648	\$3,618,964	\$3,268,440	\$3,449,887
Public Safety	4,349,902	4,489,708	4,401,599	4,377,476	4,407,224
Court Related	1,277,128	281,908	298,419	318,727	730,182
Other	1,063,701	989,422	1,071,697	1,007,484	1,049,501
Operating Grants and Contributions	6,305,996	6,095,126	6,785,430	7,800,977	7,858,343
Capital Grants and Contributions	5,347,830	4,441,553	11,955,793	7,374,458	4,119,514
Total Governmental Activities Program Revenues	23,485,458	21,395,365	28,131,902	24,147,562	21,614,651
Program Revenue – Business-Type Activities:					
Charges for Services: Water and Wastewater System	48,835	687,763	861,544	896,059	968,530
Solid Waste	6,320,713	7,971,866	7,857,039	7,634,922	7,804,385
Port Authority	100,238	202,304	96,643	170,442	161,132
Operating Grants and Contributions	285,779	78,787	70,588	70,588	70,588
Capital Grants and Contributions	7,027,458	1,124,495	700,618	-	-
Total Business-Type Activities Program Revenues	13,783,023	10,065,215	9,586,432	8,772,011	9,004,635
Total Primary Government Program Revenues	\$37,268,481	\$31,460,580	\$37,718,334	\$32,919,573	\$30,619,286
Net (Expense)/Revenue					
Governmental Activities	(\$41,526,083)	(\$44,626,012)	(\$37,693,111)	(\$40,551,434)	(\$42,597,974)
Business-Type Activities	\$7,138,254	\$65,171	(\$850,630)	(\$2,314,087)	(\$74,879)
Total Primary Government Net Expense	(\$34,387,829)	(\$44,560,841)	(\$38,543,741)	(\$42,865,521)	(\$42,672,853)
General Revenue & Other Changes in Net Position–					
Governmental Activities:					
Taxes: Property Taxes	\$36,881,354	\$35,202,650	\$33,374,674	\$31,055,841	\$29,504,837
Sales Taxes & Other State Shared Revenue	4,567,633	6,804,975	6,791,270	6,996,156	7,149,473
Local Infrastructure Surtax	4,361,575	3,942,051	4,203,564	4,447,881	4,585,867
Other Taxes	2,517,987	3,414,019	3,610,950	715,333	693,986
Investment Earnings	166,666	98,045	75,452	68,947	53,626
Miscellaneous	1,363,004	979,614	670,821	563,855	806,504
Transfers	(2,016,185)	(2,955,571)	(643,685)	(673,407)	(836,572)
Total Governmental Activities	47,842,034	47,485,783	48,083,046	43,174,606	41,957,721
Business-Type Activities:					
Investment Earnings	133,655	104,060	38,698	93,277	28,875
Gain (Loss) – Sale of Capital Assets	120,363	60,811	150,300	63,346	-
Miscellaneous	7,074	16,586	71,627	6,508	6,506
Transfers	2,016,185	2,955,571	643,685	673,407	836,572
Total Business-Type Activities	2,277,277	3,137,028	904,310	836,538	871,953
Total Primary Government-General Revenues					
& Other Changes in Net Position	\$50,119,311	\$50,622,811	\$48,987,356	\$44,011,144	\$42,829,674
Changes in Net Position					
Government Activities	\$6,315,951	\$2,859,771	\$10,389,935	\$2,623,172	(\$640,253)
Business-Type Activities	9,415,531	3,202,199	53,680	(1,477,549)	797,074
Total Primary Government Changes in Net Position	\$15,731,482	\$6,061,970	\$10,443,615	\$1,145,623	\$156,821

Sources: The information shown in the schedule above has been taken from Putnam County's *Statements of Activities* for the fiscal years as shown.

Notes:

FYE 2009 – Changes in Net Position has been restated per Note 19, *Notes to Financial Statements* (FYE 2010).

FYE 2010 – Changes in Net Position has been restated per Note 20, *Notes to Financial Statements* (FYE 2011).

FYE 2012 – Governmental Activities, Other Taxes decreased due to the reclassification of gas taxes to Operating Grants & Contributions (GASB Statement 34, Para. 50). Business-Type Activities, Changes in Net Position reflects a deficit value, resulting, primarily, from a solid waste capacity analysis.

FYE 2013 – Government Activities, Changes in Net Position is reported above as a deficit \$640,253. There were several contributing factors to the decrease which have been addressed in *Management's Discussion and Analysis*, Changes in Net Position, page ix, of the 2013 CAFR.

BOARD OF COUNTY COMMISSIONERS - PUTNAM COUNTY, FLORIDA
CHANGES IN NET POSITION – LAST TEN FISCAL YEARS
(Accrual Basis of Accounting)

	Fiscal Years Ended September 30th -				
	2014	2015	2016	2017	2018
Expenses – Governmental Activities					
General Government	\$15,262,970	\$15,833,048	\$15,481,374	\$15,643,226	\$15,433,969
Public Safety	30,023,992	31,130,700	32,833,564	33,915,932	34,667,955
Physical Environment	588,965	764,026	460,323	516,934	430,055
Transportation	9,667,973	9,848,038	9,398,013	11,464,952	11,061,257
Economic Environment	1,995,483	908,696	989,290	1,472,703	925,597
Human Services	2,125,020	2,295,735	2,499,904	2,550,649	2,562,768
Culture and Recreation	2,226,544	1,670,193	2,152,773	2,032,275	1,935,513
Court Related	3,921,791	3,821,760	4,018,851	3,292,838	3,462,014
Interest on Long-Term Debt	307,217	328,261	502,991	666,842	611,112
Total Governmental Activities Expenses	66,119,955	66,600,457	68,337,083	71,556,351	71,090,240
Expenses – Business-Type Activities:					
Water & Wastewater System	1,892,357	2,441,404	3,534,001	2,432,010	2,502,644
Solid Waste	5,358,094	9,336,233	8,324,581	15,720,091	12,259,315
Port Authority	298,250	344,846	414,682	223,157	169,527
Total Business-Type Activities Expenses	7,548,701	12,122,483	12,273,264	18,375,258	14,931,486
Total Primary Government Expenses	\$73,668,656	\$78,722,940	\$80,610,347	\$89,931,609	\$86,021,726
Program Revenues – Governmental Activities					
Charges for Services: General Government	3,465,000	3,810,560	3,743,109	3,571,165	3,332,420
Public Safety	4,447,940	4,527,792	4,791,680	4,775,344	5,718,362
Court Related	1,430,873	1,295,392	1,132,161	1,115,154	1,063,995
Other	1,106,433	1,092,637	1,213,890	1,231,440	1,324,238
Operating Grants and Contributions	6,696,708	6,657,398	7,467,758	7,891,356	7,041,598
Capital Grants and Contributions	4,010,600	5,745,494	3,307,135	2,716,057	5,906,580
Total Governmental Activities Program Revenues	21,157,554	23,129,273	\$21,655,733	\$21,300,516	24,387,193
Program Revenue – Business-Type Activities:					
Charges for Services: Water and Wastewater System	1,071,317	1,122,706	980,746	1,045,305	940,351
Solid Waste	8,848,338	13,494,327	11,721,406	11,738,097	12,783,532
Port Authority	174,344	237,688	410,276	142,984	100,467
Operating Grants and Contributions	90,909	90,909	1,408,758	108,682	5,185,654
Capital Grants and Contributions	4,080,327	3,088,096	1,407,566	123,200	1,709,900
Total Business-Type Activities Program Revenues	14,265,235	18,033,726	15,928,752	13,158,268	20,719,904
Total Primary Government Program Revenues	\$35,422,789	\$41,162,999	\$37,584,485	\$34,458,784	45,107,097
Net (Expense)/Revenue					
Governmental Activities	(\$44,962,401)	(\$43,471,184)	(\$46,681,350)	(\$50,255,835)	(\$46,703,047)
Business-Type Activities	6,716,534	5,911,243	3,655,488	(5,216,990)	5,788,418
Total Primary Government Net Expense	(\$38,245,867)	(\$37,559,941)	(\$43,025,862)	(\$55,472,825)	(\$40,914,629)
General Revenue & Other Changes in Net Position–					
Governmental Activities					
Taxes: Property Taxes	\$31,152,255	\$30,775,731	\$31,889,308	\$32,468,085	37,433,321
Sales Taxes & Other State Shared Revenue	7,457,010	7,536,735	7,568,951	8,063,347	8,593,055
Local Infrastructure Surtax	4,824,959	5,115,218	5,364,150	5,609,556	6,004,675
Other Taxes	740,601	805,829	768,361	929,009	900,830
Investment Earnings	35,779	38,612	52,444	118,601	373,702
Miscellaneous	776,286	928,557	841,671	1,334,750	1,203,674
Transfers	(614,714)	(584,531)	(399,279)	(514,811)	(1,088,509)
Total Governmental Activities	44,372,176	44,616,151	46,085,606	48,008,537	53,420,748
Business-Type Activities:					
Investment Earnings	35,513	72,593	63,649	110,579	230,715
Gain (Loss) – Sale of Capital Assets	133,873	77,603	34,741	56,901	84,091
Miscellaneous	244	507	200	483	508
Transfers	614,714	584,531	399,279	514,811	1,088,509
Total Business-Type Activities	784,344	735,234	497,869	682,774	1,403,823
Total Primary Government-General Revenues					
& Other Changes in Net Position	\$45,156,520	\$45,351,385	\$46,583,475	\$48,691,311	\$54,824,571
Changes in Net Position					
Government Activities	(590,225)	\$1,144,967	(\$595,744)	(\$2,247,298)	6,717,701
Business-Type Activities	7,500,878	6,646,477	4,153,357	(4,534,216)	7,192,241
Total Primary Government Changes in Net Position	\$6,910,653	\$7,791,444	\$3,557,613	(\$6,781,514)	\$13,909,942

Sources: The information contained within the schedule above has been taken from Putnam County's Statements of Activities for the fiscal years as shown.

