# PUTNAM COUNTY ELORIDA







## COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended September 30, 2006

### Front Cover

Dependable public infrastructure is vital to the environmental and economic health of Putnam County and is the foundation of our quality of life. Through the Better Place Plan and a variety of other sources, the County has made unprecedented investments in utilities, roads, and other infrastructure to enhance the quality of life for all citizens of Putnam County.

With the limited resources of a small county, creativity and unwavering commitment are pivotal to our vision of a sustainable community. The **East Putnam Regional Water System** exemplifies such creativity and commitment. Phase I of the water system will provide safe drinking water to citizens from Cracker Swamp Road to Horse Landing Road, with future phases reaching more than 20,000 citizens in East Putnam County.

The cornerstone of the new regional water system is a .93 million gallon per day (MGD) Reverse Osmosis (RO) Water Treatment Facility that is expandable to 4.0 MGD. The County worked with the St. Johns River Water Management District to identify a water source that would minimize the impact to the area's available high quality drinking water. This was accomplished through the identification of a groundwater source that will be treated through the reverse osmosis process. The raw water supply will be from two groundwater wells and the treatment process includes cartridge filtration, RO membrane filtration, degasification towers and odor control facilities. A 250,000-gallon ground storage tank, a high service pump station and a 100,000-gallon elevated storage tank will be constructed as part of the project. The U.S. Department of Rural Development has also contributed to this project by providing a sizeable grant.

The project also includes approximately 25 miles of PVC transmission and distribution piping ranging in size from 6-inches to 24-inches in diameter. The service connections will range in size from ¾-inch to 4-inch diameter to meet the differing needs of residential, commercial, and institutional customers. The extensive distribution system and expandability of the plant provides the County with the ability to meet the growing demand for quality drinking water in East Putnam County for years to come.

# INTRODUCTORY SECTION

### STATE OF FLORIDA COUNTY OF PUTNAM

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 2006

Prepared by:

Finance and Accounting Department Of the Clerk of the Circuit Court

> John H. Jones, CPA, CIA Director of Finance

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### **COUNTY OFFICIALS**

### **BOARD OF COUNTY COMMISSIONERS**

Nancy S. Harris	District No. 1
Chip Laibl	District No. 2
Hermon L. Somers, Jr.	District No. 3
Ed Taylor	District No. 4
Brad Purcell	District No. 5

### **CLERK OF COURTS**

### **Tim Smith**

SHERIFF PROPERTY APPRAISER

Dean Kelly William L. Pritchett, Jr., CFA

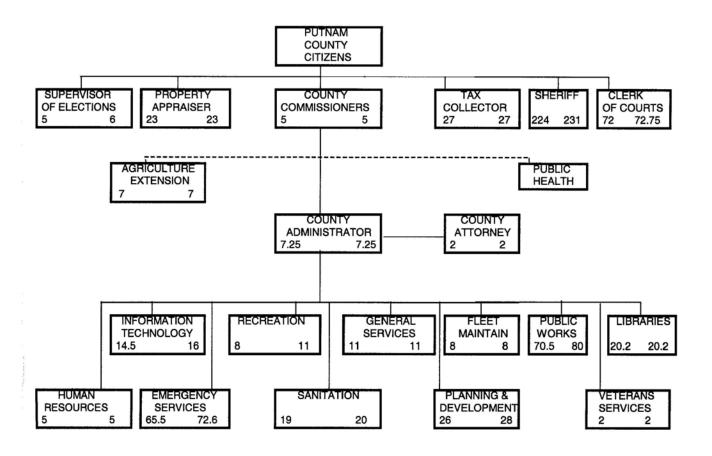
TAX COLLECTOR SUPERVISOR OF ELECTIONS

Kenneth R. Mahaffey, CFC Susan C. McCool

COUNTY ADMINISTRATOR DIRECTOR OF FINANCE

R. G. Leary John H. Jones, CPA, CIA

### **ORGANIZATION CHART**



= Funded in whole or in part by the County, but administered by other agencies.

Numbers in above boxes equate to authorized Full Time Equivalent (FTE) employees at the end of the Fiscal Year:

Lower Left - Fiscal Year 2004-05 Lower Right - Fiscal Year 2005-06 Total FTE = 621.9 Total FTE = 654.8

SOURCE: PUTNAM COUNTY FLORIDA BUDGET.

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### COMPREHENSIVE ANNUAL FINANCIAL REPORT

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# LETTER OF TRANSMITTAL



### Office of Clerk of Court Tim Smith

March 15, 2007

The Honorable Brad Purcell Chairman, Board of County Commissioners P. O. Box 758 Palatka, FL 32178-0758

Dear Mr. Purcell:

In accordance with Section 218.39 of the Florida Statutes, we are pleased to submit to you, the Board of County Commissioners and the Citizens of Putnam County, the Comprehensive Annual Financial Report (CAFR) of Putnam County, Florida, for the fiscal year ended September 30, 2006.

This report was prepared by the Finance Department of the Clerk of the Circuit Court. Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the Clerk of the Circuit Court as Chief Financial Officer of Putnam County. We believe the data contained in this report is accurate in all material respects and is shown in a manner that fairly presents the financial position of the County at September 30, 2006, and the results of its operations and its cash flows for the year then ended.

County management is responsible for establishing and maintaining internal controls to provide reasonable, but not absolute, assurance that the County's assets are safeguarded against loss from unauthorized use or disposition. Additionally, the Clerk of the Circuit Court, through the Finance Department, is responsible for providing reasonable assurance that financial records are reliable for preparing financial statements and that proper accountability for assets is maintained. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires judgments by management. All internal control evaluations occur within this framework. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The independent accounting firm of Davis, Monk & Company, whose report is herein included, audited the County's Financial Statements. The goal of the audit was to provide reasonable assurance that the financial statements of the County are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by Management, and evaluating the overall financial statement presentation. Based upon their independent audit, Davis, Monk & Company concluded that there was a reasonable basis for rendering an unqualified opinion that the County's financial statements are fairly presented in conformity with accounting principles generally accepted in the United States of America for the fiscal year ended September 30, 2006.

Additionally, the audit was also designed to meet the requirements of Generally Accepted Government Auditing Standards, the Federal Single Audit Act of 1984, the Single Audit Act Amendments of 1996, related OMB Circular A-133, the Florida Single Audit Act, and the Rules of the Auditor General, Chapter 10.550. The standards require the auditor to report on the County's internal controls and legal compliance requirements as they specifically relate to state and federal awards. These reports are presented in the Compliance section of this report.

Putnam County o P.O. Box 758 o Palatka, FL 32178-0758

Generally Accepted Accounting Principles (GAAP) require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with that document. Putnam County's MD&A can be found immediately following the report of the independent auditors.

### **GOVERNMENT PROFILE**

Putnam County was founded in January 1849. The county seat, Palatka, was established in January 1853. The County encompasses approximately 827 square miles and is located in the Northeast region of the State of Florida between Gainesville to the west and Jacksonville to the northeast. On the St. Johns River, Palatka was a major water transportation and commerce center until a fire in 1884 destroyed the majority of the downtown/riverfront area. Today, the river is primarily used for recreational boating and fishing, as are the numerous large and small lakes located throughout the County.

The Board of County Commissioners of Putnam County (the Board) operates under a non-charter form of government under the authority provided in Article III of the Constitution of the State of Florida, which empowers the creation of counties as political subdivisions of the State. Under the Constitution of the State of Florida, the offices of Clerk of Circuit Court, Property Appraiser, Sheriff, Tax Collector and Supervisor of Elections are specifically authorized and empowered to provide their functional services independently of the Board. All elected officials serve four-year terms and those currently in office are identified at the front of this CAFR.

The Board is composed of five members, one from each district within the County. However, each commissioner is elected Countywide. The Commissioners appoint a County Administrator whose duties include the administration of directives and policies of the Board and who has the responsibility for the operation of all business centers and the provision of services under the purview of the Board.

The County is financially accountable for an organization when the County appoints a voting majority of the organization's governing body and is able to impose its will on the organization; or there is a potential for the organization to provide a financial benefit or impose a financial burden on the County; or the organization is fiscally dependent on the County. The Putnam County Development Authority is included as a component unit in the County's reporting entity because the Authority has been deemed to be fiscally dependent on the County. However, the County has determined that the Putnam County Fair Association and the Putnam County School District do not meet the criteria for inclusion in the reporting entity.

Annual budgets are legally adopted on a basis consistent with accounting principles generally accepted in the United States of America. Prior to June 1, elected constitutional officers, with the exception of the Tax Collector, submit tentative budget requests for the operation of their offices to the Board. Prior to July 15, the County Administrator/Budget Officer and the other members of the Budget Review Committee review these requests and those of the County's various departments for expenditures for the next fiscal year. All previous expenditures, accomplishments and objectives are reviewed. In particular, additional personnel, vehicles, computer equipment and software, and capital outlay appropriation requests are scrutinized. By July 15 the proposed budget is submitted to the Board. The final adoption of the budget by resolution occurs in September after two advertised public hearings are held to obtain taxpayer input. All budget appropriations lapse at year end and are not rolled forward into the next fiscal year unless they are included as expenditures in the next year's budget.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. The County Administrator/Budget Officer and the Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board.

### ECONOMIC CONDITION AND OUTLOOK

Putnam County is a rural county with a population of 74,508 of which approximately 80% is located within the unincorporated areas of the County. The County is growing relatively slowly, but is expected to accelerate its growth pattern supported by increased economic development, the improvement of major transportation arteries and some spillover from surrounding counties which are experiencing explosive growth.

Despite modest growth in financial resources, County management has worked hard to manage the increasing demands on services and infrastructure. Critical review and prioritization of proposed projects has allowed the county to support a reasonable amount of growth, and begin to develop the means to expand commercial development. A one cent voter approved surtax has provided in excess of \$17 million for infrastructure improvements since January 2003. The improvements are helping to promote economic development and an overall improvement in quality of life for the citizens of Putnam County.

The County's unemployment rate of 3.8% for September 2006 is slightly higher than the State's rate of 3.5%, but is 0.5 points or 11.1% lower than the 4.3% rate for September 2005.

The outlook for future economic growth in the County is strong. Some of the factors indicating future growth are as follows:

- 1. Seminole Electric, the County's largest taxpayer, is planning to expand its operations by adding a third generating unit. Construction is scheduled to begin in September 2008 with commercial operations scheduled to begin in May 2012. While significantly increasing the County's tax base, the \$1.2 billion project will provide an estimated 1,500 skilled construction jobs during the four year construction period. An additional 50 employees will be added to Seminole's work force when the unit goes into service.
- 2. Wal-Mart has announced plans to construct a large distribution center in the southern end of the County. The proposed 850,000 square foot facility is projected to employ approximately 600 people.
- 3. Plans for several large residential developments have been revealed in recent months.
- 4. The recent completion of the four lane Highway 207 from East Palatka to St. Augustine along with the future widening to four lanes of Highway 20 between Palatka and Gainesville will greatly enhance access to the County.

### **Major Initiatives**

To enhance the tax base and create jobs, the County continues to focus on economic development. The Business Park on St. John's Avenue is a major attraction to companies and businesses considering relocation. In March of 2006, the County finalized the sale of 10 acres in the Business Park to a developer who is planning the construction of an upscale office complex. This work is expected to start in 2007. Efforts continue to market a County-owned 50,000 square foot industrial shell building in the Park. Industrial prospects have a keen interest in facilities which can be readily completed to expedite start-up in new locations. Efforts to market the building, when successful, may lead to the construction of another building in the Business Park and commensurate employment opportunities.

In February 2006, construction was completed on a 4,200 square foot building in the Bostwick area. The building will function as a Youth Center / Senior Center for that community and replaces a building destroyed by fire in 2003. The County is currently evaluating potential centers in the southern and western areas of the County.

Following the hurricane season of 2004, the County determined that its existing emergency operations center was inadequate to provide shelter and serve as a base of operations for emergency management personnel. The County

acquired a former telephone center encompassing 20,000 square feet to serve as the new emergency operations center. The building was acquired in June of 2005. Several grant applications have been approved or are pending that would provide funding to make the facility both habitable and functional to withstand a category 5 storm. The space currently occupied by Emergency Services will be turned over to the Sheriff's Department when the renovations at the new location are complete. This will help relieve some overcrowding in the facility where the Sheriff's Department is housed.

The 2004 hurricane season also highlighted deficiencies in countywide coverage of the emergency communications system. Two major communications towers of 400' feet each have been constructed and three shorter receiver towers have been put in place during this fiscal year. Equipment acquisition and installation and microwave installation to achieve connectivity has been completed. These investments have resulted in expanding coverage to 95% of the County, allowing emergency response and coordination to make a major leap forward. Portable radio communication, previously virtually non-existent, is now the norm.

Road projects, including resurfacing, widening and turning "dirt to pavement", continue to place a high demand on the dollars being collected from the one cent infrastructure surtax approved by referendum in 2002. The County is committed to spending \$1,000,000 of these funds each year for resurfacing, with remaining costs funded by grants and general revenue dollars. Although the high cost of asphalt reduced the number of miles that could be resurfaced with the available funds, approximately fifty-seven miles of resurfacing was completed. In addition, Federal Point Rd., Bardin Rd. and CR308 were resurfaced and widened with help from this surtax, in collaboration with funding from the Florida Department of Transportation. Outside consultants designed approximately nine miles of dirt to pavement projects which were completed during the fiscal year.

The Public Works staff continues to pursue grant funds from the State to resurface roads which were formerly the responsibility of the State. County Road 308B and Yelvington Road are projects for the coming year being funded with grants received through their efforts.

Phase II of a Master Stormwater Plan was completed and presented. The first phase identified the major drainage basins and problems associated with each. The Phase II data focused on the work to be done in specific basins to improve drainage on a priority basis. The County will pursue funding to enable it to correct deficiencies in its drainage systems in the coming years.

The design work on the East Putnam Regional Water System was submitted to cognizant state and federal agencies for review. The system will consist of a reverse osmosis treatment plant, storage, transmission and distribution lines. Upon finalization of some funding issues due to increased construction costs, the project, estimated at \$26 million, will be sent to bid. These issues should be resolved in early 2007. Construction time is estimated at eighteen months. The County is continuing to evaluate the various options for developing a wastewater system in the same area as that which will be served by the water system.

The existing jail facility continues to be a situation that must be addressed in the future. A needs assessment indicated that a two hundred bed expansion, renovation of existing cells and improved and expanded ancillary services is necessary. The estimated costs vary, but approximately \$20 million will be required. Rising construction costs and the ensuing anticipated increased operational costs have slowed progress on this project during a time when limited resources make it difficult to consider undertaking a project of this magnitude.

A consultant previously conducted a needs assessment of the court functions and judicial offices. An increasing number of court cases, requiring the assignment of additional court personnel, has created overcrowded conditions in the courthouse and in offices that support the judicial process. A Task Force recommended that the County consider a new, stand-alone structure to address the space requirements for the judiciary and support functions. To this end, a fifty-six acre parcel of property adjacent to the existing jail was acquired in January, 2006. Progress on this project has been slowed by limited resources just as the jail project has been impacted.

Space constraints hamper not only the jail and court system, but also general county government functions. In July 2006 the County purchased an 80,000 square foot shopping complex in another part of the city. Renovation of some of this space to house general county government, which is currently housed in buildings adjacent to the courthouse, will enable the County to ease overcrowding in general county government offices. This will have a domino effect on some of the court-related functions which could then expand into vacated county office space. This will be a short-term solution for some of the court office overcrowding. An architect is working on the renovation design, and it is anticipated that bids will be solicited in April, 2007.

In November 2005 the County satisfied the mortgage on the Putnam Behavioral Healthcare, Inc. facility and the property was transferred to the County. This agency receives annual support from the County and provides mental health and substance abuse services to county residents. Funding reductions from outside entities had jeopardized the agency's continued existence. The fiscal relief provided by the County's payment of the \$1.1 million mortgage has enabled Putnam Behavioral to continue to serve the citizens.

Early in the 2006-07 fiscal year, the County purchased approximately 560 acres of additional property adjacent to its current landfill. The acquisition will assure the County of 50-75 years of land availability for the future disposal of solid waste.

In March 2006 the County joined with the Health Department to construct an additional building at the site of the current Health Department facility. This 3,000 sq. ft. structure will permit expansion for the Health Department into a hardened facility so the Department can continue operations under adverse conditions. Total cost is projected at \$698,000, with completion anticipated in early 2007.

The County partnered with the University of Florida to develop a Master Plan for parks and recreation. The plan is expected to be completed in May 2007 and will recommend facilities expansion/construction to meet the growing demand in organized athletics. Grant funding is enabling the Parks and Recreation Department to oversee improvements at the Francis Sports Complex and the South Putnam Recreation Complex. The County partnered with the Rotary Club to undertake a project of restroom construction adjacent to the children's play area at the central complex. The restrooms were completed in November 2005, and the Rotary Club is undertaking an additional club project to construct a picnic pavilion in the same area of the park. Grant funds were used to replace the Elgin Grove boat ramp with a floating dock. Grant funds will also fund improvements to the Brown's Landing and Welaka boat ramps.

During the previous year, the County was notified that a grant of \$500,000 had been awarded for the expansion of the branch library in Interlachen. Bids were awarded in April, 2006 and the project is expected to be complete in early 2007. The expansion area of nearly 4,000 square feet will double the size of the library. The County will be undertaking the third phase of the renovation of the historic schoolhouse in Bostwick to house a branch library. This work should begin in the Spring of 2007.

The County evaluated the advantages of a fire assessment in lieu of the current fire tax. A Task Force's recommendations for improvements in fire protection services would have necessitated additional revenue in order for all of them to be implemented. An assessment for fire would be applicable to all property without regard to the homestead exemption, and might be a more equitable way to assess the costs for fire protection. In July 2006 the Board of Commissioners determined that it would no longer consider this option.

In the coming year, the county will impose impact fees to generate revenue to offset the capital costs of providing infrastructure for essential county services. Impact fees for schools, fire, transportation, EMS and parks and recreation will become effective March 1, 2007. Impact fees for water and sewer will be considered at a later date.

### FINANCIAL POLICIES

**General Fund Balance:** In 2002, the Board of County Commissioners adopted a General Fund Balance policy which established a "Rainy Day Fund" to be used for the following nonrecurring purposes: (1) the acquisition of capital assets, (2) the non-scheduled retirement of outstanding debt, and (3) for fiscal stabilization such as offsetting short-term revenue shortfalls due to economic downturns.

The policy further requires that the level of unreserved, undesignated fund balance (identified in the policy as the "General Fund Reserve") shall not be less than 10% of annual General Fund revenues excluding transfers and other financing sources. The County has consistently exceeded the mandated requirement.

**Cash Management:** The County utilizes a pooled cash account and maintains separate "zero balance" checking accounts for Payroll and Accounts Payable. Funds are automatically drawn from the concentration (operating) account as needed. The County's financial institution does not require compensating balances. Interest is received monthly on funds remaining in the concentration account.

Cash in excess of amounts needed for immediate operations is invested primarily with the State Board of Administration (state investment pool) and the Florida Local Government Investment Trust. Other cash is invested in money market funds, certificates of deposit, obligations of the United States and Repurchase Agreements.

The County invests funds in accordance with Board policy, which was developed in compliance with the guidelines established in Section 218.415(17), Florida Statutes. This policy allows the County to achieve market rates of return using safety, liquidity and yield, in that order of priority, as its three main objectives.

**Risk Management:** The County administers a self-insurance program for worker's compensation coverage. The Risk Management Fund, an Internal Service Fund, provides worker's compensation coverage for its employees up to a maximum of \$500,000 for each occurrence.

The County provides health and life insurance for its employees via the Group Insurance Reserve Fund (an Internal Service Fund). Under this program, the Insurance Reserve Fund provides life insurance coverage up to a maximum of three times the employee's salary. Effective October 1, 2002, the County became "fully insured" for its health insurance coverage. As such, the County has no liability for claims beyond the monthly premiums charged by the commercial insurance carrier.

The County is a member of the Florida Association of Counties Trust (the "Trust"), which insures various risks of loss related to general liability, personal injury, and errors and omissions. The County pays an annual premium to the Trust for its coverage. The premiums are designed to fund the liability risks assumed by the Trust and are based on certain actual exposures of each member. The premiums are paid from the Risk Management Fund, an Internal Service Fund.

### LONG-TERM FINANCING PLANNING

The County's long-term Capital Improvement Plan serves as the starting point in the determination of the need for future financing, however, the decision to issue debt is made on a case by case basis after careful evaluation of all relevant factors. Some of the factors that are considered include the following:

- Current constraints under existing debt covenants
- The County's current financial condition
- Current market conditions, including current interest rates
- The type, availability and stability of revenues pledged for debt repayment
- Evaluation between the availability of internal and external funding sources

The County's responsiveness to emerging economic challenges and its careful long-range planning have been key factors in Putnam County's fiscal health. Fiscal conservatism, a streamlined budget, and operating efficiencies have resulted in a solid financial position for the County at the close of FY 2005/06.

### AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report for the year ended September 30, 2005. This was the 22nd consecutive year the County has received this prestigious award.

In order to be awarded a Certificate of Achievement, the County must publish an easily readable and efficiently organized comprehensive annual financial report. This report satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the requirements of the Certificate of Achievement Program. This report will be submitted to the GFOA to determine its eligibility for another certificate.

Additionally, the County has received the GFOA's Distinguished Budget Presentation Award for each of the past twenty one years and the Award for Outstanding Achievement in Popular Annual Financial Reporting for the last three years.

Acknowledgments: A Comprehensive Annual Financial Report of this nature could not have been prepared without the dedicated efforts of the Finance Department staff of the Office of Clerk of Courts. Each member of the department has our sincere appreciation for the contributions made in the presentation of this report. We thank the Board of County Commissioners and the Constitutional Officers for their leadership and support in planning the financial operations of the County in a responsible and progressive manner. We would also like to recognize and thank the members of Davis, Monk & Company, our independent auditors; Mr. Scott Fleming, Assistant Director of Finance; Ms. Sherry Mehl, Director of Administration; Mr. Michael Anderson, Deputy County Administrator/Budget Officer; Ms. Linda Vining, Staff Accountant and Ms. Susan Lemmon, Administrative Assistant; for their valuable assistance and contributions toward this effort.

Respectfully submitted,

7im Smith

Tim Smith Clerk of the Circuit Court John H. Jones

John H. Jones, CPA, CIA Director of Finance

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# FINANCIAL SECTION



Certified Public Accountants & Business Consultants

A Partnership Consisting of Professional Associations

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### **Independent Auditors' Report**

Board of County Commissioners Putnam County, Florida

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the "County"), as of and for the year ended September 30, 2006, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the County as of September 30, 2006, and the respective changes in financial position and cash flows where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated January 9, 2007 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

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As discussed in Note 19 to the financial statements, the County restated beginning net assets to retroactively apply the capitalization requirements to all major general governmental infrastructure assets, and to record certain land that had not been reported in previous years.

Management's discussion and analysis and the budgetary comparison schedules listed in the table of contents as "required supplementary information" are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The information listed in the table of contents as "supplemental information", including the Schedule of Expenditures of Federal Awards and State Financial Assistance, which is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and Chapter 10.550, Rules of the Auditor General is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Savis, Work & Jornpan
January 9, 2007

Palatka, Florida

# MANAGEMENT'S DISCUSSION & ANALYSIS

### **PUTNAM COUNTY, FLORIDA**

### Management's Discussion and Analysis September 30, 2006

The County's discussion and analysis is designed to provide an objective and easy to read analysis of the County's financial activities for the fiscal year ended September 30, 2006. It is intended to provide a broad overview using a short-term and long-term analysis of the County's activities based on information in the financial report and fiscal policies that have been adopted by the Board of County Commissioners. Please read it in conjunction with the Letter of Transmittal and the County's financial statements. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

### Financial Highlights

### **Government-wide Statements**

- Putnam County's assets exceeded its liabilities at September 30, 2006 by \$101,171 (net assets). Of this amount, \$6,684 may be used to meet the government's ongoing obligations to citizens and creditors.
- Total net assets are comprised of the following:
  - 1) Capital assets, net of related debt, of \$83,983, include property, equipment and infrastructure, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of those capital assets.
  - Net assets of \$10,504 are restricted by constraints imposed from outside of the County such as debt covenants, grantors, laws, or regulations.
  - \$7,593 of governmental net assets less a deficit of \$909 of business-type net assets represents the portion available to maintain the County's continuing obligations to citizens and creditors.
- The County's total net assets increased \$13,755 over the previous year with an increase of \$13,040 resulting from governmental activities and an increase of \$715 resulting from business activities.

### **Fund Statements**

- At September 30, 2006, the County's governmental funds reported combined ending fund balances of \$17,166 a decrease of \$2,273 in comparison with the prior fiscal year.
- At September 30, 2006, unreserved fund balance for the General Fund (a major fund) was \$6,907 or 17.8% of General Fund operating revenue. This is within the Government Finance Officers Association's Recommended Practices guidelines for fund balance levels and within levels required by policy of the Board of County Commissioners. The General Fund Cash and equivalent balance at year end was \$4,756.
- Governmental Fund revenues increased \$8,123 or 13.3% over the prior year. All categories of revenue increased for the year except fines and forfeitures. Tax revenue increased by \$3,430 largely because of a \$2,661 increase in ad valorem tax collections, while intergovernmental revenue increased by \$4,217 because of substantial increases in grant dollars received. Other increases (decreases) were as follow: charges for services, \$570; licenses and permits, \$39; fines and forfeitures, (\$331); and miscellaneous, \$200,

including a \$655 increase in interest earnings and a (\$128) decrease in special assessment collections.

• The County's outstanding governmental long-term obligations decreased by \$12. The change was due to the following: issuances of debt for Sheriff's vehicles in the amount of \$1,052; payment of outstanding principal in the amount of \$1,222; and an increase of accrued compensated absences in the amount of \$158.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Putnam County's Comprehensive Annual Financial Report (CAFR). The CAFR contains the Basic Financial Statements which include three components: Government-wide Financial Statements, Fund Financial Statements and Notes to the Financial Statements. The report also contains the Statistical Section, Compliance Section and Other Supplementary Information.

### Government-wide Financial Statements

The Government-wide Financial Statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. These statements include a Statement of Net Assets and a Statement of Activities.

- The Statement of Net Assets presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. Changes in net assets over time may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.
- The Statement of Activities presents information showing how the government's net assets changed during the fiscal year. Changes in net assets are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will occur early in the following fiscal year; an increase in unused vacation leave is recorded as an expense although related cash outflows will occur in the future. Furthermore, this statement demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Please refer to the Notes to the Financial Statements for further elaboration regarding direct expenses and program versus general revenues.

The Government-wide Financial Statements show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (i.e., governmental activities) and activities that attempt to recover all or most of their costs through user fees and charges (i.e., business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, court related activities, and culture and recreation. Business-type activities of the County are the Water and Wastewater Utility System, Port Authority and the Waste Management System.

The County has adopted the provision for retroactive reporting of general government infrastructure assets. The retroactive reporting provision was implemented for the year ended September 30, 2006.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. The fund statements focus on the major funds of the County (i.e., the most significant funds, either quantitatively or qualitatively). All of the County's funds may be divided into three categories: governmental, proprietary and fiduciary funds.

### Governmental funds

Governmental funds are used to account for essentially the same functions that are reported as governmental activities in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Reconciliations of the differences between the Government-wide and the Fund Financial Statements are provided immediately after the Balance Sheet-Governmental Funds and the Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds, respectively, in the Basic Financial Statements.

Governmental funds presented individually in the County's statements include four major funds: the General Fund, the Sheriff's Fund, the Road Projects Fund and the Better Place Plan Fund. Although there are numerous smaller governmental funds in the County, they have been presented in a total column labeled as *Other Governmental Funds*. Budget and actual comparison statements are also presented as *Required Supplementary Information* (RSI) for the General Fund and each major special revenue fund with an annually adopted budget. Combining statements for the County's non-major funds, budget and actual comparison schedules for the County's major capital projects funds (the Road Projects Fund and the Better Place Plan Fund) and budget and actual comparison schedules for any non-major funds with annually appropriated budgets, are presented in the *Supplemental Information* section of this report.

### Proprietary funds

The Proprietary Fund Financial Statements may be found in the Basic Financial Statements. The County maintains two different types of proprietary funds. Enterprise funds are used to report in greater detail the same functions presented as business-type activities in the Government-wide Financial Statements. The County uses enterprise funds to account for its Water and Wastewater Utility System, Port Authority and its Waste Management System. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its Fleet Maintenance, Group Insurance Reserve and Risk Management Funds. These programs are included within governmental activities in the Government-wide Financial Statements because they predominantly benefit governmental rather than business-type functions. The internal service funds are combined into a single presentation in the Proprietary Fund Financial Statements. Individual fund data for the internal service funds are provided in the Supplemental Information section of the report.

### Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Agency funds are the only type of fiduciary fund used by the County. The amounts in these fiduciary funds are not included in the Government-wide Financial Statements because

the resources of these funds are not available to support the County's own programs. However, the *Statement of Fiduciary Net Assets-Fiduciary Funds* in the *Basic Financial Statements* is provided for information on the fiduciary funds. In addition, the individual agency funds are presented in the *Supplemental Information* section of this report.

### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-wide and Fund Financial Statements.

### Other Information

Combining and individual statements and schedules referred to earlier, which present more detailed views of nonmajor funds, as well as individual fund budget and actual comparison schedules for the nonmajor funds, are found in the *Supplemental Information* section of the CAFR.

### Government-wide Financial Analysis

### Net Assets

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$101,171 at the close of the fiscal year ended September 30, 2006. By far the largest portion of the County's net assets, \$83,983 or 83.0%, reflects its investment in capital assets such as land, buildings, infrastructure and equipment, less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to its citizens. Consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The payment of maintenance and debt service costs on those capital assets will require future government resources.

Putnam County Summary Statement of Net Assets (amounts expressed in thousands)

	Governmen	ıtal	Business-	type			Percent
	Activiti	es	Activ	ites	Tota	Change	
n.	2006	2005	2006	2005	2006	2005	
Cash and Investments	\$ 23,404	\$ 22,536	\$ 9,558	\$ 7,465	\$ 32,962	\$ 30,001	9.9%
Other Current Assets	6,472	4,935	319	467	6,791	5,402	25.7%
Capital Assets	80,270	31,787	11,649	12,061	91,919	43,848	109.6%
Total Assets	110,146	59,258	21,526	19,993	131,672	79,251	66.1%
Current Liabilities	9,976	5,908	475	400	10,451	6,308	65.7%
Long-Term Obligations	9,555	9,567	10,495	9,751	20,050	19,318	3.8%
Total Liabilities	19,531	15,475	10,970	10,151	30,501	25,626	19.0%
Net Assets:							
Invested in Capital Assets,	70.510	06.000	11.465	11.000	92.092	20 100	100 407
net of Related Debt	72,518	26,330	11,465	11,778	83,983	38,108	120.4%
Restricted	10,504	9,044	-	-	10,504	9,044	16.1%
Unrestricted	7,593	8,409	(909)	(1,936)	6,684	6,473	3.3%
TOTAL NET ASSETS	\$ 90,615	\$ 43,783	\$ 10,556	\$ 9,842	\$ 101,171	\$ 53,625	88.7%

An additional portion of the County's net assets, \$10,504, are restricted, meaning they are subject to constraints on how they may be used, such as by laws, grantors, debt covenants, regulations or capital projects. At the end of the current fiscal year, the County is able to report positive balances in all three categories of net assets, for the government as a whole, as well as for its separate governmental and business-type activities. The County's business-type activities, however, reflect a deficit unrestricted net asset balance. This deficit balance is a direct result of large changes during the 2005 and 2006 fiscal years in estimates for closure costs, long-term care costs and remaining capacity related to the County's Landfill operations.

### Change in Net Assets

Governmental activities increased the County's net assets by \$13,040. This increase resulted primarily from the following: the capitalization of expenditures for infrastructure made by the Road Projects Fund, MSBU Fund and Better Place Plan Fund totaling approximately \$9,908 (the expenditures funded planned road paving projects); the capitalization of expenditures for land, buildings and equipment made by other governmental funds totaling \$9,919; and the recognition of \$4,607 and \$1,585, respectively, of depreciation expense and expenses related to compensated absences.

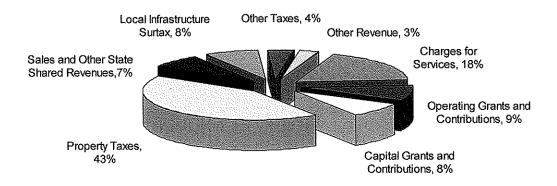
### Putnam County, Florida Changes in Net Assets (amounts expressed in thousands)

	Governmental Activities				Busines Activ			Tota	Percent Change				
		2006		2005	2	006		2005	2006			2005	
Revenues:													
Program revenues:													
Charges for services	\$	12,913	\$	12,128	\$	6,188	\$	6,044	\$	19,101	\$	18,172	5.1%
Operating grants and													
contributions		6,107		5,526		1,686		1,353		7,793		6,879	13.3%
Capital grants and													
contributions		5,826		2,777		-		-		5,826		2,777	109.8%
General revenues:													
Property taxes		29,935		27,274		-		-		29,935		27,274	9.8%
Sales and other state						-		-		-		-	
shared revenues		5,261		4,824		-		-		5,261		4,824	9.1%
Local Infrastructure Surtax		5,585		4,834		-		-		5,585		4,834	15.5%
Other taxes		2,649		2,629		-		-		2,649		2,629	0.8%
Other revenue		2,015		1,430		783		108		2,798		1,538	81.9%
Total revenues		70,291		61,422		8,657		7,505		78,948		68,927	14.5%
Year and the second sec													
Expenses: General Government		13,296		12,780				_		13,296		12,780	4.0%
Public Safety		22,232		21,461		_		_		22,232		21,461	3.6%
•		22,232 579		388				_		579		388	49.2%
Physical Environment Transportation		11,402		11,750		_				11,402		11,750	-3.0%
Economic Environment		1,786		1,865		_				1,786		1,865	-4.2%
Human Services		2,417		2,481		-				2,417		2,481	-2.6%
Culture/Recreation		1,863		1,559		-				1,863		1,559	19.5%
Court Related		3,034		2,798		-		_		3,034		2,798	8.4%
Interest on L-T Obligations		3,034		2,798		-		-		3,034		218	45.4%
Water and Wastewater		31.7		2.10		122		143		122		143	-14.7%
Solid Waste		-		-		7,971		10,415		7,971		10,415	
						174		124		174		124	
Port Authority		56,926		55,300		8,267		10,682		65,193		65,982	***
Total Expenses Increase in Net Assets		30,920		22,300		0,207		10,002		0.5,195		<u> </u>	~1.2.70
Before Transfers		13,365		6,122		390		(3,177)		13,755		2,945	
		(325)		(650)		325		650		13,733		2,545	
Transfers		13,040		5,472		715		(2,527)		13,755		2,945	-
Increase (Decrease) in net assets		77,575		38,311		9,841		12,369		87,416		50,680	
Net Assets - Beginning of Year Net Assets - End of Year		90,615	<u> </u>		\$	10,556	<u></u>		\$	101,171	9	53,625	
NOT WASERS - THE OF TORI		20,013	- 4	* *3,103	Ψ	10,550					- 4	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	- 00.770

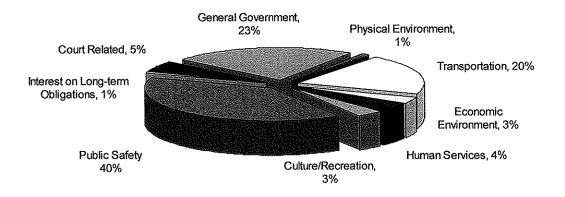
### **Governmental Activities**

The County's overall financial position improved in comparison to the previous year. Total net assets increased \$13,755 over the prior year with an increase of \$13,040 resulting from governmental activities and an increase of \$715 resulting from business-type activities. The reasons for these changes are the same as enumerated above in the discussion of the statement of net assets and on the following page under the caption of Business-Type Activities.

