PUTNAM COUNTY FLORIDA



COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED SEPTEMBER 30, 2011

Introductory Section



STATE OF FLORIDA

COUNTY OF PUTNAM COUNTY

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED

SEPTEMBER 30, 2011

Prepared by:

Finance and Accounting Department
Of the Clerk of the Circuit Court

John H. Jones, CPA, CIA Director of Finance



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COUNTY OFFICIALS

BOARD OF COUNTY COMMISSIONERS

NANCY S. HARRIS	DISTRICT NO. 1
CHIP LAIBL	DISTRICT No. 2
KENNY EUBANKS	DISTRICT No. 3
ED TAYLOR	DISTRICT No. 4
BRAD PURCELL	DISTRICT No. 5

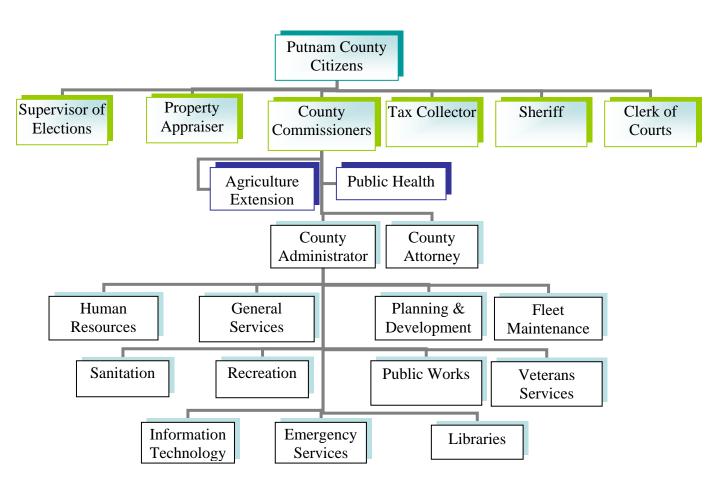
CLERK OF COURTS

Tim Smith

SHERIFF	PROPERTY APPRAISER
JEFF HARDY	TIM PARKER, CFA

TAX COLLECTOR	SUPERVISOR OF ELECTIONS					
KENNETH R. MAHAFFEY, CFC	SUSAN C. MCCOOL					

COUNTY ADMINISTRATOR	DIRECTOR OF FINANCE					
R. G. LEARY	JOHN H. JONES, CPA, CIA					



	Fiscal Year <u>2009-2010</u>	Fiscal Year <u>2010-2011</u>		Fiscal Year <u>2009-2010</u>	Fiscal Year 2010-2011
Supervisor of Elections	6	6	Recreation	12	12
Property Appraiser	25	25	General Services	11	11
County Commissioners	5	5	Fleet Maintenance	8	8
Tax Collector	30	30	Public Works	84	84
Sheriff	236	242	Libraries	21	21
Clerk of Courts	67	69	Human Resources	5	5
Agriculture Extension	8	7	Emergency Services	86	84
County Administrator	6	6	Sanitation	21	21
County Attorney	2	2	Planning/Develop	33	31
Information Technology	18	18	Veterans Services	2	2

Agriculture Extension & Public Health funded in whole or in part by the County but administered by other agencies.

Authorized Full time Equivalent (FTE) employees at the end of the Fiscal Year

2010-2011 Total FTE 686 2011-2012 Total FTE 689

Source: Putnam County Florida Budget

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Putnam County Florida

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
September 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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PUTNAM COUNTY, FLORIDA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2011

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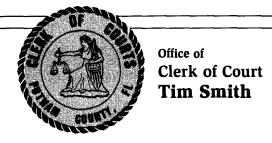
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PUTNAM COUNTY GENERAL INFORMATION	ide Back Cover

Letter of Transmittal





February 27, 2012

The Honorable Kenny Eubanks Chairman, Board of County Commissioners P. O. Box 758 Palatka, FL 32178-0758

Dear Mr. Eubanks:

In accordance with Section 218.39 of the Florida Statutes, we are pleased to submit to you, the Board of County Commissioners and the Citizens of Putnam County, the Comprehensive Annual Financial Report (CAFR) of Putnam County, Florida, for the fiscal year ended September 30, 2011.

This report was prepared by the Finance Department of the Clerk of the Circuit Court. Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the Clerk of the Circuit Court as Chief Financial Officer of Putnam County. We believe the data contained in this report is accurate in all material respects and is shown in a manner that fairly presents the financial position of the County at September 30, 2011, and the results of its operations and its cash flows for the year then ended.

County management is responsible for establishing and maintaining internal controls to provide reasonable, but not absolute, assurance that the County's assets are safeguarded against loss from unauthorized use or disposition. Additionally, the Clerk of the Circuit Court, through the Finance Department, is responsible for providing reasonable assurance that financial records are reliable for preparing financial statements and that proper accountability for assets is maintained. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires judgments by management. All internal control evaluations occur within this framework. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The independent accounting firm of Carr, Riggs & Ingram, LLC, whose report is herein included, audited the County's Financial Statements. The goal of the audit was to provide reasonable assurance that the financial statements of the County are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by Management, and evaluating the overall financial statement presentation. Based upon their independent audit, Carr, Riggs & Ingram, LLC concluded that there was a reasonable basis for rendering an unqualified opinion that the County's financial statements are fairly presented in conformity with accounting principles generally accepted in the United States of America for the fiscal year ended September 30, 2011.

Putnam County ● P.O. Box 758 ● Palatka, FL 32178-0758

Additionally, the audit was also designed to meet the requirements of Generally Accepted Government Auditing Standards, the Federal Single Audit Act of 1984, the Single Audit Act Amendments of 1996, related OMB Circular A-133, the Florida Single Audit Act, and the Rules of the Auditor General, Chapter 10.550. The standards require the auditor to report on the County's internal controls and legal compliance requirements as they specifically relate to state and federal awards. These reports are presented in the Compliance section of this report.

Generally Accepted Accounting Principles (GAAP) require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with that document. Putnam County's MD&A can be found immediately following the report of the independent auditors.

GOVERNMENT PROFILE

Putnam County was founded in January 1849. The county seat, Palatka, was established in January 1853. The County encompasses approximately 827 square miles and is located in the Northeast region of the State of Florida between Gainesville to the west and Jacksonville to the northeast. On the St. Johns River, Palatka was a major water transportation and commerce center until a fire in 1884 destroyed the majority of the downtown/riverfront area. Today, the river is primarily used for recreational boating and fishing, as are the numerous large and small lakes located throughout the County.

The Board of County Commissioners of Putnam County (the Board) operates under a non-charter form of government under the authority provided in Article III of the Constitution of the State of Florida, which empowers the creation of counties as political subdivisions of the State. Under the Constitution of the State of Florida, the offices of Clerk of Circuit Court, Property Appraiser, Sheriff, Tax Collector and Supervisor of Elections are specifically authorized and empowered to provide their functional services independently of the Board. All elected officials serve four-year terms and those currently in office are identified at the front of this CAFR.

The Board is composed of five members, one from each district within the County. However, each commissioner is elected Countywide. The Commissioners appoint a County Administrator whose duties include the administration of directives and policies of the Board and who has the responsibility for the operation of all business centers and the provision of services under the purview of the Board.

The County is financially accountable for an organization when the County appoints a voting majority of the organization's governing body and is able to impose its will on the organization; or there is a potential for the organization to provide a financial benefit or impose a financial burden on the County; or the organization is fiscally dependent on the County. The Putnam County Development Authority is included as a component unit in the County's reporting entity because the Authority has been deemed to be fiscally dependent on the County. However, the County has determined that the Putnam County Fair Association and the Putnam County School District do not meet the criteria for inclusion in the reporting entity.

Annual budgets are legally adopted on a basis consistent with accounting principles generally accepted in the United States of America. Prior to June 1, elected constitutional officers, with the exception of the Tax Collector, submit tentative budget requests for the operation of their offices to the Board. Prior to July 15, the County Administrator/Budget Officer and the other members of the Budget Review Committee review these requests and those of the County's various departments for expenditures for the next fiscal year. All previous expenditures, accomplishments and objectives are

reviewed. In particular, additional personnel, vehicles, computer equipment and software, and capital outlay appropriation requests are scrutinized. By July 15 the proposed budget is submitted to the Board. The final adoption of the budget by resolution occurs in September after two advertised public hearings are held to obtain taxpayer input. All budget appropriations lapse at year end and are not rolled forward into the next fiscal year unless they are included as expenditures in the next year's budget.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. The County Administrator/Budget Officer and the Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board.

ECONOMIC CONDITION AND OUTLOOK

Putnam County is a rural county with a population of about 75,000, of which approximately 80% is located within the unincorporated areas of the County. Historically, the County has experienced relatively slow growth and that trend is expected to continue for the foreseeable future.

Despite slow growth in financial resources, County management has worked hard to manage the increasing demands on services and infrastructure. Critical review and prioritization of proposed projects has allowed the county to support a reasonable amount of growth, and begin to develop the means to expand commercial development. A one-cent voter approved surtax has provided in excess of \$40 million for infrastructure improvements since January 2003. The improvements are helping to promote economic development and an overall improvement in quality of life for the citizens of Putnam County.

The County's unemployment rate of 11.6% for September 2011 is a full percentage points above the State's rate of 10.6%, but is much lower than the 14.0% rate for September 2010, a decrease of over 17%. This is indicative of the recent economic uptick.

The outlook for future economic growth in the County has moderated from previous years. Some of the factors affecting future growth are as follows:

- Seminole Electric, the County's largest taxpayer, had previously planned to expand its operations by adding a third generating unit. Construction was scheduled to begin in September 2008 with commercial operations scheduled to begin in May 2012, but unexpected issues have caused the project to be cancelled. While significantly increasing the County's tax base, the \$1.2 billion project would have provided an estimated 1,500 skilled construction jobs during the four year construction period. An additional 50 employees would have been added to Seminole's work force had the unit gone into service.
- 2. Wal-Mart previously announced plans to construct a large distribution center in the southern end of the County. The proposed 850,000 square foot facility was projected to employ approximately 600 people when completed. The plans are currently on hold.
- 3. The completion of the four lane Highway 207 from East Palatka to St. Augustine along with the four laning of Highway 20 between Palatka and Gainesville have greatly enhanced access to the County and dramatically improved coastal evacuation routes.

4. Recent statewide property tax reform will reduce the amount of ad-valorem tax revenue between \$3 to \$5 million annually. At a minimum, the reduction in revenue will result in some projects or capital expenditures being delayed. Additional, some cuts in non-vital services may become necessary.

MAJOR INITIATIVES

Property tax reform in 2007 and the subsequent passage of Amendment 1 resulted in changing the landscape of annual revenue forecasting which continues to create a difficult situation for the county in being able to move forward on critical infrastructure projects and those which would improve quality of life. This makes it even more important that the County broaden its tax base through economic development and the creation of jobs, but efforts to do so have been hampered by the continued economic slowdown affecting the rest of Florida and the county. The Business Park on St. John's Avenue should be a major attraction to companies and businesses considering relocation. Previously, the County, in partnership with a private developer, constructed a 52,000 square foot industrial shell building in the Park. This building remains available, and it is hoped that this will aid in attracting a prospect that has an interest in a facility which can be readily completed to expedite start-up in a new location. Some prospects have demonstrated interest in the building but none have followed through with a project to date. Successful marketing of this structure may lead to the construction of another building or the extension of infrastructure within the Park. The County has changed its future land use map to designate several properties for large scale industrial use in order to provide some diversity in potential locations for businesses which may have an interest in Putnam County.

Improving roads through resurfacing, widening and turning "dirt to pavement" will continue to be a major priority for the County both now and in the future. The evaluation of alternative asphalt mixes has aided in stretching available dollars to maximize the number of miles that can be improved. While the one cent infrastructure surtax, approved in a referendum in September 2002, provides the primary source of revenue for these road projects, the County continues to pursue grant funds from both the State and Federal governments. Additionally, the Board of Commissioners adopted ordinances in May 2009 to increase gasoline taxes resulting in more revenue available for transportation infrastructure. Proceeds from these increased taxes began to be received in January 2010. Federal and state funds in excess of \$3.75 million were earmarked for 309C construction which is expected to be completed early in the coming fiscal year. Road projects undertaken using the surtax dollars had been limited during the previous year due to accelerated spending to accomplish multiple projects in the past and the need to repay principal and interest of Board-authorized borrowing against the expected surtax proceeds; however, several roads were identified for improvement in the form of resurfacing during the year and the accumulated surtax dollars and gasoline tax proceeds were allocated for those projects totaling approximately \$2 million.

The County administered grant funds in excess of \$1 million from the Florida Division of Emergency Management for a project to retrofit the Middleton-Burney School as a certified Red Cross shelter to be used when local emergencies are declared to exist. This work began at the end of the school year and was completed over the summer before the students returned to school. This provides the citizens of the southern part of the county a safe haven in the event of the declaration of a local emergency.

Applications for funding through the Florida Communities Trust program for acquisition of land in the Georgetown and Nine Mile Swamp areas had received approval during the previous year. The County finalized acquisition of these future Parks and Recreation properties during the year. Matching funds that were required to be paid from local funds for Georgetown came from the one cent surtax, and the matching funds for the Nine Mile Swamp property were donated by the seller. The twenty-eight acre

Georgetown property will ultimately be developed as a passive recreation area and boat ramp, and the approximately 1,200 acre Nine Mile Swamp property will be a nature preserve.

The County completed construction of a new class I area at the landfill for the disposal of household solid waste. The construction of this cell was awarded in July 2009, and the new cell was activated in October of this fiscal year. Life expectancy of the new cell is approximately five years. During the coming fiscal year, a Master Plan for the central landfill will be developed, and one of the options to be considered will be the mining of closed cells.

The existing jail facility continues to be a situation that must be addressed in the future. A needs assessment presented in March 2011 indicated that a 224 bed expansion, renovation of existing cells and improved and expanded ancillary services is desirable. Approximately \$15 million may be required if all aspects of a proposed project are pursued. The anticipated increased operational costs have slowed progress on this project during a time when limited resources make it difficult to consider undertaking a project of this magnitude. The County will be evaluating possible alternative construction options, i.e., pre-cast concrete, prefabricated steel cells, etc. One option that has emerged for consideration is the construction of two (2) 224 bed pods, a medical/program facility and an expansion of the kitchen storage/freezer area. Potential cost is \$16-\$19 million and funding options are being explored, but this would allow for the deactivation of the existing cells and reduce the projected operating cost increases.

A consultant previously conducted a needs assessment of the court functions and judicial offices. An increasing number of court cases requiring the assignment of additional court personnel have created overcrowded conditions in the courthouse and in offices that support the judicial process. A Task Force recommended that the County consider a new, stand-alone structure to address the space requirements and enhance security for the judiciary and support functions. To this end, a fifty-six acre parcel of property adjacent to the existing jail was acquired in January 2006. Regrettably, progress on this project has been brought to a halt by limited resources with the cancellation of the Seminole Electric expansion project being the most significant factor. However, the relocation of some county offices in August 2008 has resulted in some vacated space in a building adjacent to the courthouse that will be used as relief for court-related functions and may obviate the need for immediate action on a future judicial center. During the previous year an architect completed design of a criminal courtroom to be housed in the former Planning and Development facility. A bid to perform this work for \$596,000 was awarded in September 2010, and the contractor is expected to complete construction in the latter part of the fiscal year. Because of a realignment of responsibilities among judges assigned to Putnam County, most of the criminal court proceedings will occur in this new facility, and it is expected to be in use by January 2012.

The need for a centralized wastewater treatment system in the East Putnam area is essential to abating pollution of the river, reducing contamination of water supply wells and serving as a means to stimulate economic development. The County negotiated with the Florida Department of Corrections to partner in utilizing parts of its facilities as a segue to a Regional County Wastewater System in that area. Leases and agreements for services have been executed, and a consulting engineering firm for the design, permitting and bidding of a wastewater system has been approved and is moving forward in earnest. Bids on the proposed \$12 million first phase of the system may be solicited before the end of the next fiscal year.

In October 2006 the county implemented impact fees on new construction to generate revenue to offset the capital costs of providing infrastructure for essential county services that are impacted by growth. Ordinances were prepared to implement impact fees for schools, fire, transportation, EMS and parks and recreation and collection of the fees began in April 2007. In February 2009 the County

adopted a one year moratorium on impact fees as one means to help stimulate the local economy. In February 2010 the Board of Commissioners extended the moratorium for an additional twelve months, and in February 2011 the Board extended the moratorium for twenty-four months.

The County was successful in obtaining CDBG-Disaster Recovery grant funds of approximately \$1.2 million to assist in repairing infrastructure that was damaged during the storms of 2008. The funding will be used to repair and upgrade the Paradise Point wastewater system and the Port Buena Vista water/wastewater systems. It is anticipated that bids will be awarded early in the next fiscal year. The County was also successful in securing a job-creating CDBG-Economic Development grant for \$750,000 to expand infrastructure to serve one new business and one expanding business. Work to be covered by this grant was awarded in July of the fiscal year and the grant will be closed out in December 2012.

In the coming year the county will continue to oversee the construction of a portion of a bike trail along US17. This will be one component of a network of bike trails to make Putnam County the Trail Hub of Northeast Florida. In May 2010 the county designated 185 miles of paddling trails in the County and declared the County as the Paddling Hub of the St. Johns River and Northeast Florida. These efforts to promote eco-tourism are part of the county's overall plan to enhance economic development and business.

Through the efforts of the county's emergency management personnel the county will enter into a lease-purchase agreement early in the next fiscal year for the acquisition of 200 new air packs for volunteer fire department personnel. Those that are currently in use are over ten years old and were obtained as surplus equipment from the City of Jacksonville. This will be a significant upgrade to protective life safety equipment for those volunteers who provide fire protection. Replacing and upgrading fire apparatus on a rotating basis among the eighteen volunteer fire departments continues to be a priority for the county.

The county was awarded a housing assistance grant for \$1.03 million under the Neighborhood Stabilization Program. These funds will be used to acquire properties in foreclosure, renovate them and put them into a rental program for qualified individuals. The county will partner with the Palatka Housing Authority to oversee and administer these rental units in the coming fiscal year. The county also expects to implement another \$750,000 CDBG-Housing Rehabilitation grant during the coming fiscal year.

Notification had been provided to the county during the year that it would be awarded \$1.3 million in grant funds to upgrade the ferry landings at Drayton Island and Ft. Gates. These ferries provide access from the mainland to Drayton Island and across the St. Johns River, respectively. The grant dollars, matched with local surtax funds, would be used for improving the landings, upgrading the barges and perhaps, acquiring a new push boat. These projects will be initiated in the next fiscal year.

FINANCIAL POLICIES

General Fund Balance: During FY2011 the General Fund's financial position strengthened despite recent economic conditions. In recent years, County Management focused on maintaining or increasing unassigned fund balance by implementing reductions in personnel through attrition, scrutinizing operating expenditures and postponing some capital expenditures. Since the economic downturn of 2008, the County has been able to increase the General Fund's unassigned fund balance by approximately \$4.7 million or 54.4% to \$13.4 million as a result of these efforts. Unassigned fund balance easily exceeds GFOA recommended levels.

Cash Management: In accordance with Section 218.415, Florida Statutes, the County adopted an investment policy, which guides the investment of County surplus funds. This policy establishes investment objectives, maturity and liquidity requirements, portfolio composition, risk and diversification requirements and authorized investments. This policy allows the County to achieve market rates of return using safety, liquidity and yield, in that order of priority, as its three main objectives. While rates or return were low, this policy helped assure that the County did not sustain any losses in the recent market downturn.

LONG-TERM FINANCING PLANNING

The County's long-term Capital Improvement Plan serves as the starting point in the determination of the need for future financing, however, the decision to issue debt is made on a case by case basis after careful evaluation of all relevant factors. Some of the factors that are considered include the following:

- Current constraints under existing debt covenants
- The County's current financial condition
- Current market conditions, including current interest rates
- The type, availability and stability of revenues pledged for debt repayment
- Evaluation between the availability of internal and external funding sources

The County's responsiveness to emerging economic challenges and its careful long-range planning have been key factors in Putnam County's fiscal health. Fiscal conservatism, a streamlined budget, and operating efficiencies have resulted in a solid financial position for the County at the close of FY 2011.

AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report for the year ended September 30, 2010. This was the 27th consecutive year the County has received this prestigious award.

In order to be awarded a Certificate of Achievement, the County must publish an easily readable and efficiently organized comprehensive annual financial report. This report satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the requirements of the Certificate of Achievement Program. This report will be submitted to the GFOA to determine its eligibility for another certificate.

Additionally, the County has received the GFOA's Award for Outstanding Achievement in Popular Annual Financial Reporting for the last seven years.

Acknowledgments: A Comprehensive Annual Financial Report of this nature could not have been prepared without the dedicated efforts of the Finance Department staff of the Office of Clerk of Courts. Each member of the department has our sincere appreciation for the contributions made in the presentation of this report. We thank the Board of County Commissioners and the Constitutional Officers for their leadership and support in planning the financial operations of the County in a responsible and progressive manner. We would also like to recognize and thank the members of Carr,

Riggs & Ingram, LLC, our independent auditors; Mr. Scott Fleming, Assistant Director of Finance; Ms. Linda Vining, Staff Accountant and Ms. Laura Rich, Administrative Assistant; for their valuable assistance and contributions toward this effort.

Respectfully submitted,

Tim Smith

Clerk of the Circuit Court

John H. Jones, CPA, CIA

Director of Finance

Financial Section







(386) 325-4561 (386) 328-1014 (fax) www.cricpa.com

Independent Auditors' Report

Board of County Commissioners Putnam County, Florida

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the "County"), as of and for the year ended September 30, 2011, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the County as of September 30, 2011, and the respective changes in financial position and cash flows where applicable thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated February 27, 2012 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Board of County Commissioners Putnam County, Florida Page 2

As discussed in Note 20 to the financial statements, the County restated its beginning net position. Our previously-issued auditors' report (dated February 14, 2011) is replaced by this report on the restated financial statements.

Management's discussion and analysis and the required supplementary information listed in the table of contents are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The information listed in the table of contents as "supplemental information", including the Schedule of Expenditures of Federal Awards and State Financial Assistance, which is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and Chapter 10.550, Rules of the Auditor General, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and the information provided in the statistical section are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such additional information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

February 27, 2012 Palatka, Florida

Carr, Riggs & Ingram LLC

Management's Discussion & Analysis



PUTNAM COUNTY, FLORIDA

Management's Discussion and Analysis September 30, 2011

The County's discussion and analysis is designed to provide an objective and easy to read analysis of the County's financial activities for the fiscal year ended September 30, 2011. It is intended to provide a broad overview using a short-term and long-term analysis of the County's activities based on information in the financial report and fiscal policies that have been adopted by the Board of County Commissioners. Please read it in conjunction with the Letter of Transmittal and the County's financial statements. *All amounts, unless otherwise indicated, are expressed in thousands of dollars.*

Financial Highlights

Government-wide Statements

- ... Putnam County's assets and deferred outflows of resources exceeded its liabilities at September 30, 2011 by \$157,814 (*net position*). Of this amount, \$16,630 may be used to meet the government's ongoing obligations to citizens and creditors.
- ... Total net position is comprised of the following:
 - 1) Capital assets, net of related debt, of \$122,018, include property, equipment, intangibles and infrastructure, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of those capital assets.
 - 2) Net position of \$19,166 is restricted by constraints imposed from outside of the County such as debt covenants, grantors, laws, or regulations.
 - 3) \$17,978 of governmental net position less a deficit of \$1,348 of business-type net position represents the portion available to maintain the County's continuing obligations to citizens and creditors.
- ... The County's total net position increased \$10,444 over the previous year with an increase of \$10,390 resulting from governmental activities and an increase of \$54 resulting from business activities.

Fund Statements

- ... At September 30, 2011, the County's governmental funds reported combined ending fund balances of \$35,957, an increase of \$3,284 in comparison with the prior fiscal year.
- ... At September 30, 2011, unassigned fund balance for the General Fund (a major fund) was \$13,426 or 27.0% of General Fund operating revenue. This is within the Government Finance Officers Association's Recommended Practices guidelines for fund balance levels. The General Fund Cash and Equivalent balance at year end was \$14,072.
- ... Governmental Fund revenues increased \$4,557 or 6.5% from the prior year. All categories of revenue decreased from the previous year except Intergovernmental Revenue which increased by \$8,561. Tax revenue decreased by \$1,430. Other decreases were as follows: Licenses and Permits, \$45; Charges for Services, \$1,849; Fines and Forfeitures, \$374; and Miscellaneous Revenue, \$306.
- ... The County's outstanding governmental long-term obligations decreased by \$708. The change was due to the following: issuance of a capital lease in the amount of \$1,178 for

... sheriff's vehicles and computer software; payment of outstanding principal in the amount of \$2,122; an increase in OPEB liability of \$321; and a decrease of accrued compensated absences in the amount of \$85.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Putnam County's Comprehensive Annual Financial Report (CAFR). The CAFR contains the Basic Financial Statements which include three components: Government-wide Financial Statements, Fund Financial Statements and Notes to the Financial Statements. The report also contains the Statistical Section, Compliance Section and Other Supplementary Information.

Government-wide Financial Statements

The Government-wide Financial Statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. These statements include a Statement of Net Position and a Statement of Activities.

- ... The *Statement of Net Position* presents information on all of the County's assets, deferred outflows of resources and liabilities, with the difference between sum of assets and deferred outflows of resources minus liabilities reported as net position. Changes in net position over time may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.
- ... The Statement of Activities presents information showing how the government's net position changed during the fiscal year. Changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will occur early in the following fiscal year; an increase in unused vacation leave is recorded as an expense although related cash outflows will occur in the future. Furthermore, this statement demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Please refer to the Notes to the Financial Statements for further elaboration regarding direct expenses and program versus general revenues.

The *Government-wide Financial Statements* show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (i.e., governmental activities) and activities that attempt to recover all or most of their costs through user fees and charges (i.e., business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, court related activities, and culture and recreation. Business-type activities of the County are the Water and Wastewater Utility System, Port Authority and the Waste Management System.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. The fund statements focus on the *major* funds of the County (i.e., the most significant funds, either quantitatively or qualitatively). All of the County's funds may be divided into three categories: *governmental*, *proprietary* and *fiduciary* funds.

Governmental funds

Governmental funds are used to account for essentially the same functions that are reported as governmental activities in the Government-wide Financial Statements. However, unlike the Government-wide Financial Statements, Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Reconciliations of the differences between the Government-wide and the Fund Financial Statements are provided immediately after the Balance Sheet-Governmental Funds and the Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds, respectively, in the Basic Financial Statements.

Governmental funds presented individually in the County's statements include three major funds: the General Fund, the East Putnam Grant Fund, and the Better Place Plan Fund. Although there are numerous smaller governmental funds in the County, they have been presented in a total column labeled as *Other Governmental Funds*. Budget and actual comparison statements are also presented as *Required Supplementary Information* (RSI) for the General Fund and for each major special revenue fund with an annually adopted budget. Combining statements for the County's non-major funds and budget and actual comparison schedules for any non-major funds with annually appropriated budgets are presented in the *Supplemental Information* section of this report.

Proprietary funds

The Proprietary Fund Financial Statements may be found in the Basic Financial Statements. The County maintains two different types of proprietary funds. Enterprise funds are used to report in greater detail the same functions presented as business-type activities in the Government-wide Financial Statements. The County uses enterprise funds to account for its Water and Wastewater Utility System, Port Authority and its Waste Management System. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its Fleet Maintenance, Group Insurance Reserve and Risk Management Funds. These programs are included within governmental activities in the Government-wide Financial Statements because they predominantly benefit governmental rather than business-type functions. The internal service funds are combined into a single presentation in the Proprietary Fund Financial Statements. Individual fund data for the internal service funds are provided in the Supplemental Information section of the report.

Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Agency funds are the only type of fiduciary fund used by the County. The amounts in these fiduciary funds are not included in the Government-wide Financial Statements because the resources of these funds are not available to support the County's own programs. However, the Statement of Fiduciary Net Position-Fiduciary Funds in the Basic Financial Statements is

provided for information on the fiduciary funds. In addition, the individual agency funds are presented in the *Supplemental Information* section of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-wide and Fund Financial Statements.

Other Information

Combining and individual statements and schedules referred to earlier, which present more detailed views of nonmajor funds, as well as individual fund budget and actual comparison schedules for the nonmajor funds, are found in the *Supplemental Information* section of the CAFR.

Government-wide Financial Analysis

Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$157,814 at the close of the fiscal year ended September 30, 2011. By far the largest portion of the County's net position, \$122,018 or 77.3%, reflects its investment in capital assets such as land, buildings, infrastructure, intangibles and equipment, less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to its citizens. Consequently, these assets are *not available* for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The payment of maintenance and debt service costs on those capital assets will require future government resources.

Putnam County Summary Statement of Net Position (amounts expressed in thousands)

	Government Activit		Business Activ	• •	!		Tot	al		Percent Change
	2011	 2010	2011		2010		2011		2010	
Cash and Investments	\$ 43,448	\$ 42,854	\$ 10,607	\$	9,441	\$	54,055	\$	52,295	3.4%
Other Current Assets	7,132	3,738	267		286		7,399		4,024	83.9%
Capital Assets, Net	108,253	102,067	46,203		47,119		154,456		149,186	3.5%
Total Assets	158,833	148,659	57,077		56,846		215,910		205,505	5.1%
Deferred Outflows of Resources	1,070	1,388	-		-		1,070		1,388	-22.9%
Current Liabilities	9,707	9,707	781		945		10,488		10,652	-1.5%
Interest Rate Swaps	1,070	1,388	-		-		1,070		1,388	
Long-Term Obligations	16,988	17,204	30,620		30,279		47,608		47,483	0.3%
Total Liabilities	27,765	28,299	31,401		31,224		59,166		59,523	-0.6%
Net Position: Invested in Capital Assets,										
net of Related Debt	94,994	87,821	27,024		27,649		122,018		115,470	5.7%
Restricted	19,166	18,990					19,166		18,990	0.9%
Unrestricted	17,978	14,937	(1,348)		(2,027)		16,630		12,910	28.8%
TOTAL NET POSITION	\$ 132,138	\$ 121,748	\$ 25,676	\$.	25,622	\$	157,814	\$	147,370	7.1%

as restated

An additional portion of the County's net position, \$19,166, is restricted, meaning it is subject to constraints on how the funds may be used, such as by laws, grantors, debt covenants, regulations or capital projects. At the end of the current fiscal year, the County is able to report positive balances in all three categories of net position, for the government as a whole, as well as for its separate governmental and business-type activities. The County's business-type activities, however, reflect a deficit unrestricted net position balance. This deficit balance is a direct result of large changes during the 2005 through 2011 fiscal years in estimates for closure costs, long-term care costs and remaining capacity related to the County's Landfill operations.

Change in Net Position

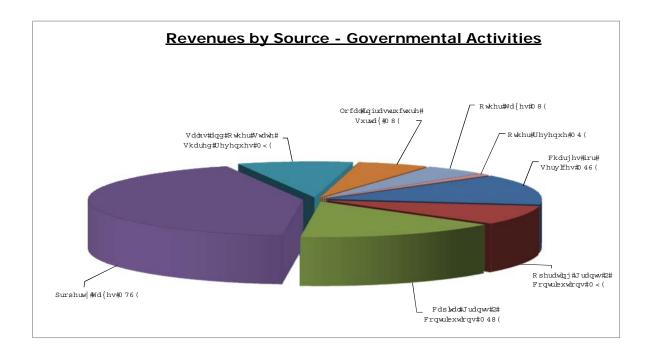
Governmental activities increased the County's net position by \$10,390. This increase resulted from the following: capital asset acquisitions and disposals \$13,645; the recognition of (\$7,470) of depreciation expense; the issuance of debt in the amount of (\$1,178); principal payments of \$2,122; the recognition of accrued interest expense of \$14; the recognition of deferred revenues of \$268; the recognition of \$88 expense for decreased compensated absences; the recognition of (\$317) expense for Other Postemployment Benefit (OPEB) obligations; the inclusion of Internal Service Funds in governmental activities in the amount of (\$66); and a \$3,284 increase in the fund balance total for the Governmental Funds.

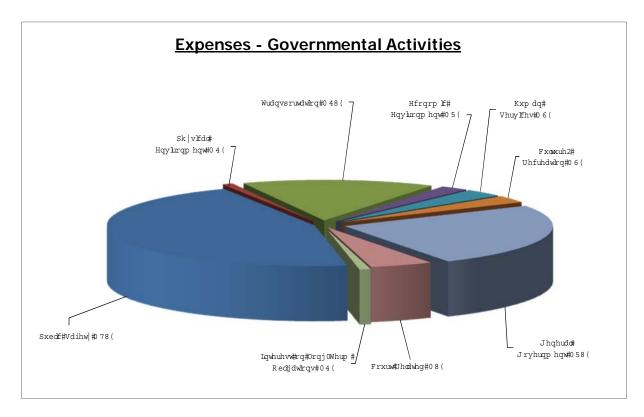
Putnam County, Florida Changes in Net Position (amounts expressed in thousands)

	Governmental Activities				Busine Activ	-	Total				Percent Change	
•		2011 2010			 2011 2010			2011			2010	g-
Revenues:					 							
Program revenues:												
Charges for services	\$	9,391	\$	10,859	\$ 8,815	\$	8,862	\$	18,206	\$	19,721	-7.7%
Operating grants and												
contributions		6,785		6,095	70		79		6,855		6,174	11.0%
Capital grants and												
contributions		11,956		4,442	701		1,124		12,657		5,566	127.4%
General revenues:												
Property taxes		33,375		35,203	-		-		33,375		35,203	-5.2%
Sales and other state					-		-		-		-	
shared revenues		6,791		6,805	-		-		6,791		6,805	-0.2%
Local Infrastructure Surtax		4,204		3,942	-		-		4,204		3,942	6.6%
Other taxes		3,611		3,414	-		-		3,611		3,414	5.8%
Other revenue		746		1,078	261		181		1,007		1,259	-20.0%
Total revenues		76,859		71,838	9,847		10,246		86,706		82,084	5.6%
Expenses:												
General Government		15,567		16,865	-		-		15,567		16,865	-7.7%
Public Safety		30,393		29,668	-		-		30,393		29,668	2.4%
Physical Environment		541		524	-		-		541		524	3.2%
Transportation		10,057		10,086	-		-		10,057		10,086	-0.3%
Economic Environment		1,456		1,095	-		-		1,456		1,095	33.0%
Human Services		2,068		1,916	-		-		2,068		1,916	7.9%
Culture/Recreation		1,884		1,986	-		-		1,884		1,986	-5.1%
Court Related		3,273		3,259	-		-		3,273		3,259	0.4%
Interest on L-T Obligations		586		623	-		-		586		623	-5.9%
Water and Wastewater		-		-	1,863		2,016		1,863		2,016	-7.6%
Solid Waste		-		-	8,396		7,703		8,396		7,703	9.0%
Port Authority		-		-	178		281		178		281	-36.7%
Total Expenses		65,825		66,022	10,437		10,000		76,262		76,022	0.3%
Increase in Net Position												
Before Transfers		11,034		5,816	(590)		246		10,444		6,062	
Transfers		(644)		(2,956)	644		2,956		-		-	
Increase (Decrease) in net position		10,390		2,860	54		3,202		10,444		6,062	
Net Position - Beginning of Year (restated)		121,748		118,888	25,622		22,420		147,370		141,308	
Net Position - End of Year	\$	132,138	\$	121,748	\$ 25,676	\$	25,622	\$	157,814	\$	147,370	7.1%

Governmental Activities

The County's overall financial position improved in comparison to the previous year. Total net position increased \$10,444 over the prior year with an increase of \$10,390 resulting from governmental activities and an increase of \$54 resulting from business-type activities. The reasons for these changes are the same as enumerated above in the discussion of the statement of net assets and on the following page under the caption of Business-Type Activities.

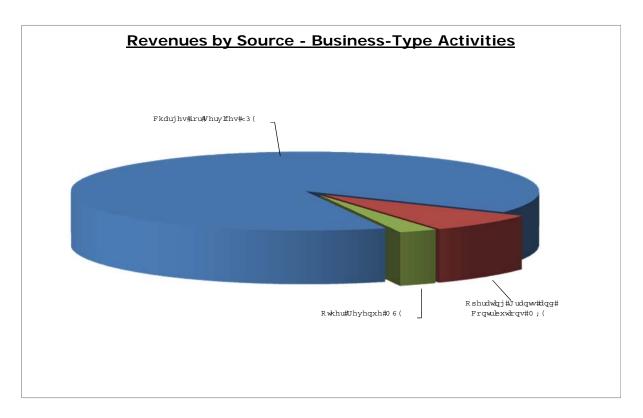




Business-type Activities

Business-type activities increased the County's net position by \$54. Key elements resulting in the increase are as follows:

- ... Capital grants of \$701 were received for use in building the East Putnam Water System.
- ... Transfers-in totaling \$697 (\$500 from the Better Place Plan Fund and \$197 from the General Fund were used by the East Putnam Water Fund to fund debt service payments).



Financial Analysis of the County's Funds

As mentioned earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

Governmental funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. This difference in focus and purpose creates significant variances between the Governmental Fund Financial Statements and the Government-wide Financial Statements. For the year ended September 30, 2011, the net increase in fund balances per the Governmental Funds Financial Statements totaled \$3,284 while the governmental activities column of the Government-wide Financial Statements reported an increase of \$10,390 in net position. A detailed reconciliation between these two amounts is provided on page 6 of the accompanying Financial Statements.

Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At September 30, 2011, the County's governmental funds reported combined ending fund balances of \$35,957. Of the total governmental fund balance, \$12,914 constitutes unassigned fund balance, which is available for spending within each particular fund. The remainder of the fund balance is \$1,607 that is nonspendable (primarily \$760 for advances to other funds, \$597 for local housing assistance (SHIP) loan guarantees, and \$213 for prepaid expenditures); \$16,996 is restricted (primarily \$5,519 for Better Place Plan – Capital, \$1,754 for Fire Protection, \$1,976 for Court Improvement, \$321 for Sewage Utilities, and \$1,232 for Road Projects); \$628 is committed for sheriff's contractual obligations, and \$3,812 is assigned (primarily \$1,816 for subsequent year's expenditures and \$1,986 for Road and Bridge Maintenance).

The following funds experienced the most significant changes in fund balance for the year: the General Fund (a major fund) increased by \$1,571 largely due to fiscal conservatism; the East Putnam Grant Fund (a major fund) increased \$1,570 largely due to the issuance of debt; the fund balance for the Better Place Plan Fund (a major fund) increased \$1,647 as the result of fiscal conservatism; Fire Tax Unit Fund decreased \$873 due to the purchase of three new fire trucks; and the fund balance for the Court Improvement Fund decreased \$675 as the result of a renovation of a Courthouse Annex building.

Proprietary Funds

The proprietary funds provide the same type of information found in the Government-wide Financial Statements, but in more detail. Two of the proprietary funds (Waste Management and East Putnam Water) are major funds. At September 30, 2011, total net position amounted to \$25,676, an increase of \$54 from the prior fiscal year. Unrestricted net position totaled (\$1,348). Other factors concerning the finances of the Proprietary Funds were previously addressed in the discussion of the County's business-type activities.

