

PUTNAM COUNTY

Florida



COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended
September 30, 2010

ABOUT THE COVER

“Cypress Trees in Ravine Gardens”

Photo courtesy of Mary Pine

Mary was born in Chicago, IL but migrated to Palatka with her mother at the age of 2. She graduated from Palatka High School in 1995. She is the mother of 3 and has worked for Kehe, Inc. (formerly Tree of Life) in St. Augustine for 5 years as a Database Administrator. She enjoys photography as a hobby. Mary is part of the Jacksonville Photography Meetup Group.

INTRODUCTORY SECTION

STATE OF FLORIDA

COUNTY OF PUTNAM COUNTY

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED

SEPTEMBER 30, 2010

Prepared by:

**Finance and Accounting Department
Of the Clerk of the Circuit Court**

**John H. Jones, CPA, CIA
Director of Finance**



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COUNTY OFFICIALS

BOARD OF COUNTY COMMISSIONERS

NANCY S. HARRIS

CHIP LAIBL

KENNY EUBANKS

ED TAYLOR

BRAD PURCELL

DISTRICT No. 1

DISTRICT No. 2

DISTRICT No. 3

DISTRICT No. 4

DISTRICT No. 5

CLERK OF COURTS

Tim Smith

SHERIFF

JEFF HARDY

PROPERTY APPRAISER

TIM PARKER, CFA

TAX COLLECTOR

KENNETH R. MAHAFFEY, CFC

SUPERVISOR OF ELECTIONS

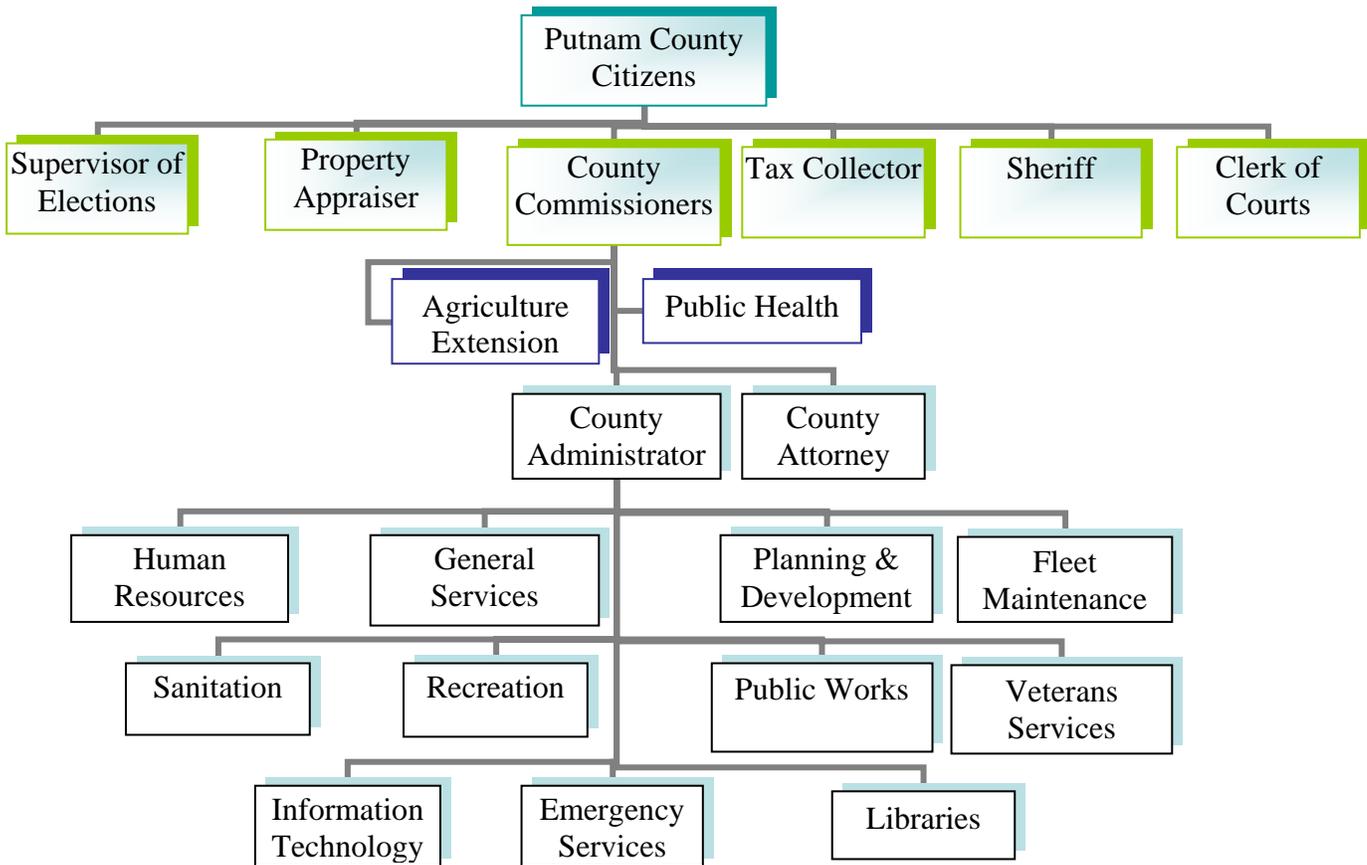
SUSAN C. MCCOOL

COUNTY ADMINISTRATOR

R. G. LEARY

DIRECTOR OF FINANCE

JOHN H. JONES, CPA, CIA



	Fiscal Year 2008-2009	Fiscal Year 2009-2010		Fiscal Year 2008-2009	Fiscal Year 2009-2010
Supervisor of Elections	6	6	Recreation	12	12
Property Appraiser	25	25	General Services	11	11
County Commissioners	5	5	Fleet Maintenance	8	8
Tax Collector	30	30	Public Works	80	84
Sheriff	236	236	Libraries	21	21
Clerk of Courts	67	67	Human Resources	5	5
Agriculture Extension	8	8	Emergency Services	86	86
County Administrator	6	6	Sanitation	21	21
County Attorney	2	2	Planning/Develop	33	33
Information Technology	18	18	Veterans Services	2	2

Agriculture Extension & Public Health funded in whole or in part by the County but administered by other agencies.

Authorized Full time Equivalent (FTE) employees at the end of the Fiscal Year

2008-2009 Total FTE	682
2009-2010 Total FTE	686

Source: Putnam County Florida Budget

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Putnam County
Florida

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
September 30, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director



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COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2010

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LETTER OF TRANSMITTAL



Office of
Clerk of Court
Tim Smith

February 14, 2011

The Honorable Brad Purcell
Chairman, Board of County Commissioners
P. O. Box 758
Palatka, FL 32178-0758

Dear Mr. Purcell:

In accordance with Section 218.39 of the Florida Statutes, we are pleased to submit to you, the Board of County Commissioners and the Citizens of Putnam County, the Comprehensive Annual Financial Report (CAFR) of Putnam County, Florida, for the fiscal year ended September 30, 2010.

This report was prepared by the Finance Department of the Clerk of the Circuit Court. Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the Clerk of the Circuit Court as Chief Financial Officer of Putnam County. We believe the data contained in this report is accurate in all material respects and is shown in a manner that fairly presents the financial position of the County at September 30, 2010, and the results of its operations and its cash flows for the year then ended.

County management is responsible for establishing and maintaining internal controls to provide reasonable, but not absolute, assurance that the County's assets are safeguarded against loss from unauthorized use or disposition. Additionally, the Clerk of the Circuit Court, through the Finance Department, is responsible for providing reasonable assurance that financial records are reliable for preparing financial statements and that proper accountability for assets is maintained. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires judgments by management. All internal control evaluations occur within this framework. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The independent accounting firm of Carr, Riggs & Ingram, LLC, whose report is herein included, audited the County's Financial Statements. The goal of the audit was to provide reasonable assurance that the financial statements of the County are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by Management, and evaluating the overall financial statement presentation. Based upon their independent audit, Carr, Riggs & Ingram, LLC concluded that there was a reasonable basis for rendering an unqualified opinion that the County's financial statements are fairly presented in conformity with accounting principles generally accepted in the United States of America for the fiscal year ended September 30, 2010.

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Additionally, the audit was also designed to meet the requirements of Generally Accepted Government Auditing Standards, the Federal Single Audit Act of 1984, the Single Audit Act Amendments of 1996, related OMB Circular A-133, the Florida Single Audit Act, and the Rules of the Auditor General, Chapter 10.550. The standards require the auditor to report on the County's internal controls and legal compliance requirements as they specifically relate to state and federal awards. These reports are presented in the Compliance section of this report.

Generally Accepted Accounting Principles (GAAP) require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with that document. Putnam County's MD&A can be found immediately following the report of the independent auditors.

GOVERNMENT PROFILE

Putnam County was founded in January 1849. The county seat, Palatka, was established in January 1853. The County encompasses approximately 827 square miles and is located in the Northeast region of the State of Florida between Gainesville to the west and Jacksonville to the northeast. On the St. Johns River, Palatka was a major water transportation and commerce center until a fire in 1884 destroyed the majority of the downtown/riverfront area. Today, the river is primarily used for recreational boating and fishing, as are the numerous large and small lakes located throughout the County.

The Board of County Commissioners of Putnam County (the Board) operates under a non-charter form of government under the authority provided in Article III of the Constitution of the State of Florida, which empowers the creation of counties as political subdivisions of the State. Under the Constitution of the State of Florida, the offices of Clerk of Circuit Court, Property Appraiser, Sheriff, Tax Collector and Supervisor of Elections are specifically authorized and empowered to provide their functional services independently of the Board. All elected officials serve four-year terms and those currently in office are identified at the front of this CAFR.

The Board is composed of five members, one from each district within the County. However, each commissioner is elected Countywide. The Commissioners appoint a County Administrator whose duties include the administration of directives and policies of the Board and who has the responsibility for the operation of all business centers and the provision of services under the purview of the Board.

The County is financially accountable for an organization when the County appoints a voting majority of the organization's governing body and is able to impose its will on the organization; or there is a potential for the organization to provide a financial benefit or impose a financial burden on the County; or the organization is fiscally dependent on the County. The Putnam County Development Authority is included as a component unit in the County's reporting entity because the Authority has been deemed to be fiscally dependent on the County. However, the County has determined that the Putnam County Fair Association and the Putnam County School District do not meet the criteria for inclusion in the reporting entity.

Annual budgets are legally adopted on a basis consistent with accounting principles generally accepted in the United States of America. Prior to June 1, elected constitutional officers, with the exception of the Tax Collector, submit tentative budget requests for the operation of their offices to the Board. Prior to July 15, the County Administrator/Budget Officer and the other members of the Budget Review Committee review these requests and those of the County's various departments for expenditures for the next fiscal year. All previous expenditures, accomplishments and objectives are

reviewed. In particular, additional personnel, vehicles, computer equipment and software, and capital outlay appropriation requests are scrutinized. By July 15 the proposed budget is submitted to the Board. The final adoption of the budget by resolution occurs in September after two advertised public hearings are held to obtain taxpayer input. All budget appropriations lapse at year end and are not rolled forward into the next fiscal year unless they are included as expenditures in the next year's budget.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. The County Administrator/Budget Officer and the Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board.

ECONOMIC CONDITION AND OUTLOOK

Putnam County is a rural county with a population of about 75,000 of which approximately 80% is located within the unincorporated areas of the County. Historically, the County has experienced relatively slow growth and that trend is expected to continue for the foreseeable future.

Despite slow growth in financial resources, County management has worked hard to manage the increasing demands on services and infrastructure. Critical review and prioritization of proposed projects has allowed the county to support a reasonable amount of growth, and begin to develop the means to expand commercial development. A one-cent voter approved surtax has provided in excess of \$30 million for infrastructure improvements since January 2003. The improvements are helping to promote economic development and an overall improvement in quality of life for the citizens of Putnam County.

The County's unemployment rate of 14.0% for September 2010 is more than two full percentage points above the State's rate of 11.9%, and is much higher than the 12.2% rate for September 2009, an increase of nearly 15%. This is indicative of the recent recessionary times.

The outlook for future economic growth in the County has moderated from previous years. Some of the factors affecting future growth are as follows:

1. Seminole Electric, the County's largest taxpayer, had previously planned to expand its operations by adding a third generating unit. Construction was scheduled to begin in September 2008 with commercial operations scheduled to begin in May 2012, but unexpected issues have caused the project to be cancelled. While significantly increasing the County's tax base, the \$1.2 billion project would have provided an estimated 1,500 skilled construction jobs during the four year construction period. An additional 50 employees would have been added to Seminole's work force had the unit gone into service.
2. Wal-Mart has announced plans to construct a large distribution center in the southern end of the County. The proposed 850,000 square foot facility is projected to employ approximately 600 people.
3. The completion of the four lane Highway 207 from East Palatka to St. Augustine along with the four laning of Highway 20 between Palatka and Gainesville have greatly enhanced access to the County.

4. Recent statewide property tax reform will reduce the amount of ad-valorem tax revenue between \$3 to \$5 million annually. At a minimum, the reduction in revenue will result in some projects or capital expenditures being delayed. Additionally, some cuts in non-vital services may become necessary.

MAJOR INITIATIVES

Property tax reform and the passage of Amendment 1 both resulted in annual revenue reductions which continue to create a difficult situation for the county in being able to move forward on critical infrastructure projects and those which would improve quality of life. This makes it even more important that the County broaden its tax base through economic development and the creation of jobs. The Business Park on St. John's Avenue should be a major attraction to companies and businesses considering relocation. Previously, the County, in partnership with a private developer, constructed a 52,000 square foot industrial shell building in the Park. This building remains available, and it is hoped that this will aid in attracting a prospect that has an interest in a facility which can be readily completed to expedite start-up in a new location. Some prospects have demonstrated increased interest in the building in recent weeks. Successful marketing of this structure may lead to the construction of another building or the extension of infrastructure within the Park. The County has changed the future land use map to designate several properties for large scale industrial use in order to provide some diversity in location for businesses which may have an interest in Putnam County.

Improving roads through resurfacing, widening and turning "dirt to pavement" will continue to be a major priority for the County both now and in the future. The evaluation of alternative asphalt mixes has aided in stretching available dollars to maximize the number of miles that can be improved. While the one cent infrastructure surtax, approved in a referendum in September 2002, provides the primary source of revenue for these road projects, the County continues to pursue grant funds from both the State and Federal governments. Additionally, the Board of Commissioners adopted ordinances in May 2009 to increase gasoline taxes resulting in more revenue available for transportation infrastructure. Proceeds from these increased taxes began to be received in January 2010. Federal funds are earmarked for 309C which is in design and construction is expected to be initiated in the coming fiscal year. Road projects undertaken using the surtax dollars were limited during the year due to accelerated spending to accomplish multiple projects in the past and the need to repay principal and interest of Board-authorized borrowing against the expected surtax proceeds; however, it is anticipated that several roads will be identified for improvement in the coming year and that accumulated surtax dollars and gasoline tax proceeds will be allocated for those projects.

The East Putnam Regional Water System was a project that was a long time in the making, but water service was initiated on November 1, 2009. Approximately 1,100 users had signed up for the high quality water produced by the water treatment plant. The system consists of a reverse osmosis treatment plant, storage, transmission and distribution lines. The \$26 million project was funded from state, federal, water management district, and local sources, and the County will be expanding the service area for this utility system as funds become available.

The Parks and Recreation Department coordinated the formal dedication of the amphitheater and related amenities at the West Putnam Recreation Complex in November 2009. The project features the County's first skateboard park as well as the amphitheater. Applications for funding through the Florida Communities Trust program for acquisition of land in the Georgetown and Nine Mile Swamp areas received approval during the year. The County will be proceeding to finalize acquisition of these future Parks and Recreation properties in the coming year. Matching funds that may be required to be paid from local funds will come from the one cent surtax.

The County's consultant for solid waste provided a design and secured permitting for a new class I area at the landfill for the disposal of household solid waste. The construction of this cell was awarded in July 2009, and construction was completed a year later. As soon as the space in the cell currently being used is filled to capacity the new cell will be activated. This will occur early in the coming fiscal year. Life expectancy of the new cell is approximately five years.

The existing jail facility continues to be a situation that must be addressed in the future. A needs assessment indicated that a two hundred bed expansion, renovation of existing cells and improved and expanded ancillary services is necessary. The estimated costs vary, but approximately \$15 million may be required if all aspects of a proposed project are pursued. The anticipated increased operational costs have slowed progress on this project during a time when limited resources make it difficult to consider undertaking a project of this magnitude. The County will be evaluating possible alternative construction options, i.e., pre-cast concrete, prefabricated steel cells, etc., and an architect has been engaged to provide final cost information regarding alternatives. It is anticipated that the Board of Commissioners will review the architect's recommendations during the second quarter of the next fiscal year.

A consultant previously conducted a needs assessment of the court functions and judicial offices. An increasing number of court cases requiring the assignment of additional court personnel have created overcrowded conditions in the courthouse and in offices that support the judicial process. A Task Force recommended that the County consider a new, stand-alone structure to address the space requirements and enhance security for the judiciary and support functions. To this end, a fifty-six acre parcel of property adjacent to the existing jail was acquired in January 2006. Regrettably, progress on this project has been brought to a halt by limited resources with the cancellation of the Seminole Electric expansion project being the most significant factor. However, the relocation of some county offices in August 2008 has resulted in some vacated space in a building adjacent to the courthouse that could be used as relief for court-related functions and may obviate the need for immediate action on a future judicial center. During the year an architect completed design of a criminal courtroom to be housed in the former Planning and Development facility. A bid to perform this work for \$596,000 was awarded in September, and the contractor is expected to begin construction early in the next fiscal year.

The need for a centralized wastewater treatment system in the East Putnam area is essential to abating pollution of the river and reducing contamination of water supply wells. The County negotiated with the Florida Department of Corrections to partner in utilizing parts of its facilities as a segue to a Regional County Wastewater System in that area. Leases and agreements for services have been executed, and a consulting engineering firm for the design, permitting and bidding of a wastewater system has been approved. The resolution of some administrative issues is imminent, and the County hopes to move forward with design in earnest. Bids on the proposed \$9 million first phase of the system may be solicited before the end of the next fiscal year.

In October 2006 the county implemented impact fees on new construction to generate revenue to offset the capital costs of providing infrastructure for essential county services that are impacted by growth. Ordinances were prepared to implement impact fees for schools, fire, transportation, EMS and parks and recreation and collection of the fees began in April 2007. In February 2009 the County adopted a one year moratorium on impact fees as one means to help stimulate the local economy. In February 2010 the Board of Commissioners extended the moratorium for an additional twelve months, and given the continued state of the economy, it is reasonable to expect another extension of the moratorium.

The County was successful in obtaining CDBG-Disaster Recovery grant funds of approximately \$1.2 million to assist in repairing infrastructure that was damaged during the storms of 2008. The funding will be used to repair and upgrade the Paradise Point wastewater system and the Port Buena Vista water/wastewater systems. The County was also successful in securing a CDBG-Economic Development grant for \$750,000 to expand infrastructure to serve one new business and one expanding business. Work to be covered by each of these grants will be initiated mid-year of the coming fiscal year.

In the coming year the county will oversee the construction of a portion of a bike trail along US17. This will be one component of a network of bike trails to make Putnam County the Trail Hub of Northeast Florida. In May 2010 the county designated 185 miles of paddling trails in the County and declared the County as the Paddling Hub of the St. Johns River and Northeast Florida.

The County will administer grant funds in excess of \$1 million from the Florida Division of Emergency Management for a project to retrofit the Middleton-Burney School as a certified Red Cross shelter to be used when local emergencies are declared to exist. This work would not begin until the end of the school year.

FINANCIAL POLICIES

General Fund Balance: In 2002, the Board of County Commissioners adopted a General Fund Balance policy which established a "Rainy Day Fund" to be used for the following nonrecurring purposes: (1) the acquisition of capital assets, (2) the non-scheduled retirement of outstanding debt, and (3) for fiscal stabilization such as offsetting short-term revenue shortfalls due to economic downturns. The policy further requires that the level of unreserved, undesignated fund balance (identified in the policy as the "General Fund Reserve") shall not be less than 10% of annual General Fund revenues excluding transfers and other financing sources. The County has consistently exceeded the mandated requirement. Adherence to this policy has enabled the County to remain financially sound despite the recent economic downturn.

Cash Management: In accordance with Section 218.415, Florida Statutes, the County adopted an investment policy, which guides the investment of County surplus funds. This policy establishes investment objectives, maturity and liquidity requirements, portfolio composition, risk and diversification requirements and authorized investments. This policy allows the County to achieve market rates of return using safety, liquidity and yield, in that order of priority, as its three main objectives. While rates or return were low, this policy helped assure that the County did not sustain any losses in the recent market downturn.

LONG-TERM FINANCING PLANNING

The County's long-term Capital Improvement Plan serves as the starting point in the determination of the need for future financing, however, the decision to issue debt is made on a case by case basis after careful evaluation of all relevant factors. Some of the factors that are considered include the following:

- Current constraints under existing debt covenants
- The County's current financial condition
- Current market conditions, including current interest rates
- The type, availability and stability of revenues pledged for debt repayment
- Evaluation between the availability of internal and external funding sources

The County's responsiveness to emerging economic challenges and its careful long-range planning have been key factors in Putnam County's fiscal health. Fiscal conservatism, a streamlined budget, and operating efficiencies have resulted in a solid financial position for the County at the close of FY 2010.

AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report for the year ended September 30, 2009. This was the 26th consecutive year the County has received this prestigious award.

In order to be awarded a Certificate of Achievement, the County must publish an easily readable and efficiently organized comprehensive annual financial report. This report satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the requirements of the Certificate of Achievement Program. This report will be submitted to the GFOA to determine its eligibility for another certificate.

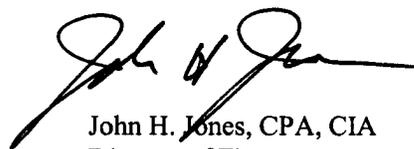
Additionally, the County has received the GFOA's Award for Outstanding Achievement in Popular Annual Financial Reporting for the last six years.

Acknowledgments: A Comprehensive Annual Financial Report of this nature could not have been prepared without the dedicated efforts of the Finance Department staff of the Office of Clerk of Courts. Each member of the department has our sincere appreciation for the contributions made in the presentation of this report. We thank the Board of County Commissioners and the Constitutional Officers for their leadership and support in planning the financial operations of the County in a responsible and progressive manner. We would also like to recognize and thank the members of Carr, Riggs & Ingram, LLC, our independent auditors; Mr. Scott Fleming, Assistant Director of Finance; Ms. Linda Vining, Staff Accountant and Ms. Laura Rich, Administrative Assistant; for their valuable assistance and contributions toward this effort.

Respectfully submitted,



Tim Smith
Clerk of the Circuit Court



John H. Jones, CPA, CIA
Director of Finance



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FINANCIAL SECTION

Independent Auditors' Report

Board of County Commissioners
Putnam County, Florida

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the "County"), as of and for the year ended September 30, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the County as of September 30, 2010, and the respective changes in financial position and cash flows where applicable thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 14, 2011 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

As discussed in Note 19 to the financial statements, the County restated its beginning net assets. Our previously-issued auditors' report (dated March 2, 2010) is replaced by this report on the restated financial statements.

Management's discussion and analysis and the required supplementary information listed in the table of contents are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The information listed in the table of contents as "supplemental information", including the Schedule of Expenditures of Federal Awards and State Financial Assistance, which is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and Chapter 10.550, Rules of the Auditor General, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Car, Riggs & Ingram LLC

February 14, 2011
Palatka, Florida

MANAGEMENT'S
DISCUSSION &
ANALYSIS

PUTNAM COUNTY, FLORIDA
Management's Discussion and Analysis
September 30, 2010

The County's discussion and analysis is designed to provide an objective and easy to read analysis of the County's financial activities for the fiscal year ended September 30, 2010. It is intended to provide a broad overview using a short-term and long-term analysis of the County's activities based on information in the financial report and fiscal policies that have been adopted by the Board of County Commissioners. Please read it in conjunction with the Letter of Transmittal and the County's financial statements. *All amounts, unless otherwise indicated, are expressed in thousands of dollars.*

Financial Highlights

Government-wide Statements

- Putnam County's assets exceeded its liabilities at September 30, 2010 by \$147,424 (*net assets*). Of this amount, \$12,910 may be used to meet the government's ongoing obligations to citizens and creditors.
- Total net assets are comprised of the following:
 - 1) Capital assets, net of related debt, of \$115,524, include property, equipment, intangibles and infrastructure, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of those capital assets.
 - 2) Net assets of \$18,990 are restricted by constraints imposed from outside of the County such as debt covenants, grantors, laws, or regulations.
 - 3) \$14,937 of governmental net assets less a deficit of \$2,027 of business-type net assets represents the portion available to maintain the County's continuing obligations to citizens and creditors.
- The County's total net assets increased \$6,116 over the previous year with an increase of \$2,914 resulting from governmental activities and an increase of \$3,202 resulting from business activities.

Fund Statements

- At September 30, 2010, the County's governmental funds reported combined ending fund balances of \$32,674, an increase of \$6,106 in comparison with the prior fiscal year.
- At September 30, 2010, unreserved fund balance for the General Fund (a major fund) was \$12,663 or 27.4% of General Fund operating revenue. This is within the Government Finance Officers Association's Recommended Practices guidelines for fund balance levels and within levels required by policy of the Board of County Commissioners. The General Fund Cash and Equivalent balance at year end was \$10,100.
- Governmental Fund revenues decreased \$1,615 or 2.3% from the prior year. All categories of revenue decreased from the previous year except Intergovernmental Revenue and Fines and Forfeitures which increased \$1,143 and \$60 respectively. Tax revenue decreased by \$1,134. Other decreases were as follows: Charges for Services, \$1,065; Licenses and Permits, \$132; and Miscellaneous Revenue, \$487.
- The County's outstanding governmental long-term obligations decreased by \$1,620. The change was due to the following: issuance of a capital lease in the amount of \$174 for a

road grader; payment of outstanding principal in the amount of \$2,189; an increase in OPEB liability of \$336; and an increase of accrued compensated absences in the amount of \$59.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Putnam County's Comprehensive Annual Financial Report (CAFR). The CAFR contains the Basic Financial Statements which include three components: Government-wide Financial Statements, Fund Financial Statements and Notes to the Financial Statements. The report also contains the Statistical Section, Compliance Section and Other Supplementary Information.

Government-wide Financial Statements

The *Government-wide Financial Statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. These statements include a *Statement of Net Assets* and a *Statement of Activities*.

- The *Statement of Net Assets* presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. Changes in net assets over time may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.
- The *Statement of Activities* presents information showing how the government's net assets changed during the fiscal year. Changes in net assets are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will occur early in the following fiscal year; an increase in unused vacation leave is recorded as an expense although related cash outflows will occur in the future. Furthermore, this statement demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Please refer to the Notes to the Financial Statements for further elaboration regarding direct expenses and program versus general revenues.

The *Government-wide Financial Statements* show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (i.e., governmental activities) and activities that attempt to recover all or most of their costs through user fees and charges (i.e., business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, court related activities, and culture and recreation. Business-type activities of the County are the Water and Wastewater Utility System, Port Authority and the Waste Management System.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. The fund statements focus on the *major* funds of the County (i.e., the most significant funds, either quantitatively or qualitatively). All of the County's funds may be divided into three categories: *governmental*, *proprietary* and *fiduciary* funds.

Governmental funds

Governmental funds are used to account for essentially the same functions that are reported as *governmental activities* in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Reconciliations of the differences between the Government-wide and the Fund Financial Statements are provided immediately after the *Balance Sheet-Governmental Funds* and the *Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds*, respectively, in the *Basic Financial Statements*.

Governmental funds presented individually in the County's statements include three major funds: the General Fund, the Sheriff's Fund, and the East Putnam Grant Fund. Although there are numerous smaller governmental funds in the County, they have been presented in a total column labeled as *Other Governmental Funds*. Budget and actual comparison statements are also presented as *Required Supplementary Information* (RSI) for the General Fund and for each major special revenue fund with an annually adopted budget. Combining statements for the County's non-major funds and budget and actual comparison schedules for any non-major funds with annually appropriated budgets are presented in the *Supplemental Information* section of this report.

Proprietary funds

The *Proprietary Fund Financial Statements* may be found in the *Basic Financial Statements*. The County maintains two different types of proprietary funds. *Enterprise funds* are used to report in greater detail the same functions presented as business-type activities in the Government-wide Financial Statements. The County uses enterprise funds to account for its Water and Wastewater Utility System, Port Authority and its Waste Management System. *Internal Service Funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its Fleet Maintenance, Group Insurance Reserve and Risk Management Funds. These programs are included within governmental activities in the Government-wide Financial Statements because they predominantly benefit governmental rather than business-type functions. The internal service funds are combined into a single presentation in the Proprietary Fund Financial Statements. Individual fund data for the internal service funds are provided in the *Supplemental Information* section of the report.

Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. *Agency funds* are the only type of fiduciary fund used by the County. The amounts in these fiduciary funds are not included in the Government-wide Financial Statements because the resources of these funds are not available to support the County's own programs. However, the *Statement of Fiduciary Net Assets-Fiduciary Funds* in the *Basic Financial Statements* is

provided for information on the fiduciary funds. In addition, the individual agency funds are presented in the *Supplemental Information* section of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-wide and Fund Financial Statements.

Other Information

Combining and individual statements and schedules referred to earlier, which present more detailed views of nonmajor funds, as well as individual fund budget and actual comparison schedules for the nonmajor funds, are found in the *Supplemental Information* section of the CAFR.

Government-wide Financial Analysis

Net Assets

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$147,424 at the close of the fiscal year ended September 30, 2010. By far the largest portion of the County's net assets, \$115,524 or 78.4%, reflects its investment in capital assets such as land, buildings, infrastructure, intangibles and equipment, less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to its citizens. Consequently, these assets are *not available* for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The payment of maintenance and debt service costs on those capital assets will require future government resources.

Putnam County
Summary Statement of Net Assets
(amounts expressed in thousands)

	Governmental		Business-type		Total		Percent Change
	Activities		Activities				
	2010	2009	2010	2009	2010	2009	
Cash and Investments	\$ 42,854	\$ 36,918	\$ 9,441	\$ 11,580	\$ 52,295	\$ 48,498	7.8%
Other Current Assets	3,738	4,433	286	2,586	4,024	7,019	-42.7%
Deferred Outflow of Resources	1,388	-	-	-	1,388	-	
Capital Assets, Net	102,121	107,468	47,119	41,677	149,240	149,145	0.1%
Total Assets	150,101	148,819	56,846	55,843	206,947	204,662	1.1%
Current Liabilities	9,707	11,107	945	3,676	10,652	14,783	-27.9%
Interest Rate Swaps	1,388	-	-	-	1,388	-	
Long-Term Obligations	17,204	18,824	30,279	29,747	47,483	48,571	-2.2%
Total Liabilities	28,299	29,931	31,224	33,423	59,523	63,354	-6.0%
Net Assets:							
Invested in Capital Assets, net of Related Debt	87,875	91,150	27,649	25,220	115,524	116,370	-0.7%
Restricted	18,990	11,812	-	-	18,990	11,812	60.8%
Unrestricted	14,937	15,926	(2,027)	(2,800)	12,910	13,126	-1.6%
TOTAL NET ASSETS	\$ 121,802	\$ 118,888	\$ 25,622	\$ 22,420	\$ 147,424	\$ 141,308	4.3%
		as restated		as restated			

An additional portion of the County's net assets, \$18,990, are restricted, meaning they are subject to constraints on how they may be used, such as by laws, grantors, debt covenants, regulations or capital projects. At the end of the current fiscal year, the County is able to report positive balances in all three categories of net assets, for the government as a whole, as well as for its separate governmental and business-type activities. The County's business-type activities, however, reflect a deficit unrestricted net asset balance. This deficit balance is a direct result of large changes during the 2005 through 2010 fiscal years in estimates for closure costs, long-term care costs and remaining capacity related to the County's Landfill operations.

Change in Net Assets

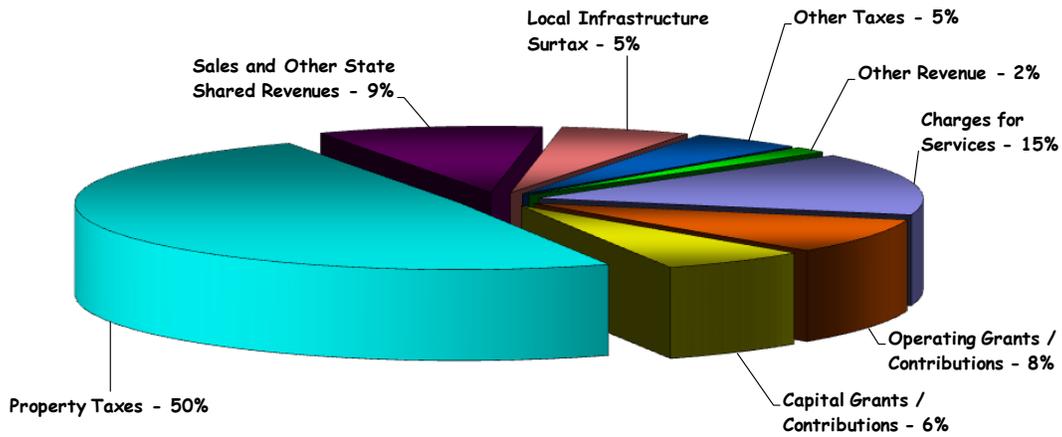
Governmental activities increased the County's net assets by \$2,914. This increase resulted from the following: capital asset acquisitions and disposals \$2,673; the recognition of (\$8,006) of depreciation expense; the issuance of debt in the amount of (\$174); principal payments of \$2,189; the recognition of accrued interest expense of \$18; the recognition of deferred revenues of (\$145); the recognition of (\$57) expense for increased compensated absences; the recognition of (\$332) expense for Other Postemployment Benefit (OPEB) obligations; the inclusion of Internal Service Funds in governmental activities in the amount of \$642; and a \$6,106 increase in the fund balance total for the Governmental Funds.

	Changes in Net Assets (amounts expressed in thousands)						Percent Change
	Governmental Activities		Business-type Activities		Total		
	2010	2009	2010	2009	2010	2009	
Revenues:							
Program revenues:							
Charges for services	\$ 10,859	\$ 11,832	\$ 8,862	\$ 6,470	\$ 19,721	\$ 18,302	7.8%
Operating grants and contributions	6,095	6,306	79	286	6,174	6,592	-6.3%
Capital grants and contributions	4,442	5,348	1,124	7,027	5,566	12,375	-55.0%
General revenues:							
Property taxes	35,203	36,881	-	-	35,203	36,881	-4.5%
Sales and other state shared revenues	6,805	4,568	-	-	6,805	4,568	49.0%
Local Infrastructure Surtax	3,942	4,362	-	-	3,942	4,362	-9.6%
Other taxes	3,414	2,517	-	-	3,414	2,517	35.6%
Other revenue	1,078	1,530	181	261	1,259	1,791	-29.7%
Total revenues	71,838	73,344	10,246	14,044	82,084	87,388	-6.1%
Expenses:							
General Government	16,811	16,714	-	-	16,811	16,714	0.6%
Public Safety	29,668	28,419	-	-	29,668	28,419	4.4%
Physical Environment	524	426	-	-	524	426	23.0%
Transportation	10,086	10,282	-	-	10,086	10,282	-1.9%
Economic Environment	1,095	1,530	-	-	1,095	1,530	-28.4%
Human Services	1,916	2,229	-	-	1,916	2,229	-14.0%
Culture/Recreation	1,986	1,997	-	-	1,986	1,997	-0.6%
Court Related	3,259	3,135	-	-	3,259	3,135	4.0%
Interest on L-T Obligations	623	517	-	-	623	517	20.5%
Water and Wastewater	-	-	2,016	231	2,016	231	772.7%
Solid Waste	-	-	7,703	6,585	7,703	6,585	17.0%
Port Authority	-	-	281	109	281	109	157.8%
Total Expenses	65,968	65,249	10,000	6,925	75,968	72,174	5.3%
Increase in Net Assets							
Before Transfers	5,870	8,095	246	7,119	6,116	15,214	
Transfers	(2,956)	(2,016)	2,956	2,016	-	-	
Increase (Decrease) in net assets	2,914	6,079	3,202	9,135	6,116	15,214	
Net Assets - Beginning of Year (restated)	118,888	112,809	22,420	13,285	141,308	126,094	
Net Assets - End of Year	\$ 121,802	\$ 118,888	\$ 25,622	\$ 22,420	\$ 147,424	\$ 141,308	4.3%

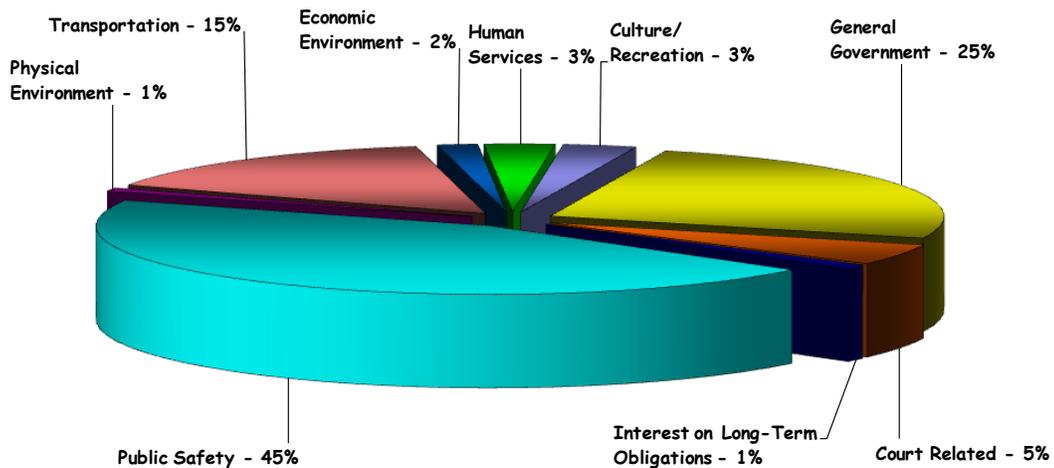
Governmental Activities

The County's overall financial position improved in comparison to the previous year. Total net assets increased \$6,116 over the prior year with an increase of \$2,914 resulting from governmental activities and an increase of \$3,202 resulting from business-type activities. The reasons for these changes are the same as enumerated above in the discussion of the statement of net assets and on the following page under the caption of Business-Type Activities.