### **Revenues by Source - Governmental Activities**



### **Expenses - Governmental Activities**

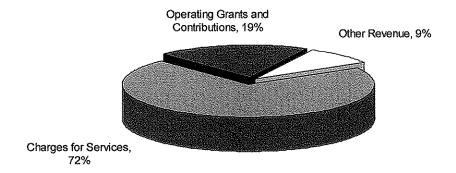


### **Business-type Activities**

Business-type activities increased the County's net assets by \$715. Key elements resulting in the increase are as follows:

- The County's Waste Management (Solid Waste) operation absorbed closure and long-term care costs of \$856 as a result of revised engineering estimates. Additionally, depreciation expense increased \$350 over the previous year, largely due to revised estimates of remaining landfill capacity.
- The County received \$1,157 in reimbursements for debris removal associated with hurricanes Frances and Jeanne from the Federal Emergency Management Agency (FEMA). Additionally, the County received \$337 in similar reimbursements from the State of Florida.
- Capital contributions, totaling \$431 and consisting of recently constructed East Putnam Regional Water and Wastewater infrastructure from Governmental Funds, partially offset the large unanticipated expenses enumerated above.

### Revenues by Source - Business-type Activities



### Financial Analysis of the County's Funds

As mentioned earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

### Governmental funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. This difference in focus and purpose creates significant variances between the Governmental Fund Financial Statements and the Government-wide Financial Statements. For the year ended September 30, 2006, the net decrease in fund balances per the Governmental Funds Financial Statements totaled \$2,273 while the governmental activities column of the Government-wide Financial Statements reported a much greater \$13,040 increase in net assets. A detailed reconciliation between these two amounts is provided on page 6 of the accompanying Financial Statements.

Unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At September 30, 2006, the County's governmental funds reported combined ending fund balances of \$17,166. Of the total governmental fund balance, \$16,062 constitutes unreserved fund balance, which is available for spending within the constraints of each particular fund. The remainder of the fund balance is reserved for local housing assistance (SHIP) loan guarantees \$1,040, and for inventory of supplies \$64.

Governmental funds posted a \$2,273 net decrease in fund balances for the fiscal year. The following funds experienced the most significant changes in fund balance for the year: the General Fund and the Fire Tax Unit Fund increased \$93 and \$572, respectively, largely due to increased collections of property tax revenues; the Court Improvement Fund, increased \$683 primarily because a \$500 capital grant was received from the State of Florida. The Court Technology Fund and the Records Modernization Funds, increased \$171 and \$287, respectively, because of funding received due to recent changes in the fee structure of the State Court System; The fund balances for the Better Place Plan Fund, the Road Projects Fund (both major funds) and the MSBU Fund declined by \$4,526, \$317 and \$542, respectively, as the result of planned and budgeted spending for road projects; the SHIP and Hurricane Housing Assistance Funds experienced fund balance increases of \$362 and \$430 respectively because funding was received that was not fully expended by year end; the Communications Improvement Fund's fund balance declined by \$187 because certain debt proceeds acquired in the previous year were expended to complete the installation of several communications towers and related equipment.

The Sheriff (a major fund) is funded by the Board of County Commissioners. The Sheriff's expenditures for the year were \$16,226, an increase of 7.6% over the prior fiscal year. The Sheriff's expenditures were greater mainly due to the hiring of additional patrol staff.

### Proprietary Funds

The proprietary funds provide the same type of information found in the Government-wide Financial Statements, but in more detail. All three proprietary funds are major funds. At September 30, 2006, total net assets amounted to \$10,556, an increase of \$715 over the prior fiscal year. Unrestricted net assets totaled (\$909). Other factors concerning the finances of the Proprietary Funds were previously addressed in the discussion of the County's business-type activities.

### General Fund Budgetary Highlights

The General Fund budget to actual schedule is presented as *Required Supplementary Information* on page 39 of the accompanying Financial Statements. The variance between original and final budgeted amounts for the year is composed of the following:

- Intergovernmental revenues were increased by \$329 to account for unanticipated grant revenues received. Of this amount, \$48 was for the general government growth management studies and \$281 was designated for law enforcement activities.
- Miscellaneous Revenues increase by \$8 to reflect unanticipated contributions received to purchase kitchen equipment for a local Seniors Center.
- Budgeted General Government expenditures were increased by \$63 to conduct various growth management studies.
- The Culture and Recreation expenditure budget was increased by \$8 to acquire the kitchen equipment mentioned above.

• The budget for Transfers Out increased by \$786. The increase is composed of \$375 for the East Putnam Water Project, \$281 for law enforcement activities by the Sheriff, \$59 for the operations of the Supervisor of Elections, \$82 for the Insurance Reserve Fund and a reduction of Transfers Out to the Court Technology Fund of (\$11). The transfers were funded by \$266 in unanticipated intergovernmental revenues and a \$520 reduction in Reserve for Contingencies.

A comparison of actual revenues versus the final budget reflects that the collection of Intergovernmental Revenue was \$413 less than the budgeted projection. All other categories of revenues exceeded budget estimates by a total of \$1,596. A substantial portion of the additional revenue over budget and the prior year's revenue was attributable to the rise in the County's property tax base and an increased effort by the Tax Collector to collect delinquent taxes.

A review of actual expenditure results versus the final budget reveals that the actual expenditures for the General Fund were \$897 under budget. Three of the functional areas of the General Fund over-spent their budgets by a total of \$1,145, however, the remaining functional areas under-spent their budgets by a combined \$2,042.

### Capital Asset and Debt Administration

### Putnam County Capital Assets (Net of Depreciation) (amounts expressed in thousands)

	Governmer Activitie							Total				Percent Change	
	2006		2005		2006		2005		2006		2005		
Land	\$	16,646	\$	15,123	\$	3,758	\$	3,794	\$	20,404	\$	18,917	7.9%
Buildings and Improvements	-	13,638	-	12,050		2,333		2,955		15,971		15,005	6.4%
Equipment		10,109		6,077		745		847		10,854		6,924	56.8%
Infrastructure		38,506		30,227		_		~		38,506		30,227	27.4%
Water and Sewer Distribution System		_		_		2,866		2,949	•	2,866		2,949	-2.8%
Construction in Progress		1.371		2,102		1,947		1,516		3,318		3,618	-8.3%
Total	\$	80,270	\$	65,579	\$	11,649	\$	12,061	\$	91,919	\$	77,640	18.4%

### Capital Assets

The County's financial statements present capital assets in two groups: those assets subject to depreciation such as equipment or operational facilities, and those assets not subject to depreciation such as land and construction in progress. The County's investment in capital assets for its governmental and business-type activities as of September 30, 2006, amounts to \$91,919 (net of accumulated depreciation). This investment in capital assets includes land, buildings and building improvements, equipment, infrastructure (including roads and bridges), construction in progress, and the Water and Sewer Distribution System.

Currently, land, buildings and improvements and infrastructure represent the largest components of governmental capital assets. The County reported retroactive general government infrastructure within the fiscal year 2006 Financial Statements, under GASB 34 provisions.

Major capital asset events completed during the current fiscal year include the following:

- The County purchased a building and associated land that will serve as a new governmental office facility (after renovations are completed) for \$1,393. Additionally, the County purchased 50 plus acres of land adjacent to the Sheriff's Department to be used for a future judicial center for \$1,214. \$483 in construction activity was performed on a new Health Department building.
- Four dump trucks, an excavator, a Caterpiller D6N tractor and two front end loaders were acquired for the road department at a cost of \$1,177.
- The installation of three communications towers and equipment was completed at a cost of \$1,618.
- Three fire tanker trucks and a brush truck were added to the County's fleet at a cost of \$677.
- Three ambulances were acquired for a total cost of \$341.
- The County continued its program to resurface, widen and add paved roads during the year at a capitalized cost of \$9,908.
- \$431 was expended for work performed on the East Putnam Regional Water and Wastewater System. This amount is presented as Construction in Progress in the Notes to the Financial Statements.

Additional information on the County's Capital Assets may be found in Note 8 beginning on page 27 of the accompanying Financial Statements.

#### Long-term Obligations

County-wide, total long-term debt obligations decreased by \$12 from the prior year, while the long-term liability for compensated absences increased by approximately \$146. Additionally, accrued landfill closure and long-term care costs increased by \$856.

Throughout fiscal year 2006, the County's governmental activities entered into various capital lease agreements, while the business-type activities incurred no new debt.

#### Governmental Activities:

- The Sheriff entered into \$1,052 in capital leases to finance the acquisition of patrol vehicles and related equipment.
- The County made the following principal payments during the year: special assessment debt \$236, commercial paper \$100, notes payable \$362, and capital leases \$525.
- Governmental obligations for compensated absences rose 9.6 % or \$159 to \$1,804.

#### Putnam County, FL Long-Term Debt Obligations (amounts expressed in thousands)

	Governmental Activities		Business-type Activities		Total		Percent Change
	2006	2005	2006	2005	2006	2005	
Special Assessment Debt	2,899	3,135	_	-	2,899	3,135	-7.5%
Commercial Paper	640	740	-	_	640	740	-13.5%
Notes Payable	2,404	2,766	184	284	2,588	3,050	-15.1%
Capital Lease Obligations	1,809	1,282	-	-	1,809	1,282	41.1%
Total	\$ 7,752	\$ 7,923	\$ 184	\$ 284	\$ 7,936	\$ 8,207	-3.3%

#### **Business-type Activities:**

- The Waste Management Fund retired \$100 of notes payable.
- Accrued landfill closure and post-closure costs were increased by \$856 due to a
  change in accounting estimate that resulted when an engineering study revealed
  less than expected remaining capacity within the active cells.
- Obligations for compensated absences decreased by \$13, or 30.0%, to \$29 largely because of a termination pay out to a long term employee.

Additional information on the County's long-term obligations can be found in Note 9 beginning on page 28 of the accompanying Financial Statements.

#### **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for the County for September 2006 was 3.8%. This represents a decrease of 16.3% from the prior year.
- The taxable value of real property increased 16.6%, while the taxable value of personal property increased .01 % in the 2006 fiscal year.
- Building permit activity revenues increased approximately 12.0% in the 2006 fiscal year,
- The population increased slightly from the prior year to an estimated 74,508 from 73,867.

During the current fiscal year, the unreserved fund balance in the General Fund increased to \$6,907, an increase of 1.5%. The ad valorem tax rate remained at 9.2 mils for fiscal year 2006.

#### **Requests for Information**

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional information, contact the Putnam County Clerk of Courts, Finance and Accounting, P.O. Box 758, Palatka, Florida 32178-0758. Additional financial information can be found on our web site at http://www.putnam-fl.com/clk/.

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# FINANCIAL STATEMENTS

#### Putnam County, Florida Statement of Net Assets September 30, 2006

	F	Component Unit		
	Governmental Activities	Primary Government Business-type Activities	Total	Putnam County Development Authority
ASSETS Cash and Equivalents	\$ 21,804,258	\$ 3,526,197	\$ 25,330,455	\$ 206,840
Investments	1,599,743	725,000	2,324,743	28,616
Receivables	1,084,018	305,258	1,389,276	707
Due From Other Governments	4,720,310	14,121	4,734,431	<u></u>
Inventory	138,325	' 	138,325	<u></u>
Other Assets	529,317		529,317	
Restricted Investments	-	5,306,957	5,306,957	••
Capital Assets:		, .		
Non-Depreciable	18,016,176	5,705,234	23,721,410	153,854
Depreciable, Net	62,253,406	5,943,585	68,196,991	124,943
TOTAL ASSETS	110,145,553	21,526,352	131,671,905	514,960
LIABILITIES				
Accounts Payable and Accrued				
Liabilities	6,684,292	339,471	7,023,763	
Other Liabilities	1,662,326	135,963	1,798,289	•
Unearned Revenue	1,628,691	-	1,628,691	-
Noncurrent Liabilities:			·	
Due Within One Year	2,982,517	120,558	3,103,075	-
Due in More Than One Year	6,573,119	10,374,388	16,947,507	ha .
TOTAL LIABILITIES	19,530,945	10,970,380	30,501,325	
NET ASSETS Invested in Capital Assets, Net of				
Related Debt Restricted For:	72,517,445	11,465,124	83,982,569	278,797
Affordable Housing Assistance Court Functions and Courthouse	2,734,738	-	2,734,738	-
Improvements	1,987,076		1,987,076	-
Fire Protection	1,977,945	<del>,</del>	1,977,945	•
Law Enforcement	1,155,101	-	1,155,101	-
Road and Bridge Maintenance	1,064,122	-	1,064,122	-
Public Records Modernization	784,851	-	784,851	-
Fishing Improvement	352,518	-	352,518	-
Tourist Development	164,937	-	164,937	-
Voter Education and Equipment	162,997	-	162,997	-
Other Purposes	119,695	<u>-</u>	119,695	-
Unrestricted	7,593,183	(909,152)	6,684,031	236,163
TOTAL NET ASSETS	\$ 90,614,608	\$ 10,555,972	\$ 101,170,580	<u>\$ 514,960</u>

Putnam County, Florida Statement of Activities For the Year Ended September 30, 2006

Assets Component Unit	Development Authority	· · · · · · · · · · · · · · · · · · ·		(2,705) 1,270 1,286 (1,419) 516,379 \$ 514,960
d Changes in Net	Total	\$ (8.834.594) (15.386,447) (229,280) (4,924,329) 341,089 (1,736,281) (1,159,420) 166,717 (317,374)	(70,012) (254,480) (69,737) (394,229) (32,474,148)	29,935,184 2,957,609 2,303,453 1,940,544 5,584,987 97,512 610,610 1,823,032 435,684 540,011 46,228,626 13,754,478 87,416,102
Net (Expense) Revenue and Changes in Net Assets Compon Primary Government	Business-type Activities	69	(70,012) (254,480) (69,737) (394,229) (394,229)	393,740 386,746 2,747 325,510 1,108,743 714,514 9,841,458
Net (Exp	Governmental Activities	\$ (8,834,594) (15,386,447) (229,280) (4,924,329) 341,089 (1,736,281) (1,159,420) 166,717 (32,079,919)	. (32,079,919)	29,935,184 2,957,609 2,303,4453 1,940,544 5,584,987 97,512 610,610 1,429,292 48,938 537,264 (325,510) 45,119,883
	Capital Grants and Contributions	\$ 75,000 983,720 49,470 3,298,432 96,344 483,398 339,780 500,000	5 5826.144	· •
Program Revenues	Operating Grants and Contributions	\$ 60,660 1,453,130 71,972 2,104,569 1,938,571 271,396 206,627 6,106,925	1,685,684 1,685,684 \$ 7,792,609	ues UD TRANSFERS EAR, as restated
۵	Charges for Services	\$ 4,326,151 4,409,005 228,278 1,075,270 91,712 196,886 92,395 2,493,652	52,475 6,031,090 104,030 6,187,595 \$ 19,100,944	GENERAL REVENUES: Property Taxes Sales Taxes Unrestricted State Shared Revenues Gas Taxes Local Infrastructure Surtax Tourist Development Tax Communications Service Tax Investment Earnings Gain on Sale of Capital Assets Miscellaneous Transfers  TOTAL GENERAL REVENUES AND TRANSFERS CHANGE IN NET ASSETS NET ASSETS – BEGINNING OF YEAR, as restated
	Expenses	\$ 13.296.405 22,232,302 579.000 11,402.600 1,785,538 2,416,565 1,862.991 3,033,562 317,374	122,487 7,971,254 773,767 8,267,508 \$ 65,193,845	GENERAL REVENUES: Property Taxes Sales Taxes Unrestricted State Shared Rev Gas Taxes Local Infrastructure Surtax Tourist Development Tax Communications Service Tax Investment Earnings Gain on Sale of Capital Assett Miscellaneous Transfers TOTAL GENERAL REVENUES CHANGE IN NET ASSETS NET ASSETS — BEGINNING OI
		Functions/Programs PRIMARY GOVERNMENT: GOVERNMENTAL ACTIVITIES: GOVERNMENTAL ACTIVITIES: General Government Public Safety Physical Environment Transportation Economic Environment Human Services Culture and Recreation Court Related Interest on Long-Term Debt	BUSINESS-TYPE ACTIVITIES: Water and Wastewater System Solid Waste Port Authority TOTAL BUSINESS-TYPE ACTIVITIES	COMPONENT UNIT: Putnam County Development Authority

#### Putnam County, Florida Balance Sheet – Governmental Funds September 30, 2006

	General <u> </u>	Sheriff <u>Fund</u>	Road Projects <u>Fund</u>	Better Place Plan <u>Fund</u>	Other Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
ASSETS Cash and Equivalents Investments Receivables Due From Other Funds Due From Other Governments Inventory Other Assets	\$ 4,755,857 691,600 974,008 4,290,411 617,877 54,507 15,840	\$563,888 - - - - - -	\$ 147,641 - - - 1,673,007	\$ 8,458 - - - 929,113 - -	\$ 14,926,922 908,143 110,010 14,970 1,350,843 9,625 109,121	\$ 20,402,766 1,599,743 1,084,018 4,305,381 4,570,840 64,132 124,961
TOTAL ASSETS	\$11,400,100	\$563,888	\$1,820,648	<u>\$ 937,571</u>	<u>\$ 17,429,634</u>	\$ 32,151,841
LIABILITIES AND FUND BALANCES						
LIABILITIES  Accounts Payable and Accrued Liabilities Due to Other Funds Due to Other Governments Deposits Deferred Revenue	\$ 791,048 4,095 1,248,188 2,395,298	\$276,607 287,281 - -	\$1,091,751 889,775 - -	\$ 2,228,837 1,945,000 - - -	\$ 2,177,911 1,327,485 43 - 322,977	\$ 6,566,154 4,449,541 4,138 1,248,188 2,718,275
OTAL LIABILITIES	4,438,629	563,888	1,981,526	4,173,837	3,828,416	14,986,296
FUND BALANCES  Reserved For: Inventory Loan Guarantees Unreserved, Reported In: General Fund Special Revenue Funds	54,507 - 6,906,964	- - -	- - -	- - -	9,625 1,039,335 - 11,783,920	64,132 1,039,335 6,906,964 11,783,920
Debt Service Funds	••	-	(160,878)	(3,236,266)	704,958 63,380	704,958 (3,333,764)
Capital Projects Funds TOTAL FUND BALANCES	6,961,471		(160,878)	(3,236,266)	13,601,218	17,165,545
TOTAL LIABILITIES AND FUND BALANCES	\$11,400,100	\$563,888	\$1,820,648	\$ 937,571	\$ 17,429,634	\$ 32,151,841

## Putnam County, Florida Reconciliation of the Balance Sheet to the Statement of Net Assets – Governmental Funds September 30, 2006

FUND BALANCES - TOTAL GOVERNMENTAL FUNDS		\$ 17,165,545
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.  Capital Assets – Net		80,247,238
Long-term liabilities do not require the use of current financial resources and are not reported in the funds.  Notes Payable	(1,809,289) (1,779,500)	(9,531,636)
Unearned revenues in the statement of net assets differs from the deferred revenue amount reported in the governmental funds due to certain receivables. Governmental fund financial statements report unearned revenues or revenues which are measurable but not available as deferred revenues. However, deferred revenues in the governmental funds are susceptible to full accrual on the government-wide financial statements.		
Deferred Revenues Reduced		1,089,584
Internal service funds are used by management to charge the costs of fleet maintenance and insurance activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets because they primarily serve governmental activities of the County.		
Internal Service Funds		 1,643,877
Net Assets of Governmental Activities		\$ 90,614,608

#### **Putnam County, Florida** Statement of Revenues, Expenditures and Changes in Fund Balances – **Governmental Funds** For the Year Ended September 30, 2006

	General <u>Fund</u>	Sheriff <u>Fund</u>	Road Projects <u>Fund</u>	Better Place Plan Fund	Other Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
REVENUES	\$ 28,389,020	\$ -	\$ -	\$ 5,584,987	\$ 4,096,852	\$ 38,070,859
Taxes	890,319	Φ -	Ψ -	Ψ 5,564,967	φ 4,050,002 54,465	944,784
Licenses and Permits	•	•	2,826,374		9,011,044	17,088,304
Intergovernmental	5,250,886		2,020,014	_	5,512,449	8,633,406
Charges for Services	3,120,957	•	_		580,462	713,015
Fines and Forfeitures	132,553	-	-	107,223	2,592,591	3,745,735
Miscellaneous	1,045,921			107,223	2,032,031	3,140,100
TOTAL REVENUES	38,829,656	-	2,826,374	5,692,210	21,847,863	69,196,103
<u>EXPENDITURES</u>						
Current:						
General Government	9,611,440	-	~	-	5,396,750	15,008,190
Public Safety	5,693,511	14,980,940	-	-	3,740,722	24,415,173
Physical Environment	332,835	-	m.	-	662,948	995,783
Transportation	40,000	_		-	7,662,343	7,702,343
Economic Environment	328,651	-	W-	-	1,456,803	1,785,454
Human Services	1,928,952	-		•	-	1,928,952
Culture and Recreation	1,487,342	-		-	271,396	1,758,738
Court Related	190,920	581,896	_	-	2,236,894	3,009,710
Capital Outlay		-	3,143,871	10,217,883	836,688	14,198,442
Debt Service:						
Principal Retirement	245,895	605,350		-	371,171	1,222,416
Interest and Fiscal Charges	67,261	57,882	**		192,231	317,374
TOTAL EXPENDITURES	19,926,807	16,226,068	3,143,871	10,217,883	22,827,946	72,342,575
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	18,902,849	(16,226,068)	(317,497)	(4,525,673)	(980,083)	(3,146,472)
OTHER FINANCING SOURCES (USES)						
Transfers In	1,270,526	15,312,556	-	=	4,788,888	21,371,970
Transfers Out	(20,081,504)	(138,751)	<u>.</u>	-	(1,389,360)	(21,609,615)
Sale of Capital Assets	1,024	(14=71=17	<u></u>	-	57,599	58,623
Debt Issued	.,,~	1,052,263		-	,	1,052,263
,	<u> </u>					
TOTAL OTHER FINANCING						n== n
SOURCES (USES)	(18,809,954)	16,226,068			3,457,127	873,241
NET CHANGE IN FUND BALANCES	92,895	-	(317,497)	(4,525,673)	2,477,044	(2,273,231)
FUND BALANCES — BEGINNING OF YEAR	6,868,576		156,619	1,289,407	11,124,174	19,438,776
FUND BALANCES — END OF YEAR	\$ 6,961,471	\$ -	\$ (160,878)	\$ (3,236,266)	\$ 13,601,218	\$ 17,165,545

See accompanying notes.

## Putnam County, Florida Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities – Governmental Funds For the Year Ended September 30, 2006

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ (2,273,231)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense. Certain capital assets were contributed to an enterprise fund by a governmental fund, requiring the recognition of expense not reported in the funds.  Capital assets acquired by use of financial resources	44 746 900
Some deferred revenues related to receivables are not recognized in the current period because the resources are not available and therefore the revenues are not reported in the funds.  Change in Deferred Revenues	14,716,800 177,578
In the statement of activities, only the gain or loss on the disposal of capital assets is reported. However, in the governmental funds, the proceeds from the transaction increases financial resources. Thus the change in net assets differs from the change in fund balance by the net book value of the assets disposed.  Proceeds from disposal of capital assets.  Gain from disposal of capital assets.  Total Change.  (58,623)	(9,685)
Issuance of debt provides current financial resources to governmental funds, but increases long-term liabilities in the statement of net assets	(1,052,263)
Repayment of debt principal is an expenditure in governmental funds, but the repayment results in a reduction of long-term liabilities in the statement of net assets.  Debt Principal Payments	1,222,416
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.  Compensated Absences.	(154,000)
Internal service funds are used to charge the cost of certain activities to individual funds. The net revenue (expense) is reported with governmental activities.	412,349
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 13,039,964

#### Putnam County, Florida Statement of Net Assets – Proprietary Funds September 30, 2006

	nds	Governmental Activities			
	Waste Management <u>Fund</u>	East Putnam <u>Water Fund</u>	Port Authority <u>Fund</u>	Total Enterprise <u>Funds</u>	Internal Service <u>Funds</u>
ASSETS CURRENT ASSETS: Cash and Equivalents Investments Receivables Due From Other Funds Due From Other Governments Inventory Other Assets	\$ 2,570,573 725,000 184,644 - 14,121	\$ 208,019 - 15,322 - - -	\$ 747,605 - 105,292 - - - -	\$ 3,526,197 725,000 305,258 - 14,121	\$ 1,401,492 
TOTAL CURRENT ASSETS	3,494,338	223,341	852,897	4,570,576	2,173,671
NONCURRENT ASSETS: Restricted Investments Capital Assets, Net	5,306,957 4,446,440	- 4,816,205	2,386,174	5,306,957 11,648,819	22,344
TOTAL NONCURRENT ASSETS	9,753,397	4,816,205	2,386,174	16,955,776	22,344
TOTAL ASSETS	13,247,735	5,039,546	3,239,071	21,526,352	2,196,015
LIABILITIES CURRENT LIABILITIES: Accounts Payable and Accrued Liabilities Due to Other Governments	337,018 123,654	1,883	570 143	339,471 123,797	118,138 -
Estimated Liability for Self- Insured Losses Customer Deposits	8,639	2,277	1,250	12,166	410,000
Current Portion of Long-Term Liabilities	120,558	-		120,558	13,400
TOTAL CURRENT LIABILITIES	589,869	4,160	1,963	595,992	541,538
NONCURRENT LIABILITIES	10,374,388			10,374,388	10,600
TOTAL LIABILITIES	10,964,257	4,160	1,963	10,970,380	552,138
NET ASSETS Invested in Capital Assets, Net of Related Debt Unrestricted	4,262,745 (1,979,267)	4,816,205 219,181	2,386,174 850,934	11,465,124 (909,152	
TOTAL NET ASSETS	\$ 2,283,478	\$ 5,035,386	\$ 3,237,108	\$ 10,555,972	<u>\$ 1,643,877</u>

### Putnam County, Florida Statement of Revenues, Expenses and Changes in Fund Net Assets – Proprietary Funds For the Year Ended September 30, 2006

	Business-type Activitie Waste East Management Putnam Fund Water Fund		es – Enterprise F Port Authority <u>Fund</u>	Governmental Activities Internal Service Funds	
OPERATING REVENUES User Fees and Assessments Miscellaneous	\$ 6,031,090 2,677	\$ 52,475	\$ 104,030 70	\$ 6,187,595 2,747	\$ 6,529,744 
TOTAL OPERATING REVENUES	6,033,767	52,475	104,100	6,190,342	6,600,464
OPERATING EXPENSES  Personal Services Insurance Claims Expense Contractual Services Repairs and Maintenance Other Operating Expenses Depreciation and Amortization Closure and Long-Term Care Costs	732,974 4,231,129 277,135 979,356 885,760 856,037	398 17,721 17,438 86,930	20,187 44,112 56,316 53,152	732,974 - 4,251,714 338,968 1,053,110 1,025,842 856,037	364,378 5,143,841 456,326 277,340 39,999 229,298 19,690
TOTAL OPERATING EXPENSES	7,962,391	122,487	173,767	8,258,645	6,530,872
OPERATING INCOME (LOSS)	(1,928,624)	(70,012)	(69,667)	(2,068,303)	69,592
NONOPERATING REVENUES (EXPENSES) Interest Revenue Grants Interest Expense Sale of Surplus Property	369,501 1,685,684 (8,863) 22,762	8,463	15,776 - - 363,984	393,740 1,685,684 (8,863) 386,746	
TOTAL NONOPERATING REVENUES (EXPENSES)	2,069,084	8,463	379,760	2,457,307	
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	140,460	(61,549)	310,093	389,004	69,592
Capital Contributions Transfers In Transfers Out	(103,634)	430,622	(1,478)	430,622 (105,112)	345,614 (2,857)
CHANGE IN NET ASSETS	36,826	369,073	308,615	714,514	412,349
NET ASSETS – BEGINNING OF YEAR	2,246,652	4,666,313	2,928,493	9,841,458	1,231,528
NET ASSETS - END OF YEAR	\$ 2,283,478	\$ 5,035,386	\$ 3,237,108	\$ 10,555,972	<u>\$ 1,643,877</u>

#### Putnam County, Florida Statement of Cash Flows – Proprietary Funds For the Year Ended September 30, 2006

	Business-type Activities – Enterprise Funds				Governmental Activities
•	Waste Management <u>Fund</u>	East Putnam Water Fund	Port Authority <u>Fund</u>	Total Enterprise <u>Funds</u>	Internal Service <u>Funds</u>
CASH FLOWS FROM OPERATING ACTIVITIES Receipts From Customers Payments to Suppliers Payments to Employees	\$6,017,925 (5,518,706) (745,687)	\$ 56,715 (36,930)	\$ 101,539 (137,802)	\$6,176,179 (5,693,438) (745,687)	\$ 6,504,780 (6,717,497) (360,107)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	(246,468)	19,785	(36,263)	(262,946)	(572,824)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers In Transfers Out Grants	(103,634) 1,961,100	-	(1,478)	(105,112) 1,961,100	345,614 (2,857)
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	1,857,466		(1,478)	1,855,988	342,757
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Payments Received on Mortgage Receivable Principal Paid on Debt Interest Paid on Debt Proceeds From Sale of Capital Assets Acquisitions of Capital Assets	(99,911) (8,863) 22,762 (219,015)	- - - -	11,893 - - 399,954 -	11,893 (99,911) (8,863) 422,716 (219,015)	- - - - (3,119)
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	(305,027)		411,847	106,820	(3,119)
CASH FLOWS FROM INVESTING  ACTIVITIES  Proceeds from Investments  Purchase of Investments  Interest on Investments	3,322,570 (3,544,546) 369,501	- - 8,463	15,776	3,322,570 (3,544,546) 393,740	-
NET CASH PROVIDED BY INVESTING ACTIVITIES	147,525	8,463	15,776	171,764	<u> </u>
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS	1,453,496	28,248	389,882	1,871,626	(233,186)
CASH AND EQUIVALENTS – BEGINNING OF YEAR	1,117,077	179,771	357,723	1,654,571	1,634,678
CASH AND EQUIVALENTS - END OF YEAR	\$2,570,573	\$ 208,019	\$ 747,605	\$3,526,197	\$ 1,401,492

(continued)

#### Putnam County, Florida Statement of Cash Flows – Proprietary Funds For the Year Ended September 30, 2006

#### (concluded)

	Rusir	Governmental Activities			
	Business-type Activities – Enterprise Funds Waste East Port Total				Internal
	Management	Putnam	Authority	Enterprise	Service
	<u>Fund</u>	Water Fund	<u>Fund</u>	<u>Funds</u>	<u>Funds</u>
RECONCILIATION OF OPERATING					
INCOME (LOSS) TO NET CASH					
PROVIDED BY OPERATING ACTIVITIES					
OPERATING INCOME (LOSS)	\$(1,928,624)	\$ (70,012)	\$ (69,667)	\$ (2,068,303)	\$ 69,592
Depreciation and Amortization	885,760	86,930	53,152	1,025,842	19,690
Change In:	<b>,</b>	,	,		
Receivables	(60,285)	4,488	(3,810)	(59,607)	7,658
Due From Other Funds	(			-	(20,651)
Due From Other Governments	43,294	-	_	43,294	(50,873)
Inventory	-	_	-	, •	(11,053)
Other Assets	375	_		375	(403,142)
Accounts Payable and Accrued	3, 3			-	
Liabilities	(31,462)	(1,373)	(17,188)	(50,023)	(172,289)
Due to Other Funds	(0.,102)	(1,212)	, ,	· ' -	(32,330)
Estimated Liability for Self-				_	` ' '
Insurance Losses	<del>_</del>		_	_	24,844
Customer Deposits	1,150	(248)	1,250	2,152	-
Compensated Absences	(12,713)	(2)	1,200	(12,713)	(4,270)
Accrued Landfill and Post-	(12.,7 10)			(124, 147)	(1,1,
Closure Costs	856,037	-	<b></b>	856,037	-
0,000,000					
NET CASH PROVIDED (USED)					
BY OPERATING ACTIVITIES	\$ (246,468)	<u>\$ 19,785</u>	\$ (36,263)	\$ (262,946)	\$ (572,824)
NONCASH INVESTING, CAPITAL,					
AND FINANCING ACTIVITIES					
Contribution of Capital Assets	\$ -	\$ 430,622	\$ -	\$ 430,622	\$ -
Continuation of Capital Assets	Ψ	Ψ -100,022	*	4 100,022	*

#### Putnam County, Florida Statement of Fiduciary Net Assets September 30, 2006

	Agency <u>Funds</u>
ASSETS  Cash and Equivalents  Receivables	\$ 10,417,634 5,222
TOTAL ASSETS	10,422,856
LIABILITIES  Due to Other Governments  Assets Held for Others	367,217 10,055,639
TOTAL LIABILITIES	10,422,856
NET ASSETS	<u> </u>

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The financial statements of Putnam County, Florida have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to government units in accordance with the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the County's Basic Financial Statements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Putnam County, Florida (the County), conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies:

#### A. Reporting Entity

The County is a non-charter, general purpose local government established under the legal authority of the Constitution of the State of Florida. It is composed of an elected Board of County Commissioners and elected Constitutional Officers, who are governed by State statutes and regulations. The Commissioners appoint a county administrator whose duties include the administration of directives and policies of the Commissioners and who has responsibility for the operation of all business centers and the provision of services under the purview of the Commissioners.

The Board of County Commissioners and the offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. The office of the Tax Collector operates on a fee system, whereby the officer retains fees, commissions, and other revenues to pay all operating expenditures, including statutory compensation. Any excess income is remitted to the Board of County Commissioners at the end of the fiscal year. The offices of the Sheriff, Property Appraiser, and Supervisor of Elections operate on a budget system, whereby County-appropriated funds are received from the Board of County Commissioners, and any unexpended appropriations are required to be returned to the Board of County Commissioners at the end of the fiscal year. The Clerk's duties as Clerk to the Board and Chief Financial Officer for the County are budgeted functions, funded by the Board. The Clerk's duties as Clerk of the Circuit and County Courts are funded by fines and fees collected by that office.

The accompanying financial statements present the County as a primary government, and its component units, entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the County's operations and, accordingly, data from these units are combined with data of the County. The discretely presented component unit, on the other hand, is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the County. Each blended and discretely presented component unit has a September 30 year end.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Blended Component Units – The Putnam County Port Authority, a dependent special district created by Chapter 67-1961, Laws of Florida, to carry out the operations of the County's barge port, is a blended component unit of the primary government. The Putnam County Solid Waste District, a dependent special district, is also a blended component unit of the primary government and was created by Ordinance 87-9 of the County to provide waste disposal services. The Putnam County Board of County Commissioners serves as the governing board of the Port Authority and makes up the majority of the Board of the Solid Waste District. These component units are presented as Enterprise Funds. Separate financial statements are not prepared.

Discretely Presented Component Unit – The Putnam County Development Authority is an independent special district created by Chapter 61-2727 as amended by Chapter 69-1523, Laws of Florida, for the purpose of promoting economic growth and development in all areas of the County. The governing Board of the Authority has nine members, of which three are appointed by the County's Board of County Commissioners. The Authority cannot issue bonded debt without the substantive approval of the Board of County Commissioners and, accordingly, the Authority is considered to be fiscally dependent on the Board of County Commissioners. The Authority is presented as an Enterprise Fund. The Authority does not issue separate financial statements.

Related Organization — The Putnam County Fair Association is a not-for-profit organization created under Chapter 616, Florida Statutes. The Association is considered a related organization because a majority of its Board of Directors is appointed by the Putnam County Board of County Commissioners. The County is not financially accountable for the Association and, accordingly, the Association is not included in the accompanying financial statements.

Joint Ventures – The County did not participate in any joint ventures during fiscal year 2005-2006.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (the Statement of Net Assets and the Statement of Activities) concentrate on the County as a whole, except for its fiduciary activities, and do not emphasize fund types but rather a governmental or a business-type classification, which are presented in separate columns. The governmental activities and business-type activities comprise the primary government and are reported separately from the component unit for which the County is accountable. General governmental and intergovernmental revenues support the governmental activities, whereas the business-type activities are primarily supported by user fees and charges for services.