General Fund Budgetary Highlights

The General Fund budget to actual schedule is presented as *Required Supplementary Information* on page 49 of the accompanying Financial Statements. The variance between original and final budgeted amounts for the year is composed of the following:

... Intergovernmental revenues were increased by \$4,256 to account for unanticipated grant revenues received and miscellaneous revenues increased by \$235 primarily from donations for a recreational park. The majority of the grant revenues received were used by the Sheriff for various law enforcement activities and by the Road Department for multiple grant funded road projects.

A comparison of actual revenues versus the final budget reflects that the collection of Licenses and Permits, Charges for Services, and Fines and Forfeitures were \$33, \$1,428, and \$38 less than the budgeted projections, respectively. All other categories of revenues exceeded budget estimates by a total of \$748. The highest portion of the additional revenue over budget, \$299, is attributable to higher than anticipated tax collections. Charges for Services did not reach projections due to fewer ambulance billings being received.

A review of actual expenditure results versus the final budget reveals that the actual expenditures for the General Fund were \$2,821 under budget. General Government and Public Safety expenditures were respectively \$2,237 and \$114 under budget projections because of sound/conservative fiscal management. Court Related expenditures were \$149 under budget

because of lower than anticipated expenditures by the States Attorney, Public Defender and Drug Court. Additionally, Reserves for Contingencies of \$144 were not needed during the year.

Capital Asset and Debt Administration

Putnam County Capital Assets (Net of Depreciation) (amounts expressed in thousands)

	Governmental Activities				Busine Activ				To	Percent Change			
		2011		2010		2011		2010 2		2011		2010	
Land	\$	20,894	\$	16,642	\$	6,203	\$	6,203	\$	27,097	\$	22,845	18.6%
Intangible Assets		790		403		-		-		790		403	96.0%
Buildings and Improvements		20,036		20,660		2,348		2,481		22,384		23,141	-3.3%
Equipment		8,007		8,224		985		716		8,992		8,940	0.6%
Infrastructure		57,405		55,897		-		-		57,405		55,897	2.7%
Water and Sewer Distribution System						29,984		30,518		29,984		30,518	-1.7%
Landfill						4,235		255		4,235		255	1560.8%
Construction in Progress		1,122		241		2,448		6,946		3,570		7,187	-50.3%
Total Capital Assets, Net	\$	108,254	\$	102,067	\$	46,203	\$	47,119	\$	154,457	\$	149,186	3.5%

as restated

Capital Assets

The County's financial statements present capital assets in two groups: those assets subject to depreciation or amortization such as infrastructure, equipment, operational facilities, intangible assets, and those assets not subject to depreciation such as land and construction in progress. The County's investment in capital assets for its governmental and business-type activities as of September 30, 2011, amounts to \$154,457 (net of accumulated depreciation). This investment in capital assets includes land, buildings and building improvements, equipment, computer software, infrastructure (including roads and bridges), construction in progress, the Landfill, and the Water and Sewer Distribution System. Currently, infrastructure, land and buildings and improvements represent the largest components of governmental capital assets.

Major capital asset events completed during the current fiscal year include the following:

- ... Sanitation completed construction of Landfill Cell #3 totaling \$4,550.
- ... Parks and Recreation obtained land for two parks totaling \$4,219.
- ... The County continued its program to resurface, widen and add paved roads during the year at a capitalized cost of \$4,484.
- ... Emergency Management and Fire Control acquired equipment totaling \$814, which included three fire engines.
- ... The Sheriff purchased assets totaling \$550, which included \$100 for new vehicles and \$450 for computer software.

Additional information on the County's Capital Assets may be found in Note 8 beginning on page 29 of the accompanying Financial Statements.

Long-term Obligations

County-wide, total long-term debt obligations owed to outside institutions decreased by \$1,236 from the prior year, the long-term liability for Other Postemployment Benefits increased by \$333, and the long-term obligation for compensated absences decreased by approximately \$90. Accrued landfill closure and long-term care costs increased by a net of \$624.

Throughout fiscal year 2011, the County's governmental activities entered into two capital leases agreement totaling \$1,178, while the business-type activities increased its State Revolving Fund obligation for East Putnam Water by \$362 and entered into two capital leases agreement totaling \$360.

Governmental Activities:

- ... The Sheriff issued debt for a \$615 capital lease agreement to purchase vehicles and a \$563 capital lease agreement to purchase computer software.
- ... The County made the following principal payments during the year: special assessment debt \$286, notes payable \$1,474, and capital leases \$363.
- ... Governmental obligations for compensated absences decreased 3.7% or \$85 to \$2,190.

Putnam County, FL Long-Term Debt Obligations (amounts expressed in thousands)

	Govern	nmental	Busine	ss-type			Percent
	Activi	ities	Activ	ities	Tot	Change	
	2011	2010	2011	2010	2011	2010	_
Revenue Bonds	\$ -	\$ -	\$ 6,255	\$ 6,323	6,255	6,323	-
Special Assessment Debt	1,574	1,859	-	-	1,574	1,859	-15.3%
Notes Payable	10,141	11,615	12,468	12,961	22,609	24,576	-8.0%
Capital Lease Obligations	1,587	772	455	186	2,042	958	113.2%
Total	\$ 13,302	\$ 14,246	\$ 19,178	\$ 19,470	\$ 32,480	\$ 33,716	-3.7%

Business-type Activities:

- ... The Waste Management Fund retired \$91 of capital lease obligations.
- ... Accrued landfill closure and post-closure costs were increased by \$880 due to a change in accounting estimate that resulted when an engineering study revealed less than expected remaining capacity within the active cells. Those increases were offset by a reduction of \$255 due to payments made toward a cell closure.
- ... Obligations for compensated absences decreased by \$5, or 7.1%, to \$60.
- ... The East Putnam Water Fund increased its note payable obligation for the construction of the East Putnam Water System in the amount of \$362 with the State of Florida Department of Environmental Protection State Revolving Loan Fund.

Additional information on the County's long-term obligations can be found in Note 9 beginning on page 30 of the accompanying Financial Statements.

Economic Factors and Next Year's Budgets and Rates

- ... The unemployment rate for the County for September 2011 was 11.6%. This represents a decrease over the previous year's 14.0%.
- ... The taxable value of real property decreased 7.4%, while the taxable value of personal property increased 0.6% in the 2011 fiscal year.
- ... Building permit activity revenues decreased approximately 15.5% from the prior year.
- ... The population decreased slightly from the prior year to an estimated 74,052 from 74,364.

During the current fiscal year, the unassigned fund balance in the General Fund increased to \$13,426, an increase of 6.0%. The overall fund balance in the General Fund increased to \$16,766, an increase of 11.2% from the previous year. The increase was primarily the result of prudent management and fiscal conservatism in addition to the combining of the former Sheriff General Fund into the County-wide General Fund. The ad valorem tax rate remained unchanged at 8.5765 mils for fiscal year 2011.

Requests for Information

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional information, contact the Putnam County Clerk of Courts, Finance and Accounting, P.O. Box 758, Palatka, Florida 32178-0758. Additional financial information can be found on our website at http://www.putnam-fl.com/coc/ and click on Clerks in the Sunshine.

Basic Financial Statements



Putnam County, Florida Statement of Net Position September 30, 2011

	P	rimary Governme	nt	Component Unit Putnam
ACCETO	Governmental Activities	Business-type Activities	Total	County Development Authority
ASSETS Cash and Equivalents	\$ 42.547.409	\$ 5,418,300	\$ 47,965,709	\$ 270,803
Investments	\$ 42,547,409 901,298	φ 5,416,300 -	901,298	φ 270,003 -
Receivables	967,825	245,661	1,213,486	856
Due From Other Governments	5,783,237	21,338	5,804,575	-
Inventory	165,809		165,809	_
Prepaids	212,610	_	212,610	_
Other Assets	1,602	-	1,602	_
Restricted Cash and Equivalents	-	1,489,374	1,489,374	_
Restricted Investments	-	3,699,323	3,699,323	-
Capital Assets:			, , , <u>-</u>	
Non-Depreciable	22,015,664	8,650,932	30,666,596	153,854
Depreciable, Net	86,237,861	37,551,642	123,789,503	105,163
TOTAL ASSETS	158,833,315	57,076,570	215,909,885	530,676
DEFENDED OUTELOWS OF DESCRIPTION				
DEFERRED OUTFLOWS OF RESOURCES Derivative Instruments-Interest Rate Swaps	1,070,382	-	1,070,382	-
LIABILITIES				
Accounts Payable and Accured				
Liabilities	4,408,148	708,703	5,116,851	656
Other Liabilities	211,531	72,220	283,751	-
Unearned Revenue	5,087,786	-	5,087,786	-
Derivative Instruments-Interest Rate Swaps Noncurrent Liabilities:	1,070,382	-	1,070,382	-
Due Within One Year	3,707,896	1,728,987	5,436,883	_
Due in More Than One Year	13,280,009	28,890,724	42,170,733	_
240			,.,,,,,,	
TOTAL LIABILITIES	27,765,752	31,400,634	59,166,386	656
NET POSITION				
Invested in Capital Assets, Net of				
Related Debt	94,993,906	27,024,045	122,017,951	259,017
Restricted For:				
Affordable Housing Assistance	1,412,141	-	1,412,141	-
Court Functions and Courthouse				
Improvements	2,592,801	-	2,592,801	-
Debt Service	345,069	-	345,069	-
Fire Protection	1,722,525	-	1,722,525	-
Law Enforcement	736,666	-	736,666	-
Road and Bridge Maintenance	4,252,273	-	4,252,273	-
Capital Projects	5,959,865	-	5,959,865	-
Public Records Modernization	1,130,273	-	1,130,273	-
Fishing Improvement	373,737	-	373,737	-
Tourist Development Voter Equipment and Education	298,837	-	298,837	-
Other Purposes	73,309 268,217	-	73,309 268,217	-
Unrestricted	17,978,326	(1,348,109)	16,630,217	271,003
TOTAL NET POSITION	\$ 132,137,945	\$ 25,675,936	\$ 157,813,881	\$ 530,020

For the Year Ended September 30, 2011 Putnam County, Florida Statement of Activities

		Ā	Program Revenues		Pr	Primary Government Compone	ent	Component Unit
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	Putnam County Development Authority
Functions/Programs PRIMARY GOVERNMENT: GOVERNMENTAL ACTIVITIES:								
	\$ 15,567,471	\$ 3,618,964	\$ 277,391	· · · · · · · · · · · · · · · · · · ·	\$ (11,671,116)	. ↔	\$ (11,671,116)	· •
Public Safety Physical Environment	30,392,654	4,401,599	1,363,918	1,197,404	(23,429,733) 1.341.892	1 1	(23,429,733) 1.341.892	
Transportation	10,057,346	623,501	2,019,327	4,492,968	(2,921,550)	•	(2,921,550)	
Economic Environment	1,455,904	7,499	372,548	548,942	(526,915)	1	(526,915)	•
numan services Culture and Becreation	2,067,720	184,888	19,153	3 826 515	(1,612,026)		(1,612,026)	
Court Related Interest on Long-Term Debt	3,272,880 585,435	298,419	2,454,444		(520,017) (585,435)	1 1	(520,017) (585,435)	1 1
TOTAL GOVERNMENTAL ACTIVITIES	5 65,825,013	9,390,679	6,785,430	11,955,793	(37,693,111)	1	(37,693,111)	1
BUSINESS-TYPE ACTIVITIES: Water and Wastewater System Solid Waste Port Authority	1,862,689 8,396,038 178,335	861,544 7,857,039 96,643	70,588	700,618		(300,527) (468,411) (81,692)	(300,527) (468,411) (81,692)	1 1 1
TOTAL BUSINESS-TYPE ACTIVITIES	10,437,062	8,815,226	70,588	700,618	1	(850,630)	(850,630)	1
TOTAL PRIMARY GOVERNMENT	\$76,262,075	\$18,205,905	\$ 6,856,018	\$12,656,411	(37,693,111)	(850,630)	(38,543,741)	1
COMPONENT UNIT: Putnam County Development Authority	/ \$ 10,883	\$ 9,600	У	\$	1	•		(1,283)
	GENERAL REVEN	/ENUES:						
	Property Taxes	se)			33,374,674	•	33,374,674	1
	Sales Taxes Unrestricted Star	State Shared Revenues	venues		2,075,266		2,075,266	1 1
	Gas Taxes				2,880,417		2.880.417	
	Local Infrasti	Local Infrastructure Surtax			4,203,564	1	4,203,564	ı
	Tourist Development Tax				206,466	1	206,466	1
	Communications Ser Investment Farnings	Tons Service Lax			524,067	- 007 00	524,067	1 007 7
	Gain on Sale of	of Capital Assets	ď		75,452	38,698	150 200	T,430
	Miscellaneous)		670.821	71.627	742.448	
	Transfers				(643,685)	643,685	1	ı
	TOTAL GENERAL		REVENUES AND TRANSFERS	Š	48,083,046	904,310	48,987,356	1,438
	CHANGE IN NET P	ET POSITION			10,389,935	53,680	10,443,615	155
	NET POSITION - B	I - BEGINNING O	EGINNING OF YEAR (as restated)	ated)	121,748,010	25,622,256	147,370,266	529,865
	NET POSITION	NET POSITION - END OF YEAR	*		\$ 132,137,945	\$25,675,936	\$ 157,813,881	\$ 530,020

Putnam County, Florida Balance Sheet – Governmental Funds September 30, 2011

	General <u>Fund</u>	East Putnam Grant <u>Fund</u>	Better Place <u>Plan</u>	Other Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
<u>ASSETS</u>					
Cash and Equivalents	\$14,071,677	\$ 5,519,370	\$ 5,221,084	\$13,301,593	\$38,113,724
Investments	289,017	-		612,281	901,298
Receivables	928,717	-		39,108	967,825
Due From Other Funds	2,615,827	-	-	8,652	2,624,479
Due From Other Governments	1,062,702	-	297,930	4,418,772	5,779,404
Advances to Other Funds	760,208	-	-	-	760,208
Inventory	37,501	-	-	-	37,501
Prepaids	49,373	-	-	163,237	212,610
Other Assets	595				595
TOTAL ASSETS	19,815,617	5,519,370	5,519,014	18,543,643	49,397,644
LIABILITIES AND FUND					
BALANCES					
LIABILITIES Accounts Payable and Accrued Liabilites	1,692,334	<u>.</u>	-	2,427,135	4,119,469
Due to Other Funds	8,652	25,000	-	2,190,827	2,224,479
Due to Other Governments	28,517		-	183,014	211,531
Advances from Other Funds	-	760,208	-	-	760,208
Deferred Revenue	1,319,901	4,412,984	-	391,591	6,124,476
TOTAL LIABILITIES	3,049,404	5,198,192		5,192,567	13,440,163
FUND BALANCES					
Non Spendable	847,082	-	-	760,197	1,607,279
Restricted	39,369	321,178	5,519,014	11,116,713	16,996,274
Committed	627,897	-	-	-	627,897
Assigned	1,826,156	-	-	1,985,562	3,811,718
Unassigned	13,425,709			(511,396)	12,914,313
TOTAL FUND BALANCES	16,766,213	321,178	5,519,014	13,351,076	35,957,481
TOTAL LIABILITIES AND FUND					
BALANCES	\$19,815,617	\$ 5,519,370	\$ 5,519,014	\$18,543,643	\$49,397,644

Putnam County, Florida Reconciliation of the Balance Sheet to the Statement of Net PositionGovernmental Funds September 30, 2011

FUND BALANCES - TOTAL GOVERNMENTAL FUNDS		\$ 35,957,481
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds. Capital Assets - Net		108,199,935
Interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. Accrued Interest on Long-term Debt		(110,850)
Long-term liabilities do not require the use of current financial resources and are not reported in the funds. Long-Term Debt Capital Lease Obligations Compensated Absences OPEB Obligations	(2,158,000)	
		(16,452,797)
Unearned revenues in the statement of net position assets differs deferred revenue amount reported in the governmental funds due to certain receivables. Governmental fund financial statements report unearned revenues or revenues which are measurable but not available as deferred revenues. However, deferred revenues in the governmental funds are susceptible to full accrual on the government-wide financial statements.		
Deferred Revenues Reduced		1,036,690
Internal service funds are used by management to charge the costs of fleet maintenance and insurance activities to individual funds. The assets and liabilites of the internal service funds are included in governmental activities in the statement of net position because they primarily serve governmental activities of the county.		
Internal Service Funds		3,507,486
Net Position of Governmental Activities		\$ 132,137,945

Putnam County, Florida Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds For the Year Ended September 30, 2011

Putnam Place Other Tota General Grant Plan Governmental Governm Fund Fund Funds Funds Funds	nental
<u>Fund</u> <u>Funds</u> <u>Funds</u> <u>Funds</u>	
	<u>13</u>
REVENUES A 1 200 504 A 5 400 007 A 144 400	
Taxes \$31,525,695 \$ - \$4,203,564 \$5,439,297 \$41,168	
·),923
Intergovernmental 12,035,276 1,586,553 - 11,753,638 25,375	
Charges for Services 4,978,504 1,398,940 6,377	
·	7,296
Miscellaneous 772,316 51,835 7,380 298,575 1,130	0,106
TOTAL REVENUES 49,744,074 1,638,388 4,210,944 19,126,386 74,719	9,792
EXPENDITURES	
Current:	
General Government 12,706,020 6,183 12,712	
Public Safety 25,045,639 - 4,590,654 29,636	-
),387
Transportation 760,469 - 5,742,177 6,502	
Economic Environment 394,573 1,057,539 1,452	
Human Services 2,290,281 2,290	-
Culture and Recreation 5,665,695 223,739 5,889	
Court Related 933,378 3,106,534 4,039	-
Capital Outlay - 413,128 5,579,420 5,992	2,548
Debt Service:	
Principal Retirement 479,618 1,570,797 1,175,000 467,686 3,693	3,101
Interest and Fiscal Charges 54,759 15,756 400,264 128,806 599	9,585
TOTAL EXPENDITURES 48,668,325 1,638,908 1,988,392 21,042,877 73,338	3,502
EXCESS (DEFICIENCY) OF REVENUES	
OVER EXPENDITURES 1,075,749 (520) 2,222,552 (1,916,491) 1,381	,290
OTHER FINANCING SOURCES	
(USES)	
·	,897
Transfers Out (807,827) - (575,512) (133,608) (1,516	3,947)
Debt Issued 1,177,804 1,570,797 2,748	3,601
TOTAL OTHER FINANCING	
SOURCES (USES) 495,683 1,570,797 (575,512) 411,583 1,902	2,551
NET CHANGE IN FUND BALANCES 1,571,432 1,570,277 1,647,040 (1,504,908) 3,283	3,841
FUND BALANCES -	
BEGINNING OF YEAR (as restated) 15,194,781 (1,249,099) 3,871,974 14,855,984 32,673	3,640
FUND BALANCES -	
END OF YEAR \$16,766,213 \$ 321,178 \$ 5,519,014 \$13,351,076 \$35,957	7,481

Putnam County, Florida

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities – Governmental Funds For the Year Ended September 30, 2011

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS		\$ 3,280	3,841
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense.	10,000,114		
Capital assets acquired by use of financial resources Current year depreciation and amortization Difference	13,668,114 (7,470,500)	6,197	7,614
Some deferred revenues related to receivables are not recognized in the current period because the resources are not available and therefore the revenues are not reported in the funds.			
Change in Deferred Revenues		267	7,510
In the statement of activities, only the gain or loss on the disposal of capital assets is reported. However, in the governmental funds, the change in net position differs from the change in fund balance by the net book value of the assets disposed.			
Loss on disposal of capital assets		(22	2,744)
Issuance of debt provides current financial resources to governmental funds, but increases long-term liabilities in the statement of net position		(1,17	7,804)
Repayment of debt principal is an expenditure in governmental funds, but the repayment results in a reduction of long-term liabilities in the statement of net position.			
Debt Principal Payments		2,122	2,304
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.			
Compensated Absences OPEB Obligations Accrued Interest Payable Total	88,400 (317,413) 14,150	(214	4,863)
Internal service funds are used to charge the cost of certain activities to individual funds. The net revenue (expense) is reported with governmental activities.		(65	5,923)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES		\$ 10,389	9.935
S. S		 	,,,,,,

Putnam County, Florida Statement of Net Position – Proprietary Funds September 30, 2011

	Dusi	naaa huna Aativit	iaa Entarmriaa E	da	Governmental Activities				
	Waste	ness-type Activit	ies - Enterprise F Non-Major	unos Total	Internal				
	Management	Putnam	Proprietary	Enterprise	Service				
	<u>Fund</u>	Water Fund	<u>Fund</u>	Funds	<u>Funds</u>				
ASSETS									
CURRENT ASSETS:									
Cash and Equivalents	\$ 3,831,474	\$ 880,676	\$ 706,150	\$ 5,418,300	\$ 4,433,685				
Receivables	116,536	87,206	41,919	245,661	-				
Due From Other Governments	21,338	-	-	21,338	3,833				
Inventory	-	-	-	-	128,308				
Other Assets					1,007				
TOTAL CURRENT ASSETS	3,969,348	967,882	748,069	5,685,299	4,566,833				
NONCURRENT ASSETS:									
Restricted Cash and Equivalents	800,305	689,069	-	1,489,374	-				
Restricted Investments	3,699,323	-	-	3,699,323	-				
Capital Assets, Net	8,961,287	32,559,031	4,682,256	46,202,574	53,590				
TOTAL NONCURRENT ASSETS	13,460,915	33,248,100	4,682,256	51,391,271	53,590				
TOTAL ASSETS	17,430,263	34,215,982	5,430,325	57,076,570	4,620,423				
LIABILITIES CURRENT LIABILITIES: Accounts Payable and									
Accrued Liabilities	558,206	150,401	96	708,703	177,829				
Due to Other Funds	-	-	-	-	400,000				
Estimated Liability for Self-									
Insured Losses	-	-	-	-	192,152				
Customer Deposits	11,270	58,950	2,000	72,220	-				
Current Portion of Long-Term Liabilities	1,249,433	479,554		1,728,987	17,280				
TOTAL CURRENT LIABILITIES	1,818,909	688,905	2,096	2,509,910	787,261				
NONCURRENT LIABILITIES	13,862,430	15,028,294		28,890,724	325,676				
TOTAL LIABILITIES	15,681,339	15,717,199	2,096	31,400,634	1,112,937				
NET POSITION Invested in Capital Assets, Net of Related Debt	5,279,071	17,062,718	4,682,256	27,024,045	53,590				
Unrestricted	(3,530,147)	1,436,065	745,973	(1,348,109)	3,453,896				
TOTAL NET POSITION	\$ 1,748,924	\$ 18,498,783	\$ 5,428,229	\$ 25,675,936	\$ 3,507,486				

Putnam County, Florida Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds For the Year Ended September 30, 2011

	Puoin	ooo turo Activit	ioo Entorprioo	Fundo	Governmental
	Waste Management Fund	East East Putnam Water Fund	ies - Enterprise Non-Major Proprietary <u>Fund</u>	Total Enterprise Funds	Activities Internal Service Funds
OPERATING REVENUES					
User Fees and Assessments	\$ 7,857,039	\$ 861,544	\$ 96,643	\$ 8,815,226	\$ 7,949,442
Miscellaneous	6,506		65,121	71,627	12,621
TOTAL OPERATING REVENUES	7,863,545	861,544	161,764	8,886,853	7,962,063
OPERATING EXPENSES					
Personal Services	825,711	170,044	-	995,755	401,052
Insurance	-	-	-	-	6,412,079
Claims Expense	-	-	-	-	836,790
Contractual Services	5,233,646	18,053	3,493	5,255,192	308,546
Repairs and Maintenance	164,124	59,319	5,113	228,556	19,605
Other Operating Expenses	613,066	262,401	53,354	928,821	286,497
Depreciation and Amortization	760,486	827,757	116,375	1,704,618	19,937
Closure and Long-Term Care Costs	624,430			624,430	
TOTAL OPERATING EXPENSES	8,221,463	1,337,574	178,335	9,737,372	8,284,506
OPERATING INCOME (LOSS)	(357,918)	(476,030)	(16,571)	(850,519)	(322,443)
NON OPERATING REVENUES					
(EXPENSES)	00.050	500	4 04 0	00.000	
Interest Revenue	36,958	530	1,210	38,698	-
Grants	70,588	(505.445)	-	70,588	-
Interest Expense	(174,575)	(525,115)	-	(699,690)	-
Sale of Surplus Property	150,300			150,300	
TOTAL NONOPERATING REVENUES					
(EXPENSES)	83,271	(524,585)	1,210	(440,104)	
INCOME (LOSS) BEFORE CAPITAL					
CONTRIBUTIONS AND TRANSFERS	(274,647)	(1,000,615)	(15,361)	(1,290,623)	(322,443)
Capital Contributions - Capital Assets	-	52,355		52,355	1,800
Capital Contributions - Capital Grants	-	700,618	-	700,618	-
Transfers In	-	696,952	-	696,952	258,082
Transfers Out	(104,242)		(1,380)	(105,622)	(3,362)
CHANGE IN NET POSITION	(378,889)	449,310	(16,741)	53,680	(65,923)
NET POSITION - BEGINNING					
OF YEAR	2,127,813	18,049,473	5,444,970	25,622,256	3,573,409
NET POSITION - END OF YEAR	\$ 1,748,924	\$18,498,783	\$ 5,428,229	\$25,675,936	\$ 3,507,486

Putnam County, Florida Statement of Cash Flows – Proprietary Funds For the Year Ended September 30, 2011

	Rusin	ess-tyne Activiti	ies - Enterprise F	Funds	Governmental Activities
	Waste Management Fund	East Putnam Water Fund	Non-Major Proprietary Fund	Total Enterprise Funds	Internal Service Funds
CASH FLOWS FROM OPERATING	<u>runu</u>	water rana	runa	Tunus	<u>runus</u>
<u>ACTIVITIES</u>					
Receipts From Customers	\$7,876,429	\$ 858,723	\$ 159,617	\$8,894,769	\$7,975,882
Payments to Suppliers Payments to Employees	(5,577,880)	(377,136)	(72,204)	(6,027,220)	(7,470,848)
Fayments to Employees	(818,175)	(173,480)		(991,655)	(394,052)
NET CASH PROVIDED (USED) BY					
OPERATING ACTIVITIES	1,480,374	308,107	87,413	1,875,894	110,982
CARL ELOWO EDOM NONOADITAL					
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers In	_	_	_	_	258,082
Transfers Out	(104,242)	-	(1,380)	(105,622)	(3,362)
Grants	70,588	-	-	70,588	-
NET CASH PROVIDED (USED) BY	(00.05.1)		(4.000)	(0= 00 ()	05.4 700
NONCAPITAL FINANCING ACTIVITIES	(33,654)		(1,380)	(35,034)	254,720
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Payments Received on Mortgage Receivable	-	-	12,884	12,884	-
Transfers In	-	696,952	-	696,952	-
Grants	-	700,618	-	700,618	-
Principal Paid on Debt	(540,804)	(472,857)	-	(1,013,661)	-
Interest Paid on Debt	(139,970)	(529,659)	-	(669,629)	-
Proceeds From Sale of Surplus Property Debt Issued	150,300 360,281	362,222	-	150,300 722,503	-
Acquisitions of Capital Assets	(469,466)	(843,643)	_	(1,313,109)	(30,176)
	(100,100)	(0.10,0.10)		(1,010,100)	(00,110)
NET CASH PROVIDED (USED) BY CAPITAL					
AND RELATED FINANCING ACTIVITIES	(639,659)	(86,367)	12,884	(713,142)	(30,176)
CASH FLOWS FROM INVESTING ACTIVITIES					
Purchase of Investments	(465, 150)	-	-	(465, 150)	-
Interest on Investments	36,958	530	1,210	38,698	
NET CACLI DDOVIDED (LICED) DV					
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES	(428, 192)	530	1,210	(426,452)	_
INVESTING ACTIVITIES	(420, 132)		1,210	(420,432)	
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS	378,869	222,270	100,127	701,266	335,526
CASH AND EQUIVALENTS - BEGINNING OF YEAR	4,252,910	1,347,475	606,023	6,206,408	4,098,159
CASH AND EQUIVALENTS - END OF YEAR	\$4,631,779	\$1,569,745	\$ 706,150	\$6,907,674	\$4,433,685

(continued)

Putnam County, Florida Statement of Cash Flows – Proprietary Funds For the Year Ended September 30, 2011

(concluded)

	Rue	iness-type Activiti	ios - Entorpriso El	ınde	Governmental Activities
	Waste	East	Non-Major	Total	Internal
	Management	Putnam	Proprietary	Enterprise	Service
	Fund	Water Fund	<u>Fund</u>	<u>Funds</u>	<u>Funds</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
OPERATING INCOME (LOSS) Adjustments to reconcile operating loss to net cash provided (used) by operating activities:	\$ (357,918)	\$ (476,030)	\$ (16,571)	\$ (850,519)	\$ (322,443)
Depreciation and Amortization Change In:	760,486	827,757	116,375	1,704,618	19,937
Receivables	2,873	(4,419)	(2,147)	(3,693)	_
Due From Other Funds	_,	-	(<u>_</u> ,)	-	12,726
Due From Other Governments	9,661	-	-	9,661	1,096
Inventory	-	_	-	-	(15,480)
Other Assets	-	-	-	-	(3)
Accounts Payable and Accrued					()
Liabilities	432,956	(40,333)	(10,235)	382,388	105,149
Due to Other Funds	-	-	-	-	240,000
Due to Other Governments	-	-	(9)	(9)	· -
Customer Deposits	350	1,598	-	1,948	-
Estimated Liability for					
Self-Insured Losses	-	-	-	-	63,000
Compensated Absences	(1,800)	(2,800)	-	(4,600)	3,500
Accrued Landfill and Post-					
Closure Costs	624,430	-	-	624,430	-
Other Noncurrent Liabilities	9,336	2,334	-	11,670	3,500
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$ 1,480,374	\$ 308,107	\$ 87,413	\$ 1,875,894	\$ 110,982
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES Contribution of Capital Assets	\$ -	\$ 52,355	\$ -	\$ 52,355	\$ 1,800

Putnam County, Florida Statement of Fiduciary Net Position September 30, 2011

ASSETS	Agency <u>Funds</u>
Cash and Equivalents Receivables	\$ 2,645,546 16,263
TOTAL ASSETS	2,661,809
LIABILITIES Due to Other Governments Assets Held for Others	- 2,661,809
TOTAL LIABILITIES	2,661,809
NET POSITION	\$ -



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		Accounts Receivable	18
		Due To/From Other Funds	18
		Restricted Assets	18
		Inventories	19
		Prepaids	19
		Long Term Receivables	19
		Capital Assets	19
		Capitalization of Interest	20
		Unearned/Deferred Revenues	20
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The financial statements of Putnam County, Florida have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to government units in accordance with the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the County's Basic Financial Statements.

NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

The accounting policies of Putnam County, Florida (the County), conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies:

A. Reporting Entity

The County is a non-charter, general purpose local government established under the legal authority of the Constitution of the State of Florida. It is composed of an elected Board of County Commissioners and elected Constitutional Officers, who are governed by State statutes and regulations. The Commissioners appoint a county administrator whose duties include the administration of directives and policies of the Commissioners and who has responsibility for the operation of all business centers and the provision of services under the purview of the Commissioners.

The Board of County Commissioners and the offices of the Clerk of the Circuit Court, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. The office of the Tax Collector operates on a fee system, whereby the officer retains fees, commissions, and other revenues to pay all operating expenditures, including statutory compensation. Any excess income is remitted to the Board of County Commissioners and other County taxing authorities at the end of the fiscal year. The offices of the Sheriff, Property Appraiser, and Supervisor of Elections operate on a budget system, whereby County-appropriated funds are received from the Board of County Commissioners, and any unexpended appropriations are required to be returned to the Board of County Commissioners at the end of the fiscal year. The Clerk's duties as Clerk to the Board and Chief Financial Officer for the County are budgeted functions, funded by the Board. The Clerk's duties as Clerk of the Circuit and County Courts are funded by appropriations from the Florida Justice Administrative Commission.

The accompanying financial statements present the County as a primary government, and its component units, entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the County's operations and, accordingly, data from these units are combined with data of the County. The discretely presented component unit, on the other hand, is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the County. Each blended and discretely presented component unit has a September 30 year end.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Blended Component Units – The Putnam County Port Authority, a dependent special district created by Chapter 67-1961, Laws of Florida, to carry out the operations of the County's barge port, is a blended component unit of the primary government. The Putnam County Solid Waste District, a dependent special district, is also a blended component unit of the primary government and was created by Ordinance 87-9 of the County to provide waste disposal services. The Putnam County Board of County Commissioners serves as the governing board of the Port Authority and makes up the majority of the Board of the Solid Waste District. These component units are presented as Enterprise Funds. Separate financial statements are not prepared.

Discretely Presented Component Unit — The Putnam County Development Authority is an independent special district created by Chapter 61-2727 as amended by Chapter 69-1523, Laws of Florida, for the purpose of promoting economic growth and development in all areas of the County. The governing Board of the Authority has nine members, of which three are appointed by the County's Board of County Commissioners. The Authority cannot issue bonded debt without the substantive approval of the Board of County Commissioners and, accordingly, the Authority is considered to be fiscally dependent on the Board of County Commissioners. The Authority is presented as an Enterprise Fund. The Authority does not issue separate financial statements.

Related Organization – The Putnam County Fair Association is a not-for-profit organization created under Chapter 616, Florida Statutes. The Association is considered a related organization because a majority of its Board of Directors is appointed by the Putnam County Board of County Commissioners. The County is not financially accountable for the Association and, accordingly, the Association is not included in the accompanying financial statements.

Joint Ventures – The County did not participate in any joint ventures during fiscal year 2010-2011.

B. Accounting Changes

Effective for the current year, the County adopted Governmental Accounting Standards Board Statement No. 63, *Financial Reporting of Deferred Outflows of Resources*, *Deferred Inflows of Resources*, and *Net Position*, in order to properly classify Deferred Outflows of Resources resulting from the County's participation in several interest rate swap derivative instruments.

C. Government-wide and Fund Financial Statements

The government-wide financial statements (the Statement of Net Position and the Statement of Activities) concentrate on the County as a whole, except for its fiduciary activities, and do not emphasize fund types but rather a governmental or a business-type classification, which are presented in separate columns. The governmental activities and business-type activities comprise the primary government and are reported separately from the component unit for which the County is accountable. General governmental and intergovernmental revenues support the

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

governmental activities, whereas the business-type activities are primarily supported by user fees and charges for services.

The statement of activities reflects the direct expenses of a given function or segment, which are offset by program revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function. Taxes and other items not properly included among program revenues are reported as general revenues.

The County's major funds are presented in separate columns on the governmental fund financial statements and the proprietary fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB 34. The funds that do not meet the criteria of a major fund are considered non-major funds and are combined into a single column on the fund financial statements. Non-major governmental funds are comprised of special revenue, debt service and capital projects funds.

The effect of interfund activity has been removed from the government-wide financial statements. However, the interfund services between functions are not eliminated. The internal service activity has been eliminated except for the outside activity and is combined with the governmental activity on the government-wide financial statements. Internal service activity is reported in full on the proprietary fund financial statements. The internal service funds are combined and thus reported in a single summary column on the proprietary fund financial statements.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance or net position, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. *Measurement focus* indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements, the proprietary fund financial statements and the fiduciary fund financial statements are prepared on a full accrual basis using the economic resources measurement focus. Revenues are recorded in the period in which they are earned and measurable and expenses are recorded in the period in which the related liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all of the eligibility requirements imposed by the provider have been met.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Proprietary funds record both operating and non-operating revenues and expenses. The principal operating revenues are those that are obtained from the operations of the proprietary fund and include user fees, special assessments, and rental fees. Non-operating revenues are not related to the operations of the proprietary fund and include taxes, interest earnings and grants. Operating expenses represent the cost of operations, which includes depreciation. Non-operating expenses are not related to operations, such as interest expense.

Governmental fund financial statements are prepared on the modified accrual basis using the current financial resources measurement focus. Under the modified accrual basis, revenues are recognized when they become measurable and available as net current assets. For this purpose, the County considers all revenues available if they are collected within sixty days after year-end. Primary revenues, such as property taxes, special assessments, intergovernmental revenues, charges for services, sales and franchise taxes, rents and interest are treated as susceptible to accrual under the modified accrual basis and have been recognized as revenues. Expenditures reported in governmental fund financial statements are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. An exception to this general rule includes principal and interest on general long-term debt, which is recognized when due.

The business-type activities (enterprise funds) follow private sector standards issued prior to December 1, 1989, to the extent those standards do not conflict with Governmental Accounting Standards Board statements. However, pursuant to Government Accounting Standards Board Statement Number 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the County has elected not to apply accounting standards issued after November 30, 1989 by the Financial Accounting Standards Board.

The County reports the following major funds in the governmental fund financial statements:

<u>General Fund</u> – The General Fund is the general operating fund of the County. It is used to account for and report all financial resources not accounted for and reported in another fund. The General Fund is subdivided into the following categories: Board of County Commissioners (BOCC), Sheriff, Tax Collector, Property Appraiser, Supervisor of Elections, and Clerk of the Circuit Court.

<u>East Putnam Grant Fund</u> – The East Putnam Grant Fund is used to account for the collection and use of the proceeds of grants and loans to benefit primarily the economic environment of East Putnam.

<u>Better Place Plan Fund</u> – The Better Place Fund is used to account for revenues received from a one-cent discretionary surtax imposed to finance certain capital projects.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County reports the following major funds in the proprietary fund financial statements:

<u>Waste Management Fund</u> – The County's Waste Management Fund is used to account for the fees charged for providing solid waste collection and disposal services to the general public on a user fee basis, and to account for special assessments levied to County residents for mandatory solid waste collection.

<u>East Putnam Water Fund</u> – The East Putnam Water Fund is used to account for the collection and use of fees established to provide a water and wastewater system to residents in that region of the County.

The County reports the following other fund types:

<u>Internal Service Funds</u> – The Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis (i.e., risk management, liability insurance, and fleet maintenance).

Agency Funds – The Agency Funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, or other governments. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Clerk of the Circuit Court maintains agency funds to account for assets held for others under court order; the Sheriff's agency fund accounts for assets held for use by inmates while incarcerated, and on behalf of other agencies and individuals; the Tax Collector maintains agency funds to account for taxes received but not distributed and for funds not yet distributed to the state from the sale of vehicle and other licenses and permits.

E. Assets, Liabilities and Net Assets or Equity

Cash and Investments

For accounting and investment purposes, the County maintains a cash and investment pool that is available for use by all funds except those whose cash and investments must be segregated due to legal or other restrictions. Investments within this pool are treated as a demand deposit account by the various funds of the County that participate. Interest earned on investments in the pool is allocated to the various funds based upon each fund's equity balance in the pool during the allocation period.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

All funds that are not invested are deposited in institutions that are certified as "Qualified Public Depositories," as required under the Florida Security for Public Deposits Act. This law requires every qualified public depository to deposit, with the State Treasurer, eligible collateral equal to or in excess of an amount to be determined by the State Treasurer. The law requires the State Treasurer to ensure that funds are entirely collateralized throughout the fiscal year. Therefore, the County's total deposits and the deposits of the Putnam County Development Authority, a component unit, are insured or collateralized by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.