Notes:

FYE 2014 – Changes in Net Position – Business-Type Activities reflects an increase primarily attributable to grant revenue (\$4,080,327) received for the East Putnam Water Fund.

FYE 2016 – Changes in Net Position – Governmental Activities reflects a negative \$595,744 which is largely attributable to an increase in the net pension liability.

FYE 2017 – Changes in Net Position – Governmental Activities decreased by \$2.2 million and Business-Type Activities decreased approximately \$4.1 million; refer to *Management's Discussion and Analysis*, pages x and xii, respectively, of the 2017 CAFR for further information.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(Modified Accrual Basis of Accounting)**

	Fiscal Years Ended September 30th -----									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<u>General Fund</u>										
Non-Spendable	\$ 2,439,982	\$ 2,465,354	\$ 847,082	\$ 809,234	\$ 3,069,012	\$ 63,912	\$ -	\$ -	\$ -	\$ -
Restricted	74,212	66,782	39,369	39,427	44,520	52,143	54,922	57,455	61,238	62,388
Committed	-	-	627,897	-	-	-	-	-	-	-
Assigned	863,764	1,538,754	1,826,156	2,587,699	4,629,810	5,202,276	5,940,642	4,471,990	1,579,910	7,216,989
Unassigned	8,607,040	11,123,891	13,425,709	12,395,072	6,168,438	7,370,175	3,732,408	1,758,035	3,254,034	2,111,016
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Total General Fund	\$ 11,984,998	\$ 15,194,781	\$ 16,766,213	\$ 15,831,432	\$ 13,911,780	\$ 12,688,506	\$ 9,727,972	\$ 6,287,480	\$ 4,895,182	\$ 9,390,393
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<u>All Other Governmental Funds</u>										
Non-Spendable	\$ 263,236	\$ 163,237	\$ 760,197	\$512,048	\$ -	\$ 166,167	\$ -	\$ -	\$ -	\$ -
Restricted	20,895,125	23,857,908	16,956,905	17,816,593	18,033,639	19,274,502	19,918,949	21,346,319	18,765,274	18,643,233
Committed	-	-	-	-	320,820	421,560	414,412	279,157	360,638	384,243
Assigned	2,019,163	2,262,112	1,985,562	1,608,090	654,721	44,687	950,964	1,156,439	1,261,621	1,181,406
Unassigned	(8,594,338)	(8,804,398)	(511,396)	(541,568)	(547,413)	(846,043)	(501,366)	-	-	-
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Total All Other Governmental Funds	\$ 14,583,186	\$ 17,478,859	\$ 19,191,268	\$19,395,163	\$ 18,461,767	\$ 19,060,873	\$ 20,782,959	\$ 22,781,915	\$ 20,387,533	\$ 20,208,882

Sources:

The above information has been obtained from the *Balance Sheet-Governmental Funds*, of the County's CAFR for the fiscal years as shown.

Notes:

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, effective for periods beginning after June 15, 2010, was implemented by the County effective with fiscal year ended September 30, 2011, retroactively back to fiscal year ended September 30, 2002.

Detailed information on governmental fund balances may be found in the *Notes to Financial Statements*, (FYE 2012 & 2013 - Notes 11 and 12; FYE 2011, 2014, 2016, 2017 & 2018 - Notes 12 and 13; FYE 2015 - Notes 13 and 14) of the County's CAFR.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS – LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting)

	Fiscal Years Ended September 30th									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<u>Revenues</u>										
Taxes	\$43,732,844	\$42,598,576	\$41,168,556	\$38,914,462	\$37,516,475	\$39,700,819	\$39,759,193	\$41,322,354	\$ 42,382,935	\$47,660,174
Licenses & Permits	597,326	465,499	420,923	373,642	409,552	386,338	455,499	462,331	512,947	897,455
Charges for Services	9,292,103	8,226,785	6,377,444	6,435,750	6,991,716	6,633,868	7,156,217	7,254,439	7,072,953	8,070,520
Fines & Forfeitures	561,211	621,059	247,296	478,338	335,976	414,181	449,691	376,935	354,737	431,710
Special Assessments	-	-	-	-	-	762,763	707,522	695,240	761,211	589,722
Intergovernmental	15,671,299	16,814,647	25,375,467	19,596,750	16,462,114	14,773,952	17,045,094	15,676,105	15,467,726	18,487,642
Other	1,922,602	1,435,729	1,130,106	718,306	1,010,051	860,044	1,134,834	1,024,443	1,530,272	1,754,491
Total Revenues	\$71,777,385	\$70,162,295	\$74,719,792	\$66,517,248	\$62,725,884	\$63,531,965	\$66,708,050	\$66,811,847	\$ 68,082,781	\$77,891,714
<u>Expenditures</u>										
General Government	\$14,413,990	\$14,103,301	\$12,712,203	\$11,984,390	\$12,577,187	12,796,506	\$13,284,771	\$13,567,671	13,509,716	13,451,364
Public Safety	28,751,920	28,973,485	29,636,293	29,814,609	27,615,610	28,047,480	32,018,301	29,703,531	30,560,545	31,695,679
Physical Environment	2,506,210	597,338	530,387	1,254,438	761,769	435,590	603,718	426,002	465,400	363,716
Transportation	7,151,081	6,886,583	6,502,646	5,790,663	5,674,924	5,812,999	6,116,824	5,498,722	7,696,992	6,254,249
Economic Environment	1,533,616	1,094,825	1,452,112	2,418,774	1,703,954	1,989,812	911,495	986,521	1,469,276	922,518
Human Services	2,215,082	1,906,826	2,290,281	2,434,410	2,451,774	2,195,787	2,367,008	2,571,177	2,621,923	2,550,850
Culture & Recreation	2,019,084	1,759,711	5,889,434	1,783,008	1,800,652	1,898,548	2,054,248	1,897,995	1,705,716	1,741,480
Court-Related	3,154,933	3,282,314	4,039,912	3,480,473	3,551,380	3,948,024	3,688,756	3,348,369	3,023,282	3,460,850
Capital Outlay	4,661,133	1,875,260	5,992,548	5,208,136	5,966,546	4,176,440	20,678,148	8,051,932	7,990,363	9,350,333
Debt Service										
Principal Retirement	2,556,574	2,189,458	3,693,101	2,589,490	2,508,443	2,113,440	1,709,078	19,570,226	2,152,444	1,631,814
Interest & Fiscal Charges	706,791	640,860	599,585	521,161	426,887	323,809	303,970	253,692	682,419	625,276
Total Expenditures	\$69,670,414	\$63,309,961	\$73,338,502	\$67,279,552	\$65,039,126	63,738,435	\$83,736,317	85,875,838	71,878,076	72,048,129
Excess (Deficiency) of Revenues Over Expenditures	\$2,106,971	\$6,852,334	\$1,381,290	(\$762,304)	(\$2,313,242)	(\$206,470)	(\$17,028,267)	(\$19,063,991)	(\$3,795,295)	\$ 5,843,585
<u>Other Financing Sources (Uses)</u>										
Proceeds from Borrowing	\$289,955	\$173,873	\$1,630,797	\$ -0-	\$ -0-	\$ -0-	\$16,105,662	\$19,707,301	\$ -0-	\$ -0-
Capital Leases	-0-	-0-	1,117,804	566,234	-0-	-0-	-0-	-0-	998,763	-0-
Transfers In	24,031,657	24,208,529	670,897	708,705	1,043,537	1,666,252	2,158,565	3,318,202	3,281,293	2,009,479
Transfers Out	(24,254,823)	(25,129,280)	(1,516,947)	(1,243,521)	(1,583,343)	(2,083,950)	(2,474,408)	(5,403,048)	(4,271,441)	(3,536,504)
Total Other Financing Sources/(Uses)	\$ 66,789	(\$ 746,878)	\$1,902,551	\$31,418	(\$ 539,806)	(\$417,698)	\$15,789,819	\$17,622,455	\$ 8,615	(\$1,527,025)
Net Change in Fund Balances	\$2,173,760	\$6,105,456	\$3,283,841	(\$730,886)	(\$2,853,048)	(\$624,168)	(\$1,238,448)	(\$1,441,536)	(\$3,786,680)	\$ 4,316,560
Debt Service as a Percentage of Non-Capital Expenditures	5.44%	4.87%	7.19%	5.41%	5.19%	4.26%	3.43%	26.13%	4.63%	3.76%

Source: Information for this schedule was taken from the *Statement of Revenues, Expenditures, & Changes in Fund Balances* of the County's *Comprehensive Annual Financial Reports* for the fiscal years indicated.

Note: Corrections have been made to the calculations of capitalized expenditures for years 2009 – 2010 resulting in changes to the Percentage of Debt Service to Non-Capital Expenditures for 2009 (0.17%) and 2010 (0.19%).