Revenues by Source - Governmental Activities



Expenses - Governmental Activities

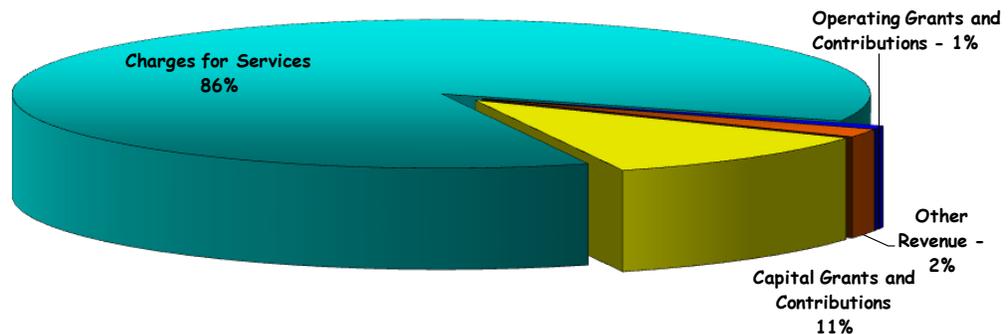


Business-type Activities

Business-type activities increased the County's net assets by \$3,202. Key elements resulting in the increase are as follows:

- Transfers-in totaling \$794 (\$500 from the Better Place Plan Fund and \$294 from the General Fund were used by the East Putnam Water Fund to fund debt service payments).
- Capital contributions, totaling \$2,267, primarily consisting of the transfer of the Business Park Magnet Building (with land) from the County to the Port Authority.
- Capital grants of \$1,124 were received for use in building the East Putnam Water System.

Revenues by Source - Business-Type Activities



Financial Analysis of the County's Funds

As mentioned earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

Governmental funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. This difference in focus and purpose creates significant variances between the Governmental Fund Financial Statements and the Government-wide Financial Statements. For the year ended September 30, 2010, the net increase in fund balances per the Governmental Funds Financial Statements totaled \$6,106 while the governmental activities column of the Government-wide Financial Statements reported an increase of \$2,914 assets. A detailed reconciliation between these two amounts is provided on page 6 of the accompanying Financial Statements.

Unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At September 30, 2010, the County's governmental funds reported combined ending fund balances of \$32,674. Of the total governmental fund

balance, \$22,250 constitutes unreserved fund balance, which is available for spending within the constraints of each particular fund. The remainder of the fund balance is reserved for local housing assistance (SHIP) loan guarantees \$745, future debt service \$7,050, prepaid expenditures \$257, inventory of supplies \$41 and Advances to Other Funds of \$2,331.

The following funds experienced the most significant changes in fund balance for the year: the General Fund (a major fund) increased by \$3,232 largely due to fiscal conservatism; the Fire Tax Unit Fund decreased \$232 due to the purchase of new fire trucks; the fund balance for the Better Place Plan Fund increased \$1,871 as the result of fiscal conservatism; the fund balance for the Road Projects Fund increased by \$736 because of grant stimulus funding and the receipt of a new gasoline tax revenue implemented in January 2010; the County Transportation Trust Fund balance increased by \$243 as a result of fiscal conservatism; and the Law Enforcement Trust Fund balance increased by \$275 as a result of a large forfeiture received through the State of Florida.

The Sheriff (a major fund) is funded by the Board of County Commissioners. The Sheriff's expenditures for the year were \$18,133, an increase of 0.9% over the prior fiscal year. The Sheriff's expenditures were greater mainly due to hiring additional correctional personnel.

Proprietary Funds

The proprietary funds provide the same type of information found in the Government-wide Financial Statements, but in more detail. Two of the proprietary funds (Waste Management and East Putnam Water) are major funds. At September 30, 2010, total net assets amounted to \$25,622, an increase of \$3,202 from the prior fiscal year. Unrestricted net assets totaled (\$2,027). Other factors concerning the finances of the Proprietary Funds were previously addressed in the discussion of the County's business-type activities.

General Fund Budgetary Highlights

The General Fund budget to actual schedule is presented as *Required Supplementary Information* on page 46 of the accompanying Financial Statements. The variance between original and final budgeted amounts for the year is composed of the following:

- Intergovernmental revenues were increased by \$734 to account for unanticipated grant revenues received, while Miscellaneous revenues increased by \$7 for funding of Agriculture Center supplies. The majority of the grant revenues received was transferred to the Sheriff for various law enforcement activities.

A comparison of actual revenues versus the final budget reflects that the collection of Licenses and Permits and Charges for Services were \$9 and \$404 less than the budgeted projections, respectively. All other categories of revenues exceeded budget estimates by a total of \$506. A significant portion of the additional revenue over budget, \$225, is attributable to higher than anticipated tax collections. Charges for Services did not reach projections due to fewer ambulance billings being received.

A review of actual expenditure results versus the final budget reveals that the actual expenditures for the General Fund were \$2,980 under budget. General Government and Public Safety expenditures were respectively \$974 and \$371 under budget projections because of sound/conservative fiscal management. Human Services expenditures were \$599 under budget as the result of reduced Medicaid claims. Additionally, Reserves for Contingencies of \$376 were not needed during the year.

Capital Asset and Debt Administration

	Governmental		Business-type		Total		Percent Change
	Activities		Activities				
	2010	2009	2010	2009	2010	2009	
Land	\$ 16,642	\$ 16,942	\$ 6,203	\$ 5,903	\$ 22,845	\$ 22,845	0.0%
Intangible Assets	403	237	-	-	403	237	70.0%
Buildings and Improvements	20,660	23,363	2,481	666	23,141	24,029	-3.7%
Equipment	8,278	9,346	716	794	8,994	10,140	-11.3%
Infrastructure	55,897	57,074	-	-	55,897	57,074	-2.1%
Water and Sewer Distribution System			30,518	2,619	30,518	2,619	1065.3%
Landfill			255	512	255	512	-50.2%
Construction in Progress	241	506	6,946	31,183	7,187	31,689	-77.3%
Total Capital Assets, Net	\$ 102,121	\$ 107,468	\$ 47,119	\$ 41,677	\$ 149,240	\$ 149,145	0.1%

as restated

Capital Assets

The County's financial statements present capital assets in two groups: those assets subject to depreciation or amortization such as infrastructure, equipment, operational facilities, intangible assets, and those assets not subject to depreciation such as land and construction in progress. The County's investment in capital assets for its governmental and business-type activities as of September 30, 2010, amounts to \$149,240 (net of accumulated depreciation). This investment in capital assets includes land, buildings and building improvements, equipment, computer software, infrastructure (including roads and bridges), construction in progress, the Landfill, and the Water and Sewer Distribution System. Currently, infrastructure, land and buildings and improvements represent the largest components of governmental capital assets.

Major capital asset events completed during the current fiscal year include the following:

- East Putnam Water completed construction of a reverse-osmosis water distribution system totaling \$28,627.
- The County transferred the Business Park Magnet Building (with land) to the Port Authority at a capitalized cost of \$2,202.
- The County continued its program to resurface, widen and add paved roads during the year at a capitalized cost of \$1,808.
- Emergency Management and Fire Control acquired equipment totaling \$964, which included four fire engines.
- Parks and Recreation completed an improvement at Wisham Park totaling \$347.
- The Sheriff purchased equipment totaling \$1,008, which included \$601 for new vehicles and \$280 for video visitation of inmates.

Additional information on the County's Capital Assets may be found in Note 8 beginning on page 28 of the accompanying Financial Statements.

Long-term Obligations

County-wide, total long-term debt obligations owed to outside institutions decreased by \$1,799 from the prior year, while the long-term liability for compensated absences increased by approximately \$73. Accrued landfill closure and long-term care costs increased by a net of \$290.

Throughout fiscal year 2010, the County’s governmental activities entered into one capital lease agreement totaling \$174, while the business-type activities increased its State Revolving Fund obligation for East Putnam Water by \$876.

Governmental Activities:

- The County issued debt for a \$174 capital lease agreement to purchase a road grader.
- The County made the following principal payments during the year: special assessment debt - \$275, notes payable - \$1,418, and capital leases - \$496.
- Governmental obligations for compensated absences rose 2.7% or \$60 to \$2,275.

**Putnam County, FL
Long-Term Debt Obligations
(amounts expressed in thousands)**

	Governmental Activities		Business-type Activities		Total		Percent Change
	2010	2009	2010	2009	2010	2009	
Revenue Bonds	\$ -	\$ -	\$ 6,323	\$ 6,323	6,323	6,323	-
Special Assessment Debt	1,859	2,134	-	-	1,859	2,134	-12.9%
Notes Payable	11,615	13,033	12,961	12,657	24,576	25,690	-4.3%
Capital Lease Obligations	772	1,095	186	273	958	1,368	-30.0%
Total	\$ 14,246	\$ 16,262	\$ 19,470	\$ 19,253	\$ 33,716	\$ 35,515	-5.1%

as restated

Business-type Activities:

- The Waste Management Fund retired \$87 of capital lease obligations.
- Accrued landfill closure and post-closure costs were increased by \$535 due to a change in accounting estimate that resulted when an engineering study revealed less than expected remaining capacity within the active cells. Those increases were offset by a reduction of \$246 due to payments made toward a cell closure.
- Obligations for compensated absences increased by \$14, or 26.7%, to \$65.
- The East Putnam Water Fund increased its note payable obligation for the construction of the East Putnam Water System in the amount of \$876 with the State of Florida Department of Environmental Protection State Revolving Loan Fund.

Additional information on the County’s long-term obligations can be found in Note 9 beginning on page 29 of the accompanying Financial Statements.

Economic Factors and Next Year's Budgets and Rates

- The unemployment rate for the County for September 2010 was 14.0%. This represents a notable increase over the previous year's 12.2%.
- The taxable value of real property decreased 3.5%, while the taxable value of personal property increased 1.2% in the 2010 fiscal year.
- Building permit activity revenues increased approximately 0.1% from the prior year.
- The population decreased slightly from the prior year to an estimated 74,216 from 74,608.

During the current fiscal year, the unreserved fund balance in the General Fund increased to \$12,663, an increase of 33.7%. The overall fund balance in the General Fund increased to \$15,081, an increase of 27.3% from the previous year. The increase was primarily the result of prudent management and fiscal conservatism. The ad valorem tax rate was remained unchanged at 8.5765 mils for fiscal year 2010.

Requests for Information

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional information, contact the Putnam County Clerk of Courts, Finance and Accounting, P.O. Box 758, Palatka, Florida 32178-0758. Additional financial information can be found on our website at <http://www.putnam-fl.com/coc/> and click on *Clerks in the Sunshine*.



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BASIC FINANCIAL STATEMENTS

**Putnam County, Florida
Statement of Net Assets
September 30, 2010**

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Putnam County Development Authority
ASSETS				
Cash and Equivalents	\$ 41,523,632	\$ 4,039,551	\$ 45,563,183	\$ 266,692
Investments	1,330,487	-	1,330,487	-
Receivables	853,390	254,853	1,108,243	856
Due From Other Governments	2,460,370	30,999	2,491,369	-
Inventory	154,016	-	154,016	-
Prepays	256,398	-	256,398	-
Other Assets	13,492	-	13,492	-
Deferred Outflow of Resources	1,388,448	-	1,388,448	-
Restricted Cash and Equivalents	-	2,166,857	2,166,857	-
Restricted Investments	-	3,234,173	3,234,173	-
Capital Assets:				
Non-Depreciable	16,883,332	13,149,008	30,032,340	153,854
Depreciable, Net	85,237,466	33,970,340	119,207,806	109,119
TOTAL ASSETS	150,101,031	56,845,781	206,946,812	530,521
LIABILITIES				
Accounts Payable and Accrued Liabilities	2,354,573	873,875	3,228,448	656
Other Liabilities	720,836	70,281	791,117	-
Unearned Revenue	6,630,744	-	6,630,744	-
Derivative Instruments-Interest Rate Swaps	1,388,448	-	1,388,448	-
Noncurrent Liabilities:				
Due Within One Year	3,345,491	1,616,151	4,961,642	-
Due in More Than One Year	13,858,749	28,663,218	42,521,967	-
TOTAL LIABILITIES	28,298,841	31,223,525	59,522,366	656
NET ASSETS				
Invested in Capital Assets, Net of Related Debt	87,874,828	27,649,660	115,524,488	262,973
Restricted For:				
Affordable Housing Assistance	1,142,401	-	1,142,401	-
Court Functions and Courthouse Improvements	3,346,965	-	3,346,965	-
Fire Protection	2,649,825	-	2,649,825	-
Law Enforcement	855,156	-	855,156	-
Road and Bridge Maintenance	4,474,353	-	4,474,353	-
Capital Projects	4,140,892	-	4,140,892	-
Public Records Modernization	1,024,487	-	1,024,487	-
Fishing Improvement	400,522	-	400,522	-
Tourist Development	324,631	-	324,631	-
Voter Equipment and Education	75,940	-	75,940	-
Other Purposes	555,391	-	555,391	-
Unrestricted	14,936,799	(2,027,404)	12,909,395	266,892
TOTAL NET ASSETS	\$ 121,802,190	\$ 25,622,256	\$ 147,424,446	\$ 529,865

See accompanying notes.

**Putnam County, Florida
Statement of Activities
For the Year Ended September 30, 2010**

Functions/Programs	Net (Expense) Revenue and Changes in Net Assets					
	Program Revenues			Primary Government		Component Unit
	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Putnam County Development Authority
PRIMARY GOVERNMENT:						
GOVERNMENTAL ACTIVITIES:						
General Government	\$ 16,810,375	\$ 40,930	\$ -	\$ (11,671,797)	\$ -	\$ -
Public Safety	29,667,802	1,261,901	728,902	(23,187,291)	-	-
Physical Environment	523,562	37,683	238,911	(63,350)	-	-
Transportation	10,086,384	2,035,031	3,327,964	(4,213,527)	-	-
Economic Environment	1,095,222	170,390	80,300	(817,385)	-	-
Human Services	1,915,494	-	-	(1,720,483)	-	-
Culture and Recreation	1,986,088	206,704	65,476	(1,640,124)	-	-
Court Related	3,259,218	2,342,487	-	(634,823)	-	-
Interest on Long-Term Debt	623,052	-	-	(623,052)	-	-
TOTAL GOVERNMENTAL ACTIVITIES	65,967,197	6,095,126	4,441,553	(44,571,832)	-	-
BUSINESS-TYPE ACTIVITIES:						
Water and Wastewater System	2,016,184	-	1,124,495	-	(203,926)	-
Solid Waste	7,702,979	78,787	-	-	347,674	-
Port Authority	280,881	-	-	-	(78,577)	-
TOTAL BUSINESS-TYPE ACTIVITIES	10,000,044	78,787	1,124,495	-	65,171	-
TOTAL PRIMARY GOVERNMENT	\$ 75,967,241	\$ 6,173,913	\$ 5,566,048	(44,571,832)	65,171	-
COMPONENT UNIT:						
Putnam County Development Authority	\$ 24,762	\$ -	\$ -	-	-	(15,162)
GENERAL REVENUES:						
Property Taxes				35,202,650	-	-
Sales Taxes				2,279,692	-	-
Unrestricted State Shared Revenues				4,525,283	-	-
Gas Taxes				2,674,660	-	-
Local Infrastructure Surtax				3,942,051	-	-
Tourist Development Tax				185,869	-	-
Communications Service Tax				553,490	-	-
Investment Earnings				98,045	104,060	2,881
Gain on Sale of Capital Assets				-	60,811	-
Miscellaneous Transfers				(2,955,571)	16,586	-
				47,485,783	3,137,028	2,881
TOTAL GENERAL REVENUES AND TRANSFERS				47,485,783	3,137,028	2,881
CHANGE IN NET ASSETS				2,913,951	3,202,199	(12,281)
NET ASSETS - BEGINNING OF YEAR (as restated)				118,888,239	22,420,057	141,308,296
NET ASSETS - END OF YEAR				\$ 121,802,190	\$ 25,622,256	\$ 147,424,446

See accompanying notes.

Putnam County, Florida
Balance Sheet – Governmental Funds
September 30, 2010

	General Fund	Sheriff Fund	East Putnam Grant Fund	Other Governmental Funds	Total Governmental Funds
<u>ASSETS</u>					
Cash and Equivalents	\$10,100,186	\$ 1,049,905	\$ 7,081,443	\$ 19,193,939	\$ 37,425,473
Investments	286,754	-	-	1,043,733	1,330,487
Receivables	804,072	-	-	49,318	853,390
Due From Other Funds	2,116,965	-	-	285,543	2,402,508
Due From Other Governments	1,287,098	-	-	1,168,343	2,455,441
Advances to Other Funds	2,331,005	-	-	-	2,331,005
Inventory	41,188	-	-	-	41,188
Prepays	45,785	-	-	210,613	256,398
Other Assets	-	5,531	-	6,957	12,488
TOTAL ASSETS	<u>\$17,013,053</u>	<u>\$ 1,055,436</u>	<u>\$ 7,081,443</u>	<u>\$ 21,958,446</u>	<u>\$ 47,108,378</u>
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	\$ 975,534	\$ 395,630	\$ -	\$ 785,727	\$ 2,156,891
Due to Other Funds	12,726	659,806	-	1,582,702	2,255,234
Due to Other Governments	2,186	-	-	289,498	291,684
Advances from Other Funds	-	-	2,331,005	-	2,331,005
Deferred Revenue	941,984	-	5,999,537	458,403	7,399,924
TOTAL LIABILITIES	<u>1,932,430</u>	<u>1,055,436</u>	<u>8,330,542</u>	<u>3,116,330</u>	<u>14,434,738</u>
<u>FUND BALANCES</u>					
Reserved For:					
Advances	2,331,005	-	-	-	2,331,005
Debt Service	-	-	7,049,936	-	7,049,936
Inventory	41,188	-	-	-	41,188
Loan Guarantees	-	-	-	745,215	745,215
Prepays	45,785	-	-	210,613	256,398
Unreserved, Designated for, Reported In:					
Special Revenue Funds	-	-	-	16,332	16,332
Unreserved, Undesignated, Reported In:					
General Fund	12,662,645	-	-	-	12,662,645
Special Revenue Funds	-	-	(8,299,035)	12,895,803	4,596,768
Debt Service Funds	-	-	-	76,036	76,036
Capital Projects Funds	-	-	-	4,898,117	4,898,117
TOTAL FUND BALANCES	<u>15,080,623</u>	<u>-</u>	<u>(1,249,099)</u>	<u>18,842,116</u>	<u>32,673,640</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$17,013,053</u>	<u>\$ 1,055,436</u>	<u>\$ 7,081,443</u>	<u>\$ 21,958,446</u>	<u>\$ 47,108,378</u>

See accompanying notes.

Putnam County, Florida
Reconciliation of the Balance Sheet to the Statement of Net Assets –
Governmental Funds
September 30, 2010

FUND BALANCES – TOTAL GOVERNMENTAL FUNDS		\$ 32,673,640
<p>Amounts reported for governmental activities in the statement of net assets are different because:</p>		
<p>Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.</p>		
Capital Assets – Net.....		102,079,247
<p>Interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues.</p>		
Accrued Interest on Long-term Debt.....		(125,002)
<p>Long-term liabilities do not require the use of current financial resources and are not reported in the funds.</p>		
Long-Term Debt.....	(13,473,757)	
Capital Lease Obligations.....	(772,213)	
Compensated Absences.....	(2,246,400)	
OPEB Obligations	(675,914)	
Total Long-term Liabilities.....		(17,168,284)
<p>Unearned revenues in the statement of net assets differs from the deferred revenue amount reported in the governmental funds due to certain receivables. Governmental fund financial statements report unearned revenues or revenues which are measurable but not available as deferred revenues. However, deferred revenues in the governmental funds are susceptible to full accrual on the government-wide financial statements.</p>		
Deferred Revenues Reduced.....		769,180
<p>Internal service funds are used by management to charge the costs of fleet maintenance and insurance activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets because they primarily serve governmental activities of the County.</p>		
Internal Service Funds.....		<u>3,573,409</u>
Net Assets of Governmental Activities		<u>\$ 121,802,190</u>

See accompanying notes.

Putnam County, Florida
Statement of Revenues, Expenditures and Changes in Fund Balances –
Governmental Funds
For the Year Ended September 30, 2010

	<u>General Fund</u>	<u>Sheriff Fund</u>	<u>East Putnam Grant Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
REVENUES					
Taxes	\$ 33,242,536	\$ -	\$ -	\$ 9,356,040	\$ 42,598,576
Licenses and Permits	418,035	-	-	47,464	465,499
Intergovernmental	8,099,596	-	-	8,715,051	16,814,647
Charges for Services	3,643,748	-	-	4,583,037	8,226,785
Fines and Forfeitures	115,252	-	-	505,807	621,059
Miscellaneous	713,921	12,000	239,005	470,803	1,435,729
TOTAL REVENUES	46,233,088	12,000	239,005	23,678,202	70,162,295
EXPENDITURES					
Current:					
General Government	7,975,800	-	-	6,127,501	14,103,301
Public Safety	7,318,965	17,349,425	-	4,305,095	28,973,485
Physical Environment	382,728	-	64,527	150,083	597,338
Transportation	1,232,133	-	-	5,654,450	6,886,583
Economic Environment	407,056	-	-	687,769	1,094,825
Human Services	1,906,826	-	-	-	1,906,826
Culture and Recreation	1,545,375	-	-	214,336	1,759,711
Court Related	143,026	554,074	-	2,585,214	3,282,314
Capital Outlay	-	-	-	1,875,260	1,875,260
Debt Service:					
Principal Retirement	296,262	225,151	-	1,668,045	2,189,458
Interest and Fiscal Charges	50,000	3,919	-	586,941	640,860
TOTAL EXPENDITURES	21,258,171	18,132,569	64,527	23,854,694	63,309,961
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	24,974,917	(18,120,569)	174,478	(176,492)	6,852,334
OTHER FINANCING SOURCES					
(USES)					
Transfers In	1,430,589	18,566,194	-	4,211,746	24,208,529
Transfers Out	(23,173,834)	(445,625)	-	(1,509,821)	(25,129,280)
Debt Issued	-	-	-	173,873	173,873
TOTAL OTHER FINANCING SOURCES (USES)	(21,743,245)	18,120,569	-	2,875,798	(746,878)
NET CHANGE IN FUND BALANCES	3,231,672	-	174,478	2,699,306	6,105,456
FUND BALANCES – BEGINNING OF YEAR	11,848,951	-	(1,423,577)	16,142,810	26,568,184
FUND BALANCES – END OF YEAR	\$ 15,080,623	\$ -	\$ (1,249,099)	\$ 18,842,116	\$ 32,673,640

See accompanying notes.

Putnam County, Florida
Reconciliation of the Statement of Revenues, Expenditures and Changes in
Fund Balances to the Statement of Activities – Governmental Funds
For the Year Ended September 30, 2010

NET CHANGE IN FUND BALANCES – TOTAL GOVERNMENTAL FUNDS		\$ 6,105,456
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense. Certain capital assets were contributed to an enterprise fund by a governmental fund, requiring the recognition of expense not reported in the funds.		
Capital assets acquired by use of financial resources.....	5,142,032	
Capital assets contributed to enterprise fund.....	(2,266,880)	
Current year depreciation and amortization.....	<u>(8,005,988)</u>	
Difference.....		(5,130,836)
Some deferred revenues related to receivables are not recognized in the current period because the resources are not available and therefore the revenues are not reported in the funds.		
Change in Deferred Revenues.....		(144,799)
In the statement of activities, only the gain or loss on the disposal of capital assets is reported. However, in the governmental funds, the change in net assets differs from the change in fund balance by the net book value of the assets disposed.		
Loss on disposal of capital assets.....		(201,894)
Issuance of debt provides current financial resources to governmental funds, but increases long-term liabilities in the statement of net assets.....		
		(173,873)
Repayment of debt principal is an expenditure in governmental funds, but the repayment results in a reduction of long-term liabilities in the statement of net assets.		
Debt Principal Payments.....		2,189,458
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated Absences.....	(56,900)	
OPEB Obligations	(332,371)	
Accrued Interest Payable.....	<u>17,808</u>	
Total		(371,463)
Internal service funds are used to charge the cost of certain activities to individual funds. The net revenue (expense) is reported with governmental activities.		
		<u>641,902</u>
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES		<u>\$ 2,913,951</u>

See accompanying notes.

Putnam County, Florida
Statement of Net Assets – Proprietary Funds
September 30, 2010

	Business-type Activities – Enterprise Funds				Governmental Activities	Component Unit
	Waste Management Fund	East Putnam Water Fund	Non-Major Proprietary Fund	Total Enterprise Funds	Internal Service Funds	Putnam County Development Authority
ASSETS						
CURRENT ASSETS:						
Cash and Equivalents	\$ 3,202,605	\$ 230,923	\$ 606,023	\$ 4,039,551	\$ 4,098,159	\$ 266,692
Receivables	119,409	82,787	52,657	254,853	-	856
Due From Other Funds	-	-	-	-	12,726	-
Due From Other Governments	30,999	-	-	30,999	4,929	-
Inventory	-	-	-	-	112,828	-
Other Assets	-	-	-	-	1,004	-
TOTAL CURRENT ASSETS	3,353,013	313,710	658,680	4,325,403	4,229,646	267,548
NONCURRENT ASSETS:						
Restricted Cash and Equivalents	1,050,305	1,116,552	-	2,166,857	-	-
Restricted Investments	3,234,173	-	-	3,234,173	-	-
Capital Assets, Net	9,252,307	33,068,411	4,798,630	47,119,348	41,551	262,973
TOTAL NONCURRENT ASSETS	13,536,785	34,184,963	4,798,630	52,520,378	41,551	262,973
TOTAL ASSETS	16,889,798	34,498,673	5,457,310	56,845,781	4,271,197	530,521
LIABILITIES						
CURRENT LIABILITIES:						
Accounts Payable and Accrued Liabilities	90,645	772,899	10,331	873,875	72,680	656
Due to Other Funds	-	-	-	-	160,000	-
Due to Other Governments	-	-	9	9	-	-
Estimated Liability for Self- Insured Losses	-	-	-	-	429,152	-
Customer Deposits	10,920	57,352	2,000	70,272	-	-
Current Portion of Long-Term Liabilities	1,139,129	477,022	-	1,616,151	15,400	-
TOTAL CURRENT LIABILITIES	1,240,694	1,307,273	12,340	2,560,307	677,232	656
NONCURRENT LIABILITIES	13,521,291	15,141,927	-	28,663,218	20,556	-
TOTAL LIABILITIES	14,761,985	16,449,200	12,340	31,223,525	697,788	656
NET ASSETS						
Invested in Capital Assets, Net of Related Debt	5,389,567	17,461,463	4,798,630	27,649,660	41,551	262,973
Unrestricted	(3,261,754)	588,010	646,340	(2,027,404)	3,531,858	266,892
TOTAL NET ASSETS	\$ 2,127,813	\$ 18,049,473	\$ 5,444,970	\$ 25,622,256	\$ 3,573,409	\$ 529,865

See accompanying notes.

Putnam County, Florida
Statement of Revenues, Expenses and Changes in Fund Net Assets – Proprietary Funds
For the Year Ended September 30, 2010

	Business-type Activities – Enterprise Funds				Governmental	Component
	Waste Management Fund	East Putnam Water Fund	Non-Major Proprietary Fund	Total Enterprise Funds	Activities Internal Service Funds	Unit Putnam County Development Authority
OPERATING REVENUES						
User Fees and Assessments	\$ 7,971,866	\$ 687,763	\$ 202,304	\$ 8,861,933	\$ 8,040,782	\$ 9,600
Miscellaneous	15,527	900	159	16,586	18,584	-
TOTAL OPERATING REVENUES	7,987,393	688,663	202,463	8,878,519	8,059,366	9,600
OPERATING EXPENSES						
Personal Services	833,284	200,645	-	1,033,929	388,073	-
Insurance	-	-	-	-	5,973,064	-
Claims Expense	-	-	-	-	604,210	-
Contractual Services	5,108,661	73,353	61,686	5,243,700	379,220	19,400
Repairs and Maintenance	278,664	20,541	12,125	311,330	20,707	-
Other Operating Expenses	617,274	172,390	136,512	926,176	269,387	1,406
Depreciation and Amortization	450,273	750,948	70,558	1,271,779	14,863	3,956
Closure and Long-Term Care Costs	289,915	-	-	289,915	-	-
TOTAL OPERATING EXPENSES	7,578,071	1,217,877	280,881	9,076,829	7,649,524	24,762
OPERATING INCOME (LOSS)	409,322	(529,214)	(78,418)	(198,310)	409,842	(15,162)
NONOPERATING REVENUES						
(EXPENSES)						
Interest Revenue	101,567	840	1,653	104,060	-	2,881
Grants	78,787	-	-	78,787	-	-
Interest Expense	(124,908)	(798,307)	-	(923,215)	-	-
Sale of Surplus Property	60,811	-	-	60,811	-	-
TOTAL NONOPERATING REVENUES	116,257	(797,467)	1,653	(679,557)	-	2,881
INCOME (LOSS) BEFORE CAPITAL						
CONTRIBUTIONS AND TRANSFERS	525,579	(1,326,681)	(76,765)	(877,867)	409,842	(12,281)
Capital Contributions - Capital Assets	-	64,527	2,202,353	2,266,880	-	-
Capital Contributions - Capital Grants	-	1,124,495	-	1,124,495	-	-
Transfers In	-	793,498	-	793,498	235,422	-
Transfers Out	(103,427)	-	(1,380)	(104,807)	(3,362)	-
CHANGE IN NET ASSETS	422,152	655,839	2,124,208	3,202,199	641,902	(12,281)
NET ASSETS – BEGINNING						
OF YEAR (as restated)	1,705,661	17,393,634	3,320,762	22,420,057	2,931,507	542,146
NET ASSETS – END OF YEAR	\$ 2,127,813	\$18,049,473	\$5,444,970	\$25,622,256	\$ 3,573,409	\$ 529,865

See accompanying notes.

Putnam County, Florida
Statement of Cash Flows – Proprietary Funds
For the Year Ended September 30, 2010

	<u>Business-type Activities – Enterprise Funds</u>				<u>Governmental</u>	<u>Component</u>
	<u>Waste</u>	<u>East</u>	<u>Non-Major</u>	<u>Total</u>	<u>Activities</u>	<u>Unit</u>
	<u>Management</u>	<u>Putnam</u>	<u>Proprietary</u>	<u>Enterprise</u>	<u>Internal</u>	<u>Putnam</u>
	<u>Fund</u>	<u>Water Fund</u>	<u>Fund</u>	<u>Funds</u>	<u>Service</u>	<u>County</u>
					<u>Funds</u>	<u>Development</u>
						<u>Authority</u>
<u>CASH FLOWS FROM OPERATING</u>						
<u>ACTIVITIES</u>						
Receipts From Customers	\$8,010,700	\$ 640,080	\$ 211,502	\$ 8,862,282	\$ 8,231,328	\$ 9,600
Payments to Suppliers	(6,768,849)	(743,805)	(201,444)	(7,714,098)	(7,274,623)	(20,150)
Payments to Employees	(811,108)	(197,201)	-	(1,008,309)	(381,707)	-
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	430,743	(300,926)	10,058	139,875	574,998	(10,550)
<u>CASH FLOWS FROM NONCAPITAL</u>						
<u>FINANCING ACTIVITIES</u>						
Transfers In	-	-	-	-	235,422	-
Transfers Out	(103,427)	-	(1,380)	(104,807)	(3,362)	-
Grants	78,787	-	-	78,787	-	-
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	(24,640)	-	(1,380)	(26,020)	232,060	-
<u>CASH FLOWS FROM CAPITAL AND</u>						
<u>RELATED FINANCING ACTIVITIES</u>						
Payments Received on Mortgage Receivable	-	-	11,894	11,894	-	-
Transfers In	-	793,498	-	793,498	-	-
Grants	-	1,633,381	-	1,633,381	-	-
Principal Paid on Debt	(410,417)	(248,569)	-	(658,986)	-	-
Interest Paid on Debt	(124,908)	(681,227)	-	(806,135)	-	-
Proceeds From Sale of Surplus Property	60,811	-	-	60,811	-	-
Debt Issued	-	3,221,690	-	3,221,690	-	-
Acquisitions of Capital Assets	(3,346,688)	(3,266,838)	-	(6,613,526)	-	-
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	(3,821,202)	1,451,935	11,894	(2,357,373)	-	-
<u>CASH FLOWS FROM INVESTING</u>						
<u>ACTIVITIES</u>						
Proceeds from Investments	17,115	-	-	17,115	-	2,881
Purchase of Investments	(314,785)	-	-	(314,785)	-	-
Interest on Investments	101,567	840	1,653	104,060	-	-
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES	(196,103)	840	1,653	(193,610)	-	2,881
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS	(3,611,202)	1,151,849	22,225	(2,437,128)	807,058	(7,669)
CASH AND EQUIVALENTS – BEGINNING OF YEAR	7,864,112	195,626	583,798	8,643,536	3,291,101	274,361
CASH AND EQUIVALENTS – END OF YEAR	\$4,252,910	\$1,347,475	\$ 606,023	\$ 6,206,408	\$ 4,098,159	\$ 266,692

(continued)

Putnam County, Florida
Statement of Cash Flows – Proprietary Funds
For the Year Ended September 30, 2010

(concluded)

	<u>Business-type Activities – Enterprise Funds</u>				<u>Governmental</u>	<u>Component</u>
	<u>Waste</u>	<u>East</u>	<u>Non-Major</u>	<u>Total</u>	<u>Activities</u>	<u>Unit</u>
	<u>Management</u>	<u>Putnam</u>	<u>Proprietary</u>	<u>Enterprise</u>	<u>Internal</u>	<u>Putnam</u>
	<u>Fund</u>	<u>Water Fund</u>	<u>Fund</u>	<u>Funds</u>	<u>Service</u>	<u>County</u>
					<u>Funds</u>	<u>Development</u>
						<u>Authority</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES						
OPERATING INCOME (LOSS)	\$ 409,322	\$ (529,214)	\$ (78,418)	\$ (198,310)	\$ 409,842	(15,162)
Adjustments to reconcile operating loss to net cash provided (used) by operating activities:						
Depreciation and Amortization	450,273	750,948	70,558	1,271,779	14,863	3,956
Change In:						
Receivables	12,873	(72,883)	9,039	(50,971)	-	-
Due From Other Funds	-	-	-	-	(12,726)	-
Due From Other Governments	10,084	-	-	10,084	184,688	-
Inventory	-	-	-	-	(12,534)	-
Accounts Payable and Accrued Liabilities	(764,250)	47,279	8,879	(708,092)	(175,501)	656
Due to Other Funds	-	(525,000)	-	(525,000)	160,000	-
Due to Other Governments	-	-	-	-	-	-
Customer Deposits	350	24,300	-	24,650	-	-
Compensated Absences	12,400	1,200	-	13,600	2,700	-
Accrued Landfill and Post- Closure Costs	289,915	-	-	289,915	-	-
Other Noncurrent Liabilities	9,776	2,444	-	12,220	3,666	-
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>\$ 430,743</u>	<u>\$ (300,926)</u>	<u>\$ 10,058</u>	<u>\$ 139,875</u>	<u>\$ 574,998</u>	<u>(10,550)</u>
<u>NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES</u>						
Contribution of Capital Assets	\$ -	\$ 64,527	\$ 2,202,353	\$ 2,266,880	\$ -	\$ -

See accompanying notes.