Investments are stated at fair value, except for some investments in the State Board of Administration Local Government Surplus Trust Fund Investment Pool. The State Investment Pool is administered by the Florida State Board of Administration (SBA), who provides regulatory oversight. The SBA is not a registrant with the Securities and Exchange Commission (SEC). Investments in the SBA are classified as Cash and Equivalents in the accompanying financial statements.

Statement of Cash Flows

For purposes of the statement of cash flows, the County considers cash and cash equivalents to be cash on hand, demand deposits, and highly liquid investments with original maturities of three months or less when purchased.

Accounts Receivable

The accounts receivable of the County are recorded in the government-wide, governmental, and proprietary fund financial statements and are net of an allowance for doubtful accounts, which is generally equivalent to the receivables that are over 90 days.

Due To/From Other Funds

Activity between funds during the year is recorded by moving cash, however after September 30 cash can no longer move between funds; therefore a "due from" and "due to" are used to record any activity representing current interfund loans. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statement of net assets as "internal balances".

Restricted Assets

Certain resources of the County are classified as restricted assets on the statement of net position because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Inventories

Inventories, consisting primarily of materials and supplies, are stated at cost, which approximates fair market value. The "first-in/first-out" (FIFO) method is used to determine cost.

All inventories are recorded as expenditures, or expense, as they are used (consumption method). An offsetting nonspendable fund balance is reported in the governmental fund financial statements to indicate that the asset is not available for appropriation or expenditure.

<u>Prepaids</u>

Certain payments to vendors for software development costs and goods and services applicable to future accounting periods are recorded as prepaids in the accompanying financial statements. An offsetting nonspendable fund balance is reported in the fund financial statements to indicate that prepaids do not represent available spendable resources.

Long-Term Receivables

Noncurrent portions of long-term receivables due to governmental funds are reported on their balance sheets, in spite of their spending measurement focus. However, special reporting treatments are used to indicate that they are not considered "available spendable resources," since they do not represent net current assets. Recognition of governmental fund type revenues represented by noncurrent receivables is deferred until they become current receivables.

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Capital Assets

Capital assets include property, plant, equipment, infrastructure, and intangible assets such as computer software. Infrastructure assets are defined as public domain assets such as roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, lighting systems and similar assets that are immovable and of value only to the governmental unit. Capital assets are reported in the government-wide financial statements in the applicable governmental or business-type activities column, as well as the proprietary fund financial statements. The established threshold for capitalizing property, plant and equipment is generally \$3,000. The threshold for capitalizing infrastructure ranges from \$5,000 to \$25,000. The Office of the Sheriff, however, has established a capitalization threshold of \$5,000 for all classes of capital assets. The threshold for the capitalization of all intangible assets is \$50,000.

The reported values of general infrastructure exclude normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County holds legal title to the capital assets of the Board of County Commissioners, Property Appraiser, Tax Collector, Clerk of the Circuit Court, and Supervisor of Elections and is accountable for them under Florida Law. The Sheriff, under Florida Law, is accountable for maintaining capital asset records for equipment used in the operations of the Office.

Capital assets are recorded at cost, or estimated historical cost. Contributed assets are recorded at estimated fair market value at the time received.

Amortization of intangible assets and assets recorded under capital leases is included with depreciation expense.

Depreciation or amortization, as appropriate, is calculated using the straight-line method over the following estimated useful lives:

Intangible Assets	7 – 40 Years
Buildings	30 – 50 Years
Improvements	10 – 50 Years
Equipment	5 – 15 Years
Water Distribution System	40 Years

Infrastructure assets are depreciated using a group depreciation method over a period of 10-100 years.

The landfill is depreciated proportionately based on capacity used.

Capitalization of Interest

Interest costs related to construction are capitalized for proprietary activities. For assets constructed with governmental fund resources, interest is not capitalized. During the current year the County had no capitalized interest.

Unearned/Deferred Revenues

Unearned/deferred revenue represents revenues collected in advance of services performed. This revenue will be recognized when the services are rendered. In governmental funds, earned amounts also are reported as deferred revenue until they are available to liquidate liabilities of the current period.

Compensated Absences

The various County agencies maintain policies that permit employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation of service if certain criteria are met. These benefits, plus their related tax and retirement costs, are classified as compensated absences. The policies of the various County agencies vary as to the amount and the vesting of employee vacation and sick time. Generally, the policies allow limited vesting

NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

of unused employee vacation leave time and in some instances sick time. The amount of vacation time is determined by the period of employment. In prior years, the following governmental funds have typically been used to eliminate the liability for compensated absences: the General Fund, the County Transportation Trust Fund, the Fire Tax Unit Fund, the E911 System Fund and the Court Fund.

Compensated absences liabilities are accrued when incurred in the government-wide and proprietary fund financial statements. No expenditure is reported in the governmental fund statements for these amounts until payment is due. The compensated absences liability is based on current rates of pay.

F. Management Estimates and Assumptions

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could vary from estimates used.

G. Fund Balance

The County follows the provisions of GASB Statement No. 54, <u>Fund Balance Reporting and Governmental Fund Type Definitions</u> to classify fund balances for its governmental funds into specifically defined classifications. The classifications comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which the amounts in the fund can be spent.

Fund balance classifications are described below:

Non-spendable Fund Balance – Non-spendable fund balances are amounts that cannot be spent because they are either: (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted Fund Balance – Restricted fund balances are restricted when constraints placed on the use of resources are either: (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – Committed fund balances are amounts that can only be used for specific purposes as a result of constraints imposed by formal action of the County's highest level of decision-making authority, which is by Ordinance approved by the County Commission. Committed amounts cannot be used for any other purpose unless the Commission removes those constraints by taking the same type of action.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Assigned Fund Balance – Assigned fund balances are amounts that are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by (a) the County Commission or (b) a body or official to which the Commission has delegated the authority to assign amounts used for specific purposes.

Unassigned Fund Balance – Unassigned fund balance is the residual classification for the General Fund.

The County's policy is to expend resources in the following order: restricted, committed, assigned, and unassigned.

NOTE 2 – DEFINED BENEFIT PENSION PLAN

Plan Description

Putnam County contributes to the Florida Retirement System (the "System"), a cost-sharing multiple-employer defined benefit pension plan administered by the State of Florida, Department of Management Services, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Division of Retirement, PO Box 9000, Tallahassee, Florida, 32315-9000, or by calling (850) 488-6491.

Funding Policy

The System was employee noncontributory through June 30, 2011. For the period July 1, 2011 through September 30, 2011 the employee contribution rate was 3.00%. The County is required to contribute at an actuarially determined rate. The employer contribution rates at September 30, 2011 were as follows: Regular Employees 4.91%; Special Risk Employees 14.10%; Senior Management 6.27%; Elected Officials 11.14%; DROP Participants 4.42%. The contribution requirements of plan members and the County are established and may be amended by the Florida Legislature. Putnam County's contributions to the System for the years ending September 30, 2011, 2010 and 2009 were \$3,378,000, \$3,602,000, and \$3,527,000 respectively, equal to the required contributions for each year.

NOTE 3 - DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan (the "Plan") created in accordance with Section 457 of the Internal Revenue Code. This Plan (refer to Section 112.215, Florida Statutes), is available to all regular payroll County employees, permits them to defer a portion of their salaries until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the Plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are (notwithstanding the mandates of 26 U.S.C. s. 457 (b) (6), all of the assets specified in subparagraph 1) held in trust for the exclusive benefit of participants and their beneficiaries as mandated by 26 U.S.C. s. 457 (g) (1).

NOTE 4 - PROPERTY TAXES

Property taxes become due and payable on November 1st of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates for the full amount of any unpaid taxes must be sold no later than June 1st of each year.

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate. There were no significant delinquent property taxes receivable at September 30, 2011.

Tax revenues are recognized when levied, to the extent that they result in current receivables in governmental funds. By year-end, substantially all property taxes have been collected. Accordingly, there is no ad-valorem property taxes receivable reported in the accompanying financial statements.

NOTE 4 – PROPERTY TAXES

Details of the County's tax calendar are presented below:

Lien Date January 1 Levy Date October 1

Installment Payments:

1st Installment No later than June 30
2nd Installment No later than September 30
3rd Installment No later than December 31
4th Installment No later than March 31

Regular Payments:

Discount Periods November - February

No Discount Period March Delinquent Date April 1

NOTE 5 – DEPOSITS AND INVESTMENTS

As of September 30, 2011, the County had the following investments and maturities:

	Investment Maturities (in years)							
<u>Investment</u>	Fair Value	Less Than 1	1-	2	2 - 3		3 - 8	S & P Rating
State Investment Pool - Florida Prime, amortized cost	\$ 5,355,893	\$ 5,355,893	\$	-	\$ -	\$	-	AAAm
State Investment Pool - Fund B	8,406	-		-	-		8,406	Not Rated
Florida Local Government Investment Trust	4,600,621	2,018,752	57	74,158	1,422,972		584,739	AAAf
Money Market Funds	10,030,223	10,030,223						NA
TOTAL INVESTMENTS	\$ 19,995,143	\$ 17,404,868	\$ 57	4,158	\$ 1,422,972	\$	593,145	

Total Investments include \$15,394,522 classified as Cash and Equivalents in the accompanying financial statements. Investments exclude \$111,926 in non negotiable certificates of deposit of the Putnam County Development Authority, a component unit.

Interest Rate Risk

Investment interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. In accordance with its investment policy, the County manages its exposure to declines in fair values by limiting the maturity of investments to less than five years. Additionally, the investment policy requires the portfolio to be diversified by type of investment, issuer, and dates of maturity in order to protect against fluctuations in the market economy. For the Local Government Surplus Trust Funds Investment Pool (State Investment Pool), the weighted average life (WAL) of Fund B at September 30, 2011 was 4.82 years; a portfolio's WAL is the dollar weighted average length of time until securities held reach maturity. However, because Fund B consists of restructured or defaulted securities there is considerable uncertainty regarding the weighted average life. The weighted average days to maturity (WAM) of the Florida PRIME fund was 38.3 days.

NOTE 5 - DEPOSITS AND INVESTMENTS

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The various agencies of the County and its component unit invest excess public funds pursuant to the guidelines established in Section 218.415, Florida Statutes, and County Investment Resolution 2003-112 (investment policy), which authorizes investments of excess public funds in the following instruments: The Local Government Surplus Trust Funds Investment Pool (State Investment Pool); Securities and Exchange Commission registered money market funds with the highest credit quality rating; savings accounts; interest bearing time deposits in qualified public depositories; direct obligations of the U.S. Treasury; Federal agencies and instrumentalities; certain securities (limited to obligations of the U.S. Government or any agency or instrumentalities thereof); certificates of deposit and other evidence of deposit at financial institutions, bankers' acceptances, and commercial paper rated in the highest tier by a nationally recognized rating agency; and other investments authorized by law or by ordinance for the County.

State Investment Pool: The State Investment Pool is administered by the Florida State Board of Administration (SBA), which provides regulatory oversight. Several years ago, the SBA reported that the State Investment Pool was exposed to potential risks due to indirect exposure in the sub-prime mortgage financial market. Consequently, the SBA placed some restrictions on how participants could access portions of their surplus funds and ultimately restructured the State Investment Pool into two separate pools, the Florida PRIME and Fund B. The Florida PRIME has adopted operating procedures consistent with the requirements for a 2a7-like fund and the fair value of the position in the pool is equal to the value of the pool shares. The Florida PRIME is rated by Standard and Poor's and has a rating at September 30, 2011 of AAAm. The Fund B is not rated by a nationally recognized statistical rating agency.

Florida Local Government Investment Trust: The County participates in the Florida Local Government Investment Trust (FLGIT), an external investment pool. Regulatory oversight for the pool consists of the Board of Trustees comprised of County Clerks and County Commissioners; an Investment Board comprised of finance officers throughout the State; an Independent Investment Advisor; a Custodian Bank; and an Administrator (Florida Association of Court Clerks). Additionally, the pool's investments are periodically rated by Standard & Poor's. At September 30, 2011, the Credit Quality and Bond Fund Volatility Ratings were AAAf and S1, respectively.

The County may have indirect exposure to derivatives through its participation in the FLGIT. Information about the nature and extent of the County's indirect exposure to risks from derivatives and similar debt and investment items is not available. Management is aware of this aspect of the investments held in the FLGIT and has adhered to the County's investment policy requirements to monitor such investment activity on a consistent periodic basis.

NOTE 5 – DEPOSITS AND INVESTMENTS

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the County will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. All County deposits are in qualified public depositories pursuant to Chapter 280, Florida Statues. All deposits made in qualified public depositories are fully collateralized and backed by the Public Deposit Security Trust Fund.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investment policy and Florida Statutes require that securities purchased by and all collateral obtained by the County be properly designated as an asset of the County and held in safekeeping by a third party.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. Unless market conditions otherwise require, the investment policy requires that no more than fifteen (15%) of the County's investment portfolio may be in any one class of security other than those issued or guaranteed by the U.S. Government or its agencies.

NOTE 6 - ACCOUNTS RECEIVABLE

Accounts receivable of the General Fund consist primarily of ambulance service accounts and are reported net of an allowance for doubtful accounts of \$3,836,868 at September 30, 2011. The allowance represents approximately 81% of the gross ambulance service accounts receivable at September 30, 2011. The balance of the receivable consists of miscellaneous service fees.

Accounts receivable of the non-major Governmental Funds consist primarily of \$10,045 in utility customer receivables, court related receivables of \$191,296 and other miscellaneous receivables. Allowances for doubtful accounts are not considered necessary, except for an allowance of \$179,913 for Court Receivables. All net receivables are expected to be collected within the next year.

Accounts receivable of the Enterprise Funds consist of: Landfill and Water Utility customer and rent receivables of \$265,935 and \$32,706 of mortgages receivable by the Port Authority; and other miscellaneous receivables resulting from normal business activities. An allowance for doubtful accounts in the amount of \$85,000 has been established. All net receivables, with the exception of the mortgages receivable are expected to be collected within the next year.

NOTE 7 – <u>INTERFUND RECEIVABLES</u>, <u>PAYABLES</u>, <u>AND TRANSFERS</u>

The following is a schedule of interfund receivables and payables as of September 30, 2011:

Due To / Due From Other Funds:

Receivable Fund	Payable Fund		<u>Amount</u>
General Fund	East Putnam Grant Fund	\$	25,000
General Fund	Nonmajor Governmental Funds	·	2,190,827
General Fund	Internal Service Funds		400,000
Non-Major Governmental Fund	General Fund		8,652
TOTAL PRIMARY GOVERNMENT		\$	2,624,479

Advances From / To Other Funds:

Receivable Fund Payable Fund		<u>Amount</u>	
General Fund	East Putnam Grant Fund	\$	760,208



NOTE 7 – <u>INTERFUND RECEIVABLES</u>, <u>PAYABLES</u>, <u>AND TRANSFERS</u>

Interfund transfers for the year ended September 30, 2011, consisted of the following:

Transfer	ln:

	(General <u>Fund</u>	(lonmajor Govern- <u>mental</u>	I	East Putnam <u>Water</u>	Internal Service	٦	Total Fransfers <u>In</u>
Transfer Out:									
General Fund	\$	-	\$	431,091	\$	196,952	\$ 179,784	\$	807,827
Better Place Plan Fund		-		75,512		500,000	-		575,512
Nonmajor Governmental		31,646		38,588		-	63,374		133,608
Waste Management		94,060		-		-	10,182		104,242
Nonmajor Proprietary		-		-		-	1,380		1,380
Internal Service		-		-		-	3,362		3,362
Total Transfers Out	\$	125,706	\$	545,191	\$	696,952	\$ 258,082	\$	1,625,931

Transfer of capital assets from governmental activities to business-type activities:

54,155
\$ 1,680,086

Some balances resulted from the time lag between the dates that (a) interfund goods and services are provided or reimbursable expenditures occur, (b) transactions are recorded in the accounting system, and (c) payments are made between funds.

Other balances are transfers that include transfers to provide match for grant requirements; transfer moneys to other funds based on budgetary requirements; and to move moneys from a fund that by statute or budgetary authority must collect revenues to funds that are required by statute or budgetary authority to expend them.

NOTE 8 - CAPITAL ASSET ACTIVITY

Capital asset activity for the year was as follows:

	Balance October 1, 2010 Restated	<u>Increases</u>	<u>Decreases</u>	Ending Balance September 30, <u>2011</u>
Primary Government				
Governmental Activities				
Capital Assets Not Being Depreciated: Land	\$ 16,642,434	\$ 4,251,245	\$ -	\$ 20,893,679
Construction in Progress	240,898	901,647	(20,560)	1,121,985
Total Capital Assets Not Being Depreciated	16,883,332	5,152,892	(20,560)	22,015,664
Total Capital / toooto Tiot Zonig Zopi Colatou	. 0,000,002		(20,000)	
Capital Assets Being Depreciated:				
Intangible Assets	612,339	449,944	-	1,062,283
Buildings	23,517,397	478,318	-	23,995,715
Improvements	8,754,905	166,199	-	8,921,104
Equipment	31,293,329	2,937,889	(968,979)	33,262,239
Infrastructure	73,745,169	4,535,406	(2,423,629)	75,856,946
Total Capital Assets Being Depreciated	137,923,139	8,567,756	(3,392,608)	143,098,287
Lana Annumulated Demonstration Fam.				
Less Accumulated Depreciation For: Intangible Assets	(208,849)	(62,998)		(271,847)
Buildings (As Restated)	(9,583,984)	(731,422)		(10,315,406)
Improvements	(2,083,453)	(482,675)	_	(2,566,128)
Equipment	(23,015,358)	(3,186,329)	946,235	(25,255,452)
Infrastructure	(17,848,209)	(3,027,013)	2,423,629	(18,451,593)
Total Accumulated Depreciation	(52,739,853)	(7,490,437)	3,369,864	(56,860,426)
Total Capital Assets Being Depreciated, Net	85,183,286	1,077,319	(22,744)	86,237,861
Governmental Activities Capital Assets, Net	102,066,618	6,230,211	(43,304)	108,253,525
Business-type Activities				
Capital Assets Not Being Depreciated:				
Land	\$ 6,203,045	\$ -	\$ -	\$ 6,203,045
Construction in Progress	6,945,963	52,355	(4,550,431)	2,447,887
Total Capital Assets Not Being Depreciated	13,149,008	52,355	(4,550,431)	8,650,932
Capital Assets Being Depreciated:				
Buildings	3,612,555	-	-	3,612,555
Improvements	967,510	-	-	967,510
Landfill	4,817,309	4,550,430	-	9,367,739
Water and Sew er Distribution System	31,954,060	266,022	-	32,220,082
Equipment	2,236,435	469,468	(330,912)	2,374,991
Total Capital Assets Being Depreciated	43,587,869	5,285,920	(330,912)	48,542,877
Less Accumulated Depreciation For:				
Buildings	(1,341,643)	(112,700)	-	(1,454,343)
Improvements	(757,655)	(20,622)	-	(778,277)
Landfill	(4,561,609)	(571,672)	-	(5,133,281)
Water and Sew er Distribution System	(1,436,108)	(799,649)	-	(2,235,757)
Equipment	(1,520,514)	(199,975)	330,912	(1,389,577)
Total Accumulated Depreciaiton	(9,617,529)	(1,704,618)	330,912	(10,991,235)
Total Capital Assets Being Depreciated, Net	33,970,340	3,581,302		37,551,642
Business-type Activities Capital Assets, Net	\$ 47,119,348	\$ 3,633,657	\$ (4,550,431)	\$ 46,202,574

NOTE 8 - CAPITAL ASSET ACTIVITY

Depreciation was charged to the functions of the primary government as follows:

Governmental Activities:

General Government	\$1,089,530
Public Safety	2,690,886
Physical Environment	28,340
Transportation	3,309,172
Human Services	3,944
Culture and Recreation	312,116
Court Related	36,512

Capital assets held by the government's internal service funds are

charged to the various functions based on their usage of the assets 19,937

Total Depreciation Expense - Governmental Activities \$7,490,437

Business-type Activities:

Waste Management	\$ 760,486
Water and Sewer System	827,757
Port Authority	116,375
Total Depreciation Expense - Business-type Activities	\$1,704,618

NOTE 9 – LONG-TERM OBLIGATIONS

Governmental Activities

<u>Special Assessment Debt with Governmental Commitment</u> \$1,381,795, 3.58%, 10-year note issued during fiscal year 2003-2004, to fund specific road improvements within several Municipal Service Benefits Units. The note is payable from and secured by a pledge of special assessments levied pursuant to County ordinance. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest totaling \$13,748 is due monthly until maturity on August 1, 2014. The note is payable from the MSBU Loan Fund (a Debt Service Fund).

465,651

\$1,900,000, variable rate, 13-year note to fund specific road improvements within several Municipal Service Benefit Units. The County entered into an interest rate swap agreement to fix the interest rate at 3.90%. The note is payable from and secured by a pledge of special assessments levied pursuant to County ordinance. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest totaling approximately \$46,900 is due quarterly until maturity on June 1, 2018. The note is payable from the MSBU Loan Fund (a Debt Service Fund).

1,108,162

Notes Payable - \$10,000,000, variable rate, 11-year note from a financial institution to finance certain road projects within the County. The County entered into an interest rate swap agreement to fix the interest rate at 4.11%. The note is payable from and secured by a pledge of proceeds from the one cent local infrastructure surtax. Principal and interest payments of approximately \$290,000 are due quarterly until maturity on January 1, 2018. The note is payable from the Better Place Fund (a Capital Project Fund).

6,570,000

NOTE 9 – <u>LONG-TERM OBLIGATIONS</u>

\$3,500,000 variable rate, 10-year note from a financial institution to finance certain road projects within the County. The County entered into an interest rate swap agreement to fix the interest rate at 3.75%. The note is payable from and secured by a pledge of proceeds of the one cent local infrastructure surtax. Principal payments are made annually; interest is paid semi-annually; total annual payments approximate \$420,000; note matures on January 1, 2018. The note is payable from the Better Place Fund (a Capital Project Fund).	2,595,000
\$1,500,000 from a financial institution to pay a lawsuit settlement under a mutual release agreement. The note is to be paid from legally available non-ad valorem funds. The interest rate is 4.25%. All remaining principal and interest totaling \$43,306 was paid October 1, 2011, from the General Fund.	41,851
\$1,356,000, variable rate, 15-year note from a financial institution to construct and equip several communications towers within the County. The County entered into an interest rate swap agreement to fix the interest rate at 3.89%. The note is payable and secured by a pledge of a specific traffic ticket surcharge designated for communications improvements. The County is obligated to provide other non-ad valorem revenue sources for repayment to cover deficiencies. Principal and interest payments of approximately \$30,000 are due quarterly until maturity on May 1, 2020. The note is payable form the Communications Improvement Fund (a Special Revenue Fund).	887,065
OTTED Loan in the amount of \$260,527 through the Office of the Governor, Office of Tourism, Trade and Economic Development (OTTED) to help finance communications infrastructure in the County's industrial park complex. The note is to be paid from legally available non-ad valorem funds. The interest rate is 3.0% fixed. Principal payments of \$9,304 plus accrued interest are due quarterly until the loan is fully paid in October 2012. The note is payable from the Economic Development Fund (a Special Revenue Fund).	46,523
Obligations Under Capital Leases	1,587,218
Other Post Employment Benefits	1,004,283
Accrued Compensated Absences	2,190,000

\$ 16,495,753

Total Long-Term Obligations, Governmental Activities

NOTE 9 – <u>LONG-TERM OBLIGATIONS</u>

Business-Type Activities

Notes Payable - \$4,000,000, 3.76% interst rate, 8-year note from a financial institution to finance construction of a new cell at the County Landfill. The note is payable from and secured by special assessments for waste disposal. Principal and interest payments of approximately \$145,449 are due quarterly until maturity or October 1, 2017. The note is payable from the Waste Management Fund (and the second	i 	
Enterprise Fund).	\$	3,227,031
\$9,783,912 from the State of Florida in three series of State Revolving Fund loans to provide financing for the East Putnam Water System. The interest rates range from 2.64% to 2.82%. The loan will be repaid in 40 semiannual loan payments of \$329,149. The note is secured by operating proceeds of the Water System.		9,241,313
Revenue Bonds - \$4,268,000 from the United States Department of Agriculture is Water Revenue Bonds, Series 2008B to provide financing for the East Putnam Wate System. The interest rate is 4.25%. The loan will be repaid in 38 annual loar payments of \$228,300 beginning September 1, 2011. The bond is secured by operating proceeds from the East Putnam Water System. The Better Place Plane	1	
Fund is obligated to cover deficiencies up to \$275,000 per year.		4,221,000
\$2,054,900 from the United States Department of Agriculture is Water Revenue Bonds, Series 2008A to provide financing for the East Putnam Water System. The interest rate is 4.50%. The loan will be repaid in 38 annual loan payments of \$113,600 beginning September 1, 2011. The bond is secured by operating proceeds from the East Putnam Water System. The Better Place Plan Fund is obligated to cover deficiencies up to \$275,000 per year.	e f	2,034,000
Capital Leases consist of agreements with financial institutions for the following equipment at the landfill: compactor with \$454,227 aggregate historical cost and 4.29% interest rate; wheel loader with \$174,406 aggregate historical cost and 3.5% interest rate; bulldozer with \$185,875 aggregate historical cost and 3.2% interest rate.		455,185
Accrued Landfill Closure and Long-Term Care Costs		11,344,131
Other Post Employment Benefits		37,151
Accrued Compensated Absences		59,900
Total Long-Term Obligations, Business-Type Activities	\$	30,619,711

NOTE 9 – LONG-TERM OBLIGATIONS

Interest Rate Swaps

Swap Objectives

The County has entered into four floating-to-fixed interest rate swap agreements in connection with issuing variable rate notes. The intention of the swaps was to protect against the potential of rising interest rates by creating synthetic fixed rate debt at a cost anticipated to be less than the County would have paid to issue fixed rate debt.

Terms, Fair Values and Credit Risk

The terms, fair values and credit ratings of the outstanding swaps as of September 30, 2011 were as follows. The notional amounts of the swaps match the principal amounts of the outstanding debt.

Interest Rate Swaps

Notional Amounts	\$887,065	\$1,108,162	\$6,570,000	\$2,595,000
Effective Date	5/31/2005	6/28/2005	11/28/2006	12/13/2007
Fixed Payer Rate	3.89%	3.90%	4.11%	3.75%
Variable Receiver Rate	63.7% of LIBOR plus 0.90%	63.7% of LIBOR plus 0.90%	63.7% of LIBOR plus 0.70%	63.7% of LIBOR plus 0.70%
Fair Value End of Year	(\$98,025)	(\$97,448)	(\$642,364)	(\$232,545)
Termination Date	5/1/2020	6/1/2018	1/1/2018	1/1/2018
Counterparty Credit Rating	A/A-2	A/A-2	A/A-2	A/A-2

Swap Fair Values

The fair values of the swaps are calculated based upon the net present value of the difference in future cash flows between the pay fixed and receive variable rates using a 5% discount rate. The fixed payer rate for all four swaps exceeded the variable receiver rate at September 30, 2011, and consequently all had a negative fair value at that date.

The aggregate fair values and changes in fair values of the swaps are as follows:

	As of and for the Fiscal Year Ended September 30						
	2005	2006	2007	2008	2009	2010	2011
Fair Value	\$(82,125)	\$ 71,025	\$12,096	\$(449,829)	\$(1,714,302)	\$(1,388,448)	\$(1,070,382)
Change in Fair Value	(82, 125)	153,150	(58,929)	(461,925)	(1,264,473)	325,854	318,066

NOTE 9 - LONG-TERM OBLIGATIONS

The following elements of the government-wide financial statements recognize only the events related to the swap and the hedged bonds for the fiscal years ended September 30, 2005 through September 30, 2011. Amounts are presented based on their natural classification:

	As of and for the Fiscal Year Ended September 30						
	2005	2006	2007	2008	2009	2010	2011
Statement of Net Position:							
Cash	\$3,189,044	\$2,881,822	\$12,285,026	\$14,244,725	\$12,359,436	\$10,473,915	\$ 8,589,989
Deferred Outflow Resources	82,125	(71,025)	(12,096)	449,829	1,714,302	1,388,448	1,070,382
Derivative Instrument Liability	82,125	(71,025)	(12,096)	449,829	1,714,302	1,388,448	1,070,382
Notes Payable	3,211,361	3,028,291	12,652,790	15,194,553	13,903,268	12,558,605	11,160,227
Statement of Activities:							
Interest Expense	22,317	124,152	221,295	582,064	594,004	540,858	485,548

Swap Payments and Associated Debt

Assuming that interest rates remain the same, at September 30, 2011, debt service requirements on the variable rate notes and interest rate swaps would be as follows:

Year	Variable Rat	e Notes	Interest	
Ending Sept 30	<u>Principal</u>	Interest	Rate Swaps	Total
2012	1,462,449	103,059	318,830	1,884,338
2013	1,516,887	88,654	273,910	1,879,451
2014	1,586,710	73,670	227,186	1,887,566
2015	1,646,928	58,034	178,415	1,883,377
2016	1,722,563	41,763	127,668	1,891,994
2017-2020	3,224,690	34,978	102,433_	3,362,101
Total	\$ 11,160,227	\$400,158	\$1,228,442	\$ 12,788,827

Credit Risk

As of September 30, 2011 the County is not subject to credit risk from the swap agreements since the fair value of each swap was negative. However, should interest rates change and the fair value of the swap become positive, the County would be exposed to credit risk.

Termination Risk

The County or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract. The swaps can be terminated due to illegality, a credit event upon merger or an event of default.

NOTE 9 - LONG-TERM OBLIGATIONS

Annual debt service requirements to maturity for long-term obligations at September 30, 2011, excluding obligations under capital leases of the Governmental Activities, are as follows:

	Governmental		Busines	s-Type
Year Ending	Activi	ities	Activities	
September 30	Principal	Interest	Principal	Interest
2012	1,691,987	444,779	\$ 1,125,083	\$ 653,638
2013	1,682,214	376,772	1,065,130	614,541
2014	1,745,870	308,383	1,101,170	578,299
2015	1,646,928	239,888	1,140,336	540,801
2016	1,722,563	172,271	1,080,940	501,921
2017-2021	3,224,690	139,586	3,650,862	2,078,216
2022-2026	-	-	3,337,561	1,587,359
2027-2031	-	-	2,618,460	1,066,691
2032-2036	-	-	907,000	803,938
2037-2041	-	-	1,122,000	589,745
2042-2046	-	-	1,388,000	324,572
2047-2048			641,987	42,030
-	\$11,714,252	\$1,681,679	\$19,178,529	\$9,381,751

Governmental Capital Lease Obligations at September 30, 2011 are comprised of the following:

Agreement with financial institution for vehicles: Interest Rate 2.8%; aggregate historical cost \$99,963; \$515,411 is held in escrow for future vehicle acquisitions.	\$ 516,055
Agreement with financial institution for software: Interest Rate 4.5%; aggregate historical cost \$449,944; \$112,486 is held in escrow for future software acquisitions.	502,836
Agreement with financial institution for phone systems: Interest Rate 6.53%; aggregate historical cost \$684,492.	347,203
Agreement with heavy equipment company for a road grader: Interest Rate 4.15%; aggregate historical coast \$173,873.	104,209
Agreement with heavy equipment company for a wheel loader: Interest Rate 6.25%; aggregate historical cost \$124,119.	36,489
Agreement with heavy equipment company for an excavator: Interest Rate 5.75%; aggregate historical cost \$165,836.	\$ 80,426 1,587,218

NOTE 9 – LONG-TERM OBLIGATIONS

Amortization expense of leased equipment is included in depreciation expense. The annual requirements under capital lease obligations are as follows:

Year Ending	Gove	Governmental	
September 30,	<u>A</u>	ctivities	
0010	Φ	F77 010	
2012	\$	577,212	
2013		576,632	
2014		379,278	
2015		126,016	
2016		51,840	
Total Minimum Lease Payments	1	1,710,978	
Less: Amount Representing Interest		(123,760)	
Present Value of Minimum Lease Payments	\$ 1	1,587,218	

Changes in long-term debt transactions of the County for the year ended September 30, 2011 are summarized below:

Governmental Activities

	Balance October 1, <u>2010</u>	Increases	<u>Decreases</u>	Balance September 30, <u>2011</u>	Due Within <u>One Year</u>
Special Assessment Debt with					
Governmental Commitment	\$ 1,859,321	\$ -	\$ (285,508)	\$ 1,573,813	\$ 296,459
Notes Payable	11,530,695	-	(1,436,779)	10,093,916	1,358,309
\$260,527 Economic Development			,		
Loan (OTTED)	83,741	-	(37,218)	46,523	37,218
Obligations under Capital					
Leases	772,213	1,177,804	(362,799)	1,587,218	514,758
Other Post Employment Benefits	683,370	320,913	-	1,004,283	-
Accrued Compensated					
Absences	2,274,900	2,145,100	(2,230,000)	2,190,000	1,309,000
Total Long-Term Obligations,					
Governmental Activities	\$17,204,240	\$3,643,817	\$ (4,352,304)	\$ 16,495,753	\$3,515,744

NOTE 9 - LONG-TERM OBLIGATIONS

Business-Type Activities

	Balance October 1, 2010	<u>I</u>	ncreases	<u>D</u>	ecreases	Balance September 30, 2011	<u>c</u>	Due Within One Year
Notes Payable	\$12,960,885	\$	362,222	\$	(854,763)	\$12,468,344	\$	873,505
Revenue Bonds	6,322,900		-		(67,900)	6,255,000		71,000
Capital Lease	185,903		360,281		(90,999)	455,185		180,578
Accrued Landfill Closure and								
Post-Closure Care Costs	10,719,701		879,549		(255,119)	11,344,131		571,904
Other Post Employment Benefits	25,480		11,670		-	37,151		-
Accrued Compensated								
Absences	64,500		83,400		(88,000)	59,900		32,000
Total Long-Term Obligations,								
Business-Type Activities	\$30,279,369	\$	1,697,122	\$	(1,356,781)	\$30,619,711	\$	1,728,987

Pledged Revenues

The County has pledged future water customer revenues to repay \$6.323 million in water system revenue bonds issued in fiscal year 2009 and State Revolving Fund notes totaling \$9.784 million issued during fiscal years 2008 through 2011. Additionally, the County has pledged up to \$275,000 per annum of discretionary infrastructure surtax revenue through January 1, 2018 to supplement water customer revenues if necessary. Proceeds from the bonds and notes provided financing for the East Putnam Regional Water System. The notes will mature in 2029 and the bonds will mature in 2048. It is not currently possible to accurately estimate annual water system revenues; therefore, an estimate of principal and interest payments as a percentage of estimated annual net revenues is not presented. The total of principal and interest payments remaining to be made is \$24.434 million. Principal payments of \$472,857 were made in the current year, while interest payments totaling \$410,122 were made.

The County has pledged a portion of future discretionary infrastructure surtax revenue to repay notes of \$10 million and \$3.5 million issued in 2007 and 2008, respectively. Proceeds from the notes financed various road improvement projects throughout the County. The notes are payable solely from the one cent local infrastructure surtax and mature January 1, 2018. Annual principal and interest payments on the notes are expected to require less than 38 percent of estimated annual net revenues. The total principal and interest remaining to be paid on the notes is \$10.492 million. For the current year, principal and interest paid and surtax revenue were \$1.575 million and \$4.204 million, respectively.

NOTE 9 – LONG-TERM OBLIGATIONS

The County has pledged future special assessment revenues to repay \$1.382 million and 1.9 million in notes issued in 2004 and 2005, respectively. Proceeds from the notes provided financing for road improvement projects within certain Municipal Service Benefit Units. The 2004 note will mature in 2014, while the 2005 note will mature in 2018. Annual principal and interest payments on the notes are expected to exceed 100% of future revenues as some special assessments were prepaid and set aside for future debt service. Any potential future shortfalls will be made up from other non-ad valorem revenue sources. The total principal and interest remaining to be paid on the notes is \$1.761 million. For the current year, principal and interest paid and special assessment revenue were \$0.352 million and \$0.298 million, respectively.

The County has pledged specific traffic ticket surcharge revenues designated for communications improvements to repay a \$1.356 million note issued in 2005. The proceeds from the note were used to construct and equip several communications towers within the County. The note will mature in 2020. Annual principal and interest payments on the notes are expected to exceed 100% of future revenues. Any potential future shortfalls will be made up from other non-ad valorem revenue sources. The total principal and interest remaining to be paid on the note is \$1.053 million. For the current year, principal and interest paid was \$0.120 million, while revenue was \$0.036 million.

The County has pledged specific landfill collection special assessments to repay a \$4 million note issued in fiscal year 2009. The proceeds from the note were designated to construct a new cell at the central landfill. The note will mature in 2018. Annual principal and interest payments are expected to require less than 35% of revenues. The total principal and interest remaining to be paid on the note is \$3.636 million. For the current year, principal and interest paid was \$0.582 million, while revenue was \$1.787 million.

NOTE 10 – SHORT-TERM FINANCING

The County obtained short-term financing from the State of Florida State Revolving Fund to provide financing for the East Putnam Wastewater Project. The loan carried an interest rate of 1.80% and was repaid from grant proceeds from the Florida Department of Environmental Protection.

	Balaı	nce			E	Balance
	Octob	er 1,			Sep	tember 30,
	201	0	Increases	Decreases		2011
Short-term Debt	\$	-	\$1,570,797	\$(1,570,797)	\$	_

NOTE 11 - CONDUIT DEBT

The Putnam County Development Authority, a discretely presented component unit of Putnam County, has issued Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the Authority, the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

In a previous year, the Putnam County Development Authority issued two Pollution Control Revenue Refunding Bonds in an aggregate principal amount of \$125,250,000 to refund several series issued prior to July 1, 1995. At September 30, 2011, the aggregate bonds outstanding were \$125,250,000.

NOTE 12 - FUND BALANCE CLASSIFICATIONS

A schedule of County fund balances is provided in the following pages.

(The remainder of this page is intentionally left blank.)