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**TAXABLE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS**

(Dollars in Thousands)

		Fiscal Years -----									
	Note Ref	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Real Property											
Residential		4,058,022	3,901,162	3,571,781	3,150,197	2,865,071	2,819,835	2,788,415	2,760,441	2,775,791	2,980,374
Agricultural		651,200	700,797	701,895	651,821	633,212	540,347	537,349	531,813	530,165	536,052
Commercial & Industrial		516,751	512,226	508,285	484,158	451,824	461,423	519,821	529,369	534,808	562,948
Other	(1)	1,019,299	1,059,238	1,035,837	957,256	898,733	818,753	824,902	850,143	841,894	845,901
Net Adjustments	(2)	(1,465,330)	(1,443,874)	(1,322,348)	(1,075,250)	(925,141)	(815,973)	(794,778)	(770,213)	(775,219)	(887,990)
Less: Exemptions	(2)	(1,587,543)	(1,649,362)	(1,643,008)	(1,565,576)	(1,499,239)	(1,411,909)	(1,417,738)	(1,433,456)	(1,429,903)	(1,447,577)
Personal Property	(3)	855,685	865,501	869,432	883,575	862,998	954,521	943,388	893,285	905,321	920,956
Total Taxable Assessed Value	(4)	4,048,084	3,945,688	3,721,874	3,486,181	3,287,458	3,366,997	3,401,359	3,361,382	3,382,857	3,510,664
Estimated Actual Value		7,760,796	7,707,062	7,362,370	7,056,889	6,638,738	6,440,567	6,518,599	6,487,257	6,477,853	6,756,659
Total Taxable Assessed Value / Estimated Actual Value (%)		52.16%	51.20%	50.55%	49.40%	49.52%	52.28%	52.18%	51.82%	52.22%	51.96%
Taxable Assessed Value per Capita	(5)	\$ 54	\$ 53	\$ 50	\$ 48	\$ 45	\$ 46	\$ 47	\$ 46	\$ 46	\$ 48
Total Direct Tax Rate	(6)	8.5765	8.5765	8.5765	8.5765	8.5765	8.9000	8.9000	9.0730	9.0914	9.8892

Sources: Except as noted, data for the above table has been taken from the Putnam County Property Appraiser's Office – Forms DR-403PC, DR-403V and DR-422.

Notes: The Florida Statutes (F.S.) governs the procedures for establishing and increasing millage rates. The Board of County Commissioners determines the millage rates pursuant to F.S. 200.011 and 200.065. Millage rates levied by counties may not exceed 10.0 mills except by vote of a county's qualified electors (F.S. 200.071). Such voted levies are limited for periods not to exceed two (2) years (F.S. 200.091). Real and tangible Personal Property taxes are assessed as of January 1, levied as of October 1 and become due and payable as of November 1 of each year. For further information on the property taxes refer to Note 4 of the *Notes to Financial Statements* of the County's Comprehensive Annual Financial Report (CAFR) for the respective fiscal year.

(1) Other (Real Property) values include Centrally Assessed Real Property values, i.e. railroad tracks, water easements, etc. which have been assessed by the State of Florida.

(2) Adjustments and exemptions are governed by chapters 193 and 196, respectively, of the Florida Statutes, as well as Article VII of the Constitution of the State of Florida.

(3) Personal Property values include both general county Personal Property, as well as, Centrally Assessed Personal Property, i.e. railroad cars, etc., which have been assessed by the State of Florida.

(4) Assessed Taxable Value Per Capita = Total Taxable Assessed Value divided by the Countywide Population total, listed on page S-20 of this CAFR's *Statistical Section*, by fiscal year.

(5) An error in the calculation of the 2012 Assessed Taxable Value Per Capita was corrected. The error was caused by transposing the Countywide Population Total (originally used 75,138, instead of 73,158).The change resulted in an increase of \$1 Assessed Taxable Value Per Capita.

(6) Total Direct Tax Rate is the rate per \$1,000 assessed value imposed by Putnam County (countywide). Please refer to page S-9 for overlapping rates.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA
DIRECT AND OVERLAPPING PROPERTY TAX RATES – LAST TEN FISCAL YEARS
(Per \$1,000 of Taxable Value)

Tax Rates by Fiscal Year -----										
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
County Direct Rate(s):										
Board of County Commissioners	8.5765	8.5765	8.5765	8.5765	8.5765	8.9000	8.9000	9.0730	9.0914	9.8892
Total Direct Rate	8.5765	8.5765	8.5765	8.5765	8.5765	8.9000	8.9000	9.0730	9.0914	9.8892
Overlapping Rates:										
Putnam County School District	7.7050	7.8130	7.8610	7.4570	7.5200	7.3560	7.2040	7.2040	6.8000	6.3540
Fire District										
Fire Municipal Service Taxing Unit	0.7425	0.7425	0.7425	0.7425	0.7425	0.7425	0.7425	1.1000	1.1000	1.1000
Municipalities										
City of Crescent City	8.1723	8.1723	8.1723	8.1723	8.1723	8.5914	8.5914	8.5914	8.5914	8.5914
Town of Interlachen	8.4658	8.8287	8.8287	8.8287	8.8287	8.7993	8.8821	8.8821	8.8821	8.8354
City of Palatka	8.6500	8.6500	8.6500	8.6500	9.1749	9.1749	9.1749	9.1749	6.4000	6.4000
Town of Pomona Park	5.0867	6.2874	6.2874	6.2874	5.7874	5.7874	5.7874	5.7874	5.7874	5.7874
Town of Welaka	5.5050	5.5050	5.5050	5.5050	5.5050	5.5050	5.5050	5.5559	5.5050	5.5050
Special Districts										
St. Johns River Water Management District	0.4158	0.4158	0.4158	0.3313	0.3313	0.3283	0.3164	0.3023	0.2885	0.2724
Suwannee River Water Management District	0.4399	0.4399	0.4399	0.4143	0.4143	0.4143	0.4141	0.4104	0.4093	0.4027

Sources and Notes:

Data for the above table was taken from the Putnam County Annual Budget Report for fiscal years 2009-2016.
Data for fiscal years 2017 and 2018 were provided by the office of the Putnam County Property Appraiser.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

PRINCIPAL TAXPAYERS – CURRENT AND NINE YEARS AGO

Taxpayer	Note Ref.	2018 -----			Note Ref.	2009 -----		
		Taxable Assessed Value (1)	Rank	% Total County Assessed Value (2)		Taxable Assessed Value (1)	Rank	% Total County Assessed Value (2)
Georgia-Pacific Corporation		326,139,894	1	9.29%		274,885,961	1	6.79%
Seminole Electric Cooperative		276,780,676	2	7.88%		267,161,206	2	6.60%
Florida Power & Light Co. (FPL)		154,868,399	3	4.41%		157,885,864	3	3.90%
Continental Palatka, LLC (f/k/a/ LaFarge Gypsum Corp.)	(3)	107,115,151	4	3.05%		81,354,979	4	2.01%
Clay Electric Cooperative, Inc.		47,739,449	5	1.36%		41,643,939	5	1.03%
NF Putnam Community Medical Center (f/k/a PCMC)	(4)	17,890,593	6	0.51%		16,114,023	7	0.40%
Walmart, Inc.		14,234,980	7	0.41%		13,733,574	9	0.34%
CSX Transportation, Inc.		12,870,193	8	0.37%		14,738,976	8	0.36%
9520 Bonita Beach Road, LLC		12,581,810	9	0.36%		-	-	-
BellSouth Telecommunications		10,014,966	10	0.28%		23,868,261	6	0.59%
Anastasia Developers, LLC		-	-	-		10,850,285	10	0.27%
All Other Taxpayers - Totals		<u>\$ 2,530,427,483</u>		<u>72.08%</u>		<u>\$ 3,145,846,900</u>		<u>77.71%</u>
Grand Totals	(5)	<u>\$ 3,510,663,594</u>		<u>100.00%</u>	(5)	<u>\$ 4,048,083,968</u>		<u>100.00%</u>

Sources:

The sources for the data shown in the table above for FYE 2018 and for FYE 2009 were the tax rolls for 2017 and 2008, respectively, as provided by the Putnam County Property Appraiser's Office.

Notes:

- (1) Significant changes in assessed values over the ten year period may be the results of property additions, deletions, as well as just normal business attrition.
- (2) Percentages are a function of Taxable Assessed Value / Total Taxable Assessed Value for the specific year.
- (3) Continental Palatka, LLC is a subsidiary of the newly formed company Continental Building Products, LLC, which took over the assets and operations of LaFarge North America. The sale was completed August 30, 2013 and operations commenced under the new ownership on September 3rd of the same year.
- (4) Putnam Community Medical Center (PCMC) was purchased by Hospital Corporation of America (HCA) from Lifepoint Hospitals in March 2015 and completed its administrative changeover by May 1, 2015. Rebranding of PCMC to NF Putnam Community Medical Center occurred February 6, 2016.
- (5) Taxable Assessed Value includes real, tangible personal and centrally assessed properties.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS**

Fiscal Year 9/30/XX	Fiscal Year Taxes Levied	Fiscal Year Current Collections	Current Collections Percentage of Levy	Delinquent Collections	Total Collections	Total Collections Percentage of Levy
2009	37,435,830	35,434,153	94.65%	483,885	35,918,038	95.95%
2010	36,488,381	34,833,535	95.46%	369,115	35,202,650	96.48%
2011	34,405,724	33,142,219	96.33%	232,455	33,374,674	97.00%
2012	32,228,609	30,830,544	95.66%	225,297	31,055,841	96.36%
2013	30,394,849	29,157,477	95.93%	347,360	29,504,837	97.07%
2014	32,223,589	30,950,783	96.05%	201,472	31,152,255	96.68%
2015	32,548,474	30,566,176	93.91%	209,555	30,775,731	94.55%
2016	33,775,185	31,503,423	93.27%	385,885	31,889,308	94.42%
2017	34,048,057	32,111,238	94.31%	356,847	32,468,085	95.36%
2018	38,115,761	36,207,670	94.99%	1,225,651	37,433,321	98.21%

Sources: Total taxes levied for the given fiscal years have been taken from Forms DR-422 and DR-403CC obtained from the office of the Putnam County Property Appraiser. Total taxes collected, both current and delinquent, have been obtained from the County's financial records.