**Putnam County, Florida
Statement of Fiduciary Net Assets
September 30, 2010**

	Agency Funds
<u>ASSETS</u>	
Cash and Equivalents	\$ 2,644,826
Receivables	<u>1,599</u>
TOTAL ASSETS	2,646,425
<u>LIABILITIES</u>	
Due to Other Governments	26,456
Assets Held for Others	<u>2,619,969</u>
TOTAL LIABILITIES	2,646,425
NET ASSETS	<u><u>\$ -</u></u>

See accompanying notes.

**Putnam County, Florida
Notes to Financial Statements
September 30, 2010**

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Putnam County, Florida
Notes to Financial Statements
September 30, 2010

The financial statements of Putnam County, Florida have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to government units in accordance with the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the County's Basic Financial Statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Putnam County, Florida (the County), conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies:

A. Reporting Entity

The County is a non-charter, general purpose local government established under the legal authority of the Constitution of the State of Florida. It is composed of an elected Board of County Commissioners and elected Constitutional Officers, who are governed by State statutes and regulations. The Commissioners appoint a county administrator whose duties include the administration of directives and policies of the Commissioners and who has responsibility for the operation of all business centers and the provision of services under the purview of the Commissioners.

The Board of County Commissioners and the offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. The office of the Tax Collector operates on a fee system, whereby the officer retains fees, commissions, and other revenues to pay all operating expenditures, including statutory compensation. Any excess income is remitted to the Board of County Commissioners and other County taxing authorities at the end of the fiscal year. The offices of the Sheriff, Property Appraiser, and Supervisor of Elections operate on a budget system, whereby County-appropriated funds are received from the Board of County Commissioners, and any unexpended appropriations are required to be returned to the Board of County Commissioners at the end of the fiscal year. The Clerk's duties as Clerk to the Board and Chief Financial Officer for the County are budgeted functions, funded by the Board. The Clerk's duties as Clerk of the Circuit and County Courts are funded by appropriations from the Florida Justice Administrative Commission.

The accompanying financial statements present the County as a primary government, and its component units, entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the County's operations and, accordingly, data from these units are combined with data of the County. The discretely presented component unit, on the other hand, is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the County. Each blended and discretely presented component unit has a September 30 year end.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Blended Component Units – The Putnam County Port Authority, a dependent special district created by Chapter 67-1961, Laws of Florida, to carry out the operations of the County's barge port, is a blended component unit of the primary government. The Putnam County Solid Waste District, a dependent special district, is also a blended component unit of the primary government and was created by Ordinance 87-9 of the County to provide waste disposal services. The Putnam County Board of County Commissioners serves as the governing board of the Port Authority and makes up the majority of the Board of the Solid Waste District. These component units are presented as Enterprise Funds. Separate financial statements are not prepared.

Discretely Presented Component Unit – The Putnam County Development Authority is an independent special district created by Chapter 61-2727 as amended by Chapter 69-1523, Laws of Florida, for the purpose of promoting economic growth and development in all areas of the County. The governing Board of the Authority has nine members, of which three are appointed by the County's Board of County Commissioners. The Authority cannot issue bonded debt without the substantive approval of the Board of County Commissioners and, accordingly, the Authority is considered to be fiscally dependent on the Board of County Commissioners. The Authority is presented as an Enterprise Fund. The Authority does not issue separate financial statements.

Related Organization – The Putnam County Fair Association is a not-for-profit organization created under Chapter 616, Florida Statutes. The Association is considered a related organization because a majority of its Board of Directors is appointed by the Putnam County Board of County Commissioners. The County is not financially accountable for the Association and, accordingly, the Association is not included in the accompanying financial statements.

Joint Ventures – The County did not participate in any joint ventures during fiscal year 2009-2010.

B. Accounting Changes

Effective October 1, 2009, the County adopted Governmental Accounting Standards Board Statement Number 51, Accounting and Financial Reporting for Intangible Assets, that requires the County to capitalize certain intangible assets and amortize those assets over their estimated useful life.

The County also implemented Governmental Accounting Standards Board Statement Number 53, Accounting and Financial Reporting for Derivative Instruments that is designed to enhance the usefulness and comparability of derivative instrument information reported by state and local governments.

C. Government-wide and Fund Financial Statements

The government-wide financial statements (the Statement of Net Assets and the Statement of Activities) concentrate on the County as a whole, except for its fiduciary activities, and do not emphasize fund types but rather a governmental or a business-type classification, which are presented in separate columns. The governmental activities and business-type activities comprise the primary government and are reported separately from the component unit for which the County is accountable. General governmental and intergovernmental revenues support the

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

governmental activities, whereas the business-type activities are primarily supported by user fees and charges for services.

The statement of activities reflects the direct expenses of a given function or segment, which are offset by program revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function. Taxes and other items not properly included among program revenues are reported as general revenues.

The County's major funds are presented in separate columns on the governmental fund financial statements and the proprietary fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB 34. The funds that do not meet the criteria of a major fund are considered non-major funds and are combined into a single column on the fund financial statements. Non-major governmental funds are comprised of special revenue, debt service and capital projects funds.

The effect of interfund activity has been removed from the government-wide financial statements. However, the interfund services between functions are not eliminated. The internal service activity has been eliminated except for the outside activity and is combined with the governmental activity on the government-wide financial statements. Internal service activity is reported in full on the proprietary fund financial statements. The internal service funds are combined and thus reported in a single summary column on the proprietary fund financial statements.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance or net assets, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The *basis of accounting* refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. *Measurement focus* indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements, the proprietary fund financial statements and the fiduciary fund financial statements are prepared on a full accrual basis using the economic resources measurement focus. Revenues are recorded in the period in which they are earned and measurable and expenses are recorded in the period in which the related liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all of the eligibility requirements imposed by the provider have been met.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Proprietary funds record both operating and non-operating revenues and expenses. The principal operating revenues are those that are obtained from the operations of the proprietary fund and include user fees, special assessments, and rental fees. Non-operating revenues are not related to the operations of the proprietary fund and include taxes, interest earnings and grants. Operating expenses represent the cost of operations, which includes depreciation. Non-operating expenses are not related to operations, such as interest expense.

Governmental fund financial statements are prepared on the modified accrual basis using the current financial resources measurement focus. Under the modified accrual basis, revenues are recognized when they become measurable and available as net current assets. For this purpose, the County considers all revenues available if they are collected within sixty days after year-end. Primary revenues, such as property taxes, special assessments, intergovernmental revenues, charges for services, sales and franchise taxes, rents and interest are treated as susceptible to accrual under the modified accrual basis and have been recognized as revenues. Expenditures reported in governmental fund financial statements are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. An exception to this general rule includes principal and interest on general long-term debt, which is recognized when due.

The business-type activities (enterprise funds) follow private sector standards issued prior to December 1, 1989, to the extent those standards do not conflict with Governmental Accounting Standards Board statements. However, pursuant to Government Accounting Standards Board Statement Number 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the County has elected not to apply accounting standards issued after November 30, 1989 by the Financial Accounting Standards Board.

The County reports the following major funds in the governmental fund financial statements:

General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund.

Putnam County Sheriff's Fund – The Sheriff's Fund is used to account for the operations of the Putnam County Sheriff's Office that are necessary to carry out the obligations of the Office as detailed in Florida Statutes, Chapter 30.

East Putnam Grant Fund – The East Putnam Grant Fund is used to account for the collection and use of the proceeds of grants and loans to benefit primarily the economic environment of East Putnam.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County reports the following major funds in the proprietary fund financial statements:

Waste Management Fund – The County’s Waste Management Fund is used to account for the fees charged for providing solid waste collection and disposal services to the general public on a user fee basis, and to account for special assessments levied to County residents for mandatory solid waste collection.

East Putnam Water Fund – The East Putnam Water Fund is used to account for the collection and use of fees established to provide a water and wastewater system to residents in that region of the County.

The County reports the following other fund types:

Internal Service Funds – The Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis (i.e., risk management, liability insurance, and fleet maintenance).

Agency Funds – The Agency Funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Clerk of the Circuit Court maintains agency funds to account for assets held for others under court order; the Sheriff’s agency fund accounts for assets held for use by inmates while incarcerated, and on behalf of other agencies and individuals; the Tax Collector maintains agency funds to account for taxes received but not distributed and for funds not yet distributed to the state from the sale of vehicles and other licenses and permits.

E. Assets, Liabilities and Net Assets or Equity

Cash and Investments

For accounting and investment purposes, the County maintains a cash and investment pool that is available for use by all funds except those whose cash and investments must be segregated due to legal or other restrictions. Investments within this pool are treated as a demand deposit account by the various funds of the County that participate. Interest earned on investments in the pool is allocated to the various funds based upon each fund’s equity balance in the pool during the allocation period.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

All funds that are not invested are deposited in institutions that are certified as “Qualified Public Depositories,” as required under the Florida Security for Public Deposits Act. This law requires every qualified public depository to deposit, with the State Treasurer, eligible collateral equal to or in excess of an amount to be determined by the State Treasurer. The law requires the State Treasurer to ensure that funds are entirely collateralized throughout the fiscal year. Therefore, the County’s total deposits and the deposits of the Putnam County Development Authority, a component unit, are insured or collateralized by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.

Investments are stated at fair value, except for some investments in the State Board of Administration Local Government Surplus Trust Fund Investment Pool. The State Investment Pool is administered by the Florida State Board of Administration (SBA), who provides regulatory oversight. The SBA is not a registrant with the Securities and Exchange Commission (SEC). Investments in the SBA are classified as Cash and Equivalents in the accompanying financial statements.

Statement of Cash Flows

For purposes of the statement of cash flows, the County considers cash and cash equivalents to be cash on hand, demand deposits, and highly liquid investments with original maturities of three months or less when purchased.

Accounts Receivable

The accounts receivable of the County are recorded in the government-wide, governmental, and proprietary fund financial statements and are net of an allowance for doubtful accounts, which is generally equivalent to the receivables that are over 90 days.

Due To/From Other Funds

Activity between funds during the year is recorded by moving cash, however after September 30 cash can no longer move between funds; therefore a “due from” and “due to” are used to record any activity representing current interfund loans. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statement of net assets as “internal balances”.

Restricted Assets

Certain resources of the County are classified as restricted assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. When both restricted and unrestricted resources are available for use, it is the County’s policy to use restricted resources first, then unrestricted resources as they are needed.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Inventories

Inventories, consisting primarily of materials and supplies, are stated at cost, which approximates fair market value. The “first-in/first-out” (FIFO) method is used to determine cost.

All inventories are recorded as expenditures, or expense, as they are used (consumption method). An offsetting reserve is reported in the governmental fund financial statements to indicate that the asset is not available for appropriation or expenditure.

Prepays

Certain payments to vendors for software development costs and goods and services applicable to future accounting periods are recorded as prepaids in the accompanying financial statements. An offsetting “reserve” is reported in the fund financial statements to indicate that prepaids do not represent available spendable resources.

Long-Term Receivables

Noncurrent portions of long-term receivables due to governmental funds are reported on their balance sheets, in spite of their spending measurement focus. However, special reporting treatments are used to indicate that they are not considered “available spendable resources,” since they do not represent net current assets. Recognition of governmental fund type revenues represented by noncurrent receivables is deferred until they become current receivables.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Capital Assets

Capital assets include property, plant, equipment, infrastructure, and intangible assets such as computer software. Infrastructure assets are defined as public domain assets such as roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, lighting systems and similar assets that are immovable and of value only to the governmental unit. Capital assets are reported in the government-wide financial statements in the applicable governmental or business-type activities column, as well as the proprietary fund financial statements. The established threshold for capitalizing property, plant and equipment is generally \$3,000. The threshold for capitalizing infrastructure ranges from \$5,000 to \$25,000. The Office of the Sheriff, however, has established a capitalization threshold of \$5,000 for all classes of capital assets. The threshold for the capitalization of all intangible assets is \$50,000.

The reported values of general infrastructure exclude normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County holds legal title to the capital assets of the Board of County Commissioners, Property Appraiser, Tax Collector, Clerk of the Circuit Court, and Supervisor of Elections and is accountable for them under Florida Law. The Sheriff, under Florida Law, is accountable for maintaining capital asset records for equipment used in the operations of the Office.

Capital assets are recorded at cost, or estimated historical cost. Contributed assets are recorded at estimated fair market value at the time received.

Amortization of intangible assets and assets recorded under capital leases is included with depreciation expense.

Depreciation or amortization, as appropriate, is calculated using the straight-line method over the following estimated useful lives:

Intangible Assets	7 – 40 Years
Buildings	30 – 50 Years
Improvements	10 – 50 Years
Equipment	5 – 15 Years
Water Distribution System	40 Years

Infrastructure assets are depreciated using a group depreciation method over a period of 10-100 years.

The landfill is depreciated proportionately based on capacity used.

Capitalization of Interest

Interest costs related to construction are capitalized for proprietary activities. For assets constructed with governmental fund resources, interest is not capitalized. During the current year the County had no capitalized interest.

Unearned/Deferred Revenues

Unearned/deferred revenue represents revenues collected in advance of services performed. This revenue will be recognized when the services are rendered. In governmental funds, earned amounts also are reported as deferred revenue until they are available to liquidate liabilities of the current period.

Compensated Absences

The various County agencies maintain policies that permit employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation of service if certain criteria are met. These benefits, plus their related tax and retirement costs, are classified as compensated absences. The policies of the various County agencies vary as to the amount and the vesting of employee vacation and sick time. Generally, the policies allow limited vesting

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

of unused employee vacation leave time and in some instances sick time. The amount of vacation time is determined by the period of employment. In prior years, the following governmental funds have typically been used to eliminate the liability for compensated absences: the General Fund, the County Transportation Trust Fund, the Fire Tax Unit Fund, the E911 System Fund, the Clerk of the Circuit Court Fund, the Court Fund, the Property Appraiser Fund, the Supervisor of Elections Fund, the Tax Collector Fund and the Sheriff Fund.

Compensated absences liabilities are accrued when incurred in the government-wide and proprietary fund financial statements. No expenditure is reported in the governmental fund statements for these amounts until payment is due. The compensated absences liability is based on current rates of pay.

F. Management Estimates and Assumptions

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could vary from estimates used.

G. Future Accounting Pronouncement

GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, will be effective for the County's fiscal year beginning October 1, 2010. The objectives of Statement No. 54 are to enhance the usefulness of fund balance information and clarify the existing governmental fund type definitions. The County is currently evaluating the effects this Statement will have on its financial statements for the year ending September 30, 2011.

NOTE 2 – DEFINED BENEFIT PENSION PLAN

Plan Description

Putnam County contributes to the Florida Retirement System (the "System"), a cost-sharing multiple-employer defined benefit pension plan administered by the State of Florida, Department of Management Services, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Division of Retirement, PO Box 9000, Tallahassee, Florida, 32315-9000, or by calling (850) 488-6491.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 2 – DEFINED BENEFIT PENSION PLAN

Funding Policy

The System is employee noncontributory. Putnam County is required to contribute at an actuarially determined rate. The rates at September 30, 2010 were as follows: Regular Employees 10.77%; Special Risk Employees 23.25%; Senior Management 14.57%; Elected Officials 18.64%. The contribution requirements of plan members and Putnam County are established and may be amended by the Florida Legislature. Putnam County's contributions to the System for the years ending September 30, 2010, 2009 and 2008 were \$3,602,000, \$3,527,000, and \$3,414,000 respectively, equal to the required contributions for each year.

NOTE 3 – DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan (the "Plan") created in accordance with Section 457 of the Internal Revenue Code. This Plan (refer to Section 112.215, Florida Statutes), is available to all regular payroll County employees, permits them to defer a portion of their salaries until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the Plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are (notwithstanding the mandates of 26 U.S.C. s. 457 (b) (6), all of the assets specified in subparagraph 1) held in trust for the exclusive benefit of participants and their beneficiaries as mandated by 26 U.S.C. s. 457 (g) (1).

NOTE 4 – PROPERTY TAXES

Property taxes become due and payable on November 1st of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates for the full amount of any unpaid taxes must be sold no later than June 1st of each year.

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate. There were no significant delinquent property taxes receivable at September 30, 2010.

Tax revenues are recognized when levied, to the extent that they result in current receivables in governmental funds. By year-end, substantially all property taxes have been collected. Accordingly, there is no ad-valorem property taxes receivable reported in the accompanying financial statements.

**Putnam County, Florida
Notes to Financial Statements
September 30, 2010**

NOTE 4 – PROPERTY TAXES

Details of the County's tax calendar are presented below:

Lien Date	January 1
Levy Date	October 1
Installment Payments:	
1st Installment	No later than June 30
2nd Installment	No later than September 30
3rd Installment	No later than December 31
4th Installment	No later than March 31
Regular Payments:	
Discount Periods	November - February
No Discount Period	March
Delinquent Date	April 1

NOTE 5 – DEPOSITS AND INVESTMENTS

As of September 30, 2010, the County had the following investments and maturities:

<u>Investment</u>	Fair Value	Less Than 1	Investment Maturities (in years)			S & P Rating
			1 - 2	2 - 3	3 - 8	
State Investment Pool - Florida Prime, amortized cost	\$ 4,073,225	\$ 4,073,225	\$ -	\$ -	\$ -	AAAm
State Investment Pool - Fund B	10,584	-	-	-	10,584	Not Rated
Florida Local Government						
Investment Trust	4,564,660	1,010,617	1,602,195	1,454,300	497,548	AAAf
Money Market Funds	10,014,970	10,014,970	-	-	-	NA
TOTAL INVESTMENTS	\$ 18,663,439	\$ 15,098,812	\$ 1,602,195	\$ 1,454,300	\$ 508,132	

Total Investments include \$14,098,779 classified as Cash and Equivalents in the accompanying financial statements. Investments exclude \$110,972 in non negotiable certificates of deposit of the Putnam County Development Authority, a component unit.

Interest Rate Risk

Investment interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. In accordance with its investment policy, the County manages its exposure to declines in fair values by limiting the maturity of investments to less than five years. Additionally, the investment policy requires the portfolio to be diversified by type of investment, issuer, and dates of maturity in order to protect against fluctuations in the market economy. For the Local Government Surplus Trust Funds Investment Pool (State Investment Pool), the weighted average life (WAL) of Fund B at September 30, 2010 was 7.49 years; a portfolio's WAL is the dollar weighted average length of time until securities held reach maturity. However, because Fund B consists of restructured or defaulted securities there is considerable uncertainty regarding the weighted average life. The weighted average days to maturity (WAM) of the Florida PRIME fund was 52 days.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 5 – DEPOSITS AND INVESTMENTS

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The various agencies of the County and its component unit invest excess public funds pursuant to the guidelines established in Section 218.415, Florida Statutes, and County Investment Resolution 2003-112 (investment policy), which authorizes investments of excess public funds in the following instruments: The Local Government Surplus Trust Funds Investment Pool (State Investment Pool); Securities and Exchange Commission registered money market funds with the highest credit quality rating; savings accounts; interest bearing time deposits in qualified public depositories; direct obligations of the U.S. Treasury; Federal agencies and instrumentalities; certain securities (limited to obligations of the U.S. Government or any agency or instrumentalities thereof); certificates of deposit and other evidence of deposit at financial institutions, bankers' acceptances, and commercial paper rated in the highest tier by a nationally recognized rating agency; and other investments authorized by law or by ordinance for the County.

State Investment Pool: The State Investment Pool is administered by the Florida State Board of Administration (SBA), which provides regulatory oversight. Previously, the SBA reported that the State Investment Pool was exposed to potential risks due to indirect exposure in the sub-prime mortgage financial market. Consequently, the SBA placed some restrictions on how participants could access portions of their surplus funds and ultimately restructured the State Investment Pool into two separate pools, the Florida PRIME and Fund B. The Florida PRIME has adopted operating procedures consistent with the requirements for a 2a7-like fund and the fair value of the position in the pool is equal to the value of the pool shares. The Florida PRIME is rated by Standard and Poors' and has a rating at September 30, 2010 of AAAM. The Fund B is not rated by a nationally recognized statistical rating agency.

Florida Local Government Investment Trust: The County participates in the Florida Local Government Investment Trust (FLGIT), an external investment pool. Regulatory oversight for the pool consists of the Board of Trustees comprised of County Clerks and County Commissioners; an Investment Board comprised of finance officers throughout the State; an Independent Investment Advisor; a Custodian Bank; and an Administrator (Florida Association of Court Clerks). Additionally, the pool's investments are periodically rated by Standard & Poor's. At September 30, 2010, the Credit Quality and Bond Fund Volatility Ratings were AA Af and S1, respectively.

The County may have indirect exposure to derivatives through its participation in the FLGIT. Information about the nature and extent of the County's indirect exposure to risks from derivatives and similar debt and investment items is not available. Management is aware of this aspect of the investments held in the FLGIT and has adhered to the County's investment policy requirements to monitor such investment activity on a consistent periodic basis.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 5 – DEPOSITS AND INVESTMENTS

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the County will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. All County deposits are in qualified public depositories pursuant to Chapter 280, Florida Statutes. All deposits made in qualified public depositories are fully collateralized and backed by the Public Deposit Security Trust Fund.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investment policy and Florida Statutes require that securities purchased by and all collateral obtained by the County be properly designated as an asset of the County and held in safekeeping by a third party.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. Unless market conditions otherwise require, the investment policy requires that no more than fifteen (15%) of the County's investment portfolio may be in any one class of security other than those issued or guaranteed by the U.S. Government or its agencies.

NOTE 6 – ACCOUNTS RECEIVABLE

Accounts receivable of the General Fund consist primarily of ambulance service accounts and are reported net of an allowance for doubtful accounts of \$2,628,834 at September 30, 2010. The allowance represents approximately 81% of the gross ambulance service accounts receivable at September 30, 2010. The balance of the receivable consists of miscellaneous service fees.

Accounts receivable of the non-major Governmental Funds consist primarily of \$9,221 in utility customer receivables, court related receivables of \$168,229 and other miscellaneous receivables. Allowances for doubtful accounts are not considered necessary, except for an allowance of \$150,229 for Court Receivables. All net receivables are expected to be collected within the next year.

Accounts receivable of the Enterprise Funds consist of: Landfill and Water Utility customer and rent receivables of \$209,238 and \$45,590 of mortgages receivable by the Port Authority; and other miscellaneous receivables resulting from normal business activities. An allowance for doubtful accounts in the amount of \$117,217 has been established. All net receivables, with the exception of the mortgages receivable are expected to be collected within the next year.

**Putnam County, Florida
Notes to Financial Statements
September 30, 2010**

NOTE 7 – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The following is a schedule of interfund receivables and payables as of September 30, 2010:

Due To/Due From Other Funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Sheriff Fund	\$ 456,501
General Fund	Internal Service Funds	160,000
General Fund	Nonmajor Governmental Funds	1,500,464
Internal Service Funds	General Fund	12,726
Nonmajor Governmental Funds	Sheriff Fund	203,305
Nonmajor Governmental Funds	Nonmajor Governmental Funds	82,238
TOTAL PRIMARY GOVERNMENT		<u>\$ 2,415,234</u>

Advances From/To Other Funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	East Putnam Fund Grant	<u>\$ 2,331,005</u>



**Putnam County, Florida
Notes to Financial Statements
September 30, 2010**

NOTE 7 – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Interfund transfers for the year ended September 30, 2010, consisted of the following:

	Transfer In:					Total Transfers In
	General Fund	Sheriff Fund	Nonmajor Govern- mental	East Putnam Water	Internal Service	
<u>Transfer Out:</u>						
General Fund	\$ -	\$ 18,566,194	\$ 4,157,018	\$ 293,498	\$ 157,124	\$ 23,173,834
Sheriff Fund	445,625	-	-	-	-	445,625
East Putnam Water	-	-	-	-	-	-
Nonmajor Governmental	932,464	-	13,983	500,000	63,374	1,509,821
Waste Management	52,500	-	40,745	-	10,182	103,427
Nonmajor Proprietary	-	-	-	-	1,380	1,380
Internal Service	-	-	-	-	3,362	3,362
Total Transfers Out	<u>\$ 1,430,589</u>	<u>\$ 18,566,194</u>	<u>\$ 4,211,746</u>	<u>\$ 793,498</u>	<u>\$ 235,422</u>	25,237,449

Transfer of capital assets from governmental activities to business-type activities:

2,266,880
\$ 27,504,329

The General Fund had amounts due from the Constitutional Officers of \$1,392,072, which represents the return of excess fees due at the end of the fiscal year from either budget officers or fee officers. All remaining balances resulted from the time lag between the dates that (a) interfund goods and services are provided or reimbursable expenditures occur, (b) transactions are recorded in the accounting system, and (c) payments are made between funds.

Other balances are transfers that include transfers to fund the Constitutional Officers budgets; provide match for grant requirements; transfer moneys to other funds based on budgetary requirements; and to move moneys from a fund that by statute or budgetary authority must collect revenues to funds that are required by statute or budgetary authority to expend them.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 8 – CAPITAL ASSET ACTIVITY

Capital asset activity for the year was as follows:

	Balance October 1, 2009 <u>Restated</u>	<u>Increases</u>	<u>Decreases</u>	Ending Balance September 30, 2010
<u>Primary Government</u>				
<u>Governmental Activities</u>				
Capital Assets Not Being Depreciated:				
Land	\$ 16,942,434	\$ -	\$ (300,000)	\$ 16,642,434
Construction in Progress	505,833	29,565	(294,500)	240,898
Total Capital Assets Not Being Depreciated	<u>17,448,267</u>	<u>29,565</u>	<u>(594,500)</u>	<u>16,883,332</u>
Capital Assets Being Depreciated:				
Intangible Assets (As Restated)	412,339	200,000	-	612,339
Buildings	25,684,635	-	(2,167,238)	23,517,397
Improvements	8,407,655	347,250	-	8,754,905
Equipment	29,764,593	2,987,536	(1,458,800)	31,293,329
Infrastructure	72,190,429	1,807,654	(252,914)	73,745,169
Total Capital Assets Being Depreciated	<u>136,459,651</u>	<u>5,342,440</u>	<u>(3,878,952)</u>	<u>137,923,139</u>
Less Accumulated Depreciation For:				
Intangible Assets (As Restated)	(174,934)	(33,915)	-	(208,849)
Buildings	(9,066,506)	(728,182)	264,884	(9,529,804)
Improvements	(1,662,748)	(420,705)	-	(2,083,453)
Equipment	(20,419,107)	(3,853,158)	1,256,907	(23,015,358)
Infrastructure	(15,116,232)	(2,984,891)	252,914	(17,848,209)
Total Accumulated Depreciation	<u>(46,439,527)</u>	<u>(8,020,851)</u>	<u>1,774,705</u>	<u>(52,685,673)</u>
Total Capital Assets Being Depreciated, Net	<u>90,020,124</u>	<u>(2,678,411)</u>	<u>(2,104,247)</u>	<u>85,237,466</u>
Governmental Activities Capital Assets, Net	<u>\$ 107,468,391</u>	<u>\$ (2,648,846)</u>	<u>\$ (2,698,747)</u>	<u>\$ 102,120,798</u>
<u>Business-type Activities</u>				
Capital Assets Not Being Depreciated:				
Land	\$ 5,903,045	\$ 300,000	-	\$ 6,203,045
Construction in Progress	31,182,555	3,715,777	(27,952,369)	6,945,963
Total Capital Assets Not Being Depreciated	<u>37,085,600</u>	<u>4,015,777</u>	<u>(27,952,369)</u>	<u>13,149,008</u>
Capital Assets Being Depreciated:				
Buildings	1,445,318	2,167,237	-	3,612,555
Improvements	967,510	-	-	967,510
Landfill	4,817,309	-	-	4,817,309
Water and Sewer Distribution System	3,327,513	28,626,547	-	31,954,060
Equipment	2,543,970	122,175	(429,710)	2,236,435
Total Capital Assets Being Depreciated	<u>13,101,620</u>	<u>30,915,959</u>	<u>(429,710)</u>	<u>43,587,869</u>
Less Accumulated Depreciation For:				
Buildings	(1,018,240)	(323,403)	-	(1,341,643)
Improvements	(728,669)	(28,986)	-	(757,655)
Landfill	(4,304,955)	(256,654)	-	(4,561,609)
Water and Sewer Distribution System	(708,357)	(727,751)	-	(1,436,108)
Equipment	(1,750,354)	(199,870)	429,710	(1,520,514)
Total Accumulated Depreciation	<u>(8,510,575)</u>	<u>(1,536,664)</u>	<u>429,710</u>	<u>(9,617,529)</u>
Total Capital Assets Being Depreciated, Net	<u>4,591,045</u>	<u>29,379,295</u>	<u>-</u>	<u>33,970,340</u>
Business-type Activities Capital Assets, Net	<u>\$ 41,676,645</u>	<u>\$ 33,395,072</u>	<u>\$ (27,952,369)</u>	<u>\$ 47,119,348</u>

**Putnam County, Florida
Notes to Financial Statements
September 30, 2010**

NOTE 8 – CAPITAL ASSET ACTIVITY

Depreciation was charged to the functions of the primary government as follows:

Governmental Activities:	
General Government	\$ 1,010,331
Public Safety	3,247,580
Physical Environment	28,340
Transportation	3,430,654
Human Services	8,668
Culture and Recreation	247,658
Court Related	32,757
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	14,863
Total Depreciation Expense - Governmental Activities	\$ 8,020,851
 Business-type Activities:	
Waste Management	\$ 450,273
Water and Sewer System	750,948
Port Authority	70,558
Total Depreciation Expense - Business-type Activities	\$ 1,271,779

NOTE 9 – LONG-TERM OBLIGATIONS

Governmental Activities

Special Assessment Debt with Governmental Commitment \$1,381,795, 3.58%, 10-year note issued during fiscal year 2003-2004, to fund specific road improvements within several Municipal Service Benefits Units. The note is payable from and secured by a pledge of special assessments levied pursuant to County ordinance. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest totaling \$13,748 is due monthly until maturity on August 1, 2014. The note is payable from the MSBU Loan Fund (a Debt Service Fund). \$ 610,865

\$1,900,000, variable rate, 13-year note to fund specific road improvements within several Municipal Service Benefit Units. The County entered into an interest rate swap agreement to fix the interest rate at 3.90%. The note is payable from and secured by a pledge of special assessments levied pursuant to County ordinance. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest totaling approximately \$46,900 is due quarterly until maturity on June 1, 2018. The note is payable from the MSBU Loan Fund (a Debt Service Fund). 1,248,456

Notes Payable - \$10,000,000, variable rate, 11-year note from a financial institution to finance certain road projects within the County. The County entered into an interest rate swap agreement to fix the interest rate at 4.11%. The note is payable from and secured by a pledge of proceeds of the one cent local infrastructure surtax. Principal and interest payments of approximately \$290,000 are due quarterly until maturity on January 1, 2018. The note is payable from the Better Place Fund (a Capital Project Fund). 7,430,000

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 9 – LONG-TERM OBLIGATIONS

<p>\$3,500,000 variable rate, 10-year note from a financial institution to finance certain road projects within the County. The County entered into an interest rate swap agreement to fix the interest rate at 3.75%. The note is payable from and secured by a pledge of proceeds of the one cent local infrastructure surtax. Principal payments are made annually; interest is paid semi-annually; total annual payments approximate \$420,000; note matures on January 1, 2018. The note payable from the Better Place Fund (a Capital Project Fund).</p>	2,910,000
<p>\$1,500,000 from a financial institution to pay a lawsuit settlement under a mutual release agreement. The note is to be paid from legally available non-ad valorem funds. The interest rate is 4.25%. Payments of principal and interest in the amount of \$46,359 are to be made on the first day of each calendar quarter until and including July 1, 2011. All remaining principal, together with all accrued and unpaid interest will be due October 1, 2011. The note is payable from the General Fund.</p>	220,546
<p>\$1,356,000, variable rate, 15-year note from a financial institution to construct and equip several communications towers within the County. The County entered into an interest rate swap agreement to fix the interest rate at 3.89%. The note is payable and secured by a pledge of a specific traffic ticket surcharge designated for communications improvements. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest payments of approximately \$30,000 are due quarterly until maturity on May 1, 2020. The note is payable from the Communications Improvement Fund (a Special Revenue Fund).</p>	970,149
<p>OTTED Loan in the amount of \$260,527 through the Office of the Governor, Office of Tourism, Trade and Economic Development (OTTED) to help finance communications infrastructure in the County's new industrial park complex. The note is to be paid from legally available non-ad valorem funds. The interest rate is 3.0% fixed. Principal payments of \$9,304 plus accrued interest are due quarterly until the loan is fully paid in October 2012. The note is payable from the Economic Development Fund (a Special Revenue Fund).</p>	83,741
<p>Obligations Under Capital Leases</p>	772,213
<p>Other Post Employment Benefits</p>	683,370
<p>Accrued Compensated Absences</p>	2,274,900
<p>Total Long-Term Obligations, Governmental Activities</p>	\$ 17,204,240

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 9 – LONG-TERM OBLIGATIONS

Business-Type Activities

Notes Payable - \$4,000,000, 3.76% interest rate, 8-year note from a financial institution to finance construction of a new cell at the County Landfill. The note is payable from and secured by special assessments for waste disposal. Principal and interest payments of approximately \$145,449 are due quarterly until maturity on October 1, 2017. The note is payable from the Waste Management Fund (an Enterprise Fund). \$ 3,676,837

\$10,070,920 from the State of Florida in three series of State Revolving Fund loans to provide financing for the East Putnam Water System. The amount drawn to date is \$9,532,617. The interest rates range from 2.64% to 2.82%. The loan will be repaid in 40 semiannual loan payments of \$329,149. 9,284,048

Revenue Bonds - \$4,268,000 from the United States Department of Agriculture is Water Revenue Bonds, Series 2008B to provide financing for the East Putnam Water System. The interest rate is 4.25%. The loan will be repaid in 38 annual loan payments of \$228,300 beginning September 01, 2011. The bond is secured by operating proceeds from the East Putnam Water System. The Better Place Plan Fund is obligated to cover deficiencies up to \$275,000 per year. 4,268,000

\$2,054,900 from the United States Department of Agriculture is Water Revenue Bonds, Series 2008A to provide financing for the East Putnam Water System. The interest rate is 4.50%. The loan will be repaid in 38 annual loan payments of \$113,600 beginning September 01, 2011. The bond is secured by operating proceeds from the East Putnam Water System. The Better Place Plan Fund is obligated to cover deficiencies up to \$275,000 per year. 2,054,900

Capital Lease consists of an agreement with a financial institution for a compactor at the landfill, with the interest rate 4.29% and the aggregate historical cost \$454,227. 185,903

Accrued Landfill Closure and Long-Term Care Costs 10,719,701

Other Post Employment Benefits 25,480

Accrued Compensated Absences 64,500

Total Long-Term Obligations, Business-Type Activities \$ 30,279,369

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 9 – LONG-TERM OBLIGATIONS

Interest Rate Swaps

Swap Objectives

The County has entered into four floating-to-fixed interest rate swap agreements in connection with issuing variable rate notes. The intention of the swaps was to protect against the potential of rising interest rates by creating synthetic fixed rate debt at a cost anticipated to be less than the County would have paid to issue fixed rate debt.

Terms, Fair Values and Credit Risk

The terms, fair values and credit ratings of the outstanding swaps as of September 30, 2010 were as follows. The notional amounts of the swaps match the principal amounts of the outstanding debt.

Interest Rate Swaps

Notional Amounts	\$ 970,149	\$ 1,248,456	\$ 7,430,000	\$ 2,910,000
Effective Date	05/31/2005	06/28/2005	11/28/2006	12/13/2007
Fixed Payer Rate	3.89%	3.90%	4.11%	3.75%
Variable Receiver Rate	63.7% of LIBOR plus 0.90%	63.7% of LIBOR plus 0.90%	63.7% of LIBOR plus 0.70%	63.7% of LIBOR plus 0.70%
Fair Value End of Year	\$ (120,274)	\$ (126,688)	\$ (840,573)	\$ (300,913)
Termination Date	05/01/2020	06/01/2018	01/01/2018	01/01/2018
Counterparty Credit Rating	A+/A-1	A+/A-1	A+/A-1	A+/A-1

Swap Fair Values

The fair values of the swaps are calculated based upon the net present value of the difference in future cash flows between the pay fixed and receive variable rates using a 5% discount rate. The fixed payer rate for all four swaps exceeded the variable receiver rate at September 30, 2010, and consequently all had a negative fair value at that date.