NOTE 12 - FUND BALANCE CLASSIFICATIONS

<u>-</u>	Major Governmental Funds								
FUND BALANCES:	General <u>Fund</u>		East Putnam Grant <u>Fund</u>		Better Place <u>Plan</u>		Total Non-Major Governmental <u>Funds</u>	Total Governmenta <u>Funds</u>	
Non Spendable:									
Advances	\$	760,208	\$	-	\$	-	\$ -	\$	760,208
Inventory		37,501		-		-	-		37,501
Loan Guarantees		-		-		-	596,960		596,960
Prepaids		49,373		-		-	163,237		212,610
Restricted for:									
Debt Service		-		-		-	345,069		345,069
Better Place Plan - Capital Projects		_		-	5,519	9,014	-	į	5,519,014
Fishing Improvement		-		_	•	· -	373,737		373,737
Fire Protection		-		-		_	1,753,525		1,753,525
Law Enforcement		-		_		_	251,036		251,036
Court Improvements		_		_		_	1,976,022		1,976,022
Drivers Education		_		_		_	241,496		241,496
Court Article V Support		_		_		_	84,601		84,601
Court Technology		_		_		_	532,178		532,178
Crime Prevention		_		_		_	62,145		62,145
E911 System		_		_		_	25,887		25,887
Tourist Development		_		_		_	298,837		298,837
Recreation & Libraries		_		_		_	51,529		51,529
Library Operations		_		_		_	27,957		27,957
MSBU Road Maintenance		_		_			1,011,275		1,011,275
Local Housing Assistance		_		_			815,181		815,181
Sewage Utilities				321,178			013,101		321,178
Water Utilities		_		321,170		_	207,643		207,643
Interlachen Lakes Estates Lake Access		39,369		-			207,043		39,369
		39,309		-		-	165.057		
Commissary - Inmate Benefits Federal Forfeiture - Law Enforcement		-		-		-	165,257		165,257
		-		-		-	16,732		16,732
Public Records Modernization		-		-		-	967,036		967,036
Court Operations		-		-		-	71,499		71,499
Voter Equipment and Education		-		-		-	73,309		73,309
Capital Projects		-		-		-	532,712		532,712
Road Projects		-		-		-	1,232,050		1,232,050
Committed for:									
Sheriff's Contractual Obligations		627,897		-		-	-		627,897
Assigned to:									
Subsequent Year's Expenditures	1	,815,582		-		-	-		1,815,582
Cooperative Law Enforcement		10,574		-		-	-		10,574
Road and Bridge Maintenance		-		-		-	1,985,562		1,985,562
Unassigned:	13	,425,709				-	(511,396)	12	2,914,313
Total Fund Balances	\$16	,766,213	\$	321,178	\$5,519	9,014	\$13,351,076	\$3	5,957,481

NOTE 13 - DEFICIT BALANCES/BUDGET OVEREXPENDITURES - INDIVIDUAL FUNDS

At September 30, 2011, the Communication Improvement Fund, the CDBG Fund, the Economic Development Fund, and the Sewage Utilities Fund had deficit fund balances of \$322,763, \$153, \$164,496, and \$23,984, respectively.

The deficits in the funds will be eliminated by transfers from the General Fund and by future revenues generated by the funds.

For the year ended September 30, 2011, expenditures of the Communication Improvement Fund, the Supervisor of Elections Grant Fund, and the MSBU Loan Fund were in excess of their approved annual budgets.

In future years, the County will endeavor to more closely monitor expenditures in its funds.

NOTE 14 – RISK MANAGEMENT

Public Entity Risk Pool

The County is exposed to various risks of loss related to general liability, personal injury, and errors and omissions. The County joined the Florida Association of Counties Trust (the "Trust"), a public entity risk pool currently operating as a common risk management and insurance program for several member counties. The County pays an annual premium to the Trust for its coverage. The premiums are designed to fund the liability risks assumed by the Trust and are based on certain actual exposures of each member. The premiums are paid from the Risk Management Fund, an Internal Service Fund.

Self Insurance Program - Worker's Compensation

As described below, the County administers a self insurance program for worker's compensation coverage. Liabilities are reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated, including an estimate for those incurred but not reported. This estimate is determined based on historical experience and current trends. The claims liabilities are shown at current dollar value.

The County provides worker's compensation insurance for its employees via the Risk Management Fund to account for and finance its self-insured risks of loss. The Risk Management Fund provides coverage up to a maximum of \$500,000 for each occurrence. The County purchases commercial insurance for claims in excess of coverage provided by the fund. Settlements have not exceeded insurance coverage for the last three years.

NOTE 14 – RISK MANAGEMENT

All appropriate funds of the County participate in the program and make payments to the Risk Management Fund to pay prior and current year claims and to establish a reserve for losses.

Changes in the fund's claims liability were:

	Beginning of Fiscal Year Liability	Claims Incurred and Changes in Estimates	Claims Payments	End of Fiscal Year Liability	Due Within One Year
2009-2010	\$429,152	\$586,715	\$586,715	\$429,152	-
2010-2011	\$429,152	\$815,275	\$752,275	\$492,152	\$192,152

Group Insurance

The County purchases health, life and accidental death and dismemberment insurance for its employees via the Group Insurance Reserve Fund (an Internal Service Fund). The County is "fully insured" and has no liability for claims above the monthly premiums charged by the commercial insurer. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. All funds of the County participate in the program and make payments to the Group Insurance Reserve Fund to pay the premiums.

NOTE 15 – ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS

State and federal laws and regulations require the County to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for twenty or thirty years after closure. Although closure and long-term care costs will be paid only near or after the date the landfills stop accepting waste, the County reports a portion of these closure and long-term care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$11,344,131 reported as landfill closure and long-term care liability at September 30, 2011, represents the cumulative amounts reported to date based on the use of the following estimated capacity of the landfills:

Central Landfill Phase II, Cells 1, 2, & 3	68.0%
Class III Landfill	100%
Huntington Landfill	100%
Interlachen Landfill	100%
Central Landfill Phase I	100%

The County will recognize the remaining estimated cost of closure and long-term care of \$5,976,015 as the remaining estimated capacity is used (estimated to be 7.5 years for Central Landfill Phase II, Cells 1, 2, & 3). These amounts are based on what it would cost to perform all closure and long-term care in 2011. Actual costs may be higher or lower due to inflation, deflation, changes in technology, or changes in regulations.

NOTE 15 - ACCRUED LANDFILL CLOSURE AND LONG-TERM CARE COSTS

Additionally, the Florida Department of Environmental Protection (D.E.P.) requires that landfill operators escrow landfill long-term maintenance costs in addition to closure costs, in an amount sufficient to cover the following year's long-term care costs. The County has escrowed \$4,499,628 to cover D.E.P.'s landfill post-closure maintenance cost requirements and closure costs of current operating landfills, as of September 30, 2011. This is shown as restricted cash and equivalents and restricted investments of the business-type activities in the accompanying financial statements.

NOTE 16 - OTHER POST-EMPLOYMENT BENEFITS

Pursuant to a resolution of the Board of County Commissioners, the County provides certain health care benefits for retired employees. Substantially all of the County's employees may become eligible for those benefits if they reach normal retirement age while working for the County.

Plan Description

The County administers a single-employer defined benefit plan for post-employment benefits other than pension benefits (OPEB Plan). The OPEB Plan provides a health insurance subsidy for retirees and eligible dependents of the Clerk of Court, Supervisor of Elections, Property Appraiser, Sheriff, Tax Collector and County. Additionally, life insurance up to \$20,000 is available to retirees at the cost paid by the County for active employees. The Putnam County Board of County Commissioners can amend the benefit provisions.

The health insurance subsidy is provided to retirees with at least six years of service who retire and begin receiving benefits from the Florida Retirement System (FRS). Retirees must maintain health care coverage after employment to be eligible for the subsidy. The amount of monthly subsidy is based on the number of years of total service with the County or Constitutional Officer and is equal to four dollars a month for each year of service. The minimum monthly subsidy is \$24 and the maximum monthly subsidy is \$120 for employees that retire with 30 or more years of service.

Pursuant to the provisions of Section 112.0801 Florida Statutes any employee who retires and immediately begins receiving FRS benefits has the option of paying premiums to continue in the County's healthcare plan at the same group rate that is applicable to active employees. The retiree pays 100% of the blended group rate premium less the subsidy mentioned above, therefore receiving an implicit subsidy.

The plan does not issue a stand-alone financial report.

At September 30, 2011, participants consisted of:

Active Employees 515 Retirees Participants 55

NOTE 16 – OTHER POST-EMPLOYMENT BENEFITS

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligations were as follows:

Fiscal	Aı	nnual	Percentage Employer of OPEB Cost Ne					et OPEB				
Year Ended		EB Cost	Contributions		Contributed				1 /			bligation
September 30, 2009	\$	519,607	\$	159,014	30.60°	%	\$	360,593				
September 30, 2010	\$	609,697	\$	261,440	42.889	%	\$	708,850				
September 30, 2011	\$	611,583	\$	279,000	45.629	%	\$	1,041,434				

The funded status of the OPEB Plan as of September 30, 2011 was as follows:

Actuarial Accrued Liability (AAL)	\$ 4,731,694
Actuarial Value of Plan Assets	
Unfunded Actuarial Accrued Liability (UAAL)	\$ 4,731,694
Funded Ratio	0.00%
Covered Payroll	\$23,775,000
Ratio of UAAL to Covered Payroll	19.91%

Funding Policy

Funding for the OPEB Plan is on a pay-as-you-go basis from the County's general assets when due. There is no separate trust through which benefits for retirees are funded. No assets are currently accumulated or earmarked for this purpose.

NOTE 16 – OTHER POST-EMPLOYMENT BENEFITS

Actuarial Methods and Assumptions

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer (ARC) are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of the plan is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following actuarial methods and assumptions were used:

Actuarial Cost Method Amortization Method Amortization Period Remaining Amortization Period Asset Valuation Method Actuarial Assumptions: Discount Rate

Healthcare Cost Trend Rate

Inflation Rate

Projected Unit Credit Method Level Annual Payments 30 Years, Closed 28 Years Unfunded

4% 11% Initial; 5% ultimate 4%



NOTE 17 - OPERATING LEASES

The Transportation Fund (a Special Revenue Fund) leases seven road graders and two mowing tractors used to maintain roads within the County. The Waste Management Fund (an Enterprise Fund) leases a scraper to maintain the County landfill. These leases have five-year terms. Operating lease expenditures for the year ended September 30, 2011, totaled \$243,724. Future minimum lease payments under these leases are as follows:

Year Ending <u>September 30,</u>	<u>Amount</u>
2012	52,338
2013	52,338
2014	52,338
2015	52,338
Total future minimum lease payments	\$ 209,352

NOTE 18 - COMMITMENTS AND CONTINGENCIES

At September 30, 2011, the County was not committed to any substantial construction or engineering contracts.

The County is party to lawsuits and claims arising out of the normal conduct of its activities. While the results of the lawsuits and claims against the County cannot be predicted with certainty, management does not expect that these matters will have a material adverse effect on the financial position of the County.

NOTE 19 - NET POSITION RESTRICTED BY ENABLING LEGISLATION

The government-wide statement of net position reports \$19,165,713 of restricted net position, of which \$8.1 million is restricted by enabling legislation.

NOTE 20 - RESTATEMENT

Beginning net position of the Governmental Activities has been restated to account for depreciation being understated in the previous year. Additionally, the implementation of GASB54 resulted in the General Funds of the Constitutional Officers and the ILE Lake Access Fund now being reflected in the County's General Fund.

			Constitutional	ILE Lake
	Governmental	General	Officers'	Access
	<u>Activities</u>	<u>Fund</u>	General Funds	<u>Fund</u>
Beginning Fund Balance/Net Position				
as Previously reported	\$ 121,802,190	\$ 15,080,623	\$ 47,376	\$ 66,782
Supervisor of Elections Fund	-	47,376	(47,376)	-
ILE Lake Access Fund	-	66,782	-	(66,782)
Prior Years' Assessments	-	-	-	-
Prior Year's Accumulated				
Depreciation Understated	(54,180)			
Beginning Fund Balance/Net Position				
as Restated	\$ 121,748,010	\$ 15,194,781	\$ -	\$ -

REQUIRED SUPPLEMENTARY INFORMATION

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – General Fund For the Year Ended September 30, 2011

	Budgeted	l Amounts	Actual	Variance With Final	
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>Budget</u>	
<u>REVENUES</u>					
Taxes	\$ 31,226,910	\$ 31,226,910	\$ 31,525,695	\$ 298,785	
Licenses and Permits	405,250	405,250	372,378	(32,872)	
Intergovernmental	7,533,022	11,789,448	12,035,276	245,828	
Charges for Services	6,407,054	6,406,929	4,978,504	(1,428,425)	
Fines and Forfeitures	98,150	98,150	59,905	(38,245)	
Miscellaneous	333,875	568,683	772,316	203,633	
TOTAL REVENUES	46,004,261	50,495,370	49,744,074	(751,296)	
EXPENDITURES					
Current:					
General Government	14,942,760	14,942,635	12,706,020	2,236,615	
Public Safety	24,702,878	25,159,969	25,045,639	114,330	
Physical Environment	371,065	372,865	337,893	34,972	
Transportation	780,000	780,000	760,469	19,531	
Economic Environment	421,500	421,500	394,573	26,927	
Human Services	2,285,577	2,285,577	2,290,281	(4,704)	
Culture and Recreation	1,796,605	5,691,890	5,665,695	26,195	
Court Related	1,082,453	1,082,453	933,378	149,075	
Reserve for Contingencies	198,000	143,700	-	143,700	
Debt Service:	F70.0F0	570.050	470.040	00.705	
Principal Retirement	573,353	573,353	479,618	93,735	
Interest and Fiscal Charges	35,842	35,842	54,759	(18,917)	
TOTAL EXPENDITURES	47,190,033	51,489,784	48,668,325	2,821,459	
EXCESS (DEFICIENCY) OF REVENUES					
OVER EXPENDITURES	(1,185,772)	(994,414)	1,075,749	2,070,163	
	())			, , , , , , , ,	
OTHER FINANCING SOURCES (USES)					
Transfers In	320,995	154,637	125,706	(28,931)	
Transfers Out	(748,189)	(773,189)	(807,827)	(34,638)	
Debt Issued			1,177,804	1,177,804	
TOTAL OTHER FINANCING SOURCES					
(USES)	(427,194)	(618,552)	495,683	1,114,235	
NET CHANGE IN FUND BALANCES	(1,612,966)	(1,612,966)	1,571,432	3,184,398	
FUND BALANCES -					
BEGINNING OF YEAR (as restated)	1 612 066	1,612,966	15,194,781	12 501 015	
DEGININING OF TEAM (as restated)	1,612,966	1,012,900	15,194,761	13,581,815	
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 16,766,213	\$ 16,766,213	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – East Putnam Grant Fund For the Year Ended September 30, 2011

	Budgeted	d Amounts		Variance With	
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Final Budget	
REVENUES					
Intergovernmental Revenue	\$ -	\$ -	\$ 1,586,553	\$ 1,586,553	
Miscellaneous Revenue	30,000	30,000	51,835	21,835	
TOTAL REVENUES	30,000	30,000	1,638,388	1,608,388	
<u>EXPENDITURES</u>					
Current:					
Physical Environment	9,610,000	9,610,000	52,355	9,557,645	
Debt Service:					
Principal Retirement	-	-	1,570,797	(1,570,797)	
Interest and Fiscal Charges	-		15,756	(15,756)	
TOTAL EXPENDITURES	9,610,000	9,610,000	1,638,908	7,971,092	
EXCESS (DEFICIENCY) OF REVENUES					
OVER EXPENDITURES	(9,580,000)	(9,580,000)	(520)	9,579,480	
OTHER FINANCING SOURCES					
Debt Issued	9,580,000	9,580,000	1,570,797	(8,009,203)	
NET CHANGE IN FUND BALANCES			1,570,277	1,570,277	
NET CHANGE IN FOND BALANCES	-	-	1,370,277	1,370,277	
FUND BALANCES, Beginning of year	-	-	(1,249,099)	(1,249,099)	
, 3 3 ,					
FUND BALANCES, End of year	\$ -	\$ -	\$ 321,178	\$ 321,178	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – Better Place Plan Fund For the Year Ended September 30, 2011

	Budgeted	I Amounts		Variance With
	Original	<u>Final</u>	<u>Actual</u>	Final Budget
REVENUES				
Taxes	\$ 4,250,000	\$ 4,250,000	\$ 4,203,564	\$ (46,436)
Miscellaneous Revenue	2,500	2,500	7,380	4,880
TOTAL REVENUES	4,252,500	4,252,500	4,210,944	(41,556)
EXPENDITURES Current:				
Capital Outlay-General Government Debt Service:	2,176,293	2,100,781	413,128	1,687,653
Principal Retirement	1,175,000	1,175,000	1,175,000	-
Interest and Fiscal Charges	401,207	401,207	400,264	943
TOTAL EXPENDITURES	3,752,500	3,676,988	1,988,392	1,688,596
EXCESS OF REVENUES OVER EXPENDITURES	500,000	575,512	2,222,552	1,647,040
OTHER FINANCING SOURCES Transfers Out	(500,000)	(575,512)	(575,512)	
NET CHANGE IN FUND BALANCES	-	-	1,647,040	1,647,040
FUND BALANCES, Beginning of Year			3,871,974	3,871,974
FUND BALANCES, End of Year	\$ -	\$ -	\$ 5,519,014	\$ 5,519,014

Putnam County, Florida Notes to Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual For the Year Ended September 30, 2011

Basis of Budgetary Accounting

Annual budgets are legally adopted for governmental funds, hereafter described, on a basis consistent with generally accepted accounting principles.

The following procedures are used in establishing the budgetary data reflected in the financial statements:

Prior to June 1, constitutional officers, with the exception of the office of the Tax Collector, submit tentative budgets for the operations of their offices to the Board. Budgets for the operations of the office of the Tax Collector are submitted to the Department of Revenue for approval.

Prior to July 15, the County Administrator/Budget Officer submits to the Board a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the Board to obtain taxpayer comments. Prior to October 1, the budget is legally enacted through passage of a resolution. All budget appropriations lapse at year-end.

As required by Florida Statutes, Sections 218.35 and 28.36, the Clerk of Circuit Court prepares his annual budget in two parts:

The budget relating to the state court system, which is filed with the Clerks of Court Operations Corporation and the budget relating to the requirements of the Clerk as Clerk of the Board of County Commissioners, County Auditor, County Recorder and Custodian or Treasurer of all County funds and other county-related duties.

County Departments of the Clerk's Office are budgeted with appropriations from the Board of County commissioners. The fees generated by the Clerk's Court Departments are used to pay operating expenditures of the departments. All excess fees (unspent revenues) along with Clerk investment earnings on Board funds are remitted to the Board of County Commissioners on or before October 31st of each year.

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. Chapter 129, Florida Statutes, governs the manner in which the budget may be legally amended once it has been approved. Pursuant to Chapter 129, only the Board of County Commissioners can approve budget amendments that change the total approved budget appropriation of an individual fund. The County Administrator/Budget Officer and Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board of County Commissioners.

Pursuant to the provisions of Chapter 129, Florida Statutes, the amount that the County may appropriate is limited to ninety-five (95%) percent of estimated revenues. In order to present a conservative as well as balanced budget, the County presents only ninety-five (95%) percent of estimated revenues.

Putnam County, Florida Notes to Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual For the Year Ended September 30, 2011

Appropriations from the reserve for contingencies may be made to increase the appropriation for any particular expenditure in the same fund, or to create an appropriation in the fund for any lawful purpose, but no expenditures shall be charged directly to the reserve for contingencies.

A receipt of a nature or from a source not anticipated in the budget and received for a particular purpose, including but not limited to grants, donations, gifts, or reimbursements for damages, may, by resolution of the Board be recorded in its minutes, be appropriated and expended for that purpose, in addition to the appropriations and expenditures provided for in the budget. Such receipts and appropriations shall be added to the budget of the proper fund.

Supplemental appropriations funded from sources not described above, require public hearings and action by the Board in the same manner as adopting the original budget.

concluded



Putnam County, Florida Other Post-Employment Benefits For the Year Ended September 30, 2011

SCHEDULE OF FUNDING PROGRESS

			Actuarial				UAAL
	Actuarial	Actuarial	Accrued	Unfunded			as & of
Fiscal	Valuation	Value of	Liability	AAL	Funded	Covered	Covered
Year	Date	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
2009	12/21/2007	\$ -	\$ 4,347,425	\$ 4,347,425	0.0%	\$23,033,731	18.87%
2010	10/1/2010	-	4,731,694	4,731,694	0.0%	24,065,000	19.67%
2011	10/1/2010	-	4,731,694	4,731,694	0.0%	23,775,000	19.91%

SCHEDULE OF EMPLOYER CONTRIBUTIONS

	Annual				
Year Ended	R	Required	%		
September 30,	Co	ntribution	Contributed		
2009	\$	519,607	30.60%		
2010	\$	624,133	41.89%		
2011	\$	665,037	41.95%		

NOTES

- 2009 was a transition year and the County elected to implement GASB Statement No. 45
 prospectively. The County elected to use the Actuarial Valuation Report dated 12/21/2007
 for implementation in the transition year.
- 2. See Note 16 to the financial statements for further information regarding the County's OPEB plan.

SUPPLEMENTAL INFORMATION

GENERAL FUND BY CATEGORY

The six categories shown below together represent the General Fund, the primary operating fund of the County.

General Fund—Board of County Commissioners – To account for the revenues and expenditures of the Board of County Commissioners portion of the General Fund—which are activities that benefit all County residents. Countywide activities include Administration, County Attorney, Human Resources, Information Technology, Emergency Management and Emergency Medical Services, Parks and Recreation, and certain payments to Constitutional Officers and nonprofit agencies.

General Fund—Sheriff – To account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes. The funds for the Sheriff's operation are received from the BOCC pursuant to Section 30.49, Florida Statutes.

General Fund—Clerk of Circuit Court — To account for revenues and expenditures of the Clerk of Circuit Court whose responsibilities include: County recorder for official records of Putnam County; accountant for the BOCC, custodian of all County funds, County auditor, and keeping BOCC records and meeting minutes as exofficio Clerk to the Board of County Commissioners; as well as court-related activities that are not accounted for in the "Clerk of Circuit Court — Court Fund and Public Records Modernization Funds."

General Fund—Tax Collector – To account for revenues and expenditures of the Tax Collector pursuant to Section 197, Florida Statutes.

General Fund—Property Appraiser – To account for revenues and expenditures of the Property Appraiser in the performance of Constitutional responsibilities. These responsibilities include determining the taxable value of all real and tangible property within the County, maintaining associated financial and property records, and providing the Tax Collector with the certified value of real and tangible property and tax millage levied by the respective taxing authorities.

General Fund—Supervisor of Elections – To account for revenues and expenditures of the Supervisor of Elections in the performance of Constitutional responsibilities pursuant to Chapters 97 through 102, Florida Statutes. The funds for the Supervisor of Elections' operation are received from the BOCC pursuant to Section 129.202, Florida Statutes.

Putnam County, Florida Combining Balance Sheet Board and Officer General Funds September 30, 2011

	Board of			
	County		Clerk of	Tax
	Commissioners	Sheriff	Circuit Court	Collector
	Sub-fund	Sub-fund	Sub-fund	Sub-fund
<u>ASSETS</u>	* 4.4.000.000	A 4 700 700	A 040 040	404.007
Cash and Equivalents	\$11,222,028	\$ 1,783,782	\$ 246,940	\$ 494,607
Investments	289,017	0.054	-	-
Receivables Due From Other Funds	919,546 4,193,480	8,054	1,117	-
Due From Other Governments	1,035,347	_	27,355	_
Advances to Other Funds	760,208	_	27,333	_
Inventory	37,501	_	_	_
Prepaids	1,271	_	16,185	_
Other Assets		595	-	
TOTAL ASSETS	18,458,398	1,792,431	291,597	494,607
LIABILITIES AND FUND BALANCES				
LIABILITIES Accounts Payable and Accrued				
Liabilites	1,055,371	441,480	99,055	56,563
Due to Other Funds	-	712,480	167,235	422,135
Due to Other Governments	3,210	-	25,307	-
Deferred Revenue	1,303,992			15,909
TOTAL LIABILITIES	2,362,573	1,153,960	291,597	494,607
FUND DALANCES				
FUND BALANCES Non Spendable	798,980		16,185	
Restricted	39,369	-	10,100	-
Committed	39,309	627,897	_	
Assigned	1,815,582	10,574	_	_
Unassigned	13,441,894	-	(16,185)	-
TOTAL FUND DALANCES	10,005,005	COO 471		
TOTAL FUND BALANCES	16,095,825	638,471		
TOTAL LIABILITIES AND FUND				
BALANCES	\$18,458,398	\$ 1,792,431	\$ 291,597	\$ 494,607

Putnam County, Florida Combining Balance Sheet Board and Officer General Funds September 30, 2011

(concluded)

ACCETC	Property Appraiser General Sub-Fund		Supervisor of Elections General Sub-Fund		Interfund Eliminations & Consolidations	Total General <u>Fund</u>
ASSETS Cash and Equivalents Investments Receivables Due From Other Funds Due From Other Governments Advances to Other Funds Inventory Prepaids Other Assets	\$	220,604	\$	103,716 - - 827 - - - 31,917	\$ - - (1,578,480) - - - - -	\$14,071,677 289,017 928,717 2,615,827 1,062,702 760,208 37,501 49,373 595
TOTAL ASSETS		220,604		136,460		19,815,617
LIABILITIES AND FUND BALANCES LIABILITIES						
Accounts Payable and Accrued Liabilites		34,391		5,474	-	1,692,334
Due to Other Funds		186,213		99,069	(1,578,480)	8,652
Due to Other Governments		-		-	-	28,517
Deferred Revenue					-	1,319,901
TOTAL LIABILITIES		220,604		104,543		3,049,404
FUND BALANCES						
Non Spendable Restricted		-		31,917	-	847,082
Committed		-		-	_	39,369 627,897
Assigned		-		-	_	1,826,156
Unassigned		-		-	-	13,425,709
TOTAL FUND BALANCES		-		31,917		16,766,213
TOTAL LIABILITIES AND FUND BALANCES	\$	220,604	\$	136,460	\$ -	\$19,815,617
= <u></u>			<u> </u>		<u> </u>	+ .0,0.0,0.7

	Board o	of County Commis Sub-fund	sioners	Sheriff Sub-fund				
	Sub-luliu							
	Budgeted		Actual	Budgeted		Actual		
DEVENUE	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>Original</u>	<u>Final</u>	<u>Amounts</u>		
REVENUES Taxes	\$ 31,226,910	\$ 31,226,910	\$ 31,525,695	\$ -	\$ -	\$ -		
Licenses and Permits	405,250	405,250	372,378	Ψ -	Ψ -	Ψ -		
Intergovernmental	7,328,022	11,418,090	11,682,075	-	-	-		
Charges for Services	3,922,880	3,922,880	3,588,943	_	-	_		
Fines and Forfeitures	98,150	98,150	49,331	-	-	10,574		
Miscellaneous	316,875	551,683	711,331			18,159		
TOTAL REVENUES	43,298,087	47,622,963	47,929,753			28,733		
EXPENDITURES Current:								
General Government	8,621,092	8,621,092	8,073,670	-	-	-		
Public Safety	7,381,202	7,535,110	7,451,073	17,321,676	17,624,859	17,594,566		
Physical Environment	371,065	372,865	337,893	-	-	-		
Transportation	780,000	780,000	760,469	-	-	-		
Economic Environment	421,500	421,500	394,573	-	-	-		
Human Services	2,285,577	2,285,577	2,290,281	-	-	-		
Culture and Recreation	1,796,605	5,691,890	5,665,695	-	-	-		
Court Related	263,930	263,930	163,790	551,423	551,423	514,444		
Reserve for Contingencies Debt Service:	198,000	143,700	-	-	-	-		
Principal Retirement	312,793	312,793	312,087	260,560	260,560	167,531		
Interest and Fiscal Charges	35,842	35,842	34,175	200,300	200,500	20,584		
interest and i isoar onarges	00,042	00,042	51,175			20,304		
TOTAL EXPENDITURES	22,467,606	26,464,299	25,483,706	18,133,659	18,436,842	18,297,125		
EXCESS OF REVENUES OVER								
(UNDER) EXPENDITURES	20,830,481	21,158,664	22,446,047	(18,133,659)	(18,436,842)	(18,268,392)		
OTHER FINANCING SOURCES (USES)								
Transfers In	387,500	387,500	1,645,929	18,133,659	18,436,842	18,436,842		
Transfers Out	(22,830,947)	(23, 159, 130)	(23,143,556)	-	-	(707,783)		
Debt Issued						1,177,804		
TOTAL OTHER FINANCING SOURCES								
(USES)	(22,443,447)	(22,771,630)	(21,497,627)	18,133,659	18,436,842	18,906,863		
NET CHANGE IN FUND BALANCES	(1,612,966)	(1,612,966)	948,420	-	-	638,471		
FUND BALANCES - BEGINNING OF YEAR (as restated)	1,612,966	1,612,966	15,147,405					
FUND BALANCES - END OF YEAR	\$ -		\$ 16,095,825	\$ -	\$ -	\$ 638,471		

	Cle	erk of the Circuit C	ourt	Tax Collector			
		Sub-fund		Sub-fund			
	Budgeted Amounts Ad		Actual	Budgeted	Amounts	Actual	
•	Original	<u>Final</u>	Amounts	Original	Final	Amounts	
REVENUES							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Licenses and Permits	-	-	-	-	-	-	
Intergovernmental	205,000	371,358	353,201	-	-	-	
Charges for Services	312,540	312,540	243,126	2,135,460	2,135,460	2,351,555	
Fines and Forfeitures	-	-	45.054	- -	- - -	-	
Miscellaneous	11,600	11,600	15,054	5,400	5,400	26,396	
TOTAL REVENUES	529,140	695,498	611,381	2,140,860	2,140,860	2,377,951	
EXPENDITURES Current:							
General Government	1,746,224	1,746,224	1,685,186	2,074,355	2,074,355	1,955,816	
Public Safety	-	-	-	-	-	-	
Physical Environment	-	-	-	-	-	-	
Transportation	-	-	-	-	-	-	
Economic Environment	-	-	-	-	-	-	
Human Services	-	-	-	-	-	-	
Culture and Recreation	-		-	-	-	-	
Court Related	267,100	267,100	255,144	-	-	-	
Reserve for Contingencies Debt Service:	-	-	-	-	-	-	
Principal Retirement							
Interest and Fiscal Charges	-	-	-	-	-	-	
interest and riscal charges						<u>-</u>	
TOTAL EXPENDITURES	2,013,324	2,013,324	1,940,330	2,074,355	2,074,355	1,955,816	
EXCESS OF REVENUES OVER							
(UNDER) EXPENDITURES	(1,484,184)	(1,317,826)	(1,328,949)	66,505	66,505	422,135	
OTHER FINANCING SOURCES (USES)							
Transfers In	1,484,184	1,484,184	1,496,184	_	_	_	
Transfers Out	-,,	(166,358)	(167,235)	(66,505)	(66,505)	(422, 135)	
Debt Issued	-	-	-	-	-	-	
·							
TOTAL OTHER FINANCING SOURCES							
(USES)	1,484,184	1,317,826	1,328,949	(66,505)	(66,505)	(422,135)	
NET CHANGE IN FUND BALANCES	-	-	-	-	-	-	
FUND BALANCES -							
BEGINNING OF YEAR (as restated)	-						
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	

		Property Appraise Sub-fund	r	Supervisor of Elections Sub-fund			
	Budgeted	Amounts	Actual	Budgeted	Actual		
•	Original	<u>Final</u>	<u>Amounts</u>	Original	<u>Final</u>	<u>Amounts</u>	
REVENUES	•	•	•	•	•	•	
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Licenses and Permits Intergovernmental	-	-	-	-	-	-	
Charges for Services	36,174	36,049	35,843	-	_	-	
Fines and Forfeitures	-	-	-	_		_	
Miscellaneous	-		590			786	
TOTAL REVENUES	36,174	36,049	36,433			786	
EXPENDITURES							
Current:							
General Government	1,664,692	1,664,567	1,478,738	836,397	836,397	753,573	
Public Safety	-	-	-	-	· -	-	
Physical Environment		-	-	-	-	-	
Transportation	-	-	-	-	-	-	
Economic Environment	-	-	-	-	-	-	
Human Services	-	-	-	-	-	-	
Culture and Recreation	-	-	-	-	-	-	
Court Related	-	-	-	-	-	-	
Reserve for Contingencies	-	-	-	-	-	-	
Debt Service:							
Principal Retirement	-	-	-	-	-	-	
Interest and Fiscal Charges							
TOTAL EXPENDITURES	1,664,692	1,664,567	1,478,738	836,397	836,397	753,573	
EXCESS OF REVENUES OVER							
(UNDER) EXPENDITURES	(1,628,518)	(1,628,518)	(1,442,305)	(836,397)	(836,397)	(752,787)	
OTHER FINANCING COMPOSE (1950							
OTHER FINANCING SOURCES (USES		1 COO E10	1 COO E10	006 007	996 907	006 007	
Transfers In Transfers Out	1,628,518	1,628,518	1,628,518 (186,213)	836,397	836,397	836,397	
Debt Issued	_	-	(100,213)	_	_	(99,069)	
Debt issued							
TOTAL OTHER FINANCING SOURCES							
(USES)	1,628,518	1,628,518	1,442,305	836,397	836,397	737,328	
NET CHANGE IN FUND BALANCES	-	-	-	-	-	(15,459)	
FUND BALANCES -							
BEGINNING OF YEAR (as restated)	-			-	-	47,376	
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 31,917	

	Subtotals			Interfund Eliminations and consolidations			
	Budgeted	Amounts	Actual	Budgeted Amounts		Actual	
DEVENUE	Original	<u>Final</u>	<u>Amounts</u>	Original	<u>Final</u>	<u>Amounts</u>	
REVENUES Taxes	\$ 31,226,910	\$ 31,226,910	\$ 31,525,695	\$ -	¢	\$ -	
Licenses and Permits	405,250	405,250	372,378	Φ -	\$ -	Φ -	
Intergovernmental	7,533,022	11,789,448	12,035,276	-	-	-	
Charges for Services	6,407,054	6,406,929	6,219,467	-	-	(1,240,963)	
Fines and Forfeitures	98,150	98,150	59,905			(1,240,303)	
Miscellaneous	333,875	568,683	772,316			_	
Miscellaneous	000,070	300,003	772,010				
TOTAL REVENUES	46,004,261	50,495,370	50,985,037		-	(1,240,963)	
EXPENDITURES							
Current:							
General Government	14,942,760	14,942,635	13,946,982	-	-	(1,240,963)	
Public Safety	24,702,878	25,159,969	25,045,639	-	-	-	
Physical Environment	371,065	372,865	337,893	-	-	-	
Transportation	780,000	780,000	760,469	-	-	-	
Economic Environment	421,500	421,500	394,573	-	-	-	
Human Services	2,285,577	2,285,577	2,290,281	-	-	-	
Culture and Recreation	1,796,605	5,691,890	5,665,695	-	-	-	
Court Related	1,082,453	1,082,453	933,378	-	-	-	
Reserve for Contingencies	198,000	143,700	-	-	-	-	
Debt Service:	-	-	-				
Principal Retirement	573,353	573,353	479,619	-	-	-	
Interest and Fiscal Charges	35,842	35,842	54,759	-	-	-	
	33,312						
TOTAL EXPENDITURES	47,190,033	51,489,784	49,909,288			(1,240,963)	
EXCESS OF REVENUES OVER							
(UNDER) EXPENDITURES	(1,185,772)	(994,414)	1,075,749	-	-	-	
OTHER EINANGING COURSES (LIGES							
OTHER FINANCING SOURCES (USES		00 770 444	04.040.070	(00.110.000)	(00 040 004)	(00 040 404)	
Transfers In	22,470,258	22,773,441	24,043,870	(22,149,263)	(22,618,804)	(23,918,164)	
Transfers Out Debt Issued	(22,897,452)	(23,391,993)	(24,725,991) 1,177,804	22,149,263	22,618,804	23,918,164	
TOTAL OTHER FINANCING SOURCES							
	(407 104)	(C10 EEO)	40E 600				
(USES)	(427,194)	(618,552)	495,683				
NET CHANGE IN FUND BALANCES	(1,612,966)	(1,612,966)	1,571,432	-	-	-	
FUND BALANCES -							
BEGINNING OF YEAR (as restated)	1,612,966	1,612,966	15,194,781				
FUND BALANCES - END OF YEAR	\$ -	\$ -	\$ 16,766,213	\$ -	\$ -	\$ -	

(concluded)

	Totals						
		Budgeted	Am	nounts		Actual	
		Original		<u>Final</u>		Amounts	
REVENUES Taxes Licenses and Permits Intergovernmental Charges for Services Fines and Forfeitures Miscellaneous	\$	31,226,910 405,250 7,533,022 6,407,054 98,150 333,875	\$	31,226,910 405,250 11,789,448 6,406,929 98,150 568,683	\$	31,525,695 372,378 12,035,276 4,978,504 59,905 772,316	
TOTAL REVENUES		46,004,261		50,495,370		49,744,074	
EXPENDITURES Current:							
General Government		14,942,760		14,942,635		12,706,020	
Public Safety		24,702,878		25,159,969		25,045,639	
Physical Environment		371,065		372,865		337,893	
Transportation		780,000		780,000		760,469	
Economic Environment		421,500		421,500		394,573	
Human Services		2,285,577		2,285,577		2,290,281	
Culture and Recreation		1,796,605		5,691,890		5,665,695	
Court Related		1,082,453		1,082,453		933,378	
Reserve for Contingencies Debt Service:		198,000		143,700		-	
Principal Retirement		573,353		573,353		479,618	
Interest and Fiscal Charges		35,842		35,842		54,759	
-		· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·	
TOTAL EXPENDITURES		47,190,033		51,489,784		48,668,325	
EXCESS OF REVENUES OVER							
(UNDER) EXPENDITURES		(1,185,772)		(994,414)		1,075,749	
OTHER FINANCING SOURCES (USES)							
Transfers In		320,995		154,637		125,706	
Transfers Out		(748,189)		(773,189)		(807,827)	
Debt Issued		-		-		1,177,804	
TOTAL OTHER FINANCING SOURCES (USES)		(427,194)		(618,552)		495,683	
NET CHANGE IN FUND BALANCES		(1,612,966)		(1,612,966)		1,571,432	
FUND BALANCES - BEGINNING OF YEAR (as restated)		1,612,966		1,612,966		15,194,781	
FUND BALANCES - END OF YEAR	\$	_	\$	-	\$	16,766,213	
	Ψ		Ψ		Ψ	. 0,7 00,2 10	

Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds are used to account for revenues derived from specific restricted or committed sources to be used for specific types of activities. The Special Revenue Funds used by Putnam County are distinguished by a need for unique identifying and/or reporting techniques, which make it desirable to separate them from the General Fund.

The County maintains the following Special Revenue Funds:

<u>County Transportation Trust Fund</u> – to account for the operations of the road and bridge department. Financing is provided principally by the County's share of state gasoline taxes.

<u>Fishing Improvement Fund</u> – to account for maintenance of the County's lakes with financing provided by recreational vessels' license fees and state grants.

<u>Fire Taxing Unit Fund</u> – to account for interlocal agreements with municipal fire departments within the County. Financing is provided from ad valorem taxes.

<u>Law Enforcement Trust Fund</u> – to account for law enforcement related projects funded by the proceeds from confiscated property forfeitures.

<u>Law Enforcement Education Fund</u> – to account for law enforcement training funded with proceeds from fines.

<u>Court Improvement Fund</u> – to account for physical improvements and security for the courthouse. Funding is provided by State of Florida grants and court related revenues.

<u>Drivers Education Fund</u> – to account for receipts and disbursements of designated traffic fines imposed by ordinance in accordance with Section 318.1215, Florida Statutes.

<u>Article V Fund</u> – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida.

<u>Court Technology Fund</u> – to account for certain revenues generated pursuant to Article V of the Constitution of the State of Florida that must be expended to enhance court technology.

<u>Crime Prevention Fund</u> – to account for neighborhood crime prevention projects funded by the collection of fines pursuant to Section 775.083, Florida Statutes.

<u>E911 System Fund</u> – to account for the improvements and operations of the 911 emergency telephone system in the County. Financing is provided from telephone user charges.