The statement of activities reflects the direct expenses of a given function or segment, which are offset by program revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function. Taxes and other items not properly included among program revenues are reported as general revenues.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County's major funds are presented in separate columns on the governmental fund financial statements and the proprietary fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB 34. The funds that do not meet the criteria of a major fund are considered non-major funds and are combined into a single column on the fund financial statements. Non-major governmental funds are comprised of special revenue, debt service and capital projects funds.

The effect of interfund activity has been removed from the government-wide financial statements. However, the interfund services between functions are not eliminated. The internal service activity has been eliminated except for the outside activity and is combined with the governmental activity on the government-wide financial statements. Internal service activity is reported in full on the proprietary fund financial statements. The internal service funds are combined and thus reported in a single summary column on the proprietary fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance or retained earnings, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements, the proprietary fund financial statements and the fiduciary fund financial statements are prepared on a full accrual basis using the economic resources measurement focus. Revenues are recorded in the period in which they are earned and measurable and expenses are recorded in the period in which the related liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all of the eligibility requirements imposed by the provider have been met.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Proprietary funds record both operating and non-operating revenues and expenses. The principal operating revenues are those that are obtained from the operations of the proprietary fund and include user fees, special assessments, and rental fees. Non-operating revenues are not related to the operations of the proprietary fund and include taxes, interest earnings and grants. Operating expenses represent the cost of operations, which includes depreciation. Non-operating expenses are not related to operations, such as interest expense.

Governmental fund financial statements are prepared on the modified accrual basis using the current financial resources measurement focus. Under the modified accrual basis, revenues are recognized when they become measurable and available as net current assets. For this purpose, the County considers all revenues available if they are collected within sixty days after year-end. Primary revenues, such as property taxes, special assessments, intergovernmental revenues, charges for services, sales and franchise taxes, rents and interest are treated as susceptible to accrual under the modified accrual basis and have been recognized as revenues. Expenditures reported in governmental fund financial statements are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. An exception to this general rule includes principal and interest on general long-term debt, which is recognized when due.

The business-type activities (enterprise funds) follow private sector standards issued prior to December 1, 1989, to the extent those standards do not conflict with Governmental Accounting Standards Board statements. However, pursuant to Government Accounting Standards Board Statement Number 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the County has elected not to apply accounting standards issued after November 30, 1989 by the Financial Accounting Standards Board.

The County reports the following major funds in the governmental fund financial statements:

General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund.

<u>Putnam County Sheriff's Fund</u> – The Sheriff's Fund is used to account for the operations of the Putnam County Sheriff's Office that are necessary to carry out the obligations of the Office as detailed in Florida Statutes, Chapter 30.

Road Projects Fund – The Road Projects Fund is used to account for resources to be used in developing and enhancing the County's Road System.

Better Place Plan Fund – The Better Place Plan Fund is used to account for revenues received from a one cent discretionary surtax imposed to finance certain capital projects.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County reports the following major funds in the proprietary fund financial statements:

Waste Management Fund – The County's Waste Management Fund is used to account for the fees charged for providing solid waste collection and disposal services to the general public on a user fee basis, and to account for special assessments levied to County residents for mandatory solid waste collection.

<u>East Putnam Water Fund</u> – The East Putnam Water Fund is used to account for the collection and use of fees established to provide a water and wastewater system to residents in that region of the County.

<u>Port Authority Fund</u> – The Putnam County Port Authority is used to account for fees charged for users of the County's barge port and industrial park.

The County reports the following other fund types:

Internal Service Funds – The Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis (i.e., risk management, liability insurance, and fleet maintenance).

Agency Funds – The agency funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Clerk of the Circuit Court maintains agency funds to account for assets held for others under court order; the Sheriff's agency fund accounts for assets held for use by inmates while incarcerated; the Tax Collector maintains agency funds to account for taxes received but not distributed and for funds not yet distributed to the state from the sale of vehicle license tags.

#### D. Assets, Liabilities and Net Assets or Equity

#### Cash and Investments

For accounting and investment purposes, the County maintains a cash and investment pool that is available for use by all funds except those whose cash and investments must be segregated due to legal or other restrictions. Investments within this pool are treated as a demand deposit account by the various funds of the County that participate. Interest earned on investments in the pool is allocated to the various funds based upon each fund's equity balance in the pool during the allocation period.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

All funds that are not invested are deposited in institutions that are certified as "Qualified Public Depositories," as required under the Florida Security for Public Deposits Act. This law requires every qualified public depository to deposit, with the State Treasurer, eligible collateral equal to or in excess of an amount to be determined by the State Treasurer. The law requires the State Treasurer to ensure that funds are entirely collateralized throughout the fiscal year. Therefore, the County's total deposits and the deposits of the Putnam County Development Authority, a component unit, are insured or collateralized by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.

Investments are stated at fair value, except for investments in the State Board of Administration Local Government Surplus Trust Fund Investment Pool (SBA). The SBA is not a registrant with the Securities and Exchange Commission (SEC); however, the SBA has adopted operating procedures consistent with the requirements for a 2a-7 like fund and the fair value of the position in the pool is equal to the value of the pool shares. Investments in the SBA are classified as Cash and Equivalents and are stated at cost in the accompanying financial statements.

#### Statement of Cash Flows

For purposes of the statement of cash flows, the County considers cash and cash equivalents to be cash on hand, demand deposits, and highly liquid investments with original maturities of three months or less when purchased.

#### Accounts Receivable

The accounts receivable of the County are recorded in the government-wide, governmental, and proprietary fund financial statements and are net of an allowance for doubtful accounts, which is generally equivalent to the receivables that are over 90 days.

#### Due To/From Other Funds

Activity between funds during the year is recorded by moving cash, however after September 30 cash can no longer move between funds; therefore a "due from" and "due to" are used to record any activity representing current interfund loans. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statement of net assets as "internal balances".

#### Restricted Assets

Certain resources of the County are classified as restricted assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Inventories**

Inventories, consisting primarily of materials and supplies, are stated at cost, which approximates fair market value. The "first-in/first-out" (FIFO) method is used to determine cost.

All inventories are recorded as expenditures, or expense, as they are used (consumption method). An offsetting reserve is reported in the governmental fund financial statements to indicate that the asset is not available for appropriation or expenditure.

#### Long-Term Receivables

Noncurrent portions of long-term receivables due to governmental funds are reported on their balance sheets, in spite of their spending measurement focus. However, special reporting treatments are used to indicate that they are not considered "available spendable resources," since they do not represent net current assets. Recognition of governmental fund type revenues represented by noncurrent receivables is deferred until they become current receivables.

#### Capital Assets

Capital assets include property, plant, equipment, and infrastructure assets. Infrastructure assets are defined as public domain fixed assets such as roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, lighting systems and similar assets that are immovable and of value only to the governmental unit. Capital assets are reported in the government-wide financial statements in the applicable governmental or business-type activities column, as well as the proprietary fund financial statements. The established threshold for capitalizing property, plant and equipment is generally \$3,000. The threshold for capitalizing infrastructure ranges from \$5,000 to \$25,000. The Office of the Sheriff, however, has established a capitalization threshold of \$5,000 for all classes of capital assets.

The County began prospective reporting of general infrastructure assets at the effective date of GASB Statement No. 34. Effective October 1, 2005, the County began retroactive reporting of all major general governmental infrastructure assets. The estimated cost of the initial reporting of these assets was obtained through backtrending (i.e. estimating the current replacement cost of the infrastructure and associated land and using appropriate indices to deflate the cost to the acquisition year or estimated acquisition year). The reported values exclude normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County holds legal title to the capital assets of the Board of County Commissioners, Property Appraiser, Tax Collector, Clerk of the Circuit Court, and Supervisor of Elections and is accountable for them under Florida Law. The Sheriff, under Florida Law, is accountable for maintaining capital asset records for equipment used in the operations of the Office.

Capital assets are recorded at cost, or estimated historical cost. Contributed assets are recorded at estimated fair market value at the time received.

Interest costs related to construction are capitalized for proprietary activities. During the current period, the County had no capitalized interest. For assets constructed with governmental fund resources, interest is not capitalized.

Amortization of assets recorded under capital leases is included with depreciation expense.

Depreciation is calculated using the straight-line method over the following estimated useful lives:

Buildings	30 – 50 Years
Improvements	10 – 50 Years
Equipment	5 – 15 Years
Water Distribution System	40 Years

Infrastructure assets are depreciated using a group depreciation method over a period of 10-100 years.

The landfill is depreciated proportionately based on capacity used.

#### Unearned/Deferred Revenues

Unearned/deferred revenue represents revenues collected in advance of services performed. This revenue will be recognized when the services are rendered. In governmental funds, earned amounts also are reported as deferred revenue until they are available to liquidate liabilities of the current period.

#### Compensated Absences

The various County agencies maintain policies that permit employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation of service if certain criteria are met. These benefits, plus their related tax and retirement costs, are classified as compensated absences. The policies of the various County agencies vary as to the amount and the vesting of employee vacation and sick time. Generally, the policies allow limited vesting of unused employee vacation leave time and in some instances sick time. The amount of vacation time is determined by the period of employment. In prior years, compensated absence liabilities associated with governmental funds were liquidated by the funds that incurred the liabilities.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Compensated absences liabilities are accrued when incurred in the government-wide and proprietary fund financial statements. No expenditure is reported in the governmental fund statements for these amounts until payment is made. The compensated absences liability is based on current rates of pay.

#### E. Management Estimates and Assumptions

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could vary from estimates used.

#### NOTE 2 - DEFINED BENEFIT PENSION PLAN

#### Plan Description

Putnam County contributes to the Florida Retirement System (the "System"), a cost-sharing multiple-employer defined benefit pension plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Division of Retirement, PO Box 9000, Tallahassee, Florida, 32315-9000, or by calling (850) 488-6491.

#### **Funding Policy**

The System is employee noncontributory. Putnam County is required to contribute at an actuarially determined rate. The rates at September 30, 2006 were as follows: Regular Employees 9.85%; Special Risk Employees 20.92%; Senior Management 13.12%; Elected Officials 16.53%. The contribution requirements of plan members and Putnam County are established and may be amended by the Florida Legislature. Putnam County's contributions to the System for the years ending September 30, 2006, 2005 and 2004 were \$2,658,000, \$2,344,000, and \$2,220,000 respectively, equal to the required contributions for each year.

#### NOTE 3 - DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan (the "Plan") created in accordance with Section 457 of the Internal Revenue Code. This Plan (refer to Section 112.215, Florida Statutes), is available to all regular payroll County employees, permits them to defer a portion of their salaries until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the Plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are (notwithstanding the mandates of 26 U.S.C. s. 457 (b) (6), all of the assets specified in subparagraph 1) held in trust for the exclusive benefit of participants and their beneficiaries as mandated by 26 U.S.C. s. 457 (g) (1).

#### NOTE 4 - PROPERTY TAXES

Property taxes become due and payable on November 1<sup>st</sup> of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates for the full amount of any unpaid taxes must be sold no later than June 1<sup>st</sup> of each year.

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate. There were no significant delinquent property taxes receivable at September 30, 2006.

Tax revenues are recognized when levied, to the extent that they result in current receivables in governmental funds. By year-end, substantially all property taxes have been collected. Accordingly, there is no ad-valorem property taxes receivable reported in the accompanying financial statements.

Details of the County's tax calendar are presented below:

Lien Date January 1 Levy Date October 1

Installment Payments:

1st Installment No later than June 30
2nd Installment No later than September 30
3rd Installment No later than December 31
4th Installment No later than March 31

Regular Payments:

Discount Periods November - February

No Discount Period March
Delinquent Date April 1

#### NOTE 5 - DEPOSITS AND INVESTMENTS

As of September 30, 2006, the County had the following investments and maturities:

Investment Maturities (in years)

				, ,		S&P
Investment	Fair Value	Less Than 1	1 - 2	2 - 3	3 - 5	Rating
<u>mvesument</u>						
State Investment Pool	\$ 23,198,445	\$ 23,198,445	\$ -	\$ -	\$ -	Not Rated
Florida Local Government						
Investment Trust	3,978,672	77,584	1,704,463	1,726,346	470,279	AAAf
Repurchase Agreement	4,034,386	4,034,386	-	-	-	NA
Money Market Funds	4,900,000	4,900,000	<b>-</b>	-	-	NA
Certificates of Deposit	100,000	100,000	<del></del>			NA
TOTAL INVESTMENTS	\$ 36,211,503	\$ 32,310,415	\$ 1,704,463	\$ 1,726,346	\$ 470,279	· •

Total Investments include \$28,579,803 classified as Cash and Equivalents in the accompanying financial statements. Investments exclude \$28,616 in non negotiable certificates of deposit of the Putnam County Development Authority, a component unit.

#### Interest Rate Risk

Investment interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. In accordance with its investment policy, the County manages its exposure to declines in fair values by limiting the maturity of investments to less than five years. Additionally, the investment policy requires the portfolio to be diversified by type of investment, issuer, and dates of maturity in order to protect against fluctuations in the market economy.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The various agencies of the County and its component unit invest excess public funds pursuant to the guidelines established in Section 218.415, Florida Statues, and County Investment Resolution 2003-112 (investment policy), which authorizes investments of excess public funds in the following instruments: The Local Government Surplus Funds Trust Fund (State Investment Pool); Securities and Exchange Commission registered money market funds with the highest credit quality rating; savings accounts; interest bearing time deposits in qualified public depositories; direct obligations of the U.S. Treasury; Federal agencies and instrumentalities; certain securities (limited to obligations of the U.S. Government or any agency or instrumentalities; thereof; certificates of deposit and other evidence of deposit at financial institutions, bankers' acceptances, and commercial paper rated in the highest tier by a nationally recognized rating agency; and other investments authorized by law or by ordinance for the County. Additionally, the Tax Collector (a Special Revenue Fund) is authorized to invest in repurchase agreements under its written investment policy.

#### NOTE 5 - DEPOSITS AND INVESTMENTS

The Local Government Surplus Funds Trust Fund (State Investment Pool) is an external investment pool administered by the State Board of Administration. The State Investment Pool is not a registrant with the Securities and Exchange Commission; however, the pool has adopted operating procedures consistent with the requirements for a 2a7-like fund. The fair value of the position in the pool is equal to the value of the pool shares. For credit quality risk, the State Investment Pool is not rated by a nationally recognized rating agency.

The County participates in the Florida Local Government Investment Trust (FLGIT), an external investment pool. Regulatory oversight for the pool consists of the Board of Trustees comprised of County Clerks and County Commissioners; an Investment Board comprised of finance officers throughout the State; an Independent Investment Advisor; a Custodian Bank; and an Administrator (Florida Association of Court Clerks). Additionally, the pool's investments are periodically rated by Standard & Poors. At September 30, 2006, the Credit Quality and Bond Fund Volatility Ratings were AAAf and S1, respectively.

The County may have indirect exposure to derivatives through its participation in the FLGIT. Information about the nature and extent of the County's indirect exposure to risks from derivatives and similar debt and investment items is not available. Management is aware of this aspect of the investments held in the FLGIT and has adhered to the County's investment policy requirements to monitor such investment activity on a consistent periodic basis.

The Tax Collector had contractual agreements with qualified public depositories in the State of Florida under which, at the close of each business day, total bank balances were transferred into a sweep account. The financial institution sells securities to the Tax Collector in the form of repurchase agreements. The underlying securities are obligations of the United States government and have a fair value of at least equal to 100% of the purchase price. The investment in repurchase agreement is stated at cost which approximates fair value.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the County will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. All County deposits are in qualified public depositories pursuant to Chapter 280, Florida Statues. All deposits made in qualified public depositories are fully collateralized and backed by the Public Deposit Security Trust Fund.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investment policy and Florida Statutes require that securities purchased by and all collateral obtained by the County be properly designated as an asset of the County and held in safekeeping by a third party. The underlying securities of the Tax Collector's \$4.0 million investment in repurchase agreements are held by the investment's counterparty, not in the name of the Tax Collector or the County.

#### NOTE 5 - DEPOSITS AND INVESTMENTS

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. Unless market conditions otherwise require, the investment policy requires that no more than fifteen (15%) of the County's investment portfolio may be in any one class of security other than those issued or guaranteed by the U.S. Government or its agencies.

#### NOTE 6 - ACCOUNTS RECEIVABLE

Accounts receivable of the General Fund consist primarily of ambulance service accounts and are reported net of an allowance for doubtful accounts of \$1,947,507, at September 30, 2006. The allowance represents approximately 68% of the gross ambulance service accounts receivable at September 30, 2006. The balance of the receivable consists of miscellaneous service fees.

Accounts receivable of the non-major Governmental Funds consist primarily of \$10,058 in utility customer receivables, \$27,322 in low cost mortgages receivable, court related receivables of \$25,846, E-911 receivables of \$21,526, and other miscellaneous receivables. Allowances for doubtful accounts are not considered necessary, except for an allowance of \$29,146 for Court Receivables. All net receivables, with the exception of the mortgages receivable are expected to be collected within the next year.

Accounts receivable of the Enterprise Funds consist of: Landfill and Water Utility customer receivables of \$199,740, which is net of an allowance for doubtful accounts of \$17,593; \$93,162 of mortgages receivable by the Port Authority; and other miscellaneous receivables resulting from normal business activities. No additional allowances for doubtful accounts were deemed necessary. All receivables, with the exception of the mortgages receivable are expected to be collected within the next year.

#### NOTE 7 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The following is a schedule of interfund receivables and payables as of September 30, 2006:

RECEIVABLE FUND	PAYABLE FUND	<u>AMOUNT</u>
General Fund	Sheriff Fund	\$ 145,409
General Fund	Road Projects Fund	889,775
General Fund	Better Place Plan Fund	1,945,000
General Fund	Nonmajor Governmental Funds	1,310,227
Internal Service Funds	Sheriff Fund	141,872
Internal Service Funds	Nonmajor Governmental Funds	2,288
Nonmajor Governmental Funds	Nonmajor Governmental Funds	14,970
TOTAL PRIMARY GOVERNM	ENT	<u>\$ 4,449,541</u>

#### NOTE 7 - INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Interfund transfers for the year ended September 30, 2006, consisted of the following:

			Transfer In:		
			Nonmajor		Total
	General	Sheriff	Govern-	Internal	Transfers
Transfer Out:	<u>Fund</u>	<u>Fund</u>	<u>mental</u>	<u>Service</u>	<u>In</u>
General Fund	\$ -	\$ 15,312,556	\$ 4,501,802	\$ 267,146	\$ 20,081,504
Sheriff Fund	138,751	-	-	<del></del>	138,751
Nonmajor Governmental	1,081,775	-	246,341	61,244	1,389,360
Waste Management	50,000	-	40,745	12,889	103,634
Port Authority	, -	*	-	1,478	1,478
Internal Service	_	-	-	2,857	2,857
Total Transfers Out	\$ 1,270,526	\$ 15,312,556	\$ 4,788,888	\$ 345,614	21,717,584

Transfer of capital assets from governmental activities to business-type activities:

430,622 \$ 22,148,206

The General Fund had amounts due from the Constitutional Officers of \$1,181,057, which represents the return of excess fees due at the end of the fiscal year from either budget officers or fee officers. All remaining balances resulted from the time lag between the dates that (a) interfund goods and services are provided or reimbursable expenditures occur, (b) transactions are recorded in the accounting system, and (c) payments are made between funds.

Other balances are transfers that include transfers to fund the Constitutional Officers budgets; provide match for grant requirements; transfer moneys to other funds based on budgetary requirements; and to move moneys from a fund that by statute or budgetary authority must collect revenues to funds that are required by statute or budgetary authority to expend them.

#### NOTE 8- CAPITAL ASSET ACTIVITY

Capital asset activity for the year was as follows:

	Balance October 1 2005 (restated		<u>Decreases</u>	Ending Balance September 30, <u>2006</u>
Primary Government Governmental Activities Capital Assets Not Being Depreciated:	<del></del>	_		
Land	\$ 15,123,	522 \$ 1,522,07	75 \$ -	\$ 16,645,597
Construction in Progress	2,101,			1,370,579
Total Capital Assets Not Being Depreciated	17,225	516 2,361,01	6 (1,570,356)	18,016,176
Capital Assets Being Depreciated:				
Buildings	17,239	•		19,292,915
Improvements	1,814	•'		2,026,661
Equipment	18,762	•	· · · · · · · · · · · · · · · · · · ·	24,286,637
Infrastructure	41,220			51,128,287
Total Capital Assets Being Depreciated	79,037	,084 18,516,49	(019,077)	96,734,500
Less Accumulated Depreciation For:				(* 0.10.0.15)
Buildings	(6,337	, ,	•	(6,818,215)
Improvements		,771) (196,25		(863,030)
Equipment	(12,686			(14,177,320) (12,622,529)
Infrastructure Total Accumulated Depreciation	(10,993 (30,683			(34,481,094)
,				
Total Capital Assets Being Depreciated, Net	48,353			62,253,406
Governmental Activities Capital Assets, Net	\$ 65,578	<u>,807 \$ 16,270,8</u>	<u>\$ (1,580,041)</u>	\$ 80,269,582
Business-type Activities Capital Assets Not Being Depreciated: Land Construction in Progress Total Capital Assets Not Being Depreciated	\$ 3,794 1,516 5,310			\$ 3,758,227 1,947,007 5,705,234
Capital Assets Being Depreciated:				
Buildings	1,440	),158		1,440,158
Improvements	967	7,510	_	967,510
Landfill	4,817	7,308		4,817,308
Water and Sewer Distribution System		, 7,513		3,327,513
Equipment	2,130	),982 219,0	15 (17,933)	2,332,064
Total Capital Assets Being Depreciated	12,683	<del></del>		12,884,553
Less Accumulated Depreciation For:	10.5	7.044) (00.0		/007 FEQ.
Buildings		7,611) (39,9	•	(897,552)
Improvements		0,108) (29,6		(639,749)
Landfill		2,241) (552,9		(3,355,145)
Water and Sewer Distribution System	-	9,063) (82,3		(461,386)
Equipment		4,036) (321,0		(1,587,136)
Total Accumulated Depreciation	(5,93	3,059) (1,025,8	342) 17,933	(6,940,968)
Total Capital Assets Being Depreciated, Net	6,75	0,412 (806,8	327)	5,943,585
Business-type Activities Capital Assets, Net	\$ 12,06	0,994 \$ (376,2	205) \$ (35,970)	\$ 11,648,819

#### NOTE 8- CAPITAL ASSET ACTIVITY

Depreciation was charged to the functions of the primary government as follows:

Governmental Activities:		
General Government	\$	442,852
Public Safety		1,803,460
Physical Environment		20,364
Transportation		2,067,926
Human Services		26,125
Culture and Recreation		179,958
Court Related		46,318
Capital assets held by the government's internal service funds are		
charged to the various functions based on their usage of the assets		19,690
Total Depreciation Expense - Governmental Activities	\$	4,606,693
Business-type Activities:	æ	00E 700
Waste Management	\$	885,760
Water and Sewer System		86,930
Port Authority		53,152
Total Depreciation Expense - Business-type Activities	<u>\$</u>	1,025,842

#### NOTE 9 - LONG-TERM OBLIGATIONS

#### Governmental Activities

Special Assessment Debt with Governmental Commitment \$1,381,795, 3.58%, 10-year note issued during fiscal year 2003-2004, to fund specific road improvements within several Municipal Service Benefits Units. The note is payable from and secured by a pledge of special assessments levied pursuant to County ordinance. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest totaling \$13,748 is due monthly until maturity on August 1, 2014. The note is payable from the MSBU Loan Fund (a Debt Service Fund).

1,141,753

\$1,900,000, variable rate, 13-year note to fund specific road improvements within several Municipal Service Benefit Units. The County entered into an interest rate swap agreement to fix the interest rate at 3.90%. The note is payable from and secured by a pledge of special assessments levied pursuant to County ordinance. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest totaling approximately \$46,900 is due quarterly until maturity on June 1, 2018. The note is payable from the MSBU Loan Fund (a Debt Service Fund).

1,756,985

#### NOTE 9 - LONG-TERM OBLIGATIONS

Commercial Paper - \$1,000,000 from the Pooled Commercial Paper Program of the Florida Local Government Finance Commission (FLGFC) to finance a portion of the costs related to the renovation/expansion of the East Annex. The loan is payable from designated revenues which shall include moneys derived from a covenant to budget and appropriate legally available non-ad valorem revenues. The County's obligation to repay the loan will be secured by a pledge of and lien upon the designated revenues. Interest is calculated and paid monthly based on the respective series of commercial paper notes from which the loan is derived. Payable from the General Fund, with a balloon payment of \$640,000 due December 2006.

Notes Payable - \$1,500,000 from a financial institution to pay a lawsuit settlement under

640,000

Notes Payable - \$1,500,000 from a financial institution to pay a lawsuit settlement under a mutual release agreement. The note is to be paid from legally available non-ad valorem funds. The interest rate is 4.25% (adjustable). Payments of principal and interest in the amount of \$46,359 are to be made on the first day of each calendar quarter until and including July 1, 2011. All remaining principal, together with all accrued and unpaid interest will be due October 1, 2011.

826,471

\$1,356,000, variable rate, 15-year note from a financial institution to construct and equip several communications towers within the County. The County entered into an interest rate swap agreement to fix the interest rate at 3.89%. The note is payable and secured by a pledge of a specific traffic ticket surcharge designated for communications improvements. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest payments of approximately \$30,000 are due quarterly until maturity on May 1, 2020. The note is payable from the Communications Improvement Fund (a Special Revenue Fund).

1,271,305

\$23,109 note payable at 3.15% from a local financial institution to finance the acquisition of a new vehicle. The loan is secured by the vehicle and is payable from the Clerk of Courts Fund in monthly payments of principal and interest in the amount of \$674 until maturity in August 2007.

7,297

\$338,308 note payable at 3% from a local financial institution to finance the acquisition of vehicles and laptop computers. The notes are secured by the vehicles and computers; payable from the Sheriff's Fund.

66,423

OTTED Loan in the amount of \$260,527 through the Office of the Governor, Office of Tourism, Trade and Economic Development (OTTED) to help finance communications infrastructure in the County's new industrial park complex. The note is to be paid from legally available non-ad valorem funds. The interest rate is 3.0% fixed. Principal payments of \$9,304 plus accrued interest are due quarterly until the loan is fully paid in October 2012.

232,613

#### NOTE 9 - LONG-TERM OBLIGATIONS

Obligations under Capital Leases	1,809,289
Accrued Compensated Absences	1,803,500
Total Long-Term Obligations, Governmental Activities	\$ 9,555,636
Business-Type Activities	
Note Payable consists of an agreement with a local financial institution at 3.55% to finance the acquisition of a new compactor for the landfill. The original note totaled \$403,535 and is secured by the compactor. Principal and interest payments totaling \$27,194 are due quarterly until the note matures in June 2008. The loan is payable from a portion of net revenues of the Waste Management fund.	183,695
Accrued Landfill Closure and Long-Term Care Costs	10,281,751
Accrued Compensated Absences	 29,500
Total Long-Term Obligations, Business-Type Activities	\$ 10,494,946

#### Interest Rate Swaps

#### Swap Objectives

The County has entered into two floating-to-fixed interest rate swap agreements in connection with issuing variable rate notes. The intention of the swaps was to protect against the potential of rising interest rates by creating synthetic fixed rate debt at a cost anticipated to be less than the County would have paid to issue fixed rate debt.

#### Terms, Fair Values and Credit Risk

The terms, fair values and credit ratings of the outstanding swaps as of September 30, 2006 were as follows. The notional amounts of the swaps match the principal amounts of the outstanding debt.

Notional Amounts	\$ 1,271,305	\$ 1,756,985
Effective Date	05/31/2005	06/28/2005
Fixed Payer Rate	3.89%	3.90%
Variable Receiver Rate	63.7% of LIBOR + 0.90%	63.7% of LIBOR + 0.90%
Fair Value	\$ 32,580	\$ 38,445
Termination Date	05/01/2020	06/01/2018
Counterparty Credit Rating	Aa1/AA	Aa1/AA

#### NOTE 9 - LONG-TERM OBLIGATIONS

#### Fair Value

Both swap agreements had positive fair values as of September 30, 2006. Because interest rates rose during the year, the variable receiver rates exceeded the fixed payer rate at that date.

#### Swap Payments and Associated Debt

Assuming that interest rates remain the same, at September 30, 2006, debt service requirements on the variable rate notes and interest rate swaps would be as follows:

Year	•	Variable f	Rate I	<u>Notes</u>	-	interest	
Ending Sept 30	F	Principal		Interest	Ra	te Swaps	 Total
2007	\$	190,501	\$	127,782	\$	(12,566)	\$ 305,717
2008		198,237		119,427		(11,746)	305,918
2009		206,285		110,733		(10,892)	306,126
2010		214,663		101,685		(10,003)	306,345
2011		223,378		92,270		(9,078)	306,570
2012-2016		1,260,536		306,188		(30, 149)	1,536,575
2017-2020		734,690		50,788		(5,031)	 780,447
Total	\$	3,028,290	\$	908,873	\$	(89,465)	\$ 3,847,698

#### Credit Risk

As of September 30, 2006 the fair value of the swap was positive, therefore the County is exposed to credit risk in the amount of the derivative's fair value.

#### Termination Risk

The County or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract. The swaps can be terminated due to illegality, a credit event upon merger or an event of default.

Annual debt service requirements to maturity for long-term obligations at September 30, 2006, excluding obligations under capital leases, are as follows:

Year Ending	Governi Activ		Busines Activ	ss-Type vities
September 30	Interest	Principal	Interest	<u>Principal</u>
2007	191,507	1,180,609	5,218	103,558
2008	177,789	522,763	1,445	80,137
2009	156,949	542,573	***	-
2010	135,392	563,119	**	-
2011	113,001	584,501	•••	-
2012-2016	308,168	1,814,592	***	-
2017-2021	46,381	734,690	-	
	\$ 1,129,187	\$ 5,942,847	\$ 6,663	\$ 183,695

#### NOTE 9 - LONG-TERM OBLIGATIONS

Capital Lease Obligations at September 30, 2006 are comprised of the following:

Agreements with financial institution for vehicles: Interest Rates from 2.8% to 4.0%; aggregate historical cost \$2,285,332.	\$ 1,573,888
Agreement with auto dealerships for vehicles: Interest Rate 4.2%; aggregate historical cost \$31,380.	16,995
Agreement with financial institution for computers: Interest Rate 3.7%; aggregate historical cost \$39,500.	21,360
Agreement with a heavy equipment company for two road graders, Interest Rates from 4.30% to 4.75%; aggregate	
historical cost \$269,851.	197,046
	\$ 1,809,289

Amortization expense of leased equipment is included in depreciation expense. The annual requirements under capital lease obligations are as follows:

Year Ending September 30,	Governmental <u>Activities</u>
2007	840,676
2008	645,143
2009	354,702
2010	98,472
Total Minimum Lease Payments	1,938,993
Less: Amount Representing Interest	(129,704)
Present Value of Minimum Lease Payments	\$ 1,809,289

### NOTE 9 - LONG-TERM OBLIGATIONS

Changes in long-term debt transactions of the County for the year ended September 30, 2006 are summarized below:

Governme	ntal	Acti	vities
----------	------	------	--------

	Balance October 1, <u>2005</u>	Increases	<u>Decreases</u>	Balance September 30, <u>2006</u>	Due Within <u>One Year</u>
Special Assessment Debt with					045 474
Governmental Commitment	3,134,866		236,128	2,898,738	245,174
\$1 million Commercial Paper					
Program	740,000	-	100,000	640,000	640,000
Notes Payable	2,505,345	•	333,849	2,171,496	258,217
\$260,507 Economic Developme	nt				
Loan (OTTED)	260,527	-	27,914	232,613	37,218
Obligations under Capital					
Leases	1,281,551	1,052,263	524,525	1,809,289	765,308
Accrued Compensated					
Absences	1,645,000	1,936,900	1,778,400	1,803,500	1,036,600
• • • • • • • • • • • • • • • • • • • •					
Total Long-Term Obligations,					
Governmental Activities	\$ 9,567,289	\$2,989,163	\$3,000,816	\$ 9,555,636	\$2,982,517

#### **Business-Type Activities**

	Balance October 1, <u>2005</u>	<u>Increases</u>	<u>Decreases</u>	Balance September 30, 2006	Due Within <u>One Year</u>
Note Payable Accrued Landfill Closure and	\$ 283,606	\$ -	\$ 99,911	\$ 183,695	\$ 103,558
Post-Closure Care Costs	9,425,714	856,037	-	10,281,751	-
Accrued Compensated Absences	42,213	56,691	69,404	29,500	17,000
Total Long-Term Obligations, Business-Type Activities	\$ 9,751,533	\$ 912,728	\$ 169,315	<u>\$10,494,946</u>	\$ 120,558

#### NOTE 10 - CONDUIT DEBT

The Putnam County Development Authority, a discretely presented component unit of Putnam County, has issued Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the Authority, the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

The aggregate principal amount payable at September 30, 2006, of the fourteen series issued prior to July 1, 1995, could not be determined; however, their original issue amount aggregated approximately \$449.5 million.

### NOTE 11 - FUND EQUITY RESERVATIONS AND DESIGNATIONS

In the accompanying fund financial statements, use of the term "reserved" is limited to indicating that a portion of reported fund equity is legally restricted to a specific use, or not available for appropriation or expenditure. "Designated" portions of fund equity represent management's tentative future spending plans. Such designations should be clearly distinguished from reserves, since managerial plans are subject to change and may never be legally authorized or result in actual expenditures. A brief description of reported reserves follows:

Reserved for Inventory – Represents portion of governmental fund assets that do not constitute "available expendable financial resources."

Reserved for Loan Guarantees – Legally earmarked by agreements with financial institutions in which the County agrees to pay a maximum amount in case of default or foreclosure of certain mortgages awarded for low income housing. The proceeds are from the State Housing Initiatives Program.

Balances of reported reserved fund equity at September 30, 2006, follow:

		Other			
	General	Governmental			
Reserve For:	<u>Fund</u>	<u>Funds</u>			
Inventory	\$ 54,507	\$ 9,625			
Loan Guarantees	~	1,039,335			
TOTAL	\$ 54,507	\$ 1,048,960			

Designated fund balances consist of \$13,904 to be used by the library system and \$37,649 designated for use by the Emergency Services Department.

#### NOTE 12 - DEFICIT BALANCES - INDIVIDUAL FUNDS

At September 30, 2006, the Road Projects Fund and the Better Place Plan Fund had deficit fund balances of \$160,878 and \$3,236,266, respectively. The deficit fund balances in both funds was the result of road projects undertaken during the year. The Road Projects Fund deficit will be eliminated by a transfer from the General Fund, while the deficit fund balance in the Better Place Fund will be eliminated by the issuance of debt.

#### NOTE 13 - RISK MANAGEMENT

#### Public Entity Risk Pool

The County is exposed to various risks of loss related to general liability, personal injury, and errors and omissions. The County joined the Florida Association of Counties Trust (the "Trust"), a public entity risk pool currently operating as a common risk management and insurance program for several member counties. The County pays an annual premium to the Trust for its coverage. The premiums are designed to fund the liability risks assumed by the Trust and are based on certain actual exposures of each member. The premiums are paid from the Risk Management Fund, an Internal Service Fund.

#### Self Insurance Program - Worker's Compensation

As described below, the County administers a self insurance program for worker's compensation coverage. Liabilities are reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated, including an estimate for those incurred but not reported. This estimate is determined based on historical experience and current trends. The claims liabilities are shown at current dollar value.

The County provides worker's compensation insurance for its employees via the Risk Management Fund to account for and finance its self-insured risks of loss. The Risk Management Fund provides coverage up to a maximum of \$500,000 for each occurrence. The County purchases commercial insurance for claims in excess of coverage provided by the fund. Settlements have not exceeded insurance coverage for the last three years.