The aggregate fair values and changes in fair values of the swaps are as follows:

	As of and for the Fiscal Year Ended September 30					
	2005	2006	2007	2008	2009	2010
Fair Value	\$ (82,125)	\$ 71,025	\$ 12,096	\$ (449,829)	\$ (1,714,302)	\$ (1,388,448)
Change in Fair Value	(82,125)	153,150	(58,929)	(461,925)	(1,264,473)	325,854

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 9 – LONG-TERM OBLIGATIONS

The following elements of the government-wide financial statements recognize only the events related to the swap and the hedged bonds for the fiscal years ended September 30, 2005 through September 30, 2010. Amounts are presented based on their natural classification:

	As of and for the Fiscal Year Ended September 30					
	2005	2006	2007	2008	2009	2010
Statement of Net Assets:						
Cash	\$3,189,044	\$2,881,822	\$12,285,026	\$14,244,725	\$12,359,436	\$10,473,915
Deferred Outflow of Resources	82,125	(71,025)	(12,096)	449,829	1,714,302	1,388,448
Derivative Instrument Liability	82,125	(71,025)	(12,096)	449,829	1,714,302	1,388,448
Notes Payable	3,211,361	3,028,291	12,652,790	15,194,553	13,903,268	12,558,605
Statement of Activities:						
Interest Expense	22,317	124,152	221,295	582,064	594,004	540,858

Swap Payments and Associated Debt

Assuming that interest rates remain the same, at September 30, 2010, debt service requirements on the variable rate notes and interest rate swaps would be as follows:

<u>Year</u> <u>Ending Sept 30</u>	<u>Variable Rate Notes</u>		<u>Interest</u>	<u>Total</u>
	<u>Principal</u>	<u>Interest</u>	<u>Rate Swaps</u>	
2011	\$ 1,398,378	\$ 110,432	\$ 368,361	\$ 1,877,171
2012	1,462,449	97,378	324,511	1,884,338
2013	1,516,887	83,770	278,794	1,879,451
2014	1,586,710	69,617	231,239	1,887,566
2015	1,646,928	54,846	181,603	1,883,377
2016-2020	4,947,253	72,586	233,007	5,252,846
Total	\$ 12,558,605	\$ 488,629	\$ 1,617,515	\$ 14,664,749

Credit Risk

As of September 30, 2010 the County is not subject to credit risk from the swap agreements since the fair value of each swap was negative. However, should interest rates change and the fair value of the swap become positive, the County would be exposed to credit risk.

Termination Risk

The County or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract. The swaps can be terminated due to illegality, a credit event upon merger or an event of default.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 9 – LONG-TERM OBLIGATIONS

Annual debt service requirements to maturity for long-term obligations at September 30, 2010, excluding obligations under capital leases of the Governmental Activities, are as follows:

Year Ending September 30	Governmental Activities		Business-Type Activities	
	Principal	Interest	Principal	Interest
2011	\$ 1,759,500	\$ 514,207	\$ 1,014,315	\$ 666,518
2012	1,691,890	444,779	1,049,714	631,281
2013	1,682,214	376,772	987,170	594,775
2014	1,745,972	308,383	1,020,529	561,213
2015	1,646,928	239,888	1,056,922	526,488
2016-2020	4,947,253	311,857	4,168,122	2,143,709
2021-2025	-	-	3,307,358	1,617,199
2026-2030	-	-	2,646,558	1,105,524
2031-2035	-	-	870,000	841,620
2036-2040	-	-	1,075,000	636,310
2041-2045	-	-	1,330,000	382,195
2046-2048	-	-	944,000	82,932
	<u>\$13,473,757</u>	<u>\$2,195,886</u>	<u>\$19,469,688</u>	<u>\$ 9,789,764</u>

Governmental Capital Lease Obligations at September 30, 2010 are comprised of the following:

Agreement with financial institution for vehicles: Interest Rate 4.05%; aggregate historical cost \$43,000.	\$ 8,618
Agreement with financial institution for phone systems: Interest Rate 6.53%; aggregate historical cost \$684,492.	480,596
Agreement with heavy equipment company for a road grader: Interest Rate 4.15%; aggregate historical cost \$173,873.	136,215
Agreement with heavy equipment company for a wheel loader: Interest Rate 6.25%; aggregate historical cost \$124,119.	53,298
Agreement with heavy equipment company for an excavator: Interest Rate 5.75%; aggregate historical cost \$165,836.	93,486
	<u>\$ 772,213</u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 9 – LONG-TERM OBLIGATIONS

Amortization expense of leased equipment is included in depreciation expense. The annual requirements under capital lease obligations are as follows:

<u>Year Ending</u> <u>September 30,</u>	<u>Governmental</u> <u>Activities</u>
2011	\$ 245,919
2012	237,211
2013	236,526
2014	<u>146,270</u>
Total Minimum Lease Payments	865,926
Less: Amount Representing Interest	<u>(93,713)</u>
Present Value of Minimum Lease Payments	<u><u>\$ 772,213</u></u>

Changes in long-term debt transactions of the County for the year ended September 30, 2010 are summarized below:

<u>Governmental Activities</u>					
	<u>Balance</u> <u>October 1,</u> <u>2009</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance</u> <u>September 30,</u> <u>2010</u>	<u>Due</u> <u>Within</u> <u>One Year</u>
Special Assessment Debt with					
Governmental Commitment	\$ 2,134,187		\$ (274,866)	\$ 1,859,321	\$ 285,406
Notes Payable	12,911,816	-	(1,381,121)	11,530,695	1,436,876
\$260,527 Economic Development					
Loan (OTTED)	120,959	-	(37,218)	83,741	37,218
Obligations under Capital					
Leases	1,094,593	173,873	(496,253)	772,213	203,991
Other Post Employment Benefits	347,333	336,037	-	683,370	-
Accrued Compensated					
Absences	<u>2,215,300</u>	<u>2,210,100</u>	<u>(2,150,500)</u>	<u>2,274,900</u>	<u>1,382,000</u>
Total Long-Term Obligations, Governmental Activities	<u><u>\$18,824,188</u></u>	<u><u>\$2,720,010</u></u>	<u><u>\$(4,339,958)</u></u>	<u><u>\$ 17,204,240</u></u>	<u><u>\$3,345,491</u></u>

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 9 – LONG-TERM OBLIGATIONS

Business-Type Activities					
	Balance			Balance	Due
	October 1,			September 30,	Within
	2009			2010	One Year
	<u>Restated</u>	<u>Increases</u>	<u>Decreases</u>		
Notes Payable (as restated)	\$12,657,018	\$ 875,599	\$ (571,732)	\$12,960,885	\$ 855,416
Revenue Bonds	6,322,900	-	-	6,322,900	67,900
Capital Lease	273,157	-	(87,254)	185,903	90,999
Accrued Landfill Closure and Post-Closure Care Costs	10,429,786	535,444	(245,529)	10,719,701	566,936
Other Post Employment Benefits	13,260	12,220	-	25,480	-
Accrued Compensated Absences	50,900	81,600	(68,000)	64,500	34,900
Total Long-Term Obligations, Business-Type Activities	<u>\$29,747,021</u>	<u>\$ 1,504,863</u>	<u>\$ (972,515)</u>	<u>\$30,279,369</u>	<u>\$ 1,616,151</u>

Pledged Revenues

The County has pledged future water customer revenues to repay \$6.323 million in water system revenue bonds issued in fiscal year 2009 and State Revolving Fund notes totaling \$9.533 million issued during fiscal years 2008 through 2010. Additionally, the County has pledged up to \$275,000 per annum of discretionary infrastructure surtax revenue through January 1, 2018 to supplement water customer revenues if necessary. Proceeds from the bonds and notes provided financing for the East Putnam Regional Water System. The notes will mature in 2025 and the bonds will mature in 2048. It is not currently possible to accurately estimate annual water system revenues, therefore, an estimate of principal and interest payments as a percentage of estimated annual net revenues is not presented. The total of principal and interest payments remaining to be made is \$24.844 million. Principal payments of \$248,569 were made in the current year, while interest payments totaling \$677,999 were made.

The County has pledged a portion of future discretionary infrastructure surtax revenue to repay notes of \$10 million and \$3.5 million issued in 2007 and 2008, respectively. Proceeds from the notes financed various road improvement projects throughout the County. The notes are payable solely from the one cent local infrastructure surtax and mature January 1, 2018. Annual principal and interest payments on the notes are expected to require less than 36 percent of estimated annual net revenues. The total principal and interest remaining to be paid on the notes is \$12.066 million. For the current year, principal and interest paid and surtax revenue were \$1.577 million and \$3.942 million, respectively.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 9 – LONG-TERM OBLIGATIONS

The County has pledged future special assessment revenues to repay \$1.382 million and 1.9 million in notes issued in 2004 and 2005, respectively. Proceeds from the notes provided financing for road improvement projects within certain Municipal Service Benefit Units. The 2004 note will mature in 2014, while the 2005 note will mature in 2018. Annual principal and interest payments on the notes are expected to exceed 100% of future revenues as some special assessments were prepaid and set aside for future debt service. Any potential future shortfalls will be made up from other non-ad valorem revenue sources. The total principal and interest remaining to be paid on the notes is \$2.133 million. For the current year, principal and interest paid and special assessment revenue were \$0.352 million and \$0.185 million, respectively.

The County has pledged specific traffic ticket surcharge revenues designated for communications improvements to repay a \$1.356 million note issued in 2005. The proceeds from the note were used to construct and equip several communications towers within the County. The note will mature in 2020. Annual principal and interest payments on the notes are expected to exceed 100% of future revenues. Any potential future shortfalls will be made up from other non-ad valorem revenue sources. The total principal and interest remaining to be paid on the note is \$1.174 million. For the current year, principal and interest paid was \$0.120 million, while revenue was \$0.046 million.

The County has pledged specific landfill collection special assessments to repay a \$4 million note issued in fiscal year 2009. The proceeds from the note were designated to construct a new cell at the central landfill. The note will mature in 2018. Annual principal and interest payments are expected to require less than 35% of revenues. The total principal and interest remaining to be paid on the note is \$4.218 million. For the current year, principal and interest paid was \$0.436 million, while revenue was \$1.783 million.

NOTE 10 – CONDUIT DEBT

The Putnam County Development Authority, a discretely presented component unit of Putnam County, has issued Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the Authority, the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

In a previous year, the Putnam County Development Authority issued two Pollution Control Revenue Refunding Bonds in an aggregate principal amount of \$125,250,000 to refund several series issued prior to July 1, 1995. At September 30, 2010, the aggregate bonds outstanding were \$125,250,000.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 11 – FUND EQUITY RESERVATIONS AND DESIGNATIONS

In the accompanying fund financial statements, use of the term “reserved” is limited to indicating that a portion of reported fund equity is legally restricted to a specific use, or not available for appropriation or expenditure. “Designated” portions of fund equity represent management’s tentative future spending plans. Such designations should be clearly distinguished from reserves, since managerial plans are subject to change and may never be legally authorized or result in actual expenditures. A brief description of reported reserves follows:

Reserved for Advances – Represents portion of governmental fund assets that do not constitute “available spendable financial resources.”

Reserved for Debt Service – Represents portion of governmental fund assets that do not constitute “available spendable financial resources.”

Reserved for Inventory – Represents portion of governmental fund assets that do not constitute “available spendable financial resources.”

Reserved for Loan Guarantees – Legally earmarked by agreements with financial institutions in which the County agrees to pay a maximum amount in case of default or foreclosure of certain mortgages awarded for low income housing. The proceeds are from the State Housing Initiatives Program.

Reserved for Prepaids – Represents portion of governmental funds that do not constitute “available spendable financial resources.”

Balances of reported reserved fund equity at September 30, 2010, follow:

<u>Reserve For:</u>	General <u>Fund</u>	East Putnam <u>Grant Fund</u>	Other Governmental <u>Funds</u>
Advances	\$ 2,331,005	\$ -	\$ -
Debt Service	-	7,049,936	-
Inventory	41,188	-	-
Loan Guarantees	-	-	745,215
Prepaids	45,785	-	210,613
	<hr/>	<hr/>	<hr/>
TOTAL	<u>\$ 2,417,978</u>	<u>\$ 7,049,936</u>	<u>\$ 955,828</u>

Designated fund balances consist of \$16,332 designated for use by the Emergency Services Department.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 12 – DEFICIT BALANCES/BUDGET OVEREXPENDITURES – INDIVIDUAL FUNDS

At September 30, 2010, the East Putnam Grant Fund, the Communication Improvement Fund, the CDBG Fund, the Economic Development Fund, the E911 Fund and the Sewage Utilities Fund had deficit fund balances of \$1,249,099, \$258,325, \$2,500, \$98,284, \$112,713 and \$33,541, respectively.

The deficit fund balance in the East Putnam Grant Fund resulted from work on the future Wastewater System performed while a major highway was disrupted for work on the East Putnam Water System. Performing the work simultaneously with the Water System saved the County in excess of \$600,000. The deficit will be erased by future fundings of the Wastewater System. The deficits in the remaining funds will be eliminated by transfers from the General Fund and by future revenues generated by the funds.

For the year ended September 30, 2010, expenditures of the Communication Improvement Fund and the Hurricane Housing Fund were in excess of the approved annual budget.

In future years, the County will endeavor to more closely monitor expenditures in its funds.

NOTE 13 – RISK MANAGEMENT

Public Entity Risk Pool

The County is exposed to various risks of loss related to general liability, personal injury, and errors and omissions. The County joined the Florida Association of Counties Trust (the "Trust"), a public entity risk pool currently operating as a common risk management and insurance program for several member counties. The County pays an annual premium to the Trust for its coverage. The premiums are designed to fund the liability risks assumed by the Trust and are based on certain actual exposures of each member. The premiums are paid from the Risk Management Fund, an Internal Service Fund.

Self Insurance Program – Worker's Compensation

As described below, the County administers a self insurance program for worker's compensation coverage. Liabilities are reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated, including an estimate for those incurred but not reported. This estimate is determined based on historical experience and current trends. The claims liabilities are shown at current dollar value.

The County provides worker's compensation insurance for its employees via the Risk Management Fund to account for and finance its self-insured risks of loss. The Risk Management Fund provides coverage up to a maximum of \$500,000 for each occurrence. The County purchases commercial insurance for claims in excess of coverage provided by the fund. Settlements have not exceeded insurance coverage for the last three years.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 13 – RISK MANAGEMENT

All appropriate funds of the County participate in the program and make payments to the Risk Management Fund to pay prior and current year claims and to establish a reserve for losses.

Changes in the fund's claims liability were:

	Beginning of Fiscal	Claims Incurred	Claims	End of Fiscal
	<u>Year Liability</u>	and Changes in	Payments	<u>Year Liability</u>
		<u>Estimates</u>		
2008-2009	\$ 479,522	\$ 338,580	\$ 388,950	\$ 429,152
2009-2010	\$ 429,152	\$ 586,715	\$ 586,715	\$ 429,152

Group Insurance

The County purchases health, life and accidental death and dismemberment insurance for its employees via the Group Insurance Reserve Fund (an Internal Service Fund). The County is "fully insured" and has no liability for claims above the monthly premiums charged by the commercial insurer. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. All funds of the County participate in the program and make payments to the Group Insurance Reserve Fund to pay the premiums.

NOTE 14 – ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS

State and federal laws and regulations require the County to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for twenty or thirty years after closure. Although closure and long-term care costs will be paid only near or after the date the landfills stop accepting waste, the County reports a portion of these closure and long-term care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$10,719,701 reported as landfill closure and long-term care liability at September 30, 2010, represents the cumulative amounts reported to date based on the use of the following estimated capacity of the landfills:

Central Landfill Phase II, Cells 1 & 2	94.64%
Class III Landfill	100%
Huntington Landfill	100%
Interlachen Landfill	100%
Central Landfill Phase I	100%

The County will recognize the remaining estimated cost of closure and long-term care of \$396,752 as the remaining estimated capacity is used (estimated to be in December 2010 for Central Landfill Phase II, Cells 1 & 2). These amounts are based on what it would cost to perform all closure and long-term care in 2010. Actual costs may be higher or lower due to inflation, deflation, changes in technology, or changes in regulations.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 14 – ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS

Additionally, the Florida Department of Environmental Protection (D.E.P.) requires that landfill operators escrow landfill long-term maintenance costs in addition to closure costs, in an amount sufficient to cover the following year's long-term care costs. The County has escrowed \$4,284,478 to cover D.E.P.'s landfill post-closure maintenance cost requirements and closure costs of current operating landfills, as of September 30, 2010. This is shown as restricted cash and equivalents and restricted investments of the business-type activities in the accompanying financial statements.

NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS

Pursuant to a resolution of the Board of County Commissioners, the County provides certain health care benefits for retired employees. Substantially all of the County's employees may become eligible for those benefits if they reach normal retirement age while working for the County.

Plan Description

The County administers a single-employer defined benefit plan for post-employment benefits other than pension benefits (OPEB Plan). The OPEB Plan provides a health insurance subsidy for retirees and eligible dependents of the Clerk of Court, Supervisor of Elections, Property Appraiser, Sheriff, Tax Collector and County. Additionally, life insurance up to \$20,000 is available to retirees at the cost paid by the County for active employees. The Putnam County Board of County Commissioners can amend the benefit provisions.

The health insurance subsidy is provided to retirees with at least six years of service who retire and begin receiving benefits from the Florida Retirement System (FRS). Retirees must maintain health care coverage after employment to be eligible for the subsidy. The amount of monthly subsidy is based on the number of years of total service with the County or Constitutional Officer and is equal to four dollars a month for each year of service. The minimum monthly subsidy is \$24 and the maximum monthly subsidy is \$120 for employees that retire with 30 or more years of service.

Pursuant to the provisions of Section 112.0801 Florida Statutes any employee who retires and immediately begins receiving FRS benefits has the option of paying premiums to continue in the County's healthcare plan at the same group rate that is applicable to active employees. The retiree pays 100% of the blended group rate premium less the subsidy mentioned above, therefore receiving an implicit subsidy.

The plan does not issue a stand-alone financial report.

At September 30, 2010, participants consisted of:

Active Employees	515
Retirees	55

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost, employer contributions, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation were as follows:

Fiscal Year Ended	Annual OPEB Cost	Employer Contributions	Percentage of OPEB Cost Contributed	Net OPEB Obligation
September 30, 2008	N/A	N/A	N/A	N/A
September 30, 2009	\$ 519,607	\$ 159,014	30.60%	\$ 360,593
September 30, 2010	\$ 609,697	\$ 261,440	42.88%	\$ 708,850

In future years, three-year trend information will be presented. Fiscal year 2009 was the year of implementation of GASB 45 and the County elected to implement prospectively, therefore, only two years of data is available.

The funded status of the OPEB Plan as of September 30, 2010 was as follows:

Actuarial Accrued Liability (AAL)	\$ 4,731,694
Actuarial Value of Plan Assets	-
Unfunded Actuarial Accrued Liability(UAAL)	<u>\$ 4,731,694</u>
Funded Ratio	0.00%
Covered Payroll	\$ 24,065,000
Ratio of UAAL to Covered Payroll	19.67%

Funding Policy

Funding for the OPEB Plan is on a pay-as-you-go basis from the County's general assets when due. There is no separate trust through which benefits for retirees are funded. No assets are currently accumulated or earmarked for this purpose.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS

Actuarial Methods and Assumptions

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer (ARC) are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of the plan is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following actuarial methods and assumptions were used:

Actuarial Cost Method	Projected Unit Credit Method
Amortization Method	Level Annual Payments
Amortization Period	30 Years, Closed
Remaining Amortization Period	29 Years
Asset Valuation Method	Unfunded
Actuarial Assumptions:	
Discount Rate	4%
Healthcare Cost Trend Rate	11% Initial; 5% ultimate

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 16 – OPERATING LEASES

The Transportation Fund (a Special Revenue Fund) leases seven road graders and two mowing tractors used to maintain roads within the County. The Waste Management Fund (an Enterprise Fund) leases a scraper to maintain the County landfill. These leases have five-year terms. Operating lease expenditures for the year ended September 30, 2010, totaled \$288,302. Future minimum lease payments under these leases are as follows:

<u>Year Ending</u> <u>September 30,</u>	<u>Amount</u>
2011	<u><u>\$288,303</u></u>

NOTE 17 – COMMITMENTS AND CONTINGENCIES

The County is party to lawsuits and claims arising out of the normal conduct of its activities. While the results of the lawsuits and claims against the County cannot be predicted with certainty, management does not expect that these matters will have a material adverse effect on the financial position of the County.

NOTE 18 – NET ASSETS RESTRICTED BY ENABLING LEGISLATION

The government-wide statement of net assets reports \$18,990,563 of restricted net assets, of which \$11.4 million is restricted by enabling legislation.

Putnam County, Florida
Notes to Financial Statements
September 30, 2010

NOTE 19 - RESTATEMENT

Beginning net assets of the Governmental Activities have been restated to reflect the recognition of intangible assets associated with the implementation of GASB Statement No. 51. Beginning net assets of the Business-type Activities and the East Putnam Water (Enterprise) Fund have been restated to correctly reflect the amount of debt issued in the previous year.

	Governmental Activities	Business-type Activities	East Putnam Water Fund
Beginning Net Assets as Previously reported	\$ 118,650,834	\$ 22,139,327	\$ 17,112,904
Debt Previously Issued	-	280,730	280,730
Intangible Assets, net	237,405	-	-
Beginning Net Assets as Restated	<u>\$ 118,888,239</u>	<u>\$ 22,420,057</u>	<u>\$ 17,393,634</u>

NOTE 20 – SUBSEQUENT EVENTS

Subsequent to September 30, 2010, the Landfill completed and began using a new cell for solid waste disposal.

REQUIRED SUPPLEMENTARY INFORMATION

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – General Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 33,017,179	\$ 33,017,179	\$ 33,242,536	\$ 225,357
Licenses and Permits	426,650	426,650	418,035	(8,615)
Intergovernmental	7,289,987	8,023,567	8,099,596	76,029
Charges for Services	4,047,830	4,047,830	3,643,748	(404,082)
Fines and Forfeitures	37,700	37,700	115,252	77,552
Miscellaneous	580,500	587,100	713,921	126,821
TOTAL REVENUES	45,399,846	46,140,026	46,233,088	93,062
<u>EXPENDITURES</u>				
Current:				
General Government	8,925,551	8,949,551	7,975,800	973,751
Public Safety	7,690,378	7,690,378	7,318,965	371,413
Physical Environment	405,829	412,429	382,728	29,701
Transportation	1,532,100	1,532,100	1,232,133	299,967
Economic Environment	443,974	443,974	407,056	36,918
Human Services	2,506,272	2,506,272	1,906,826	599,446
Culture and Recreation	1,792,417	1,792,417	1,545,375	247,042
Court Related	280,680	349,680	143,026	206,654
Reserve for Contingencies	400,000	376,000	-	376,000
Debt Service:				
Principal Retirement	171,291	171,291	296,262	(124,971)
Interest and Fiscal Charges	14,144	14,144	50,000	(35,856)
TOTAL EXPENDITURES	24,162,636	24,238,236	21,258,171	2,980,065
EXCESS OF REVENUES OVER EXPENDITURES	21,237,210	21,901,790	24,974,917	3,073,127
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	377,500	377,500	1,430,589	1,053,089
Transfers Out	(22,478,474)	(23,143,054)	(23,173,834)	(30,780)
TOTAL OTHER FINANCING SOURCES (USES)	(22,100,974)	(22,765,554)	(21,743,245)	1,022,309
NET CHANGE IN FUND BALANCES	(863,764)	(863,764)	3,231,672	4,095,436
FUND BALANCES – BEGINNING OF YEAR	863,764	863,764	11,848,951	10,985,187
FUND BALANCES – END OF YEAR	\$ -	\$ -	\$ 15,080,623	\$ 15,080,623

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Sheriff Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenues	\$ -	\$ -	\$ 12,000	\$ 12,000
<u>EXPENDITURES</u>				
Current:				
Public Safety	17,105,649	17,790,229	17,349,425	440,804
Court Related	550,332	550,332	554,074	(3,742)
Reserve for Contingencies	20,000	-	-	-
Debt Service:				
Principal Retirement	225,633	225,633	225,151	482
Interest and Fiscal Charges	-	-	3,919	(3,919)
TOTAL EXPENDITURES	<u>17,901,614</u>	<u>18,566,194</u>	<u>18,132,569</u>	<u>433,625</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(17,901,614)</u>	<u>(18,566,194)</u>	<u>(18,120,569)</u>	<u>445,625</u>
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	17,901,614	18,566,194	18,566,194	-
Transfers Out	-	-	(445,625)	(445,625)
TOTAL OTHER FINANCING SOURCES (USES)	<u>17,901,614</u>	<u>18,566,194</u>	<u>18,120,569</u>	<u>(445,625)</u>
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES – BEGINNING OF YEAR	-	-	-	-
FUND BALANCES – END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – East Putnam Grant Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ -	\$ -	\$ 239,005	\$ 239,005
<u>EXPENDITURES</u>				
Current:				
Physical Environment	<u>8,338,668</u>	<u>8,338,668</u>	<u>64,527</u>	<u>8,274,141</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(8,338,668)</u>	<u>(8,338,668)</u>	<u>174,478</u>	<u>8,513,146</u>
<u>OTHER FINANCING SOURCES (USES)</u>				
Debt Issued	8,338,668	8,338,668	-	(8,338,668)
NET CHANGE IN FUND BALANCES	-	-	174,478	174,478
FUND BALANCES, Beginning of year	<u>-</u>	<u>-</u>	<u>(1,423,577)</u>	<u>(1,423,577)</u>
FUND BALANCES, End of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (1,249,099)</u>	<u>\$ (1,249,099)</u>

Putnam County, Florida
Notes to Schedules of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual
For the Year Ended September 30, 2010

Basis of Budgetary Accounting

Annual budgets are legally adopted for governmental funds, hereafter described, on a basis consistent with generally accepted accounting principles.

The following procedures are used in establishing the budgetary data reflected in the financial statements:

Prior to June 1, constitutional officers, with the exception of the office of the Tax Collector, submit tentative budgets for the operations of their offices to the Board. Budgets for the operations of the office of the Tax Collector are submitted to the Department of Revenue for approval.

Prior to July 15, the County Administrator/Budget Officer submits to the Board a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the Board to obtain taxpayer comments. Prior to October 1, the budget is legally enacted through passage of a resolution. All budget appropriations lapse at year-end.

As required by Florida Statutes, Sections 218.35 and 28.36, the Clerk of Circuit Court prepares his annual budget in two parts:

The budget relating to the state court system, which is filed with the Clerks of Court Operations Corporation and the budget relating to the requirements of the Clerk as Clerk of the Board of County Commissioners, County Auditor, County Recorder and Custodian or Treasurer of all County funds and other county-related duties.

County Departments of the Clerk's Office are budgeted with appropriations from the Board of County commissioners. The fees generated by the Clerk's Court Departments are used to pay operating expenditures of the departments. All excess fees (unspent revenues) are remitted to the Board of County Commissioners on or before October 31st of each year.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. Chapter 129, Florida Statutes, governs the manner in which the budget may be legally amended once it has been approved. Pursuant to Chapter 129, only the Board of County Commissioners can approve budget amendments that change the total approved budget appropriation of an individual fund. The County Administrator/Budget Officer and Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board of County Commissioners.

Pursuant to the provisions of Chapter 129, Florida Statutes, the amount that the County may appropriate is limited to ninety-five (95%) percent of estimated revenues. In order to present a conservative as well as balanced budget, the County presents only ninety-five (95%) percent of estimated revenues.

continued

Putnam County, Florida
Notes to Schedules of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual
For the Year Ended September 30, 2010

Appropriations from the reserve for contingencies may be made to increase the appropriation for any particular expenditures in the same fund, or to create an appropriation in the fund for any lawful purpose, but no expenditures shall be charged directly to the reserve for contingencies.

A receipt of a nature or from a source not anticipated in the budget and received for a particular purpose, including but not limited to grants, donations, gifts, or reimbursements for damages, may, by resolution of the Board be recorded in its minutes, be appropriated and expended for that purpose, in addition to the appropriations and expenditures provided for in the budget. Such receipts and appropriations shall be added to the budget of the proper fund.

Supplemental appropriations funded from sources not described above, require public hearings and action by the Board in the same manner as adopting the original budget.

concluded

**Putnam County, Florida
Other Post-Employment Benefits
For the Year Ended September 30, 2010**

SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as % of Covered Payroll
12/21/2007	\$ -	\$ 4,347,425	\$4,347,425	0.0%	\$ 23,033,731	18.87%
10/01/2010	-	4,731,694	4,731,694	0.0%	24,065,000	19.67%

SCHEDULE OF EMPLOYER CONTRIBUTIONS

Year Ended September 30	Annual Required Contribution	% Contributed
2008	NA	NA
2009	\$ 519,607	30.60%
2010	\$ 609,697	42.88%

NOTES

1. 2009 was a transition year and the County elected to implement GASB Statement No. 45 prospectively. Information for the preceding valuation is not available. The County elected to use the Actuarial Valuation Report dated 12/31/2007 for implementation in the transition year.
2. See Note 15 to the financial statements for further information regarding the County's OPEB plan.

SUPPLEMENTAL INFORMATION

Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds are used to account for revenues derived from specific sources to be used for specific types of activities. The Special Revenue Funds used by Putnam County are distinguished by a need for unique identifying and/or reporting techniques, which make it desirable to separate them from the General Fund.

The County maintains the following Special Revenue Funds:

County Transportation Trust Fund – to account for the operations of the road and bridge department. Financing is provided principally by the County's share of state gasoline taxes.

Fishing Improvement Fund – to account for maintenance of the County's lakes with financing provided by recreational vessels' license fees and state grants.

Fire Taxing Unit Fund – to account for interlocal agreements with municipal fire departments within the County. Financing is provided from ad valorem taxes.

Law Enforcement Trust Fund – to account for law enforcement related projects funded by the proceeds from confiscated property forfeitures.

Law Enforcement Education Fund – to account for law enforcement training funded with proceeds from fines.

Court Improvement Fund – to account for physical improvements and security for the courthouse. Funding is provided by State of Florida grants and court related revenues.

Drivers Education Fund – to account for receipts and disbursements of designated traffic fines imposed by ordinance in accordance with Section 318.1215, Florida Statutes.

Article V Fund – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida.

Court Technology Fund – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida that must be expended to enhance court technology.

Crime Prevention Fund – to account for neighborhood crime prevention projects funded by the collection of fines pursuant to Section 775.083, Florida Statutes.

E911 System Fund – to account for the improvements and operations of the 911 emergency telephone system in the County. Financing is provided from telephone user charges.

Tourist Development Fund – to account for revenues and expenditures relating to tourist development in the County through the assessment of a tourist tax.

Communication Improvement Fund – to account for the collection of traffic infractions surcharge to be used to develop and improve a county wide public safety communications system.

Economic Development Fund – to account for revenues and expenditures made to promote economic development.

Impact Fee Fund – to account for fees collected related to new development. Funds are used for capital improvement projects.

Miscellaneous Grants Fund – to account for projects financed with federal and state funds that are nonrecurring and of short-term duration.

Community Development Block Grant Fund – to account for grant revenues received and expended to assist low to moderate income individuals with housing rehabilitation.

Nonmajor Governmental Funds

Interlachen Lakes Estates Fund – to account for the collection and use of special assessments paid by the residents of Interlachen Lakes Estates Municipal Services Benefit Unit.

West Putnam Municipal Services Benefit Unit Fund – to account for the collection and use of special assessments paid by the residents of unincorporated West Putnam for road improvements.

Local Housing Assistance (SHIP) Fund – to account for funds received from the State to be used to assist eligible low income individuals to buy or construct new housing or rehabilitate older homes.

Hurricane Housing Assistance Fund – to account for funds received from the State to assist with the repair of hurricane damage to the homes of eligible low income individuals.

MSBU Fund – to account for the collection and use of special assessments levied to provide specific road improvements and maintenance within several Municipal Service Benefit Units.

Sewage Utilities Fund – to account for the collection and use of fees established to provide one or more small sewage systems.

Water Utilities Fund – to account for the collection and use of fees established to provide one or more small water systems.

ILE Lake Access Trust Fund – to account for funds received from the dissolved Corporation, Interlachen Lakes Estates, Inc., intended to be used for providing access to the lakes, for the maintenance of roads or for other purposes that would benefit property owners in the Interlachen Lakes Estates subdivision.

Commissary Fund – to account for the commissary operations of the County's Detention Facility. Revenues are provided by sales of products to inmates. The profits can only be spent for the benefit of inmates.

Federal Forfeiture Fund – to account for monies received from federal forfeitures. Expenditures can only be made in accordance with the Federal Equitable Sharing Program.

Records Modernization Fund – to account for fees charged pursuant to Section 28.24, Florida Statutes, and related expenditures to modernize the public records storage and retrieval system of the County.

Article V Records Modernization Fund – to account for fees charged pursuant to Article V of the Constitution of the State of Florida, and related expenditures to fund court-related technology as defined in Section 29.008, Florida Statutes.

Clerk of the Circuit Court Fund – to account for fees collected by the Clerk of the Circuit Court for the operations of the Office.

Court Fund – to account for certain revenues generated by and disbursements related to the Court System pursuant to Article V of the Constitution of the State of Florida.

Supervisor of Elections Fund – to account for funds transferred from the Board of County Commissioners to the Supervisor of Elections for the operations of the Office.

Supervisor of Elections Grants Fund – to account for proceeds and expenditures related to state and federal grants designed to improve the elections process.

Tax Collector Fund – to account for fees collected by the Tax Collector for the operations of the Office.

Property Appraiser Fund – to account for funds transferred from the Board of County Commissioners and other taxing authorities to the Property Appraiser for the operations of the Office.

Nonmajor Governmental Funds

Debt Service Funds

Debt Service Funds are used to account for the accumulation of resources for, and the payment of long-term debt principal and interest.

The County maintains the following Debt Service Funds:

Future Capital Improvement Debt Fund – to account for future debt service requirements for the future expansion of the County’s jail facilities.

MSBU Loan Fund – to account for special assessments collected to repay special assessment debt used to fund road paving projects within certain municipal service benefits units.

Capital Projects Funds

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

The County maintains the following nonmajor Capital Projects Funds:

Capital Projects – to account for resources to be used to construct or renovate various County facilities.

Road Projects Fund – to account for resources to be used in developing and enhancing the County’s Road System.

Better Place Plan Fund – to account for revenues received from a one-cent discretionary surtax imposed to finance certain capital projects.