Notes: FYE 2013- Discovered that FYE 2012 Current Collections and Total Collections were understated by \$2.0 million previously due to typographical error. Both the Current and Total Collections have been corrected, as well as the Percentages of Current Collections and Total Collections to FYE 2012 Levy.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS**

Governmental Activities - - - - -					Business-Type Activities - - - - -					O/S Debt Percentage of Personal Income (8)	O/S Debt Per Capita (8)
Fiscal Year	Notes Ref.	Loans/ Notes	Public Improvement Revenue Bonds	Capital Leases	Loans/ Notes	Water Revenue Bonds	Sewer Revenue Bonds	Capital Leases	Total Primary Government		
2009	(1)	15,166,962	-	1,094,593	12,657,018	6,322,900	-	273,157	35,514,630	1.88%	\$ 475
2010	(2)	13,473,758	-	772,213	12,960,885	6,322,900	-	185,903	33,715,659	1.73%	\$ 453
2011	(3)	11,714,252	-	1,587,218	12,468,344	6,255,000	-	455,185	32,479,999	1.64%	\$ 439
2012		10,022,201	-	1,256,013	11,591,090	6,184,000	-	426,644	29,479,948	1.52%	\$ 403
2013	(4)	8,339,879	-	429,892	10,692,661	6,110,000	-	924,683	26,497,115	1.38%	\$ 364
2014		6,594,181	-	62,150	9,764,271	6,033,000	-	631,333	23,084,935	1.17%	\$ 318
2015	(5)	4,947,253	-	-	9,439,985	5,951,000	3,333,000	372,124	24,043,362	1.17%	\$ 330
2016	(6)	3,224,690	17,965,300	-	8,626,330	5,866,000	3,333,000	202,779	39,218,099	1.86%	\$ 538
2017	(7)	1,436,058	17,733,700	866,552	7,696,054	5,778,000	3,270,000	48,474	36,828,838	1.72%	\$ 503
2018		202,944	17,494,800	706,752	7,033,058	5,686,000	3,206,000	-	34,329,554	1.48%	\$ 470

Sources: Except as otherwise provided, information for this schedule has been taken from the County's financial and non-financial records.

Notes: Additional information regarding the County's outstanding debt may be found in Note 9 of the *Notes to Financial Statements*.

- (1) FYE 2009 – Governmental Activities: The County acquired a wheel loader and an excavator by lease arrangements totaling just under \$290 thousand. Business-Type Activities: To finance construction of a new landfill cell, the County issued a note payable in the amount of \$4 million, which is secured by special assessments for waste disposal. The SRF loan (refer to note 3 above) increased by approximately \$4.4million. Water Revenue Bonds were issued for slightly over \$6.3 million.
- (2) FYE 2010 – Re-statement – Business-Type Activities: SRF loan payable has been reduced by \$280,730 to correctly reflect the amount of debt issued (refer to Note 19, *Notes to Financial Statements*, FYE 2010).
- (3) FYE 2011 – Governmental Activities: PCSO entered into lease arrangements totaling \$1,177,430 to acquire additional vehicles and computers. Business-Type Activities: Capital lease arrangements allowed the acquisition of a wheel loader and a bulldozer.
- (4) FYE 2013 – Business-Type Activities: Capital leases increased with the addition of a compactor (\$514,753) and a wheel loader (\$231,877).
- (5) FYE 2015 – Business-Type Activities: The Sewer Revenue Bonds, Series 2014, were issued to retire the Sewer BAN on October 10, 2014. The BAN assisted in the financing of the development of the East Putnam Regional (EPR) Wastewater System. Additionally, for the same purpose, the State Revolving Fund Loan was increased by \$635,088.
- (6) FYE 2016 – Governmental Activities: The BOCC approved the issuance of \$17,965,300 in Public Improvement Revenue Bonds, Series 2016, used to finance the expansion of the Putnam County Jail.
- (7) FYE 2017 – Governmental Activities: The BOCC entered into capital lease agreements just slightly less than \$1.0 million for 2 excavators and a new phone system.
- (8) Outstanding Debt as a Percentage of Personal Income and Outstanding Debt per Capita have been calculated by dividing the Total Outstanding Debt for the Primary Government by the Annual Personal Income (API) and the Countywide Population, as applicable, found on page S-20 of this Statistical Section. Total Debt as a Percentage of API, for fiscal years ended 2009-2014, incurred de minimis changes (decreases ranged from .01% to .04%) based on revisions to API, (see Note 2 of page S-20). There were no changes to the Total Outstanding Debt per Capita in any of those years.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

LEGAL DEBT MARGIN

Neither the Constitution of the State of Florida, nor the Florida Statutes, has established any legal debt limitations regarding non-state, tax supported debt.

Additionally, the Putnam County Board of County Commissioners, as a local Florida government, has issued no policies to place limits on fiscal debt.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**PLEDGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

Governmental Activities

Florida Capital Improvement Revenue Notes, Series 2006 and 2007B (\$13,500,000) – Table I

Fiscal Year	Sales Surtax Revenues	Less ----- Expenditures – Capital Outlays (a)	----- Pledged Revenues (b)	----- Transfers-Out PIRB 2016 (c)	----- Transfers-Out Other	Net Available Revenues	Debt Svc. Principal	Debt Svc. Interest	Total Debt Service	Coverage Ratio (d)
2009	\$4,362,000	\$ (741,564)	-	-	-	3,620,436	1,085,000	487,255	1,572,255	2.30
2010	3,947,865	-	(500,000)	-	-	3,447,865	1,130,000	446,874	1,576,874	2.19
2011	4,210,944	(413,128)	(500,000)	-	(75,512)	3,222,304	1,175,000	400,264	1,575,264	2.05
2012	4,456,078	(789,151)	(500,000)	-	-	3,166,927	1,230,000	352,415	1,582,415	2.00
2013	4,595,665	(2,977,917)	(500,000)	-	(416,000)	701,748	1,275,000	300,878	1,575,878	0.45
2014	4,832,665	(1,322,825)	(500,000)	-	-	3,009,898	1,335,000	248,261	1,583,261	1.90
2015	5,132,662	(1,295,444)	(500,000)	-	(138,177)	3,199,041	1,385,000	193,179	1,578,179	2.03
2016	5,392,976	(4,053,749)	(590,000)	(436,260)	(176,350)	136,617	1,450,000	136,084	1,586,084	0.09
2017	5,668,099	(4,110,362)	(550,000)	(872,520)	(127,775)	7,442	1,505,000	76,058	1,581,058	0.00
2018	6,103,606	(3,071,629)	(1,100,000)	(872,520)	-	1,059,457	985,000	16,831	1,001,831	1.06

Sources:

Data for this schedule has been obtained from Putnam County’s financial and non-financial records.

Notes:

Please refer to Note 9 of the *Notes to Financial Statements* for further information regarding Putnam County’s long term obligations.

Factors considered in determining “Coverage Ratio:”

- Operating expenditures/expenses do not include interest, depreciation, or amortization.
- Debt service interest includes fiscal charges, but does not include capitalized interest and interest paid from debt proceeds.
- In general, the Coverage Ratio = Net Available Revenues/Total Debt Service.

a) **Florida Capital Improvement Revenue Notes (CIRN), Series 2006 (\$10,000,000) and Series 2007B (\$3,500,000):** These notes were issued for the purposes of funding Better Place Plan infrastructure projects. They are secured by revenues received from whatsoever source in connection with the Better Place Plan (BPP). BPP revenues are derived mainly from Putnam County’s one-cent sales surtax that became effective initially January 1, 2003. The sales surtax was renewed in 2017 for another fifteen years. As the BPP Fund is a capital projects fund, the expenditures are typically capital outlays, rather than operating expenditures. The capital outlays and transfers-out were deemed not inconsequential in determining a coverage ratio and therefore have been included in this table.

b) BPP sales surtax revenues are a pledged source for the Water Revenue Bonds and the State Revolving Fund (SRF) Loans for both the county’s water and wastewater systems. The annual pledge for the water revenue bonds may not exceed \$275,000, while the pledge for the SRF Loan may be that which is needed to meet loan payments.

c) Public Improvement Revenue Bonds (PIRB) – Series 2016, issued in March 2016 for an amount of \$17,965,300, assisted in the financing of the Putnam County Jail Expansion and Improvement Project. Transfers of \$872,520 were made from BPP funds to the Capital Improvement Jail Fund in both fiscal years 2017 and 2018 to meet debt service needs.

d) Deficiencies in the revenue streams to meet coverage requirements were supplied by County resources other than ad valorem revenues.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**PLEDGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

Governmental Activities

Putnam County Public Improvement (Jail) Revenue Bonds, R-1 & R-2 (\$ 17,965,300) – Table II

Fiscal Year	Gross Revenues	Transfers-In BPP Fund	Net Available Revenues/ Resources	Debt Svc. Principal	Debt Svc. Interest	Total Debt Service	Coverage Ratio
2017	0	793,200	793,200	231,600	561,416	793,016	1.00
2018	2,398	793,200	795,598	238,900	554,178	793,078	1.00

Putnam County Public Improvement (Jail) Revenue Bonds, Series R-1 & R-2: The Local Government Half Cent Sales Tax (Half-Cent Sales Tax) revenues are pledged for payment of the Jail Revenue Bonds, R-1 and R-2. Half-Cent Sales Tax for 2017 and 2018 totaled \$3,057,127 and \$3,225,581, respectively, which were used to cover expenditures of the general government. Consequently, transfers-in from the Better Place Plan Fund (BPP Fund) were used to cover debt service in 2017 and 2018. Please refer to Page S-14 of this Statistical Section for more information on the BPP Fund. There were no Operating Expenditures incurred.