<u>Tourist Development Fund</u> – to account for revenues and expenditures relating to tourist development in the County through the assessment of a tourist tax.

<u>Communication Improvement Fund</u> – to account for the collection of traffic infractions surcharge to be used to develop and improve a county wide public safety communications system.

<u>Economic Development Fund</u> – to account for revenues and expenditures made to promote economic development.

<u>Impact Fee Fund</u> – to account for fees collected related to new development. Funds are used for capital improvement projects.

<u>Miscellaneous Grants Fund</u> – to account for projects financed with federal and state funds that are nonrecurring and of short-term duration.

<u>Community Development Block Grant Fund</u> – to account for grant revenues received and expended to assist low to moderate income individuals with housing rehabilitation.

Nonmajor Governmental Funds

<u>Interlachen Lakes Estates Fund</u> – to account for the collection and use of special assessments paid by the residents of Interlachen Lakes Estates Municipal Services Benefit Unit.

<u>West Putnam Municipal Services Benefit Unit Fund</u> – to account for the collection and use of special assessments paid by the residents of unincorporated West Putnam for road improvements.

<u>Local Housing Assistance (SHIP) Fund</u> – to account for funds received from the State to be used to assist eligible low income individuals to buy or construct new housing or rehabilitate older homes.

<u>Hurricane Housing Assistance Fund</u> – to account for funds received from the State to assist with the repair of hurricane damage to the homes of eligible low income individuals.

<u>MSBU Fund</u> – to account for the collection and use of special assessments levied to provide specific road improvements and maintenance within several Municipal Service Benefit Units.

<u>Sewage Utilities Fund</u> – to account for the collection and use of fees established to provide one or more small sewage systems.

<u>Water Utilities Fund</u> – to account for the collection and use of fees established to provide one or more small water systems.

<u>Commissary Fund</u> – to account for the commissary operations of the County's Detention Facility. Revenues are provided by sales of products to inmates. The profits can only be spent for the benefit of inmates.

<u>Federal Forfeiture Fund</u> – to account for monies received from federal forfeitures. Expenditures can only be made in accordance with the Federal Equitable Sharing Program.

<u>Records Modernization Fund</u> – to account for fees charged pursuant to Section 28.24, Florida Statutes, and related expenditures to modernize the public records storage and retrieval system of the County.

<u>Article V Records Modernization Fund</u> – to account for fees charged pursuant to Article V of the Constitution of the State of Florida, and related expenditures to fund court-related technology as defined in Section 29.008, Florida Statutes.

<u>Court Fund</u> – to account for certain revenues generated by and disbursements related to the Court System pursuant to Article V of the Constitution of the State of Florida.

<u>Supervisor of Elections Grants Fund</u> – to account for proceeds and expenditures related to state and federal grants designed to improve the elections process.

Nonmajor Governmental Funds

Debt Service Funds

Debt Service Funds are used to account for the accumulation of resources for, and the payment of long-term debt principal and interest.

The County maintains the following Debt Service Funds:

<u>Future Capital Improvement Debt Fund</u> – to account for future debt service requirements for the future expansion of the County's jail facilities.

<u>MSBU Loan Fund</u> – to account for special assessments collected to repay special assessment debt used to fund road paving projects within certain municipal service benefits units.

Capital Projects Funds

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

The County maintains the following nonmajor Capital Projects Funds:

<u>Capital Projects</u> – to account for resources to be used to construct or renovate various County facilities.

Road Projects Fund – to account for resources to be used in developing and enhancing the County's Road System.



	Special Revenue Funds							
ASSETS	County Transpor- tation Trust	Fishing Improve- ment	Fire Taxing <u>Unit</u>	Law Enforce- ment Trust	Law Enforce- ment Education			
Cash and Equivalents	\$1,866,061	\$ 371,068	\$1,789,547	\$ 226,101	\$ 27,234			
Investments	-	-	-	-	-			
Receivables	-	-	-	-	-			
Due From Other Funds	-	-	8,652	-	-			
Due From Other Governments Prepaids	299,509	2,897	6,067		1,757			
TOTAL ASSETS	2,165,570	373,965	1,804,266	226,101	28,991			
LIABILITIES AND FUND BALANCES								
LIABILITIES Accounts Payable and Accrued Liabilities Due to Other Funds Due to Other Governments Deferred Revenue	180,008 - - -	228 - - -	74,185 - - -	- - - -	4,056 - - -			
TOTAL LIABILITIES	180,008	228	74,185		4,056			
FUND BALANCES Non Spendable Restricted Assigned Unassigned	- - 1,985,562 -	373,737 - -	- 1,730,081 - -	- 226,101 - -	- 24,935 - -			
TOTAL FUND BALANCES	1,985,562	373,737	1,730,081	226,101	24,935			
TOTAL LIABILITIES AND FUND BALANCES	\$2,165,570	\$ 373,965	\$1,804,266	\$ 226,101	\$ 28,991			

	Special Revenue Funds						
	Court Improve- <u>ment</u>	Drivers Education	Article V	Court <u>Technology</u>	Crime <u>Prevention</u>		
ASSETS Cash and Equivalents Investments Receivables Due From Other Funds	\$2,150,405 - -	\$ 239,531 - -	\$ 93,171 - -	\$ 531,169 - -	\$ 59,916 - -		
Due From Other Governments Prepaids	11,867	1,965	6,282	4,624	2,229		
TOTAL ASSETS	2,162,272	241,496	99,453	535,793	62,145		
LIABILITIES AND FUND BALANCES LIABILITIES							
Accounts Payable and Accrued Liabilities Due to Other Funds Due to Other Governments Deferred Revenue	186,250 - - -	- - - -	14,852 - - -	3,615 - - -	- - - -		
TOTAL LIABILITIES	186,250		14,852	3,615			
FUND BALANCES Non Spendable Restricted Assigned Unassigned	1,976,022 - -	- 241,496 - -	84,601 - -	532,178 - -	62,145 - -		
TOTAL FUND BALANCES	1,976,022	241,496	84,601	532,178	62,145		
TOTAL LIABILITIES AND FUND BALANCES	\$2,162,272	\$ 241,496	\$ 99,453	\$ 535,793	\$ 62,145		

	Special Revenue Funds						
	E911 System	Tourist Develop- <u>ment</u>	Communi- cation Improvement	Economic Development	Impact <u>Fee</u>		
<u>ASSETS</u>							
Cash and Equivalents	\$ 372,938	\$ 320,076	\$ 25,109	\$ 19,415	\$ 621,249		
Investments Receivables	-	-	-	-	- -		
Due From Other Funds	-	-	-	-	-		
Due From Other Governments Prepaids	24,667	<u>-</u>	2,811	126,391	-		
TOTAL ASSETS	397,605	320,076	27,920	145,806	621,249		
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts Payable and							
Accrued Liabilities Due to Other Funds	4,315	21,239	683	100,302	-		
Due to Other Funds Due to Other Governments	-	-	350,000	210,000	-		
Deferred Revenue	367,403						
TOTAL LIABILITIES	371,718	21,239	350,683	310,302			
FUND BALANCES							
Non Spendable	-	-	-	-	-		
Restricted	25,887	298,837	-	=	621,249		
Assigned Unassigned	<u>-</u>		(322,763)	(164,496)			
TOTAL FUND BALANCES	25,887	298,837	(322,763)	(164,496)	621,249		
TOTAL LIABILITIES AND FUND							
BALANCES	\$ 397,605	\$ 320,076	\$ 27,920	\$ 145,806	\$ 621,249		

	Special Revenue Funds									
							F	West Putnam		
	Miso ane Gra		Community Development Block Grant		Interlachen Lakes Estates		S	unicipal ervices nefit Unit	Local Housing Assistance	
<u>ASSETS</u>	-									
Cash and Equivalents	\$	17,374	\$	35,533	\$	328,740	\$	286,377	\$ 819,910	
Investments		-		-		-		-	612,281	
Receivables		-		-		-		-	-	
Due From Other Funds		-		-		-		-	-	
Due From Other Governments Prepaids		56,056		30,754		5,006		3,598	-	
TOTAL ASSETS		73,430		66,287		333,746		289,975	1,432,191	
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Accounts Payable and										
Accrued Liabilities		9,224		66,440		_		1,835	20,050	
Due to Other Funds		-,		-		_		-	_=,,===	
Due to Other Governments		_		_		_		_	_	
Deferred Revenue		12,805								
TOTAL LIABILITIES		22,029		66,440				1,835	20,050	
FUND BALANCES										
Non Spendable		_		-		_		-	596,960	
Restricted		51,401		-		333,746		288,140	815,181	
Assigned		-		-		-		-	-	
Unassigned	_	-		(153)						
TOTAL FUND BALANCES		51,401		(153)		333,746		288,140	1,412,141	
TOTAL LIABILITIES AND FUND										
BALANCES	\$	73,430	\$	66,287	\$	333,746	\$	289,975	\$1,432,191	

	Special Revenue Funds									
	Hurricane Housing <u>Assistance</u>		<u>MSBU</u>		Sewage <u>Utilities</u>		Water <u>Utilities</u>		Commissary	
<u>ASSETS</u>										
Cash and Equivalents	\$	-	\$	387,869	\$	3,011	\$	207,130	\$	154,774
Investments		-		-		-		-		-
Receivables		-		-		5,318		4,727		15,709
Due From Other Funds		-		-		-		-		-
Due From Other Governments		-		1,520		-		-		-
Prepaids				-		-		-		-
TOTAL ASSETS				389,389		8,329		211,857	_	170,483
LIABILITIES AND FUND BALANCES										
<u>LIABILITIES</u>										
Accounts Payable and										
Accrued Liabilities		_		-		2,313		4,214		5,226
Due to Other Funds		-		-		30,000		-		, -
Due to Other Governments		-		-		-		_		-
Deferred Revenue				-		-		-		
TOTAL LIABILITIES						32,313		4,214		5,226
FUND BALANCES										
Non Spendable		-		-		-		-		-
Restricted		-		389,389		-		207,643		165,257
Assigned		-		-		- (1)		-		-
Unassigned						(23,984)		-		
TOTAL FUND BALANCES				389,389		(23,984)		207,643		165,257
TOTAL LIABILITIES AND FUND										
BALANCES	\$		\$	389,389	\$	8,329	\$	211,857	\$	170,483

	Special Revenue Funds										
ASSETS		Federal <u>Forfeiture</u>		Records Moderni- zation		Article V Records Moderni- zation		Court <u>Fund</u>		Supervisor of Elections <u>Grants</u>	
Cash and Equivalents	\$	16,732	\$	263,132	\$	706,160	\$	324,335	\$	74,136	
Investments		-		-		-		-		-	
Receivables		-		-		-		13,354		-	
Due From Other Funds		-		-		-		-		-	
Due From Other Governments		-		=		-		1,340		-	
Prepaids		-		40,809		122,428		-		-	
TOTAL ASSETS		16,732		303,941		828,588		339,029		74,136	
LIABILITIES AND FUND BALANCES LIABILITIES											
Accounts Payable and											
Accrued Liabilities		-		-		2,256		73,133		-	
Due to Other Funds		-		-		-		-		827	
Due to Other Governments		-		=		-		183,014		-	
Deferred Revenue			_		_		_	11,383		-	
TOTAL LIABILITIES						2,256		267,530		827	
FUND BALANCES Non Spendable Restricted Assigned Unassigned		- 16,732 - -		40,809 263,132 - -		122,428 703,904 - -		71,499 - -		73,309 - -	
TOTAL FUND BALANCES		16,732		303,941		826,332		71,499		73,309	
TOTAL LIABILITIES AND FUND BALANCES	\$	16,732	\$	303,941	\$	828,588	\$	339,029	\$	74,136	

Putnam County, Florida Combining Balance Sheet – Nonmajor Governmental Funds September 30, 2011

	Debt Service Funds		Funds	Capital Projects Funds					
	(Future Capital rovement Debt		MSBU Loan	Capital Projects	P	Road		Total Nonmajor overnmental <u>Funds</u>
ASSETS						_			
Cash and Equivalents Investments Receivables Due From Other Funds Due From Other Governments Prepaids	\$	41,671	\$	302,619 - - - 779	\$ 525,392 - - - 1,066,247	\$	93,708 - - - 2,762,406	\$	13,301,593 612,281 39,108 8,652 4,418,772 163,237
i iopaias									100,201
TOTAL ASSETS	_	41,671		303,398	1,591,639	2	2,856,114		18,543,643
LIABILITIES AND FUND BALANCES LIABILITIES									
Accounts Payable and									
Accrued Liabilities		_		_	1,058,927		593,784		2,427,135
Due to Other Funds		-		-	-	1	,600,000		2,190,827
Due to Other Governments		-		-	-		-		183,014
Deferred Revenue									391,591
TOTAL LIABILITIES	_				1,058,927	2	2,193,784		5,192,567
FUND BALANCES Non Spendable Restricted Assigned Unassigned		41,671 - -		303,398	532,712 - -		662,330		760,197 11,116,713 1,985,562 (511,396)
TOTAL FUND BALANCES		41,671		303,398	532,712	. —	662,330		13,351,076
TOTAL LIABILITIES AND FUND									
BALANCES	\$	41,671	\$	303,398	\$1,591,639	\$2	,856,114	\$	18,543,643

concluded

	Special Revenue Funds							
	County Transpor- tation <u>Trust</u>	Fishing Improve- <u>ment</u>	Fire Taxing <u>Unit</u>	Law Enforce- ment <u>Trust</u>	Law Enforce- ment Education			
REVENUES								
Taxes	\$1,823,433	\$ -	\$2,410,418	\$ -	\$ -			
Licenses and Permits	4,575	43,970	-	-	-			
Intergovernmental Revenue	3,153,422	-	188,913	-	-			
Charges For Services	130,113	-	-	-	-			
Fines and Forfeitures	-	710	-	6,011	20,932			
Miscellaneous Revenue	40,028	746	17,002	797	64			
TOTAL REVENUES	5,151,571	44,716	2,616,333	6,808	20,996			
EXPENDITURES Current:								
General Government Services	-	-	-	-	-			
Public Safety	-	-	3,464,853	130,816	41,171			
Physical Environment	-	71,501	-	-	-			
Transportation	5,322,037	-	-	-	-			
Economic Environment	-	-	-	-	-			
Culture/Recreation	-	-	-	-	-			
Court Related	-	-	-	-	-			
Capital Outlay	-	-	-	-	-			
Debt Service:								
Principal Retirement	61,875	-		-	-			
Interest and Fiscal Charges	14,382	-	-	-	-			
TOTAL EXPENDITURES	5,398,294	71,501	3,464,853	130,816	41,171			
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(246,723)	(26,785)	(848,520)	(124,008)	(20,175)			
OTHER FINANCING SOURCES (LISES)								
OTHER FINANCING SOURCES (USES) Transfers In			8,652					
Transfers Out	(20, 927)	-	•	-	-			
Translers Out	(29,827)		(33,547)					
TOTAL OTHER FINANCING								
SOURCES (USES)	(29,827)	_	(24,895)	_	_			
30011023 (0323)	(29,021)		(24,093)					
NET CHANGE IN FUND BALANCES	(276,550)	(26,785)	(873,415)	(124,008)	(20,175)			
FUND BALANCES, October 1, 2010 (as restated)	2,262,112	400,522	2,603,496	350,109	45,110			
,								
FUND BALANCES, September 30, 2011	\$1,985,562	\$ 373,737	\$1,730,081	\$ 226,101	\$ 24,935			

Putnam County, Florida

Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds For the Year Ended September 30, 2011

Special Revenue Funds

	Court <u>Improvement</u>	Drivers Education	<u>Article V</u>	Court <u>Technology</u>	Crime <u>Prevention</u>
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	-	-
Intergovernmental Revenue	-	-	-	-	-
Charges For Services	137,519	-	82,567	67,692	-
Fines and Forfeitures	-	22,923	-	-	32,366
Miscellaneous Revenue	4,088	478	275	1,001	140
TOTAL REVENUES	141,607	23,401	82,842	68,693	32,506
EXPENDITURES Current:					
General Government Services	-	-	-	-	-
Public Safety	-	24,600	-	-	26,288
Physical Environment	-	-	-	-	-
Transportation	-	-	-	-	-
Economic Environment	-	-	-	-	-
Culture/Recreation	-	-	-	-	-
Court Related	816,318	-	123,664	95,324	-
Capital Outlay	-	-	-	-	-
Debt Service:					
Principal Retirement	-	-		-	-
Interest and Fiscal Charges	-	-	-	-	-
TOTAL EXPENDITURES	816,318	24,600	123,664	95,324	26,288
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	(674,711)	(1,199)	(40,822)	(26,631)	6,218
OTHER FINANCING SOURCES (USES)	<u>)</u>				
Transfers In	-	-	-	-	-
Transfers Out	-		(12,000)	-	
TOTAL OTHER FINANCING					
SOURCES (USES)			(12,000)		
NET CHANGE IN FUND BALANCES	(674,711)	(1,199)	(52,822)	(26,631)	6,218
FUND BALANCES, October 1, 2010 (as restated)	2,650,733	242,695	137,423	558,809	55,927
				A 5 5-1-1	A as ::=
FUND BALANCES, September 30, 201	\$1,976,022	\$ 241,496	\$ 84,601	\$ 532,178	\$ 62,145

	Special Revenue Funds								
	E911 System	Tourist Develop- <u>ment</u>	Communi- cation Improvement	Economic Develop- ment	Impact <u>Fee</u>				
REVENUES									
Taxes	\$ -	\$ 206,466	\$ -	\$ -	\$ -				
Licenses and Permits	-	-	-	-	-				
Intergovernmental Revenue	508,825	-	-	173,811	-				
Charges For Services	-	-	-	-	-				
Fines and Forfeitures	-	-	36,211	-	-				
Miscellaneous Revenue	183	1,489	2,411		1,200				
TOTAL REVENUES	509,008	207,955	38,622	173,811	1,200				
EXPENDITURES Current:									
General Government Services	-	-	-	-	-				
Public Safety	370,408	-	66,177	-	49,750				
Physical Environment	-	-	-	-	-				
Transportation	-	-	-	-	-				
Economic Environment	-	233,749	-	340,023	-				
Culture/Recreation	-	-	-	-	-				
Court Related	-	-	-	-	-				
Capital Outlay	-	-	-	-	-				
Debt Service:				07.040					
Principal Retirement	-	-	83,084	37,218	-				
Interest and Fiscal Charges		-	36,926	2,094					
TOTAL EXPENDITURES	370,408	233,749	186,187	379,335	49,750				
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	138,600	(25,794)	(147,565)	(205,524)	(48,550)				
	<u> </u>								
OTHER FINANCING SOURCES (USES)									
Transfers In	-	-	83,127	139,312	-				
Transfers Out					(19,646)				
TOTAL OTUED ENLANGING									
TOTAL OTHER FINANCING			60.40=	100.010	(40.040)				
SOURCES (USES)		-	83,127	139,312	(19,646)				
NET CHANGE IN FUND BALANCES	138,600	(25,794)	(64,438)	(66,212)	(68,196)				
FUND BALANCES, October 1, 2010 (as restated)	(112,713)	324,631	(258,325)	(98,284)	689,445				
FUND BALANCES, September 30, 2011	\$ 25,887	\$ 298,837	\$ (322,763)	\$ (164,496)	\$ 621,249				

	Special Revenue Funds							
	Miscell- aneous <u>Grants</u>	Community Development Block Grant	Interlachen Lake <u>Estates</u>	West Putnam Municipal Services Benefit Unit	Local Housing Assistance			
REVENUES								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -			
Licenses and Permits	-	-	-	-	-			
Intergovernmental Revenue	448,744	389,131	-	-	350,000			
Charges For Services	-	-	245,797	136,062	-			
Fines and Forfeitures	-	-	-	-	-			
Miscellaneous Revenue	8,147		651	571	16,723			
TOTAL REVENUES	456,891	389,131	246,448	136,633	366,723			
EXPENDITURES Current:								
General Government Services	-	-	-	-	-			
Public Safety	214,240	-	-	-	-			
Physical Environment	-	-	-	-	-			
Transportation	-	-	182,922	145,995	-			
Economic Environment	-	386,784	-	-	96,983			
Culture/Recreation	223,739	-	-	-	-			
Court Related	-	-	-	-	-			
Capital Outlay	-	-	-	-	-			
Debt Service:								
Principal Retirement	-	-	-	-	-			
Interest and Fiscal Charges	-	-						
TOTAL EXPENDITURES	437,979	386,784	182,922	145,995	96,983			
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	18,912	2,347	63,526	(9,362)	269,740			
OTHER FINANCING SOURCES (LISES)								
OTHER FINANCING SOURCES (USES) Transfers In					38,588			
Transfers Out			_	_	30,300			
Hansiers Out		. ———						
TOTAL OTHER FINANCING								
SOURCES (USES)	-	_	_	_	38,588			
333.1323 (3323)								
NET CHANGE IN FUND BALANCES	18,912	2,347	63,526	(9,362)	308,328			
FUND BALANCES, October 1, 2010 (as restated)	32,489	(2,500)	270,220	297,502	1,103,813			
FUND BALANCES, September 30, 2011	\$ 51,401	\$ (153)	\$ 333,746	\$ 288,140	\$1,412,141			

	Special Revenue Funds								
	Hurricane Housing Assistance	<u>MSBU</u>	Sewage <u>Utilities</u>	Water <u>Utilities</u>	Commissary				
REVENUES									
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -				
Licenses and Permits	-	-	-	-	-				
Intergovernmental Revenue	-	-	-	-	-				
Charges For Services	-	134,487	45,357	33,568	-				
Fines and Forfeitures	-	-	-	-	-				
Miscellaneous Revenue	-	1,412		766	194,796				
TOTAL REVENUES		135,899	45,357	34,334	194,796				
EXPENDITURES Current:									
General Government Services	_	_	_	_	_				
Public Safety	_	_	_	_	177,853				
Physical Environment	-	_	35,800	32,838	-				
Transportation	-	91,223	-	-	-				
Economic Environment	-	-	-	-	-				
Culture/Recreation	-	-	-	-	-				
Court Related	-	-	-	-	-				
Capital Outlay	-	-	-	-	-				
Debt Service:									
Principal Retirement	-	-	-	-	-				
Interest and Fiscal Charges	-		-		-				
TOTAL EXPENDITURES		91,223	35,800	32,838	177,853				
EVOESS (PEFISIENS) () OF									
EXCESS (DEFICIENCY) OF		44.070	0.557	4 400	10.040				
REVENUES OVER EXPENDITURES		44,676	9,557	1,496	16,943				
OTHER FINANCING SOURCES (USES)									
Transfers In	(00 500)	-	-	-	-				
Transfers Out	(38,588)								
TOTAL OTHER FINANCING									
SOURCES (USES)	(38,588)	_	_	_	_				
00011020 (0020)	(00,000)				· ———				
NET CHANGE IN FUND BALANCES	(38,588)	44,676	9,557	1,496	16,943				
FUND BALANCES, October 1, 2010									
(as restated)	38,588	344,713	(33,541)	206,147	148,314				
FUND BALANCES, September 30, 2011	\$ -	\$ 389,389	\$ (23,984)	\$ 207,643	\$ 165,257				

	Special Revenue Funds							
	Federal Forfeiture	Records Moderni- zation	Article V Records Moderni- zation	Court <u>Fund</u>	Supervisor of Elections <u>Grants</u>			
<u>REVENUES</u>								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -			
Licenses and Permits	-	-	-	- 0.007.504	- 0.547			
Intergovernmental Revenue	-	23,724	- 64 207	2,067,584	3,517			
Charges For Services Fines and Forfeitures	28,229	23,724	64,307 40,719	-	-			
Miscellaneous Revenue	20,229	377	965	_	35			
TOTAL REVENUES	28,229	24,101	105,991	2,067,584	3,552			
EXPENDITURES Current:								
General Government Services	-	-	-	-	6,183			
Public Safety	24,498	-	-	-	-			
Physical Environment	-	-	-	-	-			
Transportation	-	-	-	-	-			
Economic Environment	-	-	-	-	-			
Culture/Recreation	-	-	-	-	-			
Court Related	-	-	24,306	2,046,922	-			
Capital Outlay	-	-	-	-	-			
Debt Service:								
Principal Retirement Interest and Fiscal Charges	-	-	-	-	-			
TOTAL EXPENDITURES	24,498		24,306	2,046,922	6,183			
TOTAL EX ENDITORIES	24,430		24,000	2,040,322	0,100			
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	3,731	24,101	81,685	20,662	(2,631)			
OTHER FINANCING SOURCES (USES)								
Transfers In	-	-	-	-	-			
Transfers Out	-							
TOTAL OTHER FINANCING SOURCES (USES)								
NET CHANGE IN FUND BALANCES	3,731	24,101	81,685	20,662	(2,631)			
FUND BALANCES, October 1, 2010 (as restated)	13,001	279,840	744,647	50,837	75,940			
FUND BALANCES, September 30, 2011	\$ 16,732	\$ 303,941	\$ 826,332	\$ 71,499	\$ 73,309			

	Debt Serv	ice Funds	Capital Pro	<u>-</u>	
	Future Capital Improvement <u>Debt</u>	MSBU <u>Loan</u>	Capital <u>Projects</u>	Road <u>Projects</u>	Total Nonmajor Governmental <u>Funds</u>
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ 998,980	\$ 5,439,297
Licenses and Permits	-	-	-	-	48,545
Intergovernmental Revenue	-	<u>-</u>	1,066,247	3,403,444	11,753,638
Charges For Services	-	297,747	-	-	1,398,940
Fines and Forfeitures	-	-	-	-	187,391
Miscellaneous Revenue	76	18	885	3,251	298,575
TOTAL REVENUES	76	297,765	1,067,132	4,405,675	19,126,386
EXPENDITURES Current:					
General Government Services	-	-	-	-	6,183
Public Safety	-	-	-	-	4,590,654
Physical Environment	-	-	-	-	140,139
Transportation	-	-	-	-	5,742,177
Economic Environment	-	-	-	-	1,057,539
Culture/Recreation	-	-	-	-	223,739
Court Related	-	-	-	-	3,106,534
Capital Outlay	-	-	1,106,991	4,472,429	5,579,420
Debt Service:					
Principal Retirement	-	285,509	-	-	467,686
Interest and Fiscal Charges		75,404			128,806
TOTAL EXPENDITURES		360,913	1,106,991	4,472,429	21,042,877
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	76	(63,148)	(39,859)	(66,754)	(1,916,491)
OTHER FINANCING SOURCES (USES) Transfers In		-	200,000	75,512	545,191
Transfers Out					(133,608)
TOTAL OTHER FINANCING			000 000	75 540	444 500
SOURCES (USES)			200,000	75,512	411,583
NET CHANGE IN FUND BALANCES	76	(63,148)	160,141	8,758	(1,504,908)
FUND BALANCES, October 1, 2010 (as restated)	41,595	366,546	372,571	653,572	14,855,984
FUND BALANCES, September 30, 2011	\$ 41,671	\$ 303,398	\$ 532,712	\$ 662,330	\$13,351,076

concluded

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – County Transportation Trust Fund For the Year Ended September 30, 2011

	Budgeted	I Amounts		Variance With		
	Original	<u>Final</u>	<u>Actual</u>	Final Budget		
REVENUES						
Taxes	\$ 1,935,750	\$ 1,935,750	\$ 1,823,433	\$ (112,317)		
Licenses and Permits	3,000	3,000	4,575	1,575		
Intergovernmental Revenue	2,838,000	2,838,000	3,153,422	315,422		
Charges for Services	45,000	45,000	130,113	85,113		
Miscellaneous Revenue	15,000	15,000	40,028	25,028		
TOTAL REVENUES	4,836,750	4,836,750	5,151,571	314,821		
EXPENDITURES						
Current:						
Transportation	5,975,760	5,975,760	5,322,037	653,723		
Debt Service:						
Principal Retirement	29,870	29,870	61,875	(32,005)		
Interest and Fiscal Charges	8,730	8,730	14,382	(5,652)		
TOTAL EXPENDITURES	6,014,360	6,014,360	5,398,294	616,066		
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES	(1,177,610)	(1,177,610)	(246,723)	930,887		
OTHER FINANCING SOURCES (USES)						
Transfers Out	(29,827)	(29,827)	(29,827)			
NET CHANGE IN FUND BALANCES	(1,207,437)	(1,207,437)	(276,550)	930,887		
FUND BALANCES, October 1, 2010	1,207,437	1,207,437	2,262,112	1,054,675		
FUND BALANCES, September 30, 2011	\$ -	\$ -	\$ 1,985,562	\$ 1,985,562		

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Fishing Improvement Fund For the Year Ended September 30, 2011

		Budgeted	l Amo	unts		Actual	-	ariance ith Final
	0	riginal		Final	<u>Amounts</u>		<u>Budget</u>	
<u>REVENUES</u>	_	<u></u> _				<u></u>		
Licenses and Permits	\$	45,000	\$	45,000	\$	43,970	\$	(1,030)
Miscellaneous Revenue		1,250		1,250		746		(504)
TOTAL REVENUES		46,250		46,250		44,716		(1,534)
EXPENDITURES Current:								
Physical Environment		97,000		97,000		71,501		25,499
Reserve for Contingencies		10,000		10,000		<u>-</u>		10,000
TOTAL EXPENDITURES		107,000		107,000		71,501		35,499
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(60,750)		(60,750)		(26,785)		33,965
FUND BALANCES, October 1, 2010		60,750		60,750		400,522		339,772
FUND BALANCES, September 30, 2011	\$		\$		\$	373,737	\$	373,737

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Fire Taxing Unit Fund For the Year Ended September 30, 2011

	Budgeted	I Amounts	Actual	Variance With Final
	Original	Final	<u>Amounts</u>	<u>Budget</u>
REVENUES				
Taxes	\$ 2,392,067	\$ 2,392,067	\$ 2,410,418	\$ 18,351
Intergovernmental Revenue	2,500	2,500	188,913	186,413
Miscellaneous Revenues	13,000	13,000	17,002	4,002
TOTAL REVENUES	2,407,567	2,407,567	2,616,333	208,766
EXPENDITURES Current:				
Public Safety	3,963,952	3,963,952	3,464,853	499,099
Reserve for Contingencies	100,000	100,000	3,404,000	100,000
neserve for Contingencies	100,000	100,000		100,000
TOTAL EXPENDITURES	4,063,952	4,063,952	3,464,853	599,099
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,656,385)	(1,656,385)	(848,520)	807,865
OTHER FINANCING SOURCES (USES)				
Transfers In	1,500	1,500	8,652	7,152
Transfers Out	(33,547)	(33,547)	(33,547)	
TOTAL OTHER FINANCING SOURCES				
(USES)	(32,047)	(32,047)	(24,895)	7,152
NET CHANGE IN FUND BALANCES	(1,688,432)	(1,688,432)	(873,415)	815,017
FUND BALANCES, October 1, 2010	1,688,432	1,688,432	2,603,496	915,064
FUND BALANCES, September 30, 2011	\$ -	\$ -	\$ 1,730,081	\$ 1,730,081

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Law Enforcement Trust Fund For the Year Ended September 30, 2011

		Budgeted	l Amo	ounts		Actual		ariance ith Final
	Original		<u>Final</u>		Amounts		Budget	
REVENUES							_	
Fines and Forfeitures	\$	20,000	\$	20,000	\$	6,011	\$	(13,989)
Miscellaneous Revenue		150		150		797		647
TOTAL REVENUES		20,150		20,150		6,808		(13,342)
EXPENDITURES Current:								
Public Safety		34,500		182,000		130,816		51,184
Reserve for Contingencies		1,500		1,500		<u> </u>		1,500
TOTAL EXPENDITURES		36,000		183,500		130,816		52,684
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(15,850)		(163,350)		(124,008)		39,342
FUND BALANCES, October 1, 2010		15,850		163,350		350,109		186,759
FUND BALANCES, September 30, 2011	\$	-	\$	-	\$	226,101	\$	226,101

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Law Enforcement Education Fund For the Year Ended September 30, 2011

		Budgeted	d Amo	unts		Actual		ariance th Final
	Original Final			A	mounts	В	<u>Budget</u>	
REVENUES								
Fines and Forfeitures	\$	28,500	\$	28,500	\$	20,932	\$	(7,568)
Miscellaneous Revenue		200		200		64		(136)
TOTAL REVENUES		28,700		28,700		20,996		(7,704)
EXPENDITURES Current:								
Public Safety		60,000		60,000		41,171		18,829
Reserve for Contingencies		3,500		3,500				3,500
TOTAL EXPENDITURES		63,500		63,500		41,171		22,329
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(34,800)		(34,800)		(20,175)		14,625
FUND BALANCES, October 1, 2010		34,800		34,800		45,110		10,310
FUND BALANCES, September 30, 2011	\$	-	\$	-	\$	24,935	\$	24,935

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Court Improvement Fund For the Year Ended September 30, 2011

		Budgeted	i Amo	ounts		Actual		Variance Vith Final
	0	riginal		Final	<u>Amounts</u>		<u>Budget</u>	
REVENUES								
Charges for Services	\$	104,500	\$	104,500	\$	137,519	\$	33,019
Miscellaneous Revenue		6,500		6,500		4,088		(2,412)
TOTAL REVENUES		111,000		111,000		141,607		30,607
EXPENDITURES Current:								
Court Related		912,500		912,500		816,318		96,182
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(801,500)		(801,500)		(674,711)		126,789
FUND BALANCES, October 1, 2010		801,500		801,500		2,650,733		1,849,233
FUND BALANCES, September 30, 2011	\$		\$	_	\$	1,976,022	\$	1,976,022

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Drivers Education Fund For the Year Ended September 30, 2011

		Budgeted	l Amo	unts		Actual		ariance ith Final
	0	riginal		Final	Amounts		Budget	
REVENUES				·				
Fines and Forfeitures	\$	25,000	\$	25,000	\$	22,923	\$	(2,077)
Miscellaneous Revenue		750		750		478		(272)
TOTAL REVENUES		25,750		25,750		23,401		(2,349)
EXPENDITURES Current:								
Public Safety		80,000		80,000		24,600		55,400
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES		(54,250)		(54,250)		(1,199)		53,051
FUND BALANCES, October 1, 2010		54,250		54,250		242,695		188,445
FUND BALANCES, September 30, 2011	\$		\$		\$	241,496	\$	241,496

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Article V Fund For the Year Ended September 30, 2011

	Budgeted Amounts Original Final					Actual mounts	Variance With Final Budget		
REVENUES	=	· i gii i ci			=		=	aagot	
Charges for Services Miscellaneous Revenue	\$	60,000 700	\$	60,000 700	\$	82,567 275	\$	22,567 (425)	
TOTAL REVENUES		60,700		60,700		82,842		22,142	
EXPENDITURES Current:									
Court Related		141,900		141,900		123,664		18,236	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(81,200)		(81,200)		(40,822)		40,378	
OTHER FINANCING SOURCES (USES)									
Transfers Out						(12,000)		(12,000)	
NET CHANGE IN FUND BALANCES		(81,200)		(81,200)		(52,822)		28,378	
FUND BALANCES, October 1, 2010		81,200		81,200		137,423		56,223	
FUND BALANCES, September 30, 2011	\$	<u>-</u>	\$		\$	84,601	\$	84,601	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Court Technology Fund For the Year Ended September 30, 2011

		Budgeted	I Amo	ounts		Actual		ariance ith Final
	Original		<u>Final</u>		<u>Amounts</u>		<u>Budget</u>	
REVENUES								
Charges for Services	\$	85,000	\$	85,000	\$	67,692	\$	(17,308)
Miscellaneous Revenue		1,250		1,250		1,001		(249)
TOTAL REVENUES		86,250		86,250		68,693		(17,557)
EXPENDITURES Current:								
Court Related		201,265		201,265		95,324		105,941
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(115,015)		(115,015)		(26,631)		88,384
FUND BALANCES, October 1, 2010		115,015		115,015		558,809		443,794
FUND BALANCES, September 30, 2011	\$		\$	<u>-</u>	\$	532,178	\$	532,178

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Crime Prevention Fund For the Year Ended September 30, 2011

		Budgeted	l Amo	unts		Actual		ariance th Final
	<u>C</u>	Original Final		<u>Amounts</u>		<u>Budget</u>		
REVENUES								
Fines and Forfeitures	\$	24,000	\$	24,000	\$	32,366	\$	8,366
Miscellaneous Revenue		150		150		140		(10)
TOTAL REVENUES		24,150		24,150		32,506		8,356
EXPENDITURES Current:								
Public Safety		41,950		41,950		26,288		15,662
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES		(17,800)		(17,800)		6,218		24,018
FUND BALANCES, October 1, 2010		17,800		17,800		55,927		38,127
FUND BALANCES, September 30, 2011	\$		\$		\$	62,145	\$	62,145

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – E911 System Fund For the Year Ended September 30, 2011

		Budgeted	l Amo	ounts		Actual		/ariance Vith Final
	Original		Final		<u>Amounts</u>		Budget	
REVENUES								
Intergovernmental Revenue	\$	10,688	\$	551,615	\$	508,825	\$	(42,790)
Charges for Services		320,000		320,000		-		(320,000)
Miscellaneous Revenue		300		300		183		(117)
TOTAL REVENUES		330,988		871,915		509,008		(362,907)
EXPENDITURES Current:								
Public Safety		330,988		871,915		370,408		501,507
EXCESS OF REVENUES								
OVER EXPENDITURES		-		-		138,600		138,600
FUND BALANCES, October 1, 2010		<u>-</u>				(112,713)		(112,713)
FUND BALANCES, September 30, 2011	\$	-	\$	-	\$	25,887	\$	25,887

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Tourist Development Fund For the Year Ended September 30, 2011

		Budgeted	d Amo	unts		Actual		ariance ith Final
	Original		<u>Final</u>		<u>Amounts</u>		<u>Budget</u>	
REVENUES	_						_	
Taxes	\$	175,000	\$	175,000	\$	206,466	\$	31,466
Miscellaneous Revenue		750		750		1,489		739
TOTAL REVENUES		175,750		175,750		207,955		32,205
EXPENDITURES Current:								
Economic Environment		245,500		245,500		233,749		11,751
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(69,750)		(69,750)		(25,794)		43,956
FUND BALANCES, October 1, 2010		69,750		69,750		324,631		254,881
FUND BALANCES, September 30, 2011	\$		\$	-	\$	298,837	\$	298,837

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Communication Improvement Fund For the Year Ended September 30, 2011

	Budgeted Amounts						Variance With		
	<u>C</u>	riginal		Final		<u>Actual</u>	Final Budget		
REVENUES									
Charges for Services	\$	34,500	\$	34,500	\$	-	\$	(34,500)	
Fines and Forfeitures		50,000		50,000		36,211		(13,789)	
Miscellaneous Revenue		25		25		2,411		2,386	
TOTAL REVENUES		84,525		84,525		38,622		(45,903)	
<u>EXPENDITURES</u>									
Current:									
Public Safety		47,505		47,505		66,177		(18,672)	
Debt Service:									
Principal		83,084		83,084		83,084		-	
Interest and Fiscal Charges		37,063		37,063		36,926		137	
TOTAL EXPENDITURES		167,652		167,652		186,187		(18,535)	
EXCESS OF REVENUES UNDER EXPENDITURES		(83,127)		(83,127)		(147,565)		(64,438)	
OTHER FINANCING SOURCES Transfers In		83,127		83,127		83,127		<u>-</u>	
NET CHANGE IN FUND BALANCES		-		-		(64,438)		(64,438)	
FUND BALANCES, October 1, 2010		-		-		(258,325)		(258,325)	
FUND BALANCES, September 30, 2011	\$	-	\$	-	\$	(322,763)	\$	(322,763)	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Economic Development Fund For the Year Ended September 30, 2011