Putnam County, Florida
Combining Balance Sheet – Nonmajor Governmental Funds
September 30, 2010

	<u>Special Revenue Funds</u>				
	<u>County</u> <u>Transportation</u> <u>Trust</u>	<u>Fishing</u> <u>Improvement</u>	<u>Fire Taxing</u> <u>Unit</u>	<u>Law</u> <u>Enforcement</u> <u>Trust</u>	<u>Law</u> <u>Enforcement</u> <u>Education</u>
<u>ASSETS</u>					
Cash and Equivalents	\$2,135,560	\$ 397,880	\$2,728,318	\$ 76,949	\$ 45,525
Investments	-	-	-	-	-
Receivables	-	-	-	-	-
Due From Other Funds	-	-	11,506	273,210	-
Due From Other Governments	319,143	2,668	5,422	-	1,927
Prepays	-	-	-	-	-
Other Assets	-	-	-	-	-
TOTAL ASSETS	<u>\$2,454,703</u>	<u>\$ 400,548</u>	<u>\$2,745,246</u>	<u>\$ 350,159</u>	<u>\$ 47,452</u>
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	\$ 192,591	\$ 26	\$ 141,750	\$ 50	\$ 2,342
Due to Other Funds	-	-	-	-	-
Due to Other Governments	-	-	-	-	-
Deferred Revenue	-	-	-	-	-
TOTAL LIABILITIES	<u>192,591</u>	<u>26</u>	<u>141,750</u>	<u>50</u>	<u>2,342</u>
<u>FUND BALANCES</u>					
Reserved for:					
Inventory	-	-	-	-	-
Loan Guarantees	-	-	-	-	-
Prepays	-	-	-	-	-
Unreserved:					
Designated for:					
Public Safety	-	-	-	-	-
Culture and Recreation	-	-	-	-	-
Undesignated	2,262,112	400,522	2,603,496	350,109	45,110
TOTAL FUND BALANCES	<u>2,262,112</u>	<u>400,522</u>	<u>2,603,496</u>	<u>350,109</u>	<u>45,110</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$2,454,703</u>	<u>\$ 400,548</u>	<u>\$2,745,246</u>	<u>\$ 350,159</u>	<u>\$ 47,452</u>

continued

Putnam County, Florida
Combining Balance Sheet – Nonmajor Governmental Funds
September 30, 2010

	Special Revenue Funds				
	Court Improve- ment	Drivers Education	Article V	Court Technology	Crime Prevention
<u>ASSETS</u>					
Cash and Equivalents	\$2,638,960	\$ 240,470	\$ 137,856	\$ 568,873	\$ 53,740
Investments	-	-	-	-	-
Receivables	-	-	-	-	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	13,373	2,225	5,252	5,122	2,187
Prepays	-	-	-	-	-
Other Assets	-	-	-	-	-
TOTAL ASSETS	<u>\$2,652,333</u>	<u>\$ 242,695</u>	<u>\$ 143,108</u>	<u>\$ 573,995</u>	<u>\$ 55,927</u>
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	\$ 1,600	\$ -	\$ 5,685	\$ 15,186	\$ -
Due to Other Funds	-	-	-	-	-
Due to Other Governments	-	-	-	-	-
Deferred Revenue	-	-	-	-	-
TOTAL LIABILITIES	<u>1,600</u>	<u>-</u>	<u>5,685</u>	<u>15,186</u>	<u>-</u>
<u>FUND BALANCES</u>					
Reserved for:					
Inventory	-	-	-	-	-
Loan Guarantees	-	-	-	-	-
Prepays	-	-	-	-	-
Unreserved:					
Designated for:					
Public Safety	-	-	-	-	-
Culture and Recreation	-	-	-	-	-
Undesignated	2,650,733	242,695	137,423	558,809	55,927
TOTAL FUND BALANCES	<u>2,650,733</u>	<u>242,695</u>	<u>137,423</u>	<u>558,809</u>	<u>55,927</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$2,652,333</u>	<u>\$ 242,695</u>	<u>\$ 143,108</u>	<u>\$ 573,995</u>	<u>\$ 55,927</u>

continued

Putnam County, Florida
Combining Balance Sheet – Nonmajor Governmental Funds
September 30, 2010

	Special Revenue Funds				
	E911 System	Tourist Develop- ment	Communi- cation Improvement	Economic Develop- ment	Impact Fee
<u>ASSETS</u>					
Cash and Equivalents	\$ 4,736	\$ 317,116	\$ 1,211	\$ 239	\$ 689,445
Investments	-	-	-	-	-
Receivables	-	-	-	-	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	-	13,967	3,175	-	-
Prepays	-	-	-	-	-
Other Assets	-	-	-	-	-
	<u>\$ 4,736</u>	<u>\$ 331,083</u>	<u>\$ 4,386</u>	<u>\$ 239</u>	<u>\$ 689,445</u>
TOTAL ASSETS	<u>\$ 4,736</u>	<u>\$ 331,083</u>	<u>\$ 4,386</u>	<u>\$ 239</u>	<u>\$ 689,445</u>
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	\$ 7,449	\$ 6,452	\$ 7,711	\$ 13,523	\$ -
Due to Other Funds	110,000	-	255,000	85,000	-
Due to Other Governments	-	-	-	-	-
Deferred Revenue	-	-	-	-	-
	<u>117,449</u>	<u>6,452</u>	<u>262,711</u>	<u>98,523</u>	<u>-</u>
TOTAL LIABILITIES	<u>117,449</u>	<u>6,452</u>	<u>262,711</u>	<u>98,523</u>	<u>-</u>
<u>FUND BALANCES</u>					
Reserved for:					
Inventory	-	-	-	-	-
Loan Guarantees	-	-	-	-	-
Prepays	-	-	-	-	-
Unreserved:					
Designated for:					
Public Safety	-	-	-	-	-
Culture and Recreation	-	-	-	-	-
Undesignated	(112,713)	324,631	(258,325)	(98,284)	689,445
	<u>-</u>	<u>324,631</u>	<u>(258,325)</u>	<u>(98,284)</u>	<u>689,445</u>
TOTAL FUND BALANCES	<u>(112,713)</u>	<u>324,631</u>	<u>(258,325)</u>	<u>(98,284)</u>	<u>689,445</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 4,736</u>	<u>\$ 331,083</u>	<u>\$ 4,386</u>	<u>\$ 239</u>	<u>\$ 689,445</u>

continued

Putnam County, Florida
Combining Balance Sheet – Nonmajor Governmental Funds
September 30, 2010

	<u>Special Revenue Funds</u>				
	<u>Miscell- aneous Grants</u>	<u>Community Development Block Grant</u>	<u>Interlachen Lakes Estates</u>	<u>West Putnam Municipal Services Benefit Unit</u>	<u>SHIP</u>
<u>ASSETS</u>					
Cash and Equivalents	\$ 448	\$ 500	\$ 267,678	\$ 297,423	\$ 70,688
Investments	-	-	-	-	1,043,733
Receivables	-	-	-	-	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	122,768	7,500	3,566	3,829	-
Prepays	-	-	-	-	-
Other Assets	-	-	-	-	-
TOTAL ASSETS	<u>\$ 123,216</u>	<u>\$ 8,000</u>	<u>\$ 271,244</u>	<u>\$ 301,252</u>	<u>\$1,114,421</u>
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	\$ 15,727	\$ 2,500	\$ 1,024	\$ 3,750	\$ 10,608
Due to Other Funds	75,000	8,000	-	-	-
Due to Other Governments	-	-	-	-	-
Deferred Revenue	-	-	-	-	-
TOTAL LIABILITIES	<u>90,727</u>	<u>10,500</u>	<u>1,024</u>	<u>3,750</u>	<u>10,608</u>
<u>FUND BALANCES</u>					
Reserved for:					
Inventory	-	-	-	-	-
Loan Guarantees	-	-	-	-	745,215
Prepays	-	-	-	-	-
Unreserved:					
Designated for:					
Public Safety	16,332	-	-	-	-
Culture and Recreation	-	-	-	-	-
Undesignated	16,157	(2,500)	270,220	297,502	358,598
TOTAL FUND BALANCES	<u>32,489</u>	<u>(2,500)</u>	<u>270,220</u>	<u>297,502</u>	<u>1,103,813</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 123,216</u>	<u>\$ 8,000</u>	<u>\$ 271,244</u>	<u>\$ 301,252</u>	<u>\$1,114,421</u>

continued

Putnam County, Florida
Combining Balance Sheet – Nonmajor Governmental Funds
September 30, 2010

	Special Revenue Funds				
	Hurricane Housing Assistance	MSBU	Sewage Utilities	Water Utilities	ILE Lake Access Trust
<u>ASSETS</u>					
Cash and Equivalents	\$ 38,588	\$ 677,540	\$ 254	\$ 207,075	\$ 66,782
Investments	-	-	-	-	-
Receivables	-	-	4,686	4,535	-
Due From Other Funds	-	-	-	-	-
Due From Other Governments	-	1,598	-	-	-
Prepays	-	-	-	-	-
Other Assets	-	-	-	-	-
	\$ 38,588	\$ 679,138	\$ 4,940	\$ 211,610	\$ 66,782
TOTAL ASSETS	\$ 38,588	\$ 679,138	\$ 4,940	\$ 211,610	\$ 66,782
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	\$ -	\$ 2,320	\$ 3,481	\$ 5,463	\$ -
Due to Other Funds	-	-	35,000	-	-
Due to Other Governments	-	-	-	-	-
Deferred Revenue	-	-	-	-	-
	-	-	-	-	-
TOTAL LIABILITIES	-	2,320	38,481	5,463	-
<u>FUND BALANCES</u>					
Reserved for:					
Inventory	-	-	-	-	-
Loan Guarantees	-	-	-	-	-
Prepays	-	-	-	-	-
Unreserved:					
Designated for:					
Public Safety	-	-	-	-	-
Culture and Recreation	-	-	-	-	-
Undesignated	38,588	676,818	(33,541)	206,147	66,782
	38,588	676,818	(33,541)	206,147	66,782
TOTAL FUND BALANCES	38,588	676,818	(33,541)	206,147	66,782
TOTAL LIABILITIES AND FUND BALANCES	\$ 38,588	\$ 679,138	\$ 4,940	\$ 211,610	\$ 66,782

continued

Putnam County, Florida
Combining Balance Sheet – Nonmajor Governmental Funds
September 30, 2010

	Special Revenue Funds				
	Commis- sary	Federal Forfeiture	Records Moderni- zation	Article V Records Moderni- zation	Clerk of the Circuit Court
<u>ASSETS</u>					
Cash and Equivalents	\$ 146,744	\$ 82,906	\$ 239,031	\$ 622,219	\$ 291,758
Investments	-	-	-	-	-
Receivables	18,061	-	-	-	1,462
Due From Other Funds	-	-	-	-	-
Due From Other Governments	-	-	-	-	29,624
Prepays	-	-	40,809	122,428	-
Other Assets	-	-	-	-	6,957
	\$ 164,805	\$ 82,906	\$ 279,840	\$ 744,647	\$ 329,801
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	\$ 16,491	\$ -	\$ -	\$ -	\$ 118,087
Due to Other Funds	-	69,905	-	-	158,646
Due to Other Governments	-	-	-	-	53,068
Deferred Revenue	-	-	-	-	-
	16,491	69,905	-	-	329,801
<u>FUND BALANCES</u>					
Reserved for:					
Inventory	-	-	-	-	-
Loan Guarantees	-	-	-	-	-
Prepays	-	-	40,809	122,428	-
Unreserved:					
Designated for:					
Public Safety	-	-	-	-	-
Culture and Recreation	-	-	-	-	-
Undesignated	148,314	13,001	239,031	622,219	-
	148,314	13,001	279,840	744,647	-
TOTAL FUND BALANCES	148,314	13,001	279,840	744,647	-
TOTAL LIABILITIES AND FUND BALANCES	\$ 164,805	\$ 82,906	\$ 279,840	\$ 744,647	\$ 329,801

continued

Putnam County, Florida
Combining Balance Sheet – Nonmajor Governmental Funds
September 30, 2010

	Special Revenue Funds				
	Court Fund	Supervisor of Elections	Supervisor of Elections Grants	Tax Collector	Property Appraiser
<u>ASSETS</u>					
Cash and Equivalents	\$ 464,335	\$ 333,562	\$ 76,767	\$ 641,915	\$ 147,982
Investments	-	-	-	-	-
Receivables	20,574	-	-	-	-
Due From Other Funds	-	827	-	-	-
Due From Other Governments	411	-	-	-	-
Prepays	-	47,376	-	-	-
Other Assets	-	-	-	-	-
	\$ 485,320	\$ 381,765	\$ 76,767	\$ 641,915	\$ 147,982
TOTAL ASSETS	\$ 485,320	\$ 381,765	\$ 76,767	\$ 641,915	\$ 147,982
<u>LIABILITIES AND FUND BALANCES</u>					
<u>LIABILITIES</u>					
Accounts Payable and Accrued Liabilities	\$ 90,243	\$ 7,028	\$ -	\$ 83,404	\$ 30,117
Due to Other Funds	-	118,262	827	549,197	117,865
Due to Other Governments	236,430	-	-	-	-
Deferred Revenue	107,810	209,099	-	9,314	-
	434,483	334,389	827	641,915	147,982
TOTAL LIABILITIES	434,483	334,389	827	641,915	147,982
<u>FUND BALANCES</u>					
Reserved for:					
Inventory	-	-	-	-	-
Loan Guarantees	-	-	-	-	-
Prepays	-	47,376	-	-	-
Unreserved:					
Designated for:					
Public Safety	-	-	-	-	-
Culture and Recreation	-	-	-	-	-
Undesignated	50,837	-	75,940	-	-
	50,837	47,376	75,940	-	-
TOTAL FUND BALANCES	50,837	47,376	75,940	-	-
TOTAL LIABILITIES AND FUND BALANCES	\$ 485,320	\$ 381,765	\$ 76,767	\$ 641,915	\$ 147,982

continued

Putnam County, Florida
Combining Balance Sheet – Nonmajor Governmental Funds
September 30, 2010

	<u>Debt Service Funds</u>		<u>Capital Projects Funds</u>			Total Nonmajor Governmental Funds
	Future Capital Improvement Debt	MSBU Loan	Capital Projects	Road Projects	Better Place Plan	
<u>ASSETS</u>						
Cash and Equivalents	\$ 41,595	\$ 30,816	\$ 372,571	\$ 442,974	\$3,594,910	\$19,193,939
Investments	-	-	-	-	-	1,043,733
Receivables	-	-	-	-	-	49,318
Due From Other Funds	-	-	-	-	-	285,543
Due From Other Governments	132,180	3,625	-	211,717	277,064	1,168,343
Prepays	-	-	-	-	-	210,613
Other Assets	-	-	-	-	-	6,957
TOTAL ASSETS	<u>\$ 173,775</u>	<u>\$ 34,441</u>	<u>\$ 372,571</u>	<u>\$ 654,691</u>	<u>\$3,871,974</u>	<u>\$21,958,446</u>
<u>LIABILITIES AND FUND BALANCES</u>						
<u>LIABILITIES</u>						
Accounts Payable and Accrued Liabilities	\$ -	\$ -	\$ -	\$ 1,119	\$ -	\$ 785,727
Due to Other Funds	-	-	-	-	-	1,582,702
Due to Other Governments	-	-	-	-	-	289,498
Deferred Revenue	132,180	-	-	-	-	458,403
TOTAL LIABILITIES	<u>132,180</u>	<u>-</u>	<u>-</u>	<u>1,119</u>	<u>-</u>	<u>3,116,330</u>
<u>FUND BALANCES</u>						
Reserved for:						
Inventory	-	-	-	-	-	-
Loan Guarantees	-	-	-	-	-	745,215
Prepays	-	-	-	-	-	210,613
Unreserved:						
Designated for:						
Public Safety	-	-	-	-	-	16,332
Culture and Recreation	-	-	-	-	-	-
Undesignated	41,595	34,441	372,571	653,572	3,871,974	17,869,956
TOTAL FUND BALANCES	<u>41,595</u>	<u>34,441</u>	<u>372,571</u>	<u>653,572</u>	<u>3,871,974</u>	<u>18,842,116</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 173,775</u>	<u>\$ 34,441</u>	<u>\$ 372,571</u>	<u>\$ 654,691</u>	<u>\$3,871,974</u>	<u>\$21,958,446</u>

concluded

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor
Governmental Funds
For the Year Ended September 30, 2010

	<u>Special Revenue Funds</u>				
	County Transpor- tation <u>Trust</u>	Fishing Improve- ment	Fire Taxing <u>Unit</u>	Law Enforce- ment <u>Trust</u>	Law Enforce- ment <u>Education</u>
REVENUES					
Taxes	\$1,924,856	\$ -	\$2,553,459	\$ -	\$ -
Licenses and Permits	7,475	39,989	-	-	-
Intergovernmental Revenue	3,348,699	-	239,320	-	-
Charges For Services	-	-	-	-	-
Fines and Forfeitures	-	-	-	295,033	27,111
Miscellaneous Revenue	156,470	1,138	18,374	224	157
TOTAL REVENUES	5,437,500	41,127	2,811,153	295,257	27,268
EXPENDITURES					
Current:					
General Government Services	-	-	-	-	-
Public Safety	-	-	3,021,445	20,023	34,668
Physical Environment	-	53,060	-	-	-
Transportation	5,179,144	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	146,119	-	-	-	-
Interest and Fiscal Charges	13,334	-	-	-	-
TOTAL EXPENDITURES	5,338,597	53,060	3,021,445	20,023	34,668
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	98,903	(11,933)	(210,292)	275,234	(7,400)
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	11,506	-	-
Transfers Out	(29,827)	-	(33,547)	-	-
Debt Issued	173,873	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	144,046	-	(22,041)	-	-
NET CHANGE IN FUND BALANCES	242,949	(11,933)	(232,333)	275,234	(7,400)
FUND BALANCES, October 1, 2009	2,019,163	412,455	2,835,829	74,875	52,510
FUND BALANCES, September 30, 2010	\$2,262,112	\$ 400,522	\$2,603,496	\$ 350,109	\$ 45,110

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor
Governmental Funds
For the Year Ended September 30, 2010

Special Revenue Funds

	<u>Court</u> <u>Improvement</u>	<u>Drivers</u> <u>Education</u>	<u>Article V</u>	<u>Court</u> <u>Technology</u>	<u>Crime</u> <u>Prevention</u>
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	-	-	-	-	-
Charges For Services	177,364	-	66,942	81,532	-
Fines and Forfeitures	-	30,694	-	-	26,059
Miscellaneous Revenue	6,568	701	669	1,584	179
TOTAL REVENUES	<u>183,932</u>	<u>31,395</u>	<u>67,611</u>	<u>83,116</u>	<u>26,238</u>
EXPENDITURES					
Current:					
General Government Services	-	-	-	-	-
Public Safety	-	33,663	-	-	37,277
Physical Environment	-	-	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	47,677	-	151,400	74,201	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	<u>47,677</u>	<u>33,663</u>	<u>151,400</u>	<u>74,201</u>	<u>37,277</u>
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	<u>136,255</u>	<u>(2,268)</u>	<u>(83,789)</u>	<u>8,915</u>	<u>(11,039)</u>
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	-	-	-
Transfers Out	-	-	-	-	-
Debt Issued	-	-	-	-	-
TOTAL OTHER FINANCING					
SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	136,255	(2,268)	(83,789)	8,915	(11,039)
FUND BALANCES, October 1, 2009	<u>2,514,478</u>	<u>244,963</u>	<u>221,212</u>	<u>549,894</u>	<u>66,966</u>
FUND BALANCES, September 30, 2010	<u>\$ 2,650,733</u>	<u>\$ 242,695</u>	<u>\$ 137,423</u>	<u>\$ 558,809</u>	<u>\$ 55,927</u>

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor
Governmental Funds
For the Year Ended September 30, 2010

	<u>Special Revenue Funds</u>				
	<u>E911</u>	<u>Tourist</u>	<u>Communi-</u>	<u>Economic</u>	<u>Impact</u>
	<u>System</u>	<u>Develop-</u>	<u>cation</u>	<u>Develop-</u>	<u>Fee</u>
		<u>ment</u>	<u>Improvement</u>	<u>ment</u>	
REVENUES					
Taxes	\$ -	\$ 185,869	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	194,488	-	-	67,800	-
Charges For Services	333,982	-	22,144	-	-
Fines and Forfeitures	-	-	45,578	-	-
Miscellaneous Revenue	153	815	5	17	1,943
TOTAL REVENUES	528,623	186,684	67,727	67,817	1,943
EXPENDITURES					
Current:					
General Government Services	-	-	-	-	-
Public Safety	629,882	-	77,799	-	-
Physical Environment	-	-	-	-	-
Transportation	-	-	-	1,458	-
Economic Environment	-	124,730	-	214,108	-
Culture/Recreation	-	-	-	-	-
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	79,842	37,218	-
Interest and Fiscal Charges	-	-	40,369	3,210	-
TOTAL EXPENDITURES	629,882	124,730	198,010	255,994	-
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	(101,259)	61,954	(130,283)	(188,177)	1,943
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	83,127	142,500	-
Transfers Out	-	-	-	-	-
Debt Issued	-	-	-	-	-
TOTAL OTHER FINANCING					
SOURCES (USES)	-	-	83,127	142,500	-
NET CHANGE IN FUND BALANCES	(101,259)	61,954	(47,156)	(45,677)	1,943
FUND BALANCES, October 1, 2009	(11,454)	262,677	(211,169)	(52,607)	687,502
FUND BALANCES, September 30, 2010	\$ (112,713)	\$ 324,631	\$ (258,325)	\$ (98,284)	\$ 689,445

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor
Governmental Funds
For the Year Ended September 30, 2010

	Special Revenue Funds				
	Miscell- aneous <u>Grants</u>	Community Development <u>Block Grant</u>	Interlachen Lakes <u>Estates</u>	West Putnam Municipal Services <u>Benefit Unit</u>	<u>SHIP</u>
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	479,668	12,500	-	-	141,578
Charges For Services	-	-	246,767	142,838	-
Fines and Forfeitures	-	-	-	-	-
Miscellaneous Revenue	39	-	881	917	56,492
TOTAL REVENUES	<u>479,707</u>	<u>12,500</u>	<u>247,648</u>	<u>143,755</u>	<u>198,070</u>
EXPENDITURES					
Current:					
General Government Services	-	-	-	-	-
Public Safety	280,115	-	-	-	-
Physical Environment	-	-	-	-	-
Transportation	-	-	239,591	132,443	-
Economic Environment	-	15,000	-	-	319,321
Culture/Recreation	206,704	-	-	-	-
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	<u>486,819</u>	<u>15,000</u>	<u>239,591</u>	<u>132,443</u>	<u>319,321</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(7,112)</u>	<u>(2,500)</u>	<u>8,057</u>	<u>11,312</u>	<u>(121,251)</u>
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	-	-	-
Transfers Out	-	-	-	-	-
Debt Issued	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	(7,112)	(2,500)	8,057	11,312	(121,251)
FUND BALANCES, October 1, 2009	<u>39,601</u>	<u>-</u>	<u>262,163</u>	<u>286,190</u>	<u>1,225,064</u>
FUND BALANCES, September 30, 2010	<u>\$ 32,489</u>	<u>\$ (2,500)</u>	<u>\$ 270,220</u>	<u>\$ 297,502</u>	<u>\$1,103,813</u>

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor
Governmental Funds
For the Year Ended September 30, 2010

	<u>Special Revenue Funds</u>				
	<u>Hurricane</u>		<u>Sewage</u>	<u>Water</u>	<u>ILE Lake</u>
	<u>Housing</u>		<u>Utilities</u>	<u>Utilities</u>	<u>Access</u>
	<u>Assistance</u>	<u>MSBU</u>			<u>Trust</u>
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	-	-	-	-	-
Charges For Services	-	260,135	44,855	31,549	-
Fines and Forfeitures	-	-	-	-	-
Miscellaneous Revenue	123	1,815	5	563	202
TOTAL REVENUES	<u>123</u>	<u>261,950</u>	<u>44,860</u>	<u>32,112</u>	<u>202</u>
EXPENDITURES					
Current:					
General Government Services	-	-	-	-	-
Public Safety	-	-	-	-	-
Physical Environment	-	-	76,613	20,410	-
Transportation	-	101,814	-	-	-
Economic Environment	14,610	-	-	-	-
Culture/Recreation	-	-	-	-	7,632
Court Related	-	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	<u>14,610</u>	<u>101,814</u>	<u>76,613</u>	<u>20,410</u>	<u>7,632</u>
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	<u>(14,487)</u>	<u>160,136</u>	<u>(31,753)</u>	<u>11,702</u>	<u>(7,430)</u>
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	-	-	-
Transfers Out	-	-	-	-	-
Debt Issued	-	-	-	-	-
TOTAL OTHER FINANCING					
SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	(14,487)	160,136	(31,753)	11,702	(7,430)
FUND BALANCES, October 1, 2009	<u>53,075</u>	<u>516,682</u>	<u>(1,788)</u>	<u>194,445</u>	<u>74,212</u>
FUND BALANCES, September 30, 2010	<u>\$ 38,588</u>	<u>\$ 676,818</u>	<u>\$ (33,541)</u>	<u>\$ 206,147</u>	<u>\$ 66,782</u>

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor
Governmental Funds
For the Year Ended September 30, 2010

	Special Revenue Funds				
	<u>Commissary</u>	<u>Federal Forfeiture</u>	<u>Records Moderni- zation</u>	<u>Article V Records Moderni- zation</u>	<u>Clerk of the Circuit Court</u>
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	-	-	-	-	244,198
Charges For Services	-	-	27,946	77,456	399,708
Fines and Forfeitures	-	36,472	-	44,860	-
Miscellaneous Revenue	183,855	1	289	713	12,544
TOTAL REVENUES	<u>183,855</u>	<u>36,473</u>	<u>28,235</u>	<u>123,029</u>	<u>656,450</u>
EXPENDITURES					
Current:					
General Government Services	-	-	-	-	1,764,377
Public Safety	136,932	33,291	-	-	-
Physical Environment	-	-	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	-	-	-	38,433	226,051
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	<u>136,932</u>	<u>33,291</u>	<u>-</u>	<u>38,433</u>	<u>1,990,428</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>46,923</u>	<u>3,182</u>	<u>28,235</u>	<u>84,596</u>	<u>(1,333,978)</u>
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	-	-	1,492,624
Transfers Out	-	-	-	-	(158,646)
Debt Issued	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,333,978</u>
NET CHANGE IN FUND BALANCES	46,923	3,182	28,235	84,596	-
FUND BALANCES, October 1, 2009	<u>101,391</u>	<u>9,819</u>	<u>251,605</u>	<u>660,051</u>	<u>-</u>
FUND BALANCES, September 30, 2010	<u>\$ 148,314</u>	<u>\$ 13,001</u>	<u>\$ 279,840</u>	<u>\$ 744,647</u>	<u>\$ -</u>

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor
Governmental Funds
For the Year Ended September 30, 2010

	<u>Special Revenue Funds</u>				
	<u>Court</u> <u>Fund</u>	<u>Supervisor</u> <u>of</u> <u>Elections</u>	<u>Supervisor</u> <u>of Elections</u> <u>Grants</u>	<u>Tax</u> <u>Collector</u>	<u>Property</u> <u>Appraiser</u>
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	2,098,289	-	26,847	-	-
Charges For Services	-	-	-	2,444,602	40,569
Fines and Forfeitures	-	-	-	-	-
Miscellaneous Revenue	-	1,896	87	810	405
TOTAL REVENUES	2,098,289	1,896	26,934	2,445,412	40,974
EXPENDITURES					
Current:					
General Government Services	-	782,013	68,672	1,996,215	1,516,224
Public Safety	-	-	-	-	-
Physical Environment	-	-	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	2,047,452	-	-	-	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	2,047,452	782,013	68,672	1,996,215	1,516,224
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	50,837	(780,117)	(41,738)	449,197	(1,475,250)
OTHER FINANCING SOURCES (USES)					
Transfers In	-	886,397	2,477	-	1,593,115
Transfers Out	-	(120,739)	-	(549,197)	(117,865)
Debt Issued	-	-	-	-	-
TOTAL OTHER FINANCING					
SOURCES (USES)	-	765,658	2,477	(549,197)	1,475,250
NET CHANGE IN FUND BALANCES	50,837	(14,459)	(39,261)	(100,000)	-
FUND BALANCES, October 1, 2009	-	61,835	115,201	100,000	-
FUND BALANCES, September 30, 2010	\$ 50,837	\$ 47,376	\$ 75,940	\$ -	\$ -

continued

Putnam County, Florida
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor
Governmental Funds
For the Year Ended September 30, 2010

	<u>Debt Service Funds</u>		<u>Capital Projects Funds</u>			<u>Total Nonmajor Governmental Funds</u>
	<u>Future Capital Improvement Debt</u>	<u>MSBU Loan</u>	<u>Capital Projects</u>	<u>Road Projects</u>	<u>Better Place Plan</u>	
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ 749,805	\$ 3,942,051	\$ 9,356,040
Licenses and Permits	-	-	-	-	-	47,464
Intergovernmental Revenue	-	-	67,583	1,794,081	-	8,715,051
Charges For Services	-	184,648	-	-	-	4,583,037
Fines and Forfeitures	-	-	-	-	-	505,807
Miscellaneous Revenue	117	431	13,726	81	5,814	470,803
TOTAL REVENUES	<u>117</u>	<u>185,079</u>	<u>81,309</u>	<u>2,543,967</u>	<u>3,947,865</u>	<u>23,678,202</u>
EXPENDITURES						
Current:						
General Government Services	-	-	-	-	-	6,127,501
Public Safety	-	-	-	-	-	4,305,095
Physical Environment	-	-	-	-	-	150,083
Transportation	-	-	-	-	-	5,654,450
Economic Environment	-	-	-	-	-	687,769
Culture/Recreation	-	-	-	-	-	214,336
Court Related	-	-	-	-	-	2,585,214
Capital Outlay	-	-	67,583	1,807,677	-	1,875,260
Debt Service:						
Principal Retirement	-	274,866	-	-	1,130,000	1,668,045
Interest and Fiscal Charges	-	83,154	-	-	446,874	586,941
TOTAL EXPENDITURES	<u>-</u>	<u>358,020</u>	<u>67,583</u>	<u>1,807,677</u>	<u>1,576,874</u>	<u>23,854,694</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>117</u>	<u>(172,941)</u>	<u>13,726</u>	<u>736,290</u>	<u>2,370,991</u>	<u>(176,492)</u>
OTHER FINANCING SOURCES (USES)						
Transfers In	-	-	-	-	-	4,211,746
Transfers Out	-	-	-	-	(500,000)	(1,509,821)
Debt Issued	-	-	-	-	-	173,873
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(500,000)</u>	<u>2,875,798</u>
NET CHANGE IN FUND BALANCES	117	(172,941)	13,726	736,290	1,870,991	2,699,306
FUND BALANCES, October 1, 2009	<u>41,478</u>	<u>207,382</u>	<u>358,845</u>	<u>(82,718)</u>	<u>2,000,983</u>	<u>16,142,810</u>
FUND BALANCES, September 30, 2010	<u>\$ 41,595</u>	<u>\$ 34,441</u>	<u>\$ 372,571</u>	<u>\$ 653,572</u>	<u>\$ 3,871,974</u>	<u>\$ 18,842,116</u>

concluded

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – County Transportation Trust Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 1,883,105	\$ 1,883,105	\$1,924,856	\$ 41,751
Licenses and Permits	2,500	2,500	7,475	4,975
Intergovernmental Revenue	3,279,591	3,279,591	3,348,699	69,108
Miscellaneous Revenue	19,500	19,500	156,470	136,970
TOTAL REVENUES	<u>5,184,696</u>	<u>5,184,696</u>	<u>5,437,500</u>	<u>252,804</u>
<u>EXPENDITURES</u>				
Current:				
Transportation	6,277,831	6,277,831	5,179,144	1,098,687
Reserve for Contingencies	27,988	27,988	-	27,988
Debt Service:				
Principal Retirement	-	-	146,119	(146,119)
Interest and Fiscal Charges	-	-	13,334	(13,334)
TOTAL EXPENDITURES	<u>6,305,819</u>	<u>6,305,819</u>	<u>5,338,597</u>	<u>967,222</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(1,121,123)</u>	<u>(1,121,123)</u>	<u>98,903</u>	<u>1,220,026</u>
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers Out	(29,827)	(29,827)	(29,827)	-
Debt Issued	-	-	173,873	173,873
TOTAL OTHER FINANCING SOURCES (USES)	<u>(29,827)</u>	<u>(29,827)</u>	<u>144,046</u>	<u>173,873</u>
NET CHANGE IN FUND BALANCES	(1,150,950)	(1,150,950)	242,949	1,393,899
FUND BALANCES, October 1, 2009	<u>1,150,950</u>	<u>1,150,950</u>	<u>2,019,163</u>	<u>868,213</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$2,262,112</u>	<u>\$ 2,262,112</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Fishing Improvement Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Licenses and Permits	\$ 45,000	\$ 45,000	\$ 39,989	\$ (5,011)
Miscellaneous Revenue	1,250	1,250	1,138	(112)
TOTAL REVENUES	<u>46,250</u>	<u>46,250</u>	<u>41,127</u>	<u>(5,123)</u>
<u>EXPENDITURES</u>				
Current:				
Physical Environment	103,000	103,000	53,060	49,940
Reserve For Contingencies	35,000	35,000	-	35,000
TOTAL EXPENDITURES	<u>138,000</u>	<u>138,000</u>	<u>53,060</u>	<u>84,940</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(91,750)	(91,750)	(11,933)	79,817
FUND BALANCES, October 1, 2009	<u>91,750</u>	<u>91,750</u>	<u>412,455</u>	<u>320,705</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 400,522</u>	<u>\$ 400,522</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Fire Taxing Unit Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$2,536,900	\$2,536,900	\$2,553,459	\$ 16,559
Intergovernmental Revenue	-	-	239,320	239,320
Miscellaneous Revenue	37,500	37,500	18,374	(19,126)
TOTAL REVENUES	2,574,400	2,574,400	2,811,153	236,753
<u>EXPENDITURES</u>				
Current:				
Public Safety	4,171,544	4,171,544	3,021,445	1,150,099
Reserve For Contingencies	100,000	100,000	-	100,000
TOTAL EXPENDITURES	4,271,544	4,271,544	3,021,445	1,250,099
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,697,144)	(1,697,144)	(210,292)	1,486,852
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	1,500	1,500	11,506	10,006
Transfers Out	(33,547)	(33,547)	(33,547)	-
TOTAL OTHER FINANCING SOURCES (USES)	(32,047)	(32,047)	(22,041)	10,006
NET CHANGE IN FUND BALANCES	(1,729,191)	(1,729,191)	(232,333)	1,496,858
FUND BALANCES, October 1, 2009	1,729,191	1,729,191	2,835,829	1,106,638
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$2,603,496	\$ 2,603,496

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Law Enforcement Trust Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ 25,000	\$ 25,000	\$ 295,033	\$ 270,033
Miscellaneous Revenue	125	125	224	99
TOTAL REVENUES	<u>25,125</u>	<u>25,125</u>	<u>295,257</u>	<u>270,132</u>
<u>EXPENDITURES</u>				
Current:				
Public Safety	27,500	27,500	20,023	7,477
Reserve for Contingencies	1,500	1,500	-	1,500
TOTAL EXPENDITURES	<u>29,000</u>	<u>29,000</u>	<u>20,023</u>	<u>8,977</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(3,875)	(3,875)	275,234	279,109
FUND BALANCES, October 1, 2009	<u>3,875</u>	<u>3,875</u>	<u>74,875</u>	<u>71,000</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 350,109</u>	<u>\$ 350,109</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Law Enforcement Education Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ 28,500	\$ 28,500	\$ 27,111	\$ (1,389)
Miscellaneous Revenue	250	250	157	(93)
TOTAL REVENUES	28,750	28,750	27,268	(1,482)
<u>EXPENDITURES</u>				
Current:				
Public Safety	45,000	45,000	34,668	10,332
Reserve for Contingencies	3,500	3,500	-	3,500
TOTAL EXPENDITURES	48,500	48,500	34,668	13,832
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(19,750)	(19,750)	(7,400)	12,350
FUND BALANCES, October 1, 2009	19,750	19,750	52,510	32,760
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ 45,110	\$ 45,110

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Court Improvement Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 40,000	\$ 40,000	\$ 177,364	\$ 137,364
Miscellaneous Revenue	25,000	25,000	6,568	(18,432)
TOTAL REVENUES	65,000	65,000	183,932	118,932
<u>EXPENDITURES</u>				
Current:				
Court Related	679,000	679,000	47,677	631,323
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(614,000)	(614,000)	136,255	750,255
FUND BALANCES, October 1, 2009	614,000	614,000	2,514,478	1,900,478
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$2,650,733</u>	<u>\$ 2,650,733</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Drivers Education Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ 20,000	\$ 20,000	\$ 30,694	\$ 10,694
Miscellaneous Revenue	825	825	701	(124)
TOTAL REVENUES	20,825	20,825	31,395	10,570
<u>EXPENDITURES</u>				
Current:				
Public Safety	75,000	75,000	33,663	41,337
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(54,175)	(54,175)	(2,268)	51,907
FUND BALANCES, October 1, 2009	54,175	54,175	244,963	190,788
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ 242,695	\$ 242,695

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Article V Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 65,000	\$ 65,000	\$ 66,942	\$ 1,942
Miscellaneous Revenue	700	700	669	(31)
TOTAL REVENUES	65,700	65,700	67,611	1,911
<u>EXPENDITURES</u>				
Current:				
Court Related	151,900	151,900	151,400	500
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(86,200)	(86,200)	(83,789)	2,411
FUND BALANCES, October 1, 2009	86,200	86,200	221,212	135,012
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ 137,423	\$ 137,423