All appropriate funds of the County participate in the program and make payments to the Risk Management Fund to pay prior and current year claims and to establish a reserve for losses.

Changes in the fund's claims liability were:

	Be	ginning of Fiscal Year Liability	Claims Incurred and Changes in Estimates			Claims Payments		End of Fiscal Year Liability	
2004-2005	\$	433,267	\$	305,991	\$	354,102	\$	385,156	
2005-2006	\$	385,156	\$	451,619	\$	426,775	\$	410,000	

#### NOTE 13 - RISK MANAGEMENT

#### Group Insurance

The County purchases health, life and accidental death and dismemberment insurance for its employees via the Group Insurance Reserve Fund (an Internal Service Fund). The County is "fully insured" and has no liability for claims above the monthly premiums charged by the commercial insurer. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. All funds of the County participate in the program and make payments to the Group Insurance Reserve Fund to pay the premiums.

### NOTE 14 - ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS

State and federal laws and regulations require the County to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for twenty or thirty years after closure. Although closure and long-term care costs will be paid only near or after the date the landfills stop accepting waste, the County reports a portion of these closure and long-term care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$10,281,751 reported as landfill closure and long-term care liability at September 30, 2006, represents the cumulative amounts reported to date based on the use of the following estimated capacity of the landfills:

Central Landfill Phase II, Cells 1 & 2	69.35%
Class III Landfill	100%
Huntington Landfill	100%
Interlachen Landfill	100%
Central Landfill Phase I	100%

The County will recognize the remaining estimated cost of closure and long-term care of \$2,075,686 as the remaining estimated capacity is used (estimated to be five years for Central Landfill Phase II, Cells 1 & 2). These amounts are based on what it would cost to perform all closure and long-term care in 2006. Actual costs may be higher or lower due to inflation, deflation, changes in technology, or changes in regulations.

Additionally, the Florida Department of Environmental Protection (D.E.P.) requires that landfill operators escrow landfill long-term maintenance costs in addition to closure costs, in an amount sufficient to cover the following year's long-term care costs. The County has escrowed \$5,306,957 to cover D.E.P.'s landfill post-closure maintenance cost requirements and closure costs of current operating landfills, as of September 30, 2006. This is shown as restricted investments of the business-type activities in the accompanying financial statements.

#### NOTE 15 - POST-EMPLOYMENT HEALTH CARE BENEFITS

Pursuant to a resolution of the Board of County Commissioners, the County provides certain health care benefits for retired employees. Substantially all of the County's employees may become eligible for those benefits if they reach normal retirement age while working for the County. The cost of retiree health care benefits is recognized as an expense as premiums are paid. During 2006, 67 participants received benefits.

The County is obligated to contribute \$4 per month for each year of employee service. The County paid \$62,828 in premiums on behalf of participants who contributed \$248,319.

#### NOTE 16 - OPERATING LEASES

The Transportation Fund (a Special Revenue Fund) leases seven road graders used to maintain unpaved roads within the County. These leases have a five-year term. Operating lease expenditures for the year ended September 30, 2006, totaled \$155,700. Additionally, the Office of Sheriff (a Special Revenue Fund) leases a portion of its patrol vehicles under operating leases having a three-year term. Operating lease expenditures for the year ended September 30, 2006, totaled \$303,440. Future minimum lease payments under these leases are as follows:

Year Ending		
September 30,	<u> </u>	<u>Amount</u>
2007	\$	233,709
2008		155,700
Total minimum future lease payments	\$	389,409

### NOTE 17 - COMMITMENTS AND CONTINGENCIES

At September 30, 2006, the County was committed under signed contracts for approximately \$5,665,000 of road construction, resurfacing and engineering work and \$815,000 for building and other construction projects.

The County is party to lawsuits and claims arising out of the normal conduct of its activities. While the results of the lawsuits and claims against the County cannot be predicted with certainty, management does not expect that these matters will have a material adverse effect on the financial position of the County.

### NOTE 18 - NET ASSETS RESTRICTED BY ENABLING LEGISLATION

The government-wide statement of net assets reports \$10,503,980 of restricted net assets, of which \$2.6 million is restricted by enabling legislation.

#### NOTE 19 - RESTATEMENT

Beginning net assets of the Governmental Activities has been restated to include the retroactive reporting of all major general governmental infrastructure as described in Note 1, net of depreciation, and to include certain land that had not been reported in previous years.

	Governmental
	<u>Activities</u>
Beginning Net Assets,	
as Previously Reported	\$ 43,783,447
Infrastructure	36,160,430
Accumulated Depreciation	(10,830,234)
Land	8,461,001
Beginning Net Assets, as Restated	\$ 77,574,644

#### NOTE 20 - SUBSEQUENT EVENTS

Subsequent to September 30, 2006, the Better Place Plan Fund borrowed \$10,000,000 from a financial institution to eliminate a deficit fund balance and finance additional road projects. Debt service is payable from the proceeds of the one cent local infrastructure surtax.

REQUIRED SUPPLEMENTARY INFORMATION

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – General Fund For the Year Ended September 30, 2006

	Budgeted A	Amounts	Actual	Variance With Final
-	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>Budget</u>
REVENUES				
Taxes	\$ 27,717,790	\$ 27,717,790	\$ 28,389,020	\$ 671,230
Licenses and Permits	715,400	715,400	890,319	174,919
Intergovernmental	5,334,283	5,663,702	5,250,886	(412,816)
Charges for Services	3,007,819	3,007,819	3,120,957	113,138
Fines and Forfeitures	123,400	123,400	132,553	9,153
Miscellaneous	410,400	418,400	1,045,921	627,521
TOTAL REVENUES	37,309,092	37,646,511	38,829,656	1,183,145
<u>EXPENDITURES</u>				
Current:				•
General Government	8,437,188	8,500,622	9,611,440	(1,110,818)
Public Safety	5,869,191	5,869,191	5,693,511	175,680
Physical Environment	352,820	352,820	332,835	19,985
Transportation	940,048	940,048	40,000	900,048
Economic Environment	304,706	304,706	328,651	(23,945)
Human Services	2,847,947	2,847,947	1,928,952	918,995
Culture and Recreation	1,505,871	1,513,871	1,487,342	26,529
Court Related	180,092	180,092	190,920	(10,828)
Reserve for Contingencies	520,354	110	-	110
Debt Service:				
Principal Retirement	245,875	245,875	245,895	(20)
Interest and Fiscal Charges	68,210	68,210	67,261	949
TOTAL EXPENDITURES	21,272,302	20,823,492	19,926,807	896,685
EXCESS OF REVENUES OVER				
EXPENDITURES	16,036,790	16,823,019	18,902,849	2,079,830
OTHER FINANCING SOURCES (USES)				
Transfers In	487,368	487,368	1,270,526	783,158
Transfers Out	(19,289,058)	(20,075,287)	(20,081,504)	(6,217)
Sale of Capital Assets	-	-	1,024	1,024
TOTAL OTHER FINANCING SOURCES				
(USES)	(18,801,690)	(19,587,919)	(18,809,954)	777,965
NET CHANGE IN FUND BALANCES	(2,764,900)	(2,764,900)	92,895	2,857,795
FUND BALANCES -				
BEGINNING OF YEAR	2,764,900	2,764,900	6,868,576	4,103,676
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 6,961,471	\$ 6,961,471

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Sheriff Fund For the Year Ended September 30, 2006

	Budgeted	Amounts	Actual	Variance With Final	
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>Budget</u>	
REVENUES					
Miscellaneous Revenues	\$	\$	\$ -	\$ -	
EXPENDITURES Current:	· .				
Public Safety	14,442,386	15,187,084	14,980,940	206,144	
Court Related	523,958	527,885	581,896	(54,011)	
Reserve for Contingencies Debt Service:	20,000	-	**	-	
Principal Retirement	45,227	641,448	605,350	36,098	
Interest and Fiscal Charges	<del></del>	8,402	57,882	(49,480)	
TOTAL EXPENDITURES	15,031,571	16,364,819	16,226,068	138,751	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(15,031,571)	(16,364,819)	(16,226,068)	138,751	
OTHER FINANCING SOURCES (USES) Transfers In	15,031,571	15,312,556	15,312,556	(400 754)	
Transfers Out Debt Issued	-	1,052,263	(138,751) 1,052,263	(138,751)	
TOTAL OTHER FINANCING SOURCES	45 024 574	The state of the s		(420.754)	
(USES)	15,031,571	16,364,819	16,226,068	(138,751)	
NET CHANGE IN FUND BALANCES	-	-	~	~	
FUND BALANCES – BEGINNING OF YEAR			***	***	
FUND BALANCES – END OF YEAR	\$ -	\$ -		\$ -	

### Putnam County, Florida Notes to Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual For the Year Ended September 30, 2006

#### Basis of Budgetary Accounting

Annual budgets are legally adopted for governmental funds, hereafter described, on a basis consistent with generally accepted accounting principles.

The following procedures are used in establishing the budgetary data reflected in the financial statements:

Prior to June 1, constitutional officers, with the exception of the office of the Tax Collector, submit tentative budgets for the operations of their offices to the Board. Budgets for the operations of the office of the Tax Collector are submitted to the Department of Revenue for approval.

Prior to July 15, the County Administrator/Budget Officer submits to the Board a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the Board to obtain taxpayer comments. Prior to October 1, the budget is legally enacted through passage of a resolution. All budget appropriations lapse at year-end.

As required by Florida Statutes, Sections 218.35 and 28.36, the Clerk of Circuit Court prepares his annual budget in two parts:

The budget relating to the state court system, which is filed with the Clerks of Court Operations Corporation and the budget relating to the requirements of the Clerk as Clerk of the Board of County Commissioners, County Auditor, County Recorder and Custodian or Treasurer of all County funds and other county-related duties.

County Departments of the Clerk's Office are budgeted with appropriations from the Board of County commissioners. The fees generated by the Clerk's Court Departments are used to pay operating expenditures of the departments. All excess fees (unspent revenues) along with Clerk investment earnings on Board funds are remitted to the Board of County Commissioners on or before October 31<sup>st</sup> of each year.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. Chapter 129, Florida Statutes, governs the manner in which the budget may be legally amended once it has been approved. Pursuant to Chapter 129, only the Board of County Commissioners can approve budget amendments that change the total approved budget appropriation of an individual fund. The County Administrator/Budget Officer and Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board of County Commissioners.

### Putnam County, Florida Notes to Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual For the Year Ended September 30, 2006

#### Basis of Budgetary Accounting

Pursuant to the provisions of Chapter 129, Florida Statutes, the amount that the County may appropriate is limited to ninety-five (95%) percent of estimated revenues. In order to present a conservative as well as balanced budget, the County presents only ninety-five (95%) percent of estimated revenues.

Appropriations from the reserve for contingencies may be made to increase the appropriation for any particular expenditures in the same fund, or to create an appropriation in the fund for any lawful purpose, but no expenditures shall be charged directly to the reserve for contingencies.

A receipt of a nature or from a source not anticipated in the budget and received for a particular purpose, including but not limited to grants, donations, gifts, or reimbursements for damages, may, by resolution of the Board be recorded in its minutes, be appropriated and expended for that purpose, in addition to the appropriations and expenditures provided for in the budget. Such receipts and appropriations shall be added to the budget of the proper fund.

Supplemental appropriations funded from sources not described above, require public hearings and action by the Board in the same manner as adopting the original budget.

SUPPLEMENTAL INFORMATION

#### Nonmajor Governmental Funds

#### Special Revenue Funds

Special Revenue Funds are used to account for revenues derived from specific sources to be used for specific types of activities. The Special Revenue Funds used by Putnam County are distinguished by a need for unique identifying and/or reporting techniques, which make it desirable to separate them from the General Fund.

The County maintains the following Special Revenue Funds:

<u>County Transportation Trust Fund</u> – to account for the operations of the road and bridge department. Financing is provided principally by the County's share of state gasoline taxes.

<u>Fishing Improvement Fund</u> – to account for maintenance of the County's lakes with financing provided by recreational vessels' license fees and state grants.

<u>Fire Taxing Unit Fund</u> – to account for interlocal agreements with municipal fire departments within the County. Financing is provided from ad valorem taxes.

<u>Community Development Block Grant Fund</u> – to account for the collection of mortgage receivables resulting from construction and rehabilitation of homes originally funded with federal funds and to account for grant revenues received and expended to assist low to moderate income individuals with housing rehabilitation.

<u>Law Enforcement Trust Fund</u> – to account for law enforcement related projects funded by the proceeds from confiscated property forfeitures.

<u>E911 System Fund</u> – to account for the improvements and operations of the 911 emergency telephone system in the County. Financing is provided from telephone user charges.

<u>Court Improvement Fund</u> – to account for physical improvements and security for the courthouse. Funding is provided by State of Florida grants and court related revenues.

<u>Article V Fund</u> – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida.

<u>Court Technology Fund</u> – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida that must be expended to enhance court technology.

<u>Domestic Violence Trust Fund</u> – to account for receipt and disbursements of fines imposed by the court for domestic violence offenses.

<u>Law Enforcement Education Fund</u> – to account for law enforcement training funded with proceeds from fines.

<u>Information Technology</u> – to account for charges made by the information technology department for providing support services to other County departments and constitutional officers.

<u>Miscellaneous Grants Fund</u> – to account for projects financed with federal and state funds that are nonrecurring and of short-term duration.

<u>Interlachen Lakes Estates Fund</u> – to account for the collection and use of special assessments paid by the residents of Interlachen Lakes Estates Municipal Services Benefit Unit.

<u>Drivers Education Fund</u> – to account for receipts and disbursements of designated traffic fines imposed by ordinance in accordance with Section 318.1215, Florida Statutes.

<u>Local Housing Assistance (SHIP) Fund</u> – to account for funds received from the State to be used to assist eligible low income individuals to buy or construct new housing or rehabilitate older homes.

#### Nonmajor Governmental Funds

<u>Hurricane Housing Assistance Fund</u> – to account for funds received from the State to assist with the repair of hurricane damage to the homes of eligible low income individuals.

<u>Tourist Development Fund</u> – to account for revenues and expenditures relating to tourist development in the County through the assessment of a tourist tax.

<u>Communication Improvement Fund</u> – to account for the collection of traffic infractions surcharge to be used to develop and improve a county wide public safety communications system.

West Putnam Municipal Services Benefit Unit Fund – to account for the collection and use of special assessments paid by the residents of unincorporated West Putnam for road improvements.

<u>East Putnam Grant Fund</u> – to account for the collection and use of the proceeds of grants to benefit primarily the economic environment of East Putnam.

<u>Sewage Utilities Fund</u> – to account for the collection and use of fees established to provide one or more small sewage systems.

Water Utilities Fund – to account for the collection and use of fees established to provide one or more small water systems.

MSBU Fund – to account for the collection and use of special assessments levied to provide specific road improvements and maintenance within several Municipal Service Benefit Units.

<u>Economic Development Fund</u> – to account for revenues and expenditures made to promote economic development.

<u>ILE Lake Access Trust Fund</u> – to account for funds received from the dissolved Corporation, Interlachen Lakes Estates, Inc., intended to be used for providing access to the lakes, for the maintenance of roads or for other purposes that would benefit property owners in the Interlachen Lakes Estates subdivision.

<u>Crime Prevention Fund</u> – to account for neighborhood crime prevention projects funded by the collection of fines pursuant to Section 775.083, Florida Statutes.

Commissary Fund – to account for the commissary operations of the County's Detention Facility. Revenues are provided by sales of products to inmates. The profits can only be spent for the benefit of inmates.

<u>Federal Forfeiture Fund</u> – to account for monies received form federal forfeitures. Expenditures can only be made in accordance with the Federal Equitable Sharing Program.

Records Modernization Fund – to account for fees charged pursuant to Section 28.24, Florida Statutes, and related expenditures to modernize the public records storage and retrieval system of the County.

Article V Records Modernization Fund – to account for fees charged pursuant to Article V of the Constitution of the State of Florida, and related expenditures to fund court-related technology as defined in Section 29.008, Florida Statutes.

<u>Clerk of the Circuit Court Fund</u> – to account for fees collected by the Clerk of the Circuit Court for the operations of the Office.

<u>Court Fund</u> – to account for certain revenues generated by and disbursements related to the Court System pursuant to Article V of the Constitution of the State of Florida.

#### **Nonmajor Governmental Funds**

<u>Supervisor of Elections Fund</u> – to account for funds transferred from the Board of County Commissioners to the Supervisor of Elections for the operations of the Office.

<u>Supervisor of Elections Grants Fund</u> – to account for proceeds and expenditures related to state and federal grants designed to improve the elections process.

<u>Tax Collector Fund</u> – to account for fees collected by the Tax Collector for the operations of the Office.

<u>Property Appraiser Fund</u> – to account for funds transferred from the Board of County Commissioners and other taxing authorities to the Property Appraiser for the operations of the Office.

#### **Debt Service Funds**

Debt Service Funds are used to account for the accumulation of resources for, and the payment of long-term debt principal and interest.

The County maintains the following Debt Service Funds:

1995 Capital Improvement Refunding Revenue Bonds Fund – to account for debt service requirements to retire the 1995 Capital Improvement Refunding Revenue Bonds, dated November, 1995. These bonds are payable solely from and secured by, a lien upon and a pledge of, sales tax revenue allocated to the County from the State's Local Government Half-Cent Sales Tax Clearing Trust Fund. The bonds matured on October 1, 2005.

1989 Gas Tax Refunding Revenue Bonds Fund – to account for debt service requirements to retire the Gas Tax Refunding Revenue Bonds, Series 1989, dated October, 1989. These bonds are payable solely from and secured by, a lien upon and a pledge of the County's Local Option Gas Tax. The bonds matured on October 1, 2004. Residual balance of the funds has been designated by management for debt service of future road bonds.

<u>MSBU Loan Fund</u> – to account for special assessments collected to repay special assessment debt used to fund road paving projects within certain municipal service benefits units.

#### Capital Projects Funds

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

The County maintains the following nonmajor Capital Projects Funds:

<u>Capital Projects</u> – to account for resources to be used to construct or renovate various County facilities.

### Major Governmental Capital Projects Funds

Road Projects Fund – to account for resources to be used in developing and enhancing the County's Road System.

Better Place Plan Fund – to account for revenues received from a one-cent discretionary surtax imposed to finance certain capital projects.

	Special Revenue Funds							
ACCETO	County Transpor- tation <u>Trust</u>	Fishing Improve- <u>ment</u>	Fire Taxing <u>Unit</u>	Community Development Block Grant	Law Enforce- ment <u>Trust</u>	E911 <u>System</u>		
ASSETS  Cash and Equivalents	\$1,120,871	\$ 323,674	\$2,024,881	\$ 4,316	\$ 226,412	\$ 243,836		
Investments	-		-	- 1,212	-	Ψ 2·40,000		
Receivables	-			27,322	~	21,526		
Due From Other Funds		74.000	14,970	-	-			
Due From Other Governments	343,830	74,926	6,547	98,779	-	11,027		
Inventory Other Assets	**	-	**	**	-	-		
TOTAL ASSETS	<u>\$1,464,701</u>	\$ 398,600	\$2,046,398	<u>\$ 130,417</u>	\$ 226,412	\$ 276,389		
LIABILITIES AND FUND BALANCES								
LIABILITIES  Accounts Payable and Accrued Liabilities	\$ 226,779	\$ 46,082	\$ 60,253	\$ 26,505	\$ 317	\$ 8,918		
Due to Other Funds	-	-		75,000	<u></u>	_		
Due to Other Governments Deferred Revenue		**	<u> </u>	27,322	-			
TOTAL LIABILITIES	226,779	46,082	60,253	128,827	317	8,918		
FUND BALANCES Reserved for:								
Inventory Loan Guarantees Unreserved:	-	-	wo	-	-	**		
Designated for:								
Public Safety	-	~		~	₩	-		
Culture and Recreation		250 540	4 000 445	4 500	220 225	007.471		
Undesignated	1,237,922	352,518	1,986,145	1,590	226,095	267,471		
TOTAL FUND BALANCES	1,237,922	352,518	1,986,145	1,590	226,095	267,471		
TOTAL LIABILITIES AND FUND								
BALANCES	<u>\$1,464,701</u>	<u>\$ 398,600</u>	\$2,046,398	<u>\$ 130,417</u>	\$ 226,412	\$ 276,389		

			***************************************	Special Rev	enue Funds		
	Court Improve- <u>ment</u>	Article V	Court Technology	Domestic Violence <u>Trust</u>	Law enforce- ment <u>Education</u>	Infor- mation Tech- nology	Miscell- aneous <u>Grants</u>
ASSETS Cash and Equivalents	\$1,501,923	\$82,675	358,922	\$ 2,218	\$ 44,577	\$ 51,715	\$115,955
Investments	4		, 	-	<u></u>	-	_
Receivables Due From Other Funds		-	-	<del>-</del>	<del>-</del>	-	-
Due From Other Governments	14,475	7,924	13,840	••	4,058	-	90,957
Inventory Other Assets	-	-	-				<b>)</b>
TOTAL ASSETS	\$1,516,398	\$90,599	\$ 372,762	\$ 2,218	\$ 48,635	\$ 51,715	\$206,912
LIABILITIES AND FUND BALANCES							
LIABILITIES  Accounts Payable and  Accrued Liabilities	\$ -	\$18,529	\$ -	\$ -	\$ -	\$ -	\$ 5,933
Due to Other Funds Due to Other Governments Deferred Revenue	-	<u>.</u>	-	-			43 133,226
TOTAL LIABILITIES	**	18,529			9a		139,202
FUND BALANCES  Reserved for: Inventory Loan Guarantees Unreserved:	-	· -	-	-	-		-
Designated for: Public Safety Culture and Recreation		-				_	37,649 13,904
Undesignated	1,516,398	72,070	372,762	2,218	48,635	51,715	16,157
TOTAL FUND BALANCES	1,516,398	72,070	372,762	2,218	48,635	51,715	67,710
TOTAL LIABILITIES AND FUND BALANCES	\$1,516,398	\$90,599	<u>\$ 372,762</u>	<u>\$ 2,218</u>	_ \$ 48,635	\$ 51,715	\$206,912

	Special Revenue Funds							
Interlachen Lakes <u>Estates</u>		Drivers Education	<u>SHIP</u>	Hurricane Housing <u>Assistance</u>	Tourist Develop- <u>ment</u>	Communi- cation <u>Improvement</u>		
ASSETS Cash and Equivalents Investments Receivables Due From Other Funds Due From Other Governments Inventory Other Assets	\$379,317 - - 25,224 -	\$126,354 - - - 2,887 - -	\$1,331,940 908,143 - - -	\$582,527 - - - - - -	\$ 173,406 - - - - - -	\$ 367,980 - - - 8,044 -		
TOTAL ASSETS	\$404,541	\$129,241	\$2,240,083	\$582,527	\$ 173,406	\$ 376,024		
LIABILITIES AND FUND BALANCES  LIABILITIES Accounts Payable and Accrued Liabilities Due to Other Funds Due to Other Governments Deferred Revenue	\$ 6,361 - -	\$	\$ 45,260 - - -	\$ 71,524 - - -	\$ 8,469 - - -	\$ 522 - -		
TOTAL LIABILITIES	6,361_	w.	45,260	71,524	8,469	522		
FUND BALANCES  Reserved for: Inventory Loan Guarantees Unreserved: Designated for: Public Safety Culture and Recreation Undesignated	- - - 398,180	- - - 129,241	- 1,039,335 - - 1,155,488	- - - 511,003	- - - 164,937	- - 375,502		
TOTAL FUND BALANCES	398,180	129,241	2,194,823	511,003	164,937	375,502		
TOTAL LIABILITIES AND FUND BALANCES	\$404,541	\$129,241	\$2,240,083	\$582,527	\$ 173,406	\$ 376,024		

				Special Revenue	Funds	
ACCETO	West Putnam Municipal Services Benefit Unit	East Putnam <u>Grant</u>	Sewage <u>Utilities</u>	Water <u>Utilities</u>	<u>MSBU</u>	Economic Develop- <u>ment</u>
ASSETS  Cash and Equivalents	\$ 319,569	\$ 3,171	\$ 54,662	\$155,036	\$ 1,026,057	\$ 269,068
Investments	Ψ 0 19,000 -	Ψ Ο,111	Ψ 94,002	Ψ133,030 -	Ψ 1,020,037	Ψ 209,000
Receivables	_		5,299	4,759	-	_
Due From Other Funds	***	_	_	-	-	-
Due From Other Governments	15,804	-	-	-	1,798	
Inventory	•••	No.	-	~	-	-
Other Assets			-	-	**	•
TOTAL ASSETS	\$ 335,373	\$ 3,171	\$ 59,961	\$159,795	<u>\$ 1,027,855</u>	\$ 269,068
LIABILITIES AND FUND BALANCES						
LIABILITIES  Accounts Payable and Accrued Liabilities Due to Other Funds	\$ 8,703 -	\$ - -	\$ 1,217	\$ 4,468	\$ 265,076	\$ 49,203 53,966
Due to Other Governments Deferred Revenue	-	-			**************************************	-
TOTAL LIABILITIES	8,703		1,217	4,468	265,076	103,169
FUND BALANCES  Reserved for: Inventory Loan Guarantees Unreserved:	- -	-	- -	- -	-	-
Designated for: Public Safety	-	-	_	_	-	•
Culture and Recreation	••	-	_	_	-	***
Undesignated	326,670	3,171	58,744	155,327	762,779	165,899
TOTAL FUND BALANCES	326,670	3,171	58,744	155,327	762,779	165,899
TOTAL LIABILITIES AND FUND						
BALANCES	\$ 335,373	<u>\$ 3,171</u>	\$ 59,961	\$159,795	\$ 1,027,855	\$ 269,068

	Special Revenue Funds							
	ILE Lake Access <u>Trust</u>	Crime <u>Prevention</u>	Commis- <u>sary</u>	Federal <u>Forfeiture</u>	Records Moderni- <u>zation</u>	Article V Records Moderni- zation		
ASSETS	¢ 69 1/2	\$ 41,445	\$244,729	\$ 64,494	\$ 251,116	\$436,245		
Cash and Equivalents Investments	\$ 68,142	φ 41, <del>14</del> 5 -	ψ <u>ζ</u>	Ψ 0-1,-10-1	Ψ 201,110	ψ·100,2.10 -		
Receivables	••	-	12,648	<u></u>	<u></u>	-		
Due From Other Funds	-	-	-	_	_	-		
Due From Other Governments	••	-	<u>.</u>	_	-	_		
Inventory	•	-	9,625		57.400	-		
Other Assets		-			97,490			
TOTAL ASSETS	\$ 68,142	\$ 41,445	\$267,002	\$ 64,494	\$ 348,606	\$436,245		
LIABILITIES AND FUND BALANCES								
LIABILITIES  Accounts Payable and  Accrued Liabilities  Due to Other Funds	\$ -	\$ -	\$ 5,576	\$ -	\$ -	\$ -		
Due to Other Funds  Due to Other Governments  Deferred Revenue		-		-				
TOTAL LIABILITIES			5,576		-	***		
FUND BALANCES  Reserved for: Inventory Loan Guarantees Unreserved:	-	-	9,625 -	-	- -	<u>-</u> -		
Designated for: Public Safety Culture and Recreation	<u>.</u>	-	**	-	-	-		
Undesignated	68,142	41,445	251,801	64,494	348,606	436,245		
TOTAL FUND BALANCES	68,142	41,445	261,426	64,494	348,606	436,245		
TOTAL LIABILITIES AND FUND BALANCES	\$ 68,142	<u>\$ 41,445</u>	<u>\$267,002</u>	<u>\$ 64,494</u>	\$ 348,606	\$436,245		

	Special Revenue Funds							
	Clerk of the Circuit <u>Court</u>	Court <u>Fund</u>	Supervisor of <u>Elections</u>	Supervisor of Elections <u>Grants</u>	Tax <u>Collector</u>	Property Appraiser		
<u>ASSETS</u>		<b>AFRO 100</b>	<b>.</b> 440 500	ф. 400 00 <del>7</del>	<b>6050 500</b>	A 70.000		
Cash and Equivalents	\$453,087	\$532,430	\$ 149,599	\$ 162,997	\$853,523	\$ 79,806		
Investments Receivables	6,242	25,846		-	_			
Due From Other Funds		20,0 10	<b>M</b> A	-	-	•		
Due From Other Governments	43,525	987	-	-	-	~		
Inventory		~	PM	-	_	-		
Other Assets	10,331	-		_	1,300			
TOTAL ASSETS	<u>\$513,185</u>	\$559,263	\$ 149,599	\$ 162,997	\$854,823	\$ 79,806		
<u>LIABILITIES AND FUND</u> <u>BALANCES</u>								
LIABILITIES								
Accounts Payable and			•					
Accrued Liabilities	\$457,502	\$533,417	\$ 4,358	\$ -	\$ 61,380	\$ 14,608		
Due to Other Funds	55,683	~	145,241	-	793,443	65,198		
Due to Other Governments  Deferred Revenue	<u>.</u>	- 25,846		-	-			
Deletted Nevellas				4-2000	B			
TOTAL LIABILITIES	513,185	559,263	149,599		854,823	79,806		
FUND BALANCES								
Reserved for:								
Inventory	-	444	~	-	~	and.		
Loan Guarantees	-	M4-	-	•	-	***		
Unreserved: Designated for:								
Public Safety	-		_	-		_		
Culture and Recreation	-	-	-	-	~			
Undesignated	-			162,997		<u></u>		
TOTAL FUND BALANCES		_		162,997	-			
WOMAN LIADUUTINO AND TUND								
TOTAL LIABILITIES AND FUND BALANCES	<u>\$513,185</u>	\$559,263	<u>\$ 149,599</u>	\$ 162,997	\$854,823	\$ 79,806		

				Capital Projects	
	De 1995 Capital Improvement Refunding Revenue Bonds		MSBU Loan	Funds  Capital  Projects	Total Nonmajor Governmental <u>Funds</u>
ASSETS	-	<del></del>			
Cash and Equivalents Investments Receivables	\$ 34,535 - -	\$ 5,474 - -	\$ 656,433 - -	\$ 1,805 - 6,368	\$ 14,926,922 908,143 110,010
Due From Other Funds Due From Other Governments	136,583	<del></del> 	8,516 -	441,112	14,970 1,350,843 9,625
Inventory Other Assets	445	**			109,121
TOTAL ASSETS	<u>\$ 171,118</u>	\$ 5,474	\$ 664,949	\$ 449,285	<u>\$ 17,429,634</u>
LIABILITIES AND FUND BALANCES					
LIABILITIES  Accounts Payable and Accrued  Liabilities  Due to Other Funds  Due to Other Governments  Deferred Revenue	\$ - - - 136,583	\$ - - -	\$	\$ 246,951 138,954 - -	\$ 2,177,911 1,327,485 43 322,977
TOTAL LIABILITIES	136,583	## ###################################		385,905	3,828,416
FUND BALANCES  Reserved for: Inventory Loan Guarantees Unreserved:	-	- - -	** **	-	9,625 1,039,335
Designated for: Public Safety Culture and Recreation Undesignated	34,535	- - 5,474	- - 664,949	- 63,380	37,649 13,904 12,500,705
TOTAL FUND BALANCES	34,535	5,474	664,949	63,380	13,601,218
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 171,118</u>	\$ 5,474	\$ 664,949	\$ 449,285	\$ 17,429,634

	Special Revenue Funds						
	County Transpor- tation <u>Trust</u>	Fishing Improve- <u>ment</u>	Fire Taxing <u>Unit</u>	Community Development Block Grant	Law Enforce- ment <u>Trust</u>		
REVENUES	¢ 4 949 EG7	œ	\$ 2,140,061	\$ -	\$ -		
Taxes	\$ 1,842,567 700	\$ - 53,765	\$ 2,140,001	<b>-</b>	-		
Licenses and Permits	3,676,510	121,741	_ . <b></b>	197,620			
Intergovernmental Revenue	3,070,510	12.1,1771	· .	.07,020	_		
Charges For Services	-	_	•	<u></u>	60,192		
Fines and Forfeitures	42,961	15,221	115,947	1,214	12,659		
Miscellaneous Revenue	5,562,738	190,727	2,256,008	198,834	72,851		
TOTAL REVENUES	5,302,730	100,121		100,001			
EXPENDITURES							
Current:							
General Government Services	**			-			
Public Safety	-	-	1,685,042	-	103,985		
Physical Environment	-	164,205	-	-	-		
Transportation	6,023,397	-	-		***		
Economic Environment	-	-	-	197,870	**		
Culture/Recreation	<b>→</b>	-	-	-	••		
Court Related	₩	-	-	-	••		
Capital Outlay	ш.	-		-	***		
Debt Service:							
Principal Retirement	31,316	-	-	-	**		
Interest and Fiscal Charges	10,174			107 070	400.00		
TOTAL EXPENDITURES	6,064,887	164,205	1,685,042	197,870	103,985		
EXCESS (DEFICIENCY) OF							
REVENUES OVER EXPENDITURES	(502,149)	26,522	570,966	964	(31,134)		
					<del></del>		
OTHER FINANCING SOURCES (USES)	200 200		44.070				
Transfers In	630,000	-	14,970	<del>-</del>			
Transfers Out	(43,718)	-	(17,526)	-			
Sale of Capital Assets	54,096		3,503				
TOTAL OTHER FINANCING			0.47				
SOURCES (USES)	640,378		947	<del></del>			
NET CHANGE IN FUND BALANCES	138,229	26,522	571,913	964	(31,134)		
FUND BALANCES, October 1, 2005	1,099,693	325,996	1,414,232	626	257,229		
FUND BALANCES, September 30, 2006	\$ 1,237,922	\$ 352,518	\$ 1,986,145	<u>\$ 1,590</u>	\$ 226,095		

Special	Revenue	Funds
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	E911 <u>System</u>	Court Improve- <u>ment</u>	Article V	Court <u>Technology</u>	Domestic Violence <u>Trust</u>
REVENUES	\$ -	\$ -	\$ -	\$ -	\$ -
Taxes Licenses and Permits	Ψ _	· -		-	-
Intergovernmental Revenue	995,159	500,000	<b></b>	-	-
Charges For Services	197,457	173,387	121,614	201,416	-
Fines and Forfeitures	-	-		<del>.</del>	
Miscellaneous Revenue	26,831	59,520	711	10,064	
TOTAL REVENUES	1,219,447	732,907	122,325	211,480	***
Current: General Government Services Public Safety Physical Environment Transportation Economic Environment Culture/Recreation Court Related Capital Outlay Debt Service: Principal Retirement Interest and Fiscal Charges TOTAL EXPENDITURES	1,152,887	49,715	77,134	40,845	-
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	66,560	683,192	45,191	170,635	
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out Sale of Capital Assets	-	-	-	- - -	-
TOTAL OTHER FINANCING SOURCES (USES)	Wagnes to the state of the stat	<del>-</del>			
NET CHANGE IN FUND BALANCES	66,560	683,192	45,191	170,635	-
FUND BALANCES, October 1, 2005	200,911	833,206	26,879	202,127	2,218
FUND BALANCES, September 30, 2006	<u>\$ 267,471</u>	\$ 1,516,398	\$ 72,070	\$ 372,762	\$ 2,218