Transfers of \$872,520 for both 2017 and 2018 fiscal years were made from BPP funds to the Capital Improvement Jail Fund to meet debt service needs. The transfers included \$79,320 for bond debt reserves, consequently, only \$793,200 has been shown on this schedule as available to cover current principal and interest requirements.

Please refer to *Notes to Financial Statements*, Note 9, for further information on Pledged Revenues.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**PLEDGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

Business-Type Activities

Solid Waste Management Note – 2009 (\$ 4,000,000) – Table III

Fiscal Year	Gross Revenue	Less: ----- Operating Expenses	Net Available Revenues	Debt Svc. Principal	Debt Svc. Interest	Total Debt Service	Coverage Ratio
2010	6,825,384	(5,843,106)	982,278	323,163	147,756	470,919	2.09
2011	6,778,552	(5,901,951)	886,601	449,806	123,375	573,181	1.55
2012	6,586,223	(5,823,584)	762,639	466,963	110,447	577,410	1.32
2013	6,794,698	(5,888,663)	906,035	484,775	92,464	577,239	1.57
2014	7,690,046	(6,134,025)	1,556,021	503,266	73,799	577,065	2.70
2015	12,319,219	(7,592,502)	4,726,717	522,462	54,422	576,884	8.19
2016	10,194,823	(6,011,493)	4,183,330	542,391	34,306	576,697	7.25
2017	10,270,775	(7,447,855)	2,822,920	536,080	13,419	576,499	4.90
2018	10,450,909	(8,853,565)	1,597,344	144,095	1,355	145,450	10.98

Solid Waste Management Note – 2009: A note payable in the amount of \$4,000,000 was issued on September 23, 2009 for the purpose of constructing a new cell at the landfill. Payable over a period of eight years, the note is a limited obligation, secured by a pledge of all proceeds of annual special assessments levied to pay for the costs of collection and disposal of solid waste. Related expenses were determined by obtaining a percentage of Special Revenue Assessment to Total Operating Revenues and applying that percentage to Total Operating Expenses.

Water Revenue Bond Anticipation Note – 2007 (\$ 5,956,600) – Table IV

Fiscal Year	Gross Revenues/ Resources	Less: ----- Operating Expenses	Net Available Revenues	Debt Svc. Principal	Debt Svc. Interest	Total Debt Service	Coverage Ratio
2009	\$6,322,900	0	\$6,322,900	\$5,956,600	0	5,956,600	1.06

Water Revenue Bond Anticipation Note (BAN) – 2007: The BAN was issued 12/6/2007 in the amount of \$5,956,600, with a maturity date of March 6, 2009, and was retired by Water Revenue Bonds – Series 2008 A & B, total value \$6,322,900 issued 12/12/2008. The Water Revenue BAN assisted with interim financing of the East Putnam Water System.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**PLEDGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

Business-Type Activities

Water Revenue Bonds, Series 2008A & B for the East Putnam Water System (\$ 6,322,900) – Table V

Fiscal Year	Gross Revenue	Transfers-In (General Fund)	Pledged Revenue (BPP)	Gross Available Revenues/ Resources	Less: ----- Operating Expenses	Less----- Coverage For SRF Loans	Net Available Revenues/ Resources	Debt Svc. Principal	Debt Svc. Interest/ Fiscal Charges	Total Debt Service	Coverage Ratio
2010	689,503	0	275,000	964,503	(466,929)	(222,574)	275,000	0	271,233	271,233	1.01
2011	862,074	0	275,000	1,137,074	(509,817)	(285,496)	341,761	67,900	273,861	341,761	1.00
2012	897,976	0	275,000	1,172,976	(512,396)	(318,910)	341,670	71,000	270,670	341,670	1.00
2013	970,729	0	275,000	1,245,729	(619,041)	(285,105)	341,583	74,000	267,583	341,583	1.00
2014	1,073,738	0	275,000	1,348,738	(574,586)	(432,782)	341,370	77,000	264,370	341,370	1.00
2015	1,122,706	0	275,000	1,397,706	(1,147,749)	0	249,957	82,000	261,019	343,019	0.73
2016	655,279	0	275,000	930,279	(1,659,541)	0	(729,262)	85,000	257,458	342,458	(3.13)
2017	682,282	0	275,000	957,282	(252,088)	(363,426)	341,768	88,000	253,768	341,768	1.00
2018	590,461	43,629	275,000	909,090	(567,147)	0	341,943	92,000	249,943	341,943	1.00

Water Revenue Bonds, Series 2008A & B: These bonds were issued 12/12/2008 and assisted in the retiring of the Water Revenue BAN (see Page S-16 of this Statistical Section). Refer to page S-14 for information on pledged revenue from the BPP Fund and page S-18 for monies used to assist in coverage of the SRF Loan for the East Putnam Water System.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**PLEDGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

Business-Type Activities

The Drinking Water State Revolving Fund (SRF) Construction Loan for the East Putnam Water System (\$ 9,783,912) – Table VI

Fiscal Year	Net Revenue Remaining	Transfers-In (General Fund)	Transfers-In Other	Pledged Revenue (BPP)	Net Available Revenues/Resources	Debt Svc. Principal	Debt Svc Interest/Fiscal Charges	Total Debt Service	Coverage Ratio
2010	222,574	293,498	0	225,000	741,072	248,569	526,809	775,378	0.96
2011	285,496	196,952	0	225,000	707,448	404,981	253,317	658,298	1.07
2012	318,910	152,952	0	225,000	696,862	410,291	246,702	656,993	1.06
2013	285,105	152,952	0	225,000	663,057	413,655	235,176	648,831	1.02
2014	432,782	152,952	14,884	225,000	825,618	425,124	223,562	648,686	1.27
2015	0	150,000	0	225,000	375,000	436,912	211,626	648,538	0.58
2016	0	60,000	0	315,000	375,000	449,026	199,358	648,384	0.58
2017	363,426	9,801	0	275,000	648,227	461,477	186,750	648,227	1.00
2018	0	16,371	0	282,102	298,473	474,279	173,792	648,071	0.46

The Drinking Water SRF Construction Loan: The loan was used to assist in financing the development of the East Putnam Water System. Pledged revenues include income from the operations of the water system, as well as any related investment income, and the County's One Cent Sales Surtax. Operating Expenses for the East Putnam Water System are listed on the previous page under the Water Revenue Bonds, Series 2008 A & B (please see page S-17 of this Statistical Section).

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**PLEDGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

Business-Type Activities

Sewer Revenue Bonds, Series 2014 for East Putnam Wastewater System (\$ 3,333,000) – Table VII

Fiscal Year	Gross Revenue	Transfers-In (General Fund)	Less: ----- Operating Expenses	Less: ----- Amount for SRF Loan – Wastewater	Net Available Revenues/ Resources	Debt Svc. Principal	Debt Svc. Interest/ Fiscal Charges	Total Debt Service	Coverage Ratio
2016	325,467	0	(182,321)	(65,615)	77,531	0	77,531	77,531	1.00
2017	377,301	40,129	(261,537)	0	155,893	63,000	92,893	155,893	1.00
2018	363,920	0	(194,978)	(13,789)	155,153	64,000	91,153	155,153	1.00

Sewer Revenue Bonds, Series 2014: These bonds were issued 10/10/2014 to retire a BAN, which served as short-term interim financing for the development of the East Putnam Wastewater System. The bonds are secured by a pledge of the net revenues from the operation of the wastewater system.

SRF Loan for East Putnam Wastewater System (\$ 1,402,009) – Table VIII

Fiscal Year	Gross Revenue	Transfers-In BPP Fund	Transfers-In (General Fund)	Net Available Revenues/ Resources	Debt Svc. Principal	Debt Svc. Interest/ Fiscal Charges	Total Debt Service	Coverage Ratio
2016	65,615		0	65,615	95,909	5,008	100,917	0.65
2017	0		10,070	10,070	21,985	172,529	194,514	0.05
2018	13,789	42,898	0	56,687	44,627	12,060	56,687	1.00

State Revolving Fund (SRF) Wastewater Loan: Originally executed 12/20/2006, the loan agreement has had four amendments, the last one dated 9/28/2015. Pledged revenues include all income received from the ownership or operation of the East Putnam Regional (EPR) Wastewater and the East Putnam Water Systems, as well as Sales Surtax revenue to the extent needed for debt service. Operating Expenses for the East Putnam Wastewater System are reported under the Sewer Revenue Bonds, Series 2014, immediately above. The Water Revenue and Sewer Revenue Bonds are senior obligations to both SRF loans.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

COUNTY DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Countywide Population <i>(Note 1)</i>	Annual Personal Income <i>(In Thousands)</i> <i>(Note 2)</i>	Per Capita Personal Income <i>(Note 3)</i>	Countywide Labor Force <i>(Note 4)</i>	Countywide Persons Employed <i>(Note 4)</i>	Countywide Persons Unemployed <i>(Note 4)</i>	Countywide Unemployment Rate <i>(Note 4)</i>
2009	74,714	1,887,417	25,262	32,246	28,687	3,560	11.0%
2010	74,364	1,947,522	26,189	31,014	26,965	4,049	13.1%
2011	74,052	1,977,852	26,709	30,072	26,120	3,922	13.0%
2012	73,158	1,934,851	26,448	29,087	25,574	3,513	12.1%
2013	72,763	1,913,292	26,295	28,435	25,311	3,123	11.0%
2014	72,523	1,976,672	27,256	28,452	25,909	2,588	9.1%
2015	72,756	2,052,694	28,213	28,643	26,462	2,181	7.6%
2016	72,957	2,092,516	28,681	28,918	27,176	1,743	6.0%
2017	73,176	2,140,812	29,256	27,333	25,797	1,536	5.6%
2018	72,981	2,320,807	31,800	26,908	25,576	1,332	5.0%