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Court Technology Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 80,000	\$ 80,000	\$ 81,532	\$ 1,532
Miscellaneous Revenue	1,250	1,250	1,584	334
	<u>81,250</u>	<u>81,250</u>	<u>83,116</u>	<u>1,866</u>
TOTAL REVENUES	81,250	81,250	83,116	1,866
<u>EXPENDITURES</u>				
Current:				
Court Related	<u>197,545</u>	<u>197,545</u>	<u>74,201</u>	<u>123,344</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(116,295)	(116,295)	8,915	125,210
FUND BALANCES, October 1, 2009	<u>116,295</u>	<u>116,295</u>	<u>549,894</u>	<u>433,599</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 558,809</u>	<u>\$ 558,809</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Crime Prevention Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ 24,000	\$ 24,000	\$ 26,059	\$ 2,059
Miscellaneous Revenue	200	200	179	(21)
TOTAL REVENUES	24,200	24,200	26,238	2,038
<u>EXPENDITURES</u>				
Current:				
Public Safety	42,000	42,000	37,277	4,723
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(17,800)	(17,800)	(11,039)	6,761
FUND BALANCES, October 1, 2009	17,800	17,800	66,966	49,166
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 55,927</u>	<u>\$ 55,927</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – E911 System Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ -	\$ 190,917	\$ 194,488	\$ 3,571
Charges for Services	320,000	320,000	333,982	13,982
Miscellaneous Revenue	500	500	153	(347)
TOTAL REVENUES	320,500	511,417	528,623	17,206
<u>EXPENDITURES</u>				
Current:				
Public Safety	467,607	658,524	629,882	28,642
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(147,107)	(147,107)	(101,259)	45,848
FUND BALANCES, October 1, 2009	147,107	147,107	(11,454)	(158,561)
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ (112,713)	\$ (112,713)

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Tourist Development Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 175,000	\$ 175,000	\$ 185,869	\$ 10,869
Miscellaneous Revenue	650	650	815	165
TOTAL REVENUES	<u>175,650</u>	<u>175,650</u>	<u>186,684</u>	<u>11,034</u>
<u>EXPENDITURES</u>				
Current:				
Economic Environment	185,500	185,500	124,730	60,770
Reserve for Contingencies	15,150	15,150	-	15,150
TOTAL EXPENDITURES	<u>200,650</u>	<u>200,650</u>	<u>124,730</u>	<u>75,920</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(25,000)	(25,000)	61,954	86,954
FUND BALANCES, October 1, 2009	<u>25,000</u>	<u>25,000</u>	<u>262,677</u>	<u>237,677</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 324,631</u>	<u>\$ 324,631</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Communication Improvement Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 32,900	\$ 32,900	\$ 22,144	\$ (10,756)
Fines and Forfeitures	55,000	55,000	45,578	(9,422)
Miscellaneous Revenue	75	75	5	(70)
TOTAL REVENUES	87,975	87,975	67,727	(20,248)
<u>EXPENDITURES</u>				
Current:				
Public Safety	51,000	51,000	77,799	(26,799)
Debt Service				
Principal	79,842	79,842	79,842	-
Interest and Fiscal Changes	40,260	40,260	40,369	(109)
TOTAL EXPENDITURES	171,102	171,102	198,010	(26,908)
EXCESS OF REVENUES UNDER EXPENDITURES	(83,127)	(83,127)	(130,283)	(47,156)
OTHER FINANCING SOURCES (uses)				
Transfers In	83,127	83,127	83,127	-
NET CHANGE IN FUND BALANCES	-	-	(47,156)	(47,156)
FUND BALANCES, October 1, 2009	-	-	(211,169)	(211,169)
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ (258,325)	\$ (258,325)

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Economic Development Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ -	\$ 350,000	\$ 67,800	\$ (282,200)
Miscellaneous Revenue	150	150	17	(133)
TOTAL REVENUES	150	350,150	67,817	(282,333)
<u>EXPENDITURES</u>				
Current:				
Transportation	10,000	10,000	1,458	8,542
Economic Environment	135,050	485,050	214,108	270,942
Debt Service:				
Principal Retirement	37,218	37,218	37,218	-
Interest and Fiscal Charges	3,210	3,210	3,210	-
TOTAL EXPENDITURES	185,478	535,478	255,994	279,484
EXCESS OF REVENUES UNDER EXPENDITURES	(185,328)	(185,328)	(188,177)	(2,849)
<u>OTHER FINANCING SOURCES</u>				
Transfers In	142,500	142,500	142,500	-
NET CHANGE IN FUND BALANCES	(42,828)	(42,828)	(45,677)	(2,849)
FUND BALANCES, October 1, 2009	42,828	42,828	(52,607)	(95,435)
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ (98,284)	\$ (98,284)

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Impact Fee Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Licenses and Permits	\$ 67,500	\$ 67,500	\$ -	\$ (67,500)
Miscellaneous Revenue	2,440	2,440	1,943	(497)
TOTAL REVENUES	<u>69,940</u>	<u>69,940</u>	<u>1,943</u>	<u>(67,997)</u>
<u>EXPENDITURES</u>				
Current				
Public Safety	49,325	49,325	-	49,325
Transportation	617,550	617,550	-	617,550
Culture/Recreation	51,950	51,950	-	51,950
TOTAL EXPENDITURES	<u>718,825</u>	<u>718,825</u>	<u>-</u>	<u>718,825</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(648,885)	(648,885)	1,943	650,828
FUND BALANCES, October 1, 2009	<u>648,885</u>	<u>648,885</u>	<u>687,502</u>	<u>38,617</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 689,445</u>	<u>\$ 689,445</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Miscellaneous Grants Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 492,275	\$ 492,275	\$ 479,668	\$ (12,607)
Miscellaneous Revenue	-	-	39	39
TOTAL REVENUES	<u>492,275</u>	<u>492,275</u>	<u>479,707</u>	<u>(12,568)</u>
<u>EXPENDITURES</u>				
Current:				
Public Safety	278,607	278,607	280,115	(1,508)
Culture/Recreation	213,668	213,668	206,704	6,964
TOTAL EXPENDITURES	<u>492,275</u>	<u>492,275</u>	<u>486,819</u>	<u>5,456</u>
EXCESS OF REVENUES UNDER EXPENDITURES	-	-	(7,112)	(7,112)
FUND BALANCES, October 1, 2009	<u>-</u>	<u>-</u>	<u>39,601</u>	<u>39,601</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 32,489</u>	<u>\$ 32,489</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Community Development Block Grant Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ -	\$ 100,000	\$ 12,500	\$ (87,500)
<u>EXPENDITURES</u>				
Current:				
Economic Environment	-	100,000	15,000	85,000
EXCESS OF REVENUES UNDER EXPENDITURES	-	-	(2,500)	(2,500)
FUND BALANCES, October 1, 2009	-	-	-	-
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (2,500)</u>	<u>\$ (2,500)</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Interlachen Lakes Estates Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 265,500	\$ 265,500	\$ 246,767	\$ (18,733)
Miscellaneous Revenue	1,250	1,250	881	(369)
TOTAL REVENUES	266,750	266,750	247,648	(19,102)
<u>EXPENDITURES</u>				
Current:				
Transportation	334,800	334,800	239,591	95,209
Reserve for Contingencies	10,000	10,000	-	10,000
TOTAL EXPENDITURES	344,800	344,800	239,591	105,209
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(78,050)	(78,050)	8,057	86,107
FUND BALANCES, October 1, 2009	78,050	78,050	262,163	184,113
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ 270,220	\$ 270,220

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – West Putnam Municipal Services Benefit Unit Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 250	\$ 250	\$ -	\$ (250)
Charges for Services	150,500	150,500	142,838	(7,662)
Miscellaneous Revenue	1,600	1,600	917	(683)
TOTAL REVENUES	<u>152,350</u>	<u>152,350</u>	<u>143,755</u>	<u>(8,595)</u>
<u>EXPENDITURES</u>				
Current:				
Transportation	233,450	233,450	132,443	101,007
Reserve for Contingencies	10,000	10,000	-	10,000
TOTAL EXPENDITURES	<u>243,450</u>	<u>243,450</u>	<u>132,443</u>	<u>111,007</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(91,100)	(91,100)	11,312	102,412
FUND BALANCES, October 1, 2009	<u>91,100</u>	<u>91,100</u>	<u>286,190</u>	<u>195,090</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 297,502</u>	<u>\$ 297,502</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – SHIP Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ -	\$ -	\$ 141,578	\$ 141,578
Miscellaneous Revenue	6,500	6,500	56,492	49,992
TOTAL REVENUES	<u>6,500</u>	<u>6,500</u>	<u>198,070</u>	<u>191,570</u>
<u>EXPENDITURES</u>				
Current:				
Economic Environment	781,500	781,500	319,321	462,179
Reserve for Contingencies	25,000	25,000	-	25,000
TOTAL EXPENDITURES	<u>806,500</u>	<u>806,500</u>	<u>319,321</u>	<u>487,179</u>
EXCESS OF REVENUES UNDER EXPENDITURES	(800,000)	(800,000)	(121,251)	678,749
FUND BALANCES, October 1, 2009	<u>800,000</u>	<u>800,000</u>	<u>1,225,064</u>	<u>425,064</u>
FUND BALANCES, September 30, 2010	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$1,103,813</u></u>	<u><u>\$ 1,103,813</u></u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Hurricane Housing Assistance Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ -	\$ -	\$ 123	\$ 123
<u>EXPENDITURES</u>				
Current:				
Economic Environment	-	-	14,610	(14,610)
EXCESSOF REVENUES UNDER EXPENDITURES	-	-	(14,487)	(14,487)
FUND BALANCES, October 1, 2009	-	-	53,075	53,075
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ 38,588	\$ 38,588

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – MSBU Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 300,350	\$ 300,350	\$ 260,135	\$ (40,215)
Miscellaneous Revenue	1,750	1,750	1,815	65
TOTAL REVENUES	302,100	302,100	261,950	(40,150)
<u>EXPENDITURES</u>				
Current:				
Transportation	414,550	414,550	101,814	312,736
Reserve for Contingencies	25,000	25,000	-	25,000
TOTAL EXPENDITURES	439,550	439,550	101,814	337,736
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(137,450)	(137,450)	160,136	(377,886)
FUND BALANCES, October 1, 2009	137,450	137,450	516,682	379,232
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 676,818</u>	<u>\$ 676,818</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Sewage Utilities Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 41,850	\$ 41,850	\$ 44,855	\$ 3,005
Miscellaneous Revenue	150	150	5	(145)
TOTAL REVENUES	<u>42,000</u>	<u>42,000</u>	<u>44,860</u>	<u>2,860</u>
<u>EXPENDITURES</u>				
Current:				
Physical Environment	83,040	83,040	76,613	6,427
Reserve for Contingencies	1,180	1,180	-	1,180
TOTAL EXPENDITURES	<u>84,220</u>	<u>84,220</u>	<u>76,613</u>	<u>7,607</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(42,220)	(42,220)	(31,753)	10,467
FUND BALANCES, October 1, 2009	<u>42,220</u>	<u>42,220</u>	<u>(1,788)</u>	<u>(44,008)</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (33,541)</u>	<u>\$ (33,541)</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Water Utilities Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 29,850	\$ 29,850	\$ 31,549	\$ 1,699
Miscellaneous Revenue	825	825	563	(262)
TOTAL REVENUES	<u>30,675</u>	<u>30,675</u>	<u>32,112</u>	<u>1,437</u>
<u>EXPENDITURES</u>				
Current:				
Physical Environment	24,300	24,300	20,410	3,890
Reserve for Contingencies	6,375	6,375	-	6,375
TOTAL EXPENDITURES	<u>30,675</u>	<u>30,675</u>	<u>20,410</u>	<u>10,265</u>
EXCESS OF REVENUES OVER EXPENDITURES	-	-	11,702	11,702
FUND BALANCES, October 1, 2009	<u>-</u>	<u>-</u>	<u>194,445</u>	<u>194,445</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 206,147</u>	<u>\$ 206,147</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – ILE Lake Access Trust Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ 275	\$ 275	\$ 202	\$ (73)
<u>EXPENDITURES</u>				
Current:				
Culture/Recreation	57,500	57,500	7,632	49,868
Reserve for Contingencies	<u>5,000</u>	<u>5,000</u>	<u>-</u>	<u>5,000</u>
TOTAL EXPENDITURES	<u>62,500</u>	<u>62,500</u>	<u>7,632</u>	<u>54,868</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(62,225)	(62,225)	(7,430)	54,795
FUND BALANCES, October 1, 2009	<u>62,225</u>	<u>62,225</u>	<u>74,212</u>	<u>11,987</u>
FUND BALANCES, September 30, 2010	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 66,782</u></u>	<u><u>\$ 66,782</u></u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Commissary Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ 128,000	\$ 128,000	\$ 183,855	\$ 55,855
<u>EXPENDITURES</u>				
Current:				
Public Safety	<u>168,850</u>	<u>168,850</u>	<u>136,932</u>	<u>31,918</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(40,850)	(40,850)	46,923	87,773
FUND BALANCES, October 1, 2009	<u>40,850</u>	<u>40,850</u>	<u>101,391</u>	<u>60,541</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 148,314</u>	<u>\$ 148,314</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Federal Forfeiture Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Fines and Forfeitures	\$ -	\$ -	\$ 36,472	\$ 36,472
Miscellaneous Revenue	60,000	60,000	1	(59,999)
TOTAL REVENUES	<u>60,000</u>	<u>60,000</u>	<u>36,473</u>	<u>(23,527)</u>
<u>EXPENDITURES</u>				
Current:				
Public Safety	<u>60,000</u>	<u>60,000</u>	<u>33,291</u>	<u>26,709</u>
EXCESS OF REVENUES OVER EXPENDITURES	-	-	3,182	3,182
FUND BALANCES, October 1, 2009	<u>-</u>	<u>-</u>	<u>9,819</u>	<u>9,819</u>
FUND BALANCES, September 30, 2010	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 13,001</u></u>	<u><u>\$ 13,001</u></u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Records Modernization Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 35,000	\$ 35,000	\$ 27,946	\$ (7,054)
Miscellaneous Revenue	-	-	289	289
TOTAL REVENUES	35,000	35,000	28,235	(6,765)
<u>EXPENDITURES</u>				
Current:				
General Government Services	35,000	35,000	-	35,000
EXCESS OF REVENUES OVER EXPENDITURES	-	-	28,235	28,235
FUND BALANCES, October 1, 2009	-	-	251,605	251,605
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ 279,840	\$ 279,840

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Article V Records Modernization Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 85,000	\$ 85,000	\$ 77,456	\$ (7,544)
Fines and Forfeitures	-	-	44,860	44,860
Miscellaneous Revenue	-	-	713	713
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL REVENUES	85,000	85,000	123,029	38,029
<u>EXPENDITURES</u>				
Current:				
Court Related	85,000	85,000	38,433	46,567
	<hr/>	<hr/>	<hr/>	<hr/>
EXCESS OF REVENUES OVER EXPENDITURES	-	-	84,596	84,596
FUND BALANCES, October 1, 2009	<hr/>	<hr/>	<hr/>	<hr/>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 744,647</u>	<u>\$ 744,647</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Clerk of the Circuit Court Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 172,800	\$ 172,800	\$ 244,198	\$ 71,398
Charges for Services	355,400	355,400	399,708	44,308
Miscellaneous Revenue	33,200	33,200	12,544	(20,656)
TOTAL REVENUES	<u>561,400</u>	<u>561,400</u>	<u>656,450</u>	<u>95,050</u>
<u>EXPENDITURES</u>				
Current:				
General Government Services	1,806,823	1,806,823	1,764,377	42,446
Court Related	247,201	247,201	226,051	21,150
TOTAL EXPENDITURES	<u>2,054,024</u>	<u>2,054,024</u>	<u>1,990,428</u>	<u>63,596</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(1,492,624)</u>	<u>(1,492,624)</u>	<u>(1,333,978)</u>	<u>158,646</u>
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	1,492,624	1,492,624	1,492,624	-
Transfers Out	-	-	(158,646)	(158,646)
TOTAL OTHER FINANCING SOURCES (USES)	<u>1,492,624</u>	<u>1,492,624</u>	<u>1,333,978</u>	<u>(158,646)</u>
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES, October 1, 2009	-	-	-	-
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Court Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$2,141,935	\$2,141,935	\$2,098,289	\$ (43,646)
<u>EXPENDITURES</u>				
Current:				
Court Related	<u>2,141,935</u>	<u>2,141,935</u>	<u>2,047,452</u>	<u>94,483</u>
EXCESS OF REVENUES OVER EXPENDITURES	-	-	50,837	50,837
FUND BALANCES, October 1, 2009	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 50,837</u>	<u>\$ 50,837</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Supervisor of Elections Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ -	\$ -	\$ 1,896	\$ 1,896
<u>EXPENDITURES</u>				
Current:				
General Government Services	<u>936,397</u>	<u>886,397</u>	<u>782,013</u>	<u>104,384</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(936,397)	(886,397)	(780,117)	(102,488)
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	936,397	886,397	886,397	-
Transfers Out	<u>-</u>	<u>-</u>	<u>(120,739)</u>	<u>(120,739)</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>936,397</u>	<u>886,397</u>	<u>765,658</u>	<u>(120,739)</u>
NET CHANGE IN FUND BALANCES	-	-	(14,459)	(14,459)
FUND BALANCES, October 1, 2009	<u>-</u>	<u>-</u>	<u>61,835</u>	<u>61,835</u>
FUND BALANCES, September 30, 2010	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 47,376</u></u>	<u><u>\$ 47,376</u></u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Supervisor of Elections Grants Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$ 19,829	\$ 26,847	\$ 26,847	\$ -
Miscellaneous Revenue	-	-	87	87
	<u>19,829</u>	<u>26,847</u>	<u>26,934</u>	<u>87</u>
TOTAL REVENUES	19,829	26,847	26,934	87
<u>EXPENDITURES</u>				
Current:				
General Government Services	<u>52,195</u>	<u>68,672</u>	<u>68,672</u>	<u>-</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(32,366)	(41,825)	(41,738)	87
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	<u>-</u>	<u>-</u>	<u>2,477</u>	<u>2,477</u>
NET CHANGE IN FUND BALANCES	(32,366)	(41,825)	(39,261)	2,564
FUND BALANCES, October 1, 2009	<u>115,201</u>	<u>115,201</u>	<u>115,201</u>	<u>-</u>
FUND BALANCES, September 30, 2010	<u>\$ 82,835</u>	<u>\$ 73,376</u>	<u>\$ 75,940</u>	<u>\$ 2,564</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Tax Collector Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$2,110,075	\$2,110,075	\$2,444,602	\$ 334,527
Miscellaneous Revenue	10,750	10,750	810	(9,940)
TOTAL REVENUES	2,120,825	2,120,825	2,445,412	324,587
<u>EXPENDITURES</u>				
Current:				
General Government Services	2,007,555	2,007,555	1,996,215	11,340
EXCESS OF REVENUES OVER EXPENDITURES	113,270	113,270	449,197	335,927
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers Out	(113,270)	(113,270)	(549,197)	(435,927)
NET CHANGE IN FUND BALANCES	-	-	(100,000)	(100,000)
FUND BALANCES, October 1, 2009	-	-	100,000	100,000
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Property Appraiser Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 37,800	\$ 17,862	\$ 40,569	\$ 22,707
Miscellaneous Revenue	-	-	405	405
TOTAL REVENUES	<u>37,800</u>	<u>17,862</u>	<u>40,974</u>	<u>23,112</u>
<u>EXPENDITURES</u>				
Current:				
General Government Services	1,592,392	1,610,977	1,516,224	94,753
Reserve for Contingencies	38,523	-	-	-
TOTAL EXPENDITURES	<u>1,630,915</u>	<u>1,610,977</u>	<u>1,516,224</u>	<u>94,753</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(1,593,115)</u>	<u>(1,593,115)</u>	<u>(1,475,250)</u>	<u>117,865</u>
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	1,593,115	1,593,115	1,593,115	-
Transfers Out	-	-	(117,865)	(117,865)
TOTAL OTHER FINANCING SOURCES (USES)	<u>1,593,115</u>	<u>1,593,115</u>	<u>1,475,250</u>	<u>(117,865)</u>
NET CHANGE IN FUND BALANCES	-	-	-	-
FUND BALANCES, October 1, 2009	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Future Capital Improvement Debt Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Miscellaneous Revenue	\$ -	\$ -	\$ 117	\$ 117
<u>EXPENDITURES</u>	-	-	-	-
EXCESS OF REVENUES OVER EXPENDITURES	-	-	117	117
FUND BALANCES, October 1, 2009	-	-	41,478	41,478
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 41,595</u>	<u>\$ 41,595</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – MSBU Loan Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Charges for Services	\$ 250,000	\$ 250,000	\$ 184,648	\$ (65,352)
Miscellaneous Revenue	1,400	1,400	431	(969)
TOTAL REVENUES	<u>251,400</u>	<u>251,400</u>	<u>185,079</u>	<u>(66,321)</u>
<u>EXPENDITURES</u>				
Current:				
Reserve For Contingencies	20,000	20,000	-	20,000
Debt Service:				
Principal Retirement	274,768	274,768	274,866	(98)
Interest and Fiscal Charges	84,779	84,779	83,154	1,625
TOTAL EXPENDITURES	<u>379,547</u>	<u>379,547</u>	<u>358,020</u>	<u>21,527</u>
EXCESS OF REVENUES UNDER EXPENDITURES	(128,147)	(128,147)	(172,941)	(44,794)
FUND BALANCES, October 1, 2009	<u>128,147</u>	<u>128,147</u>	<u>207,382</u>	<u>79,235</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 34,441</u>	<u>\$ 34,441</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Capital Projects Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Intergovernmental Revenue	\$1,963,260	\$1,963,260	\$ 67,583	\$ (1,895,677)
Miscellaneous Revenue	725	725	13,726	13,001
TOTAL REVENUES	<u>1,963,985</u>	<u>1,963,985</u>	<u>81,309</u>	<u>(1,882,676)</u>
<u>EXPENDITURES</u>				
Current:				
Capital Outlay-Public Safety	1,763,985	1,763,985	14,833	1,749,152
Capital Outlay-Culture & Recreation	200,000	200,000	52,750	147,250
TOTAL EXPENDITURES	<u>1,963,985</u>	<u>1,963,985</u>	<u>67,583</u>	<u>1,896,402</u>
EXCESS OF REVENUES OVER EXPENDITURES	-	-	13,726	13,726
FUND BALANCES, October 1, 2009	<u>-</u>	<u>-</u>	<u>358,845</u>	<u>358,845</u>
FUND BALANCES, September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 372,571</u>	<u>\$ 372,571</u>

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Road Projects Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$ 855,750	\$ 855,750	\$ 749,805	\$ (105,945)
Intergovernmental Revenue	1,955,900	1,955,900	1,794,081	(161,819)
Miscellaneous Revenue	-	-	81	81
Total Revenues	2,811,650	2,811,650	2,543,967	(267,683)
<u>EXPENDITURES</u>				
Capital Outlay	2,811,650	2,811,650	1,807,677	1,003,973
<u>EXCESS OF REVENUES OVER EXPENDITURES</u>				
	-	-	736,290	736,290
FUND BALANCES, October 1, 2009	-	-	(82,718)	(82,718)
FUND BALANCES, September 30, 2010	\$ -	\$ -	\$ 653,572	\$ 653,572

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual – Better Place Plan Fund
For the Year Ended September 30, 2010

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<u>REVENUES</u>				
Taxes	\$4,413,478	\$4,413,478	\$3,942,051	\$ (471,427)
Miscellaneous Revenue	-	-	5,814	5,814
TOTAL REVENUES	<u>4,413,478</u>	<u>4,413,478</u>	<u>3,947,865</u>	<u>(465,613)</u>
<u>EXPENDITURES</u>				
Current:				
Capital Outlay-General Government	2,335,569	2,335,569	-	2,335,569
Debt Service:				
Principal Retirement	1,130,000	1,130,000	1,130,000	-
Interest and Fiscal Charges	447,909	447,909	446,874	1,035
TOTAL EXPENDITURES	<u>3,913,478</u>	<u>3,913,478</u>	<u>1,576,874</u>	<u>2,336,604</u>
EXCESS OF REVENUES OVER EXPENDITURES	500,000	500,000	2,370,991	1,870,991
<u>OTHER FINANCING SOURCES</u>				
Transfers Out	(500,000)	(500,000)	(500,000)	-
NET CHANGE IN FUND BALANCES	-	-	1,870,991	1,870,991
FUND BALANCES - October 1, 2009	<u>-</u>	<u>-</u>	<u>2,000,983</u>	<u>2,000,983</u>
FUND BALANCES - September 30, 2010	<u>\$ -</u>	<u>\$ -</u>	<u>\$3,871,974</u>	<u>\$ 3,871,974</u>

Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis.

The County administers the following Internal Service Funds:

Fleet Maintenance Fund - to account for the costs of providing a maintenance facility for automotive equipment used by other departments.

Group Insurance Reserve Fund - to accumulate funds for the payment of premiums for employees' health and accident insurance.

Risk Management Fund - to account for the costs and the allocation of costs relating to various insurance carried by the County except health and life insurance benefits for County employees.

Putnam County, Florida
Combining Statement of Net Assets – Internal Service Funds
September 30, 2010

	<u>Fleet</u> <u>Maintenance</u>	<u>Group</u> <u>Insurance</u> <u>Reserve</u>	<u>Risk</u> <u>Management</u> <u>Fund</u>	<u>Totals</u>
<u>CURRENT ASSETS</u>				
Cash and Equivalents	\$ 56,345	\$2,350,631	\$1,691,183	\$4,098,159
Due From Other Funds	12,726	-	-	12,726
Due From Other Governments	720	4,209	-	4,929
Inventory	112,828	-	-	112,828
Other Assets	-	-	1,004	1,004
TOTAL CURRENT ASSETS	182,619	2,354,840	1,692,187	4,229,646
<u>NONCURRENT ASSETS</u>				
Capital Assets, Net	41,551	-	-	41,551
TOTAL ASSETS	224,170	2,354,840	1,692,187	4,271,197
<u>CURRENT LIABILITIES</u>				
Accounts Payable and Accrued Liabilities	38,416	1,246	33,018	72,680
Due to Other Funds	160,000	-	-	160,000
Estimated Liability for Self-Insured Losses	-	-	429,152	429,152
Compensated Absences	11,700	-	3,700	15,400
TOTAL CURRENT LIABILITIES	210,116	1,246	465,870	677,232
<u>NONCURRENT LIABILITIES</u>				
Compensated Absences	9,900	-	3,200	13,100
Other noncurrent liabilities	6,213	-	1,243	7,456
TOTAL LIABILITIES	226,229	1,246	470,313	697,788
<u>NET ASSETS</u>				
Invested in Capital Assets	41,551	-	-	41,551
Unrestricted	(43,610)	2,353,594	1,221,874	3,531,858
TOTAL NET ASSETS	\$ (2,059)	\$2,353,594	\$1,221,874	\$3,573,409

Putnam County, Florida
Combining Statement of Revenues, Expenses and Changes in Fund Net Assets
Internal Service Funds
For the Year Ended September 30, 2010

	<u>Fleet Maintenance</u>	<u>Group Insurance Reserve</u>	<u>Risk Management Fund</u>	<u>Totals</u>
<u>OPERATING REVENUES</u>				
User Charges	\$ 884,292	\$5,997,931	\$1,158,559	\$8,040,782
Miscellaneous	1,561	6,258	10,765	18,584
TOTAL OPERATING REVENUES	<u>885,853</u>	<u>6,004,189</u>	<u>1,169,324</u>	<u>8,059,366</u>
<u>OPERATING EXPENSES</u>				
Personal Services	335,424	-	52,649	388,073
Insurance	19,895	5,448,828	504,341	5,973,064
Claims Expense	-	-	604,210	604,210
Contractual Services	359,013	16,707	3,500	379,220
Repairs and Maintenance	20,707	-	-	20,707
Other Operating Expenses	268,465	25	897	269,387
Depreciation Expense	14,863	-	-	14,863
TOTAL OPERATING EXPENSES	<u>1,018,367</u>	<u>5,465,560</u>	<u>1,165,597</u>	<u>7,649,524</u>
OPERATING INCOME (LOSS)	<u>(132,514)</u>	<u>538,629</u>	<u>3,727</u>	<u>409,842</u>
<u>TRANSFERS</u>				
Transfers In	-	55,780	179,642	235,422
Transfers Out	(3,362)	-	-	(3,362)
TOTAL TRANSFERS	<u>(3,362)</u>	<u>55,780</u>	<u>179,642</u>	<u>232,060</u>
CHANGE IN NET ASSETS	<u>(135,876)</u>	<u>594,409</u>	<u>183,369</u>	<u>641,902</u>
NET ASSETS, October 1, 2009	<u>133,817</u>	<u>1,759,185</u>	<u>1,038,505</u>	<u>2,931,507</u>
NET ASSETS, September 30, 2010	<u>\$ (2,059)</u>	<u>\$2,353,594</u>	<u>\$1,221,874</u>	<u>\$3,573,409</u>

Putnam County, Florida
Combining Statement of Cash Flows – Internal Service Funds
For the Year Ended September 30, 2010

	<u>Fleet Maintenance</u>	<u>Group Insurance Reserve</u>	<u>Risk Management Fund</u>	<u>Totals</u>
<u>CASH FLOWS FROM OPERATING ACTIVITIES</u>				
Receipts from Customers	\$ 875,952	\$6,186,052	\$1,169,324	\$8,231,328
Payments to Suppliers	(505,774)	(5,567,927)	(1,200,922)	(7,274,623)
Payments to Employees	(329,769)	-	(51,938)	(381,707)
	<u>40,409</u>	<u>618,125</u>	<u>(83,536)</u>	<u>574,998</u>
<u>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</u>				
<u>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</u>				
Transfers In	-	55,780	179,642	235,422
Transfers Out	(3,362)	-	-	(3,362)
	<u>(3,362)</u>	<u>55,780</u>	<u>179,642</u>	<u>232,060</u>
<u>NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES</u>				
NET INCREASE IN CASH AND EQUIVALENTS				
	37,047	673,905	96,106	807,058
CASH AND EQUIVALENTS, October 1, 2009				
	<u>19,298</u>	<u>1,676,726</u>	<u>1,595,077</u>	<u>3,291,101</u>
CASH AND EQUIVALENTS, September 30, 2010				
	<u>\$ 56,345</u>	<u>\$2,350,631</u>	<u>\$1,691,183</u>	<u>\$4,098,159</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:				
Operating Income (Loss)	\$ (132,514)	\$ 538,629	\$ 3,727	\$ 409,842
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	14,863	-	-	14,863
Changes in:				
Due From Other Funds	(12,726)	-	-	(12,726)
Due From Other Governments	2,825	181,863	-	184,688
Inventory	(12,534)	-	-	(12,534)
Accounts Payable and Accrued Liabilities	14,840	(102,367)	(87,974)	(175,501)
Due to Other Funds	160,000	-	-	160,000
Compensated Absences	2,600	-	100	2,700
Other Noncurrent Liabilities	3,055	-	611	3,666
	<u>40,409</u>	<u>618,125</u>	<u>(83,536)</u>	<u>574,998</u>
<u>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</u>				

Fiduciary Funds

Agency Funds

Agency funds are used to report resources held in a purely custodial capacity.

The County maintains the following Agency Funds:

Clerk of the Circuit Court Agency Fund – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

Sheriff Agency Fund – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

Tax Collector Agency Fund – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

Putnam County, Florida
Combining Statement of Fiduciary Net Assets – Agency Funds
September 30, 2010

	<u>Clerk of the Circuit Court</u>	<u>Sheriff</u>	<u>Tax Collector</u>	<u>Totals</u>
<u>ASSETS</u>				
Cash and Equivalents	\$ 788,507	\$ 73,758	\$1,782,561	\$2,644,826
Receivables	-	-	1,599	1,599
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL ASSETS	788,507	73,758	1,784,160	2,646,425
	<hr/>	<hr/>	<hr/>	<hr/>
<u>LIABILITIES</u>				
Due to Other Governments	-	-	26,456	26,456
Assets Held for Others	788,507	73,758	1,757,704	2,619,969
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL LIABILITIES	788,507	73,758	1,784,160	2,646,425
	<hr/>	<hr/>	<hr/>	<hr/>
NET ASSETS	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Putnam County, Florida
Combining Statement of Changes in Assets and Liabilities
Agency Funds
For the Year Ended September 30, 2010

	Balance October 1, <u>2009</u>	<u>Additions</u>	<u>Deductions</u>	Balance September 30, <u>2010</u>
<u>CLERK OF THE CIRCUIT COURT</u>				
Assets:				
Cash and Equivalents	\$ 1,137,574	\$ 2,187,752	\$ 2,536,819	\$ 788,507
Liabilities:				
Assets Held for Others	\$ 1,137,574	\$ 2,187,752	\$ 2,536,819	\$ 788,507
<u>SHERIFF</u>				
Assets:				
Cash and Equivalents	\$ 84,427	\$ 427,211	\$ 437,880	\$ 73,758
Liabilities:				
Assets Held for Others	\$ 84,427	\$ 427,211	\$ 437,880	\$ 73,758
<u>TAX COLLECTOR</u>				
Assets:				
Cash and Equivalents	\$ 2,026,706	\$ 100,541,371	\$ 100,785,516	\$ 1,782,561
Receivables	6,842	4,242	9,485	1,599
Due From Other Funds	-	22,242	22,242	-
Total Assets	<u>\$ 2,033,548</u>	<u>\$ 100,567,855</u>	<u>\$ 100,817,243</u>	<u>\$ 1,784,160</u>
Liabilities:				
Due to Other Governments	\$ -	\$ 34,164,814	\$ 34,138,358	\$ 26,456
Assets Held for Others	2,033,548	66,401,750	66,677,594	1,757,704
Due to Other Funds	-	1,291	1,291	-
Total Liabilities	<u>\$ 2,033,548</u>	<u>\$ 100,567,855</u>	<u>\$ 100,817,243</u>	<u>\$ 1,784,160</u>
<u>TOTALS - ALL AGENCY FUNDS</u>				
Assets:				
Cash and Equivalents	\$ 3,248,707	\$ 103,156,334	\$ 103,760,215	\$ 2,644,826
Receivables	6,842	4,242	9,485	1,599
Due From Other Funds	-	22,242	22,242	-
Total Assets	<u>\$ 3,255,549</u>	<u>\$ 103,182,818</u>	<u>\$ 103,791,942</u>	<u>\$ 2,646,425</u>
Liabilities:				
Due to Other Funds	\$ -	\$ 1,291	\$ 1,291	\$ -
Due to Other Governments	-	34,164,814	34,138,358	26,456
Assets Held for Others	3,255,549	69,016,713	69,652,293	2,619,969
Total Liabilities	<u>\$ 3,255,549</u>	<u>\$ 103,182,818</u>	<u>\$ 103,791,942</u>	<u>\$ 2,646,425</u>

Putnam County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2010

<u>Federal Agency</u>	<u>Federal CFDA Number</u>	<u>Contract Number</u>	<u>Expend- itures</u>	<u>Program Total</u>
<u>EXECUTIVE OFFICE OF THE PRESIDENT</u>				
Office of National Drug Control and Policy Passed Through St Johns County, Florida High Intensity Drug Trafficking	07.XXX	I8PNFP501Z	6,324	
<u>DEPARTMENT OF AGRICULTURE</u>				
Passed Through Florida Department of Agriculture Cooperative Forestry Assistance	10.664	--	\$ 9,338	
Direct Assistance Water and Waste Disposal Grants - Rural Development	10.770	--	494,245	
<u>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</u>				
Passed Through State Department of Community Affairs Community Development Block Grant - Disaster Recovery	14.228	10DB-K4-04-64-01-K-30	12,500	
Community Development Block Grant - Economic Development	14.228	10DB-4N-04-64-01-E05	67,800	80,300
<u>DEPARTMENT OF THE INTERIOR</u>				
Passed Through Florida Department of Environmental Protection Outdoor Recreation Acquisition, Development and Planning	15.916	LWCF12-00539	52,750	
<u>DEPARTMENT OF JUSTICE</u>				
Passed Through Department of Juvenile Justice: Juvenile Justice and Delinquency Prevention	16.540	0270A, 2007JFFX047	50,000	
Direct Assistance: DEA Task Force Overtime	16.XXX	--	23,293	
Federal Equitable Sharing	16.XXX		33,637	
Developing, Testing and Demonstrating Promising Programs	16.541	2009-DD-BX-0085	2,647	
State Criminal Alien Assistance Program	16.606	2009-AP-BX-0311	4,853	
Bullet Proof Vest Partnership Program	16.607	7038542	1,294	
Public Safety Partnership and Community Policing	16.710	2008-CK-WX-0340	14,833	
ARRA - Recovery Act - Byrne Justice Assistance Grant Program	16.804	ARRA-2009-SB-B9-1279	255,198	
Passed Through Office of Attorney General: Crime Victim Assistance	16.575	V09068	67,218	
Passed Through Department of Children and Families: Violence Against Women Formula Grant	16.588	VA925F	18,660	
Violence Against Women Formula Grant	16.588	LN925	51,360	70,020
Passed Through Florida Department of Law Enforcement: Byrne Justice Assistance Grant Program	16.738	2009-DJ-BX-0506	28,186	
ARRA - Byrne Justice Assistance Grant Program	16.738	ARRA-2010-JAGC-PUTN-4-4x-039	26,852	55,038
ARRA - Recovery Act - Byrne Justice Assistance Grant Program	16.803	ARRA2010-ARRC-PUTN-4-W7-059	189,244	
ARRA - Recovery Act - Byrne Justice Assistance Grant Program	16.803	ARRA2010-ARRC-PUTN-7-W7-323	34,058	223,302