	Special Revenue Funds						
	Law enforce- ment <u>Education</u>	Infor- mation Tech- nology	Miscell- aneous <u>Grants</u>	Interlachen Lakes <u>Estates</u>	Drivers <u>Education</u>		
REVENUES	ø.	\$ -	\$ -	\$ -	\$ -		
Taxes	\$ -	<b>D</b> -	- ·	Ψ	_		
Licenses and Permits	<u>.</u>		585,766	,	_		
Intergovernmental Revenue	-			<del>,,</del>	_		
Charges For Services	49,872	-	<u>.</u>	-	33,959		
Fines and Forfeitures	1,067	_	10,434	505,984	5,009		
Miscellaneous Revenue	50,939	*	596,200	505,984	38,968		
TOTAL REVENUES	00,000						
EXPENDITURES							
Current:							
General Government Services			-		<b></b>		
Public Safety	40,288	<u></u>	369,409	<u></u>			
Physical Environment	••	~		270.054	<del></del>		
Transportation	<del>-</del>	***		379,951	-		
Economic Environment	<b>₩</b>		274 206	-			
Culture/Recreation			271,396	_	_		
Court Related	···	_	-	_	_		
Capital Outlay		-	-	-			
Debt Service:			_	_	<del>-</del>		
Principal Retirement	-	-	_	_	-		
Interest and Fiscal Charges	40,288		640,805	379,951	-		
TOTAL EXPENDITURES	40,200		070,000				
EXCESS (DEFICIENCY) OF							
REVENUES OVER EXPENDITURES	10,651	-	(44,605)	126,033	38,968		
OTHER FINANCING SOURCES (USES)		<u>.</u>	79,312		**		
Transfers In	<u>-</u>	_	70,012	-	<u>-</u>		
Transfers Out	-			-	-		
Sale of Capital Assets		<del></del>					
TOTAL OTHER FINANCING							
SOURCES (USES)	-	**	79,312				
NET CHANGE IN FUND BALANCES	10,651	-	34,707	126,033	38,968		
FUND BALANCES, October 1, 2005	37,984	51,715	33,003	272,147	90,273		
FUND BALANCES, September 30, 2006	\$ 48,635	\$ 51,715	\$ 67,710	\$ 398,180	<u>\$ 129,241</u>		

	Special Revenue Funds						
					West Putnam		
	SHIP	Hurricane Housing <u>Assistance</u>	Tourist Develop- <u>ment</u>	Communi- cation Improvement	Municipal Services Benefit Unit	East Putnam <u>Grant</u>	
REVENUES			e 07 540	\$ -	\$ 16,712	_	
14700	\$ -	\$ -	\$ 97,512	Φ -	Ψ 10,712	_	
Licenses and Permits		050 400	-			49,470	
Intergovernmental Revenue	690,097	952,106	-	22,724	_	-	
Charges For Services	-	-	<b></b>	97,256		<del>-</del>	
Fines and Forfeitures		or 770	7 561	25,308	256,994	_	
Miscellaneous Revenue	165,864	25,770	7,561	145,288	273,706	49,470	
TOTAL REVENUES	855,961	977,876	105,073	143,200	2/01/00	-10,1110	
EXPENDITURES				-			
Current:			_	-	_	144	
General Government Services			-	232,408	<u>.</u>	444	
Public Safety	~	_	-		•••	430,622	
Physical Environment			-	_	180,881		
Transportation	493,669	548,033	117,606	-	-	-	
Economic Environment	493,009	0-10,000	-	-	_		
Culture/Recreation	_	-	-	_	_		
Court Related		<u>.</u> ,	_	_	_	<b></b>	
Capital Outlay	<del>-</del>						
Debt Service:	_	-	_	68,092	_		
Principal Retirement	_		••	51,664	_	<del></del>	
Interest and Fiscal Charges	493,669	548,033	117,606	352,164	180,881	430,622	
TOTAL EXPENDITURES	. 400,000						
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	362,292	429,843	(12,533)	(206,876)	92,825	(381,152)	
OTHER FINANCING SOURCES (USES)	,			19,946	_	375,000	
Transfers In	-	-	<del></del>	19,940		-	
Transfers Out	-	-	-		_	-	
Sale of Capital Assets		, <u>, , , , , , , , , , , , , , , , , , </u>					
TOTAL OTHER FINANCING SOURCES (USES)	-		-	19,946	-	375,000	
NET CHANGE IN FUND BALANCES	362,292	429,843	(12,533)	(186,930)	92,825	(6,152)	
FUND BALANCES, October 1, 2005	1,832,531	81,160	177,470	562,432	233,845	9,323	
FUND BALANCES, September 30, 2006	\$ 2,194,823	\$ 511,003	<u>\$ 164,937</u>	\$ 375,502	\$ 326,670	\$ 3,171	

Special	Revenue	Funds
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	Sewage <u>Utilities</u>	Water <u>Utilities</u>	<u>MSBU</u>	Economic Develop- ment	ILE Lake Access <u>Trust</u>	Crime Prevention
REVENUES Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	_		· -	<b>-</b>	-
Intergovernmental Revenue	***	_	-	96,344	-	-
Charges For Services	43,675	31,665	-	-	-	-
Fines and Forfeitures	<b>100</b>	-		-	_	41,445
Miscellaneous Revenue	1,982	6,444	402,774	6,530	3,231	
TOTAL REVENUES	45,657	38,109	402,774	102,874	3,231	41,445
EXPENDITURES  Current:  General Government Services	u u	-	-	_	-	-
Public Safety	-	_	-	-	-	-
Physical Environment	39,308	28,813	_		-	-
Transportation	-	_	944,997	133,117	-	<b>→</b>
Economic Environment	<del></del>	-	-	99,625	-	-
Culture/Recreation	-	<b></b>	-	-	•	<del>-</del>
Court Related	-	-	-	***	<del>-</del>	
Capital Outlay	-	-	-	~	-	
Debt Service:		_	_	27,914		
Principal Retirement	<u>-</u>	_	_	7,606	**	<b></b>
Interest and Fiscal Charges TOTAL EXPENDITURES	39,308	28,813	944,997	268,262	+	-
TOTAL EXPENDITURES						
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	6,349	9,296	(542,223)	(165,388)	3,231	41,445
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out Sale of Capital Assets	-	-	-	145,000	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u> </u>		***	145,000	<del>-</del>	
NET CHANGE IN FUND BALANCES	6,349	9,296	(542,223)	(20,388)	3,231	41,445
FUND BALANCES, October 1, 2005	52,395	146,031	1,305,002	186,287	64,911	
FUND BALANCES, September 30, 2006	\$ 58,744	\$155,327	\$ 762,779	\$165,899	\$ 68,142	\$ 41,445

	Special Revenue Funds							
REVENUES	Commis- <u>sary</u>	Federal Forfeiture	Records Moderni- <u>zation</u>	Article V Records Moderni- zation	Clerk of the Circuit Court	Court <u>Fund</u>		
Taxes	\$ - 5	\$ -	\$ -	\$ -	\$ -	\$ -		
Licenses and Permits	-		-	-	-	<b>110</b>		
Intergovernmental Revenue	<b></b>			404.000	206,627	4 502 050		
Charges For Services	<del></del>	<u>.</u>	67,654	191,339	629,216	1,503,059 215,196		
Fines and Forfeitures	-	82,542	44.000	40 505	440 404	13,713		
Miscellaneous Revenue	143,702	74	14,666	13,535	142,104	1,731,968		
TOTAL REVENUES	143,702	82,616	82,320	204,874	977,947	1,731,900		
EXPENDITURES Current:				•	4.005.004			
General Government Services	-	_	-	-	1,607,694	~		
Public Safety	120,861	35,821	-	-	u-	-		
Physical Environment	-		-	-	**	-		
Transportation	-		-	~	-	-		
Economic Environment	-	-	~	No.		-		
Culture/Recreation	•	-	-	**	242.466	1,727,034		
Court Related	~	-	-	•••	342,166	1,727,034		
Capital Outlay	<b></b>	-	-	-	-	<b>~</b>		
Debt Service:					3,011	4,710		
Principal Retirement	-	-	-	-	143	224		
Interest and Fiscal Charges			-	<del></del>	1,953,014	1,731,968		
TOTAL EXPENDITURES	120,861	35,821	-	<del>-</del>	1,800,014	1,701,000		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	22,841	46,795	82,320	204,874	(975,067)			
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	(39,468)	<del>-</del>	(231,371)	231,371	1,030,750 (55,683)	- -		
Sale of Capital Assets								
TOTAL OTHER FINANCING SOURCES (USES)	(39,468)		(231,371)	231,371	975,067			
NET CHANGE IN FUND BALANCES	(16,627)	46,795	(149,051)	436,245	-	₩.		
FUND BALANCES, October 1, 2005	278,053	17,699	497,657	-		,		
FUND BALANCES, September 30, 2006	\$261,426	\$ 64,494	<u>\$348,606</u>	<u>\$436,245</u>	_ \$	\$ -		

Debt

			S,r	oecial Reven	nue Funds	s			Ser Fui	
	Superv of <u>Electi</u>		Super of Elec	visor ctions	Tax <u>Collec</u>		Propert Apprais	-	Improv Refu Rev	Capital vement nding venue venue
REVENUES	Φ.		\$	_	\$	<b></b>	\$	_	\$	-
Taxes	\$	-	Ψ		Ψ		*	_	•	_
Licenses and Permits	a	0,926				_	75,0	000		_
Intergovernmental Revenue	Ų	0,820		-	2,271,	103	58,			_
Charges For Services				-	_,,	_	·	_		-
Fines and Forfeitures		2,404			89.	800	•	738		3,617
Miscellaneous Revenue		2,404 33,330			2,360		133,			3,617
TOTAL REVENUES		<u> </u>					<u></u>			
EXPENDITURES Current:	-	-0.704			1,567	460	1,470,	895		_
General Government Services	/:	50,701		-	1,501	,400	1, 110,	_		21
Public Safety		-		<u>-</u>		_				
Physical Environment		-		<del>-</del>		_				-
Transportation		-		_		_		_		_
Economic Environment		-		~		_				_
Culture/Recreation		-		•						
Court Related		-		-		_				
Capital Outlay				_		_				
Debt Service:								_		NAME OF THE PARTY
Principal Retirement		-		-		_		_		<b>,</b>
Interest and Fiscal Charges					1 56	7,460	1,470	895		21
TOTAL EXPENDITURES		50,701		,	1,00	1,400	1,770	,000		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		<u> 17,371)</u>			79	3,443	_(1,337	<u>7,017)</u>		3,596
OTHER FINANCING SOURCES (USES)		204		_		_	1,402	2.215		_
Transfers In		360,324		_	<i>(</i> 70	3,443)		5,198)		•
Transfers Out	(	142,953)			(10	-	(0)	-		_
Sale of Capital Assets										
TOTAL OTHER FINANCING SOURCES (USES)		717,371		**	(79	3,443)	1,33	7,017		-
NET CHANGE IN FUND BALANCES		-		-		-		-		3,596
FUND BALANCES, October 1, 2005	<u></u>	+		162,997				-		30,939
FUND BALANCES, September 30, 2006	\$	-	\$	162,997	\$		\$		_\$_	34,535

	Debt Service Funds				P	capital rojects Funds		
		Gas ax	ce runa	S		rungs		Total
	Refu	nding					ŀ	lonmajor
	Rev	enue	1	VISBU	(	Capital	Go	vernmental
	Bo	<u>nds</u>		<u>Loan</u>	<u>P</u>	<u>rojects</u>		<u>Funds</u>
REVENUES	_				•		•	4.000.050
Taxes	\$	•	\$	-	\$	-	\$	4,096,852
Licenses and Permits		· <del></del>				000.070		54,465
Intergovernmental Revenue		•				833,678		9,011,044
Charges For Services		***						5,512,449
Fines and Forfeitures		₩		450.007		E 004		580,462
Miscellaneous Revenue		¥ <b>4</b>		452,237		5,921		2,592,591
TOTAL REVENUES		<u> </u>		452,237		839,599		21,847,863
EXPENDITURES								
Current:								
General Government Services		***		-		-		5,396,750
Public Safety		•		-		-		3,740,722
Physical Environment				-		÷		662,948
Transportation		-		-				7,662,343
Economic Environment		-		-		-		1,456,803
Culture/Recreation		-		-				271,396
Court Related		-		PM		-		2,236,894
Capital Outlay		-		-		836,688		836,688
Debt Service:								
Principal Retirement		-		236,128		₩		371,171
Interest and Fiscal Charges		•		122,420				192,231
TOTAL EXPENDITURES			<del></del>	358,548		836,688		22,827,946
EXCESS (DEFICIENCY) OF								
REVENUES OVER EXPENDITURES				93,689		2,911		(980,083)
REVENDES OVER EXI ENDITORIES	A			00,000				
OTHER FINANCING SOURCES (USES)								
Transfers In		-		_				4,788,888
Transfers Out		-		-		-		(1,389,360)
Sale of Capital Assets		-		·-				57,599
TOTAL OTHER FINANCING								
SOURCES (USES)		_		_				3,457,127
NET CHANGE IN FUND BALANCES		-		93,689		2,911		2,477,044
FUND BALANCES, October 1, 2005		5,474		571,260		60,469		11,124,174
					٨		•	
FUND BALANCES, September 30, 2006	\$	5,474	<u>\$</u>	664,949	\$	63,380	\$	13,601,218

# Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – County Transportation Trust Fund For the Year Ended September 30, 2006

	Budgeted A		Andreal	Variance With		
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>		
REVENUES Taxes	\$ 1,902,500	\$ 1,902,500	\$ 1,842,567	\$ (59,933)		
Licenses and Permits	-	-	700	700		
Intergovernmental Revenue	3,763,855	3,763,855	3,676,510	(87,345)		
Miscellaneous Revenue	24,360	24,360	42,961	18,601		
TOTAL REVENUES	5,690,715	5,690,715	5,562,738	(127,977)		
EXPENDITURES Current:						
Transportation	7,024,529	7,024,529	6,023,397	1,001,132		
Reserve For Contingencies	112,468	112,468	1004	112,468		
Debt Service: Principal Retirement	<u></u>	_	31,316	(31,316)		
Interest and Fiscal Charges	-	***	10,174	(10,174)		
TOTAL EXPENDITURES	7,136,997	7,136,997	6,064,887	1,072,110		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,446,282)	(1,446,282)	(502,149)	944,133		
OTHER FINANCING SOURCES (USES)  Transfers In  Transfers Out Sale of Capital Assets	630,000 (43,718)	630,000 (43,718)	630,000 (43,718) 54,096	54,096		
TOTAL OTHER FINANCING SOURCES						
(USES)	586,282	586,282	640,378	54,096		
NET CHANGE IN FUND BALANCES	(860,000)	(860,000)	138,229	998,229		
FUND BALANCES, October 1, 2005	860,000	860,000	1,099,693	239,693		
FUND BALANCES, September 30, 2006	<u> </u>	<u>\$</u>	\$ 1,237,922	\$ 1,237,922		

# Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Fishing Improvement Fund For the Year Ended September 30, 2006

	Budgete	d Amounts		Variance With
	<u>Original</u>	Final	<u>Actual</u>	Final Budget
<u>REVENUES</u>				
Licenses and Permits	\$ 56,000	\$ 56,000	\$ 53,765	\$ (2,235)
Intergovernmental Revenue	-	82,241	121,741	39,500
Miscellaneous Revenue	4,660	4,660	15,221	10,561
TOTAL REVENUES	60,660	142,901	190,727	47,826
<u>EXPENDITURES</u>				
Current:				
Physical Environment	93,900	176,141	164,205	11,936
Reserve For Contingencies	266,760	266,760	-	266,760
TOTAL EXPENDITURES	360,660	442,901	164,205	278,696
EXCESS (DEFICIENCY) OF REVENUES	•			
OVER EXPENDITURES	(300,000)	(300,000)	26,522	326,522
FUND BALANCES, October 1, 2005	300,000	300,000	325,996	25,996
FUND BALANCES, September 30, 2006	\$ -	\$ -	\$ 352,518	\$ 352,518

# Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Fire Taxing Unit Fund For the Year Ended September 30, 2006

	Budgeted		Actual	Variance With Final Budget		
REVENUES	<u>Original</u>	<u>Final</u>	Actual	Fillal buuget		
Taxes	\$ 2,094,614	\$ 2,094,614	\$ 2,140,061	\$ 45,447		
Miscellaneous Revenue	32,000	32,000	115,947	83,947		
TOTAL REVENUES	2,126,614	2,126,614	2,256,008	129,394		
EXPENDITURES Current:						
Public Safety	2,414,729	2,845,846	1,685,042	1,160,804		
Reserve For Contingencies	1,081,040	649,923	-	649,923		
Debt Service:				40.000		
Principai Retirement	10,000	10,000	***	10,000		
TOTAL EXPENDITURES	3,505,769	3,505,769	1,685,042	1,820,727		
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES	(1,379,155)	(1,379,155)	570,966	1,950,121		
OTHER FINANCING SOURCES (USES)						
Transfers In	3,000	3,000	14,970	11,970		
Transfers Out	(17,526)	(17,526)	(17,526)	-		
Sale of Capital Assets			3,503	3,503		
TOTAL OTHER FINANCING COLIDOTS						
TOTAL OTHER FINANCING SOURCES (USES)	(14,526)	(14,526)	947	15,473		
(0020)						
NET CHANGE IN FUND BALANCES	(1,393,681)	(1,393,681)	571,913	1,965,594		
FUND BALANCES, October 1, 2005	1,393,681	1,393,681	1,414,232	20,551		
FUND BALANCES, September 30, 2006	\$ -	\$	\$ 1,986,145	\$ 1,986,145		

# Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Community Development Block Grant Fund For the Year Ended September 30, 2006

	Budgeted Amounts Original Final			<u>Actual</u>	Variance With Final Budget			
REVENUES Intergovernmental Revenue Miscellaneous Revenue	\$	- 1,085	\$	750,000 1,085	\$	197,620 1,214	\$	(552,380) 129
TOTAL REVENUES		1,085		751,085		198,834		(552,251)
EXPENDITURES  Current:  Economic Environment	Married Company of the Assessment of the Assessm	1,085	***************************************	751,085		197,870	<del></del>	553,215
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		_		<del>-</del>		964		964
FUND BALANCES, October 1, 2005	-	-	<del></del>		<b>b</b>	626		626
FUND BALANCES, September 30, 2006	\$		\$		\$	1,590	\$	1,590

# Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Law Enforcement Trust Fund For the Year Ended September 30, 2006

	Budgeted . Original	Amounts <u>Final</u>	<u>Actual</u>	Variance With Final Budget
REVENUES Fines and Forfeitures Miscellaneous Revenue	\$ - 4,000	\$ - 4,000	\$ 60,192 12,659	\$ 60,192 8,659
TOTAL REVENUES	4,000 4,000		72,851	68,851
EXPENDITURES  Current: Public Safety Reserve for Contingencies	210,000 19,000	210,000 19,000	103,985	106,015 19,000
TOTAL EXPENDITURES	229,000	229,000	103,985	125,015
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(225,000)	(225,000)	(31,134)	193,866
FUND BALANCES, October 1, 2005	225,000	225,000	257,229	32,229
FUND BALANCES, September 30, 2006	\$ -	\$	\$ 226,095	\$ 226,095

# Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – E911 System Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With		
	<u>Original</u> <u>Final</u>		<u>Actual</u>	<u>Final Budget</u>		
REVENUES						
Intergovernmental Revenue	\$ -	\$ 752,239	\$ 995,159	\$ 242,920		
Charges for Services	298,000	298,000	197,457	(100,543)		
Miscellaneous Revenue	3,900	3,900	26,831	22,931		
TOTAL REVENUES	301,900	1,054,139	1,219,447	165,308		
EXPENDITURES Current:						
Public Safety	357,991	1,110,230	1,152,887	(42,657)		
Reserve For Contingencies	48,909	48,909	-	48,909		
TOTAL EXPENDITURES	406,900	1,159,139	1,152,887	6,252		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(105,000)	(105,000)	66,560	171,560		
FUND BALANCES, October 1, 2005	105,000	105,000	200,911	95,911		
FUND BALANCES, September 30, 2006	\$	\$	\$ 267,471	\$ 267,471		

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Court Improvement Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget
REVENUES Intergovernmental Revenue Charges for Services Miscellaneous Revenue	\$ 500,000 140,000 12,000	\$ 500,000 140,000 12,000	\$ 500,000 173,387 59,520	\$ - 33,387 47,520
TOTAL REVENUES	652,000	652,000	732,907	80,907
EXPENDITURES Current: Court Related	1,472,000	1,472,000	49,715	1,422,285
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(820,000)	(820,000)	683,192	1,503,192
FUND BALANCES, October 1, 2005	820,000	820,000	833,206	13,206
FUND BALANCES, September 30, 2006		\$ -	\$ 1,516,398	\$ 1,516,398

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Article V Fund For the Year Ended September 30, 2006

	Budgetee Original	d Amounts <u>Final</u>	Actual	Variance With Final Budget
REVENUES Charges for Services Miscellaneous Revenue	\$ 66,000 1,000	\$ 66,000 1,000	\$ 121,614 711	\$ 55,614 (289)
TOTAL REVENUES	67,000	67,000	122,325	55,325
EXPENDITURES Current: Court Related	106,000	106,000	77,134	28,866
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(39,000)	(39,000)	45,191	84,191
FUND BALANCES, October 1, 2005	39,000	39,000	26,879	(12,121)
FUND BALANCES, September 30, 2006	\$ -	\$ -	\$ 72,070	\$ 72,070

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Court Technology Fund For the Year Ended September 30, 2006

	Budgeted . Original	Amounts Final	Actual	Variance With Final Budget
REVENUES Charges for Services Miscellaneous Revenue	\$ 200,000 6,000	\$ 200,000 6,000	\$ 201,416 10,064	\$ 1,416 4,064
TOTAL REVENUES	206,000	206,000	211,480	5,480
EXPENDITURES  Current:  Court Related	328,000	328,000	40,845	287,155
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(122,000)	(122,000)	170,635	292,635
OTHER FINANCING SOURCES Transfers In	22,000	22,000	_	(22,000)
NET CHANGE IN FUND BALANCES	(100,000)	(100,000)	170,635	270,635
FUND BALANCES, October 1, 2005	100,000	100,000	202,127	102,127
FUND BALANÇES, September 30, 2006	\$ -	\$	\$ 372,762	\$ 372,762

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Domestic Violence Trust Fund For the Year Ended September 30, 2006

	Budgeted Amounts					Variance With		
	Origi	inal	<u>Fin</u>	<u>al</u>	<u>A</u>	<u>ctual</u>	Final	Budget
REVENUES	\$	-	\$	***	\$	-	\$	
EXPENDITURES						<b></b>		***
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		-		<del>-</del>		-		••
FUND BALANCES, October 1, 2005					<u></u>	2,218	<del></del>	2,218
FUND BALANCES, September 30, 2006	\$	<b>,</b>	\$	-	\$	2,218	\$	2,218

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Law Enforcement Education Fund For the Year Ended September 30, 2006

	Budgeted Amounts					Variance With		
	<u>C</u>	riginal		<u>Final</u>	E	<u>ctual</u>	<u>Fina</u>	<u>l Budget</u>
REVENUES Fines and Forfeitures Miscellaneous Revenue	\$	37,500 200	\$	37,500 200	\$	49,872 1,067	\$	12,372 867
TOTAL REVENUES		37,700		37,700		50,939		13,239
EXPENDITURES  Current: Public Safety Reserve for Contingencies		74,000 3,700	***************************************	74,000 3,700		40,288 -	***************************************	33,712 3,700
TOTAL EXPENDITURES		77,700		77,700		40,288		37,412
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(40,000)		(40,000)		10,651		50,651
FUND BALANCES, October 1, 2005		40,000	<u></u>	40,000	·	37,984		(2,016)
FUND BALANCES, September 30, 2006	\$		\$		_\$_	48,635	_\$_	48,635

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Information Technology Fund For the Year Ended September 30, 2006

	Bud	geted	Amount	s			Varia	nce With
	Origin	al	<u>Fin</u>	al	E	\ctual	<u>Fina</u>	l Budget
REVENUES	\$	-	\$	•••	\$	•	\$	NA.
EXPENDITURES			***************************************	***	<del>y - 11 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -</del>	<u></u>	<del>- \</del>	Ma-
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		~		_		-		***
FUND BALANCES, October 1, 2005				-		51,715	***************************************	51,715
FUND BALANCES, September 30, 2006	\$	-	\$	<u>.</u>	\$	51,715	\$	51,715

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Miscellaneous Grants Fund For the Year Ended September 30, 2006

	Budgeted Amounts		An4	Variance With	
REVENUES	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget	
Intergovernmental Revenue Miscellaneous Revenue	\$ 358,452 3,850	\$ 428,527 3,850	\$ 585,766 10,434	\$ 157,239 6,584	
TOTAL REVENUES	362,302	432,377	596,200	163,823	
EXPENDITURES Current:					
Public Safety	455,470	491,119	369,409	121,710	
Culture/Recreation	266,283	300,709	271,396	29,313	
Reserve for Contingencies	7,797	7,797		7,797	
TOTAL EXPENDITURES	729,550	799,625	640,805	158,820	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(367,248)	(367,248)	(44,605)	322,643	
OTHER FINANCING SOURCES Transfers In	79,312	79,312	79,312		
NET CHANGE IN FUND BALANCES	(287,936)	(287,936)	34,707	322,643	
FUND BALANCES, October 1, 2005	287,936	287,936	33,003	(254,933)	
FUND BALANCES, September 30, 2006		\$	\$ 67,710	\$ 67,710	

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Interlachen Lakes Estates Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget
REVENUES Miscellaneous Revenue	\$ 293,069	\$ 293,069	\$ 505,984	\$ 212,915
EXPENDITURES				
Current:				
Transportation	437,833	437,833	379,951	57,882
Reserve for Contingencies	40,236	40,236	-	40,236
TOTAL EXPENDITURES	478,069	478,069	379,951	98,118
EXCESS (DEFICIENCY) OF REVENUES	(405.000)	(405.000)	400.000	244.022
OVER EXPENDITURES	(185,000)	(185,000)	126,033	311,033
FUND BALANCES, October 1, 2005	185,000	185,000	272,147	87,147
FUND BALANCES, September 30, 2006	\$	\$ -	\$ 398,180	\$ 398,180

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Drivers Education Fund For the Year Ended September 30, 2006

	Budgeted Original	Amounts Final	<u>Actual</u>	Variance With Final Budget
REVENUES Fines and Forfeitures Miscellaneous Revenue	\$ 27,000 1,200	\$ 27,000 1,200	\$ 33,959 5,009	\$ 6,959 3,809
TOTAL REVENUES	28,200	28,200	38,968	10,768
EXPENDITURES Current: Public Safety	106,200	106,200		106,200
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(78,000)	(78,000)	38,968	116,968
FUND BALANCES, October 1, 2005	78,000	78,000	90,273	12,273
FUND BALANCES, September 30, 2006	\$ -	\$ -	\$ 129,241	\$ 129,241

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – SHIP Fund For the Year Ended September 30, 2006

	Budgeted Original	Amounts Final	Actual	Variance With Final Budget
REVENUES Intergovernmental Revenue Miscellaneous Revenue	\$ 547,976 43,700	\$ 547,976 43,700	\$ 690,097 165,864	\$ 142,121 122,164
TOTAL REVENUES	591,676	591,676	855,961	264,285
EXPENDITURES  Current:  Economic Environment  Reserve for Contingencies	1,160,000 91,676	1,160,000 91,676	493,669	666,331 91,676
TOTAL EXPENDITURES	1,251,676	1,251,676	493,669	758,007
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(660,000)	(660,000)	362,292	1,022,292
FUND BALANCES, October 1, 2005	660,000	660,000	1,832,531	1,172,531
FUND BALANCES, September 30, 2006	\$	\$ -	\$ 2,194,823	\$ 2,194,823

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Hurricane Housing Assistance Fund For the Year Ended September 30, 2006

	Budgeted Amounts			Variance With	
	Original	Final	<u>Actual</u>	Final Budget	
REVENUES					
Intergovernmental Revenue	\$ 952,106	\$ 952,106	\$ 952,106	\$ -	
Miscellaneous Revenue	3,000	3,000	25,770	22,770	
TOTAL REVENUES	955,106	955,106	977,876	22,770	
EXPENDITURES Current:					
Economic Environment	1,052,106	1,052,106	548,033	504,073	
Reserve for Contingencies	3,000	3,000		3,000	
J				***************************************	
TOTAL EXPENDITURES	1,055,106	1,055,106	548,033	507,073	
EXCESS (DEFICIENCY) OF REVENUES					
OVER EXPENDITURES	(100,000)	(100,000)	429,843	529,843	
FUND BALANCES, October 1, 2005	100,000	100,000	81,160	(18,840)	
FUND BALANCES, September 30, 2006	\$ -	\$ -	<u>\$ 511,003</u>	\$ 511,003	

#### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Tourist Development Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With	
	Original	<u>Final</u>	<u>Actual</u>	Final Budget	
REVENUES Taxes Miscellaneous Revenue	\$ 100,000 2,800	\$ 100,000 2,800	\$ 97,512 7,561	\$ (2,488) 4,761	
TOTAL REVENUES	102,800	102,800	105,073	2,273	
EXPENDITURES  Current:  Economic Environment  Reserve for Contingencies	202,800 20,000	202,800 20,000	117,606	85,194 20,000	
TOTAL EXPENDITURES	222,800	222,800	117,606	105,194	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(120,000)	(120,000)	(12,533)	107,467	
FUND BALANCES, October 1, 2005	120,000	120,000	177,470	57,470	
FUND BALANCES, September 30, 2006	\$	\$ -	<u>\$ 164,937</u>	\$ 164,937	

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Communication Improvement Fund For the Year Ended September 30, 2006

	Budgeted	d Amounts		Variance With	
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget	
REVENUES					
Charges for Services	\$ 22,150	\$ 22,150	\$ 22,724	\$ 574	
Fines and Forfeltures	97,000	97,000	97,256	256	
Miscellaneous Revenue	7,900	7,900	25,308	17,408	
TOTAL REVENUES	127,050	127,050	145,288	18,238	
EXPENDITURES					
Current:			•		
Public Safety	1,161,500	1,161,500	232,408	929,092	
Reserve for Contingencies	235,550	235,550	<u></u>	235,550	
Debt Service					
Principal	68,092	68,092	68,092	-	
Interest and Fiscal Changes	51,854	51,854	51,664	190	
TOTAL EXPENDITURES	1,516,996	1,516,996	352,164	1,164,832	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,389,946)	(1,389,946)	(206,876)	1,183,070	
• • • • • • • • • • • • • • • • • • • •	, , ,		,		
OTHER FINANCING SOURCES Transfers In	19,946	19,946	19,946		
NET CHANGE IN FUND BALANCES	(1,370,000)	(1,370,000)	(186,930)	1,183,070	
FUND BALANCES, October 1, 2005	1,370,000	1,370,000	562,432	(807,568)	
FUND BALANCES, September 30, 2006	\$ -		\$ 375,502	\$ 375,502	

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – West Putnam Municipal Services Benefit Unit Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget
REVENUES				
Taxes	\$ 8,000	\$ 8,000	\$ 16,712	\$ 8,712
Miscellaneous Revenue	170,451	170,451	256,994	86,543
TOTAL REVENUES	178,451	178,451	273,706	95,255
EXPENDITURES				
Current:	220 659	220 650	100 001	140 777
Transportation	330,658	330,658	180,881	149,777
Reserve for Contingencies	22,793	22,793		22,793
TOTAL EXPENDITURES	353,451	353,451	180,881	172,570
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(175,000)	(175,000)	92,825	267,825
FUND BALANCES, October 1, 2005	175,000	175,000	233,845	58,845
,,		· · · · · · · · · · · · · · · · · · ·		
FUND BALANCES, September 30, 2006	\$ -	\$ -	<u>\$ 326,670</u>	\$ 326,670

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – East Putnam Grant Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With		
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget		
REVENUES						
Intergovernmental Revenue	\$ 6,083,200	\$ 6,083,200	\$ 49,470	\$ (6,033,730)		
Miscellaneous Revenue	750	750	<u> </u>	(750)		
TOTAL REVENUES	6,083,950	6,083,950	49,470	(6,034,480)		
EXPENDITURES						
Current:						
Physical Environment	12,066,850	12,066,850	430,622	\$ 11,636,228		
Debt Service						
Principal	280,000	280,000	<u></u>	280,000		
Interest & Fiscal Changes	60,000	60,000		60,000		
TOTAL EXPENDITURES	12,406,850	12,406,850	430,622	11,976,228		
EXCESS (DEFICIENCY) OF REVENUES	(0.000.000)	(0.000.000)	(004.450)	5044740		
OVER EXPENDITURES	(6,322,900)	(6,322,900)	(381,152)	5,941,748		
OTHER FINANCING SOURCES						
Transfers In		_	375,000	375,000		
Debt Issued	6,322,900	6,322,900	-	(6,322,900)		
TOTAL OTHER FINANCING SOURCES	6,322,900	6,322,900	375,000_	(5,947,900)		
NET CHANGE IN FUND BALANCES	-	<del></del>	(6,152)	(6,152)		
TIND DALAMOTO October 4 0007			0.202	ດວາວ		
FUND BALANCES, October 1, 2005	444	***	9,323	9,323		
FUND BALANCES, September 30, 2006	\$ -	\$	\$ 3,171	\$ 3,171		

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Sewage Utilities Fund For the Year Ended September 30, 2006

		Budgeted	Amo	unts			Variance With		
	<u>C</u>	riginal		<u>Final</u>	<u>Actual</u>		<u>Fin</u>	<u>Final Budget</u>	
REVENUES									
Charges for Services	\$	42,000	\$	42,000	\$	43,675	\$	1,675	
Miscellaneous Revenue		125	·····	125		1,982		1,857	
TOTAL REVENUES		42,125		42,125		45,657		3,532	
EXPENDITURES									
Current:		ביי יייב		EO 22E		20.200		12.027	
Physical Environment		52,335		52,335		39,308		13,027	
Reserve for Contingencies		1,180		1,180	-	-		1,180	
TOTAL EXPENDITURES		53,515		53,515		39,308		14,207	
EXCESS (DEFICIENCY) OF REVENUES									
OVER EXPENDITURES		(11,390)		(11,390)		6,349		17,739	
FUND BALANCES, October 1, 2005		11,390		11,390	***************************************	52,395	***************************************	41,005	
FUND BALANCES, September 30, 2006	\$_		\$_		\$	58,744	\$	58,744	

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Water Utilities Fund For the Year Ended September 30, 2006

	Budgeted Amounts Original Final					8	Variance With	
REVENUES	<u>0</u>	<u>riginal</u>		<u>Final</u>	<u>!</u>	<u>Actual</u>	Fina	al Budget
Charges for Services	\$	30,500	\$	30,500	\$	31,665	\$	1,165
Miscellaneous Revenue		1,800_		1,800		6,444		4,644
TOTAL REVENUES		32,300		32,300		38,109		5,809
EXPENDITURES Current:								
Physical Environment		30,315		30,315		28,813		1,502
Reserve for Contingencies		2,857		2,857		***		2,857
TOTAL EXPENDITURES	h	33,172		33,172		28,813	***************************************	4,359
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES		(872)		(872)		9,296		10,168
FUND BALANCES, October 1, 2005		872		872		146,031		145,159
FUND BALANCES, September 30, 2006	\$_		\$_	_	\$	155,327	\$	155,327

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – MSBU Fund For the Year Ended September 30, 2006

	Budgeted <u>Original</u>	Amounts Final	<u>Actual</u>	Variance With Final Budget		
REVENUES Miscellaneous Revenue	\$ 276,644	\$ 276,644	\$ 402,774	\$ 126,130		
EXPENDITURES Current:						
Transportation	1,397,090	1,397,090	944,997	452,093		
Reserve for Contingencies	27,171	27,171		27,171		
TOTAL EXPENDITURES	1,424,261	1,424,261	944,997	479,264		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,147,617)	(1,147,617)	(542,223)	605,394		
FUND BALANCES, October 1, 2005	1,147,617	1,147,617	1,305,002	157,385		
FUND BALANCES, September 30, 2006	\$ -	\$ -	\$ 762,779	\$ 762,779		

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Economic Development Fund For the Year Ended September 30, 2006