Sources and Notes:

1. Countywide Population data has been taken from the statistics provided online by (<http://edr.state.fl.us>), the website of the Office of Economic and Demographic Research, State of Florida. Year 2010 is the result of the latest U.S. census. The remaining years are estimates based on adjustments to the census figure preceding the year(s) reported, i.e. population data for 2004-2009 are estimates based on adjustments to the 2000 census.
2. Annual Personal Income (API) data was obtained from the website of the U.S. Department of Commerce, Bureau of Economic Analysis (<https://www.bea.gov>). Both the newly acquired estimate of API for 2017 and the revisions for years 2015-2016 were posted on the website as of 11/15/2018. API for 2018 is a projected estimate calculated by increasing the Annual Personal Income for 2017 by 2.12%, the average percentage change over the years 2007-2017.
3. Per Capita Personal Income (PCPI) is the result of dividing the Annual Personal Income by the Countywide Population for each year. For as much as the Annual Personal Income and Countywide Population are estimates (see note 1 & 2 above) so are the figures for PCPI. Any revisions made to API require corresponding adjustments to PCPI.
4. The labor force, countywide employment, and unemployment data was obtained from the website of Florida's Department of Economic Opportunity. The report entitled *Local Area Unemployment Statistics* by County provided revised data covering the period from January 2017 through December 2017, as well as the new data for the period January through September 2018. All data in the table above represents fiscal year averages, the fiscal year being from October of one year through September of the next. The *average* unemployment for fiscal year 2018 was 4.95%. The revisions for fiscal year 2017 resulted in a decrease of 0.10% in the unemployment rate.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

PRINCIPAL EMPLOYERS - CURRENT YEAR AND NINE YEARS AGO

Employer	Note Ref.#	2018 -----			Note Ref.#	2009 -----		
		Employees	Rank	Countywide Employment %		Employees	Rank	Countywide Employment %
Putnam County School District (K-12)	1	1,520	1	5.94%	(1)	1,798	1	6.27%
Georgia –Pacific, Palatka Operations	2	850	2	3.33%	(4)	1,035	2	3.61%
Putnam County Government	3	679	3	2.66%	(3)	694	3	2.42%
NF Putnam Community Medical Center	4	520	4	2.03%	(4)	540	4	1.88%
St. Johns River Water Management District	5	336	5	1.31%	(4)	490	5	1.71%
Wal-Mart	6	300	6	1.17%	(4)	397	6	1.38%
Seminole Electric Cooperative, Palatka	7	300	7	1.17%	(2)	300	7	1.04%
St. Johns River State College	8	294	8	1.15%	(4)	292	8	1.02%
Palatka Health Care Center	9	215	9	0.84%	(2)	280	9	0.98%
Veritas Steel (f/k/a PDM Bridge)	10	150	10	0.59%		-	-	-
City of Palatka (Florida)	-	-	-	-	(4)	174	10	0.61%
Total of Top Ten Employers		5,164		20.19%		6,000		20.92%
Total Countywide Employment	11	25,576		100.00%		28,687		100.00%

FYE 2009 – Sources and Notes: (1) FDOE, Education & Information Accountability; (2) Florida Agency for Workforce Innovation; (3) Putnam County Budget Report, (4) Communications with various employers.

FYE 2018 – Sources & Notes:

1. Florida Department of Education (FDOE), www.fldoe.org, Division of Accountability, Public School Data Publication and Reports, year 2017-2018.
2. Georgia Pacific, LLC (a/k/a G.P.), website (www.gp.com/news), from the “About Us” section.
3. Putnam County Government, website, under the section for Citizen Participation, see Transparency/Financial Report/Budgets, Putnam County BOCC Budgets, Budget Report for 2017-2018.
4. NF Putnam Community Medical Center website, www.pcmcf.com, see the publication, *Community Report for 2017*. Although the data is for 2017, the figure is deemed reasonably close to that which would be for 2018.
5. St. Johns River Water Management District, website <http://www.sjrwmd.com>, data was taken from the Staff Directories.
6. Wal-Mart: Employment data for 2018 was obtained from the website, <http://corporate.walmart.com/our-story/our-business>.
7. Seminole Electric Cooperative, www.seminole-electric.com/facilities/, see report entitled *Generation*.
8. St. Johns River State College (f/k/a St. Johns River Community College) – data was located on their website, <http://www.sjrst.edu/contactus.html>; see the report entitled *Directory by Name* prepared for the staff.
9. Palatka Health Care Center - 2018 employment in Putnam County was obtained via the website, <http://www.hospital-data.com/hospitals/>.
10. Veritas Steel, LLC, formerly known as (f/k/a) PDM Bridge – employment information was taken from the website of North Florida Economic Development Partnership, www.nfp.org; see the report *Major Employers in Putnam County*.
11. Countywide Employment (fiscal year averages): Data for both 2009 and 2018 has been taken from the table located on page S-20 of this Statistical Section and reflects any revisions thereto.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS**

		Fiscal Years Ended September 30 th -----									
		2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function											
General Government											
	Clerk of the Courts	38	34	34	33	31	31	26	26	23	24
	Property Appraiser	25	25	25	25	22	22	22	22	20	22
	Supervisor of Elections	6	6	6	6	6	6	6	6	6	6
	Tax Collector	30	30	30	31	31	31	31	31	36	35
	Other General Government	66	64	63	57	56	55	55	56	57	58
Court Related											
	Clerk of Courts	40	33	35	33	35	35	40	40	35	37
Culture & Recreation											
	Library	20	21	21	21	21	21	21	21	19	18
	Parks and Recreation	13	11	12	12	11	11	11	11	12	11
Economic Environment											
	Veterans Services	2	2	2	2	2	2	2	2	2	2
Human Services											
	Animal Control	(1)	-	-	-	-	-	-	-	8	8
Physical Environment											
	Agriculture Extension	8	8	7	7	7	7	7	7	7	7
Public Safety											
	Buildings & Inspection	17	19	23	22	22	22	21	18	18	16
	Codes Enforcement	6	5	0	0	0	0	11	11	4	4
	Emergency Medical Services	76	73	71	70	70	70	69	70	76	74
	Fire and Rescue Services	(2)	10	12	13	13	13	13	14	22	21
	Sheriff’s Office	236	236	242	242	246	246	239	239	224	246
Transportation											
	Administration and Engineering	21	19	19	14	14	14	14	14	14	14
	Roads and Bridges	59	59	59	54	54	54	54	54	54	51
Business-Type Activities											
	Sanitation	21	21	21	19	21	21	21	19	19	19
	Utilities	(3)	-	6	6	5	5	5	5	6	6
Total FTE’S		694	684	689	666	667	666	668	666	662	679

Sources: The main source of information provided for the table above has been the Putnam County Budget Report for the respective fiscal years, with supplementary data provided by the various Constitutional Officers.

Notes:

- (1) Although the County's Planning and Development Department assumed responsibility for Animal Control October 1, 2014 (FYE 2015), full time equivalents for Animal Control were not set aside and designated as such until FYE 2017.
- (2) Fire Department personnel are supported by approximately 170 active volunteers.
- (3) Personnel additions were attributable to the commencement of operations of the East Putnam Water System in November 2010.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA
OPERATING INDICATORS BY FUNCTION/PROGRAM - LAST TEN FISCAL YEARS

Function/Program	Fiscal Years Ended September 30 th -----										
	Note Ref.	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Court Related											
Cases Opened	a	24,801	25,360	22,148	23,024	26,394	24,163	21,264	20,136	20,026	19,024
Cases Closed		19,270	20,888	18,895	17,929	19,204	22,781	13,393	13,742	12,135	13,804
Culture & Recreation – Library											
Registered Borrowers		38,817	40,710	42,698	44,716	46,459	47,951	50,134	51,522	53,205	54,761
Volumes in Collection		125,232	131,940	134,304	127,941	133,845	126,307	116,362	109,847	106,214	104,771
Volumes Borrowed		109,349	104,558	96,647	92,134	101,126	76,507	74,036	70,180	69,720	66,282
Culture & Recreation – Parks & Recreation											
Program Participants		19,258	17,092	15,358	16,287	15,901	15,421	17,074	16,289	19,552	16,613
Program/Events Offered		41	25	23	24	31	32	33	50	30	33
Economic Environment – Veterans Services											
Claims Processed	b	1,969	2,168	1,930	8,296	1,083	695	640	1,241	1,158	1,047
General Government - Supervisor of Elections											
Registered Voters		49,297	43,773	43,312	43,090	44,514	45,149	45,337	46,992	45,942	47,016
Human Services – Animal Control											
Complaints Answered	c	6,703	6,541	5,852	2,709	5,001	4,660	7,882	677	2,399	2,165
Citations Issued	c	58	26	19	16	32	151	0	0	0	0
Human Services – Mosquito Control											
Complaints Answered		685	209	192	928	255	146	255	157	702	112

Sources:

Unless otherwise stated, the information provided within these tables has been obtained through various internal County reports.