The accompanying notes are an integral part of this schedule.

continued

Putnam County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2010

<u>Federal Agency</u>	<u>Federal CFDA Number</u>	<u>Contract Number</u>	<u>Expenditures</u>	<u>Program Total</u>
<u>DEPARTMENT OF TRANSPORTATION,</u>				
Passed Through Florida Department of Transportation:				
Highway Planning and Construction	20.205	403855-3-58-01, SFLT204	235,600	
Highway Planning and Construction	20.205	210031-7-38-01, 3751007P	21,342	
Highway Planning and Construction	20.205	210031-6-38-01, 3751008P	6,375	
ARRA -Recovery Act - Highway Planning and Construction	20.205	ARRA-426257-1-58-01	275,943	
ARRA -Recovery Act - Highway Planning and Construction	20.205	ARRA-426317-1-58-01	242,465	
ARRA -Recovery Act - Highway Planning and Construction	20.205	ARRA-426265-1-58-01	115,063	
ARRA -Recovery Act - Highway Planning and Construction	20.205	ARRA-426211-1-58-01	403,255	
ARRA -Recovery Act - Highway Planning and Construction	20.205	ARRA-426318-1-58-01	288,548	1,588,591
State and Community Highway Safety - Motorcycle Safety	20.600	MC-10-10-04, APP61	2,174	
State and Community Highway Safety - Teen Safety	20.600	CP-10-04-16, APR67	14,920	
Alcohol Traffic Safety and Drunk Driving Incentive Grant	20.601	K8-10-06-18, APQ16	7,533	
State Traffic Safety Information System Improvement Grants	20.610	K9-10-18-01	29,875	
Total Highway Safety Cluster				54,502
Direct Assistance:				
Federal Transit Capital Investment Grants	20.514	FL-04-7526	106,788	
Federal Transit Capital Investment Grants	20.514	FL-03-7525	1,065,555	1,172,343
<u>GENERAL SERVICES ADMINISTRATION</u>				
Passed Through State Department of Management Services				
Federal Surplus Property	39.003	--	22,375	
<u>DEPARTMENT OF ENVIRONMENTAL PROTECTION</u>				
Direct Assistance				
Congressionally Mandated Projects	66.202	XP-96422505-0	626,800	
Passed Through State Department of Environmental Protection:				
Capitalization Grant for Drinking Water State Revolving Fund	66.468	DW 5401010	883,796	
<u>DEPARTMENT OF EDUCATION</u>				
Passed Through Florida Department of Law Enforcement:				
Safe and Drug-Free Schools and Communities	84.186	2009-DCF-PUTN1-X1-013	65,000	
<u>DEPARTMENT OF HEALTH AND HUMAN SERVICES</u>				
Passed Through State Department of Revenue:				
Child Support Enforcement-Title IV-D Reimbursements	93.563	CD354	244,198	
<u>DEPARTMENT OF HOMELAND SECURITY</u>				
Passed Through State Department of Community Affairs				
Emergency Management Performance Grants	97.042	09-BG-03-04-64-01-120	39,662	
Passed Through State Division of Emergency Management:				
Homeland Security Grant Program	97.067	08-DS-60-04-64-01-323	34,432	
Homeland Security Grant Program	97.067	09-DS-51-04-64-01-365	63,000	97,432
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 6,238,989</u>	

The accompanying notes are an integral part of this schedule.

continued

Putnam County, Florida
Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2010

<u>State Agency</u>	<u>CSFA Number</u>	<u>Contract Number</u>	<u>Expend- itures</u>	<u>Project Total</u>
<u>DEPARTMENT OF HEALTH</u>				
County Grant Awards - Emergency Medical Services	64.005	C9054	\$ 8,943	
 <u>DEPARTMENT OF MANAGEMENT SERVICES</u>				
Wireless 911 Emergency Telephone System	72.001	--	333,982	
Wireless 911 Emergency Telephone System	72.001	W911GE	26,937	
Wireless 911 Emergency Telephone System	72.001	W911RS	12,659	373,578
E-911 State Grant Program	72.002	W911BR	154,892	
 <u>DEPARTMENT OF ENVIRONMENTAL PROTECTION</u>				
Florida Recreation Development Assistance Program	37.017	RP711	43,191	
Small County Consolidated Grants	37.012	026SC	78,787	
 <u>DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES</u>				
Mosquito Control – State Aid	42.003	14976	37,683	
 <u>DEPARTMENT OF COMMUNITY AFFAIRS</u>				
Emergency Management Programs	52.008	10-BG-25-04-64-01-089	102,724	
 <u>FLORIDA HOUSING FINANCE CORPORATION</u>				
State Housing Initiatives Program	52.901	2008-2009	7,610	
State Housing Initiatives Program	52.901	2009-2010	249,691	
State Housing Initiatives Program	52.901	2010-2011	62,020	319,321
Hurricane Housing Recovery Program	52.902	--	14,611	
 <u>DEPARTMENT OF STATE AND SECRETARY OF STATE</u>				
Voter Education and Voting System Assistance	45.029	--	68,671	
State Aid to Libraries	45.030	10-ST-72	206,704	
 <u>DEPARTMENT OF TRANSPORTATION</u>				
County Incentive Grant Program - Turn Lane SR100	55.008	210031-5-58-01	49,190	
County Incentive Grant Program - Turn Lane SR115	55.008	209970-4-58-01	32,064	81,254
 TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			<u>\$ 1,490,359</u>	

The accompanying notes are an integral part of this schedule.

concluded

Putnam County, Florida
Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance
For the Year Ended September 30, 2010

NOTE 1 – BASIS OF PRESENTATION

Expenditures generally represent allowable costs, determined in accordance with generally accepted accounting principles.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

NOTE 2 – SUBRECIPIENTS

Of the federal expenditures presented in the schedule, Putnam County provided federal awards to Ride Solution, Inc. as follows:

<u>Program Title</u>	<u>Federal CFDA Number</u>	<u>Amount Provided to Subrecipients</u>
Federal Transit Grants	20.514	\$ 447,445

The County did not provide state awards to subrecipients.



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STATISTICAL SECTION

Putnam County, Florida

Statistical Section

(Not Audited)

Fiscal Year Ended September 30, 2010

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**STATISTICAL SECTION
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The data in the following schedules are presented to assist the reader in understanding and assessing the changes in Putnam County's (the County) financial position over a period of time.	
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Revenue capacity information is provided to enable the reader to assess the County's capacity for generating its own revenues.	
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Debt Capacity	
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Demographic and economic indicators are expected to help the reader understand the socio-economic environment within which the County operates and assist financial statement comparison	
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Operating Information	
The following tables contain information regarding functional or programmatic resources and services that when coupled with financial information may assist the reader in assessing the County's economic condition.	
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Sources and notes:

Unless otherwise indicated, the data that comprises the contents of this statistical section has been taken from the Comprehensive Annual Financial Reports of Putnam County, Florida.

The Governmental Accounting Standards Board (GASB) Statement 34 was implemented by the County in fiscal year ending September 30, 2003; therefore some tables will contain data for only the last eight fiscal years.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**NET ASSETS BY COMPONENT – LAST EIGHT FISCAL YEARS
(Accrual Basis of Accounting)**

	Fiscal Year Ended September 30th									
	2003	2004	2005	2006	2007	2008	2009	2010		
<u>Governmental Activities</u>										
Invested in Capital Assets, Net of Related Debt	\$17,781,476	\$18,934,049	\$26,329,967	\$72,517,445	\$82,335,510	\$89,352,076	(3)	\$91,150,420	\$87,833,275	
Restricted	8,132,877	10,777,129	9,044,555	10,503,980	11,718,054	13,690,695		11,812,032	18,990,563	
Unrestricted	8,055,272	8,599,627	8,408,925	7,593,183	12,958,053	9,529,517		15,925,787	14,978,352	
Total Governmental Activities Net Assets	\$33,969,625	\$38,310,805	\$43,783,447	\$90,614,608	\$107,011,617	\$112,572,288	(3)	\$118,888,239	(4)	\$121,802,190
<u>Business-Type Activities</u>										
Invested in Capital Assets, Net of Related Debt	\$8,744,616	\$11,545,145	\$11,777,388	\$11,465,124	\$13,168,496	\$15,680,338	(3)	\$25,219,829	\$27,649,659	
Restricted	1,017,895	824,196	(1,935,930)	(909,152)	(2,905,578)	(2,675,812)	(1)	(2,799,772)	(1)	(2,027,403)
Unrestricted										
Total Business-Type Activities Net Assets	\$9,762,511	\$12,369,341	\$9,841,458	\$10,555,972	\$10,262,918	\$13,004,526	(3)	\$22,420,057	(4)	\$25,622,256
<u>Primary Government</u>										
Invested in Capital Assets, Net of Related Debt	\$26,526,092	\$30,479,194	\$38,107,355	\$83,982,569	(2)	\$95,504,006	\$105,032,414	(3)	\$116,370,249	\$115,482,934
Restricted	8,132,877	10,777,129	9,044,555	10,503,980		11,718,054	13,690,695		11,812,032	18,990,563
Unrestricted	9,073,167	9,423,823	6,472,995	6,684,031		10,052,475	6,853,705		13,126,015	12,950,949
Total Primary Government Net Assets	\$43,732,136	\$50,680,146	\$53,624,905	\$101,170,580		\$117,274,535	\$125,576,814	(3)	\$141,308,296	\$147,424,446

Notes:

- (1) The significant decreases in unrestricted net assets for Business-Type Activities reported for fiscal years ended (FYE) 2005 through 2009 are largely attributable to revised engineering estimates of landfill long term care costs.
- (2) FYE 2006 – Capital Assets Net of Related Debt in Governmental Activities increased significantly in fiscal year ended September 30, 2006 due primarily to the retroactive capitalization of infrastructure assets pursuant to Governmental Accounting Standards Board (GASB) Statement 34.
- (3) FYE 2008 – Debt totaling \$10,532,729 has been re-classified from Governmental Activities to Business-Type Activities and 2008 capitalized interest reported in Business-Type Activities has been reduced for the amount of interest earned associated with the construction of the East Putnam Water System. For further information please refer to Note 19 in the Notes to Financial Statements.
- (4) FYE 2009 – Re-stated Governmental Activities Net Assets increased by \$237,405 in recognition of intangible assets per GASB Statement 51. Business-type Activities Net Assets increased by \$280,730 through an adjustment made for an overstated debt principal balance associated with the East Putnam Water Fund.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**CHANGES IN NET ASSETS – LAST EIGHT FISCAL YEARS
(Accrual Basis of Accounting)**

	2003	2004	2005	2006
<u>Expenses</u>				
Governmental Activities:				
General Government	\$11,763,375	\$12,062,121	\$12,779,328	\$13,296,405
Public Safety	18,316,022	20,776,621	21,460,892	22,232,302
Physical Environment	279,649	427,324	388,229	579,000
Transportation	8,229,849	8,059,497	11,749,444	11,402,600
Economic Environment	1,817,081	2,234,127	1,864,763	1,785,538
Human Services	1,892,737	1,854,142	2,481,153	2,416,565
Culture and Recreation	1,212,045	1,874,680	1,559,073	1,862,991
Court Related	3,189,632	3,361,705	2,798,284	3,033,562
Interest on Long-Term Debt	310,798	222,606	218,423	317,374
Total Governmental Activities Expenses	47,011,188	50,872,823	55,299,589	56,926,337
Business-Type Activities:				
Water & Wastewater System	123,567	132,328	142,722	122,487
Solid Waste	4,842,934	4,386,367	10,414,791	7,971,234
Port Authority	97,863	96,318	124,643	173,767
Total Business-Type Activities Expenses	5,064,274	4,615,013	10,682,156	8,267,508
Total Primary Government Expenses	\$52,075,462	\$55,487,836	\$65,981,745	\$65,193,845
<u>Program Revenues</u>				
Governmental Activities:				
Charges for Services:				
General Government	\$4,146,302	\$4,495,132	\$4,369,449	\$4,326,151
Public Safety	3,449,934	3,728,377	4,014,064	4,409,005
Court Related	1,302,243	1,495,553	2,003,996	2,493,652
Other	1,351,782	1,518,447	1,739,997	1,684,541
Operating Grants and Contributions	4,755,970	5,335,505	5,526,125	6,106,925
Capital Grants and Contributions	4,059,742	1,405,152	2,777,371	5,826,144
Total Governmental Activities Program Revenues	19,065,973	17,978,166	20,431,002	24,846,418
Business-Type Activities:				
Charges for Services:				
Water and Wastewater System	53,480	49,506	56,665	52,475
Solid Waste	5,692,802	6,094,628	5,889,582	6,031,090
Port Authority	52,776	48,806	97,329	104,030
Operating Grants and Contributions	254,680	304,072	1,353,155	1,685,684
Capital Grants and Contributions	-	-	-	-
Total Business-Type Activities Program Revenues	6,053,738	6,497,012	7,396,731	7,873,279
Total Primary Government Program Revenues	\$25,119,711	\$24,475,178	\$27,827,733	\$32,719,697
Net (Expense)/Revenue				
Governmental Activities	(\$27,945,215)	(\$32,894,657)	(\$34,868,587)	(\$32,079,919)
Business-Type Activities	989,464	1,881,999	(3,285,425)	(394,229)
Total Primary Government Net Expense	(\$26,955,751)	(\$31,012,658)	(\$38,154,012)	(\$32,474,148)
<u>General Revenue and Other Changes in Net Assets</u>				
Governmental Activities:				
Taxes:				
Property Taxes	\$21,656,001	\$25,129,686	\$27,273,945	\$29,935,184
Sales Taxes and Other State Shared Revenue	4,336,799	4,531,451	4,824,434	5,261,062
Local Infrastructure Surtax	3,003,379	4,417,277	4,834,232	5,584,987
Other Taxes	2,386,291	2,454,833	2,628,964	2,648,666
Investment Earnings	462,325	352,215	774,652	1,429,292
Gain (Loss) – Sale of Capital Assets	63,262	409,750	43,027	48,938
Miscellaneous	1,809,961	495,442	611,999	537,264
Transfers	(3,228,038)	(554,817)	(650,024)	(325,510)
Total Governmental Activities	30,489,980	37,235,837	40,341,229	45,119,883
Business-Type Activities:				
Investment Earnings	76,352	39,914	73,594	393,740
Gain (Loss) – Sale of Capital Assets	(28,292)	128,628	21,655	386,746
Miscellaneous	6,949	1,472	12,269	2,747
Transfers	3,228,038	554,817	650,024	325,510
Total Business-Type Activities	3,283,047	724,831	757,542	1,108,743
Total Primary Government-General Revenues & Other Changes in Net Assets	\$33,773,027	\$37,960,668	\$41,098,771	\$46,228,626
<u>Changes in Net Assets</u>				
Government Activities	\$2,544,765	\$4,341,180	\$5,472,642	\$13,039,964
Business-Type Activities	4,272,511	2,606,830	(2,527,883)	714,514
Total Primary Government Changes in Net Assets	\$6,817,276	\$6,948,010	\$2,944,759	\$13,754,478

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

CHANGES IN NET ASSETS – LAST EIGHT FISCAL YEARS
(Accrual Basis of Accounting)

	2007	2008	2009	2010
<u>Expenses</u>				
Governmental Activities:				
General Government	\$12,956,339	\$16,081,345	\$16,476,338	\$16,813,057
Public Safety	26,526,912	29,310,776	28,419,085	29,667,802
Physical Environment	723,732	431,209	426,078	523,562
Transportation	8,298,519	9,708,977	10,281,596	10,086,384
Economic Environment	5,340,613	1,938,559	1,530,062	1,095,222
Human Services	2,682,154	1,945,096	2,228,920	1,915,494
Culture and Recreation	2,329,061	2,326,242	1,997,217	1,986,088
Court Related	3,199,629	3,292,156	3,135,103	3,259,218
Interest on Long-Term Debt	653,098	1,053,154	517,142	623,052
Total Governmental Activities Expenses	62,710,057	66,087,514	65,011,541	65,969,879
Business-Type Activities:				
Water & Wastewater System	117,273	126,763	(50,066)	2,016,184
Solid Waste	7,941,522	6,826,973	6,585,260	7,702,979
Port Authority	100,406	132,600	109,575	280,881
Total Business-Type Activities Expenses	8,159,201	7,086,336	6,644,769	10,000,044
Total Primary Government Expenses	\$70,869,258	\$73,173,850	\$71,656,310	\$75,969,923
<u>Program Revenues</u>				
Governmental Activities:				
Charges for Services:				
General Government	\$4,433,688	\$4,409,907	\$5,140,901	\$5,100,330
Public Safety	4,258,725	4,064,473	4,349,902	4,489,708
Court Related	2,408,036	2,011,207	1,277,128	281,908
Other	1,334,097	1,236,842	1,063,701	989,422
Operating Grants and Contributions	5,506,260	4,688,946	6,305,996	6,095,126
Capital Grants and Contributions	6,739,571	6,317,883	5,347,830	4,441,553
Total Governmental Activities Program Revenues	24,680,377	22,729,258	23,485,458	21,398,047
Business-Type Activities:				
Charges for Services:				
Water and Wastewater System	57,967	54,395	48,835	687,763
Solid Waste	6,397,827	6,195,938	6,320,713	7,971,866
Port Authority	134,991	128,884	100,238	202,304
Operating Grants and Contributions	191,176	582,555	285,779	78,787
Capital Grants and Contributions	-	-	7,027,458	1,124,495
Total Business-Type Activities Program Revenues	6,781,961	6,961,772	13,783,023	10,065,215
Total Primary Government Program Revenues	\$31,462,338	\$29,691,030	\$37,268,481	\$31,463,262
<u>Net (Expense)/Revenue</u>				
Governmental Activities	(\$38,029,680)	(\$43,358,256)	(\$41,526,083)	(\$44,571,832)
Business-Type Activities	(\$1,377,240)	(\$124,564)	\$7,138,254	\$65,171
Total Primary Government Net Expense	(\$39,406,920)	(\$43,482,820)	(\$34,387,829)	(\$44,506,661)
<u>General Revenue and Other Changes in Net Assets</u>				
Governmental Activities:				
Taxes:				
Property Taxes	\$38,956,651	\$37,130,894	\$36,881,354	\$35,202,650
Sales Taxes and Other State Shared Revenue	5,438,927	4,992,856	4,567,633	6,804,975
Local Infrastructure Surtax	5,279,106	4,714,955	4,361,575	3,942,051
Other Taxes	2,633,438	2,541,817	2,517,987	3,414,019
Investment Earnings	2,066,319	1,590,779	166,666	98,045
Gain (Loss) – Sale of Capital Assets	-	-	-	-
Miscellaneous	529,489	472,549	1,363,004	979,614
Transfers	(477,241)	(2,524,923)	(2,016,185)	(2,955,571)
Total Governmental Activities	54,426,689	48,918,927	47,842,034	47,485,783
Business-Type Activities:				
Investment Earnings	439,241	227,221	133,655	104,060
Gain (Loss) – Sale of Capital Assets	158,580	107,353	120,363	60,811
Miscellaneous	9,124	6,675	7,074	16,586
Transfers	477,241	2,524,923	2,016,185	2,955,571
Total Business-Type Activities	1,084,186	2,866,172	2,277,277	3,137,028
Total Primary Government – General Revenue & Other Changes in Net Assets	\$55,510,875	\$51,785,099	\$50,119,311	\$50,622,811
<u>Changes in Net Assets</u>				
Government Activities	\$16,397,009	\$5,560,671	\$6,315,951	\$2,913,951
Business-Type Activities	(293,054)	2,741,608	9,415,531	3,202,199
Total Primary Government Changes in Net Assets	\$16,103,955	\$8,302,279	\$15,731,482	\$6,116,150

Notes:

- (1) FYE 2008 – Changes in Net Assets have been re-stated per Note 19, *Notes to Financial Statements* (FYE 2009).
- (2) FYE 2009 – Changes in Net Assets have been re-stated per Note 19, *Notes to Financial Statements* (FYE 2010).

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS**
(Modified Accrual Basis of Accounting)

	Fiscal Years Ended September 30th									
	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
<u>General Fund</u>										
Reserved	\$52,655	\$52,372	\$72,188	\$78,276	\$63,453	\$54,507	\$43,492	\$59,524	\$2,378,147	\$2,417,978
Unreserved	3,130,249	4,200,294	4,630,917	5,295,496	6,805,123	6,906,964	12,130,607	9,712,529	9,470,804	12,865,950
Total General Fund	\$3,182,904	\$4,252,666	\$4,703,105	\$5,373,772	\$6,868,576	\$6,961,471	\$12,174,099	\$9,772,053	\$11,848,951	\$15,283,928
<u>All Other Governmental Funds</u>										
Reserved	\$2,051,178	\$2,196,857	\$2,369,334	\$1,730,489	\$1,170,482	\$1,048,960	\$1,287,860	\$7,369,971	\$7,992,189	\$8,005,764
Unreserved, reported in:										
Special Revenue Funds	6,720,130	6,667,150	8,168,224	7,591,389	9,285,550	11,783,920	11,764,335	6,755,478	4,201,074	4,409,795
Debt Service Funds	878,778	657,672	404,511	273,015	607,673	704,958	581,812	426,547	248,860	76,036
Capital Projects Funds	1,991,195	896,907	544,281	4,529,231	1,506,495	(3,333,764) (1)	(1,964,975) (1)	70,375	2,277,110	4,898,117
Total All Other Governmental Funds	\$11,641,281	\$10,418,586	\$11,486,350	\$14,124,124	\$12,570,200	\$10,204,074	\$11,669,032	\$14,622,371	\$14,719,233	\$17,389,712

Notes:

- (1) The Capital Projects Funds totals represent activities of the Capital Projects Fund, the Road Projects Fund and the Better Place Plan Fund. Deficit balances in the Capital Projects and Road Projects Funds are subject to elimination by transfers from the General Fund, while the Better Place Plan Fund deficits are subject to elimination by revenues received from the one cent surtax or debt issuance. Refer to Note 12 of the *Notes to Financial Statements* for further information.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS – LAST TEN FISCAL YEARS
(Modified Accrual Basis of Accounting)**

	Fiscal Years Ended September 30th									
	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Revenues										
Taxes	\$22,461,673	\$22,999,680	\$26,965,513	\$31,924,959	\$34,641,141	\$38,070,859	\$46,779,444	\$44,355,656	\$43,732,844	\$41,848,771
Licenses & Permits	447,223	482,749	521,791	728,538	905,617	944,784	936,486	601,592	597,326	1,454,624
Charges for Services	6,022,809	6,125,416	6,862,602	7,458,566	8,063,824	8,633,406	8,536,015	8,371,316	9,292,103	8,229,467
Fines & Forfeitures	570,140	640,887	721,856	835,834	1,044,400	713,015	830,275	828,851	561,211	621,059
Intergovernmental	11,809,126	12,059,050	12,030,862	10,725,004	12,871,620	17,088,304	17,474,930	15,271,255	15,671,299	16,575,327
Other	3,050,905	2,486,306	4,247,164	2,518,403	3,545,798	3,745,735	3,963,179	3,884,741	1,922,602	1,435,729
Total Revenues	\$44,361,876	\$44,794,088	\$51,349,788	\$54,191,304	\$61,072,400	\$69,196,103	\$78,520,329	\$73,313,411	\$71,777,385	\$70,164,977
Expenditures										
General Government	\$11,445,328	\$11,440,430	\$11,800,838	\$11,601,616	\$12,844,452	\$15,008,190	\$15,520,852	\$20,888,844	\$14,413,990	\$14,105,983
Public Safety	16,043,451	17,895,838	19,366,157	20,178,588	23,540,794	24,415,173	25,995,056	27,052,878	28,751,920	28,973,485
Physical Environment	2,080,158	749,172	632,378	960,313	1,009,370	995,783	1,341,970	13,644,704	2,506,210	597,338
Transportation	5,235,386	4,583,302	4,678,662	5,678,591	9,072,104	7,702,343	6,968,726	6,978,886	7,151,081	6,886,583
Economic Environment	662,243	1,110,206	1,797,381	2,231,927	1,933,303	1,785,454	2,872,285	1,935,904	1,533,616	1,094,825
Human Services	2,226,894	1,945,035	1,891,999	1,927,356	2,332,729	1,928,952	2,372,291	1,928,002	2,215,082	1,906,826
Culture & Recreation	1,118,284	1,143,012	1,101,139	1,372,922	1,423,626	1,758,738	2,201,639	1,966,155	2,019,084	1,759,711
Court-Related	3,096,734	3,011,021	3,171,771	3,302,128	2,805,914	3,009,710	3,148,089	3,231,596	3,154,933	3,282,314
Capital Outlay	826,467	3,255,228	4,006,734	3,797,483	9,057,166	14,198,442	19,534,431	6,784,516	4,661,133	1,875,260
Debt Service										
Principal Retirement	1,654,311	1,819,694	1,883,533	1,868,887	1,397,435	1,222,416	2,226,399	2,220,948	2,556,574	2,189,458
Interest & Fiscal Charges	388,813	359,630	310,798	222,606	218,423	317,374	521,696	852,098	706,791	640,860
Total Expenditures	\$44,778,069	\$47,312,568	\$50,641,390	\$53,142,417	\$65,635,316	\$72,342,575	\$82,703,434	\$87,484,531	\$69,670,414	\$63,312,643
Excess of Revenues Over (Under) Expenditures	(\$416,193)	(\$2,518,480)	\$708,398	\$1,048,887	(\$4,562,916)	(\$3,146,472)	(\$4,183,105)	(\$14,171,120)	\$2,106,971	\$6,852,334
Other Financing Sources (Uses)										
Proceeds from Borrowing	\$373,616	\$2,520,341	\$290,527	\$1,743,204	\$3,256,000	-	\$10,026,449	\$14,032,728	\$289,955	\$173,873
Proceeds from Refunding	-	-	-	-	-	-	-	-	-	-
Payments to Escrow Agent	-	-	-	-	-	-	-	-	-	-
Sale of Capital Assets	-	-	-	522,370	211,500	58,623	76,607	-	-	-
Capital Leases	-	-	242,140	114,000	1,217,611	1,052,263	888,000	808,937	-	-
Transfers In	17,704,293	18,751,658	17,980,327	18,981,945	19,534,446	21,371,970	24,099,303	24,168,695	24,031,657	24,411,834
Transfers Out	(18,188,511)	(18,906,452)	(18,147,597)	(19,101,965)	(19,715,761)	(21,609,615)	(24,229,668)	(24,287,947)	(24,254,823)	(25,332,585)
Total Other Financing Sources (Uses)	(\$110,602)	\$2,365,547	\$365,397	\$2,259,554	\$4,503,796	\$873,241	\$10,860,691	\$14,722,413	\$66,789	(\$746,878)
Net Change in Fund Balances	(\$526,795)	(\$152,933)	\$1,073,795	\$3,308,441	(\$59,120)	(\$2,273,231)	\$6,677,586	\$551,293	\$2,173,760	\$6,105,456
Debt Service as a Percentage Of Non-Capital Expenditures	5.06%	4.91%	4.68%	4.26%	3.06%	2.92%	4.74%	4.20%	5.27%	4.68%

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**TAXABLE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS
(In Thousands of Dollars)**

Fiscal Year	Real Property						Taxable Personal Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Value	Total Taxable Assessed Value As a Percentage Of Estimated Actual Value	Assessed Taxable Value Per Capita (Dollars)
	Residential	Commercial	Industrial	Other (1)	Adjustments (2)	Less Tax Exempt Property						
2001	1,547,124	190,392	87,797	693,859	(223,575)	(811,039)	822,948	2,307,506	8.8000	3,726,271	61.925%	33
2002	1,639,605	201,390	136,335	740,982	(256,472)	(861,308)	830,006	2,430,538	8.8000	4,000,103	60.762%	34
2003	1,777,311	227,394	139,820	790,056	(299,231)	(920,304)	824,128	2,539,174	8.8000	4,280,371	59.321%	35
2004	1,920,374	246,776	141,977	857,083	(357,964)	(967,744)	797,350	2,637,852	9.2000	4,480,224	58.878%	36
2005	2,147,954	267,389	166,748	927,233	(462,985)	(1,021,574)	787,349	2,812,114	9.2000	4,821,291	58.327%	38
2006	2,590,133	306,864	179,493	1,014,378	(652,769)	(1,078,737)	794,649	3,154,012	9.2000	5,401,459	58.392%	42
2007	3,570,960	337,431	193,584	1,324,706	(1,116,293)	(1,209,315)	810,059	3,911,132	9.2000	6,824,314	57.312%	52
2008	4,005,411	350,694	156,853	1,567,880	(1,409,020)	(1,325,739)	823,619	4,169,698	8.5765	7,533,900	55.346%	56
2009	4,058,022	357,277	159,474	1,685,299	(1,465,330)	(1,587,543)	840,885	4,048,084	8.5765	7,760,796	52.161%	54
2010	3,901,162	354,037	158,189	1,776,188	(1,444,037)	(1,650,895)	851,044	3,945,688	8.5765	7,707,062	51.196%	53

Notes:

Real and tangible personal property are assessed on January 1 of each year.

Florida Statutes (F.S.) governs the procedures for establishing and increasing millage rates. The Board of County Commissioners sets the millage rates (F.S. 200.011 and 200.065). Millage rates levied by counties may not exceed 10.0 mills except by vote of a county's qualified electors (F.S. 200.071). Such voted levies are limited for periods not to exceed two (2) years (F.S. 200.091).

(1) Other (Real Property) includes centrally assessed property values, i.e. railroad tracks, water easements, etc. which are assessed by the State of Florida, rather than the County.

(2) Adjustments are various due to classifications, caps, etc., pursuant to Florida Statutes 193.114(2)(d), 193.155, 193.461, 193.501 and 193.502(7).

(3) Total Taxable Assessed Value is net of stipulated adjustments and tax exemptions.

Sources:

Putnam County Property Appraiser – Forms DR-403PC and DR-403AC.

Tax rates are per \$1,000 of assessed value and are taken from Forms DR-422.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**PROPERTY TAX RATES – DIRECT AND OVERLAPPING GOVERNMENTS
LAST TEN FISCAL YEARS
(Per \$1,000 of Taxable Value)**

Governmental Entity	Fiscal Years -----									
	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Board of County Commissioners										
General Fund	8.8000	8.8000	8.8000	9.2000	9.2000	9.2000	9.2000	8.5765	8.5765	8.5765
Total General County	8.8000	8.8000	8.8000	9.2000	9.2000	9.2000	9.2000	8.5765	8.5765	8.5765
School Board Operations										
General fund	6.8270	6.6840	6.6440	6.4660	6.3100	5.9340	5.7740	5.4940	5.9550	6.0640
Bond/Debt/Capital Outlay	2.9110	2.8700	2.7600	2.8000	2.8000	2.6000	2.5000	2.0000	1.7500	1.7490
Total School Board	9.7380	9.5540	9.4040	9.2660	9.1100	8.5340	8.2740	7.4940	7.7050	7.8130
Total County-wide	18.5380	18.3540	18.2040	18.4660	18.3100	17.7340	17.4740	16.0705	16.2815	16.3895
Special Districts										
Fire Taxing Unit (MSTU)	0.5000	0.5000	0.5000	0.8000	0.8000	0.8000	0.8000	0.7425	0.7425	0.7425
West Putnam MSTU	3.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
St. Johns River Water Management District	0.4720	0.4620	0.4620	0.4620	0.4620	0.4620	0.4620	0.4158	0.4158	0.4158
Suwannee River Water Management District	0.4910	0.4910	0.4910	0.4910	0.4910	0.4910	0.4910	0.4399	0.4399	0.4399
Municipalities										
Crescent City	8.2500	8.2500	8.2500	9.0000	9.0000	8.9000	8.8000	8.1723	8.1723	8.1723
Interlachen	7.5000	8.0000	8.0000	8.0000	7.9500	8.5000	8.5000	8.5000	8.4658	8.8287
Palatka	6.9070	7.3000	7.8000	8.0000	8.0000	8.6500	8.6500	8.5000	8.6500	8.6500
Pomona Park	5.2890	6.2890	7.2890	7.3050	7.4710	6.4040	5.6540	4.7737	5.0867	6.2874
Welaka	5.0000	7.0000	6.7000	6.7000	6.7000	6.7000	6.3000	5.5050	5.5050	5.5050

Source: County Budget Office Fiscal Year Reports

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

PRINCIPAL TAXPAYERS – CURRENT AND NINE YEARS AGO

Taxpayer	2010 -----			2001 -----		
	Taxable Assessed Value (1)	Rank	Total Assessed Value (%)	Taxable Assessed Value (2)	Rank	Total Assessed Value(%)
Georgia-Pacific Corporation	\$278,824,854	1	7.07%	\$237,517,175	2	10.29%
Seminole Electric	272,256,779	2	6.90%	351,879,229	1	15.25%
Florida Power & Light	164,024,196	3	4.16%	133,618,504	3	5.79%
Lafarge Gypsum Corporation	78,632,393	4	1.99%	77,784,851	4	3.37%
Clay Electric Cooperative, Inc.	40,193,097	5	1.02%	33,243,889	5	1.44%
BellSouth Telecommunications	20,451,738	6	0.52%	26,532,585	6	1.15%
Life Point Hospitals (*)	17,467,313	7	0.44%	13,036,766	8	0.57%
CSX Transportation	14,136,415	8	0.36%	9,142,608	10	0.40%
Wal-Mart Stores East, Inc.	13,251,250	9	0.33%	-	-	-
Lowe's Home Centers	7,763,856	10	0.20%	-	-	-
Florida Furniture Industries	-	-	-	15,242,221	7	0.66%
North American Timber Company	-	-	-	9,214,408	9	0.40%
All Others	3,038,686,139		77.01%	1,400,293,435		60.68%
Totals	\$3,945,688,030		100.00%	\$2,307,505,671		100.00%

Sources:

Putnam County Property Appraiser – (1) 2009 Final Tax Roll; (2) 2000 Final Tax Roll

Notes:

Taxable Assessed Value includes real, tangible personal and centrally assessed properties. Consequently, significant changes in assessed values over the ten year period may be the results of property additions, deletions, as well as just normal business attrition.

Percentages are a function of the given Taxpayer's Taxable Assessed Value / Total Taxable Assessed Value of All Taxpayers for the specific year.