	Budgeted	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~		Variance With
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
REVENUES	Φ.	Φ	¢ 06.244	\$ 96.344
Intergovernmental Revenue	\$ -	\$ -	\$ 96,344	
Miscellaneous Revenue	1,500	1,500	6,530	5,030
TOTAL REVENUES	1,500	1,500	102,874	101,374
EXPENDITURES				
Current:			400 447	(100 000)
Transportation	26,480	26,480	133,117	(106,637)
Economic Environment	112,000	112,000	99,625	12,375
Reserve For Contingencies	72,500	72,500	<del>-</del>	72,500
Debt Service:	07.044	07.044	07.044	
Principal	27,914	27,914	27,914	-
Interest and Fiscal Charges	7,606	7,606	7,606	
TOTAL EXPENDITURES	246,500	246,500	268,262	(21,762)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(245,000)	(245,000)	(165,388)	79,612
OTHER FINANCING SOURCES Transfers In	145,000	145,000	145,000	<u></u>
NET CHANGE IN FUND BALANCES	(100,000)	(100,000)	(20,388)	79,612
FUND BALANCES, October 1, 2005	100,000	100,000	186,287	86,287
FUND BALANCES, September 30, 2006	\$	\$ -	<u>\$ 165,899</u>	\$ 165,899

#### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – ILE Lake Access Trust Fund For the Year Ended September 30, 2006

		Budgeted	Amou	ınts			Variance With		
	<u>O</u>	iginal	Ē	<u>Final</u>	<u>Actual</u>		<u>Final Budget</u>		
REVENUES  Miscellaneous Revenue	\$	1,400	\$	1,400	\$	3,231	\$	1,831	
EXPENDITURES Current:			***************************************						
Culture/Recreation		60,000		60,000		-		60,000	
Reserve for Contingencies		6,000	<del>4 </del>	6,000				6,000	
TOTAL EXPENDITURES	·	66,000		66,000	***************************************	_	<del></del>	66,000	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(64,600)		(64,600)		3,231		67,831	
FUND BALANCES, October 1, 2005		64,600		64,600		64,911		311	
FUND BALANCES, September 30, 2006	\$_		\$	••	\$	68,142	\$	68,142	

#### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Crime Prevention Fund For the Year Ended September 30, 2006

	Budgeted Amounts						Variance With		
	Original		<u>Final</u>		<u>Actual</u>		<u>Final Budget</u>		
REVENUES Fines and Forfeitures	\$	**	\$	-	\$	41,445	\$	41,445	
EXPENDITURES	<u> </u>	**		<u> </u>		<del>-</del>	<del></del>		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		-		-		41,445		41,445	
FUND BALANCES, October 1, 2005		, <u>.</u>		-					
FUND BALANCES, September 30, 2006	\$		\$	_	\$	41,445	\$	41,445	

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Commissary Fund For the Year Ended September 30, 2006

	Budgeted Amounts Original Final				Actual	Variance With Final Budget		
REVENUES Miscellaneous Revenue	\$	195,000	\$	195,000	\$	143,702	\$	(51,298)
EXPENDITURES Current: Public Safety		239,468	филопол	239,468		120,861	<u> </u>	118,607
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(44,468)		(44,468)		22,841		67,309
OTHER FINANCING USES Transfers Out		-			<b></b>	(39,468)		(39,468)
NET CHANGE IN FUND BALANCES		(44,468)		(44,468)		(16,627)		27,841
FUND BALANCES, October 1, 2005		44,468		44,468		278,053	,	233,585
FUND BALANCES, September 30, 2006	\$	-	\$		_\$	261,426	\$	261,426

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Federal Forfeiture Fund For the Year Ended September 30, 2006

	Budgeted Amounts Original Final			<u>Actual</u>	Variance With Final Budget		
REVENUES Fines and Forfeitures Miscellaneous Revenue	\$	20,000	\$	100,000	\$ 82,542 74	\$	(17,458) 74
TOTAL REVENUES		20,000		100,000	82,616		(17,384)
EXPENDITURES  Current: Public Safety		20,000	чинения	36,000	 35,821	**************************************	179
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		-		64,000	46,795		(17,205)
FUND BALANCES, October 1, 2005		***		•	 17,699		17,699
FUND BALANCES, September 30, 2006	\$	-	\$	64,000	\$ 64,494	<u>\$</u>	494_

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Records Modernization Fund For the Year Ended September 30, 2006

	Budgeted Amounts						Variance With		
	<u>C</u>	<u>riginal</u>		<u>Final</u>	į	<u>Actual</u>	Final Budget		
REVENUES Charges for Services Miscellaneous Revenue	\$	55,600	\$	55,600	\$	67,654 14,666	\$	12,054 14,666	
TOTAL REVENUES		55,600		55,600		82,320		26,720	
EXPENDITURES  Current:  General Government Services	<del>4.4.</del> 1111111111	55,600	-	55,600	***************************************		Belle Alberton	55,600	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		_		<u>-</u>		82,320		82,320	
OTHER FINANCING USES Transfers Out				(231,371)		(231,371)	<del></del>		
NET CHANGE IN FUND BALANCES		-		(231,371)		(149,051)		82,320	
FUND BALANCES, October 1, 2005		**	<del></del>	231,371	***************************************	497,657		266,286	
FUND BALANCES, September 30, 2006	<u>\$</u>	MA .	\$		\$	348,606	\$	348,606	

# Putnam County, Florida Schedule of Revenuew, Expenditures and Changes in Fund Balances Budget and Actual - Article V Records Modernization Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With	
	<u>Original</u> <u>Final</u>		al <u>Actual</u> <u>Final E</u>		
REVENUES Charges for Services Miscellaneous Revenue	\$ 150,000	\$ 150,000	\$ 191,339 13,535	\$ 41,339 13,535	
TOTAL REVENUES	150,000	150,000	204,874	54,874	
EXPENDITURES Current: Court Related	150,000	381,371		381,371	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-	(231,371)	204,874	436,245	
OTHER FINANCING SOURCES Transfers In		231,371	231,371	_	
NET CHANGE IN FUND BALANCES	••	-	436,245	436,245	
FUND BALANCES, October 1, 2005		***	**		
FUND BALANCES, September 30, 2006	<u> </u>	\$ -	\$ 436,245	\$ 436,245	

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Clerk of the Circuit Court Fund For the Year Ended September 30, 2006

	Budgeted.	Amounts		Variance With		
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>		
REVENUES						
Intergovernmental Revenue	\$ 198,253	\$ 210,000	\$ 206,627	\$ (3,373)		
Charges for Services	497,200	646,250	629,216	(17,034)		
Miscellaneous Revenue	20,000	148,000	142,104	(5,896)		
TOTAL REVENUES	715,453	1,004,250	977,947	(26,303)		
EXPENDITURES						
Current:						
General Government Services	1,436,950	1,626,532	1,607,694	18,838		
Court Related	296,851	345,036	342,166	2,870		
Reserve For Contingencies	8,970	-		-		
Debt Service:						
Principal Retirement	3,120	3,120	3,011	109		
Interest and Fiscal Charges	312	312	143	169		
TOTAL EXPENDITURES	1,746,203	1,975,000	1,953,014	21,986		
DEFICIENCY OF REVENUES OVER						
EXPENDITURES	(1,030,750)	(970,750)	(975,067)	(4,317)		
OTHER FINANCING SOURCES (USES)						
Transfers In	1,030,750	1,030,750	1,030,750			
Transfers Out	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(60,000)	(55,683)	4,317		
Hansiers Out				Sec. 10. 10. 10. 10. 10. 10. 10. 10. 10. 10		
TOTAL OTHER FINANCING SOURCES			~ · · · · · · · · · · · · · · · · · · ·	4.047		
(USES)	1,030,750	970,750	975,067	4,317		
NET CHANGE IN FUND BALANCES	-	<del></del>	~	***		
FUND BALANCES, October 1, 2005	-			w.		
FUND BALANCES, September 30, 2006	<u> </u>	\$ -	\$ -	\$ -		

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Court Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With		
•	<u>Original</u>	Original Final		Final Budget		
REVENUES						
Intergovernmental Revenue	\$ 185,842	\$ 185,842	\$ -	\$ (185,842)		
Charges for Services	1,613,763	1,322,211	1,503,059	180,848		
Fines and Forfeitures	20,000	212,347	215,196	2,849		
Miscellaneous Revenue	<u>15,600</u>	15,600	13,713	(1,887)		
TOTAL REVENUES	1,835,205	1,736,000	1,731,968	(4,032)		
EXPENDITURES						
Current:				0.000		
Court Related	1,829,839	1,730,634	1,727,034	3,600		
Debt Service:	4.000	4.000	4.740	4770		
Principal Retirement	4,880	4,880	4,710	170		
Interest and Fiscal Charges	486	486	224	262		
TOTAL EXPENDITURES	1,835,205	1,736,000	1,731,968	4,032		
EXCESS (DEFICIENCY) OF REVENUES				•		
OVER EXPENDITURES	-	-	~	*		
FUND BALANCES, October 1, 2005	-		944	-		
FUND BALANCES, September 30, 2006	\$ -	<u>\$ -</u>	<u> </u>	\$ -		

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Supervisor of Elections Fund For the Year Ended September 30, 2006

	Budgeted A	Amounts		Variance With
	Original	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
REVENUES Intergovernmental Revenue Miscellaneous Revenue	\$ -	\$ -	\$ 30,926 2,404	\$ 30,926 2,404
TOTAL REVENUES	The second secon	-	33,330	33,330
EXPENDITURES  Current:  General Government Services  Reserve for Contingencies	799,581 2,000	858,324 2,000	750,701	107,623 2,000
TOTAL EXPENDITURES	801,581	860,324	750,701	109,623
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(801,581)	(860,324)	(717,371)	142,953
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	801,581	860,324	860,324 (142,953)	(142,953)
TOTAL OTHER FINANCING SOURCES (USES)	801,581	860,324	717,371	(142,953)
NET CHANGE IN FUND BALANCES	<del></del>	-	-	-
FUND BALANCES, October 1, 2005	-		MARTIN AND AND AND AND AND AND AND AND AND AN	
FUND BALANCES, September 30, 2006	\$ -	\$ -	\$	\$ -

## Putnum County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Supervisor of Elections Grants Fund For the Year Ended September 30, 2006

	Budgeted Amounts Original Final			<u>Act</u>	<u>ual</u>	Variance With Final Budget		
REVENUES	\$		\$	-	\$	-	\$	-
EXPENDITURES		-		<b></b>				***
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		*		<del>-</del>		<b></b>		-
FUND BALANCES, October 1, 2005				Na.	16	62,997	<del></del>	162,997
FUND BALANCES, September 30, 2006	\$		\$	-	\$ 10	52,997	\$	162,997

#### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Tax Collector Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With		
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget		
REVENUES Charges for Services Miscellaneous Revenue	\$ 1,992,992 25,750	\$ 1,992,992 25,750	\$ 2,271,103 89,800	\$278,111 64,050		
TOTAL REVENUES	2,018,742	2,018,742	2,360,903	342,161		
EXPENDITURES  Current:  General Government Services	1,698,141	1,698,141	1,567,460	130,681		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	320,601	320,601	793,443	472,842		
OTHER FINANCING USES Transfers Out	(320,601)	(320,601)	(793,443)	(472,842)		
NET CHANGE IN FUND BALANCES	-	-	••	-		
FUND BALANCES, October 1, 2005	_					
FUND BALANCES, September 30, 2006	\$ -	\$	\$ -	\$		

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Property Appraiser Fund For the Year Ended September 30, 2006

	Budgeted		A 4 1	Variance With		
REVENUES .	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget		
Intergovernmental Revenue Charges for Services Miscellaneous Revenue	\$ - 31,960 	\$ 75,000 69,091 	\$ 75,000 58,140 738	\$ - (10,951) 738		
TOTAL REVENUES	31,960	144,091	133,878	(10,213)		
EXPENDITURES  Current:  General Government Services	1,428,161	1,546,306	1,470,895	75,411		
				, 0, 11,		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,396,201)	(1,402,215)	(1,337,017)	65,198		
OTHER FINANCING SOURCES (USES) Transfers In Transfers Out	1,396,201	1,402,215	1,402,215 (65,198)	- (65,198)		
TOTAL OTHER FINANCING SOURCES (USES)	1,396,201	1,402,215	1,337,017	(65,198)		
NET CHANGE IN FUND BALANCES	<u></u>	~	u.			
FUND BALANCES, October 1, 2005			**************************************			
FUND BALANCES, September 30, 2006	\$ -	\$	\$ -	\$ -		

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – 1995 Capital Improvement Refunding Revenue Bonds Fund For the Year Ended September 30, 2006

	Budgeted Amounts			ts			Variance With	
	Original F		<u>Final</u>		<u>Actual</u>		<u>Final Budget</u>	
REVENUES  Miscellaneous Revenue	\$	-	\$	ω.	\$	3,617	\$	3,617
EXPENDITURES Public Safety		***		**		21	Manager	(21)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		***		-		3,596		3,596
FUND BALANCES, October 1, 2005				-		30,939		30,939
FUND BALANCES, September 30, 2006	\$	**	\$		\$	34,535	\$	34,535

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – 1989 Gas Tax Refunding Revenue Bonds Fund For the Year Ended September 30, 2006

	Budgeted Amounts						Variance With	
	<u>Origin</u>	<u>al</u>	<u>Fin</u>	<u>ıal</u>	A	<u>ctual</u>	<u>Final</u>	Budget
REVENUES	\$	-	\$	-	\$	-	\$	MA
EXPENDITURES		-				<del></del>		***
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		~		<u>.</u>		_		_
FUND BALANCES, October 1, 2005		<b>-</b>				5,474		5,474
FUND BALANCES, September 30, 2006	\$	-	\$	-	\$	5,474	\$	5,474

### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – MSBU Loan Fund For the Year Ended September 30, 2006

	Budgeted	Amounts		Variance With		
	Original	Priginal Final		Final Budget		
<u>REVENUES</u>						
Miscellaneous Revenue	<u>\$ 214,146</u>	\$ 214,146	\$ 452,237	\$ 238,091		
EXPENDITURES						
Current:	40.000	40.202		40.000		
Reserve For Contingencies Debt Service:	40,203	40,203	~	40,203		
Principal Retirement	278,117	278,117	236,128	41,989		
Interest and Fiscal Charges	126,326	126,326	122,420	3,906		
TOTAL EXPENDITURES	444,646	444,646	358,548	86,098_		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(230,500)	(230,500)	93,689	324,189		
FUND BALANCES, October 1, 2005	230,500	230,500	571,260	340,760		
FUND BALANCES, September 30, 2006	\$ -	<u> </u>	\$ 664,949	\$ 664,949		

## Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Capital Projects Fund For the Year Ended September 30, 2006

	Budgeted			Variance With
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget</u>
REVENUES Intergovernmental Revenue Miscellaneous Revenue	\$ 1,040,932 160	\$ 1,637,593 160	\$ 833,678 5,921	\$ (803,915) 5,761
TOTAL REVENUES	1,041,092	1,637,753	839,599	(798,154)
EXPENDITURES Current: Reserve For Contingencies Capital Outlay	25,160 1,040,932	25,160 1,637,593	836,688	25,160 800,905
TOTAL EXPENDITURES	1,066,092	1,662,753	836,688	826,065
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(25,000)	(25,000)	2,911	27,911
FUND BALANCES, October 1, 2005	25,000	25,000	60,469	35,469
FUND BALANCES, September 30, 2006	\$ -	\$ -	\$ 63,380	\$ 63,380

#### Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Road Projects Fund For the Year Ended September 30, 2006

·	Budgeted	Amounts		Variance With		
	Original	<u>Final</u>	<u>Actual</u>	Final Budget		
REVENUES						
Intergovernmental Revenue	\$ 3,313,350	\$ 4,376,502	\$ 2,826,374	<u>\$(1,550,128)</u>		
EXPENDITURES  Current:						
Reserve For Contingencies	23,493	23,493	-	23,493		
Capital Outlay	3,439,857	4,503,009	3,143,871	1,359,138		
TOTAL EXPENDITURES	3,463,350	4,526,502	3,143,871	1,382,631		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(150,000)	(150,000)	(317,497)	(167,497)		
FUND BALANCES, October 1, 2005	150,000	150,000	156,619	6,619		
FUND BALANCES, September 30, 2006	\$ -	\$ -	\$ (160,878)	<u>\$ (160,878)</u>		

# Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Better Place Plan Fund For the Year Ended September 30, 2006

	Budgeted Amounts		Actual	Variance With	
•	Original	<u>Final</u>	<u>Amounts</u>	<u>Final Budget</u>	
REVENUES Taxes Miscellaneous Revenue	\$ 4,700,000 150,000	\$ 4,700,000 150,000	\$ 5,584,987 107,223	\$ 884,987 (42,777)	
TOTAL REVENUES	4,850,000	4,850,000	5,692,210	842,210	
EXPENDITURES Capital Outlay	14,035,000	14,035,000	10,217,883	3,817,117	
Debt Service Principal Retirement	815,000	815,000	***	815,000	
TOTAL EXPENDITURES	14,850,000	14,850,000	10,217,883	4,632,117	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(10,000,000)	(10,000,000)	(4,525,673)	5,474,327	
OTHER FINANCING SOURCES Debt Issued	10,000,000	10,000,000		(10,000,000)	
NET CHANGE IN FUND BALANCES	-	<del></del>	(4,525,673)	(4,525,673)	
FUND BALANCES - Beginning of Year	-		1,289,407	1,289,407	
FUND BALANCES - End of Year	\$ -	\$ -	\$(3,236,266)	\$(3,236,266)	

#### Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis.

The County administers the following Internal Service Funds:

<u>Fleet Maintenance Fund</u> - to account for the costs of providing a maintenance facility for automotive equipment used by other departments.

<u>Group Insurance Reserve Fund</u> - to accumulate funds for the payment of premiums for employees' health and accident insurance.

Risk Management Fund - to account for the costs and the allocation of costs relating to various insurance carried by the County except health and life insurance benefits for County employees.

# Putnam County, Florida Combining Statement of Net Assets - Internal Service Funds September 30, 2006

•	Fleet <u>Maintenance</u>	Group Insurance	Risk Management <u>Fund</u>	<u>Totals</u>
CURRENT ASSETS  Cash and Equivalents  Due From Other Funds  Due From Other Governments  Inventory  Other Assets	\$ 223,119 - 1,909 74,193	\$ 169,275 144,160 147,561 - 403,656	\$ 1,009,098 - - - - 700	\$ 1,401,492 144,160 149,470 74,193 404,356
TOTAL CURRENT ASSETS	299,221	864,652	1,009,798	2,173,671
NONCURRENT ASSETS Capital Assets, Net	22,344	_	_	22,344
TOTAL ASSETS	321,565	864,652	1,009,798	2,196,015
CURRENT LIABILITIES  Accounts Payable and Accrued Liabilities Estimated Liability for Self-Insured Losses Compensated Absences	45,275 - 11,500	19,636	53,227 410,000 1,900	118,138 410,000 13,400
TOTAL CURRENT LIABILITIES	56,775	19,636	465,127	541,538
NONCURRENT LIABILITIES Compensated Absences	9,100	<u> </u>	1,500	10,600
TOTAL LIABILITIES	65,875	19,636	466,627	552,138
NET ASSETS Invested in Capital Assets Unrestricted	22,344 233,346	- 845,016	543,171	22,344 1,621,533
TOTAL NET ASSETS	\$ 255,690	\$ 845,016	\$ 543,171	\$ 1,643,877

# Putnam County, Florida Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Internal Service Funds For the Year Ended September 30, 2006

	Fleet <u>Maintenance</u>	Group Insurance <u>Reserve</u>	Risk Management <u>Fund</u>	<u>Totals</u>
OPERATING REVENUES				
User Charges	\$ 825,799	\$ 4,320,926	\$ 1,383,019	\$ 6,529,744
Miscellaneous	7,782	18,749	44,189	70,720
TOTAL OPERATING REVENUES	833,581	4,339,675	1,427,208	6,600,464
OPERATING EXPENSES				
Personal Services	320,525		43,853	364,378
Insurance	18,116	4,419,951	705,774	5,143,841
Claims Expense		· <u>-</u>	456,326	456,326
Contractual Services	251,210	18,416	7,714	277,340
Repairs and Maintenance	18,307	-	21,692	39,999
Other Operating Expenses	227,373	836	1,089	229,298
Depreciation Expense	19,690			19,690
TOTAL OPERATING EXPENSES	855,221	4,439,203	1,236,448	6,530,872
OPERATING INCOME (LOSS)	(21,640)	(99,528)	190,760	69,592
TRANSFERS				
Transfers In	₩	145,132	200,482	345,614
Transfers Out	(2,857)	<del></del>		(2,857)
TOTAL TRANSFERS	(2,857)	145,132	200,482	342,757
CHANGE IN NET ASSETS	(24,497)	45,604	391,242	412,349
NET ASSETS, October 1, 2005	280,187	799,412	151,929	1,231,528
NET ASSETS, September 30, 2006	\$ 255,690	\$ 845,016	\$ 543,171	\$ 1,643,877

# Putnam County, Florida Combining Statement of Cash Flows – Internal Service Funds For the Year Ended September 30, 2006

	Fleet Maintenance	Group Insurance Rese <u>rve</u>	Risk Management Fund	<u>Totals</u>
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from Customers  Payments to Suppliers  Payments to Employees	\$832,823 (499,772) (316,252)	\$ 4,237,790 (4,844,089)	\$ 1,434,167 (1,373,636) (43,855)	\$ 6,504,780 (6,717,497) (360,107)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	16,799	(606,299)	16,676	(572,824)
CASH FLOWS FROM NONCAPITAL  FINANCING ACTIVITIES  Transfers In  Transfers Out	(2,857)	145,132	200,482	345,614 (2,857)
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	(2,857)	145,132	200,482	342,757
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Purchase of Capital Assets	(3,119)	_		(3,119)
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS	10,823	(461,167)	217,158	(233,186)
CASH AND EQUIVALENTS, October 1, 2005	212,296	630,442	791,940	1,634,678
CASH AND EQUIVALENTS, September 30, 2006	\$223,119	\$ 169,275	\$ 1,009,098	\$ 1,401,492
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES: Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by	\$ (21,640)	\$ (99,528)	\$ 190,760	\$ 69,592
Operating Activities: Depreciation	19,690	-	-	19,690
Changes in: Receivables Due From Other Funds Due From Other Governments Inventory	(757) - - (11,053)	1,970 (20,651) (50,873)	6,445 - - -	7,658 (20,651) (50,873) (11,053)
Other Assets Accounts Payable and Accrued Liabilities Due to Other Funds	34,831	(403,655) (1,232) (32,330)	513 (205,888) -	(403,142) (172,289) (32,330)
Estimated Liability For Self-Insured Losses Compensated Absences	(4,272)	-	24,844 2	24,844 (4,270)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$ 16,799	\$ (606,299)	\$ 16,676	\$ (572,824)

#### **Fiduciary Funds**

#### Agency Funds

Agency funds are used to report resources held in a purely custodial capacity.

The County maintains the following Agency Funds:

<u>Clerk of the Circuit Court Agency Fund</u> – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

<u>Sheriff Agency Fund</u> – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

<u>Tax Collector Agency Fund</u> – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

## Putnam County, Florida Combining Statement of Fiduciary Net Assets – Agency Funds September 30, 2006

	Clerk of the Circuit <u>Court</u>	<u>Sheriff</u>	Tax <u>Collector</u>	<u>Totals</u>
ASSETS Cash and Equivalents Receivables	\$ 2,289,107 2,152	\$ 42,977 	\$ 8,085,550 3,070	\$ 10,417,634 5,222
TOTAL ASSETS	2,291,259	42,977	8,088,620	10,422,856
LIABILITIES  Due to Other Governments  Assets Held for Others	7,402 2,283,857	42,977	359,815 7,728,805	367,217 10,055,639
TOTAL LIABILITIES	2,291,259	42,977	8,088,620	10,422,856
NET ASSETS		<u> </u>	\$ -	\$

### Putnam County, Florida Combining Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended September 30, 2006

	Balance October 1, 2005	<u>Additions</u>	<u>Deductions</u>	Balance September 30, <u>2006</u>
CLERK OF THE CIRCUIT COURT				
Assets: Cash and Equivalents Receivables Due From Other Governments Total Assets	\$ 2,139,143 1,605 - \$ 2,140,748	\$ 16,301,780 21,660 2,939 \$ 16,326,379	\$ 16,151,816 22,972 1,080 \$ 16,175,868	\$ 2,289,107 293 1,859 \$ 2,291,259
Liabilities: Due to Other Funds Due to Other Governments Assets Held for Others Total Liabilities	\$ - 2,200 2,138,548 \$ 2,140,748	\$ 52 43,855 14,180,043 \$ 14,223,950	\$ 52 38,653 14,034,734 \$ 14,073,439	\$ - 7,402 2,283,857 \$ 2,291,259
SHERIFF				
Assets: Cash and Equivalents Liabilities:	\$ 9,894	\$ 3,161,256	\$ 3,128,173	\$ 42,977
Due to Other Governments Assets Held for Others Total Liabilities	\$ - 9,894 \$ 9,894	\$ 26,325 3,223,956 \$ 3,250,281	\$ 26,325 3,190,873 \$ 3,217,198	\$ - 42,977 \$ 42,977
TAX COLLECTOR  Assets: Cash and Equivalents Receivables Due From Other Funds Total Assets	\$ 6,162,247 4,604 - \$ 6,166,851	\$ 89,394,197 80,565 4,623 \$ 89,479,385	\$ 87,470,894 82,099 4,623 \$ 87,557,616	\$ 8,085,550 3,070 - \$ 8,088,620
Liabilities: Due to Other Governments Assets Held for Others Due to Other Funds Total Liabilities	\$ 119,778 6,047,073 - \$ 6,166,851	\$ 438,467 89,038,351 2,537 \$ 89,479,355	\$ 198,430 87,356,619 2,537 \$ 87,557,586	\$ 359,815 7,728,805 - \$ 8,088,620
TOTALS - ALL AGENCY FUNDS  Assets: Cash and Equivalents Receivables Due From Other Funds Due From Other Governments Total Assets	\$ 8,311,284 6,209 - - \$ 8,317,493	\$ 108,857,233 102,225 4,623 2,939 \$ 108,967,020	\$ 106,750,883 105,071 4,623 1,080 \$ 106,861,657	\$ 10,417,634 3,363 1,859 \$ 10,422,856
Liabilities: Due to Other Funds Due to Other Governments Assets Held for Others Total Liabilities	\$ - 121,978 8,195,515 \$ 8,317,493	\$ 2,589 508,647 106,442,350 \$ 106,953,586	\$ 2,589 263,408 104,582,226 \$ 104,848,223	\$ 367,217 10,055,639 \$ 10,422,856

## Putnam County, Florida Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended September 30, 2006

Federal Agency OFFICE OF LIBRARY SERVICES Passed Through Florida Department of State,	Federal CFDA <u>Number</u>	Contract <u>Number</u>	Expend- itures	Program <u>Total</u>
Division of Library Services State Library Program – Prime Time Family Reading	45.310	05-LSTA-D-03-J	\$ 12,712	
EXECUTIVE OFFICE OF THE PRESIDENT Office of National Drug Control and Policy Passed Through St Johns County, Florida High Intensity Drug Trafficking	xx.xxx	_	3,404	
DEPARTMENT OF HOMELAND SECURITY  Passed Through State Department of Community Affairs: Emergency Management Performance Grants Public Assistance Grants – Hurricane Jeanne State Homeland Security Grant Program Passed through Florida Department of Law Enforcement: Homeland Security Grant Program - Target Hardening	97.042 97.036 97.067	06-BG-04-04-64-01-108 05-PA-E=-04-64-01-746 05-DS-2N-04-64-01-360 2006SHSP-PUTN-1-N9-052	20,139 887,645 17,825 40,260	58,085
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Passed Through State Department of Community Affairs: Community Development Block Grant Community Development Block Grant	14.228 14.228	04-DB-1Q-04-64-01-E05 06-DB-3K-04-64-01-H09	96,334 197,619	293,953
DEPARTMENT OF HEALTH AND HUMAN SERVICES  Passed Through State Department of Health Rural Access to Emergency Devices Passed Through State Department of Revenue: Child Support Enforcement-Title IV-D Reimbursements	93.259 93.563	5H3DRH01282-03-00 CC354	696 206,627	
GENERAL SERVICES ADMINISTRATION  Passed Through State Department Management Services Federal Surplus Property	39.003		2,543	
DEPARTMENT OF JUSTICE  Direct Assistance: State and Alien Criminal Assistance Program Bullet Proof Vest Partnership Program Public Safety Partnership and Community Policing Federal Equitable Sharing Byrne Justice Assistance Grant Program	16.606 16.607 16.710 16.XXX 16.738	2006-AP-BX-0510 2001-DC-BX-0038 2005-CK-WX-0159  2005-DJ-BX-0500	13,111 1,356 9,480 35,821 54,820	
Passed Through Florida Department of Law Enforcement: Byrne Justice Assistance Grant Program Byrne Formula Grant Program Passed Through Department of Juvenile Justice: Title V Delinquency Prevention Program —	16.738 16.579	2006-JAGC-PUTN-2-M8-224 06-CJ-J3-04-64-01-283	28,007 28,823	82,827
Creating Lasting Family Connections Creating Lasting Family Connections Passed Through Office of Attorney General:	16.548 16.548		196,719 8,824	205,543
Crime Victim Assistance  Passed Through Department of Children and Families:  Violence Against Women Formula Grant	16.575 16.588		39,746 68,110	
DEPARTMENT OF TRANSPORTATION.  Passed Through Florida Department of Transportation	10.000	but The build	~~, t 1 V	
Highway Planning and Construction	20.205	410709-2-58-01	78,915	•
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 2,049,536	:

# Putnam County, Florida Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended September 30, 2006

State Agency	CSFA <u>Number</u>	Contract <u>Number</u>	Expend- itures	Project <u>Total</u>
DEPARTMENT OF HEALTH  County Grant Awards – Emergency Medical Services  Emergency Medical Services - Matching Awards	64.005 64.003	C5054 M5037	\$ 15,630 158,962	
DEPARTMENT OF REVENUE Digital Map Conversion Grant Program	73.023		75,000	
DEPARTMENT OF LAW ENFORCEMENT Drug Free Communities	71.xxx		1,391	
DEPARTMENT OF MANAGEMENT SERVICES Wireless 911 Emergency Telephone System Wireless 911 Emergency Telephone System Wireless 911 Emergency Telephone System	72.001 72.001 72.001		125,903 752,239 99,240	977,382
DEPARTMENT OF JUVENILE JUSTICE Juvenile Justice and Delinquency Prevention	80.xxx		2,451	
FLORIDA FISH AND WILDLIFE CONSERVATION COMMISSION Florida Boating Improvement Program Florida Boating Improvement Program Florida Boating Improvement Program	77.006 77.006 77.006	04136 05104 05105	50,000 49,500 22,241	121,741
DEPARTMENT OF ENVIRONMENTAL PROTECTION Statewide Surface Water and Wastewater Projects Small County Consolidated Grants	37.039 37.012	SP170030 SC06-27	49,470 191,176	
<u>DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES</u> Mosquito Control – State Aid	42.003	9647	37,822	
DEPARTMENT OF COMMUNITY AFFAIRS  Emergency Management Programs  Emergency Management Preparedness - Local Projects  Emergency Management Preparedness - Local Projects  Technical Assistance Planning Grants  Growth Management Implementation	52.008 52.009 52.009 52.028 52.033	06BG-04-04-64-01-108 05CG-3A-04-64-01-322 07CG-3A-04-64-01-030 06DR-56-04-64-01-004 06DR-73-04-64-01-041	101,815 54,088 68,673 15,000 7,500	122,761
FLORIDA HOUSING FINANCE CORPORATION State Housing Initiatives Program Hurricane Housing Recovery Program	52.901 52.901 52.901 52.901 52.901 52.902	2003-2004 2004-2005 2005-2006 2006-2007	15,000 175,449 19,651 287,703 10,865 566,941	508,668
DEPARTMENT OF STATE AND SECRETARY OF STATE Public Library Construction Program State Aid to Libraries Community Libraries in Caring Program Voting Systems Assistance Historic Preservation Grants - Old Bostwick Schoolhouse	45.020 45.030 45.042 45.029 45.031	06-PLC-20 06-ST-70 06-CLIC-10  S-0645	168,039 249,684 9,000 6,341 50,000	
STATE COURT SYSTEM Small County Courthouse Facilities	22.004		49,715	
DEPARTMENT OF TRANSPORTATION  Small County Outreach Program - Yelvington Road  Small County Road Assistance Program - Federal Point  Small County Road Assistance Program - CR309D  Small County Road Assistance Program - CR308  Public Transit Service Development - Bus Stop Shelters	55.009 55.016 55.016 55.016 55.012	417307-1-58-01 406819-7-58-01 403855-2-58-01 212257-2-58-01 21707818401	6,135 784,637 652,947 1,303,740 44,498	2,741,324
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			<u>\$ 6,278,446</u>	

The accompanying notes are an integral part of this schedule.

## Putnam County, Florida Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended September 30, 2006

#### NOTE 1 - BASIS OF PRESENTATION

Expenditures generally represent allowable costs, determined in accordance with generally accepted accounting principles.

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### NOTE 2 - SUBRECIPIENTS

The County did not provide federal or state awards to subrecipients.

# STATISTICAL SECTION

## STATISTICAL SECTION TABLE OF CONTENTS

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#### Sources and notes:

Unless otherwise indicated, the data that comprises the contents of this statistical section has been taken from the Comprehensive Annual Financial Reports of Putnam County, Florida.

The Governmental Accounting Standards Board (GASB) Statement Number 34 was implemented by the County in fiscal year ending 2003, therefore some tables will contain data for only the last four fiscal years.

#### NET ASSETS BY COMPONENT - LAST FOUR FISCAL YEARS

(Accrual Basis of Accounting)

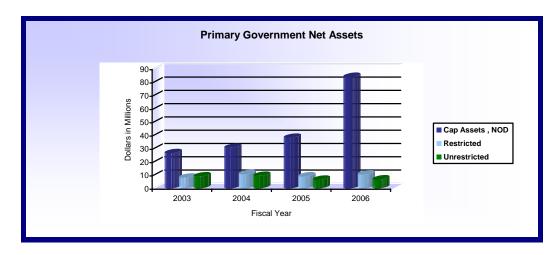


Figure A.1

	<b>Fiscal Years</b>	<b>Ending Sept</b>	tember 30	
	2003	2004	<u>2005</u>	2006
Governmental Activities				
Invested in Capital Assets, Net of Related Debt	\$ 17,781,476	\$ 18,934,049	\$ 26,329,967	\$ 72,517,445
Restricted	8,132,877	10,777,129	9,044,555	10,503,980
Unrestricted	8,055,272	8,599,627	8,408,925	7,593,183
<b>Total Governmental Activities Net Assets</b>	\$ 33,969,625	\$ 38,310,805	\$ 43,783,447	\$ 90,614,608
Business-Type Activities				
Invested in Capital Assets, Net of Related Debt Unrestricted	\$ 8,744,616 1,017,895	\$ 11,545,145 <u>824,196</u>	\$ 11,777,388 ( 1,935,930) *	11,465,124 (909,152)*
<b>Total Business-Type Activities Net Assets</b>	\$ 9,762,511	\$ 12,369,341	\$ 9,841,458	\$ 10,555,972
Primary Government				
Invested in Capital Assets, Net of Related Debt	\$ 26,526,092	\$ 30,479,194	\$ 38,107,355	\$ 83,982,569
Restricted	8,132,877	10,777,129	9,044,555	10,503,980
Unrestricted	9,073,167	9,423,823	6,472,995	6,684,031
<b>Total Primary Government Net Assets</b>	\$ 43,732,136	\$ 50,680,146	<u>\$ 53,624,905</u>	\$101,170,580

#### Notes:

The highlighted area, immediately above, is depicted in the graph at the top of this page. The unrestricted net assets represent that portion of the total that may be used to maintain services to the citizenry and obligations to creditors.

The significant decrease in unrestricted net assets for Business-Type activities for the fiscal year ended (FYE) 2005 is largely attributable to revised engineering estimates of landfill long term care costs (see page S-5 for further details). These same factors continued to affect FYE 2006, even though Total Business-Type Net Assets reported an increase.

<sup>\*\*</sup> Capital Assets, Net of Related Debt increased significantly in fiscal year ended September 30, 2006 due primarily to the retroactive capitalization of infrastructure assets pursuant to Governmental Accounting Standards Board (GASB) Statement 34. Refer, also, to pages iii and vi, Management's Discussion and Analysis.