	Budgeted	Amounts		Variance With
	Original	<u>Final</u>	<u>Actual</u>	Final Budget
REVENUES				
Intergovernmental Revenue	\$ 400,000	\$ 400,000	\$ 173,811	\$ (226,189)
EXPENDITURES				
Current:				
Transportation	10,000	10,000	-	10,000
Economic Environment	490,000	490,000	340,023	149,977
Debt Service:	,	,	,	-,-
Principal Retirement	37,218	37,218	37,218	-
Interest and Fiscal Charges	2,094	2,094	2,094	-
TOTAL EXPENDITURES	539,312	539,312	379,335	159,977
EXCESS OF REVENUES				
UNDER EXPENDITURES	(139,312)	(139,312)	(205,524)	(66,212)
OTHER FINANCING SOURCES	400.040	100.010	400.040	
Transfers In	139,312	139,312	139,312	
NET CHANGE IN FUND BALANCES			(66,212)	(66,212)
NET CHANGE IN FOND BALANCES	-	-	(00,212)	(00,212)
FUND BALANCES, October 1, 2010	_	-	(98,284)	(98,284)
			(00,201)	(55,251)
FUND BALANCES, September 30, 2011	\$ -	\$ -	\$ (164,496)	\$ (164,496)

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Impact Fee Fund For the Year Ended September 30, 2011

	Budgeted Amounts					Actual	Variance With Final		
	Origin	•		Final	Aı	mounts	<u>Budget</u>		
REVENUES			-				_		
Miscellaneous Revenue	\$ 2	2,385	\$	2,385	\$	1,200	\$	(1,185)	
EXPENDITURES Current:									
Public Safety	/(9,560		49,560		49,750		(190)	
Transportation		7,500 7,500		567,500		43,730		567,500	
Culture/Recreation		•		•		-		-	
Culture/necreation		0,675		50,675				50,675	
TOTAL EXPENDITURES	667	7,735		667,735		49,750		617,985	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(66	5,350)		(665,350)		(48,550)		616,800	
OTLIED FINANCING COLIDOES (LISES)									
OTHER FINANCING SOURCES (USES) Transfers Out	(20	0,000)		(20,000)		(19,646)		354	
NET CHANGE IN FUND BALANCES	(68	5,350)		(685,350)		(68,196)		(617,154)	
FUND BALANCES, October 1, 2010	685	5,350		685,350		689,445		4,095	
						<u> </u>			
FUND BALANCES, September 30, 2011	\$	-	\$	-	\$	621,249	\$	621,249	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Miscellaneous Grants Fund For the Year Ended September 30, 2011

	Budgete	d Amounts	Actual	Variance With Final
	Original	Final	<u>Amounts</u>	Budget
REVENUES Intergovernmental Revenue Miscellaneous Revenue	\$ 494,734	\$ 624,657 -	\$ 448,744 8,147	\$ (175,913) 8,147
TOTAL REVENUES	494,734	624,657	456,891	(167,766)
EXPENDITURES Current: Public Safety Culture/Recreation	223,817 270,917	353,740 270,917	214,240 223,739	139,500 47,178
TOTAL EXPENDITURES	494,734	624,657	437,979	186,678
EXCESS OF REVENUES OVER EXPENDITURES	-	-	18,912	18,912
FUND BALANCES, October 1, 2010			32,489	32,489
FUND BALANCES, September 30, 2011	\$ -	\$ -	\$ 51,401	\$ 51,401

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Community Development Block Grant Fund For the Year Ended September 30, 2011

	Budgeted Amounts					Actual	Variance With Final		
	<u>Original</u>			Final	<u> </u>	<u>mounts</u>	<u>Budget</u>		
REVENUES									
Intergovernmental Revenue	\$	1,174,185	\$	1,174,185	\$	389,131	\$	(785,054)	
EXPENDITURES Current:									
Economic Environment		1,174,185	_	1,174,185		386,784		787,401	
EXCESS OF REVENUES									
OVER EXPENDITURES		-		-		2,347		2,347	
FUND BALANCES, October 1, 2010						(2,500)		(2,500)	
FUND BALANCES, September 30, 2011	\$		\$	-	\$	(153)	\$	(153)	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Interlachen Lakes Estates Fund For the Year Ended September 30, 2011

	Budgeted	l Amo	unts		Actual	Variance With Final			
	Original		Final	A	mounts	E	Budget		
REVENUES									
Charges for Services	\$ 266,500	\$	266,500	\$	245,797	\$	(20,703)		
Miscellaneous Revenue	 825		825		651		(174)		
TOTAL REVENUES	 267,325		267,325		246,448		(20,877)		
EXPENDITURES Current:									
Transportation	264,050		264,050		182,922		81,128		
Reserve for Contingencies	 10,000		10,000		-		10,000		
TOTAL EXPENDITURES	 274,050		274,050		182,922		91,128		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(6,725)		(6,725)		63,526		70,251		
FUND BALANCES, October 1, 2010	 6,725		6,725		270,220		263,495		
FUND BALANCES, September 30, 2011	\$ -	\$	-	\$	333,746	\$	333,746		

Putnam County, Florida
Schedule of Revenues, Expenditures and Changes in Fund Balances –
Budget and Actual – West Putnam Municipal Services Benefit Unit Fund
For the Year Ended September 30, 2011

	Budgeted	l Amo	unts		Actual	Variance With Final	
	Original		Final	Amounts		Budget	
REVENUES				_		•	
Charges for Services	\$ 161,500	\$	161,500	\$	136,062	\$	(25,438)
Miscellaneous Revenue	 800		800		571		(229)
TOTAL REVENUES	 162,300		162,300		136,633		(25,667)
EXPENDITURES Current:							
Transportation	167,650		167,650		145,995		21,655
Reserve for Contingencies	 10,000		10,000		<u>-</u>		10,000
TOTAL EXPENDITURES	 177,650		177,650		145,995		31,655
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(15,350)		(15,350)		(9,362)		5,988
FUND BALANCES, October 1, 2010	15,350		15,350		297,502		282,152
FUND BALANCES, September 30, 2011	\$ 	\$		\$	288,140	\$	288,140

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Local Housing Assistance Fund For the Year Ended September 30, 2011

	Budgeted Amounts					Actual		Variance Vith Final
	9	<u>Original</u>		<u>Final</u>	:	<u>Amounts</u>		Budget
<u>REVENUES</u>								
Intergovernmental Revenue	\$	250,000	\$	250,000	\$	350,000	\$	100,000
Miscellaneous Revenue		13,350		13,350		16,723	_	3,373
TOTAL REVENUES		263,350		263,350		366,723		103,373
EXPENDITURES Current:								
Economic Environment		777,350		777,350		96,983		680,367
Reserve for Contingencies		25,000		25,000		, <u>-</u>		25,000
3								
TOTAL EXPENDITURES		802,350		802,350		96,983		705,367
EXCESS (DEFICIENCY) OF REVENUES UNDER EXPENDITURES		(539,000)		(539,000)		269,740		808,740
OTHER FINANCING SOURCES Transfers In		39,000		39,000		38,588		(412)
NET CHANGE IN FUND BALANCES		(500,000)		(500,000)		308,328		808,328
FUND BALANCES, October 1, 2010		500,000		500,000		1,103,813		425,064
FUND BALANCES, September 30, 2011	\$	-	\$		\$	1,412,141	\$	1,412,141

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Hurricane Housing Assistance Fund For the Year Ended September 30, 2011

	Budget	ed Amounts	Actual	Variance With Final
	Original	<u>Final</u>	<u>Amounts</u>	<u>Budget</u>
REVENUES Intergovernmental Revenue	\$ 100	\$ 100	\$ -	\$ (100)
EXPENDITURES Current: Economic Environment		<u>.</u>		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	100	100	-	(100)
OTHER FINANCING SOURCES (USES) Transfer Out	(39,000	(39,000)	(38,588)	412
NET CHANGE IN FUND BALANCES	(38,900	(38,900)	(38,588)	312
FUND BALANCES, October 1, 2010	38,900	38,900	38,588	(312)
FUND BALANCES, September 30, 2011	\$ -	\$ -	\$ -	\$ -



Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – MSBU Fund For the Year Ended September 30, 2011

	Budgeted Amounts					Actual	Variance With Final		
	_	Original		Final		mounts		Budget	
REVENUES	_						-		
Charges for Services	\$	302,500	\$	302,500	\$	134,487	\$	(168,013)	
Miscellaneous Revenue		1,550		1,550		1,412		(138)	
TOTAL REVENUES		304,050		304,050		135,899		(168,151)	
EXPENDITURES Current:									
Transportation		414,650		414,650		91,223		323,427	
Reserve for Contingencies		25,000		25,000				25,000	
rieserve for contangencies		20,000	-	20,000				25,000	
TOTAL EXPENDITURES		439,650		439,650		91,223		348,427	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(135,600)		(135,600)		44,676		180,276	
FUND BALANCES, October 1, 2010 (as restated)		135,600		135,600		344,713		209,113	
FUND BALANCES, September 30, 2011	\$		\$		\$	389,389	\$	389,389	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Sewage Utilities Fund For the Year Ended September 30, 2011

		Budgeted	l Amo	unts		Actual		/ariance /ith Final
	Original		Final		<u>A</u>	mounts	<u>Budget</u>	
REVENUES								
Charges for Services	\$	41,800	\$	41,800	\$	45,357	\$	3,557
EXPENDITURES Current:								
Physical Environment		120,040		120,040		35,800		84,240
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES		(78,240)		(78,240)		9,557		87,797
FUND BALANCES, October 1, 2010		78,240		78,240		(33,541)		(111,781)
FUND BALANCES, September 30, 2011	\$		\$		\$	(23,984)	\$	(23,984)

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Water Utilities Fund For the Year Ended September 30, 2011

		Budgeted	l Amoi	unts		Actual		ariance ith Final
	Original		<u>Final</u>		<u>Amounts</u>		<u>Budget</u>	
REVENUES								
Charges for Services	\$	30,000	\$	30,000	\$	33,568	\$	3,568
Miscellaneous Revenue		600		600		766		166
TOTAL REVENUES		30,600		30,600		34,334		3,734
EXPENDITURES Current:								
Physical Environment		52,550		52,550		32,838		19,712
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(21,950)		(21,950)		1,496		23,446
FIND DAI ANGEO O . I . / co/o		, ,		,		,		•
FUND BALANCES, October 1, 2010		21,950		21,950		206,147		184,197
FUND BALANCES, September 30, 2011	\$		\$		\$	207,643	\$	207,643

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Commissary Fund For the Year Ended September 30, 2011

	Budgeted Amounts					Actual	Variance With Final		
	Original		<u>Final</u>		<u>Amounts</u>		Budget		
REVENUES Miscellaneous Revenue	\$	200,000	\$	200,000	\$	194,796	\$	(5,204)	
EXPENDITURES Current: Public Safety		200,000		200,000		177,853		22,147	
EXCESS OF REVENUES OVER EXPENDITURES		-		-		16,943		16,943	
FUND BALANCES, October 1, 2010						148,314		148,314	
FUND BALANCES, September 30, 2011	\$	_	\$		\$	165,257	\$	165,257	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Federal Forfeiture Fund For the Year Ended September 30, 2011

	Budgeted Amounts					Actual	Variance With Final		
	Original			Final		mounts	<u>Budget</u>		
REVENUES Fines and Forfeitures	\$	30,000	\$	30,000	\$	28,229	\$	(1,771)	
EXPENDITURES Current: Public Safety		30,000		30,000		24,498		5,502	
EXCESS OF REVENUES OVER EXPENDITURES		-		-		3,731		3,731	
FUND BALANCES, October 1, 2010						13,001		13,001	
FUND BALANCES, September 30, 2011	\$		\$		\$	16,732	\$	16,732	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Records Modernization Fund For the Year Ended September 30, 2011

		Budgeted	d Amoi	unts		Actual		ariance ith Final
	<u>C</u>	riginal	<u>Final</u>		<u>Amounts</u>		<u>Budget</u>	
REVENUES								
Charges for Services Miscellaneous Revenue	\$ 	30,000	\$ 	30,000	\$ 	23,724	\$ 	(6,276)
TOTAL REVENUES		30,000		30,000		24,101		(5,899)
EXPENDITURES Current:								
General Government Services		30,000		30,000				30,000
EXCESS OF REVENUES OVER EXPENDITURES		-		-		24,101		24,101
FUND BALANCES, October 1, 2010						279,840		279,840
FUND BALANCES, September 30, 2011	\$		\$		\$	303,941	\$	303,941

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Article V Records Modernization Fund For the Year Ended September 30, 2011

		Budgeted	d Amo	ounts		Actual		ariance ith Final
	0	riginal		Final	<u>Amounts</u>		<u>Budget</u>	
REVENUES	_			· <u> </u>			_	
Charges for Services	\$	85,000	\$	85,000	\$	64,307	\$	(20,693)
Fines and Forfeitures		50,000		50,000		40,719		(9,281)
Miscellaneous Revenue						965		965
TOTAL REVENUES		135,000		135,000		105,991		(29,009)
EXPENDITURES Current:								
Court Related		135,000		135,000		24,306		110,694
EXCESS OF REVENUES								
OVER EXPENDITURES		-		-		81,685		81,685
FUND BALANCES, October 1, 2010						744,647		744,647
FUND BALANCES, September 30, 2011	\$		\$	-	\$	826,332	\$	826,332

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Court Fund For the Year Ended September 30, 2011

	Budgeted	d Amounts	Actual	Variance With Final
	Original	Final	Amounts	Budget
REVENUES Intergovernmental Revenue	\$ 2,136,383	\$ 2,104,306	\$ 2,067,584	\$ (36,722)
EXPENDITURES Current: Court Related	2,136,383	2,104,306	2,046,922	57,384
EXCESS OF REVENUES OVER EXPENDITURES	-,:::,:::	-	20,662	20,662
FUND BALANCES, October 1, 2010			50,837	50,837
FUND BALANCES, September 30, 2011	\$ -	\$ -	\$ 71,499	\$ 71,499



Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Supervisor of Elections - Grant Fund For the Year Ended September 30, 2011

		Budgeted	l Amoi	unts		Actual	_	riance th Final
	Original		<u>Final</u>		<u>Amounts</u>		<u>Budget</u>	
REVENUES			_					
Intergovernmental Revenue	\$	3,517	\$	3,517	\$	3,517	\$	-
Miscellaneous Revenues				-		35_		35
TOTAL REVENUES		3,517		3,517		3,552		35
EXPENDITURES Current:								
General Government Services		3,517		3,517		6,183		(2,666)
EVOCOS OF DEVENIUS								
EXCESS OF REVENUES OVER EXPENDITURES		-		-		(2,631)		(2,631)
FUND BALANCES, October 1, 2010		75,940		75,940		75,940		
FUND BALANCES, September 30, 2011	\$	75,940	\$	75,940	\$	73,309	\$	(2,631)

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Future Capital Improvement Debt Fund For the Year Ended September 30, 2011

	В	Budgeted	l Amoun	ts	1	Actual		ariance th Final
	Orig	inal	<u>Fi</u>	nal	<u>A</u>	mounts	<u>B</u>	<u>udget</u>
REVENUES Miscellaneous Revenue	\$	-	\$	-	\$	76	\$	76
EXPENDITURES								
EXCESS OF REVENUES OVER EXPENDITURES		-		-		76		76
FUND BALANCES, October 1, 2010						41,595		41,595
FUND BALANCES, September 30, 2011	\$		\$		\$	41,671	\$	41,671



Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – MSBU Loan Fund For the Year Ended September 30, 2011

	Budgeted Amounts						Variance With		
	<u>C</u>)riginal		Final	<u>Actual</u>		Fin	al Budget	
REVENUES									
Charges for Services	\$	177,000	\$	177,000	\$	297,747	\$	120,747	
Miscellaneous Revenue		650		650		18		(632)	
TOTAL REVENUES		177,650		177,650		297,765		120,115	
EXPENDITURES Debt Service:									
Principal Retirement		285,406		285,406		285,509		(103)	
Interest and Fiscal Charges		73,403		73,403		75,404		(2,001)	
TOTAL EXPENDITURES		358,809		358,809		360,913		(2,104)	
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(181,159)		(181,159)		(63,148)		118,011	
FUND BALANCES, October 1, 2010 (as restated)		181,159		181,159		366,546		185,387	
FUND BALANCES, September 30, 2011	\$		\$		\$	303,398	\$	303,398	

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Capital Projects Fund For the Year Ended September 30, 2011

	Budgeted Original	d Amounts <u>Final</u>	Actual <u>Amounts</u>	Variance With Final <u>Budget</u>
REVENUES Intergovernmental Revenue Miscellaneous Revenue	\$ 1,729,535 -	\$ 1,729,535 -	\$ 1,066,247 885	\$ (663,288) 885
TOTAL REVENUES	1,729,535	1,729,535	1,067,132	(662,403)
EXPENDITURES Current: Capital Outlay-Public Safety Capital Outlay-Culture & Recreation	1,779,535 150,000	1,779,535 150,000	1,106,991	672,544 150,000
TOTAL EXPENDITURES	1,929,535	1,929,535	1,106,991	822,544
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(200,000)	(200,000)	(39,859)	160,141
OTHER FINANCING SOURCES Transfers In	200,000	200,000	200,000	
NET CHANGE IN FUND BALANCE	-	-	160,141	160,141
FUND BALANCES, October 1, 2010			372,571	372,571
FUND BALANCES, September 30, 2011	\$ -	\$ -	\$ 532,712	\$ 532,712

Putnam County, Florida Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Road Projects Fund For the Year Ended September 30, 2011

	Budgeted	d Am		Actual	W	ariance ith Final
	<u>Original</u>		<u>Final</u>	<u>Amounts</u>	<u> </u>	<u>Budget</u>
<u>REVENUES</u>						
Taxes	\$ 950,000	\$	950,000	\$ 998,980	\$	48,980
Intergovernmental Revenue	2,383,704		3,524,903	3,403,444		(121,459)
Miscellaneous Revenue	 -		-	 3,251		3,251
TOTAL REVENUES	3,333,704		4,474,903	4,405,675		(69,228)
EXPENDITURES Capital Outlay	3,333,704		4,550,415	4,472,429		77,986
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	-		(75,512)	(66,754)		8,758
OTHER FINANCING SOURCES			75.540	75 540		
Transfers In	 		75,512	 75,512		-
NET CHANGE IN FUND BALANCE	-		-	8,758		8,758
FUND BALANCES, October 1, 2010	 			 653,572		653,572
FUND BALANCES, September 30, 2011	\$ -	\$		\$ 662,330	\$	662,330

Internal Service Funds

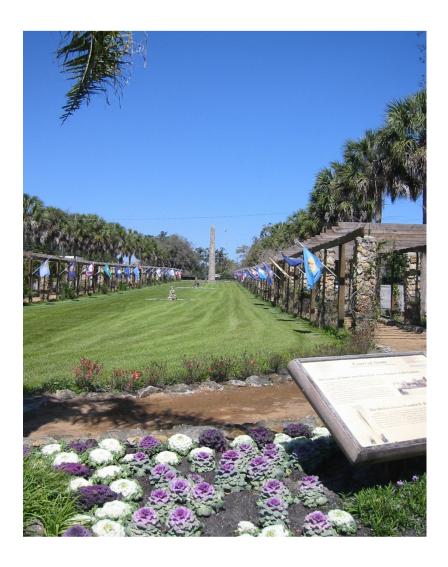
Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis.

The County administers the following Internal Service Funds:

<u>Fleet Maintenance Fund</u> - to account for the costs of providing a maintenance facility for automotive equipment used by other departments.

<u>Group Insurance Reserve Fund</u> - to accumulate funds for the payment of premiums for employees' health and accident insurance.

Risk Management Fund - to account for the costs and the allocation of costs relating to various insurance carried by the County except health and life insurance benefits for County employees.



Putnam County, Florida Combining Statement of Net Position – Internal Service Fund September 30, 2011

		Fleet	Group Insurance	Ma	Risk nagement	
	Ma	intenance	Reserve		<u>Fund</u>	<u>Totals</u>
CURRENT ASSETS Cash and Equivalents	\$	90,639	\$2,676,251	\$	1,666,795	\$4,433,685
Due from Other Governments	Ψ	3	3,830	Ψ	-	3,833
Inventory		128,308	-			128,308
Other Assets					1,007	1,007
TOTAL CURRENT ASSETS		218,950	2,680,081		1,667,802	4,566,833
NONCURRENT ASSETS						
Capital Assets, Net		53,590				53,590
TOTAL ASSETS		272,540	2,680,081		1,667,802	4,620,423
CURRENT LIABILITIES						
Accounts Payable and Accrued Liabilities		17,436	2,491		157,902	177,829
Due to Other Funds Estimated Liability for Self-Insured Losses		400,000	-		- 192,152	400,000 192,152
Compensated Absences		13,500			3,780	17,280
TOTAL CURRENT LIABILITIES		430,936	2,491		353,834	787,261
NONOLIDDENT LIADILITIES						
NONCURRENT LIABILITIES Compensated Absences		11,500	_		3,220	14,720
Estimated Liability for		,			,	
Self Insured Losses		- 0.120	-		300,000	300,000
Other noncurrent liabilities		9,130			1,826	10,956
TOTAL LIABILITIES		451,566	2,491		658,880	1,112,937
NET POSITION						
Invested in Capital Assets		53,590	-		-	53,590
Unrestricted		(232,616)	2,677,590		1,008,922	3,453,896
TOTAL NET POSITION	\$	(179,026)	\$2,677,590	\$	1,008,922	\$3,507,486

Putnam County, Florida Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds For the Year Ended September 30, 2011

	Mai	Fleet intenance	Group Insurance Reserve	Ma	Risk anagement Fund	Totals
OPERATING REVENUES		<u> </u>				
User Charges	\$	803,439	\$5,987,444	\$	1,158,559	\$7,949,442
Miscellaneous		4,934	4,554	_	3,133	12,621
TOTAL OPERATING REVENUES		808,373	5,991,998		1,161,692	7,962,063
OPERATING EXPENSES						
Personal Services		347,820	-		53,232	401,052
Insurance		19,895	5,703,113		689,071	6,412,079
Claims Expense		-	-		836,790	836,790
Contractual Services		290,269	18,277		-	308,546
Repairs and Maintenance		19,605	-		-	19,605
Other Operating Expenses		286,252	52		193	286,497
Depreciation Expense		19,937				19,937
TOTAL OPERATING EXPENSES		983,778	5,721,442		1,579,286	8,284,506
OPERATING INCOME (LOSS)		(175,405)	270,556		(417,594)	(322,443)
Capital Contributions - Assets		1,800				1,800
Transfers In		-	53,440		204,642	258,082
Transfers Out		(3,362)	-	_		(3,362)
CHANGE IN NET POSITION		(176,967)	323,996		(212,952)	(65,923)
NET POSITION, October 1, 2010		(2,059)	2,353,594		1,221,874	3,573,409
NET POSITION, September 30, 2011	\$	(179,026)	\$2,677,590	\$	1,008,922	\$3,507,486

Putnam County, Florida Combining Statement of Cash Flows – Internal Service Fund For the Year Ended September 30, 2011

Payments to Employees (341,503) - (52,549) (39-	5,882 0,848) 4,052) 0,982 8,082 3,362) 4,720
Payments to Suppliers (412,481) (5,720,197) (1,338,170) (7,470) Payments to Employees (341,503) - (52,549) (390) NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES 67,832 272,180 (229,030) 110	0,848) 4,052) 0,982 8,082 3,362)
Payments to Employees (341,503) - (52,549) (390) NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES 67,832 272,180 (229,030) 110	4,052) 0,982 8,082 3,362)
NET CASH PROVIDED (USED) BY 67,832 272,180 (229,030) 110 OPERATING ACTIVITIES	0,982 8,082 3,362)
OPERATING ACTIVITIES	8,082 3,362)
CASH FLOWS FROM NONCAPITAL	3,362)
FINANCING ACTIVITIES	3,362)
	3,362)
	4,720
NET CASH PROVIDED (USED) BY	4,720
CASH FLOWS FROM CAPITAL AND	
RELATED FINANCING ACTIVITIES	
Purchase of Capital Assets (30,176) (30,176)	0,176)
NET INCREACE (DEODE ACE) IN CACH	
NET INCREASE (DECREASE) IN CASH AND EQUIVALENTS 34,294 325,620 (24,388) 33:	5,526
CASH AND EQUIVALENTS, October 1, 2010 56,345 2,350,631 1,691,183 4,096	8,159
CASH AND EQUIVALENTS, September 30, 2011 \$ 90,639 \$2,676,251 \$ 1,666,795 \$4,433	3,685
Adjustments to Reconcile	2,443)
Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: Depreciation 19,937 19	9,937
Changes in:	3,337
ŭ	2,726
	1,096
Inventory (15,480) (19	5,480)
Other Assets (3)	(3)
Accounts Payable and	
	5,149
·	0,000
Estimated Liability for	
	3,000
	3,500
Other Noncurrent Liabilities 2,917 - 583	3,500
NET CASH PROVIDED (USED)	
	0,982
 	
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES	
	1,800

Fiduciary Funds

Agency Funds

Agency funds are used to report resources held in a purely custodial capacity.

The County maintains the following Agency Funds:

 $\underline{\text{Clerk of the Circuit Court Agency Fund}} - \text{to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.}$

<u>Sheriff Agency Fund</u> – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.

<u>Tax Collector Agency Fund</u> – to account for assets held by the Office as an agent for individuals, private organizations, and/or other governments.



Putnam County, Florida Combining Statement of Fiduciary Net Position – Agency Funds September 30, 2011

		erk of the Circuit Court	5	Sheriff	c	Tax Collector	Tot	als
ASSETS Cash and Equivalents	\$	740,517	\$	78,343	\$	1,826,686	\$2,64	
Receivables	Ψ ——	-	Ψ —	-	Ψ	16,263		6,263
TOTAL ASSETS		740,517		78,343		1,842,949	2,66	1,809
<u>LIABILITIES</u>								
Due to Other Governments Assets Held for Others		740,517		78,343		1,842,949	2,66	1,809
TOTAL LIABILITIES		740,517	_	78,343		1,842,949	2,66	1,809
NET POSITION	\$	-	\$	-	\$	-	\$	-

Putnam County, Florida Combining Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended September 30, 2011

	Balance October 1, 2010	Additions	Deductions	Balance September 30, 2011
	2010	Additions	<u>Deductions</u>	2011
CLERK OF THE CIRCUIT COURT				
Assets:				
Cash and Equivalents	\$ 788,50	7 \$ 1,183,668	\$ 1,231,658	\$ 740,517
Liabilities:				
Assets Held for Others	\$ 788,50	7 \$ 1,183,668	\$ 1,231,658	\$ 740,517
SHERIFF				
Assets:				
Cash and Equivalents	\$ 73,75	8 \$ 483,371	\$ 478,786	\$ 78,343
Liabilities:				
Assets Held for Others	\$ 73,75	8 \$ 483,371	\$ 478,786	\$ 78,343
TAX COLLECTOR				
Assets:				
Cash and Equivalents	\$ 1,782,56	1 \$ 94,100,805	\$ 94,056,680	\$1,826,686
Receivables	1,59	9 1,732,203	1,717,539	16,263
Due From Other Funds		- 6,088	6,088	-
Total Assets	\$ 1,784,16	95,839,096	\$ 95,780,307	\$1,842,949
Liabilities:				
Due to Other Governments	\$ 26,45	6 \$ -	\$ 26,456	\$ -
Assets Held for Others	1,757,70		95,753,851	1,842,949
Total Liabilities	\$ 1,784,16	95,839,096	\$ 95,780,307	\$1,842,949
TOTALS - ALL AGENCY FUNDS				
Assets:				
Cash and Equivalents	\$ 2,644,82		\$ 95,767,124	\$2,645,546
Receivables	1,59		1,717,539	16,263
Due From Other Funds	<u> </u>	- 6,088	6,088	-
Total Assets	\$ 2,646,42	5 \$ 97,506,135	\$ 97,490,751	\$2,661,809
Liabilities:				
Due to Other Governments	\$ 26,45		\$ 26,456	\$ -
Assets Held for Others	2,619,96		97,464,295	2,661,809
Total Liabilities	\$ 2,646,42	5 \$ 97,506,135	\$ 97,490,751	\$2,661,809

Discretely Presented Component Unit

<u>The Putnam County Development Authority</u> – promotes economic growth and development in all areas of the county.



Putnam County Development Authority Statement of Net Position September 30, 2011

CURRENT ASSETS	
Cash and Equivalents	\$ 270,803
Receivables	856
TOTAL CURRENT ASSETS	271,659
NONCURRENT ASSETS	
Capital Assets, Net	259,017
TOTAL ASSETS	530,676
CURRENT LIABILITIES	
Accounts Payable and Accrued Liabilities	656
NET POSITION	
Invested in Capital Assets	259,017
Unrestricted	271,003
TOTAL NET POSITION	\$ 530,020

Putnam County Development Authority Statement of Revenues, Expenses and Changes in Fund Net Position For the Year Ended September 30, 2011

OPERATING REVENUES	
User Charges	\$ 9,600
OPERATING EXPENSES	6 675
Contractual Services	6,675 252
Other Operating Expenses	
Depreciation Expense	 3,956
TOTAL OPERATING EXPENSES	 10,883
OPERATING INCOME (LOSS)	 (1,283)
NON OPERATING REVENUES Interest Revenue	1 420
interest nevenue	 1,438
CHANGE IN NET POSITION	155
NET POSITION, October 1, 2010	 529,865
NET POSITION, September 30, 2011	\$ 530,020

Putnam County Development Authority Statement of Cash Flows For the Year Ended September 30, 2011

CASH FLOWS FROM OPERATING ACTIVITIES Receipts from Customers Payments to Suppliers	\$	9,600 (6,927)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		2,673
CASH FLOWS FROM INVESTING ACTIVITIES Interest on Investments		1,438
NET INCREASE IN CASH AND EQUIVALENTS		4,111
CASH AND EQUIVALENTS, October 1, 2010		266,692
CASH AND EQUIVALENTS, September 30, 2011	Φ	
, · · · · · · · · · · · · · · · · · · ·	\$	270,803
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES: Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:	\$	(1,283)
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES: Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by	\$	

Putnam County, Florida Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended September 30, 2011

Federal Agency	Federal CFDA Number	Contract Number	Expenditures	Program Total
· · · · · · · · · · · · · · · · · · ·		<u></u>	<u></u>	
DEPARTMENT OF AGRICULTURE				
Passed Through Florida Department of Agriculture				
Cooperative Forestry Assistance	10.664		\$ 9,338	
Direct Assistance				
Water and Waste Disposal Grants - Rural Development	10.770		700,618	
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
Passed Through State Department of Community Affairs				
Community Development Block Grant - Disaster Recovery	14.228	10DB-K4-04-64-01-K30	375,131	
Community Development Block Grant - Housing Rehabilitation	14.228	11DB-T3-04-64-01-H11	14,000	
Community Development Block Grant - Economic Development	14.228	10DB-4N-04-64-01-E05	173,811	562,942
			•	•
DEPARTMENT OF THE INTERIOR Passed Through Florida Department of Environmental Protection				
Outdoor Recreation Acquisition, Development and Planning	15.916	LW-575	163,527	
Outdoor necreation Acquisition, Development and Flaming	13.310	LVV-3/3	103,327	
DEPARTMENT OF JUSTICE				
Passed Through Department of Juvenile Justice:				
Juvenile Justice and Delinquency Prevention	16.540	0270A, 2007JFFX047	12,700	
Direct Assistance:				
US Marshalls Service Task Force	16.XXX	FATF-11-0280	13,142	
DEA Task Force Overtime	16.XXX		15,863	
Federal Equitable Sharing	16.XXX		23,938	
Developing, testing and Demonstrating Promising Programs	16.541	2009-DD-BX-0085	251,653	
State Criminal Alien Assistance Program	16.606	2010-AP-BX-0860	5,595	
Bullet Proof Vest Partnership Program	16.607	7038542	9,122	
Public Safety Partnership and Community Policing	16.710	2010UMWXOO77	100,215	
Byrne Justice Assistance Grant Program	16.738	2010-DJ-BX-0966	47,730	
Passed Through Office of Attorney General:	40.575	V40000	70.000	
Orime Victim Assistance	16.575	V10068	76,060	
Passed Through Department of Children and Families:	10 E00	10 0000 LE	01.065	
Violence Against Women Formula Grant	16.588 16.588	12-8023-LE LN925	21,065	77 160
Violence Against Women Formula Grant	10.300	LIN925	56,095	77,160
Passed Through Florida Department of Law Enforcement: Byrne Justice Assistance Grant Program	16.738	2011-JAGC-PUTN-4-B2-070	27,007	
Byrne Justice Assistance Grant Program Byrne Justice Assistance Grant Program	16.738	2009-DJ-BX-0506	27,267	54,274
ARRA - Recovery Act - Byrne Justice Assistance Grant Program		ARRA-2010-ARRC-PUTN-7-W7-323	33,659	54,274
Federal Agency	10.000	ATTICLE ATTICL	00,000	
Passed Through Florida Department of Transportation:				
Highway Planning and Construction	20.205	403855-3-58-01, SFLT204	2,261,738	
Highway Planning and Construction	20.205	403855-3-38-01, AOT69	65,644	
Highway Planning and Construction	20.205	403855-3-68-01, AOT69	104,149	
Highway Planning and Construction	20.205	210031-7-38-01, 3751007P	14,634	
Highway Planning and Construction	20.205	210031-6-38-01, 3751008P	18,265	
Highway Planning and Construction	20.205	428014-1-18-01, FLSB805R	182,912	
Highway Planning and Construction	20.205	427330-1-58-01	1,465	
Highway Planning and Construction	20.205	428992-1-58-01	110,367	2,759,174
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The accompanying notes are an integral part of this schedule.

continued

Putnam County, Florida Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended September 30, 2011

	Federal CFDA	Contract		Program
Federal Agency	Number	Number	Expenditures	Total
DEPARTMENT OF TRANSPORTATION	<u>Itam ber</u>	Namber	Experientaries	10141
Direct Assistance:				
Federal Transit Capital Investment Grants	20.514	FL-04-7526-00	3.599	
Federal Transit Capital Investment Grants	20.514	FL-03-7525-00	726,870	730,469
GENERAL SERVICES ADMINISTRATION	20.011	1 2 00 7 020 00	720,070	700,100
Passed Through State Department of Management Services				
Federal Surplus Property	39.003		87,745	
NATIONAL ENDOWMENT FOR THE HUMANITIES			21,112	
Passed Through Florida Humanities Council				
Promotion of the Humanities - Prime Time Reading	45.129	GR1110-3605PT-2190	4,785	
Passed Through Florida Department of State			,	
Promotion of the Humanities - L to a Higher Pow er	45.129	10-LSTA-E-06	41,997	46,782
DEPARTMENT OF ENVIRONMENTAL PROTECTION Proceed Through State Department of Environmental Protections				
Passed Through State Department of Environmental Protection:	CC 4C0	DW 501010	000 000	
Capitalization Grant for Drinking Water State Revolving Fund	66.468	DW 501010	362,222	
DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed Through State Department of Revenue:				
-	93.563	CSP90	19,153	
Child Support Enforcement - Title IV-D Reimbursements Child Support Enforcement - Title IV-D Reimbursements	93.563	CD354	186,843	205.006
• • • • • • • • • • • • • • • • • • • •	93.363	CD354	100,043	205,996
Passed Through Florida Department of State	02.617	MOA2010-2011-0001	2.510	
Voting Access for Individuals with Disabilities	93.617	IVIOA 2010-2011-0001	3,518	
Office of National Drug Control and Policy				
Office of National Drug Control and Policy Passed Through St. Johns County, Florida				
High Intensity Drug Trafficking	95.001	18PNFP501Z	8.405	
DEPARTMENT OF HOMELAND SECURITY	93.001	IDFINIT SUIZ	0,403	
Passed Through State Department of Community Affairs:				
Disaster Grants - Public Assistance - 2009 Flooding	97.036	09-MW-00-04-64-13-505	154,737	
Emergency Management Performance Grants	97.042	11-FG-7W-04-64-01-073	50.905	
Emergency Management Performance Grants	97.042	12-FG-R3-04-64-01-121	21,649	72,554
Passed Through State Division of Emergency Management:	37.042	12 1 4 1 5 0 7 0 7 0 1 12 1	21,043	72,004
Hazard Mitigation Grant	97.039	11HM-3E-04-64-01-010	14,298	
Hazard Mitigation Grant	97.039	11HM-3H-04-64-01-002	17,554	
Hazard Mitigation Grant	97.039	11HM-3H-04-64-01-005	28,341	
Hazard Mitigation Grant	97.039	08HM-81-04-64-01-009	801,047	861,240
Pre-Disaster Mitigation	97.039	11DM-4L-04-64-01-449	1,290	001,240
Direct Assistance:	37.047	11BW 42 04 04 01 443	1,230	
Assistance to Firefighters Grant	97.044	EMW-2010-FO-06784	126,192	
Staffing for Adequate Fire and Emergency Response	97.044	EMW-2009-FF-00139	50,002	
oraning for Adequate the and Linergency hesponse	37.003	LIVIVV-2003-11-00103	50,002	
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 7,627,862	

The accompanying notes are an integral part of this schedule.

continued

Putnam County, Florida Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended September 30, 2011

	CSFA	Contract		Project
State Agency	<u>Number</u>	<u>Number</u>	Expenditures	Total
DEPARTMENT OF ENVIRONMENTAL PROTECTION				
Small County Consolidated Grants	37.012	127SC	70,588	
Statewide Surface Water Restoration and Wastewater	37.039	S0143	750,000	
Statewide Surface Water Restoration and Wastewater	37.039	S0260	836,553	1,586,553
DEPARTMENT OF AGRICULTURE AND CONSUMER SERVICES				
Mosquito Control - State Aid	42.003	16072	39,000	
DEPARTMENT OF STATE AND SECRETARY OF STATE				
Voter Education and Voting System Assistance	45.029	MOA2010-2011-0001	3,518	
State Aid to Libraries	45.030	11-ST-54	176,917	
DEPARMENT OF COMMUNITY AFFAIRS				
Florida Forever Act	52.002	10-CT-01-08-F8-A1-084	2,820,429	
Florida Forever Act	52.002	10-CT-D1-08-F8-G1-020	779,677	3,600,106
Emergency Management Programs	52.008	11-BG-05-04-64-01-173	77,043	
Emergency Management Programs	52.008	12-BG-05-04-64-01-054	14,818	91,861
Hurricane Shelter Retrofit Project	52.024	08-HM-81-04-64-01-009	265,201	
FLORIDA HOUSING FINANCE CORPORATION				
State Housing Initiatives Program	52.901	2009-2010	97,827	
DEPARTMENT OF TRANSPORTATION				
County Incentive Grant Program - Turn Lane SR100	55.008	210031-5-58-01	147,907	
County Incentive Grant Program - Turn Lane SR15	55.008	209970-4-58-01	184,111	332,018
State Highw ay Project Reimbursement - Turn Lane SR100	55.023	210031-5-58-01	253,000	
DEPARTMENT OF MANAGEMENT SERVICES				
Wireless 911 Emergency Telephone System	72.001		335,303	
Wireless 911 Emergency Telephone System	72.001	10-10-19	63,675	
Wireless 911 Emergency Telephone System	72.001	10-04-14	90,032	
Wireless 911 Emergency Telephone System	72.001	10-10-31	15,527	
Wireless 911 Emergency Telephone System	72.001	110-04-38	4,289	\$ 508,826
FLORIDA FISH AND WILDLIFE CONSERVATION COMMISSION				
Derelict Vessel Removal	77.XXX	-	15,950	
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			\$ 7,041,365	

The accompanying notes are an integral part of this schedule.

concluded

Putnam County, Florida Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended September 30, 2011

NOTE 1 – BASIS OF PRESENTATION

Expenditures generally represent allowable costs, determined in accordance with generally accepted accounting principles and the modified accrual basis of accounting.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

NOTE 2 - SUBRECIPIENTS

Of the federal expenditures presented in the schedule, Putnam County provided federal awards to Ride Solution, Inc. as follows:

	Federal	Amou	Amount Provided			
Program Title	CFDA Number	to Su	brecipients			
Federal Transit Grants	20.514	\$	386,814			

The County did not provide state awards to subrecipients.