(*) – Life Point Hospitals is the parent company of Putnam Community Medical Center

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS**

Fiscal Year	Total Tax Levy	Current Fiscal Year Collections	Percentage of Levy	Delinquent Collections	Total Collections	Percentage of Levy
2001	\$21,409,254	\$20,172,205	94.22%	\$254,299	\$20,426,504	95.41%
2002	22,481,475	20,588,216	91.58%	235,393	20,823,609	92.63%
2003	23,485,081	21,383,765	91.05%	272,236	21,656,001	92.21%
2004	26,151,575	24,768,865	94.71%	360,821	25,129,686	96.09%
2005	27,877,586	26,163,323	93.85%	1,110,621 (1)	27,273,944	97.83%
2006	31,250,659	29,278,397	93.69%	656,787	29,935,184	95.79%
2007	38,801,345	38,848,336 (2)	100.00%	108,315	38,956,651	100.00%
2008	38,558,366	36,918,496	95.75%	212,398	37,130,894	96.30%
2009	37,435,830	36,218,263	96.75%	535,198	36,753,461	98.18%
2010	36,488,381	35,625,656	97.64%	411,382	36,037,038	98.76%

Notes:

- (1) The significant increase in these collections seems largely attributable to an increase in the closings of real property sales, necessitating the payment of delinquent taxes.
- (2) Tax collections approximating \$2.3 million, which were subject to litigation and held in escrow for tax roll Years 2001 through 2006 were released and recorded as revenues.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS**

	2001	2002	2003	2004	2005 (1)	2006 (2)	2007 (3)	2008 (4)	2009 (5)	2010
<u>Governmental Activities</u>										
Loans/Notes	\$1,048,133	\$3,091,467	\$2,803,046	\$3,938,263	\$6,640,738	\$5,942,847	\$14,600,160	\$16,808,909	\$15,166,962	\$13,473,758
Revenue Bonds –										
Gas Tax, 1989	1,225,000	845,000	435,000	-	-	-	-	-	-	-
Sales Tax, 1995	2,280,000	1,750,000	1,190,000	605,000	-	-	-	-	-	-
Capital Leases	954,881	522,194	429,749	302,850	1,281,551	1,809,289	1,840,026	1,719,266	1,094,593	772,213
Total Governmental Activities	\$5,508,014	\$6,208,661	\$4,857,795	\$4,846,113	\$7,922,289	\$7,752,136	\$16,440,186	\$18,528,175	\$16,261,555	\$14,245,971
<u>Business-Type Activities</u>										
Loans/Notes	\$3,080,000	\$2,280,000	\$1,140,000	\$380,002	\$283,606	\$183,695	\$80,138	\$10,532,729	\$12,937,748	\$12,960,885
Revenue Bonds –										
Water Revenue Bonds – 2008A	-	-	-	-	-	-	-	-	2,054,900	2,054,900
Water Revenue Bonds – 2008B	-	-	-	-	-	-	-	-	4,268,000	4,268,000
Capital Leases	199,111	113,414	23,262	-	-	-	-	356,820	273,157	185,903
Total Business-Type Activities	\$3,279,111	\$2,393,414	\$1,163,262	\$380,002	\$283,606	\$183,695	\$80,138	\$10,889,549	\$19,533,805	19,469,688
<u>Total Primary Government</u>										
Total Outstanding Debt	\$8,787,125	\$8,602,075	\$6,021,057	\$5,226,115	\$8,205,895	\$7,935,831	\$16,520,324	\$29,417,724	\$35,795,360	\$33,715,659
Total Outstanding Debt as a % of API (6)	0.65%	0.62%	0.41%	0.34%	0.51%	0.46%	0.92%	1.59%	1.88%	1.62%
Total Outstanding Debt per Capita (6)	\$124	\$121	\$84	\$71	\$111	\$107	\$221	\$392	\$480	\$454

Notes:

- (1) **FYE 2005:** Increases in notes payable were primarily attributable to the issuance of a 13 year note for \$1,900,000 (secured by special assessments levies) and a 15 year note for \$1,356,000 (secured by specific traffic ticket surcharges), both with general governmental commitments to provide non-advallorem revenues to cover deficiencies; capital leases increased due to the acquisition of two road graders for Public Works, as well as the financing of additional patrol vehicles and related equipment for the Putnam county Sheriff's Office (PCSO).
- (2) **FYE 2006:** Increases in capital leases were attributable to the additional acquisitions of patrol vehicles and related equipment by the PCSO, in an ongoing effort to better facilitate public safety.
- (3) **FYE 2007:** The Board of County Commissioners approved the issuance of a note in the amount of \$10,000,000 for the Better Place Plan (BPP); and the PCSO entered into capital leases totaling \$888,000.
- (4) **FYE 2008: Governmental Activities** - Loans and notes payable increased by the amount of \$3,500,000, as a result of a note issued to advance road projects pursuant to the County's BPP. Revenues to be received from the one cent sales surtax pledged security for both the \$10 million (see note 3 above) and the \$3.5 million notes for the BPP projects. For more information on the Pledged Revenue Coverage refer to page 15 of this Statistical Section. The County, also, entered into a capital lease arrangement for a new phone system in the amount of \$767,937. **Business-Type Activities** - (Restatement for FYE 2008) A Water Revenue Bond Anticipation Note (BAN) in the amount of \$5,956,600, as well as a loan from the Florida State Revolving Fund (SRF) in the amount of \$4,576,128 represent the increases to Loans and Notes Payables. Both instruments were acquired to assist in financing of the development of the East Putnam (E.P.) Water System. The BAN was retired by the issuance of the Water Revenue Bonds – Series 2008A and 2008B on December 12, 2008. Both instruments in FYE 2008 were previously reported under Governmental Activities. Additionally, Solid Waste Management acquired a compactor under a capital lease agreement in the amount of \$454,227.
- (5) **FYE 2009: Governmental Activities** – the County acquired a wheel loader and an excavator by lease arrangements totaling just under \$290 thousand. **Business-Type Activities** – To finance construction of a new landfill cell, the County issued a note payable in the amount of \$4 million, which is secured by special assessments for waste disposal. The SRF loan (refer to note 4 above) increased by approximately \$4.4million. Water Revenue Bonds were issued for slightly over \$6.3 million.
- (6) See the Demographic Statistics schedule, page of this Statistical Section, for population and personal income data used for ratio calculations.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING
LAST TEN FISCAL YEARS**

Fiscal Year	Tax-Backed Bonds -----				Restricted Reserves			Additional Comparisons Net Tax-Backed Bond Debt Ratios -----				
	General Obligation Bonds	Gas Tax 1989 (1)	Sales Tax 1995(2)	Total	Gas Tax 1989	Sales Tax 1995	Net General Bonded Debt (GBD)	Net GBD to Personal Income (3)	Net GBD Per Capita (3)	County Gas Consumption (in gallons) (4)	Gas Consumption To Net Gas Tax-Backed Bonded Debt (5)	Net Sales Tax-Backed Bonded Debt to County Taxable Sales (3)
2001	-	\$1,225,000	\$2,280,000	\$3,505,000	\$216,250	\$501,000	\$2,787,750	0.20%	\$39	30,612,000	30	0.38%
2002	-	845,000	1,750,000	2,595,000	216,250	501,000	1,877,750	0.13%	26	31,694,000	50	0.27%
2003	-	435,000	1,190,000	1,625,000	216,250	501,000	907,750	0.06%	13	32,516,000	149	0.13%
2004	-	-	605,000	605,000	-	501,000	104,000	0.01%	1	-	-	0.02%
2005	-	-	-	-	-	-	-	-	-	-	-	-
2006	-	-	-	-	-	-	-	-	-	-	-	-
2007	-	-	-	-	-	-	-	-	-	-	-	-
2008	-	-	-	-	-	-	-	-	-	-	-	-
2009	-	-	-	-	-	-	-	-	-	-	-	-
2010	-	-	-	-	-	-	-	-	-	-	-	-

Notes:

- (1) The Gas Tax Refunding Revenue Bonds of 1989 were payable from the first, second, and third cents of Putnam County's portion of the six cent local option gas tax. A bond resolution required that a reserve account be established. Bond reserve requirements were met in all fiscal years. Deficiencies in the revenue stream would have been paid from the General Fund without regard to ad valorem revenues.
- (2) The Capital Improvement Refunding Revenue Bonds of 1995 were paid from the proceeds of the Local Government Half-Cent Sales Tax Clearing Trust Fund. A bond resolution required that a reserve account be established. Bond reserve requirements were met in all years. Deficiencies in the revenue stream would have been paid from the General Fund without regard to ad valorem revenues.
- (3) See the Demographics Statistics schedule, page 16 of this Statistical Section, for annual personal income, population, and taxable sales data.
- (4) Gasoline consumption data includes gasohol and has been taken from the State of Florida Department of Revenue report on *Motor Gasoline Consumption by County*. The data is presumed to include non-taxable sales, as well as taxable sales. A report of motor fuel usage by state, provided by the Federal Highway Administration, for data as of 1999, indicated that governmental usage of motor fuel in the State of Florida was less than two percent (2%). It is expected that governmental usage of gasoline in Putnam County is less than the State average, as there are no military installations within the county. Therefore the effect of non-taxable sales of gasoline products within the amounts reported is deemed de minimis.
- (5) This ratio reflects the number of gallons of gasoline consumed throughout the County per dollar of net outstanding gas tax-backed bonded debt.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

LEGAL DEBT MARGIN



The Constitution of the State of Florida and the Florida Statutes have set forth no legal debt limitations for non-state tax-supported debt.

Also, as a local Florida government, the Putnam County Board of County Commissioners has established no legal debt limitations policy.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**PLEGGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

	Fiscal Year										
	Note	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Governmental Activities											
Gas Tax Revenue											
Gross Revenue		\$1,609,500	\$1,625,070	\$1,759,699	\$1,819,967	-	-	-	-	-	-
Less Operating Expenditures		1,854	1,839	1,083	1,050	-	-	-	-	-	-
Net Available Revenue		1,607,646	1,623,231	1,758,616	1,818,917	-	-	-	-	-	-
Debt Service											
Principal Payments: Gas Tax Refunding Bonds – Series 1989	1	355,000	380,000	410,000	435,000	-	-	-	-	-	-
Interest/Fiscal Charges: Gas Tax Refunding Bonds – Series 1989		108,525	84,145	58,305	30,015	-	-	-	-	-	-
Total Debt Service		463,525	464,145	468,305	465,015	-	-	-	-	-	-
Coverage Ratio		3.47	3.50	3.76	3.91	-	-	-	-	-	-
Sales Tax Revenue											
Gross Revenue		\$2,157,921	\$2,370,354	\$2,490,138	\$2,576,652	\$2,810,715	-	-	-	-	-
Less Operating Expenditures		1,653	1,639	1,645	2,134	2,113	-	-	-	-	-
Net Available Revenue		2,156,268	2,368,715	2,488,493	2,574,518	2,808,602	-	-	-	-	-
Debt Service											
Principal Payments: Capital Improvement Refunding Revenue Bonds – Series 1995	2	510,000	530,000	560,000	585,000	605,000	-	-	-	-	-
Interest/Fiscal Charges: Capital Improvement Refunding Revenue Bonds – Series 1995		127,029	104,844	80,993	55,794	28,738	-	-	-	-	-
Total Debt Service		637,029	638,844	640,993	640,794	633,738	-	-	-	-	-
Coverage Ratio		3.38	3.73	3.88	4.02	4.43	-	-	-	-	-
Sales Surtax Revenue											
Gross Revenue		-	-	-	-	-	-	\$5,318,405	\$4,745,191	\$4,362,000	\$3,947,865
Less: Expenditures	3	-	-	-	-	-	-	13,538,548	5,173,995	741,564	0
Pledged Revenue Coverage for Water Revenue Bonds	5	-	-	-	-	-	-	-	-	275,000	275,000
Net Revenue Available		-	-	-	-	-	-	(8,220,143)	(428,804)	3,345,436	3,672,865
Debt Service											
Principal Payments: Florida Capital Improvement Revenue Notes – Series 2006 & 2007B	4, 11	-	-	-	-	-	-	185,000	760,000	1,085,000	1,130,000
Interest: Florida Capital Improvement Revenue Notes – Series 2006 & 2007B	11	-	-	-	-	-	-	232,855	476,630	487,255	446,874
Total Debt Service		-	-	-	-	-	-	417,855	1,236,630	1,572,255	1,576,874
Coverage Ratio	13	-	-	-	-	-	-	(20.67)	(1.35)	2.13	2.33

Notes:

- Final payment on the Gas Tax Refunding Bonds, Series 1989, was made September 30, 2004. For further information see page 13 of this Statistical Section.
- Final payment on the Capital Improvement Refunding Revenue Bonds, Series 1995, was made September 30, 2005. For further information on this obligation see page 13 of this Statistical Section.
- Expenditures incurred for 2007 and 2008 have been re-stated to include capital outlays as this is the primary function of the Better Place Plan Fund. Funding from debt issuances shown in note 4 below served to absolve temporary deficiencies in the revenue stream.
- Florida Capital Improvement Revenue Notes (CIRN), series 2006 (\$10,000,000) and Series 2007B (\$3,500,000) were issued for the purpose of funding Better Place Plan (BPP) infrastructure projects and is secured solely by future BPP revenues. BPP revenues are derived mainly from the one-cent Putnam County sales surtax that became effective January 1, 2003 and will sunset January 1, 2018, which coincides with the maturity dates of both notes. Though miscellaneous income is not significant when compared to the total sales surtax collected, it has been included herein because all revenues, regardless of source, associated with BPP activities are pledged to cover these obligation(s). Such obligation(s) represent a senior lien against BPP revenues.
- Annually, an amount not to exceed \$275,000, has been pledged from the County One-Cent Sales Surtax to assist in covering deficiencies in pledged revenues that secure Water Revenue Bonds debt (see note 9, page 16 of this Statistical Section).

See page 16 for continuation of Pledged Revenue Coverage.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**PLEGGED-REVENUE COVERAGE
LAST TEN FISCAL YEARS**

	Fiscal Year -----									
Note	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
<u>Business-Type Activities</u>										
Waste Management										
Gross Revenue – User Fees & Assessments	-	-	-	-	-	-	-	-	-	\$7,971,866
Less: Operating Expenses	-	-	-	-	-	-	-	-	-	6,837,883
Net Available Revenue	-	-	-	-	-	-	-	-	-	1,133,983
Debt Service										
Principal	6	-	-	-	-	-	-	-	-	323,163
Interest		-	-	-	-	-	-	-	-	113,185
Total Debt Service		-	-	-	-	-	-	-	-	436,348
Coverage Ratio		-	-	-	-	-	-	-	-	2.60
Water Utility Revenue										
Utility Service Charges & Assessments	-	-	-	-	-	-	-	-	\$48,835	687,763
Pledged Revenue from the County One-Cent Sales Surtax	5	-	-	-	-	-	-	-	275,000	275,000
Less Operating Expenses		-	-	-	-	-	-	-	144,121	466,929
Net Available Revenue		-	-	-	-	-	-	-	179,714	495,834
Debt Service										
Principal Requirements										
Water Revenue Bond Anticipation Note	7	-	-	-	-	-	-	-	5,956,600	0
Drinking Water State Revolving Loan Agreement	8	-	-	-	-	-	-	-	-	248,569
Water Revenue Bonds – Series 2008A & 2008B	9	-	-	-	-	-	-	-	-	0
Interest Requirement										
Water Revenue Bond Anticipation Note	11	-	-	-	-	-	-	-	227,095	0
Drinking Water State Revolving Loan Agreement	11	-	-	-	-	-	-	-	0	409,729
Water Revenue Bonds – Series 2008A & 2008B	11	-	-	-	-	-	-	-	185,898	268,169
Total Debt Service		-	-	-	-	-	-	-	6,369,593	926,467
Coverage Ratio	13	-	-	-	-	-	-	-	0.03	0.54

Notes:

6. A note payable to a financial institution, face amount \$4,000,000, to be paid over a period of eight years from special assessments for waste disposal. The funds received were used to finance the construction of a new cell at the County's landfill.
7. The Water Revenue Bond Anticipation Note (BAN), face amount of \$5,956,600, was acquired during FYE 2008 and was retired by the issuance of Water Revenue Bonds Series 2008A and 2008B during FYE 2009.
8. The State Revolving Fund (SRF) Loan Agreement provided \$10,070,920 to assist in financing the development of the East Putnam Water System. Disbursements from three serial agreements were received over the period of time from December 2007 to April 2010. Semi-annual loan payments commenced October 15, 2009. Service charges and assessments from water utility operations have been pledged to secure the loan, which is junior to the obligations associated with Water Revenue Bonds Series 2008A and 2008B (see note 8 below). Additional information may be found in Note 9 of the *Notes to the Financial Statements*.
9. Water Revenue Bonds Series 2008A and 2008B were issued December 12, 2008 and were used to retire the Water Revenue BAN referred to in note 7 above. Payments commenced September 1, 2009; final payments on both bond issuances are due the same date in 2048.
10. Information regarding the Water Revenue BAN and the Drinking Water State Revolving Loan Agreement has been reclassified and restated from Governmental Activities in FYE 2008 to Business-Type Activities in FYE 2009.
11. Information regarding the pledged revenue coverage of the Florida Capital Improvement Notes, as well as debt related to the East Putnam Water System, has been re-stated to include only principal and interest paid from FYE 2007 through 2009, i.e. no fiscal charges, counsel fees, etc. have been included.
12. No interest income or depreciation/amortization expenses have been included in the amounts shown for the purpose of arriving at Net Available Revenue for Business-type activities.
13. Coverage ratios were calculated by dividing Net Available Revenue by Total Debt Service when Net Available Revenue was a positive value. When Net Available Revenue was a negative value, the Total Debt Service amount was subtracted from Net Available Revenue to determine the Net Revenue Deficiency. The Net Revenue Deficiency was then divided by the Total Debt Service to arrive at the Coverage Deficiency Ratio. The basic assumption being that the Net Deficiency in Available Revenue must be overcome before any portion of the Total Debt Service could be considered covered.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**COUNTY DEMOGRAPHIC STATISTICS
LAST TEN FISCAL YEARS**

Year	Countywide Population (Note 1)	Annual Personal Income (API) (Note 2)	Per Capita Personal Income (Note 3)	Countywide Labor Force (Note 4)	Countywide Persons Employed (Note 4)	Countywide Unemployment Rate (Note 4)	Taxable Sales (Note 5)
2001	70,820	\$1,385,097,560	\$19,558	29,028	27,666	4.7%	\$429,538,000
2002	71,329	1,429,219,173	20,037	29,233	27,207	6.9%	420,424,000
2003	71,971	1,530,895,141	21,271	30,600	28,823	5.8%	423,689,000
2004	73,226	1,588,930,974	21,699	30,616	29,033	5.2%	487,590,000
2005	73,764	1,696,719,528	23,002	30,647	29,196	4.7%	-
2006	74,416	1,799,155,632	24,177	29,786	29,786	3.8%	-
2007	74,799	1,863,018,693	24,907	31,633	30,221	4.5%	-
2008	74,989	1,928,117,168	25,712	32,388	30,342	6.3%	-
2009	74,608	2,000,986,560	26,820	32,578	28,314	12.7%	-
2010	74,216	2,076,266,816	27,976	32,072	27,158	13.8%	-

Sources and Notes:

- (1) Data has been taken from the *Population Estimates by County and Municipality*, provided through the Office of Economic & Demographic Research of the Florida Legislature, and is as of April 1 of the stated year.
- (2) Annual Personal Income (API) figures are the results of multiplying Per Capita Personal Income by the Population figures for the given year. Consequently, revisions made in the B.E.A. tables (note 3 below) would, correspondingly, affect API results.
- (3) Data was obtained through the U.S. Department of Commerce, Bureau of Economic Analysis (B.E.A.) website, (www.bea.gov/regional/reis/drill.cfm). Revisions have been made based on currently available B.E.A. data. Projected figures for 2009 and 2010 have been calculated based upon the average annual percentage change from 1999 – 2008.
- (4) The State of Florida, Agency for Workforce Innovation (AWI) – Bureau of Labor Statistics, Local Area Unemployment Statistics (LAUS) was the source for this data. All periods reflect full fiscal year averages as of September 30th of the stated year. Such data is subject to revision by AWI.
- (5) Taxable Sales data has been extracted from the *Florida Sales Tax Return Data, Monthly Statistics by Business Type* located on the website of the Florida Department of Revenue. Data for 2001-2004 was used for calculations of Ratios of Net General Bonded Debt Outstanding (see page 13 of this Statistical Section).

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

PRINCIPAL EMPLOYERS - CURRENT YEAR AND NINE YEARS AGO

Employer	2010 -----			2001 -----		
	Employees	Rank	Countywide Employment %	Employees	Rank	Countywide Employment %
Putnam County School District	1,345	1	5.0%	1,925	1	7.0%
Georgia-Pacific, Palatka Operations	1,043	2	3.8%	1,254	2	4.5%
St. Johns River Water Management District	700	3	2.6%	732	3	2.6%
Putnam County (Government)	684	4	2.5%	579	4	2.1%
Wal-Mart	545	5	2.0%	265	10	1.0%
Putnam Community Medical Center *	528	6	1.9%	535	5	1.9%
Seminole Electric Cooperative, Palatka	300	7	1.1%	325	9	1.2%
Publix Supermarkets	300	8	1.1%	-	-	-
Palatka Health Care Center	280	9	1.0%	-	-	-
Winn Dixie Stores, Inc.	190	10	0.7%	-	-	-
Florida Furniture Industries	-	-	-	525	6	1.9%
St. Johns River Community College	-	-	-	437	7	1.6%
Georgia-Pacific, Plywood	-	-	-	400	8	1.4%
Totals	5,915		21.8%	6,977		25.2%

Sources and notes:

Employer information was obtained from the following:

2010 – Worksource of Florida

2001 – Putnam County Chamber of Commerce

* Life Point Hospitals, Inc. is the parent company of Putnam Community Medical Center

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS**

<u>Function</u>	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
General Government										
Clerk of the Courts	39	37	38	36	35	35	37	38	38	34
Property Appraiser	22	22	22	23	23	23	25	25	25	25
Supervisor of Elections	5	5	5	5	5	6	6	6	6	6
Tax Collector	27	27	27	27	27	27	30	30	30	30
Other General Government	52	55	59	59	61	63	66	66	66	64
Court Related										
Clerk of Courts	32	29	30	33	37	38	40	40	40	33
Culture & Recreation										
Library	18	18	18	18	18	20	20	20	20	21
Parks and Recreation	6	7	6	7	8	11	13	13	13	11
Economic Environment										
Veterans Services	2	2	2	2	2	2	2	2	2	2
Human Services										
Animal Control	(1)	6	0	0	0	0	0	0	0	0
Mosquito Control	(2)	0	0	0	0	0	0	0	0	0
Welfare Administration	(3)	1	0	0	0	0	0	0	0	0
Physical Environment										
Agriculture Extension	7	7	7	7	7	7	8	8	8	8
Public Safety										
Buildings & Inspection	11	11	11	11	13	14	17	17	17	19
Codes Enforcement	3	3	3	3	4	5	6	6	6	5
Emergency Medical Services	57	60	60	64	64	72	76	76	76	73
Fire and Rescue Services	(4)	1	1	1	2	2	2	10	10	12
Sheriff's Office	202	216	217	220	224	231	236	236	236	236
Transportation										
Administration and Engineering	18	19	19	19	20	21	21	21	21	19
Roads and Bridges	50	50	50	50	51	59	59	59	59	59
Business-Type Activities										
Sanitation	20	20	20	20	20	19	21	21	21	21
Utilities	(5)	-	-	-	-	-	-	-	-	6
Total FTE'S	579	589	595	606	621	655	693	694	694	684

Sources and notes:

- (1) Animal control activities were assigned to the Sheriff's Office during 2001.
- (2) County employees that assist with seasonal Mosquito Control activities are listed under Sanitation. Adulticide is performed by an independent contractor.
- (3) Welfare Administration activities have been incorporated into the Human Resources function, classified herein as part of the Other General Government category as of FYE 2002.
- (4) Fire Department personnel are supported by slightly over 190 volunteers.
- (5) Utilities personnel added to accommodate the newly developed East Putnam Water System.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**OPERATING INDICATORS BY FUNCTION/PROGRAM
LAST EIGHT FISCAL YEARS**

Function/Program	Fiscal Years -----									
	2003	2004	2005	2006	2007	2008	2009	2010		
Court Related										
New Cases Opened	30,346	24,919	27,912	30,035	26,928	24,640	24,801	25,384	a	
Cases Closed	28,809	25,283	26,433	28,212	25,478	20,913	19,270	20,888		
Culture & Recreation – Library										
Registered Borrowers	29,407	28,315	30,319	32,454	34,472	36,620	38,817	40,710		
Volumes in Collection	129,819	131,401	131,007	138,329	96,641	128,547	125,232	131,940		
Volumes Borrowed	116,034	110,532	122,150	117,386	97,600	111,460	109,349	104,558		
Culture & Recreation – Parks & Recreation										
Program Participants	2,698	3,382	6,610	14,328	b 16,448	15,906	19,258	17,092		
Program/Events Offered	53	59	45	57	45	37	41	25		
Economic Environment – Veterans Services										
Claims Processed	1,286	975	1,081	2,566	1,658	1,905	1,969	2,168		
General Government - Supervisor of Elections										
Registered Voters	41,355	45,989	45,293	44,206	43,019	45,566	47,929	43,773		
Human Services – Animal Control										
Complaints Answered	7,384	8,395	8,279	7,139	a 6,913	7,533	6,703	6,541		
Citations Issued	187	281	317	329	a 204	207	58	26		
Human Services – Mosquito Control										
Complaints Answered	698	1,095	592	304	274	1,177	685	209		
Human Services – Welfare Administration										
Nursing Home Verifications	255	118	118	0	c 0	0	0	0		
HCRA Cases	d 115	136	174	171	182	166	207	239		
Physical Environment – Solid Waste Control										
Solid Waste Collections (tons)	81,644	103,758	113,113	100,718	96,357	90,482	78,816	73,748		
Recycling Rate (Recycled Tons/Collected Tons)	27%	22%	25%	30%	30%	30%	29%	34%		
Physical Environment – Water & Sewer Utilities										
Water Service Connections	179	235	235	235	235	136	136	1,036	e	
Daily Water Consumption (average in gallons)	53,406	70,982	38,247	36,705	42,037	37,465	45,638	176,469	e	
Peak Water Consumption (average in gallons)	83,051	120,605	52,550	57,895	66,372	59,933	103,857	269,452	e	
Daily Wastewater Treatment (average in gallons)	13,800	12,400	13,000	10,666	9,333	16,809	20,379	118,316	e	
Public Safety – Buildings & Inspections										
Permits Issued: (1) Commercial - New	N/A	N/A	N/A	N/A	20	f 11	7	10		
(2) Commercial – Existing	90	119	145	109	91	f 430	532	574		
(3) Residential – New	489	644	700	738	623	f 255	112	134		
(4) Residential - Existing	3,572	7,649	4,294	6,885	7,756	f 6,026	5,134	4,219		
Inspections	15,861	17,979	26,072	36,913	25,151	20,154	12,256	14,114		
Public Safety – Codes Enforcement										
New Case Opened	1,076	1,094	1,350	1,523	1,646	1,278	970	1,544		
New Case Inspections	4,104	4,371	5,265	4,971	5,574	4,031	2,820	6,003		
Public Safety – EMS & Fire Control										
Ambulatory Transports	8,029	8,675	8,339	8,463	6,693	8,707	8,831	9,516		
Emergency Responses	a, g 6,487	8,202	8,053	7,903	8,549	13,686	16,531	18,205	h	
Fires Serviced	a, g 309	364	363	556	635	601	588	634	h	
Public Safety – Law Enforcement (Sheriff)										
Violations	2,532	2,495	2,743	2,821	3,068	3,503	3,212	a, g 3,325	a, h	
Arrests	3,431	3,558	3,411	3,133	3,122	3,355	3,406	a, g 3,402	a, h	
Transportation/Roads & Bridges										
Roads Graded (miles)	3,495	3,136	3,140	3,261	2,722	3,004	3,507	3,568		
Roads Paved/Resurfaced (miles)	15	19	25	64	56	22	21	8	i	
Transportation – Ports & Docks										
Dockage Days	147	193	439	249	282	365	365	365		

Sources:

Public Safety – EMS & Fire Department information represents data extracted from the State of Florida Fire Marshal Reports for all years and converted to fiscal year estimates. Fiscal year 2010 is a projected estimate calculated by adding the average net change occurring over the fiscal years reported to the fiscal year estimates for 2009.

Putnam County Sheriff's Office violation and arrest data has been taken from the Florida Department of Law Enforcement (FDLE) on-line Uniform Crime Reports (UCR) for all years. UCR data is reported on a calendar year basis and, therefore, has been converted, herein, to fiscal year estimates.

Notes:

- a) Annualized estimates have been made when data received was incomplete or inconsistent with the County's fiscal year end.
- b) Participation increase is largely attributable to the opening of a new Senior Citizen Center in fiscal year 2006.
- c) Nursing home verifications are no longer performed by the County's Human Resources Department.
- d) HCRA (Health Care and Responsibility Act) obligates counties to pay out-of-county health care for county residents that meet eligibility requirements.
- e) East Putnam Regional Water System became operational November 1, 2010 resulting in an increase in the number of accounts serviced and related utility activity.
- f) Categories were modified effective with FYE 2007 to reflect new and existing commercial and residential permits issued.
- g) Revised figures based on newly acquired data.
- h) Projected estimates – based on prior years reports.
- i) Road paving and resurfacing activity has decreased since FYE 2008 due to limited cash flow.

**BOARD OF COUNTY COMMISSIONERS
PUTNAM COUNTY, FLORIDA**

**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
LAST EIGHT FISCAL YEARS**

Function/Program	Fiscal Year Ending September 30 -----								
	2003	2004	2005	2006	2007	2008	2009	2010	
Court Related									
Courtrooms	3	3	3	3	3	3	3	3	
Culture & Recreation – Library									
Library Branches	5	5	5	5	5	5	5	5	
Culture & Recreation – Parks and Recreation									
Acreage	176	209	212	218	218	211	211	211	
Parks	7	7	7	7	7	9	9	9	
Baseball/Soccer Diamonds	22	23	23	23	23	27	27	27	
Football/Soccer Fields	3	4	5	5	5	4	4	4	
Community Centers	0	0	1	2	2	2	2	2	
Tennis Courts	6	6	6	6	6	5	5	5	
General Government – Supervisor of Elections									
Voting Machines	57	79	99	140	140	140	140	140	
Physical Environment – Solid Waste Control									
Landfill Capacity Available (tons)	579,727	650,883	a 479,233	b 277,208	c 179,757	124,678	85,849	635,577	d
Collection Centers	3	3	3	3	3	3	3	3	
Public Safety – Emergency Management Services									
Ambulances	9	11	14	16	12	12	13	9	
Public Safety – Fire Control									
Fire Stations	18	18	18	18	18	18	18	18	
Fire Trucks	50	52	55	57	55	53	56	56	
Public Safety – Law Enforcement (Sheriff)									
Patrol Vehicles	72	72	70	70	70	46	64	62	
Transportations – Roads & Bridges									
Paved Roads (miles)	465	469	482	464	502	528	528	526	e
Unpaved Roads (miles)	1,210	1,198	1,168	1,180	1,142	1,120	1,115	1,116	e

Notes:

- a) FYE 2004: Engineering reports for fiscal year ending 2004 reflected an increase in landfill capacity, which is understood to be the result of the acquisition of a new compactor.
- b) FYE 2005: Around July 2005, total available landfill capacity started to decrease more significantly due to the closure of a County owned Class III construction and demolition (C & D) landfill.
- c) FYE 2006: in late December 2005, it became necessary for the County to receive new accounts for C & D wastes, as an independent C and D landfill closed.
- d) FYE 2010: Landfill capacity increased with the addition of a new third cell, adding an estimated capacity of 576,009 tons.
- e) Unusual fluctuations in road mileage are deemed to have resulted from ongoing verifications of mileage and ownership.



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COMPLIANCE SECTION

**ADDITIONAL ELEMENTS REQUIRED
BY THE RULES OF THE AUDITOR GENERAL**

Management Letter

The Honorable County Commissioners
Putnam County, Florida

We have audited the financial statements of Putnam County, Florida (the "County"), as of and for the fiscal year ended September 30, 2010, and have issued our report thereon dated February 14, 2011.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and U.S. Office of Management and Budget Circular A-133. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

Prior Audit Findings

The Rules of the Auditor General require that we comment as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding audit. In that regard, prior-year findings 09-1 and 09-2 were resolved.

Financial Condition

As required by the Rules of the Auditor General, the scope of our audit included a review of the provisions of Section 218.503, Florida Statutes, "Determination of Financial Emergency." In connection with our audit, we determined that the County has not met one or more of the conditions described in Section 218.503(1), Florida Statutes.

Also, as required by the Rules of the Auditor General, we applied financial condition assessment procedures, as of the end of the fiscal year, pursuant to Rule 10.556(7). It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by management. The application of such procedures did not reveal evidence of "deteriorating financial condition" as that term is defined in Rule 10.554.

Annual Financial Report

As required by the Rules of the Auditor General, we determined that the annual financial report for the fiscal year ended September 30, 2010, filed with the Department of Financial Services pursuant to Section 218.32, Florida Statutes, is in substantial agreement with the audit report for the fiscal year ended September 30, 2010.

Investment of Public Funds

As required by the Rules of the Auditor General, we performed separate audits of each of the County's constitutional officers. The comments included in those separately-issued reports should be considered in conjunction with this management letter.

This management letter is intended solely for the information and use of the Board of County Commissioners and management, and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of the audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Car, Riggs & Ingram LLC

February 14, 2011
Palatka, Florida

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters

The Honorable County Commissioners
Putnam County, Florida

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the "County"), as of and for the year ended September 30, 2010, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 14, 2011. Our report on the financial statements explained that the County restated its beginning net assets. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this Section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of County Commissioners and management, and appropriate oversight agencies and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Carr, Riggs & Ingram LLC".

February 14, 2011
Palatka, Florida

Report on Compliance With Requirements that Could Have a Direct and Material Effect on Each Major Program and Project and on Internal Control Over Compliance

The Honorable County Commissioners
Putnam County, Florida

Compliance

We have audited the compliance of Putnam County, Florida (the "County") with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement, and the requirements described in the State Projects Compliance Supplement, that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2010. The County's major federal programs and state projects are identified in the summary of auditors' results Section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs and state projects is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; and Chapter 10.550, Rules of the Auditor General. Those standards, OMB Circular A-133, and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that could have a direct and material effect to each of its major federal programs and each of its major state projects for the year ended September 30, 2010.

Internal Control Over Compliance

The management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs and state projects. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program or state project in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133 and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this Section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Board of County Commissioners and management, and appropriate oversight agencies and is not intended to be and should not be used by anyone other than these specified parties.

Car, Riggs & Ingram LLC

February 14, 2011
Palatka, Florida

Putnam County, Florida
Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2010

SECTION I – SUMMARY OF AUDITORS’ RESULTS

- (i) The independent auditors’ report on the financial statements expressed an unqualified opinion.
- (ii) The audit did not disclose deficiencies in internal control over financial reporting.
- (iii) The audit did not disclose noncompliance considered material to the financial statements.
- (iv) The audit did not disclose significant deficiencies in internal control over major federal programs or major state projects.
- (v) The auditors’ report on compliance for the major federal award programs and state projects expressed an unqualified opinion.
- (vi) The audit did not disclose findings relative to major federal programs or major state projects.
- (vii) The County’s major federal programs and state projects were:

Federal Programs	Federal CFDA Number
Byrne Justice Assistance Program	16.738
Byrne Justice Assistance Program	16.803
Byrne Justice Assistance Program	16.804
Highway Planning and Construction	20.205
Federal Transit Capital Investment Grants	20.514
DEP Congressionally Mandated Projects	66.202
State Projects	
	State CFDA Number
State Housing Initiatives Program	52.901
Wireless 911 Emergency Telephone System	72.001
E-911 State Grant Program	72.002

- (viii) A threshold of \$300,000 was used to distinguish between Type A and Type B programs for federal programs and for state projects.
- (ix) The County qualifies as a low-risk auditee as that term is defined in OMB Circular A-133.

Putnam County, Florida
Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2010

SECTION II – FINANCIAL STATEMENT FINDINGS

-None-

SECTION III – FINDINGS AND QUESTIONED COSTS –
FEDERAL PROGRAMS

Questioned
Costs

-None-

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SECTION IV – FINDINGS AND QUESTIONED COSTS – STATE PROJECTS

-None-

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Putnam County, Florida
Summary Schedule of Prior Audit Findings
(Relative to Federal Programs and State Projects)
For the Year Ended September 30, 2010

The following is an update of prior audit findings and is prepared in accordance with Office of Management and Budget Circular A-133, Section .315(b): prior audit findings 09-1 and 09-2 were resolved.

Putnam County, Florida

General Information

Putnam County (the County), encompasses approximately 827 square miles and is located in the northeast section of the State, surrounded by the more notable cities of Jacksonville (north), St. Augustine (east), Daytona (south) and Gainesville (west). At the time the County was created in 1849, it was established from parts of Alachua, Duval, Orange, Marion and Saint Johns Counties.

The County is comprised of three incorporated townships, Interlachen, Pomona Park and Welaka, as well as two incorporated cities, Crescent City and Palatka, with Palatka being the County's seat of government. Palatka, chartered in 1853, was a major water transportation and commerce center with its location on the Saint Johns River contributing significantly to its success. However, following the fire of 1884 which destroyed most of Palatka's riverfront area, the freeze of 1894-1895 which virtually eliminated the County's citrus crop industry, as well as the rise of Jacksonville as a major seaport, Putnam County's demographics have changed considerably. Today Putnam County's major employers are found in the governmental (includes public schools), retail and wholesale, health care and manufacturing (primarily wood and wood products) industries.

The County has seen relatively slow growth. Census records of 2000 reported Putnam County's population to be 70,423. In 2010, ten years later, some estimates indicate that number to have increased by only 5.4%, (74,216). There are no known indicators that would suggest that there will be any significant changes to this trend.

Rural in nature, approximately 79% of the County's residents dwell in unincorporated areas. Of the County's 1,642 miles of roads, approximately 68% remain unpaved. Fire protection, with the exception of the City of Palatka, is provided by Volunteer Fire Departments.

The County is governed by an elected board of five (5) Commissioners, with other elected officials, namely the Clerk of Courts, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector, functioning in their specific capacities. All are elected to four-year terms of office.

The Clerk's activities are funded by both the State of Florida (State) and County appropriations. The Tax Collector is a "fee officer," i.e. his/her operations are completely funded from the fees collected in the performance of his/her duties. Though the remaining officials – the Property Appraiser, Sheriff, and Supervisor of Elections – may collect nominal fees in the performance of their duties; their activities are primarily funded through County appropriations. Excess appropriated funds held by these officials at the end of the fiscal year, occurring September 30th of each year, revert back to the State, or the County, depending on their place of origin.