## CHANGES IN NET ASSETS – LAST FOUR FISCAL YEARS (Accrual Basis of Accounting)

	Fiscal Year Ended Sep 2003	<u>tember 30</u> 2004	2005	2006
Expenses	2003	2004	2003	2000
Governmental Activities:				
General Government	\$ 11,763,375	\$ 12,062,121	\$ 12,779,328	\$ 13,296,405
Public Safety	18,316,022	20,776,621	21,460,892	22,232,302
Physical Environment Transportation	279,649 8,229,849	427,324 8,059,497	388,229 11,749,444	579,000 11,402,600
Economic Environment	1,817,081	2,234,127	1,864,763	1,785,538
Human Services	1,892,737	1,854,142	2,481,153	2,416,565
Culture and Recreation	1,212,045	1,874,680	1,559,073	1,862,991
Court Related	3,189,632	3,361,705	2,798,284	3,033,562
Interest on Long-Term Debt	310,798	222,606	218,423	317,374
Total Governmental Activities Expenses	47,011,188	50,872,823	55,299,589	56,926,337
Business-type Activities:				
Water and Wastewater System	123,657	132,328	142,722	122,487
Solid Waste	4,842,934	4,386,367	10,414,791	7,971,254
Port Authority	97,683	96,318	124,643	173,767
Total Business-type Activities Expenses  Total Primary Government Expenses	\$5,064,274 \$52,075,462	4,615,013 \$ <b>55,487,836</b>	10,682,156 \$ 65,981,745	8,267,508 <b>\$ 65,193,845</b>
Total Fridary Government Expenses	\$ 52,075,402	\$ 55,467,650	\$ 05,961,745	\$ 05,195,645
Program Revenues				
Governmental Activities:				
Charges for Services				
General Government	\$ 4,146,302	\$ 4,495,132	\$ 4,369,449	\$ 4,326,151
Public Safety Court Related	3,449,934 1,302,243	3,728,377 1,495,553	4,014,064 2,003,996	4,409,005 2,493,652
Other	1,351,782	1,518,447	1,739,997	1,684,541
Operating Grants and Contributions	4,755,970	5,335,505	5,526,125	6,106,925
Capital Grants and Contributions	4,059,742	1,405,152	2,777,371	5,826,144
Total Governmental Activities Program Revenues	19,065,973	17,978,166	20,431,002	24,846,418
Business-type Activities:				
Charges for Services:				
Water and Wastewater System	53,480	49,506	56,665	52,475
Solid Waste	5,692,802	6,094,628	5,889,582	6,031,090
Port Authority	52,776	48,806	97,329	104,030
Operating Grants and Contributions Total Business-type Activities Program Revenues	254,680 6,053,738	304,072 6,497,012	1,353,155 7,396,731	1,685,684 7,873,279
Total Primary Government Program Revenues	\$ 25,119,711	\$ 24,475,178	\$ 27,827,733	\$ 32,719,697
•				
Net (Expense)/Revenue		(4.44.004.44	(4.4.0.0.0.00.00.00)	
Governmental Activities	(\$ 27,945,215)	(\$ 32,894,657)	(\$ 34,868,587) ( 3,285,425)	(\$ 32,079,919) ( 394,229)
Business-type Activities  Total Primary Government Net Expense	989,464 ( <b>\$ 26,955,751</b> )	1,881,999 ( <b>\$31,012,658</b> )	(\$3,285,425) (\$38,154,012)	(\$394,229) (\$32,474,148)
Total I Timal y Government Net Expense	(ψ 20,755,751)	( ψ31,012,030)	(ψ 30,134,012)	(ψ 32,474,140)
General Revenues and Other Changes in Net Assets				
Governmental Activities:				
Taxes: Property Taxes	\$ 21,656,001	\$ 25,129,686	\$ 27,273,945	\$ 29,935,184
Sales Taxes and Other State Shared Revenue	4,336,799	4,531,451	4,824,434	5,261,062
Local Infrastructure Surtax	3,003,379	4,417,277	4,834,232	5,584,987
Other Taxes	2,386,291	2,454,833	2,628,964	2,648,666
Investment Earnings	462,325	352,215	774,652	1,429,292
Gain (Loss) on Sale of Capital Assets	63,262	409,750	43,027	48,938
Miscellaneous Transfers	1,809,961 ( 3,228,038)	495,442 ( 554,817)	611,999 ( 650,024)	537,264 ( 325,510)
Total Governmental Activities	30,489,980	37,235,837	40,341,229	45,119,883
Business-type Activities:	76.252	20.014	72.504	202.740
Investment Earnings	76,352	39,914	73,594 21,655	393,740
Gain (Loss) on Sale of Capital Assets Miscellaneous	( 28,292) 6,949	128,628 1,472	12,269	386,746 2,747
Transfers	3,228,038	554,817	650,024	325,510
Total Business-type Activities	3,283,047	724,831	757,542	1,108,743
Total Primary Government	\$ 33,773,027	\$ 37,960,668	\$ 41,098,771	\$ 46,228,626
Changes in Net Assets	¢ 2554765	¢ 4 241 100	¢ 5 470 640	¢ 12.020.064
Governmental Activities Business-type Activities	\$ 2,554,765 4,272,511	\$ 4,341,180 2,606,830	\$ 5,472,642 ( 2,527,883)	\$ 13,039,964 714,514
Total Primary Government	\$ 6,817,276	\$ 6,948,010	\$ 2,944,759	\$ 13,754,478
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Note: See pages iii and vii,  $\underline{Management's\ Discussion\ and\ Analysis}, for\ further\ information.$ 

#### CHANGES IN NET ASSETS – LAST FOUR FISCAL YEARS

(Accrual Basis of Accounting)

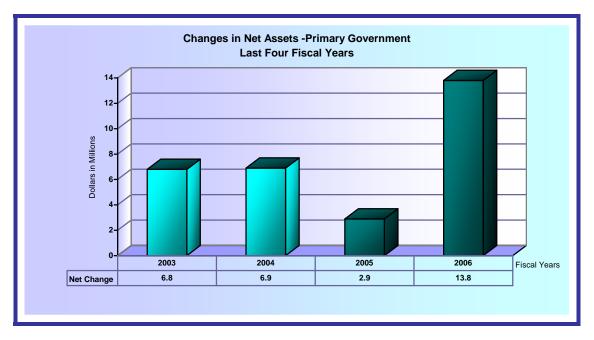


Figure A.2

#### Notes:

Information, which is the basis for this graph, has been taken from page S-4.

Fiscal year ending September 30, 2005 – Changes in Net Assets decreased from the prior fiscal year to \$2.9 million.

This result is primarily due to revised engineering estimates of long term care costs and remaining capacity of the landfill totaling, approximately, \$2.5 million. Additionally, expenses of debris removal, associated with hurricanes Francis and Jeanne, exceeded reimbursements received from the Federal Emergency Management Agency (FEMA) by, approximately, \$1.2 million.

#### FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting)

Fiscal Years Ended September 30 -----1998 1999 2000 2001 2002 2003 2004 2005 2006 General Fund \$ \$ Reserved 69,405 \$ 112,522 \$ 46,922 51,022 \$ 52,655 \$ 52,655 \$ 72,188 \$ 78,276 \$ 63,453 54.507 Unreserved 5,590,595 5,855,245 6,478,534 3,902,652 3,130,249 4,200,294 4,630,917 5,295,496 6,805,123 6,906,964 Total General Fund \$ 4,252,566 \$ 5,660,000 \$ 5,967,767 \$ 6,525,456 \$ 3,953,674 \$ 3,182,904 \$ 4,703,105 \$ 5,373,772 \$ 6,868,576 \$ 6,961,471 All Other Governmental Funds Reserved \$ 1,185,445 \$ 1,287,451 \$ 1,512,394 \$ 1,729,535 \$ 2,051,178 \$ 2,196,857 \$ 2,369,334 \$ 1,730,489 \$ 1,170,482 \$ 1,048,960 Unreserved, reported in: 5,272,589 6,428,393 Special Revenue Funds 4,996,501 6,979,174 6,720,130 6,667,150 8,168,224 7,591,389 9,285,550 11,783,920 Debt Service Funds 1,162,092 1,188,625 1,073,637 1,005,765 878,778 657,672 404,511 273,015 607,673 704,958 Capital Projects Funds 2,928,897 2,125,196 2,024,741 1,780,673 1,991,195 896,907 544,281 4,529,231 1,506,495 (3,333,764)\$12,570,200 Total All Other Governmental Funds \$10,272,935 \$ 9,873,861 \$11,589,946 \$10,944,366 \$11,641,281 \$10,418,586 \$11,486,350 \$14,124,124 \$ 10,204,074

#### Notes:

Unreserved General Fund balance averaged \$5,279,607 for the past ten fiscal years.

Total Unreserved Fund Balance averaged \$14,963,967 for fiscal years ended 1997 through 2006.

See page S-7, Figure A.3, for a comparison of Total Unreserved Fund Balance to Total Fund Balance for the above years.

Additional fund statement information may be located on page iii, Management's Discussion and Analysis.

## TOTAL UNRESERVED FUND BALANCE TO TOTAL FUND BALANCE, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

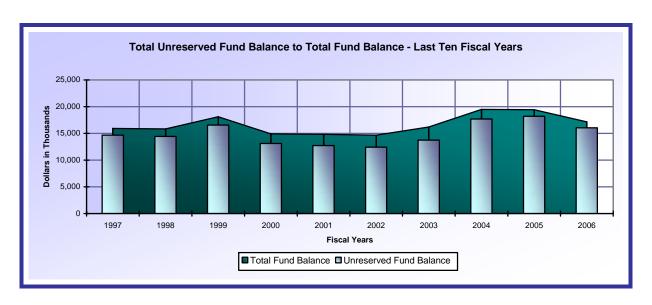


Figure A.3

	Fiscal Years Ended September 30												
	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006			
<b>Total Unreserved Fund Balance</b>	\$14,678,085	\$14,441,655	\$16,556,086	\$13,117,483	\$12,720,352	\$12,422,023	\$13,747,933	\$17,689,131	\$18,204,841	\$16,062,078			
<b>Total Fund Balance</b>	\$15,932,935	\$15,841,628	\$18,115,402	\$14,898,040	\$14,824,185	\$14,671,152	\$16,189,455	\$19,497,896	\$19,438,776	\$17,165,545			

Note: Data for Figure A.3 has been derived from information given on page S-6.

## UNRESERVED GENERAL FUND BALANCE TO GENERAL FUND OPERATING REVENUE LAST TEN FISCAL YEARS

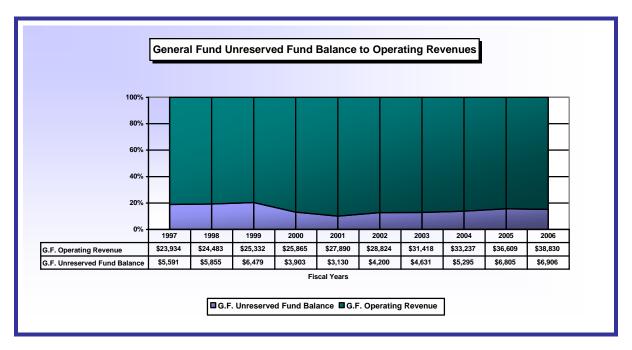


Figure A.4

#### Notes:

Amounts reported above for General Fund Operating Revenue and General Fund Unreserved Fund Balance are in thousands of dollars.

Fund balance generally denotes financial resources available in the governmental fund. Unreserved fund balance may serve as a measure of those funds that are available for spending. It is necessary that governments maintain adequate levels of fund balance to anticipate revenue shortfalls or contingencies that may significantly impact a government's financial condition (i.e. natural disasters, etc.). Consequently, the Governmental Finance Officers Association (GFOA) has set forth a recommendation that local governments maintain a minimum unreserved general fund balance equal to 5% to 15% of their normal general fund operating revenues, or no less than 1 to 2 months of their normal general fund operating expenditures. Additionally, as recommended by the GFOA, the Putnam County Board of County Commissioners (PCBOCC) has established a formal written policy requiring that an unreserved fund balance in the general fund be maintained at a level not less than 10% of total general fund revenues, excluding transfers and other financing sources.

The percentage of General Fund Unreserved Balance to General Fund Operating Revenues for the past ten fiscal years ranged from a low of 11.2% in fiscal year 2001 to a high of 25.6% reported in fiscal year 1999. These percentages meet the specified parameters for all ten years.

#### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS – LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting)

Fiscal Years Ended September 30											
	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	
Revenues											
Taxes	\$ 19,959,658	\$ 20,034,506	\$ 20,783,389	\$ 21,090,038	\$ 22,461,673	\$ 22,999,680	\$ 26,965,513	\$ 31,924,959	\$34,641,141	\$ 38,070,859	
Licenses and Permits	414,898	447,645	419,227	470,630	447,223	482,749	521,791	728,538	905,617	944,784	
Charges for Services	5,240,439	5,279,240	5,490,197	5,519,559	6,022,809	6,125,416	6,862,602	7,458,566	8,063,824	8,633,406	
Fines and Forfeitures	588,134	631,557	636,613	613,171	570,140	640,887	721,856	835,834	1,044,400	713,015	
Intergovernmental	7,378,273	8,755,829	9,268,566	10,066,037	11,809,126	12,059,050	12,030,862	10,725,004	12,871,620	17,088,304	
Other	3,289,724	2,582,686	3,442,831	3,267,341	3,050,905	2,486,306	4,247,164	2,518,403	3,545,798	3,745,735	
Total Revenues	\$ 36,871,126	\$ 37,731,463	\$ 40,040,823	\$ 41,026,776	\$ 44,361,876	\$ 44,794,088	\$ 51,349,788	\$54,191,304	\$61,072,400	\$ 69,196,103	
Expenditures											
General Government	\$ 11,167,428	\$ 8,839,909	\$ 9,222,605	\$ 9,269,769	\$ 11.445.328	\$ 11,440,430	\$ 11,800,838	\$11,601,616	\$12,844,452	\$ 15,008,190	
Public Safety	13,785,696	14,097,699	14,233,954	16,238,895	16,043,451	17,895,838	19,366,157	20,178,588	23,540,794	24,415,173	
Physical Environment	377.086	574,285	581,153	936,626	2,080,158	749,172	632,378	960,313	1.009.370	995,783	
Transportation	3,042,759	3,422,240	3,997,887	4,786,535	5,235,386	4,583,302	4,678,662	5,678,591	9,072,104	7,702,343	
Economic Environment	529,873	499,623	785,148	3,955,893	662,243	1,110,206	1,797,381	2.231.927	1,933,303	1,785,454	
Human Services	1,780,011	2,025,020	1,958,818	2,331,051	2,226,894	1,945,035	1,891,999	1,927,356	2,332,729	1,928,952	
Culture and Recreation	1,004,858	1,085,787	1,055,584	1,180,585	1,118,284	1,143,012	1,101,139	1,372,922	1,423,626	1,758,738	
Court Related	-	2,036,996	2,579,212	2,540 798	3,096,734	3,011,021	3,171,771	3,302,128	2,805,914	3,009,710	
Capital Outlay	63,081	2,940,667	1,622,407	1,041,645	826,467	3,255,228	4,006,734	3,797,483	9,057,166	14,198,442	
Debt Service	05,001	2,5 .0,007	1,022,107	1,011,012	020,107	3,222,220	1,000,751	5,777,105	>,057,100	1 1,170,112	
Principal Retirement	1,478,823	1,520,605	1,600,970	1,621,820	1,654,311	1,819,694	1,883,533	1,868,887	1,397,435	1,222,416	
Interest and Fiscal Charges	619,153	556,234	500,723	444,145	388,813	359,630	310,798	222,606	218,423	317,374	
Total Expenditures	\$ 33,848,768	\$ 37,599,065	\$38,138,011	\$ 44,347,762	\$ 44,778,069	\$47,312,568	\$ 50,641,390	\$53,142,417	\$65,635,316	\$72,342,575	
Total Expelicitures	Ψ 33,040,700	Ψ 31,377,003	\$50,150,011	ψ ++,5+1,102	φ ++,770,002	ψ+7,512,500	\$ 50,041,570	ψ33,142,417	Φ03,033,310	Ψ12,342,313	
Excess of Revenues Over	\$ 3,022,358	\$ 132,398	\$ 1,902,812	(\$ 3,320,986)	(\$ 416,193)	(\$ 2,518,480)	\$ 708,398	\$ 1,048,887	(\$ 4,562,916)	(\$ 3,146,472)	
(Under) Expenditures	Ψ 5,022,550	Ψ 132,370	Ψ 1,>02,012	(ψ 5,520,700)	(ψ 410,173)	(ψ 2,510,100)	Ψ 700,570	φ 1,040,007	(ψ 4,502,710)	(ψ 3,1 10,172)	
•											
Other Financing Sources (Uses)											
Proceeds from Borrowing	\$ 800,428	\$ 318,460	\$ 874,155	\$ 594,741	\$ 373,616	\$ 2,520,341	\$ 290,527	\$ 1,743,204	\$ 3,256,000	-	
Proceeds from Refunding	-	-	-	-	-	-	-	-	-	-	
Payments to Escrow Agent	-	-	-	-	-	-	-	-	-	-	
Sale of Capital Assets	-	-	-	-	-	-	-	522,370	211,500	58,623	
Capital Leases	-	-	-	-	-	-	242,140	114,000	1,217,611	1,052,263	
Transfers In	16,326,686	16,913,491	17,846,610	19,947,863	17,704,293	18,751,658	17,980,327	18,981,945	19,534,446	21,371,970	
Transfers Out	(16,622,866)	(17,481,619)	(18,349,803)	( 20,438,980)	( 18,188,511)	( 18,906,452)	(18,147,597)	(19,101,965)	( 19,715,761)	(21,609,615)	
Total Other Financing Sources (Uses)	504,428	( 249,668)	370,962	103,624	( 110,602)	2,365,547	365,397	2,259,554	4,503,796	873,241	
Net Change in Fund Balances	3,526,606	( 117,270)	\$ 2,273,774	(\$ 3,217,362)	(\$ 526,795)	(\$ 152,933)	\$ 1,073,795	\$ 3,308,441	(\$ 59,120)	(\$ 2,273,231)	
Debt Service as a Percentage of Non-capital Expenditures	6.71%	5.79%	5.95%	5.12%	5.06%	4.91% *	4.68%	4.26%	3.06%	2.92%	

Notes:

<sup>\*</sup>The percentage of debt service to non-capital expenditures has been re-stated for fiscal year ended 2002, a resultant change of .04%.

## CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting)

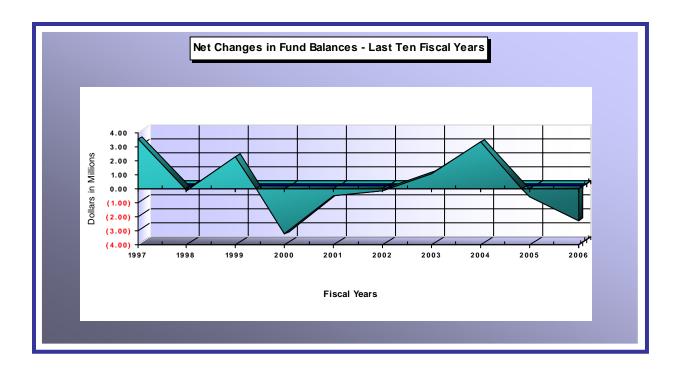


Figure A.5

Notes:

The chart above depicts Net Changes in Fund Balance as seen on page S-9.

Fiscal year ending (FYE) September 30, 2000 - Changes in fund balances reflect an overall decrease of \$5.5 million primarily attributable to approximately \$3.2 million in Economic Environment expenditures to facilitate commercial development in Putnam County, as well as approximately \$2 million in Public Safety expenditures to fund additional Deputy Sheriffs, an expanded Emergency Medical Services Department and an enhanced 911 Dispatch Center.

FYE 2001 - The overall increase in fund balance from (\$3,217,362) to (\$526,795) is due substantially to increased tax revenues, as well as, receipts of federal and state funding for the East Palatka Water/ Wastewater and the Business Park Development projects.

FYE 2006 – A decrease of \$2,273,231 was reported as the net change in Fund Balance for FYE 2006, the explanation which may be located on page x of <u>Management's Discussion and Analysis</u>.

## CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting)

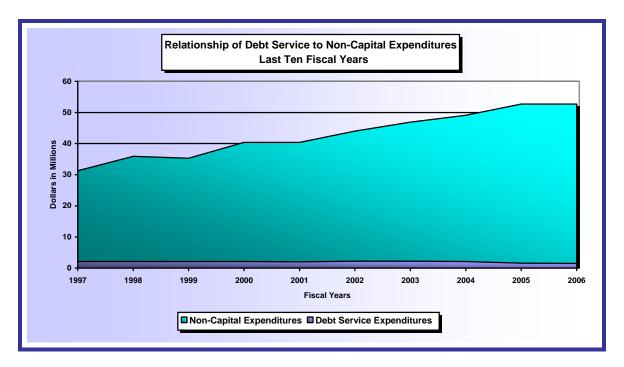


Figure A.6

Note:

The data for the above chart has been taken from Page S-9.

Debt service as a percentage of non-capital expenditures has continued to decrease from 6.71% as of FYE 1997 to 2.92% as of FYE 2006 as a result of increases in expenditures, as well as debt retirement.

## TAXABLE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

(In Thousands of Dollars)

Fiscal Years	Real Property Residential	Commercial	Industrial	Other	Adjustments (1)	Personal Property	Less Tax – Exempt Property	Total Taxable Assessed Value (2)	Total Direct Tax Rate	Estimated Actual Taxable Value	Total Taxable Assessed Value as a Percentage of Estimated Actual Value
1007	¢ 1 225 200	¢ 155 075	¢ 70.007	¢ (2( 014	(¢ 195 070)	¢ 925 444	(\$ 722 (DS)	¢ 2 101 252	0.4	¢ 2 270 121	(2.2150/
1997	\$ 1,325,309	\$ 155,075	\$ 79,097	\$ 626,014	(\$ 185,979)	\$ 835,444	(\$ 733,608)	\$ 2,101,352	8.4	\$ 3,372,131	62.315%
1998	1,351,646	156,917	79,218	643,285	( 183,969)	834,131	( 743,742)	2,137,486	8.4	3,420,286	62.494%
1999	1,399,855	169,674	81,170	653,324	( 192,430)	830,273	(762,407)	2,179,459	8.4	3,494,429	62.370%
2000	1,467,200	183,674	86,816	674,267	( 206,407)	825,354	( 787,261)	2,243,643	8.4	3,596,070	62.392%
2001	1,547,124	190,392	87,797	693,859	( 223,575)	822,948	( 811,039)	2,307,506	8.8	3,726,271	61.925%
2002	1,639,605	201,390	136,335	740,982	( 256,472)	830,006	( 861,308)	2,430,538	8.8	4,000,103	60.762%
2003	1,777,311	227,394	139,820	790,056	( 299,231)	824,128	(920,304)	2,539,174	8.8	4,280,371	59.321%
2004	1,920,374	246,776	141,977	857,083	( 357,964)	797,350	( 967,744)	2,637,852	9.2	4,480,224	58.878%
2005	2,147,954	267,389	166,748	927,233	( 462,985)	787,349	(1,021,574)	2,812,114	9.2	4,821,291	58.327%
2006	2,590,133	306,864	179,493	1,014,378	( 652,769)	794,649	(1,078,737)	3,154,012	9.2	5,401,459	58.392%

Real and tangible personal property are assessed on January 1 of each year.

Florida Statutes (F.S.) governs the procedures for establishing and increasing millage rates. The Board of County Commissioners sets the millage rates (F.S. 200.011 & 200.065). Millage rates levied by counties may not exceed 10.0 mils except by vote of the county's qualified electors (F.S. 200.071). Such voted levies are limited for periods not to exceed two (2) years (F.S. 200.091).

- (1) Adjustments are various due to classifications, caps, etc., pursuant to Florida Statutes 193.114(2)(d), 193.155, 193.461, 193.501 and 193.502(7).
- (2) Total Taxable Assessed Value is net of stipulated adjustments and tax exemptions.

#### Sources:

Putnam County Property Appraiser – Forms DR-403PC and DR-403AC.

Tax rates are per \$1,000 of assessed value and are taken from Forms DR-422.

#### TAXABLE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

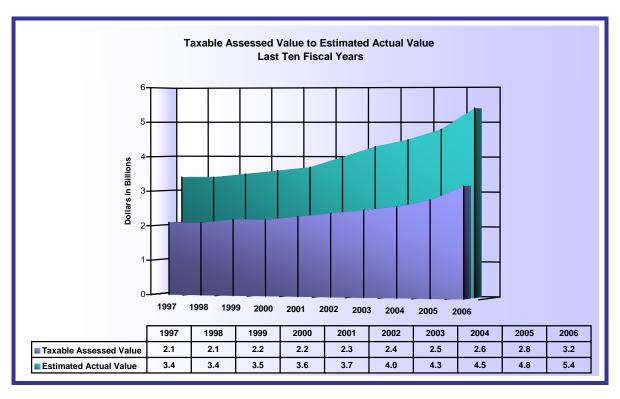


Figure B.1

#### Notes:

Data for the above has been taken from values reported on page S-12 and has been shown here rounded to billions of dollars.

The Total Taxable Assessed Value (TTAV) differs from, or is less than, the Estimated Actual Taxable Value (EATV) due to certain adjustments for classifications, cap, etc. as well as tax exemptions as provided by the Florida Statutes. From FYE 1997 until FYE 2006, TTAV's relationship to EATV has decreased from 62.315% to 58.392%, a change of -3.923%. Though the estimated taxable value of real property has increased; there has been a decrease in the estimated taxable value in personal property, an increase in the adjustment factors for classifications, caps, etc. and an increase in the value of tax exemptions.

## PROPERTY TAX RATES – DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

(Per \$1,000 of Taxable Value)

<u> </u>	Fiscal Years										
	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	
<b>Governmental Entity</b>											
<b>Board of County Commissioners</b>											
General Fund	8.400	8.400	8.400	8.400	8.800	8.800	8.800	9.200	9.200	9.200	
Total General County	8.400	8.400	8.400	8.400	8.800	8.800	8.800	9.200	9.200	9.200	
Calad Daniel Orang Cara											
School Board Operations General Fund	7.223	7.099	7.128	6.967	6.827	6.684	6.644	6.466	6.310	5.934	
Bond/Debt/Capital Outlay	2.970	2.995	2.970	2.924	2.911	2.870	2.760	2.800	2.800	2.600	
Total School Board	10.193	10.094	10.098	9.891	9.738	9.554	9.404	9.266	9.110	8.534	
Total School Board	10.173	10.074	10.076	7.071	7.130	7.554	7.404	7.200	7.110	0.554	
Total County-wide	18.593	18.494	18.498	18.291	18.538	18.354	18.204	18.466	18.310	17.734	
10001 0001119 11120	10.000	101.7	10,0	10.271	10,000	10,00	10.20	101.00	10.010	171701	
Special Districts											
Fire Taxing Unit	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.800	0.800	0.800	
West Putnam MSTU	3.000	3.000	3.000	3.000	3.000	0.000	0.000	0.000	0.000	0.000	
St. Johns River Water											
Management District	0.482	0.482	0.482	0.482	0.472	0.462	0.462	0.462	0.462	0.462	
Suwanee River Water											
Management District	0.491	0.491	0.491	0.491	0.491	0.491	0.491	0.491	0.491	0.491	
35											
Municipalities Crescent City	8.250	8.250	8.250	8.250	8.250	8.250	8.250	9.000	9.000	8.900	
Interlachen	7.400	7.380	7.500	7.500	7.500	8.000	8.000	8.000	7.950	8.500	
Palatka	7.400	7.555	7.300	7.300	6.907	7.300	7.800	8.000	8.000	8.650	
Pomona Park	5.900	5.729	5.688	5.431	5.289	6.289	7.289	7.305	7.471	6.404	
Welaka	5.000	5.000	5.000	5.000	5.000	7.000	6.700	6.700	6.700	6.700	
11 Cluku	5.000	5.000	3.000	3.000	5.000	7.000	0.700	0.700	0.700	0.700	

#### PRINCIPAL TAXPAYERS CURRENT AND NINE YEARS AGO

:	Fiscal Year 20	006		Fiscal Year 1			
	Taxable Assessed		Percentage of Total County Assessed	Taxable Assessed		Percentage of Total County Assessed	
Taxpayer	Value (1)	Rank	Value	Value (2)	Rank	Value	
Seminole Electric	\$275,388,191	1	8.73%	\$425,209,101	1	20.24%	
Georgia Pacific Corp.	243,438,874	2	7.72%	199,268,794	2	9.48%	
Florida Power & Light	144,018,540	3	4.57%	159,336,883	3	7.58%	
Lafarge Corp.	115,621,152	4	3.67%	-	-	-	
Clay Electric Coop, Inc.	37,499,082	5	1.19%	30,383,398	4	1.45%	
BellSouth Telecommunications	20,715,328	6	0.66%	27,951,432	5	1.33%	
Lifepoint Hospitals, Inc.	18,039,026	7	0.57%	-	-	-	
Wal-Mart Stores East, Inc.	13,182,559	8	0.42%	-	-	-	
CSX Transportation	11,765,725	9	0.37%	12,603,488	8	0.60%	
Iluka Resources	8,764,248	10	0.28%	-	-	-	
Florida Furniture Industries	-	-	-	15,037,048	6	0.72%	
Columbia/HCA Healthcare	-	-	-	13,637,943	7	0.65%	
Alltel Florida, Inc.	-	-	-	7,875,395	9	0.37%	
St. Johns Trading Co.	-	-	-	5,171,413	10	0.25%	
-		•					
Totals	\$888,432,725		28.18%	\$896,474,895		42.67%	

Taxable Assessed Value includes real, tangible, personal, and centrally assessed properties.

Percentages are a function of Taxable Assessed Value / Total Taxable Assessed Value for the given fiscal year. Values for Total Taxable Assessed Value may be located on page S-12.

Graphs that illustrate the information shown in the above table may be found on page S-16.

#### Sources:

- (1) Putnam County Property Appraiser 2005 Final Taxroll.
- (2) Putnam County Property Appraiser 1996 Final Taxroll.

## PRINCIPAL TAXPAYERS CURRENT AND NINE YEARS AGO

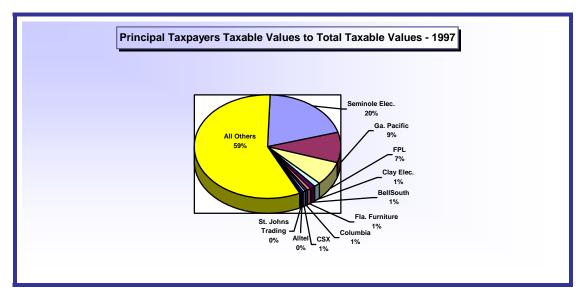


Figure B.2

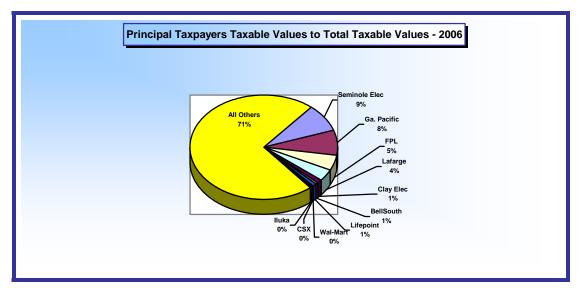


Figure B.3

#### Notes:

Data for the above illustrations has been taken from pages S-12 and S-15.

Entities shown as having 0% may be understood to mean having less than 0.50%.

Decreases in percentages of taxable values may be the result of business cycles, depreciation of property, etc.

## PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

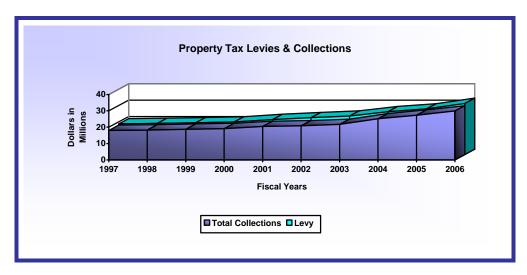


Figure B.4

Fiscal Year	Total Tax Levy	Current Fiscal Year Collections	Percentage of Levy	Delinquent Collections	Total Collections	Percentage of Levy
1997	\$ 18,670,244	\$ 17,901,352	95.88%	\$ 97,202	\$ 17,998,554	96.40%
1998	18,988,581	18,081,889	95.23%	97,386	18,179,275	95.74%
1999	19,355,324	18,600,876	96.10%	125,079	18,725,955	96.75%
2000	19,923,701	18,930,256	95.01%	164,136	19,094,392	95.84%
2001	21,409,254	20,172,205	94.22%	254,299	20,426,504	95.41%
2002	22,481,475	20,588,216	91.58%	235,393	20,823,609	92.63%
2003	23,485,081	21,383,765	91.05%	272,236	21,656,001	92.21%
2004	26,151,575	24,768,865	94.71%	360,821	25,129,686	96.09%
2005	27,877,586	26,163,323	93.85%	1,110,621*	27,273,944	97.83%
2006	31,250,659	29,278,397	93.69%	656,787	29,935,184	95.79%

<sup>\*</sup>The significant increase in these collections seems largely attributable to an increase in the closings of real property sales, necessitating the payment of delinquent taxes. The percentage of collections to tax levy for the ten year period ending as of 9/30/2006 averaged 95.46%.

#### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	Governmenta	al Activities	S			<b>Business-Ty</b>	pe Activitie	s			
Fiscal <u>Year</u>	Loans/Notes <u>Payable</u>	General Obligation Bonds (1)	Revenue Bonds Gas Tax 1989 (2)	Sales Tax 1995 (3)	Capital <u>Leases (4)</u>	Loans/Notes Payable	Revenue Bonds 1993 (5)	Capital <u>Leases</u>	Total Primary <u>Government</u>	Percentage of Personal <u>Income (6)</u>	Outstanding Debt Per <u>Capita (6)</u>
1997	\$ 2,426,670	\$ 40,142	\$ 2,525,000	\$ 4,195,000	\$ 557,936	\$ -	\$ 4,575,000	\$ 94,418	\$ 14,414,166	1.29%	\$ 205
1998	2,249,258	-	2,230,000	3,745,000	318,345	3,580,000	3,500,000	20,901	15,643.504	1.32%	219
1999	1,803,056	-	1,915,000	3,275,000	822,732	3,259,572	2,380,000	-	13,455,360	1.07%	185
2000	1,435,356	-	1,580,000	2,790,000	983,353	3,080,000	1,215,000	280,574	11,364,283	0.89%	161
2001	1,048,133	-	1,225,000	2,280,000	954,881	3,080,000	-	199,111	8,787,125	0.66%	124
2002	3,091,467	-	845,000	1,750,000	522,194	2,280,000	-	113,414	8,602,075	0.63%	121
2003	2,803,046	-	435,000	1,190,000	429,749	1,140,000	-	23,262	6,021,057	0.41%	84
2004	3,938,263	-	-	605,000	302,850	380,002	-	-	5,226,115	0.34%	71
2005	6,640,738	-	-	-	1,281,551	283,606	-	-	8,205,895	0.51%	111
2006	5,942,847	-	-	-	1,809,289	183,695	-	-	7,204,029	0.44%	97

#### Notes:

<sup>(1)</sup> Pooled Liability Insurance Program Revenue Bonds, Series 1990 – Principal and interest were payable from Putnam County's second guaranteed entitlement of State General Revenue Sharing proceeds. Final payment was made December 16, 1997.

<sup>(2)</sup> Final payment was made September 30, 2004. See note (1), page S-19 for additional information.

<sup>(3)</sup> Final payment was made September 30, 2005. See note (2), page S-19 for additional information.

<sup>(4)</sup> In fiscal year 2005 the County acquired two road graders for the Public Works Department through capital lease arrangements. Additionally, during both fiscal years 2005 and 2006, the Sheriff's Office, in an ongoing effort to better facilitate public safety, financed additional patrol vehicles and related equipment through capital leases.