Statistical Section



Putnam County, Florida

Statistical Section

(Not Audited)

Fiscal Year Ended September 30, 2011

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The data in the following schedules is presented to assist the reader in understanding and assessing the changes in Putnam County's (the County) financial position over a period of time.	
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Revenue capacity information is provided to enable the reader to assess the County's capacity for generating its own revenues.	
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Debt Capacity	
The information within the following pages is intended to assist the reader in making an analysis of the County's outstanding debt position and its ability to issue additional debt.	
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Demographic and economic indicators are expected to help the reader understand the socio-economic environment within which the County operates and assist financial statement comparison	
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The following tables contain information regarding functional or programmatic resources and services that, when coupled with financial information, may assist the reader in assessing the County's economic condition.	
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Sources and notes:

Unless otherwise indicated, the data that comprises the contents of this statistical section has been taken from the Comprehensive Annual Financial Reports of Putnam County, Florida.

The Governmental Accounting Standards Board (GASB) Statement 34 was implemented by the County in fiscal year ending September 30, 2003; therefore some tables will contain data for only the last nine fiscal years.

NET POSITION BY COMPONENT – LAST NINE FISCAL YEARS

(Accrual Basis of Accounting)

	Fiscal Year Ende	ed September 30 th							
	2003	2004	2005	2006	2007	2008	2009	2010	2011
Governmental Activities									
Invested in Capital Assets, Net of Related Debt	\$17,781,476	\$18,934,049	\$26,329,967	\$72,517,445	2 \$82,335,510	\$89,352,076	3 \$91,150,420	4 \$87,820,648	5 \$94,993,906
Restricted	8,132,877	10,777,129	9,044,555	10,503,980	11,718,054	13,690,695	11,812,032	18,990,563	19,165,713
Unrestricted	8,055,272	8,599,627	8,408,925	7,593,183	12,958,053	9,529,517	15,925,787	14,936,799	17,978,326
Total Governmental Activities Net Position	\$33,969,625	\$38,310,805	\$43,783,447	\$90,614,608	\$107,011,617	\$112,572,288	\$118,888,239	\$121,748,010	\$132,137,945
									·
Business-Type Activities Invested in Capital Assets, Net of Related Debt	\$8,744,616	\$11,545,145	\$11,777,388	\$11,465,124	\$13,168,496	\$15,680,338	3 \$25,219,829	4 \$27,649,660	\$27,024,045
Unrestricted	1,017,895	824,196	(1,935,930)	1 (909,152)	1 (2,905,578)	1 (2,675,812)	1 (2,799,772)	1 (2,027,404)	1 (1,348,109) 1
Total Business-Type Activities Net Position	\$9,762,511	\$12,369,341	\$9,841,458	\$10,555,972	\$10,262,918	\$13,004,526	\$22,420,057	\$25,622,256	\$25,675,936
Primary Government									
Invested in Capital Assets, Net of Related Debt	\$26,526,092	\$30,479,194	\$38,107,355	\$83,982,569	\$95,504,006	\$105,032,414	\$116,370,249	\$115,470,308	\$122,017,951
Restricted	8,132,877	10,777,129	9,044,555	10,503,980	11,718,054	13,690,695	11,812,032	18,990,563	19,165,713
Unrestricted	9,073,167	9,423,823	6,472,995	6,684,031	10,052,475	6,853,705	13,126,015	12,909,395	16,630,217
Total Primary Government Net Position	\$43,732,136	\$50,680,146	\$53,624,905	\$101,170,580	\$117,274,535	\$125,576,814	\$141,308,296	\$147,370,266	\$157,813,881

- 1 The negative values in unrestricted net position for Business-Type Activities reported for fiscal years ended (FYE) 2005 through 2011 are largely attributable to revised engineering estimates of landfill long term care costs.
- FYE 2006 Capital Assets Net of Related Debt in Governmental Activities increased significantly in fiscal year ended September 30, 2006 due primarily to the retroactive capitalization of infrastructure assets pursuant to Governmental Accounting Standards Board (GASB) Statement 34.
- 3 FYE 2008 Debt totaling \$10,532,729 has been re-classified from Governmental Activities to Business-Type Activities and 2008 capitalized interest reported in Business-Type Activities has been reduced for the amount of interest earned associated with the construction of the East Putnam Water System.
- 4 FYE 2009 Re-stated Governmental Activities Net Position increased by \$237,405 in recognition of intangible assets per GASB Statement 51. Business-type Activities Net Position increased by \$280,730 through an adjustment made for an overstated debt principal balance associated with the East Putnam Water Fund.
- 5 FYE 2010 Net Position for Governmental Activities has been re-stated to adjust for an understatement of accumulated depreciation in the amount of \$54,190.

CHANGES IN NET POSITION – LAST NINE FISCAL YEARS (Accrual Basis of Accounting)

	Fiscal Years				
	2003	2004	2005	2006	2007
Expenses – Governmental Activities	***	****	***		***
General Government	\$11,763,375	\$12,062,121	\$12,779,328	\$13,296,405	\$12,956,339
Public Safety Physical Environment	18,316,022 279,649	20,776,621 427,324	21,460,892 388,229	22,232,302 579,000	26,526,912 723,732
Transportation	8,229,849	8,059,497	11,749,444	11,402,600	8,298,519
Economic Environment	1,817,081	2,234,127	1,864,763	1,785,538	5,340,613
Human Services	1,892,737	1,854,142	2,481,153	2,416,565	2,682,154
Culture and Recreation	1,212,045	1,874,680	1,559,073	1,862,991	2,329,061
Court Related	3,189,632	3,361,705	2,798,284	3,033,562	3,199,629
Interest on Long-Term Debt	310,798	222,606	218,423	317,374	653,098
Total Governmental Activities Expenses	47,011,188	50,872,823	55,299,589	56,926,337	62,710,057
Expenses – Business-Type Activities:					
Water & Wastewater System	123,657	132,328	142,722	122,487	117,273
Solid Waste	4,842,934	4,386,367	10,414,791	7,971,254	7,941,522
Port Authority Total Business-Type Activities Expenses	97,683 5,064,274	96,318 4,615,013	124,643	173,767 8,267,508	100,406 8,159,201
Total Primary Government Expenses	\$52,075,462	\$55,487,836	\$65,981,745	\$65,193,845	\$70,869,258
Total Trimary Government Expenses	\$32,073,402	\$55,467,650	\$05,701,745	\$05,175,045	\$70,005,238
Program Revenues – Governmental Activities Charges for Services:					
General Government	\$4,146,302	\$4,495,132	\$4,369,449	\$4,326,151	\$4,433,688
Public Safety	3,449,934	3,728,377	4,014,064	4,409,005	4,258,725
Court Related	1,302,243	1,495,553	2,003,996	2,493,652	2,408,036
Other	1,351,782	1,518,447	1,739,997	1,684,541	1,334,097
Operating Grants and Contributions	4,755,970	5,335,505	5,526,125	6,106,925	5,506,260
Capital Grants and Contributions	4,059,742	1,405,152	2,777,371	5,826,144	6,739,571
Total Governmental Activities Program Revenues	19,065,973	17,978,166	20,431,002	24,846,418	24,680,377
Program Revenue - Business-Type Activities:					
Charges for Services:					
Water and Wastewater System	53,480	49,506	56,665	52,475	57,967
Solid Waste	5,692,802	6,094,628	5,889,582	6,031,090	6,397,827
Port Authority Operating Grants and Contributions	52,776 254,680	48,806 304,072	97,329 1,353,155	104,030 1,685,684	134,991 191,176
Capital Grants and Contributions	254,000	304,072	1,333,133	1,065,064	191,170
Total Business-Type Activities Program Revenues	6,053,738	6,497,012	7,396,731	7,873,279	6,781,961
Total Primary Government Program Revenues	\$25,119,711	\$24,475,178	\$27,827,733	\$32,719,697	\$31,462,338
Net (Expense)/Revenue					
Governmental Activities	(\$27,945,215)	(\$32,894,657)	(\$34,868,587)	(\$32,079,919)	(\$38,029,680)
Business-Type Activities	989,464	1,881,999	(3,285,425)	(394,229)	(\$1,377,240)
Total Primary Government Net Expense	(\$26,955,751)	(\$31,012,658)	(\$38,154,012)	(\$32,474,148)	(\$39,406,920)
General Revenue and Other Changes in Net Position—Governmental Activities:					
Taxes:					
Property Taxes	\$21,656,001	\$25,129,686	\$27,273,945	\$29,935,184	\$38,956,651
Sales Taxes and Other State Shared Revenue	4,336,799	4,531,451	4,824,434	5,261,062	5,438,927
Local Infrastructure Surtax	3,003,379	4,417,277	4,834,232	5,584,987	5,279,106
Other Taxes	2,386,291	2,454,833	2,628,964	2,648,666	2,633,438
Investment Earnings Gain (Loss) Sala of Capital Assets	462,325	352,215	774,652	1,429,292	2,066,319
Gain (Loss) – Sale of Capital Assets Miscellaneous	63,262 1,809,961	409,750 495,442	43,027 611,999	48,938 537,264	529.489
Transfers	(3,228,038)	(554,817)	(650,024)	(325,510)	(477,241)
Total Governmental Activities	30,489,980	37,235,837	40,341,229	45,119,883	54,426,689
General Revenue and Other Changes in Net Position—Business-Type Activities:					
Investment Earnings	76,352	39,914	73,594	393,740	439,241
Gain (Loss) – Sale of Capital Assets	(28,292)	128,628	21,655	386,746	158,580
Miscellaneous	6,949	1,472	12,269	2,747	9,124
Transfers	3,228,038	554,817	650,024	325,510	477,241
Total Business-Type Activities	3,283,047	724,831	757,542	1,108,743	1,084,186
$\underline{\textbf{Total Primary Government-General Revenues \& Other Changes in Net Position}}$	\$33,773,027	\$37,960,668	\$41,098,771	\$46,228,626	\$55,510,875
Changes in Net Position					
Government Activities	\$2,544,765	\$4,341,180	\$5,472,642	\$13,039,964	\$16,397,009
Business-Type Activities	4,272,511	2,606,830	(2,527,883)	714,514	(293,054)
Total Primary Government Changes in Net Position	\$6,817,276	\$6,948,010	\$2,944,759	\$13,754,478	\$16,103,955

FYE 2005 - Changes in Net Position for Business-type Activities reflected a anegative \$2.5 million due to revised engineering estimates of landfill long term care costs.

CHANGES IN NET POSITION – LAST NINE FISCAL YEARS (Accrual Basis of Accounting)

	Fiscal Years			
	2008	2009	2010	2011
Expenses – Governmental Activities				
General Government	\$16,081,345	\$16,476,338	\$16,864,555	\$15,567,471
Public Safety	29,310,776	28,419,085	29,667,802	30,392,654
Physical Environment	431,209	426,078	523,562	541,488
Transportation Economic Environment	9,708,977 1,938,559	10,281,596 1,530,062	10,086,384 1,095,222	10,057,346 1,455,904
Human Services	1,945,096	2,228,920	1,915,494	2,067,720
Culture and Recreation	2,326,242	1,997,217	1,986,088	1,884,115
Court Related	3,292,156	3,135,103	3,259,218	3,272,880
Interest on Long-Term Debt	1,053,154	517,142	623,052	585,435
Total Governmental Activities Expenses	66,087,514	65,011,541	66,021,377	65,825,013
Expenses - Business-Type Activities:				
Water & Wastewater System	126,763	(50,066)	2,016,184	1,862,689
Solid Waste	6,826,973	6,585,260	7,702,979	8,396,038
Port Authority	132,600	109,575	280,881	178,335
Total Business-Type Activities Expenses	7,086,336	6,644,769	10,000,044	10,437,062
Total Primary Government Expenses	\$73,173,850	\$71,656,310	\$76,021,421	\$76,262,075
Program Revenues – Governmental Activities				
Charges for Services:	Ø4.400.00=	ØE 140.00°	05.005.51 0	#2 C10 0C
General Government	\$4,409,907	\$5,140,901	\$5,097,648	\$3,618,964
Public Safety	4,064,473	4,349,902	4,489,708	4,401,599
Court Related Other	2,011,207 1,236,842	1,277,128 1,063,701	281,908 989,422	298,419 1,071,697
Operating Grants and Contributions	4,688,946	6,305,996	6,095,126	6,785,430
Capital Grants and Contributions	6,317,883	5,347,830	4,441,553	11,955,793
Total Governmental Activities Program Revenues	22,729,258	23,485,458	21,395,365	28,131,902
				•
Program Revenues - Business-Type Activities:				
Charges for Services:		40.00#		0-1
Water and Wastewater System	54,395	48,835	687,763	861,544
Solid Waste Port Authority	6,195,938 128,884	6,320,713 100,238	7,971,866	7,857,039 96,643
Operating Grants and Contributions	582,555	285,779	202,304 78,787	70,588
Capital Grants and Contributions	362,333	7,027,458	1,124,495	700,618
Total Business-Type Activities Program Revenues	6,961,772	13,783,023	10,065,215	9,586,432
Total Primary Government Program Revenues	\$29,691,030	\$37,268,481	\$31,460,580	37,718,334
V - / T \ / T				
Net (Expense)/Revenue	(\$42.250.256)	(0.41, 526, 0.02)	(0.4.4.626.012)	(027 (02 111)
Governmental Activities	(\$43,358,256)	(\$41,526,083)	(\$44,626,012)	(\$37,693,111)
Business-Type Activities Total Primary Government Net Expense	(\$124,564) (\$43,482,820)	\$7,138,254 (\$34,387,829)	\$65,171 (\$44,560,841)	(850,630) (\$38,543,741)
Total Tilliary Government Net Expense	(\$43,462,620)	(\$34,367,623)	(\$44,500,641)	(\$30,343,741)
General Revenue and Other Changes in Net Position—Governmental Activities:				
Taxes: Property Taxes	\$37,130,894	\$36.881.354	\$35,202,650	\$33,374,674
Sales Taxes and Other State Shared Revenue	4,992,856	4,567,633	6,804,975	6,791,270
Local Infrastructure Surtax	4,714,955	4,361,575	3,942,051	4,203,564
Other Taxes	2,541,817	2,517,987	3,414,019	3,610,950
Investment Earnings	1,590,779	166,666	98,045	75,452
Gain (Loss) – Sale of Capital Assets	-	-	-	-
Miscellaneous	472,549	1,363,004	979,614	670,821
Transfers	(2,524,923)	(2,016,185)	(2,955,571)	(643,685)
Total Governmental Activities	48,918,927	47,842,034	47,485,783	48,083,046
Consul Possesses and Other Changes in Not Position Province Toron Activity				
General Revenue and Other Changes in Net Position - Business-Type Activities:	227 221	133,655	104.060	20 400
Investment Earnings Gain (Loss) – Sale of Capital Assets	227,221 107,353	120,363	104,060	38,698 150,300
Miscellaneous	6,675	7,074	60,811 16,586	71,627
Transfers	2,524,923	2,016,185	2,955,571	643,685
Total Business-Type Activities	2,866,172	2,277,277	3,137,028	904,310
Total Primary Government - General Revenue & Other Changes in Net Position	\$51,785,099	\$50,119,311	\$50,622,811	\$48,987,356
Channes in New Designation				
Changes in Net Position Government Activities	\$5,560,671	\$6,315,951	\$2,859,771	\$10,389,935
Business-Type Activities	2,741,608	9,415,531	3,202,199	53,680
Total Primary Government Changes in Net Position	\$8,302,279	\$15,731,482	\$6,061,970	\$10,443,615
	ΨΟςΟΘΑΙΑΙ	Ψ10,701,102	40,001,010	ψ10, .πο,010

- FYE 2008 Changes in Net Position have been re-stated per Note 19, Notes to Financial Statements (FYE 2009).
 FYE 2009 Changes in Net Position have been re-stated per Note 19, Notes to Financial Statements (FYE 2010).
 FYE 2010 Changes in Net Position have been re-stated per Note 20, Notes to Financial Statements (FYE 2011).

FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting)

	Fiscal Years Ended September 30 th									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
General Fund										
Non-Spendable	\$ 52,372	\$ 72,188	\$ 78,276	\$ 63,453	\$ 54,507	\$ 43,492	\$ 151,831	\$ 2,439,982	\$ 2,465.354	\$ 847,082
Restricted	61,373	62,291	63,117	64.911	68,142	72,075	74,007	74,212	66,782	39,369
Committed Assigned Unassigned	1,814,338 2,385,956	1,230,000 3,400,917	1,119,400 4,176,096	2,764,900 4,040,223	- 6,906,964	4,150,000 7,980,607	1,018,416 8,694,113	863,764 8,607,040	1,538,754 11,123,891	627,897 1,826,156 13,425,709
-			, ,							
Total General Fund	\$ 4,314,039	\$ 4,765,396	\$ 5,436,889	\$ 6,933,487	\$ 7,029,613	\$ 12,246,174	\$ 9,938,367	\$ 11,984,998	\$ 15,194,781	\$ 16,766,213
All Other Governmental Funds										
Non-Spendable	\$ -	\$ -	\$ 6,157	\$ 6,157	\$ 9,625	\$ 172,285	\$ 163,637	\$ 263,236	\$ 163,237	\$ 760,197
Restricted Committed	9,898,624	10,962,938	13,104,710	11,399,439	12,285,529	12,226,656	18,611,909	20,895,125	23,857,908	16,956,905
Assigned Unassigned	458,589	461,121	950,140	1,099,693	1,237,922 (3,397,144)	1,829,370 (2,631,354)	1,914,040 (6,233,529)	2,019,163 (8,594,338)	2,262,112 (8,804,398)	1,985,562 (511,396)
Total All Other Governmental Funds	\$ 10,357,213	\$ 11,424,059	\$ 14,061,007	\$ 12,505,289	\$ 10,135,932	\$ 11,596,957	\$ 14,456,057	\$ 14,583,186	\$ 17,478,859	\$ 19,191,268

Notes:

Fiscal years 2002 through 2010 have been re-stated to reflect revised classifications of governmental fund balance, as well as the revised consistencies of General Fund Balance and Special Revenue Fund Balance pursuant to GASB Statement 54. Consequently, the fund balances for the Interlachen Lake Estates Lake Access Trust Fund, the Supervisor of Elections' Fund and the Tax Collector's Fund were moved as follows:

Changes by Fiscal Year	2002	2003	2004	2005	2006	2007	2008	2009	2010
General Fund									
Non-Spendable (Prepaids) - Supervisor of Elections							92,307	61,385	47,376
Non-Spendable (Prepaids) – Tax Collector								100,000	
Restricted	61,373	62,291	63,117	64,911	68,142	72,075	74,007	74,212	66,782
Interlachen Lake Estates Lake Access Trust Fund									
All Other Governmental Funds									
Non-Spendable (Prepaids) – Supervisor of Elections							(92,307)	(61,385)	(47,376)
Non-Spendable (Prepaids) - Tax Collector								(100,000)	
Restricted									
Interlachen Lake Estates Lake Access Trust Fund	(61,373)	(62,291)	(63,117)	(64,911)	(68142)	(72,075)	(74,007)	(74,212)	(66,782)

CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS – LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting)

	Fiscal Years Ended September 30 th												
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011			
Revenues													
Taxes	\$22,999,680	\$26,965,513	\$31,924,959	\$34,641,141	\$38,070,859	\$46,779,444	\$44,355,656	\$43,732,844	\$42,598,576	\$41,168,556			
Licenses & Permits	482,749	521,791	728,538	905,617	944,784	936,486	601,592	597,326	465,499	420,923			
Charges for Services	6,125,416	6,862,602	7,458,566	8,063,824	8,633,406	8,536,015	8,371,316	9,292,103	8,226,785	6,377,444			
Fines & Forfeitures	640,887	721,856	835,834	1,044,400	713,015	830,275	828,851	561,211	621,059	247,296			
Intergovernmental	12,059,050	12,030,862	10,725,004	12,871,620	17,088,304	17,474,930	15,271,255	15,671,299	16,814,647	25,375,467			
Other	2,486,306	4,247,164	2,518,403	3,545,798	3,745,735	3,963,179	3,884,741	1,922,602	1,435,729	1,130,106			
Total Revenues	\$44,794,088	\$51,349,788	\$54,191,304	\$61,072,400	\$69,196,103	\$78,520,329	\$73,313,411	\$71,777,385	\$70,162,295	\$74,719,792			
						· · · · · · · · · · · · · · · · · · ·	, - , , - ,						
Expenditures													
General Government	\$11,440,430	\$11,800,838	\$11,601,616	\$12,844,452	\$15,008,190	\$15,520,852	\$20,888,844	\$14,413,990	\$14,103,301	\$12,712,203			
Public Safety	17,895,838	19,366,157	20,178,588	23,540,794	24,415,173	25,995,056	27,052,878	28,751,920	28,973,485	29,636,293			
Physical Environment	749,172	632,378	960,313	1,009,370	995,783	1,341,970	13,644,704	2,506,210	597,338	530,387			
Transportation	4,583,302	4,678,662	5,678,591	9,072,104	7,702,343	6,968,726	6,978,886	7,151,081	6,886,583	6,502,646			
Economic Environment	1,110,206	1,797,381	2,231,927	1,933,303	1,785,454	2,872,285	1,935,904	1,533,616	1,094,825	1,452,112			
Human Services	1,945,035	1,891,999	1,927,356	2,332,729	1,928,952	2,372,291	1,928,002	2,215,082	1,906,826	2,290,281			
Culture & Recreation	1,143,012	1,101,139	1,372,922	1,423,626	1,758,738	2,201,639	1,966,155	2,019,084	1,759,711	5,889,434			
Court-Related	3,011,021	3,171,771	3,302,128	2,805,914	3,009,710	3,148,089	3,231,596	3,154,933	3,282,314	4,039,912			
Capital Outlay	3,255,228	4,006,734	3,797,483	9,057,166	14,198,442	19,534,431	6,784,516	4,661,133	1,875,260	5,992,548			
Debt Service													
Principal Retirement	1,819,694	1,883,533	1,868,887	1,397,435	1,222,416	2,226,399	2,220,948	2,556,574	2,189,458	3,693,101			
Interest & Fiscal Charges	359,630	310,798	222,606	218,423	317,374	521,696	852,098	706,791	640,860	599,585			
Total Expenditures	\$47,312,568	\$50,641,390	\$53,142,417	\$65,635,316	\$72,342,575	\$82,703,434	\$87,484,531	\$69,670,414	\$63,309,961	\$73,338,502			
Excess of Revenues													
Over (Under) Expenditures	(\$2,518,480)	\$708,398	\$1,048,887	(\$4,562,916)	(\$3,146,472)	(\$4,183,105)	(\$14,171,120)	\$2,106,971	\$6,852,334	\$1,381,290			
Other Financing Sources (Uses) Proceeds from Borrowing	¢2.520.241	¢200 527	¢1 742 204	¢2.256.000		¢10.026.440	¢14.022.720	¢200.055	¢172.072	¢2.749.601			
	\$2,520,341	\$290,527	\$1,743,204	\$3,256,000	-	\$10,026,449	\$14,032,728	\$289,955	\$173,873	\$2,748,601			
Proceeds from Refunding	-	-	-	-	-	-	-	-		-			
Payments to Escrow Agent	-	-	-	-	50.522	-	-	-		-			
Sale of Capital Assets	-		522,370	211,500	58,623	76,607		-		-			
Capital Leases	-	242,140	114,000	1,217,611	1,052,263	888,000	808,937	-		-			
Transfers In	18,751,658	17,980,327	18,981,945	19,534,446	21,371,970	24,099,303	24,168,695	24,031,657	24,208,529	670,897			
Transfers Out	(18,906,452)	(18,147,597)	(19,101,965)	(19,715,761)	(21,609,615)	(24,229,668)	(24,287,947)	(24,254,823)	(25,129,280)	(1,516,947)			
Total Other Financing													
Sources (Uses)	\$ 2,365,547	\$ 365,397	\$2,259,554	\$4,503,796	\$ 873,241	\$10,860,691	\$14,722,413	\$ 66,789	(\$ 746,878)	\$1,902,551			
Net Change in Fund Balances	(\$152,933)	\$1,073,795	\$3,308,441	(\$59,120)	(\$2,273,231)	\$ 6,677,586	\$ 551,293	\$2,173,760	\$6,105,456	\$3,283,841			
Debt Service as a Percentage of Non-Capital Expenditures	4.91%	4.68%	4.25%	3.06%	2.93%	4.79%	5.13%	5.44%	4.87%	7.19%			

Note:

Corrections have been made to the calculations of capitalized expenditures for years 2002 – 2010, with the exceptions of 2003 and 2006, resulting in changes to the Percentage of Debt Service to Non-Capital Expenditures for 2004 (-0.01%), 2006 (0.01%), 2007 (0.05%), 2008 (0.93%), 2009 (0.17%) and 2010 (0.19%). Though corrections were made in 2002 and 2005, the percentages of Debt Service to Non-capital Expenditures remained unchanged.

TAXABLE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

(Dollars in Thousands)

Fiscal Year	Real Property						Add	Total Taxable	Total		Total Taxable Assessed Value	Assessed Taxable
Ended Sep 30	Residential	Commercial	Industrial	Other (1)	Plus Adjustments (2)	Less Exemptions (2)	Taxable Personal Property	Assessed Value (3)	Direct Tax Rate	Estimated Actual Value	As a Percentage Of Estimated Actual Value	Value Per Capita
2002	\$ 1,639,605	\$ 201,390	\$ 136.335	\$ 740,982	\$ (256,472)	\$ (861,308)	\$ 830,006	\$ 2,430,538	8.8000	\$ 4.000.103	60.762%	\$ 34
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2003	1,777,311	227,394	139,820	790,056	(299,231)	(920,304)	824,128	2,539,174	8.8000	4,280,371	59.321%	35
2004	1,920,374	246,776	141,977	857,083	(357,964)	(967,744)	797,350	2,637,852	9.2000	4,480,224	58.878%	36
2005	2,147,954	267,389	166,748	927,233	(462,985)	(1,021,574)	787,349	2,812,114	9.2000	4,821,291	58.327%	38
2006	2,590,133	306,864	179,494	1,014,378	(652,769)	(1,078,737)	794,649	3,154,012	9.2000	5,401,459	58.392%	43
2007	3,570,960	337,431	193,584	1,324,706	(1,116,293)	(1,209,315)	810,059	3,911,132	9.2000	6,824,314	57.312%	52
2008	4,005,411	350,694	156,853	1,567,880	(1,409,020)	(1,325,739)	823,619	4,169,698	8.5765	7,533,900	55.346%	56
2009	4,058,022	357,277	159,474	1,685,299	(1,465,330)	(1,587,543)	840,885	4,048,084	8.5765	7,760,796	52.161%	54
2010	3,901,162	354,037	158,189	1,776,188	(1,444,037)	(1,650,895)	851,044	3,945,688	8.5765	7,707,062	51.196%	53
2011	3,571,781	352,012	156,273	1,752,666	(1,322,389)	(1,644,356)	855,887	3,721,874	8.5765	7,362,370	50.553%	50

Notes:

Real and tangible personal property taxes are assessed as of January 1, levied as of October 1 and become due and payable as of November 1 of each year. For further information on the property tax calendar refer to Note 4 of the *Notes to Financial Statements* of this CAFR.

Tax rates are per \$1,000 of assessed value.

Florida Statutes (F.S.) govern the procedures for establishing and increasing millage rates. The Board of County Commissioners sets the millage rates (F.S. 200.011 and 200.065). Millage rates levied by counties may not exceed 10.0 mills except by vote of a county's qualified electors (F.S. 200.071). Such voted levies are limited for periods not to exceed two (2) years (F.S. 200.091).

- (1) Other (Real Property) values include centrally assessed property values, i.e. railroad tracks, water easements, etc. which have been assessed by the State of Florida.
- (2) Adjustments and exemptions are governed by chapters 193 and 196, respectively, of the Florida Statutes, as well as Article VII of the Constitution of the State of Florida.
- (3) Total Taxable Assessed Value is net of adjustments and exemptions and includes taxable personal property.

Population data used in calculating Taxable Value Per Capita may be seen on page S-16 of this Statistical Section. Though population data as previously reported has changed for all years prior to 2011, for the purpose of this table, only the Taxable Value Per Capita for 2006 was resultantly changed by \$1,000 (deemed de minimis).

Sources:

Putnam County Property Appraiser – Forms DR-403PC, DR-403V and DR-422.

PROPERTY TAX RATES – DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

(Per \$1,000 of Taxable Value)

	Fiscal Years											
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011		
Governmental Entity												
Board of County Commissioners General Fund	8.8000	8.8000	9.2000	9.2000	9.2000	9.2000	8.5765	8.5765	8.5765	8.5765		
Total General County	8.8000	8.8000	9.2000	9.2000	9.2000	9.2000	8.5765	8.5765	8.5765	8.5765		
School Board Operations												
General fund	6.6840	6.6440	6.4660	6.3100	5.9340	5.7740	5.4940	5.9550	6.0640	6.1110		
Bond/Debt/Capital Outlay	2.8700	2.7600	2.8000	2.8000	2.6000	2.5000	2.0000	1.7500	1.7490	1.7500		
Total School Board	9.5540	9.4040	9.2660	9.1100	8.5340	8.2740	7.4940	7.7050	7.8130	7.8610		
Total County-wide	18.3540	18.2040	18.4660	18.3100	17.7340	17.4740	16.0705	16.2815	16.3895	16.4375		
Special Districts	0.7000	0.7000	0.0000	0.0000	0.0000	0.0000	0.7425	0.7407	0.7425	0.5.425		
Fire Taxing Unit (MSTU)	0.5000	0.5000	0.8000	0.8000	0.8000	0.8000	0.7425	0.7425	0.7425	0.7425		
West Putnam MSTU	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000		
St. Johns River Water Management District Suwannee River Water Management District	0.4620 0.4910	0.4620 0.4910	0.4620 0.4910	0.4620 0.4910	0.4620 0.4910	0.4620 0.4910	0.4158 0.4399	0.4158 0.4399	0.4158 0.4399	0.4158 0.4399		
Mandala Betan												
Municipalities	9.2500	9.2500	0.0000	0.0000	8 0000	0 0000	0 1702	0 1702	0 1702	0 1702		
Crescent City Interlachen	8.2500 8.0000	8.2500 8.0000	9.0000 8.0000	9.0000	8.9000 8.5000	8.8000	8.1723	8.1723	8.1723	8.1723 8.8287		
Interiachen Palatka	7.3000	7.8000	8.0000	7.9500 8.0000	8.6500	8.5000 8.6500	8.5000 8.5000	8.4658 8.6500	8.8287 8.6500	8.8287 8.6500		
Panatka Pomona Park	6.2890	7.2890	7.3050	7.4710	6.4040	5.6540	4.7737	5.0867	6.2874	6.2874		
Welaka	7.0000	6.7000	6.7000	6.7000	6.7000	6.3000	5.5050	5.5050	5.5050	5.5050		

Source: County Budget Office Fiscal Year Reports

PRINCIPAL TAXPAYERS - CURRENT AND NINE YEARS AGO

	2002					
Taxpayer	Taxable Assessed Value (1)	Rank	Total Assessed Value (%)	Taxable Assessed Value (2)	Rank	Total Assessed Value(%)
Seminole Electric	280,910,913	1	7.55%	351,879,229	1	14.48%
Georgia-Pacific Corporation	269,078,062	2	7.23%	237,517,175	2	9.77%
Florida Power & Light	176,692,011	3	4.75%	133,618,504	3	5.50%
Lafarge Gypsum Corporation	76,271,306	4	2.05%	77,784,851	4	3.20%
Clay Electric Cooperative, Inc.	42,098,291	5	1.14%	33,243,889	5	1.37%
BellSouth Telecommunications	20,645,796	6	0.56%	26,532,585	6	1.09%
Putnam Community Medical Center (*)	17,087,508	7	0.46%	13,036,766	8	0.54%
Wal-Mart Stores East, Inc.	14,148,323	8	0.38%	-	-	-
CSX Transportation	13,748,967	9	0.37%	9,142,608	10	0.37%
Comcast	9,483,518	10	0.26%	-	-	-
Florida Furniture Industries	-	-	-	15,242,221	7	0.63%
North American Timber Company	-	-	-	9,214,408	9	0.38%
All Others	2,801,709,521	-	75.25%	1,523,325,626		62.67%
Totals	\$3,721,874,216		100.00%	\$2,430,537,862		100.00%

Sources:

Putnam County Property Appraiser – (1) 2010 Final Tax Roll; (2) 2001 Final Tax Roll

Notes:

Taxable Assessed Value includes real, tangible personal and centrally assessed properties. Consequently, significant changes in assessed values over the ten year period may be the results of property additions, deletions, as well as just normal business attrition.

Percentages are a function of the given Taxpayer's Taxable Assessed Value / Total Taxable Assessed Value of All Taxpayers for the specific year.

(*) – Life Point Hospitals is the parent company of Putnam Community Medical Center

PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Fiscal Year 9/30/XX	Taxes Levied For Fiscal Year	Fiscal Year Current Collections		Current Collections Percentage of Levy	Delinquent Collections		Total Collections	Total Collections Percentage of Levy
2002	22,481,475	20,588,216		91.58%	235,393		20,823,609	92.63%
2003	23,485,081	21,383,765		91.05%	272,236		21,656,001	92.21%
2004	26,151,575	24,768,865		94.71%	360,821		25,129,686	96.09%
2005	27,877,586	26,163,323		93.85%	1,110,621	(1)	27,273,944	97.83%
2006	31,250,659	29,278,397		93.69%	656,787		29,935,184	95.79%
2007	38,801,345	38,848,336	(2)	100.00%	108,315		38,956,651	100.00%
2008	38,558,366	36,918,496		95.75%	212,398		37,130,894	96.30%
2009	37,435,830	35,434,153	(3)	94.65%	483,885		35,918,038	95.95%
2010	36,488,381	34,833,535	(3)	95.46%	369,115		35,202,650	96.48%
2011	34,405,724	33,142,219		96.33%	232,455		33,374,674	97.00%

- (1) The significant increase in the 2005 delinquent tax collections seems largely attributable to an increase in closings of real property sales, necessitating the payment of delinquent taxes.
- (2) Tax collections approximating \$2.3 million, which were subject to litigation and held in escrow for tax roll years 2001 through 2006 were released and recorded as revenues.
- (3) Tax Collections for FYE 2009 and 2010 have been corrected. Figures for both current fiscal year and delinquent collections, mistakenly, included special assessment collections.

RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	2002	2003	2004	2005 (1)	2006 (2)	2007 (3)	2008 (4)	2009 (5) & (6)	2010	2011 (8)
Governmental Activities				(-)	(-)	(=)	('/	(2) 22 (3)		(0)
Loans/Notes	\$3,091,467	\$2,803,046	\$3,938,263	\$6,640,738	\$5,942,847	\$14,600,160	\$16,808,909	\$15,166,962	\$13,473,758	\$11,714,252
Revenue Bonds –										
Gas Tax, 1989	845,000	435,000	-	-	-	-	-	-	-	-
Sales Tax, 1995	1,750,000	1,190,000	605,000	-		-	-	-	_	-
Capital Leases	522,194	429,749	302,850	1,281,551	1,809,289	1,840,026	1,719,266	1,094,593	772,213	1,587,218
Total Governmental Activities	\$6,208,661	\$4,857,795	\$4,846,113	\$7,922,289	\$7,752,136	\$16,440,186	\$18,528,175	\$16,261,555	\$14,245,971	\$13,301,470
Business-Type Activities										
Loans/Notes	\$2,280,000	\$1,140,000	\$380,002	\$283,606	\$183,695	\$80,138	\$10,532,729	\$12,657,018	\$12,960,885	\$12,468,344
Revenue Bonds – Water Revenue Bonds – 2008A	-	-	-	-	-	-	-	2,054,900	2,054,900	2,034,000
Water Revenue Bonds – 2008B	_	-	-	-	-	-	_	4,268,000	4,268,000	4,221,000
Capital Leases	113,414	23,262		-		-	356,820	273,157	185,903	455,185
Total Business-Type Activities	\$2,393,414	\$1,163,262	\$380,002	\$283,606	\$183,695	\$80,138	\$10,889,549	\$19,253,075	19,469,688	19,178,529
Total Primary Government										
Total Outstanding Debt	\$8,602,075	\$6,021,057	\$5,226,115	\$8,205,895	\$7,935,831	\$16,520,324	\$29,417,724	\$35,514,630	\$33,715,659	\$32,479,999
Total Outstanding Debt as a % of API (7)	0.60%	0.40%	0.33%	0.49%	0.45%	0.88%	1.52%	1.81%	1.64%	1.51%
Total Outstanding Debt per Capita (7)	\$121	\$84	\$72	\$112	\$107	\$221	\$392	\$475	\$453	\$439

- (1) FYE 2005: Increases in notes payable were primarily attributable to the issuance of a 13 year note for \$1,900,000 (secured by special assessments levies) and a 15 year note for \$1,356,000 (secured by specific traffic ticket surcharges), both with general governmental commitments to provide non-advalorem revenues to cover deficiencies; capital leases increased due to the acquisition of two road graders for Public Works, as well as the financing of additional patrol vehicles and related equipment for the Putnam County Sheriff's Office (PCSO).
- (2) FYE 2006: Increases in capital leases were attributable to the additional acquisitions of patrol vehicles and related equipment by the PCSO, in an ongoing effort to better facilitate public safety.
- (3) FYE 2007: The Board of County Commissioners approved the issuance of a note in the amount of \$10,000,000 for the Better Place Plan (BPP): and the PCSO entered into capital leases totaling \$888,000.
- (4) FYE 2008: Governmental Activities Loans and notes payable increased by the amount of \$3,500,000, as a result of a note issued to advance road projects pursuant to the County's BPP. Revenues to be received from the one cent sales surtax pledged security for both the \$10 million (see note 3 above) and the \$3.5 million notes for the BPP projects. For more information on the Pledged Revenue Coverage refer to pages S-14 and S-15 of this Statistical Section. The County, also, entered into a capital lease arrangement for a new phone system in the amount of \$76,79.73. Business-Type Activities (Restatement for FYE 2008) A Water Revenue Bond Anticipation Note (BAN) in the amount of \$5,956,600, as well as a loan from the Florida State Revolving Fund (SRF) in the amount of \$4,576,128 represent the increases to Loans and Notes Payables. Both instruments were acquired to assist in financing the development of the East Putnam (E.P.) Water System. The BAN was retired by the issuance of the Water Revenue Bonds Series 2008A and 2008B on December 12, 2008. Both instruments in FYE 2008 were previously reported under Governmental Activities. Additionally, Solid Waste Management acquired a compactor under a capital lease agreement in the amount of \$454,227.
- (5) FYE 2009: Governmental Activities the County acquired a wheel loader and an excavator by lease arrangements totaling just under \$290 thousand. Business-Type Activities To finance construction of a new landfill cell, the County issued a note payable in the amount of \$4 million, which is secured by special assessments for waste disposal. The SRF loan (refer to note 4 above) increased by approximately \$4.4million. Water Revenue Bonds were issued for slightly over \$6.3 million.
- (6) FYE 2009 Re-statement Business-type Activities SRF loan payable has been reduced by \$280,730 to correctly reflect the amount of debt issued (refer to Note 19, Notes to Financial Statements, FYE 2010).
- (7) FYE 2002-2010: Total Debt as a Percentage of API, as well as Total Debt Per Capita, have been updated based on changes in demographic information reported on page S-16 of this Statistical Section.
- (8) FYE 2011: Governmental Activities PCSO entered into lease arrangements totaling \$1,177,430 to acquire additional vehicles and computers. Business-type Activities: Capital lease arrangements allowed the acquisition of a wheel loader and a bulldozer.

RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

						Tuurionar Comparisons						
Tax-Backed Bonds Restricted Reser			l Reserves			•	Net Tax-Backed Bond Debt Ratios					
									Gas Consumption	Net Sales Tax-		
					Net General	Net GBD	Net GBD	County Gas	To Net Gas Tax-	Backed Bonded		
Gas Tax	Sales Tax		Gas Tax	Sales Tax	Bonded	to Personal	Per	Consumption	Backed Bonded	Debt to County		
1989 (1)	1995(2)	Total	1989	1995	Debt (GBD)	Income (3)	Capita (3)	(in gallons) (4)	Debt (5)	Taxable Sales (3		

Additional Comparisons

Fiscal Year	General Obligation Bonds	Gas Tax 1989 (1)	Sales Tax 1995(2)	Total	Gas Tax 1989	Sales Tax 1995	Net General Bonded Debt (GBD)	Net GBD to Personal Income (3)	Net GBD Per Capita (3)	County Gas Consumption (in gallons) (4)	To Net Gas Tax- Backed Bonded Debt (5)	Backed Bonded Debt to County Taxable Sales (3)
•		0.4.7.000	4 = = 0 000	• • • • • • • • • • • • • • • • • • • •		= 04.000		0.40-4				0.05.4
2002	-	845,000	1,750,000	2,595,000	216,250	501,000	1,877,750	0.13%	26	31,694,000	50	0.27%
2003	-	435,000	1,190,000	1,625,000	216,250	501,000	907,750	0.06%	13	32,516,000	149	0.13%
2004	-	-	605,000	605,000	-	501,000	104,000	0.01%	1	-	-	0.02%
2005	-	-	-	-	-	-	-	-	-	-	-	-
2006	-	-	-	-	-	-	-	-	-	-	-	-
2007	-	-	-	-	-	-	-	-	-	-	-	-
2008	-	-	-	-	-	-	-	-	-	-	-	-
2009	-	-	-	-	-	-	-	-	-	-	-	-
2010	-	-	-	-	-	-	-	-	-	-	-	-
2011	-	-	-	-	-	-	-	-	-	-	-	-

- (1) The Gas Tax Refunding Revenue Bonds of 1989 were issued in the amount of \$4,325,000 for the purposes of refunding the Gas Tax Revenue Notes, Series 1987, the acquisition and construction of certain road, bridge and other transportation facilities of Putnam County, funding a debt service reserve account, as well as paying certain issuance costs of the Series 1989 Gas Bonds. These bonds were payable entirely from and secured by a prior lien on the first, second, and third cents of Putnam County's portion of the Six Cent Local Option Gas Tax, A bond resolution required that a reserve account be established. Bond reserve requirements were met in all fiscal years. Final payment was made September 30, 2004.
- (2) The Capital Improvement Refunding Revenue Bonds Series 1995 (the 1995 Bonds) were issued in the amount of \$5,010,000 for the purposes of advance refunding of the 1989 Capital Improvement Refunding Revenue Bonds, funding a debt service reserve account, as well as paying certain issuance costs of the 1995 Bonds. The 1995 Bonds were payable solely from and secured by a lien upon and pledge of the proceeds of the Local Government Half-Cent Sales Tax Clearing Trust Fund. A bond resolution required that a reserve account be established. Bond reserve requirements were met in all years. Final payment was made September 30, 2005.
- (3) See the Demographics Statistics schedule, page S-16 of this Statistical Section, for annual personal income, population, and taxable sales data.
- (4) Gasoline consumption data includes gasohol and has been taken from the State of Florida Department of Revenue report on Motor Gasoline Consumption by County. The data is presumed to include non-taxable sales, as well as taxable sales. A report of motor fuel usage by state, provided by the Federal Highway Administration, for data as of 1999, indicated that governmental usage of motor fuel in the State of Florida was less than two percent (2%). It is expected that governmental usage of gasoline in Putnam County is less than the State average, as there are no military installations within the county. Therefore the effect of non-taxable sales of gasoline products within the amounts reported is deemed de minimis.
- (5) This ratio reflects the number of gallons of gasoline consumed throughout the County per dollar of net outstanding gas tax-backed bonded debt.

LEGAL DEBT MARGIN



The Constitution of the State of Florida and the Florida Statutes have set forth no legal debt limitations for non-state, tax-supported debt.

Also, as a local Florida government, the Putnam County Board of County Commissioners has established no legal debt limitations policy.

PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS

E: --- 1 X - --- E-- 1 - 1 C --- 4 --- 1 --- 20th

	F	'iscal Years E	nded Septemb	oer 30 th							
	_	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Governmental Activities	Notes										
Gas Tax Refunding Revenue Bonds, Series 1989											
Gross Revenue		\$1,625,070	\$1,759,699	\$1,819,967	-	-	-	-	-	-	
Less Operating Expenditures		1,839	1,083	1,050	-	-	-	-	-	-	
Net Available Revenue	_	1,623,231	1,758,616	1,818,917	-	-	-	-	-	-	
Debt Service	_										
Principal Payments:		380,000	410,000	435,000	-	-	-	-	-	-	
Interest Payments:		84,145	58,305	30,015	-	-	-	-	-	-	
Total Debt Service	_	464,145	468,305	465,015	-	-	-	-	-	-	
Coverage Ratio	_	3.50	3.76	3.91	-	-	-	-	-	-	
Capital Improvement Refunding Revenue Bonds, Series 1995											
Gross Revenue		\$2,370,354	\$2,490,138	\$2,576,652	\$2,810,715	-	_	-	_	-	
Less Operating Expenditures		1,639	1,645	2,134	2,113	-	_	-	_	-	
Net Available Revenue	_	2,368,715	2,488,493	2,574,518	2,808,602		_	_	_	_	
Debt Service	_	,,-				-					
Principal Payments:		530,000	560,000	585,000	605,000	-	-	-	_	-	
Interest Payments:		104,844	80,993	55,794	28,738	-	-	-	-	-	
Total Debt Service	_	638,844	640,993	640,794	633,738	-	_	-	_	-	
Coverage Ratio	-	3.73	3.88	4.02	4.43	-	-	-	-	-	
Florida Capital Improvement Notes –Series 2006 & 2007B											
Gross Revenue	1	-	-	-	-	-	\$5,318,405	\$4,745,191	\$4,362,000	\$3,947,865	\$4,210,944
Less: Operating Expenditures		-	-	-	-	-	-	-	-	-	-
Pledged Revenue Coverage for Water Revenue Bonds & SRF Loan	2	-	-	-	-	-	-	-	_	500,000	500,000
Net Revenue Available		-	-	_	-		5,318,405	4,745,191	4,362,000	3,447,865	3,710,944
Debt Service							, , , , , ,	, , ,			, -,-
Principal Payments:		-	-	-	-	-	185,000	760,000	1,085,000	1,130,000	1,175,000
Interest Payments:		-	-	-	-	-	232,855	469,130	487,255	446,874	400,264
Total Debt Service		_	_	_	-	_	417,855	1,229,130	1,572,255	1,576,874	1,575,264
Coverage Ratio		_	_	_	-	_	12.73	3.86	2.77	2.19	2.36

Notes:

Please refer to Note 9 of the Notes to Financial Statements, as well as pages S-11 and S-12 of this Statistical Section for further information regarding Putnam County's long-term obligations. Factors considered in determining "Coverage Ratio":

- A. Operating expenditures/expenses do not include interest, depreciation, or amortization.
- B. In general, the Coverage Ratio = Net Available Revenues/Total Debt Service. However, where Net Available Revenues reflected a loss, Total Debt Service was subtracted from Net Available Revenues to determine the total deficiency in Net Available Revenues before dividing by Total Debt Service.

Data on this schedule has been re-stated to more closely conform to the type of debt issued, rather than the pledged source. Additionally capital outlays are addressed in the notes below, rather than considered expenditures in calculating the Coverage Ratio.

- 1. Florida Capital Improvement Revenue Notes (CIRN), Series 2006 (\$10,000,000) and Series 2007B (\$3,500,000) were issued for the purposes of funding Better Place Plan (BPP) infrastructure projects. They are secured solely by BPP revenues which are derived mainly from Putnam County's one-cent sales surtax that became effective January 1, 2003 and will sunser January 1, 2018. The maturity date of both notes is also January 1, 2018. The maturity dat
- 2. Revenues from the County's One-Cent Sales Surtax serve, also, as a secondary pledge to assist in covering any deficiencies in the primary revenue stream that secures the Water Revenue Bonds and the Drinking Water State Revolving Fund Construction Loan Agreement (the SRF Loan). See page S-15. The amount used for this purpose has been increased to \$500,000 in 2010 to correctly reflect the actual amount of BPP funds transferred to cover debt service for both the Water Revenue Bonds and the SRF Loan.

PLEDGED-REVENUE COVERAGE LAST TEN FISCAL YEARS

		Fiscal	Years l	Ended S	Septemb	er 30 th					
		2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Business-Type Activities											
Water Revenue Bond Anticipation Note - 2007	3										
Gross Revenue - (Absolved by Water Revenue Bonds - Series 2008A & B)		-	-	-	-	-	-	-	\$6,322,900	-	-
Less: Operating Expenses		-	-	-	-	-	-	-	-	-	-
Net Available Revenue		-	-	-	-	-	-	-	6,322,900	-	-
Debt Service:											
Principal Payment:		-	-	-	-	-	-	-	5,956,600	_	_
Interest Payment:		-	-	-	-	-	-	-	227,095	_	_
Total Debt Service		_	_	_	_	_	_	_	6,183,695	· _	_
Coverage Ratio		-	-	-	-	-	-	-	1.02	-	-
SRF Loan & Water Revenue Bonds- Series 2008 A & B	4 & 5										
Gross Revenue – Revenues from Operation of the East Putnam Water Fund		_	_	_	_	_	_	_	\$48,835	\$688,663	\$861,544
Interest Income		_	_	_	_	_	_	_	2,493	840	530
Add: Pledged Revenue from County's Local Sales Surtax (see page S14, Note 2)		-	-	-	-	-	-	-	-,	500,000	500,000
Less: Operating Expenses		-	-	-	-	-	-	-	144,121	466,929	509,817
Net Available Revenue:		_	_	_	_	_	_	_	(92,793)	722,574	852,257
Debt Service:									(>2,7>5)	,,,,,,,,	002,207
Principal Payments – SRF Loan		_	_	_	_	_	_	_	_	248,569	404,981
Interest Payments – SRF Loan		_		_					_	409,729	253,317
Principal Payments – Water Revenue Bonds, Series 2008A & B					_				_	402,722	67,900
Interest Payments – Water Revenue Bonds, Series 2008A & B		_	_	_	_	_	_	_	185,898	268,169	273,861
Total Debt Service					_				185,898	926,467	1,000,059
Coverage Ratio		-	-	-	-	-	-	-	(0.33)	0.78	0.85
Solid Waste Management Note - 2009	6										
Gross Revenue – Annual Special Assessments for Waste Disposal	Ü				_					\$6,782,838	\$6,778,241
Less: Operating Expenses		_	_	_	_	_	_	_	_	5,806,682	5,884,939
Net Available Revenue		_	_	_	_	_	_	_	_	976,156	893,302
Debt Service										770,130	075,502
Principal				_	_				_	323,163	449,806
Interest		-	-	-	-	-	-	-	-	113,185	131,991
Total Debt Service		-	-	-	-	-	-	-	-	436,348	581,797
		-	-	-	-	-	-	-	-	2.24	1.54
Coverage Ratio			-	-	-	-	-	-	-	2.24	1.54

Notes:

Data on this schedule has been re-stated to more closely conform to the type of debt issued, rather than the pledged source.

- 3. Restated in 2011: The Water Revenue Bond Anticipation Note (BAN), face amount of \$5,956,600, was acquired during FYE 2008. It was secured and retired by the issuance of Water Revenue Bonds Series 2008A and 2008B, totaling \$,6322,900, during FYE 2009. It was shown in 2009 and 2010, incorrectly, as secured by Water Utility Revenues.
- 4. Restated in 2011:The Drinking Water State Revolving Fund (SRF) Construction Loan Agreement, used to assist in financing the development of the East Putnam Water System, has two sources of pledged revenues. The primary source of revenues used to pay debt service is income and earnings from the operation of the East Putnam Water System, as well as investment income. A secondary pledged revenue source is the County's One-Cent Sales Surtax. Corrections have been made to prior years to include both miscellaneous and investment income. Additionally, the amount of BPP sales surtax revenue transferred for debt service has been corrected to the actual amount transferred, rather than the maximum allowed (see Note 2, Page S-14).
- 5. Water Revenue Bonds Series 2008A and 2008B were issued December 12, 2008 and used to retire the Water Revenue BAN referred to in note 3 above. Pledged revenues for the bonds are essentially the same as for the SRF Loan in Note 4 above.
- 6. Restated 2011: Waste Management obtained a note payable, face amount \$4,000,000 on September 23, 2009, to be paid over a period of eight years. The note is a limited obligation in that it is payable, only, by a pledge of all proceeds of annual special assessments levied to pay for the costs of collection and disposal of solid waste. Gross Revenue has been corrected to reflect special assessment income, only. Operating Expenses have been determined by obtaining the percentage of Total Annual Special Assessments (for collection and disposal) to Total Operating Revenues and, then, applying that percentage to Total Operating Costs.

COUNTY DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

Year	Countywide Population (Note 1)	Annual Personal Income (API) (Note 2)	Per Capita Personal Income (Note 3)	Countywide Labor Force (Note 4)	Countywide Persons Employed (Note 4)	Countywide Unemployment Rate (Note 4)	Taxable Sales (Note 5)
2002	71.241	\$ 1.422.736.000	\$ 19.971	29.233	27,207	6.9%	\$ 420.424.000
2003	71,809	1,515,502,000	21,105	30,600	28,823	5.8%	423,689,000
2004	72,720	1,562,766,000	21,490	30,616	29,033	5.2%	487,590,000
2005	73,451	1,673,412,000	22,783	30,647	29,196	4.7%	-
2006	74,198	1,774,868,000	23,921	30,960	29,786	3.8%	_
2007	74,863	1,868,296,000	24,956	31,633	30,221	4.5%	_
2008	75,028	1,937,732,000	25,827	32,388	30,342	6.3%	-
2009	74,714	1,962,472,000	26,266	32,578	29,038	10.9%	_
2010	74,364	2,053.334,454	27,612	32,957	28,770	12.7%	_
2011	74,052	2,148,403,839	29,012	33,295	29,299	12.0%	-

Sources and Notes:

- Countywide Population data has been extracted from the statistics provided online via (http://edr.state.fl.us), the website of the Office of Economic and Demographic Research of the State of Florida. Year 2010 is the result of the latest census.
- Annual Personal Income (API) figures were acquired online via the website of the U.S. Department of Commerce, Bureau of Economic Analysis, Table CA1-3, revision 4/21/2011.
- 3. Per Capita Income was calculated by dividing API by the Countywide Population for each year (re: notes 1 and 2above). Projected figures for 2010 and 2011 have been calculated based upon the average annual percentage change from 2000 2009.
- 4. The Bureau of Labor Statistics, LAUS (Local Area Unemployment Statistics), a department of the Agency for Work-Force Innovation (AWI) of the Sate of Florida was the source for this data. All periods reflect full fiscal year averages as of September 30th of the stated year. Though average unemployment for fiscal year 2011 was reported as 12.0%, unemployment rose to a high of 13.2% in November 2010 and declined to a low of 10.8% in May 2011.
- Taxable Sales data has been extracted from the <u>Florida Sales Tax Return Data, Monthly Statistics by Business Type</u> located
 on the website of the Florida Department of Revenue. Data for 2002-2004 was used for calculations of Ratios of Net General
 Bonded Debt Outstanding (see page S-12 of this Statistical Section).

PRINCIPAL EMPLOYERS - CURRENT YEAR AND NINE YEARS AGO

		2011			2002		
Employer	-	Employees	Rank	Countywide Employment %	Employees	Rank	Countywide Employment %
Putnam County School District		1,770	1	6.0%	1,694	1	6.2%
Georgia-Pacific, Palatka Operations		1,288	2	4.4%	1,250	2	4.6%
St. Johns River Water Management District		700	3	2.4%	686	3	2.5%
Putnam County (Government)		689	4	2.4%	589	4	2.2%
Wal-Mart		545	5	1.9%	410	7	1.5%
Putnam Community Medical Center ((1)	400	6	1.4%	533	5	2.0%
Seminole Electric Cooperative, Palatka		300	7	1.0%	278	10	1.0%
Publix Supermarkets		300	8	1.0%	-	-	-
Palatka Health Care Center		190	9	0.6%	-	-	-
Winn Dixie Stores, Inc.		190	10	0.6%	-	-	-
Sykes Enterprises		-	-	-	375	9	1.4%
St. Johns River Community College		-	-	-	419	6	1.5%
Georgia-Pacific, Plywood Division		-	-	-	400	8	1.5%
Totals		6,372	- -	21.7%	6,634		24.4%
Total Countywide Employment		29,999	=,		27,207	<u>.</u>	

Sources and notes:

Employer information was obtained from the following:

- 2002 Putnam County Chamber of Commerce, as well as the website of Florida's Department of Education.
- 2011 Work Source of Florida, the websites of the Florida Department of Education and the Putnam Community Medical Center, as well as the Budget Report for the fiscal year 2010-2011, produced by the Putnam County Board of County Commissioners Budget Office.
- (1) Life Point Hospitals, Inc. is the parent company of Putnam Community Medical Center.

FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	-										
		2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Function	_										
General Government											
Clerk of the Courts		37	38	36	35	35	37	38	38	34	34
Property Appraiser		22	22	23	23	23	25	25	25	25	25
Supervisor of Elections		5	5	5	5	6	6	6	6	6	6
Tax Collector		27	27	27	27	27	30	30	30	30	30
Other General Government		55	59	59	61	63	66	66	66	64	63
Court Related											
Clerk of Courts		29	30	33	37	38	40	40	40	33	35
Culture & Recreation											
Library		18	18	18	18	20	20	20	20	21	21
Parks and Recreation		7	6	7	8	11	13	13	13	11	12
Economic Environment											
Veterans Services		2	2	2	2	2	2	2	2	2	2
Physical Environment											
Agriculture Extension		7	7	7	7	7	8	8	8	8	7
Public Safety											
Buildings & Inspection		11	11	11	13	14	17	17	17	19	23
Codes Enforcement		3	3	3	4	5	6	6	6	5	0
Emergency Medical Services		60	60	64	64	72	76	76	76	73	71
	(1)	1	1	2	2	2	10	10	10	12	13
Sheriff's Office		216	217	220	224	231	236	236	236	236	242
Transportation											
Administration and Engineering		19	19	19	20	21	21	21	21	19	19
Roads and Bridges		50	50	50	51	59	59	59	59	59	59
Business-Type Activities											
Sanitation		20	20	20	20	19	21	21	21	21	21
Utilities	(2)	-	-	-	-	-	-	-	-	6	6
Total FTE'S	_	589	595	606	621	655	693	694	694	684	689
I Utal F I E D	_	507	3,73	000	021	055	0/3	074	0,74	004	007

Sources and notes:

⁽¹⁾ Fire Department personnel are supported by approximately 195 active volunteers.

⁽²⁾ Utilities personnel were added due to the commencement of operations of the East Putnam Water System in November 2010.

OPERATING INDICATORS BY FUNCTION/PROGRAM LAST NINE FISCAL YEARS

	Fiscal Years						
E	2003	2004	2005	2006		2007	
Function/Program							_
Court Related							
New Cases Opened	30,346	24,919	27,912	30,035		26,928	
Cases Closed	28,809	25,283	26,433	28,212		25,478	
Culture & Recreation – Library							
Registered Borrowers	29,407	28,315	30,319	32,454		34,472	
Volumes in Collection	129,819	131,401	131,007	138,329		96,641	
Volumes Borrowed	116,034	110,532	122,150	117,386		97,600	
Culture & Recreation – Parks & Recreation							
Program Participants	2,698	3,382	6,610	14,328	b	16,448	
Program/Events Offered	53	59	45	57		45	
Economic Environment – Veterans Services							
Claims Processed	1,286	975	1,081	2,566		1,658	
General Government - Supervisor of Elections							
Registered Voters	41,355	45,989	45,293	44,206		43,019	
Human Services – Animal Control							
Complaints Answered	7,384	8,395	8,279	7,139	a	6,913	
Citations Issued	187	281	317	329	a	204	
Human Services – Mosquito Control							
Complaints Answered	698	1,095	592	304		274	
Human Services – Welfare Administration							
Nursing Home Verifications	255	118	118	0	c	0	
HCRA Cases d	115	136	174	171		182	
Physical Environment - Solid Waste Control							
Solid Waste Collections (tons)	81,644	103,758	113,113	100,718		96,357	
Recycling Rate (Recycled Tons/Collected Tons)	27%	22%	25%	30%		30%	
Physical Environment – Water & Sewer Utilities	150	225	225	225		225	
Water Service Connections	179	235	235	235		235	
Daily Water Consumption (average in gallons)	53,406	70,982	38,247	36,705		42,037	
Peak Water Consumption (average in gallons)	83,051	120,605	52,550	57,895		66,372	
Daily Wastewater Treatment (average in gallons)	13,800	12,400	13,000	10,666		9,333	
Public Safety – Buildings & Inspections Permits Issued: (1) Commercial - New	N/A	NT/A	N/A	N/A		20	
		N/A					
(2) Commercial – Existing	90	119	145	109		91	
(3) Residential – New	489	644	700	738		623	
(4) Residential - Existing	3,572	7,649	4,294	6,885		7,756	
Inspections	15,861	17,979	26,072	36,913		25,151	
Public Safety – Codes Enforcement New Case Opened	1.076	1.094	1.250	1.502		1.646	
	,	,	1,350	1,523		1,646	
New Case Inspections	4,104	4,371	5,265	4,971		5,574	
Public Safety – EMS & Fire Control	9.020	0 675	9 220	0 162		6 602	
Ambulatory Transports Emergency Responses	8,029 6,487	8,675 8,202	8,339 8,053	8,463 7,903		6,693 8,549	
Fires Serviced	309	364	363	7,903 556		635	
Public Safety – Law Enforcement (Sheriff)	309	304	303	220		033	
Violations Violations	2,532	2,495	2,743	2,821		3,068	
Violations Arrests	2,532 3,431	2,495 3,558	3,411	3,133		3,122	
	3,431	3,338	3,411	3,133		3,122	
Transportation/Roads & Bridges	2 405	2 126	2 1 40	2 261		2 722	
Roads Graded (miles) Roads Paved/Resurfaced (miles)	3,495 15	3,136 19	3,140 25	3,261 64		2,722 56	
	15	19	25	04		36	
Transportation – Ports & Docks	1.47	102	420	240		202	
Dockage Days	147	193	439	249		282	

Sources and notes (Apply to both pages S-19 and S-20):

Public Safety – EMS & Fire Department information represents data extracted from the State of Florida Fire Marshal Reports and converted to fiscal year estimates. Fiscal year 2011 is a projected estimate calculated by adding to 2010 figures the average change over the preceding years.

Putnam County Sheriff's Office violation and arrest data has been taken from Florida's Department of Law Enforcement (FDLE) on-line Uniform Crime Reports (UCR). The UCR data has been converted from a calendar year basis to fiscal year estimates.

Notes:

- Annualized estimates have been made when data received was incomplete or inconsistent with the County's fiscal year end. Participation increase is largely attributable to the opening of a new Senior Citizen Center in fiscal year 2006.
- Nursing home verifications are no longer performed by the County's Human Resources Department.
- HCRA (Health Care and Responsibility Act) obligates counties to pay out-of-county health care for county residents that meet eligibility requirements.
- East Putnam Regional Water System became operational November 1, 2010 resulting in an increase in the number of accounts serviced and related utility activity.
- Categories were modified effective with FYE 2007 to reflect new and existing commercial and residential permits issued.
- Revised figures based on newly acquired data.
- Projected estimates based on prior years reports.
- Road paving and resurfacing activity has decreased since FYE 2008 due to limited cash flow.

OPERATING INDICATORS BY FUNCTION/PROGRAM LAST NINE FISCAL YEARS

	Fiscal Years					
	2008	2009	201	10	2011	
Function/Program						
Court Related						
New Cases Opened	24,640	24,801	25,	384 a	21,497	a
Cases Closed	20,913	19,270	20,	888	18,895	
Culture & Recreation – Library						
Registered Borrowers	36,620	38,817	40,	710	42,698	
Volumes in Collection	128,547	125,232	131,	940	134,304	
Volumes Borrowed	111,460	109,349	104,	558	96,647	
Culture & Recreation - Parks & Recreation	,	,	,		,	
Program Participants	15,906	19,258	17,	092	15,358	
Program/Events Offered	37	41	,	25	23	
Economic Environment – Veterans Services						
Claims Processed	1,905	1,969	2,	168	1,930	
General Government - Supervisor of Elections	,	,	,		,	
Registered Voters	45,566	47,929	43,	773	43,312	
Human Services - Animal Control	,	,	,		,	
Complaints Answered	7,533	6,703	6,	541	5,852	
Citations Issued	207	58	,	26	19	
Human Services – Mosquito Control						
Complaints Answered	1,177	685		209	192	
Human Services – Welfare Administration						
Nursing Home Verifications	0	0		0	0	
HCRA Cases d	166	207		239	179	
Physical Environment - Solid Waste Control						
Solid Waste Collections (tons)	90,482	78,816	73,	748	73,071	
Recycling Rate (Recycled Tons/Collected Tons)	30%	29%		4%	33%	
Physical Environment - Water & Sewer Utilities						
Water Service Connections	136	136	1,	036 е	1,192	
Daily Water Consumption (average in gallons)	37,465	45,638	176,	469 e	205,100	
Peak Water Consumption (average in gallons)	59,933	103,857	269,	452 e	279,044	
Daily Wastewater Treatment (average in gallons)	16,809	20,379	118,	316 e	104,116	
Public Safety – Buildings & Inspections						
Permits Issued: (1) Commercial - New	11	7		10	12	
(2) Commercial – Existing	430	532		574	362	
(3) Residential – New	255	112		134	84	
(4) Residential - Existing	6.026	5.134	4.	219	3,304	
Inspections	20,154	12,256	14,	114	10,509	
Public Safety – Codes Enforcement	,	<i>'</i>	,		,	
New Case Opened	1,278	970	1,	544	1,059	
New Case Inspections	4,031	2,820	6.	003	3,434	
Public Safety – EMS & Fire Control	,	,-	,		-,-	
Ambulatory Transports	8,707	8,831	9,	516	9,466	
Emergency Responses	13,686	16,531	17.	383 a	18,939	h
Fires Serviced	601	588		618 a	662	h
Public Safety – Law Enforcement (Sheriff)						
Violations	3,503	3,212	a, g 3,	162 a	3,252	h
Arrests	3,355	3,406	, ,	425 a	3,424	h
Transportation/Roads & Bridges	- ,	-,	., 8		- ,	
Roads Graded (miles)	3.004	3,507	3.	568	3,914	
Roads Paved/Resurfaced (miles)	22	i 21	5,	8	20	
Transportation – Ports & Docks		. 21		-	-0	
Dockage Days	365	365		365	365	
· · · · · · · · · · · · · · · · · · ·	200	233			202	

See page S-19 for applicable notes.

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST NINE FISCAL YEARS

	Fiscal Year Ended September 30 th										
	2003	2004	2005	2006	2007	2008	2009	2010	2011		
Function/Program										N	
Court Related										Note	
Courtrooms	3	3	3	3	3	3	3	3	3		
Culture & Recreation – Library Library Branches	5	5	5	5	5	5	5	5	5		
Culture & Recreation - Parks and Recreation											
Acreage	176	209	212	218	218	211	211	211	1,507	a	
Parks	7	7	7	7	7	9	9	9	9		
Baseball/Softball Diamonds	22	23	23	23	23	27	27	27	27		
Football/Soccer Fields	3	4	5	5	5	4	4	4	4		
Community Centers	0	0	1	2	2	2	2	2	2		
Tennis Courts	6	6	6	6	6	5	5	5	5		
General Government - Supervisor of Elections											
Voting Machines	57	79	99	140	140	140	140	140	140		
Physical Environment - Solid Waste Control											
Landfill Capacity Available (tons)	579,727	650,883	479,233	277,208	179,757	124,678	85,849	635,577	478,273	b	
Collection Centers	3	3	3	3	3	3	3	3	3		
Pubic Safety – Emergency Management Services											
Ambulances	9	11	14	16	12	12	13	9	11		
Public Safety – Fire Control											
Fire Stations	18	18	18	18	18	18	18	18	18		
Fire Trucks	50	52	55	57	55	53	56	56	57		
Public Safety – Law Enforcement (Sheriff) Patrol Vehicles	72	72	70	70	70	46	64	62	147		
Transportations – Roads & Bridges											
Paved Roads (miles)	465	469	482	464	502	528	528	526	525	c	
Unpaved Roads (miles)	1,210	1,198	1,168	1,180	1,142	1,120	1,115	1,116	1,114	c	

Notes:

a. An additional 1,296 acres for park use was acquired in FYE 2011; specifically, 1,268 acres in the Nine Mile Swamp area in Florahome, as well as 28 acres designated as the Mabel Hind-Biggs Riverfront Park in Georgetown.

b. Sanitation landfill capacity increased in FYE 2004 due to the acquisition of a compactor and again in FYE 2010 with the addition of a new cell.

c. Unusual fluctuations in road mileage are deemed to have resulted from ongoing verifications of mileage and ownership.

Compliance Section



ADDITIONAL ELEMENTS REQUIRED BY THE RULES OF THE AUDITOR GENERAL





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Management Letter

The Honorable County Commissioners Putnam County, Florida

We have audited the financial statements of Putnam County, Florida (the "County"), as of and for the fiscal year ended September 30, 2011, and have issued our report thereon dated February 27, 2012.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and U.S. Office of Management and Budget Circular A-133. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

Prior Audit Findings

The Rules of the Auditor General require that we comment as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding audit. If the audit findings in the preceding audit report are uncorrected, we are required to identify those findings that were also included in the second preceding audit report. The County has no uncorrected prior audit findings that are required to be identified pursuant to the Rules of the Auditor General.

Financial Condition

As required by the Rules of the Auditor General, the scope of our audit included a review of the provisions of Section 218.503, Florida Statutes, "Determination of Financial Emergency." In connection with our audit, we determined that the County has not met one or more of the conditions described in Section 218.503(1), Florida Statutes.

Also, as required by the Rules of the Auditor General, we applied financial condition assessment procedures, as of the end of the fiscal year, pursuant to Rule 10.556(7). It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by management. The application of such procedures did not reveal evidence of "deteriorating financial condition" as that term is defined in Rule 10.554.

The Honorable County Commissioners Putnam County, Florida Page 2

Annual Financial Report

As required by the Rules of the Auditor General, we determined that the annual financial report for the fiscal year ended September 30, 2011, filed with the Department of Financial Services pursuant to Section 218.32, Florida Statutes, is in substantial agreement with the audit report for the fiscal year ended September 30, 2011.

Investment of Public Funds

As required by the Rules of the Auditor General, the scope of our audit included a review of the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. Our audit did not reveal any noncompliance with the provisions of Section 218.415, Florida Statutes.

Other Matters

As required by the Rules of the Auditor General, we performed separate audits of each of the County's constitutional officers. The comments included in those separately-issued reports should be considered in conjunction with this management letter.

This management letter is intended solely for the information and use of the Board of County Commissioners and management, and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of the audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

February 27, 2012 Palatka, Florida

Carr, Riggs & Ingrum LLC





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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters

The Honorable County Commissioners Putnam County, Florida

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Putnam County, Florida (the "County"), as of and for the year ended September 30, 2011, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 27, 2012. Our report on the financial statements explained that the County restated its beginning net position. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

The Honorable County Commissioners Putnam County, Florida Page 2

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported in separately-issued reports for the County's constitutional officers.

This report is intended solely for the information and use of the Board of County Commissioners and management, and appropriate oversight agencies and is not intended to be and should not be used by anyone other than these specified parties.

February 27, 2012

arr, Riggs & Ingrem LLC





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Report on Compliance With Requirements that Could Have a Direct and Material Effect on Each Major Program and Project and on Internal Control Over Compliance

The Honorable County Commissioners Putnam County, Florida

Compliance

We have audited the compliance of Putnam County, Florida (the "County") with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement, and the requirements described in the State Projects Compliance Supplement, that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2011. The County's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs and state projects is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; and Chapter 10.550, Rules of the Auditor General. Those standards, OMB Circular A-133, and Chapter 10.550, Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that could have a direct and material effect to each of its major federal programs and each of its major state projects for the year ended September 30, 2011.

The Honorable County Commissioners Putnam County, Florida Page 2

Internal Control Over Compliance

The management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs and state projects. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program or state project in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133 and Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this Section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Board of County Commissioners and management, and appropriate oversight agencies and is not intended to be and should not be used by anyone other than these specified parties.

February 27, 2012 Palatka, Florida

Carr, Riggs & Ingram LLC

Putnam County, Florida Schedule of Findings and Questioned Costs For the Year Ended September 30, 2011

SECTION I - SUMMARY OF AUDITORS' RESULTS

- (i) The independent auditors' report on the financial statements expressed an unqualified opinion.
- (ii) The audit did not report significant deficiencies in internal control over financial reporting.
- (iii) The audit did not disclose noncompliance considered material to the financial statements.
- (iv) The audit did not report significant deficiencies in internal control over major federal programs or major state projects.
- (v) The auditors' report on compliance for the major federal award programs and state projects expressed an unqualified opinion.
- (vi) The audit did not disclose findings relative to major federal programs or major state projects.
- (vii) The County's major federal programs and state projects were:

Federal Programs	Federal CFDA Number
Community Development Block Grant	14.228
Capitalization Grant for Drinking Water State	
Revolving Funds	66.468
Disaster Grants - Public Assistance	97.036
Hazard Mitigation Grant	97.039
•	State
State Projects	CFDA Number
Statewide Surface Water Restoration	
and Wastewater Projects	37.039
Florida Forever Act	52.002
County Incentive Grant Program	55.008

- (viii) A threshold of \$300,000 was used to distinguish between Type A and Type B programs for federal programs and for state projects.
- (ix) The County qualifies as a low-risk auditee as that term is defined in OMB Circular A-133.

Putnam County, Florida Schedule of Findings and Questioned Costs For the Year Ended September 30, 2011

SECTION II - FINANCIAL STATEMENT FINDINGS

<u>GEOTION II THAMAGINE GIACLEMENT I HABINGO</u>	
-None-	
SECTION III – FINDINGS AND QUESTIONED COSTS – FEDERAL PROGRAMS	Questioned Costs
-None-	
SECTION IV - FINDINGS AND QUESTIONED COSTS - STATE PROJECTS	
-None-	.

Putnam County, Florida Summary Schedule of Prior Audit Findings (Relative to Federal Programs and State Projects) For the Year Ended September 30, 2011

There were no prior audit findings.

Putnam County, Florida

General Information

Putnam County, Florida (the County) encompasses approximately 827 square miles of land and is positioned geographically in Northeast Florida, between Gainesville on the west and Jacksonville to the northeast. At the time the County was founded in January 1849, it was created from parts of Alachua, Marion, Orange, St. Johns and Duval counties. The County has subsequently developed into three incorporated townships, Interlachen, Pomona Park and Welaka, as well as two incorporated cities, Crescent City and Palatka. Approximately 80% of the County's residents, however, live in unincorporated areas.

Palatka was established as the County Seat in January 1853. Located on the St. Johns River, it was once a major water transportation and commerce center prior to the fire of 1884 which destroyed the majority of the downtown river front area. The downtown river area has been redeveloped and is, now, primarily used for recreational boating and fishing. Having served as host for annual fishing tournaments, Palatka, on the St. Johns River, has been touted by some as being the "Bass Fishing Capital of the World."

A "small town or community" atmosphere pervades countywide. The County is home to a number of regionally well known events, such as the Azalea, Catfish, Blue Crab, and Blueberry Festivals. Visitors, as well as residents, enjoy the arts and crafts, music and food that are offered at the festivals.

The County has seen relatively slow growth in its populous since 1990. From 1980 to 1990, the population increased 28.7%, but then slowed to 8.2% from 1990 to 2000, followed by 5.6% from 2000 to 2010. The last census, conducted in 2010, reported that Putnam County had 74,364 residents. In 2011, 33,300 people, or approximately 45% of the residents in Putnam County, represented the employable workforce. Unemployment averaged 11.7% during the calendar year 2011. Of those employed approximately 24% worked in governmental jobs, 20% in trade, transportation and utilities, 13% in education and health services, and another 13% in manufacturing, for a total of 70% of the County's job market.

The County is governed by an elected board of five (5) Commissioners, with other elected officials - Clerk of Courts, Sheriff, Tax Collector, Property Appraiser, and Supervisor of Elections — each having their own offices of responsibility. All are elected to four-year terms of office. The Tax Collector is a "fee officer," i.e. the operations of the Tax Collector are fully funded by fees collected during the performance of his/her duties. The Clerk of the Courts (Clerk) is funded by budgeted support from the Board of County Commissioners (the Board) for services rendered to the Board by the Clerk, as well as Legislative appropriations. The remaining elected officials may collect minimal fees for certain services, however, normally they receive complete funding from the Board through the County's annual operating budget. Excess fees and/or Board budgeted funds remaining at the end of the fiscal year revert to the Board to carry over for use in the following year. State appropriations received by the Clerk in excess of budgeted expenditures revert to the State.