Notes:

- a. FYE 2009 – 2018: Data shown for Cases Opened has been taken from the Clerk’s Outputs Monthly Report prepared for the Florida Clerks of Court Operations Corporation (C.C.O.C.). Cases closed data has been provided by various departments of the Clerk (Civil, Criminal, Family, Probate, and Traffic).
- b. FYE 2012: Newly recognized disease/disabilities, along with increased funding and additional benefits resulted in a significant increase in processed claims.
- c. FYE 2015 – Animal Control: Effective 10/1/2014 the responsibility for animal control was assumed by the Planning & Development Department (relinquished by the Sheriff’s Office). No longer will citations be issued.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

OPERATING INDICATORS BY FUNCTION/PROGRAM - LAST TEN FISCAL YEARS

(Continued from S-21)

Function/Program	Fiscal Years Ended September 30 th -----										
	Note Ref.	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Human Services – Welfare Administration											
HCRA Cases	d	207	239	179	215	156	260	211	222	184	159
Physical Environment – Solid Waste Control											
Solid Waste Collections (tons)		78,816	73,748	73,071	72,768	67,937	71,861	78,912	100,094	80,314	88,711
Recycling Rate (Recycled Tons/Collected Tons)		29%	34%	33%	30%	38%	33%	45%	40%	57%	39%
Physical Environment – Water & Sewer Utilities											
Water Service Connections	e	136	1,036	1,192	1,192	1,192	1,197	1,197	1,197	1052	1,197
Daily Water Consumption (avg. gals./day)	e	45,658	176,469	205,100	185,237	201,707	220,954	229,943	239,318	234,951	217,819
Peak Water Consumption (avg. gals./day)	e	103,857	269,452	279,044	227,180	275,373	295,134	280,041	299,963	307,802	280,586
Daily Wastewater Treatment (avg. gals./day)	f	20,379	118,316	104,116	100,287	102,096	114,858	126,183	245,045	196,188	205,486
Public Safety – Buildings & Inspections											
Permits Issued: (1) Commercial – New		7	10	12	8	43	10	57	25	13	104
(2) Commercial – Existing		532	574	362	351	272	13	347	496	256	210
(3) Residential – New		112	134	84	128	293	61	386	583	546	1,446
(4) Residential – Existing		5,134	4,219	3,304	2,487	1,925	277	2,030	3,888	3,152	3,331
Inspections		12,256	14,114	10,509	8,902	8,902	8,133	10,009	11,280	11,070	12,659
Public Safety – Codes Enforcement											
New Case Opened		970	1,544	1,059	858	658	812	751	749	475	540
New Case Inspections		2,820	6,003	3,434	2,853	2,153	1,515	8,529	936	1,045	1,337

Sources:

Unless otherwise stated, the information provided within these tables has been obtained through various internal County reports.

Notes:

- d. HCRA (Health Care & Responsibility Act) obligates counties to pay out-of-county health care for county residents that meet eligibility requirements.
- e. FYE 2010 – East Putnam Regional Water System became fully operational November 1, 2009 resulting in increases in the number of accounts serviced and related utility activity. Daily Water Consumption was changed from 45,638 gallons to 45,658 gallons in 2009, a difference of .0439 %.
- f. FYE 2016 – The East Palatka Regional Wastewater System began operations December 4, 2015, which is expected to be the reason for the increase in average daily wastewater treatment shown in the table above.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA
OPERATING INDICATORS BY FUNCTION/PROGRAM - LAST TEN FISCAL YEARS
(Continued from S-22)

	Fiscal Years Ended September 30 th -----										
<u>Function/Program</u>	Note Ref.	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Public Safety – EMS & Fire Control											
Ambulatory Transports	g	8,831	9,516	9,466	12,850	9,130	10,428	10,422	11,134	17,321	10,701
Emergency Responses	1, 2	16,531	17,383	17,155	15,913	14,943	15,692	16,175	16,341	19,219	14,788
Fires Serviced		588	618	610	483	396	400	302	337	1,917	1,371
Public Safety – Law Enforcement (Sheriff)											
Violations		3,149	3,240	2,976	2,635	2,151	1,820	1,741	1,479	1,228	1,272
Arrests	3	3,351	3,479	3,094	2,560	2,241	1,586	1,681	1,566	1,639	2,070
Transportation/Roads & Bridges											
Roads Graded (miles)		3,507	3,568	3,914	3,537	3,242	3,210	3,074	3,750	2,723	3,318
Transportation – Ports & Docks											
Dockage Days	h	365	365	365	365	365	304	184	378	381	92

Sources:

Unless otherwise stated, the information provided within these tables has been obtained through various internal County reports.

Public Safety –

1. EMS & Fire Control: For fiscal years 2009-2016 calendar year data extracted from the State of Florida Fire Marshal’s annual *Florida Fires* reports was first converted to fiscal year estimates. An average net change over the prior nine (9) fiscal years was subsequently determined and then added to the estimate for the fiscal year immediately prior to the current fiscal year to arrive at a current projected fiscal year estimate.
2. EMS & Fire Control: For fiscal years 2017 – 2018, EMS/Fire Rescue data was reported as received from the Fire Department. Data reported to the State in 2017 was significantly under-reported due to software issues.
3. Putnam County Sheriff’s Office violation and arrest data has been taken from Florida’s Department of Law Enforcement (FDLE) Uniform Crime Reports (UCR). The UCR data has been converted from a calendar year basis to fiscal year estimates.

Notes:

- g. Ambulatory transports for fiscal year 2014 have been corrected from 9,406 to 10,428 based on revised figures provided in fiscal year 2015.
- h. Docking days are directly affected by the increase or decrease in the number of contracts procured for docking at the port in a given fiscal year.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS**

	Fiscal Year Ended September 30 th										
<u>Function/Program</u>	<u>Note Ref.#</u>	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Court Related											
Courtrooms	a	3	3	3	6	6	6	6	6	6	6
Culture & Recreation – Library											
Library Branches		5	5	5	5	5	5	5	5	5	5
Culture & Recreation – Parks and Recreation											
Acreage	b	211	211	1,507	1,507	1,507	1507	1,514	1,525	1,525	1,525
Parks	b	18	18	18	18	18	18	19	19	19	19
Baseball/Softball Diamonds	b	27	27	27	27	27	27	26	26	26	26
Football/Soccer Fields	b	4	4	4	4	4	4	2	2	2	2
Tennis Courts		5	5	5	5	5	5	5	5	5	5
Community Centers	b	3	3	3	3	3	3	3	4	4	4
General Government – Supervisor of Elections											
Voting Machines	c	140	140	140	140	140	140	164	46	33	33

Sources: Unless otherwise specifically noted, the sources of the data contained in the table above, as well as the notes provided herein, are the various County departments.

Notes:

- a) An existing County building was renovated for the purpose of providing additional court rooms; those courtrooms became operational in January 2012.
- b) FYE 2011 - An additional 1,296 acres for park use was acquired; specifically, 1,268 acres in the Nine Mile Swamp area in Florahome, as well as, 28 acres designated as the Mabel Hind-Biggs Riverfront Park in Georgetown.
 FYE 2014 - Statistical records have been updated to reflect the acquisition of the Lake Como Community Center (Highlands Ave., Pomona Park) in May 7, 2002.
 FYE 2015 – Acreage increased by seven acres, one being donated in Interlachen, Florida and six as a result of verifying acreage with the Property Appraiser’s Office. The number of parks increased as Tanglewylde Nature Park became operational in the summer of 2015.
 FYE 2016 – Parks & Recreation acreage increased by approximately 11 acres due to including the boat ramps and water access sites in capital assets. The Interlachen Community Center opened and started serving the community in March of 2016.
- c) The Supervisor of Elections Office traded in over 100 voting machines and acquired thirty-three new ones to increase efficiencies during FYE 2016.

BOARD OF COUNTY COMMISSIONERS – PUTNAM COUNTY, FLORIDA

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

LAST TEN FISCAL YEARS

(Continued from S-24)

Function/Program	Note Ref.#	Fiscal Year Ended September 30 th									
		2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Physical Environment – Solid Waste Control											
Landfill Capacity Available (tons)	(2), d	85,849	635,577	478,273	416,155	367,172	763,842	730,527	719,928	688,660	535,837
Collection Centers		3	3	3	3	3	3	3	3	3	3
Public Safety – Emergency Management Services											
Ambulances		13	9	11	13	14	13	15	18	17	15
Public Safety – Fire Control											
Fire Stations		18	18	18	18	18	18	18	18	18	18
Fire Trucks		57	56	57	49	49	49	53	53	56	56
Public Safety – Law Enforcement (Sheriff)											
Patrol Vehicles	e	64	62	147	164	88	88	52	51	61	57
Transportations – Roads & Bridges											
Paved Roads (miles)	f	528	526	525	525	536	538	541	544	552	560
Unpaved Roads (miles)	f	1,115	1,116	1,114	1,110	1,109	1,097	1,097	1,095	1,088	1,080

Sources

- (1) Unless otherwise specifically noted, the sources of the data contained in the table above, as well as the notes provided herein, are the various County departments.
- (2) Landfill capacity analyses reports, based upon aerial topographical surveys prepared externally by various engineering/consulting firms throughout the years, provide the basis for calculating a projected estimate of the remaining landfill capacity for each fiscal year end.

Notes:

- d) Sanitation landfill capacity changes: FYE 2010 increased capacity was due to the addition of a new cell; FYE 2014 increased capacity is understood to be the result of permit modifications.
- e) Sheriff's Office – Patrol vehicles were restated for 2013 to 88 to agree with communication received November 17, 2014 from the Putnam County Sheriff's Office.
- f) Unusual fluctuations in road mileage are deemed to have resulted from ongoing verifications of mileage and ownership.

Compliance Section



Additional Elements Required
By the Rules of the Auditor General

MANAGEMENT LETTER

The Honorable County Commissioners
Putnam County, Florida

We have audited the financial statements of Putnam County, Florida (the "County"), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon March 29, 2019. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance). Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

Prior Audit Findings

The Rules of the Auditor General require that we comment as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding audit. If the audit findings in the preceding audit report are uncorrected, we are required to identify those findings that were also included in the second preceding audit report. These requirements of the Rules of the Auditor General are addressed in the schedule of findings that accompanies this letter. Prior year findings 2017-002 and 2017-003 are repeated as 2018-001 and 2018-003, respectively. The County corrected prior year finding 2017-001.