<sup>(5)</sup> Final payment was made during fiscal year 2001.

<sup>(6)</sup> See the Demographics Statistics schedule, page S-24, for population and annual personal income data. The figures provided here represent ratios of total primary government outstanding debt to annual personal income and population.

#### RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

										Additional Comp	arisons		
		Tax-Backed Be	onds		Restricted R	eserves	Net Tax-Backed Bond Debt Ratios						
Fiscal Year	General Obligation Bonds	Gas Tax 1989 (1)	Sales Tax 1995 (2)	Total	Gas Tax 1989	Sales Tax 1995	Net General Bonded Debt (GBD)	Net GBD to Personal Income (3)	Net GBD Per Capita (3)	County Gas Consumption (in gallons) (4)	Gas Consumption To Net Gas Tax- Backed Bonded Debt (5)	Net Sales Tax- Backed Bonded Debt to County Taxable Sales (3)	
1997	\$ 40,142	\$ 2,525,000	\$ 4,195,000	\$ 6,760,142	\$ 216,250	\$ 501,000	\$ 6,042,892	0.54 %	\$ 86	32,256,000	14	0.94%	
1998	-	2,230,000	3,745,000	5,975,000	216,250	501,000	5,257,750	0.44%	74	33,318,000	17	0.78%	
1999	-	1,915,000	3,275,000	5,190,000	216,250	501,000	4,472,750	0.35%	62	34,564,000	31	0.63%	
2000	-	1,580,000	2,790,000	4,370,000	216,250	501,000	3,652,750	0.29%	52	32,274,000	24	0.50%	
2001	-	1,225,000	2,280,000	3,505,000	216,250	501,000	2,787,750	0.21%	40	30,612,000	30	0.38%	
2002	-	845,000	1,750,000	2,595,000	216,250	501,000	1,877,750	0.14%	26	31,694,000	50	0.27%	
2003	-	435,000	1,190,000	1,625,000	216,250	501,000	907,750	0.06%	13	32,516,000	149	0.13%	
2004	-	-	605,000	605,000	-	501,000	104,000	0.01%	1	-	-	0.02%	
2005	-	-	-	-	-	-	-	-	-	-	-	-	
2006	_	_	_	_	_	_	_	_	_	_	_	_	

#### Notes:

- (1) The Gas Tax Refunding Revenue Bonds of 1989 were payable from the first, second and third cent of Putnam County's portion of the six cent local option gas tax. A bond resolution required that a reserve account be established. Bond reserve requirements were met in all fiscal years. Deficiencies in the revenue stream would have been paid from the General Fund without regard to advalorem revenues.
- (2) The Capital Improvement Refunding Revenue Bonds of 1995 were paid from the proceeds of the Local Government Half-Cent Sales Tax Clearing Trust Fund. A bond resolution required that a reserve account be established. Bond reserve requirements were met in all fiscal years. Deficiencies in the revenue stream would have been paid from the General Fund without regard to advalorem revenues.
- (3) See the Demographics Statistics schedule, page S-24, for annual personal income, population, and taxable sales data.
- (4) Gasoline consumption data includes gasohol and has been taken from the State of Florida Department of Revenue report on <u>Motor Gasoline Consumption by County</u>. The data is presumed to include non-taxable sales, as well as taxable sales. However, a report of motor fuel usage by state, provided by the Federal Highway Administration, for data as of 1999, indicated that governmental usage of motor fuel in the State of Florida was under two percent (2%). It is expected that governmental usage of gasoline in Putnam County would be less than the State average, as there are no military installations within the County. Therefore the effect of non-taxable sales of gasoline products within the amounts reported is deemed to be de minimus.
- (5) This ratio reflects the number of gallons of gasoline consumed throughout the County per dollar of net outstanding gas tax-backed bonded debt.

#### NET GENERAL BONDED DEBT AND TOTAL DEBT OUTSTANDING PER CAPITA – LAST TEN FISCAL YEARS

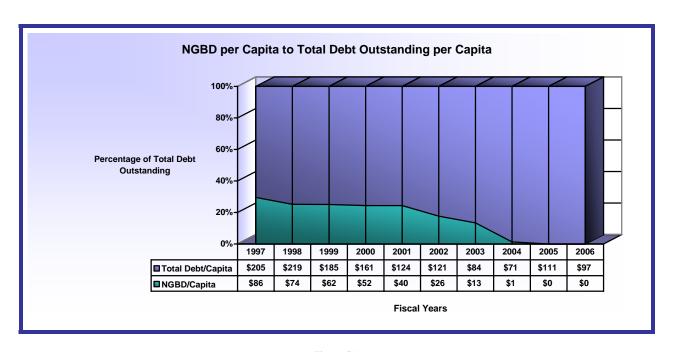


Figure C.1

The above graph, comparing Net General Bonded Debt (NGBD) Outstanding per Capita to the Total Debt Outstanding per Capita illustrates the relative debt burden as it pertains to the County's population. It should be remembered that the amounts depicted are as of September 30<sup>th</sup> of the given fiscal year. Thus, by September 30, 2005 all NGBD had been retired. Refer to pages S-18 and S-19 for additional information.

## DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF SEPTEMBER 30, 2006

Governmental Unit	Debt Outstanding	Estimated Applicable Percentage (A)	Estimated Share of Overlapping Debt
Debt repaid with property taxes			
Putnam County School District	\$ 3,660,000	100 %	\$ 3,660,000
Putnam County Board of County Commissioners (BOCC)	-		-
Subtotal Overlapping Debt	3,660,000		3,660,000
Putnam County BOCC Direct Debt			7,752,136
Total Direct and Overlapping Debt			\$ 11,412,136

#### Sources:

Assessed property tax values used to estimate applicable percentages were provided by the Putnam County Property Appraiser's Office.

Debt outstanding data was provided by the respective governmental units.

#### Notes:

The Governmental Accounting Standards Board (GASB) has defined overlapping debt as the outstanding long-term debt instruments – including bonds, notes, certificates of participation, loans, and capital leases – of governments that overlap geographically, at least in part, with the government preparing the statistical section information, which in this instance is the Putnam County Board of County Commissioners.

(A) The estimated applicable percentages were determined by dividing the taxable assessed value of the property within the overlapping area to the total taxable assessed value of property of the overlapping government.

#### LEGAL DEBT MARGIN



The Constitution of the State of Florida, Section 200.181 of the Florida Statutes, and Putnam County, Florida as a local government, have set no legal debt limitations.

## PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS

Gas Tax	Refunding Re	<u>evenue Bond</u>	<u>ls – Series 198</u>	<u> </u>			Capital Impi	rove	ement Re	<u>efunding Rev</u>	<u>enue Bond</u>	<u>s – Series 1</u>	<u>995 (2)</u>
·	<b>Local Option</b>	Less:	Net		Interest/		Sales		Less:	Net		Interest/	
Fiscal	Gas Tax	Operating	Available		Fiscal		Tax	Oı	erating	Available		Fiscal	
Year	Revenue	Expenses	Revenue	Principal	Charges	Coverage	Revenue	E	kpenses	Revenue	Principal	Charges	Coverage
1997	\$ 1,779,238	\$ 810	\$ 1,778,428	\$ 275,000	\$ 189,348	3.83	\$ 2,082,318	\$	42	\$ 2,082,276	\$ 435,000	\$ 202,332	3.27
1998	1,664,654	997	1,643,657	295,000	172,469	3.52	2,230,384		2,912	2,227,472	450,000	188,283	3.49
1999	1,767,563	17	1,767,546	315,000	152,003	3.78	2,277,831		1,514	2,276,317	470,000	167,146	3.57
2000	1,532,466	872	1,531,594	335,000	130,898	3.29	2,325,424		1,616	2,323,808	485,000	147,641	3.67
2001	1,609,500	1,854	1,607,646	355,000	108,525	3.47	2,157,921		1,653	2,156,269	510,000	127,029	3.38
2002	1,625,070	1,839	1,623,231	380,000	84,145	3.50	2,370,354		1,639	2,368,715	530,000	104,844	3.73
2003	1,759,699	1,083	1,758,616	410,000	58,305	3.76	2,490,138		1,645	2,488,493	560,000	80,993	3.88
2004	1,819,967	1,050	1,818,917	435,000	30,015	3.91	2,576,652		2,134	2,574,518	585,000	55,794	4.02
2005	-	-	-	-	-	-	2,810,715		2,113	2,808,602	605,000	28,738	4.43
2006	-	-	-	-	-	-	-		-	-	-	-	-

Notes:

<sup>(1)</sup> See page S-18, Note (2) and page S-19, Note (1).

<sup>(2)</sup> See page S-18, Note (3) and page S-19, Note (2).

#### DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population (1)	Annual Personal Income (API) (Expressed in Millions) (2)	Per Capita Personal Income (3)	Taxable Sales (Expressed in Millions) (1)	Number of Persons Employed in County (4)	County Unemployment Rate (4)	Public School Enrollment (5)
	<del>_</del>				·		
1997	70,243	\$ 1,116	\$ 15,890	\$ 392	26,966	6.0 %	13,152
1998	71,454	1,184	16,565	414	27,618	5.4 %	12,935
1999	72,883	1,261	17,300	441	27,563	5.2 %	12,430
2000	70,423	1,281	18,195	460	28,054	4.3 %	12,247
2001	70,820	1,340	18,922**	465	27,415	5.4 %	12,181
2002	71,329	1,381	19,354**	455	27,505	6.6 %	12,203
2003	71,971	1,458	20,263**	519	28,803	5.7 %	12,043
2004	73,226	1,517	20,711**	525	28,900	5.5 %	11,857
2005	73,867*	1,579	21,371*	588	29,090	4.5 %	12,457
2006	74,508*	1,641	22,031*	612*	30,583	3.8 %	12,114

#### Sources and Notes:

- (1) Florida Statistical Abstract(s), Bureau of Economic and Business Research, University of Florida (1998 through 2006). \* These figures are projected estimates based on trend analysis calculations.
- (2) Annual Personal Income (API) figures are the results of multiplying Per Capita Personal Income by the Population figures for the given fiscal year. Consequently, the revisions noted in (3) below correspondingly affected the API results.
- (3) U.S. Department of Commerce, Bureau of Economic Analysis, Regional Economic Accounts. \*\* Revised figures from current U.S. DOC tables.
- (4) State of Florida, Agency for Workforce Innovation Bureau of Labor Statistics, Local Area Unemployment Statistics (LAUS). Figures for periods 1997 through 2005 are annual averages. The 2006 figure is subject to revision when the LAUS annual average is established.
- (5) District School Board of Putnam County.

#### **DEMOGRAPHIC STATISTICS – LAST TEN FISCAL YEARS**

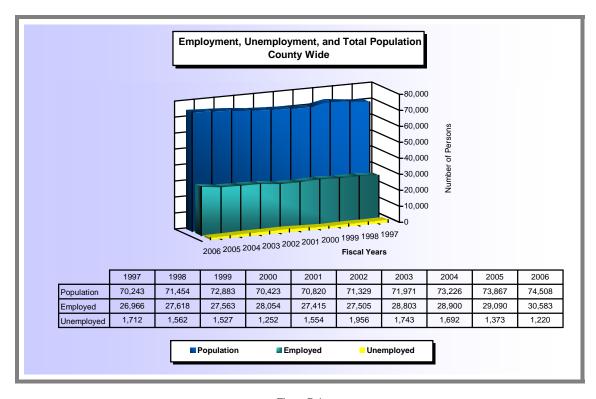


Figure D.1

Notes:

See page S-24, notes (1) and (4).

County unemployment rates have decreased overall from 6.0% in 1997 to 3.8% in 2006, for a ten year average of 5.4%.

#### DEMOGRAPHIC STATISTICS – LAST TEN FISCAL YEARS

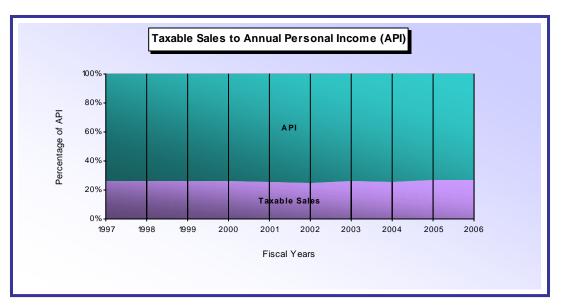


Figure D.2

#### Sources & Notes:

Sales tax revenues comprise approximately 15% of the County's revenues. The Local Infrastructure Surtax, representing \$.01 of each taxable dollar expended in Putnam County, makes up about 8% of total County revenues.

Taxable Sales as a percentage of Annual Personal Income (API) reflects to some degree the nature of consumer personal spending. The graph reflects a fairly stable trend in taxable sales, indicating that Putnam County's consumers averaged spending over a ten year period 35.4% of their API on taxable sales, ranging from a reported low of 32.9% in 2002 to an high of 37.3% in 2006. As can be seen from the schedule on page S-24, this trend is relatively stable even though API increased from 1997 to 2006 by approximately 47.0%.

The graph above depicts data provided in the table shown on page S-24 and the sources addressed in notes (1) and (2).

#### PRINCIPAL EMPLOYERS - CURRENT YEAR AND NINE YEARS AGO

	Fiscal Year 2006			Fiscal Year 1997			
			Percentage of Total County			Percentage of Total County	
Employer	Employees	Rank	Employment	Employees	Rank	Employment	
Putnam County School Board	1,450	1	4.74%	1,748	1	6.48%	
Georgia-Pacific, Palatka Operations	1,250	2	4.09%	1,700	2	6.30%	
St. Johns River Water Management District	686	3	2.24%	544	6	2.02%	
Putnam County Government	655	4	2.14%	563	5	2.09%	
Putnam Community Medical Center	533	5	1.74%	475	7	1.76%	
PRC (Precision Research Corporation)	525	6	1.72%	-	-	-	
Wal-Mart	523	7	1.71%	-	-	-	
Georgia-Pacific, Plywood	411	8	1.34%	-	-	-	
Seminole Electric Cooperative	278	9	0.91%	300	8	1.11%	
St. Johns River Community College	225	10	0.74%	-	-	-	
Miller Enterprises	-	-	-	750	3	2.78%	
Florida Furniture Industries	-	-	-	620	4	2.30%	
Central States Diversified	-	-	-	167	9	0.62%	
Price Brothers	-	-	-	126	10	0.47%	
Tatala	0.507		24 270/			25.029/	
<u>Totals</u>	<u>6,537</u>	= :	<u>21.37%</u>	<u>6,993</u>		<u>25.93%</u>	

Sources and Notes:

The names of the top ten principal employers and the numbers of their employees were provided by the Putnam County Chamber of Commerce.

See page S-24 for total County employment figures used to determine the Percentages of Total County Employment that the above entities employed during the given fiscal years. Graphic presentation of the above information may be found on page S-28.

# PRINCIPAL EMPLOYERS - CURRENT YEAR AND NINE YEARS AGO

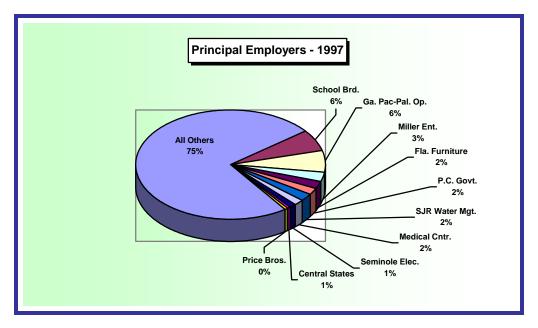


Figure D.3

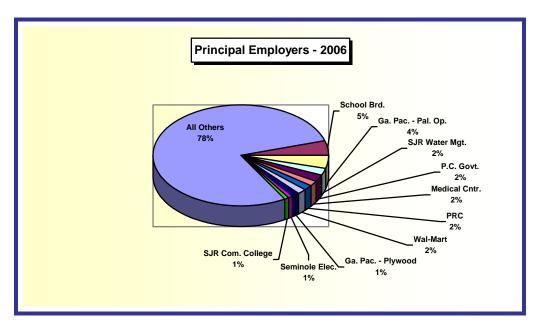


Figure D.4

#### Notes:

The above pie graphs depict the data shown on page S-27. Entities shown as having 0% may be understood to have less than 0.50%.

# FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	Full-Time		nt (FTE)	Employee	s as of Sep	tember 3				
<b>Function</b>	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
General Government										
Clerk of the Courts	36	36	36	41	39	37	38	36	35	35
Property Appraiser	21	21	22	22	22	22	22	23	23	23
Supervisor of Elections	4	4	4	5	5	5	5	5	5	6
Tax Collector	24	25	25	25	27	27	27	27	27	27
Other General Government	54	55	43	58	52	55	59	59	61	63
Court Related										
Clerk of the Courts	26	26	26	30	32	29	30	33	37	38
Culture and Recreation										
Library	16	16	17	18	18	18	18	18	18	20
Parks and Recreation	7	7	7	6	6	7	6	7	8	11
<b>Economic Environment</b>										
Veteran Services	2	2	2	2	2	2	2	2	2	2
Human Services										
Animal Control (1)	4	4	3	3	6	0	0	0	0	0
Mosquito Control (2)	2	2	2	2	0	0	0	0	0	0
Welfare Administration (3)	1	1	1	1	1	0	0	0	0	0
Physical Environment										
Agriculture Extension	7	7	7	7	7	7	7	7	7	7
Public Safety										
Buildings and Inspection	11	11	11	13	11	11	11	11	13	14
Codes Enforcement	3	2	2	3	3	3	3	3	4	5
Emergency Medical Services	53	52	53	54	57	60	60	64	64	72
Fire and Rescue Services (4)	2	1	1	1	1	1	1	2	2	2
Sheriff's Office	195	199	199	199	202	216	217	220	224	231
Transportation										
Administration and Engineering	15	16	17	18	18	19	19	19	20	21
Roads and Bridges	56	54	58	57	50	50	50	50	51	59
Business-type Activities										
Sanitation Sanitation	24	22	21	21	20	20	20	20	20	19
Total FTE'S	563	563	557	586	579	589	595	606	621	655
County Population	70,243	71,454	72,883	70,423	70,820	71,329	71,971	73,226	73,867	74,508
Residents per FTE (5)	125	127	131	121	123	121	121	121	119	114

Source: County Budget Office

#### Notes:

- (1) Expansion of the Animal Control Facilities commenced in FYE 2001. Therefore, its activities have been temporarily assigned to the Sheriff's Department.
- (2) Mosquito Control services have been outsourced to an independent party as of FYE 2001.
- (3) Welfare Administration activities have been incorporated into the Human Resources function, classified herein as part of Other General Government category as of FYE 2002.
- (4) Fire Department personnel are supported by several hundred volunteers.
- (5) The number of Residents per FTE has been rounded up to the next whole number for any fractional amount. Residents per FTE averaged 122 for the last ten fiscal years.

#### OPERATING INDICATORS BY FUNCTION/PROGRAM LAST FOUR FISCAL YEARS

	Fiscal Year					
Function/Program	2003	2004	2005	2006		
Supervisor of Elections						
Registered Voters	41,355	45,989	45,293	44,206		
Court Related						
New Cases Opened	30,346	24,919	27,912	30,035		
Cases Closed	28,809 (1)	25,283 (1)	26,433 (1)	28,212		
Culture & Recreation – Library						
Registered Borrowers	29,407	28,315	30,319	32,454		
Volumes in Collection	129,819	131,401	131,007	138,329		
Volumes Borrowed	116,034	110,532	122,150	117,386		
Culture & Recreation – Parks & Recreation	2 500	2.202	5510 (1)	1.1.220 (2)		
Program Participants	2,698	3,382	6610 (1)	14,328 (2)		
Program/Events Offered	53	59	45 (1)	57		
Economic Environment - Veterans Services						
Claims Processed	1,286	975	1,081	2,566 (3)		
Human Services – Animal Control	5.00.1	0.00-	0.050	7.100 (0)		
Complaints Answered	7,384	8,395	8,279	7,139 (4)		
Citations Issued	187	281	317	329 (4)		
Human Services - Mosquito Control	100			201		
Complaints Answered	698	1,095	592	304		
Miles Sprayed	2,191	2,279	2,245	1,745		
Human Services – Welfare Administration						
Nursing Home Verifications	255	118	118	0 (5)		
HCRA Cases (6)	115	136	174	171		
Public Safety – Buildings & Inspection (7)						
Permits Issued: (a) Commercial	90	119	145	109		
(b) Residential	3,752	7,649	4,294	6,885		
(c) New, SFR/MH	489	644	700	738		
Inspections	15,861	17,979	26,072	36,913		
Public Safety - Codes Enforcement						
New Cases Opened	1,076	1,094	1,350	1,523		
New Case Inspections	4,104	4,371	5,265	4,971		
Public Safety – Emergency Medical Services						
Emergency Responses	10,419	11,315	10,885	10,761		
Transports	8,029	8,675	8,339	8,463		
Public Safety – Fire Department						
Emergency Responses	6,988	8,210	7,548	7,828 (8)		
Fires Attended	345	370	375	390 (8)		
Sheriff's Office						
Violations	11,622	11,370	10,908	11,802		
Arrests	6,273	6,124	5,793	5,410		
Transportation/Public Works						
Road Gradings (miles)	3,495	3,136	3,140	3,261		
Roads Paved/Resurfaced (miles)	15	19	25 (1)	64		
Water Service Connections	179	235	235	235		
Average Daily Water Consumption	53,406	70,982	38,247	36,705		
Peak Daily Water Consumption	83,051	120,605	52,550	57,895		
Average Daily Wastewater Treatment (gallons)	13,800	12,400	13,000	10,666		
Business Type Activities – Sanitation						
Solid Waste Collections (tons)	81,644	103,758	113,113	100,718		
Recycling Rate (9)	27%	22%	25%	30%		
Business Type Activities – Port Authority						
Dockage Days (10)	147	193	439	249		

Sources: County Budget Office Various County Departments

- (1) Revised figures received from the specific departments.
- (2) The increase in participation is largely attributable to the opening of a second Senior Citizen Center in fiscal year 2006.

- (2) The increase in participation is largely attributable to the opening of a second Senior Citizen Center in fiscal year 2006.
  (3) The significant increase in claims filed appears to be the result of an aging populous filing disability claims.
  (4) Animal Control data for 2005 was incomplete due to system problems; therefore, the figures shown are estimated, based upon data received for nine (9) months, January through September, of 2006.
  (5) Nursing home verifications are no longer performed by the County's Human Resources Department.
  (6) HCRA (Health Care and Responsibility Act) obligates counties to pay out-of-county health care for county residents that meet Medicaid type eligibility criteria.
  (7) Permits Issued from last year's Statistical Section have been changed to reflect permits issued for new buildings of commercial, residential, and single family residence/mobile homes.
  (8) Data for fiscal year ended 2006 are projected estimates based upon an average of net change following fiscal year 2003.
  (9) Recycling rates represent ratios of Recycled Tons to Collected Tons.

- (9) Recycling rates represent ratios of Recycled Tons to Collected Tons.
- (10) The fluctuations in dockage days reported are largely attributable to one entity's usage.

# OPERATING INDICATORS – BUILDING PERMITS CURRENT AND FOUR YEARS AGO

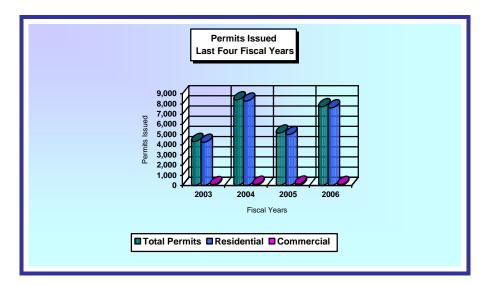


Figure E.1

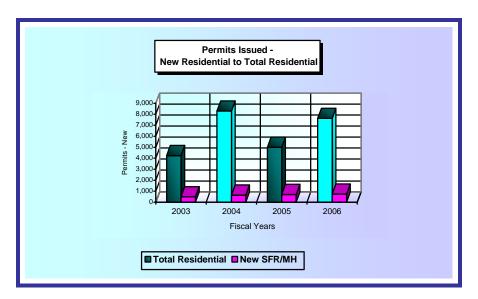


Figure E.2

Notes:

See page S-30, Public Safety, Buildings and Inspections for details.

Commercial permits represented an average of 1.9% of all permits for the last four fiscal years.

New Single Family Residential Home/Mobile Home (SFR/MH) permits represented an average of 10.8% of all Residential permits for the past four years.

# OPERATING INDICATORS EMERGENCY MEDICAL SERVICES

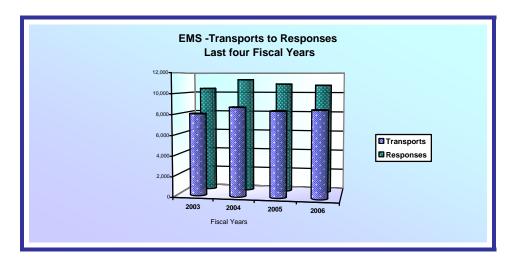


Figure E.3

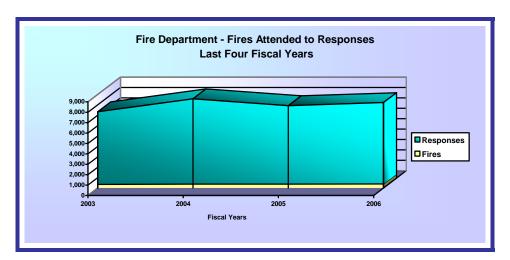


Figure E.4

#### Notes:

Refer to page S-30; See Public Safety – Emergency Medical Services and Fire Department for details.

 $Emergency\ Medical\ Services\ (EMS)-An\ average\ of\ 77.25\ \%\ of\ responses\ (calls)\ resulted\ in\ transports\ for\ the\ last\ four\ fiscal\ years.$ 

Fire Department – An average of 4.34~% of the responses for the last four fiscal years resulted in attendance to a fire.

#### OPERATIONAL INDICATORS LAST FOUR FISCAL YEARS



Figure E.5

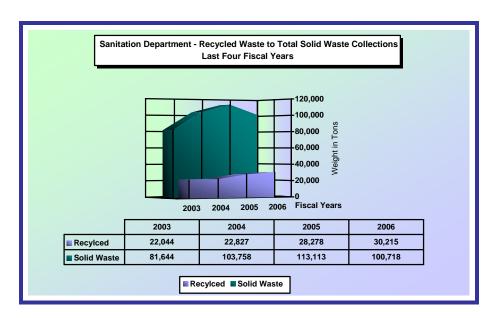


Figure E.6

#### Notes:

 $Details \ for \ the \ above \ graphs \ may \ be \ found \ on \ page \ S-30 \ under \ the \ categories \ of \ Public \ Safety-Sheriff's \ Office \ and \ Business-type \ Activities-Sanitation.$ 

Sheriff's Office - Over the past four fiscal years, an average of 51.7% of all violations resulted in arrests.

Sanitation – During the last four fiscal years the recycle rate averaged 26%.

# CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST FOUR FISCAL YEARS

	Fiscal Year Ending September 30					
Function/Program	2003	2004	2005	2006		
Supervisor of Elections Voting Machines	57	79	99	140		
<u>Court-Related</u> Courtrooms	3	3	3	3		
<u>Library</u> Library Branches	5	5	5	5		
Parks & Recreation						
Acreage Parks Baseball/Softball Diamonds Football/Soccer Fields Community Centers	176 7 22 3 0	209 7 23 4 0	212 7 23 5 1	218 7 23 5 2		
Emergency Medical Services Ambulances	9	11	14	16		
Fire Department Fire Stations Fire Trucks	18 51	18 53	18 56	18 58		
Sheriff's Office Patrol Units	72	72	70	70		
Public Works/Transportation Paved Roads (miles) Unpaved Roads (miles)	465 1,210	469 (1) 1,198 (1)	482 (1) 1,168 (1)	464 (1) 1,180 (1)		
Sanitation Landfill Capacity Available (tons) Collection Centers	579,727	650,883 (2)	479,233 (3)	277,208 (3)		

#### Notes:

- (1) Unusual fluctuations in total road mileage are deemed to have resulted from revisions made from ongoing verifications of mileage and ownership.
- (2) Engineering reports for fiscal year ending 2004 reflected an increase in available landfill capacity. This is due to the acquisition of a new compactor.
- (3) Around July 2005, total available landfill capacity started to decrease by the closure of a County owned Class III construction and demolition (C & D), landfill. Additionally, in late December 2005, it became necessary for the County to receive new accounts for C & D wastes, as an independent C & D landfill closed.

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# COMPLIANCE SECTION

ADDITIONAL ELEMENTS REQUIRED BY THE RULES OF THE AUDITOR GENERAL

# 

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American Institute of Certified Public Accountants

Horwath International

# **Management Letter**

The Honorable County Commissioners Putnam County, Florida

We have audited the financial statements of Putnam County, Florida (the "County"), as of and for the fiscal year ended September 30, 2006, and have issued our report thereon dated January 9, 2007. We have also issued our report on internal control over financial reporting and on compliance and other matters. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and U.S. Office of Management and Budget Circular A-133. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

## **Prior Audit Findings**

The Rules of the Auditor General require that we comment as to whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding audit. In that regard, the prior audit finding has been corrected.

### **Financial Condition**

As required by the Rules of the Auditor General, the scope of our audit included a review of the provisions of Section 218.503, Florida Statutes, "Determination of Financial Emergency." In connection with our audit, we determined that the County has not met one or more of the conditions described in Section 218.503(1), Florida Statutes.

Also, as required by the Rules of the Auditor General, we applied financial condition assessment procedures, as of the end of the fiscal year, pursuant to Rule 10.556(8). It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by management. The application of such procedures did not reveal evidence of "deteriorating financial condition" as that term is defined in Rule 10.554.

The Honorable County Commissioners Putnam County, Florida

Annual Financial Report

As required by the Rules of the Auditor General, we determined that the annual financial report for the fiscal year ended September 30, 2006, filed with the Department of Financial Services pursuant to Section 218.32, Florida Statutes, is in substantial agreement with the audit report for the fiscal year ended September 30, 2006.

Investment of Public Funds

As required by the Rules of the Auditor General, the scope of our audit included a review of the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. Our audit did not reveal any noncompliance with the provisions of Section 218.415, Florida Statutes.

Other Matters

As required by the Rules of the Auditor General, we performed separate audits of each of the County's constitutional officers. The comments included in those separately-issued reports should be considered in conjunction with this management letter.

This management letter is intended solely for the information and use of the Board of County Commissioners and management, and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of the audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

January 9, 2007

Palatka, Florida



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# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters

The Honorable County Commissioners Putnam County, Florida

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the "County"), as of and for the year ended September 30, 2006, which collectively comprise the County's basic financial statements, and have issued our report thereon dated January 9, 2007. Our report on the financial statements included a paragraph explaining that the County restated beginning net assets of its governmental activities. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of County Commissioners and management, and appropriate oversight agencies and is not intended to be and should not be used by anyone other than these specified parties.

January 9, 2007
Palatka, Florida



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# Report on Compliance and on Internal Control Over Compliance Applicable to Each Major Federal Awards Program and State Financial Assistance Project

The Honorable County Commissioners Putnam County, Florida

Compliance

We have audited the compliance of Putnam County, Florida (the "County") with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement, and the requirements described in the State Projects Compliance Supplement, that are applicable to each of its major federal programs and state projects for the year ended September 30, 2006. The County's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs and state projects is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations; and Chapter 10.550, Rules of the Auditor General. Those standards, OMB Circular A-133, and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs and state projects for the year ended September 30, 2006.

# Internal Control Over Compliance

The management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs and state projects. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program or state project in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133 and Chapter 10.550, Rules of the Auditor General.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error of fraud that would be material in relation to a major federal program or state project being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Board of County Commissioners and management, and appropriate oversight agencies and is not intended to be and should not be used by anyone other than these specified parties.

January 9, 2007
Palatka, Florida

# Putnam County, Florida Schedule of Findings and Questioned Costs For the Year Ended September 30, 2006

# SECTION I - SUMMARY OF AUDITORS' RESULTS

- (i) The independent auditors' report on the financial statements expressed an unqualified opinion.
- (ii) The audit did not disclose reportable conditions in internal control over financial reporting.
- (iii) The audit did not disclose noncompliance considered material to the financial statements.
- (iv) The audit did not disclose reportable conditions in internal control over major federal programs and state projects.
- (v) The auditors' report on compliance for the major federal award programs and state projects expressed an unqualified opinion.
- (vi) The audit did not disclose findings relative to the major federal programs and state projects.
- (vii) The County's major federal program and state projects were:

<u>Federal Programs</u>	CFDA Number
Public Assistance Grants	97.036
	State
State Projects	CSFA Number
Hurricane Housing Recovery Program	52.902
Small County Road Assistance Program	55.016
Wireless 911 Emergency Telephone System	72.001

Federal

- (viii) A threshold of \$300,000 was used to distinguish between Type A and Type B programs for federal programs and for state projects.
- (ix) The County qualifies as a low-risk auditee as that term is defined in OMB Circular A-133.

# Putnam County, Florida Schedule of Findings and Questioned Costs For the Year Ended September 30, 2006

# SECTION II - FINANCIAL STATEMENT FINDINGS

There were no findings relating to the financial statements.

- SECTION III FINDINGS AND QUESTIONED COSTS FEDERAL PROGRAMS
  No findings.
- SECTION IV FINDINGS AND QUESTIONED COSTS STATE PROJECTS
  No findings.

# Putnam County, Florida Summary Schedule of Prior Audit Findings (Relative to Federal Programs and State Projects) For the Year Ended September 30, 2006

There were no findings relative to Federal or State awards included in the Schedule of Findings and Questioned Costs for the year ended September 30, 2005.

# PUTNAM COUNTY - GENERAL INFORMATION

PUTNAM COUNTY, encompassing some 827 square miles, is located in north-central Florida between the Atlantic Ocean and the Gulf of Mexico. The County was founded in January 1849 and the County Seat established at Palatka in January 1853. Palatka, on the St. Johns River, was a major water transportation and commerce center until a fire in 1884 destroyed the majority of the downtown/river front area. Today, the river is primarily used for recreational boating and fishing, as are the numerous large and small lakes located throughout the County.

Putnam County is a rural county, with a 2000 census population of 70,423. Current estimates put this number at 74,508. The County is growing relatively slowly, but is expected to accelerate its growth pattern supported by increased economic development and some spill-over from the surrounding counties which are experiencing faster growth.

As testimony to its rural nature, approximately 80% of the population continues to live outside of the five incorporated areas. Fire protection (except for the City of Palatka) is provided by Volunteer Fire Departments. Of the 1,644 miles of roads in the County, nearly 72% remain unpaved.

The County is governed by an elected board of five (5) Commissioners, with other elected officials - Clerk of Courts, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections - having their own specific areas of responsibility. All are elected to four - year terms of office. The Tax Collector is a "fee officer", completely funding his operations from fees collected in the performance of his duties. The Clerk's office is funded partially by fees, and partially by budgeted support from the Board of County Commissioners for services provided to them or on their behalf. The remaining officials, who may collect minimal fees for certain services, normally receive complete funding from the Board through the County's annual operating budget. Excess fees and/or budget funds remaining at the end of the fiscal year revert to the Board for the Board's use in the following year. One exception to this is for court-related activities of the Clerk of Courts. Under Revision 7 to Article V of the Florida Constitution, effective July 1, 2004, excess fees generated by these activities revert to the State which is also responsible for funding any deficiencies.

The largest taxpayer in the County is Seminole Electric Cooperative Inc., an electric power generation plant, contributing approximately 8.7% of total ad valorem taxes, down from 9.4% in the prior year. The top ten taxpayers, including Seminole, contribute 28.2% of County ad valorem taxes. Ten years ago, this number was closer to 42.7%.

The Putnam County School District, with approximately 1,450 employees, is the single largest employer in the County. Georgia-Pacific Corporation, a wood pulp/paper products producer, is second with approximately 1,250 employees. The top ten employers, six commercial/industrial and four government, employ a total of approximately 6,537 employees, or about 9% of the total population and almost 21% of total county employment.