Financial Condition

As required by the Rules of the Auditor General, the scope of our audit included a review of the provisions of Section 218.503, Florida Statutes, "Determination of Financial Emergency." In connection with our audit, we determined that the County has not met one or more of the conditions described in Section 218.503(1), Florida Statutes.

Also, as required by the Rules of the Auditor General, we applied financial condition assessment procedures, as of the end of the fiscal year, pursuant to Rule 10.556(8). It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by management. The application of such procedures did not reveal evidence of "deteriorating financial condition" as that term is defined in Rule 10.554.

Other Matters

As required by the Rules of the Auditor General, we performed separate audits of each of the County's constitutional officers. The comments included in those separately-issued reports should be considered in conjunction with this management letter.

The purpose of this management letter is solely to comply with the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this communication is not suitable for any other purpose.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of the audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Carly Riggs & Ingram, L.L.C.

Palatka, Florida
March 29, 2019

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable County Commissioners
Putnam County, Florida

We have examined the Putnam County, Florida's (the "County") compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2018. Management is responsible for the County's compliance with the specified requirements. Our responsibility is to express an opinion on the County's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with specified requirements.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

This report is intended solely for the information and use of management and the State of Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

Palatka, Florida
March 29, 2019



CRI CARR
RIGGS &
INGRAM
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INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH SECTIONS 365.172(10) AND 365.173(2)(d), FLORIDA STATUTES

The Honorable County Commissioners
Putnam County, Florida

We have examined Putnam County, Florida's (the "County") compliance with the requirements of Section 365.172(10), Florida Statutes, *Authorized Expenditures of E911 Fee*, and Section 365.173(2)(d), Florida Statutes, *Distribution and Use of (E911) Funds*, during the year ended September 30, 2018. Management is responsible for the County's compliance with the specified requirements. Our responsibility is to express an opinion on the County's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the County complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the County's compliance with specified requirements.

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

This report is intended solely for the information and use of management and the State of Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, LLC

Palatka, Florida
March 29, 2019

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable County Commissioners
Putnam County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the "County"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon March 29, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2018-001 and 2018-002, which we consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we did note an immaterial instance of noncompliance that is reported in the accompanying schedule of findings as item 2018-003.

We also noted certain matters that we have reported in separately-issued reports for the County's constitutional officers.

The County's Response to Finding

The County's response to the findings identified in our audit is described in its accompanying letter of response. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Carly Riggs & Ingram, L.L.C.

Palatka, Florida
March 29, 2019

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

The Honorable County Commissioners
Putnam County, Florida

Report on Compliance for Each Major Federal Program and State Project

We have audited Putnam County, Florida's (the "County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the requirements described in the Department of Financial Services' State Projects Compliance Supplement that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2018. The County's major federal program and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal programs and state projects.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, Rules of the Auditor General. Those standards, the Uniform Guidance, and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program and State Project

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2018.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Putnam County, Florida's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

Car, Riggs & Ingram, L.L.C.

Palatka, Florida
March 29, 2019

Schedule of Findings and Questioned Costs

SECTION I – SUMMARY OF AUDITORS’ RESULTS

- (i) The independent auditors’ report on the financial statements expressed unmodified opinions.
- (ii) The audit did not disclose material weaknesses, but did report significant deficiencies in internal control over financial reporting.
- (iii) No instances of noncompliance considered material to the financial statements were disclosed by the audit.
- (iv) The audit did not report significant deficiencies or disclose material weaknesses in internal control over major federal programs or major state projects.
- (v) The auditors’ report on compliance for each major federal program and state project expressed an unmodified opinion.
- (vi) The audit did not disclose findings relative to major federal programs or major state project.
- (vii) The County’s major federal program and major state projects were:

<u>Federal Programs</u>	<u>Federal CFDA Number</u>
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Disaster Grants-Public Assistance	97.036
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<u>State Projects</u>	<u>State CFSA Number</u>
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Small County Outreach Program	55.009
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E911 State Grant Program	72.002
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- (viii) A threshold of \$750,000 and \$300,000 was used to distinguish between Type A and Type B programs for federal programs and state projects, respectively.
- (ix) The County qualified as a low-risk auditee as that term is defined in the Uniform Guidance.

Schedule of Findings and Questioned Costs

SECTION II – FINANCIAL STATEMENT FINDINGS

(Similar item reported in previous audit report as item 2017-002)

2018-001 **Criteria:** The County is responsible for designing and implementing controls, including information technology (IT) controls, that provide reasonable assurance that a risk of material misstatement would not occur as a result of a control.

Condition: The County's IT controls relative to financial reporting systems do currently provide reasonable assurance that a risk of material misstatement would not occur as a result of an IT control. However, certain additional IT controls should be strengthened. As of February 21, 2019: a) An IT strategic plan was not in place. b) Policies & procedures for back-ups has not been documented.

Cause: The County has not performed an IT risk assessment.

Effect: Inconsistent processes or unnecessary vulnerability of systems could occur without approved plans, policies & procedures.

Recommendation: a) Create and implement an IT strategic plan and perform an IT risk assessment addressing both internal and external risks to IT systems. b) Develop formalized data back-up policies & procedures to ensure the availability of financial data back-ups.

Views of responsible officials: See accompanying corrective action plan.

2018-002 **Criteria:** Adequate controls should be in place to allow management or personnel, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements in a timely basis. The basic premise is that no one individual should have access to both physical assets and the related accounting records or to all phases of a transaction.

Condition: An East Putnam water billing employee is responsible for posting activity to customer accounts and recording adjustments in the financial reporting functions, however, there is no evidence of approval or review of these procedures.

Cause: Adequate controls were not in place to evidence proper separation of duties.

Effect: Absence of approval or review of procedures could result in intentional or unintentional errors being made and not being detected.

Recommendation: After transactions are posted or adjustments are made, the billing reports should be reviewed by someone other than the water billing employee and the reviewer should provide evidence of their approval.

Views of responsible officials: See accompanying corrective action plan.

Schedule of Findings and Questioned Costs

(Similar item reported in previous audit report as item 2017-003)

2018-003 **Criteria:** The State Projects Compliance requirement for Reporting requires an annual report to be completed and submitted to Florida Housing by September 15 of each year pursuant to Section 420.9071(4), Florida Statutes.

Condition: The SHIP Annual report required to be submitted by September 15, 2017, has not been submitted to the grantor.

Cause: Grant Administrator is late in preparing County's report. This is considered an isolated incident.

Effect: Noncompliance with grant reporting requirements.

Questioned Costs: None

Recommendation: Monitoring of the grant administrator should be required on a regular basis to ensure the annual report is submitted timely in accordance with grant requirements.

Views of responsible officials: See accompanying corrective action plan.

**SECTION III – FINDINGS AND QUESTIONED COSTS -
FEDERAL PROGRAMS**

-None -

**SECTION IV – FINDINGS AND QUESTIONED COSTS -
STATE PROJECTS**

-None -

Summary Schedule of Prior Audit Findings
(Relative to Federal Programs and State Projects)

**PRIOR AUDIT FINDINGS AND QUESTIONED COSTS -
STATE PROJECTS**

Florida Housing Finance Corporation, State Housing Initiatives Program, CFDA No. 40.901

2017-003 **Criteria:** The State Projects Compliance requirement for Reporting requires an annual report to be completed and submitted to Florida Housing by September 15 of each year pursuant to Section 420.9071(4), Florida Statutes.

Condition: The SHIP Annual report required to be submitted by September 15, 2017, has not been submitted to the grantor.

Cause: Grant Administrator is late in preparing County's report. This is considered an isolated incident.

Effect: Noncompliance with grant reporting requirements.

Questioned Costs: None

Recommendation: Monitoring of the grant administrator should be required on a regular basis to ensure the annual report is submitted timely in accordance with grant requirements.

Corrective Action Plan: The County has contracted with a new administrator for the SHIP Program beginning July 1, 2018. The County will work with the new administrator to monitor grant compliance to ensure submission of annual reports.

Status 2018: Finding repeated as 2018-003.



PUTNAM COUNTY

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(386) 329-0205

BOARD OF COUNTY COMMISSIONERS

BILL PICKENS
District 1

JEFF RAWLS
District 2

TERRY TURNER
District 3

LARRY HARVEY
District 4

BUDDY GODDARD
District 5

March 29, 2018

The Honorable Sherill F. Norman
Florida Auditor General
P. O. Box 1735
Tallahassee, FL 32302

Dear Ms. Norman:

In accordance with Section 218.39, Florida Statutes, the following statements are submitted in response to the Putnam County Board of County Commissioners Audit Report for the fiscal year ending September 30, 2018. The responses are keyed to the numbering of the Schedule of Findings:

2018-001 County administration is currently evaluating IT procedures, risks, and back up policies to ensure the availability and stability of financial data.

2018-002 The County will review water billing and adjustment procedures to evaluate and strengthen controls.

2018-003 The County contracted with a new administrator, Guardian Community Resource Management, for the SHIP Program beginning July 1, 2018. Since that time, Guardian has updated Putnam's client case files and begun construction on applicant homes. Once construction is complete and the 2014/2015 funds are fully spent, Guardian will submit the closeout report to Florida Housing Finance Corporation. The County is actively monitoring the progress of the program administrator to ensure compliance and timely submission of annual reports.

Sincerely,

A handwritten signature in blue ink, appearing to read "Terry Suggs", is written over a horizontal line.

Terry Suggs
County Administrator